

P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

Item No. 12.2 Halifax Regional Council September 12, 2023 November 14, 2023

SUBJECT:	Case H00564: Request to Include 1741-1743 Henry Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality		
DATE:	August 23, 2023		
SUBMITTED BY:	For Brian MacDonald, Chair, Heritage Advisory Committee		
	Original Signed		
TO:	Mayor Savage and Members of Halifax Regional Council		

<u>ORIGIN</u>

August 23, 2023 meeting of Heritage Advisory Committee, Item 9.1.2.

LEGISLATIVE AUTHORITY

Heritage Property Act

s. 14(1) A heritage advisory committee may recommend to the municipality that a building, public building interior, streetscape, cultural landscape or area be registered as a municipal heritage property in the municipal registry of heritage property.

HRM By-law No. H-200 - Heritage Property By-law

- 4. The [Heritage Advisory] Committee shall, within the time limits prescribed by Council or the [Heritage Property] Act, advise the Region respecting:
 - (a) the inclusion of buildings, public building interiors, streetscapes, cultural landscapes or areas in the Registry.

RECOMMENDATION

THAT the Heritage Advisory Committee recommends that Regional Council:

- 1. Set a date for a heritage hearing to consider the inclusion of the subject property in the Registry of Heritage Property for the Halifax Regional Municipality; and
- 2. Approve the request to include 1741-1743 Henry Street, Halifax, in the Registry of Heritage Property for the Halifax Regional Municipality, as shown on Map 1 of the staff report dated August 3, 2023 as a municipal heritage property under the *Heritage Property Act*.

BACKGROUND

At the August 23, 2023 meeting of the Heritage Advisory Committee, the Committee received a staff recommendation report dated August 3, 2023 and received a staff presentation on Case H00564. Staff noted that should the Committee award the property a total score of fifty (50) points or more for the identified property, out of a possible one hundred (100), then the staff recommendation is that the Committee recommend the property for registration by Halifax Regional Council.

For further information refer to the attached staff report dated August 3, 2023.

DISCUSSION

At the August 23, 2023 meeting, following the presentation from staff, the Committee evaluated the proposed heritage property using the Evaluation Criteria for Registration of Heritage Buildings in HRM. The Committee applied the following scores:

Criterion	Score
1. Age	9
2B. Architectural Importance	19
3. Significance of Architect/ Builder	2
4A. Architectural Merit: Construction Type	10
4B. Architectural Merit: Style	10
5. Architectural Integrity	14
6. Relationship to Surrounding Area	10
Total	74

Based on this evaluation, the Committee approved a motion recommending that Halifax Regional Council schedule a heritage hearing for the matter, and to approve the registration to Registry of Heritage Property for the Halifax Regional Municipality.

For further discussion on the heritage registration evaluation criteria as it relates to this application, refer to the staff report dated August 3, 2023 (Attachment 1) and the Scoring Summary for Heritage Buildings (Attachment 2).

FINANCIAL IMPLICATIONS

Financial implications are outlined in the attached staff report dated August 3, 2023.

RISK CONSIDERATION

Risk consideration is outlined in the attached staff report dated August 3, 2023.

COMMUNITY ENGAGEMENT

The Heritage Advisory Committee is comprised of nine citizen members and two Councillors. Meetings are live webcast on Halifax.ca. The agenda, reports, video, and minutes of the Committee are posted on Halifax.ca.

For further information on Community Engagement refer to the attached staff report dated August 3, 2023.

ENVIRONMENTAL IMPLICATIONS

Environmental implications are outlined in the staff report dated August 3, 2023.

ALTERNATIVES

Alternatives are outlined in the attached staff report dated August 3, 2023.

ATTACHMENTS

Attachment 1 – Staff recommendation report dated August 3, 2023. Attachment 2 – Scoring Summary for Heritage Buildings.

A copy of this report can be obtained online at <u>halifax.ca</u> or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Dorothy Maponga, Legislative Assistant, Municipal Clerk's Office 902.478.2408



P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

ATTACHMENT 1

Item No. 9.1.2 Heritage Advisory Committee August 23, 2023

то:	Mayor Savage and Members of Halifax Regional Council	
SUBMITTED BY:	-ORIGINAL SIGNED-	
	Cathie O'Toole, Chief Administrative Officer	
DATE:	August 3, 2023	
SUBJECT:	Case H00564: Request to Include 1741-1743 Henry Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality	

ORIGIN

Application for heritage registration by the property owner Marcia Connolly.

LEGISLATIVE AUTHORITY

The Heritage Property Act

RECOMMENDATION

Should 1741-1743 Henry Street, Halifax score 50 or more points on evaluation as a heritage property under the HRM Heritage Property Program, the Heritage Advisory Committee (HAC) recommends that Regional Council:

- 1. Set a date for a heritage hearing to consider the inclusion of the subject property in the Registry of Heritage Property for the Halifax Regional Municipality; and
- 2. Approve the request to include 1741-1743 Henry Street, Halifax, in the Registry of Heritage Property for the Halifax Regional Municipality, as shown on Map 1, as a municipal heritage property under the *Heritage Property Act*.

BACKGROUND

The property owner has applied to include the property located at 1741-1743 Henry Street, Halifax (Map 1) in the Registry of Heritage Property for the Halifax Regional Municipality. The subject property is situated on the east side of Henry Street, between Cedar Street and Jubilee Road. The subject property contains a two-storey concrete block semi-detached residence constructed circa 1917.

This application is being considered in accordance with Sections 14 (Recommendation as municipal heritage property) and 15 (Registration as municipal heritage property) of the *Heritage Property Act*.

HRM's Heritage Property Program

The purpose of the HRM Heritage Property Program is to help protect and conserve significant heritage resources including buildings, streetscapes, sites, areas, and conservation districts that reflect the rich heritage found in local communities throughout HRM. One of the principal aims of the Heritage Property Program is to recognize significant heritage resources through the inclusion of properties into the Municipal Registry of Heritage Property.

Under the Heritage Property Program, all registration applications for heritage buildings are evaluated by the HAC using "The Evaluation Criteria for Registration of Heritage Buildings in Halifax Regional Municipality" (Attachment A). The Evaluation Criteria for scoring a property and building are broken down into six categories as follows:

Criterion	Highest Possible Score
1. Age	25
2. Historical or Architectural Importance	20
3. Significance of the Architect/Builder	10
4. Architectural Merit	10
5. Architectural Integrity	15
6. Relationship to Surrounding Area	10
Total	100

Should the HAC score a property with more than 50 points on evaluation as a heritage property, a positive recommendation will be forwarded to Regional Council.

Nova Scotia Heritage Property Act

HRM's Heritage Property Program receives its authority from the Heritage Property Act which seeks:

"to provide for the identification, designation, preservation, conservation, protection and rehabilitation of buildings, public-building interiors, structures, streetscapes, cultural landscapes, areas and districts of historic, architectural or cultural value, in both urban and rural areas, and to encourage their continued use".

Sections 14(2) and 15(1) under the *Heritage Property Act* require that notice of recommendation is given to the property owner at least thirty (30) days prior to any Council decision to include the property in the Registry of Heritage Property for the Halifax Regional Municipality. The property owner is also given an opportunity to address Council before they make a decision on the registration request. Should a positive recommendation be forwarded to Council, heritage staff will ensure the required notices are sent to the owners and deposited at the Registry of Deeds.

DISCUSSION

Heritage registration applications are evaluated by the HAC relative to six evaluation criteria outlined previously, and described in greater detail in Attachment A. To assist the HAC in their evaluation and scoring, staff offer the following comments based on staff's research report (Attachment B).

1. Age:

Jubilee Road was historically a thoroughfare connecting the Northwest Arm to the suburbs of Halifax. The surrounding area was mostly large estates held by notable wealthy residents. The area remained largely undeveloped until the late 1800s, when there was an increased demand for affordable middle-class housing. The stretch of road from Cedar Street to Jubilee Road does not appear in historical maps until 1878. The subject property remained vacant until the 1918 assessment map, which depicts a double row house with outbuildings to the rear.



Edward Maxwell had purchased a portion of land from the Diocesan Synod of Nova Scotia and a portion of the former Bliss estate in 1900 and 1901, respectively. A building

Figure 1: 1741-1743 Henry Street (Staff photo, May 19, 2023)

application was submitted by Maxwell in June 1917 for a double house made of solid concrete blocks on the east side of Henry Street, between Jubilee Road and Cedar Street, for the cost of \$8,000.00. The first reference of 171 Henry Street appears in the 1918 Assessment map and McAlpine's 1918-1919 City Directory, which lists Aubrey Smith as living at the residence.

Given its circa 1917 construction date, staff recommend a score of 9 points for Age.

2. Architectural Importance:

1741-1743 Henry Street is a unique example of an early 20th century semi-detached Edwardian Classicism style residence built of concrete block. There are few remaining examples of masonry residences in Halifax, as most structures are wood-framed. Edwardian Classicism style buildings were typically constructed of brick. 1741-1743 Henry Street provides a unique example of the Edwardian Classicism style with its concrete block construction.

Edwardian Classicism was popular from 1900 to 1930. Edwardian homes emphasized Classical elements with balanced facades, simplified roofs, smooth surfaces, and generous fenestration. Extended roof eaves featured plain elongated blocks or cantilevered brackets like Regency and Italian Villa styles. Fenestration is accentuated by plain stone lintels, keystones, or voussoirs. The style provided a transitional style from nineteenth century eclecticism to the twentieth century Beaux-Arts Classicism. The latter style was cost prohibitive which ensured Edwardian Classicisms long period of popularity. Elements of the style found in 1741-1743 Henry Street include: large paned windows with simple pattern and stone lug sills, colonettes dividing the two entrances, and flat roof with extended cornice and brackets.

As a unique example of the Edwardian Classicism style, staff recommend a score of 16 to 20.

3. Significance of Architect/Builder:

1741-1743 Henry Street was built by Edward Maxwell, a local mason and contractor.

Edward Maxwell was born in Hants, Nova Scotia to Edward Maxwell Sr. and Elizabeth (née Forbes) of Scottish Presbyterian descent. Edward Sr. ran a fine tailoring shop at 132 Granville Street, which was later taken over by his son George Herbert. Edward Jr. married Ella Rebecca McKay and resided at 79 Jubilee Road (present day 6047 Jubilee Road) from 1905 to 1938. Together they had two children, Evan, and Sidney.

Edward worked as a contractor specializing in brick and masonry work. He successfully constructed masonry rowhouses, single-family homes and semi-detached residences on Jubilee Road, Henry Street, and Cedar Street between 1907-1919. In August 1899, he submitted a building permit for the construction of the Infant's Home on Tower Road which was designed by Architect S.P. Dumaresq. Maxwell again partnered with Dumaresq in 1915 to construct present day 1735 Henry Street. Previously in 1903, he applied to build Fred W. Moore's house at 87 Robie Street and Chalmers Church at 37-39 Duke Street, and an addition at George S. Campbell's House at 105 Young Avenue. Maxwell also built a new brick front to Jonathan Kelly's shop at 116-118 Granville Street and worked with the Roman Catholic Episcopal Church in 1903 for a building on Windsor Street (potentially St. Mary's College, now demolished). Maxwell worked with Moirs Limited in 1904 for their offices on Grafton Street. Most of these structures are no longer extant.

As a locally significant contractor, staff recommend a score of 1 to 3 for the significance of the architect/builder.

4. Architectural Merit

Construction Type/Building Technology

The subject property at 1741-1743 Henry Street is constructed of rock-faced concrete blocks, popular from 1900 into the 1920s. Concrete blocks became popular in construction at the turn of the century, as an economical building material with different patents for block designs and production. Block machines could be ordered from mail catalogues, and involved pouring wet concrete into a mould where it would set, which was more efficient than kilns for bricks. The block machines were able to create a stone-like surface through the mold or special aggregates in the concrete mix. In the early 20th century, rock-face concrete blocks became popular, with later versions incorporating a custom concrete mix to create a stone-like appearance, granite facing or stucco over concrete block. Block moulds began to be able to create several blocks at a time, with each block weighing around 50 pounds. Concrete blocks began to decrease in popularity after WWII.

There are several examples of concrete block throughout peninsular Halifax; however, it is not overly common to have entire structures built of concrete blocks. It was typically used as accent features as veranda supports or to highlight other architectural elements. Another contiguous example of concrete block construction can be found in the Hydrostone district in Halifax. As such, staff recommend a score between 7 to 10 points.

<u>Style</u>

1741-1743 Henry Street is a unique example of an early 20th century semi-detached Edwardian Classicism style residence built of concrete block.

The character-defining elements of 1741-1743 Henry Street include, but are not limited to:

- Two-storey, semi-detached Edwardian Classicism style residence;
- Two-storey rounded bay on the west elevation;
- Rock-faced stone cladding laid in even courses;
- Flat windows with stone lintels and lug sills;
- Flat roof with bracketed extended cornice;
- Open porch with simple double colonettes;
- Small set of stairs with railing leading to the main entrance;
- Main entrance with transom on the west elevation;
- Narrow one-over-one window on the west elevation; and,
- Minimal setback from the street.

As a unique example of the Edwardian Classicism style, staff recommend a score of 7 to 10 points.



Figure 2: West elevation of 1741-1743 Henry Street (Staff photo, 19 May 2023)

5. Architectural Integrity:

1741-1743 Henry Street has a high level of architectural integrity. There have been alterations to the windows and doors; however, the openings have all remained the same and stone lintels and lug sills have been retained. The concrete block cladding has been repaired as needed over the years with no major discrepancies in appearance. The rear outbuilding depicted in the 1918 assessment map have also been altered overtime. The context has changed minimally with the demolition of the automobile garages and construction of a new brick rowhouse within the inner courtyard, which was constructed around 2011.

Overall, the alterations to the exterior of 1741-1743 Henry Street is minimal and as such, staff recommend a score 11 to 15 points for architectural integrity.

6. Relationship to Surrounding Area:

The residence at 1741-1743 Henry Street has a strong historical, visual, and physical relationship with the surrounding masonry residences that were built by Edward Maxwell. This includes the registered heritage property at 6053 Jubilee Road (Edward Maxwell House; 1907). Another registered heritage property within the complex, 6047 Jubilee Road, was not originally constructed by Maxwell but he built the second storey and added bay windows to the structure. Other residences with an association to Maxwell include 6038-6057 Jubilee Road, 1735, 1740-1742, 1751-1755 Henry Street, and 6060-6066 Cedar Street. The masonry residences are an integral landmark on Jubilee Road, Cedar Street and Henry Street and are representative of turn of the century masonry architecture which is rare in peninsular Halifax.

For its visual and historical relationship with the neighbouring Maxwell built masonry residential buildings, which are of a similar style and level of craftsmanship, staff recommend a score of 6 to 10 points.



Figure 3: View of Maxwell's Jubilee Road properties including the registered properties at 6053 and 6047 Jubilee Road



Figure 4: Brick rowhouses to the north of 1741-1743 Henry Street

FINANCIAL IMPLICATIONS

The HRM costs associated with advertising and processing this application can be accommodated within the approved 2023/2024 operating budget for C340 – Heritage and Planning Information Services.

COMMUNITY ENGAGEMENT

The community engagement process for heritage registrations is consistent with the intent of the HRM Community Engagement Strategy. The level of community engagement was information sharing achieved through public access to the required Heritage Advisory Committee meeting. As a provision of the *Heritage Property Act*, no registration of a municipal heritage property shall take place until Regional Council has given the owner of the property an opportunity to be heard.

ENVIRONMENTAL IMPLICATIONS

There are no significant environmental implications associated with the recommendations in this report.

ALTERNATIVE

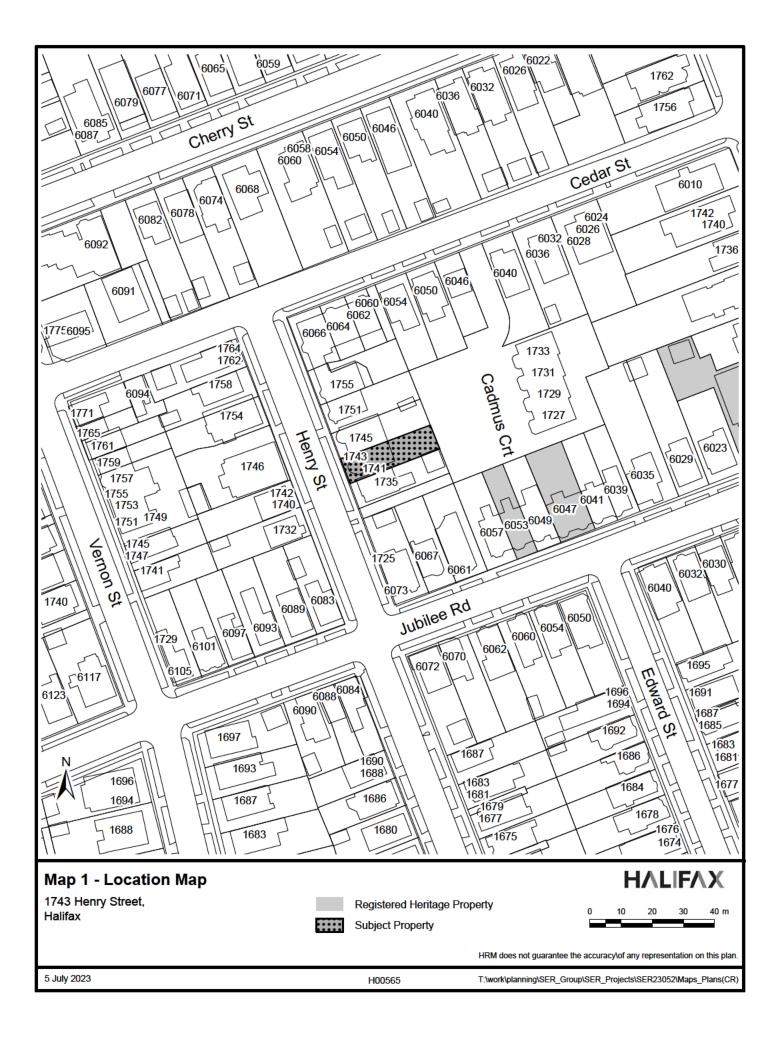
1. The Heritage Advisory Committee may choose to refuse the application to include 1741-1743 Henry Street, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality if the property scores less than 50 points based on the evaluation criteria. In doing so, the application will not proceed to Regional Council for evaluation.

ATTACHMENTS

Map 1: Location Map

Attachment A: Evaluation Criteria Attachment B: Staff Research Report A copy of this report can be obtained online at <u>halifax.ca</u> or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Elizabeth Cushing, Planner II – Heritage, 902.478.2586



Attachment A

HALIFAX REGIONAL MUNICIPALITY HERITAGE PROPERTY PROGRAM

EVALUATION CRITERIA

Heritage Property Program

March 2013

EVALUATION CRITERIA FOR REGISTRATION OF <u>HERITAGE BUILDINGS</u> (Revised 2004)

1. AGE

Age is probably the single most important factor in the popular understanding of the heritage value of buildings. The following age categories are based on local, national and international occasions that may be considered to have defined the character of what is how the Halifax Regional Municipality and its architecture.

Date of Construction	Points	Timeline
1749 - 1785	25	Halifax Garrison Town to the Loyalist migration
1786 - 1830	20	Boom period following construction of Shubenacadie Canal
1831 - 1867	16	From Boom to Confederation
1868 - 1899	13	Confederation to the end of the 19 th century
1900 - 1917	9	Turn of the Century to Halifax Harbour Explosion
1918 - 1945	5	The War Years
1945 - Present	3	Post-War

* Maximum score of 25 points in this category

2. HISTORICAL OR ARCHITECTURAL IMPORTANCE

A building can receive points for:

A) Having specific associations with important occasions, institutions, personages and groups, **OR**

B) For being architecturally important unique/representative of a particular period.

Nationally	Points	Comments
Intimately Related	16 - 20	
Moderately Related	11 - 15	
Loosely Related	1 - 10	
Provincially	Points	Comments
Provincially Intimately Related	Points 11 - 15	Comments
		Comments

2A) Relationship to Important Occasions, Institutions, Personages or Groups

Heritage Property Program

Locally	Points	Comments
Intimately Related	11-15	
Moderately Related	6 - 10	
Loosely Related	1 - 5	
No relationship to important occasions,	0	
institutions, personages or groups.		

* Maximum score of 20 points in this category, scoring from one of the three categories only

2B) Important/Unique Architectural Style or Highly Representative of an Era

Importance	Points	Comments
Highly important, Unique, or representative of an era	16 - 20	
Moderately important, Unique, or representative of an era	11 - 15	
Somewhat important, or representative of an era	10 - 1	
Not important, Unique, or representative of an era	0	

* Maximum score of 20 points in this category.

3. SIGNIFICANCE OF ARCHITECT/BUILDER

Is the structure representative of the work of an architect or builder of local, provincial or national importance?

Status	Points	Comments
Nationally	7 - 10	
Provincially Significant	4 - 6	
Locally Significant	1 - 3	
Not Significant	0	

* Maximum score of 10 points in this category.

4. ARCHITECTURAL MERIT

The assessment of architectural merit is based on two factors:

A) Construction type/building technology: which refers to the method by which the structure was built (early or rare uses of materials), and building techniques;

AND

B) Style: which refers to the form or appearance of the architecture.

Construction Type/Building Technology		
A) Construction type	Points	Comments
Very rare/ early example	7 - 10	
Moderately rare/ early	4 - 6	
Somewhat rare/ early example	1 - 3	
Not rare/ common example	0	
B) Style	Points	Comments
Very rare/ early example	7 - 10	
Moderately rare/ early	4 - 6	
Somewhat rare/ early example	1 - 3	
Not rare/ common example	0	

* Maximum score of 10 points for Construction Type, and a maximum score of 10 for Style - a total maximum of 20 points in this category.

5. ARCHITECTURAL INTEGRITY

Architectural Integrity refers to the extent to which the building retains original features/ structures/ styles, not the state of the building's condition.

Architecture	Consider any additions/ removal/ alterations to windows, doors, porches, dormers, roof lines, foundations, chimneys, and cladding.		
Exterior	Points	Comments	
Largely unchanged	11 - 15		
Modest changes	6 - 10		
Major changes	1 - 5		
Seriously compromised	0		

* Maximum score of 15 points in this category.

6. RELATIONSHIP TO SURROUNDING AREA

Points	Comments
6 - 10	The building is an important architectural asset contributing to the heritage character of the surrounding area.
1 - 5	The Architecture is compatible with the surrounding area and maintains its heritage character.
0	Does not contribute to the character of the surrounding area.

* Maximum score of 10 points in this category.

SCORING SUMMARY

Property	Date Reviewed	Reviewer

Criterion	Highest Possible Score	Score Awarded
1. Age	25	
 2. a) Relationship to Important Occasions, Institutions, Personages or Groups OR 2. b) Important, Unique Architectural Style, or 	20	
Highly Representative of an Era		
3. Significance of Architect or Builder	10	
4. a) Architectural Merit: Construction type/building technology	10	
4. b) Architectural Merit: Style	10	
5. Architectural Integrity	15	
6. Relationship to Surrounding Area	10	
Total	100	
SCORE NECESSARY FOR DESIGNATION	50	
Designation Recommended?	YES	NO

COMMENTS:

Attachment B

Research Report

1741-1743 Henry Street, Halifax

Prepared by: HRM Planning & Development Elizabeth Cushing, Planner II - Heritage

10 July 2023



Table of Contents

Table of Contents	2
Age	3
Historical or Architectural Importance	7
Relationship to Important Occasions, Institutions, Personages or Groups	7
Important / Unique Architectural Style or Highly Representative of an Era	10
Significance of Architect or Builder	11
Architectural Merit	12
Construction Type or Building Technology	12
Style	15
Architectural Integrity	20
Relationship to Surrounding Area	20
References	25



Age

1741-1743 Henry Street, formerly 171 Henry Street, Halifax, is situated on the east side of Henry Street, between Cedar Street and Jubilee Road.

Jubilee Road was historically a thoroughfare connecting the Northwest Arm to the suburbs of Halifax (Tanner 2014). The surrounding area was mostly large estates held by notable wealthy residents. The area remained largely undeveloped until the late 1800s, when there was an increased demand for affordable middle-class housing. The stretch of road from Cedar Street to Jubilee Road does not appear in historical maps until 1878 (Figure 1 to Figure 5). The subject property remained vacant until the 1918 assessment map, which depicts a double row house with outbuildings to the rear.

Edward Maxwell had purchased a portion of land from the Diocesan Synod of Nova Scotia and a portion of the former Bliss estate (see Figure 1) in 1900 and 1901, respectively (Book 344, Page 38 and Book 348, Page 126). A building application was submitted by Maxwell in June 1917 for a double house made of solid concrete blocks on the east side of Henry Street, between Jubilee Road and Cedar Street, for the cost of \$8,000.00 (Figure 4). The first reference of 171 Henry Street appears in the 1918 Assessment map (Figure 5) and McAlpine's 1918-1919 City Directory, which lists Aubrey Smith as living at the residence. Aubrey DeWolf Smith was the manager of Gutta Percha & Rubber Ltd., an auto tires, mechanical rubber goods and rubber footwear store located on Granville Street, near the intersection of Duke Street. Maxwell retained ownership of the property at this time and occupied 79 Jubilee Road (present day 6047 Jubilee Road).

Smith occupied 171 Henry Street until 1923, when Edgar W. Giffin, treasurer with Moirs Ltd., is listed as occupying the property in the city directory. Giffin is still identified as occupying the property in 1926-1927. In 1926, the south portion of land was sold by James Hall, High Sheriff of Halifax County, to Harry Kitz, Real Estate Agent, for \$4,660.00 (Book 614, Page 251). The case was between Eastern Trust Company, Trustee for Mary and Ellen Skerry, as plaintiff, and Edward Maxwell, as defendant. Maxwell was ordered to sell his real estate towards the payment due to the plaintiffs. Four years later, Kitz sold the property to Rose Bella Webber (Book 665, Page 197). In 1944, Morris Webber, executor, granted the land to Francis H. Currie (Book 890, Page 1041). The revised 1951 Fire Insurance Plan shows minimal changes to the subject property (Figure 6).

The subject property was constructed circa 1917 by Edward Maxwell, mason, contractor, and developer.





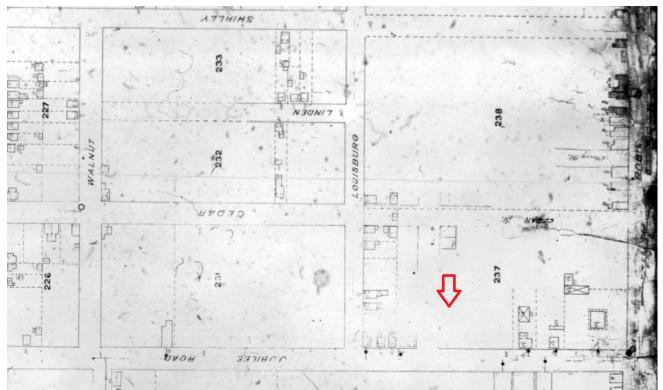


Figure 2: Goad's 1889 Fire Insurance Plan with the approximate location of the subject property identified in red

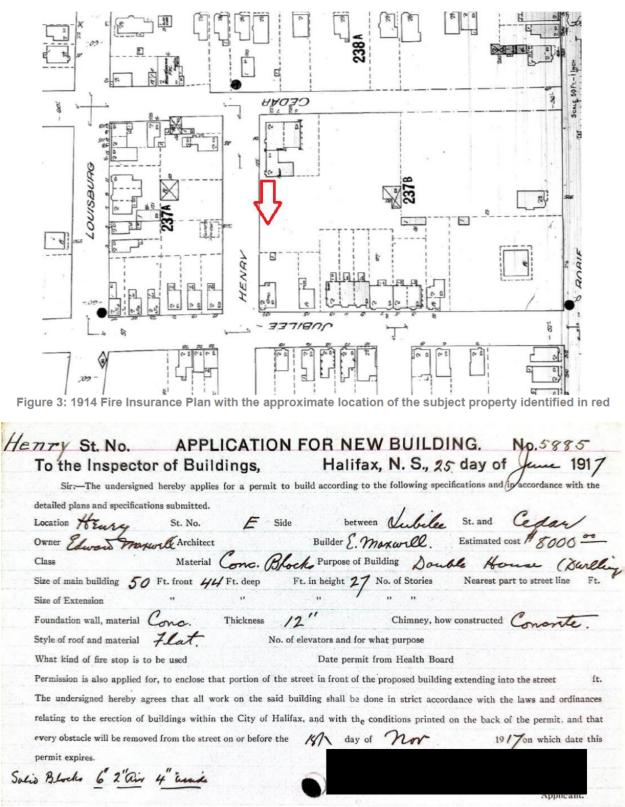


Figure 4: Building Permit for 1741-1743 and 1745 Henry Street (Source: Halifax Municipal Archives)

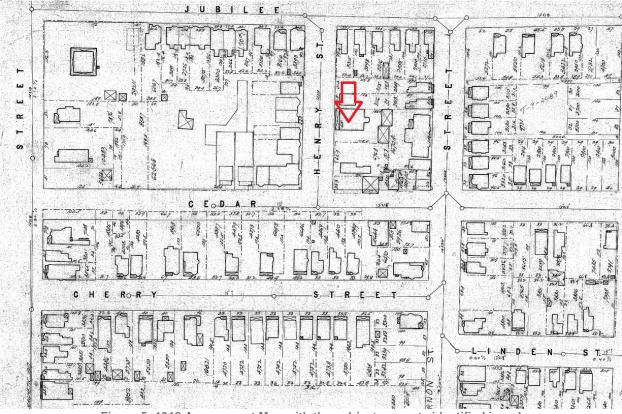
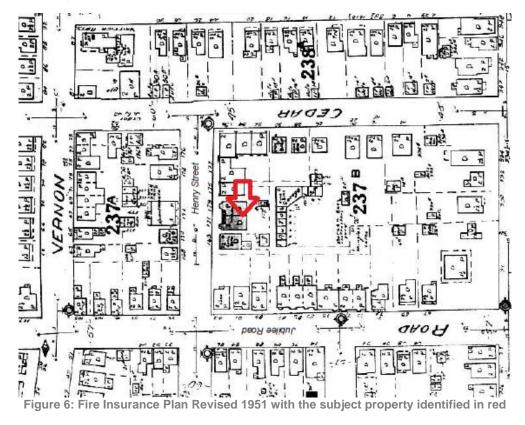


Figure 5: 1918 Assessment Map with the subject property identified in red



Historical or Architectural Importance

Relationship to Important Occasions, Institutions, Personages or Groups

The subject property has historical associations with mason, contractor, and property developer Edward Maxwell (1866-1941). The residence also has historical associations with the other occupants, such as Aubrey Smith and Edgar Giffin, who contributed to the local community and economy of Halifax.

Edward "Ned" Maxwell was born in Hants, Nova Scotia to Edward Maxwell Sr. and Elizabeth (née Forbes) of Scottish Presbyterian descent. Edward Sr. ran a fine tailoring shop at 132 Granville Street, which was later taken over by his son George Herbert (Figure 7). In 1881, Edward Jr. was living with his parents in Ward 5 of Halifax with his siblings, James, John, Elizabeth, Ruth, George, and [illegible]. In 1891 he was again living with his parents, but the only siblings listed are John, Elizabeth, and Ellen. He married Ella Rebecca McKay and resided at 79 Jubilee Road (present day 6047 Jubilee Road) from 1905 to 1938. Together they had two children, Evan, and Sidney.

Edward worked as a contractor specializing in brick and masonry work (Figure 8). He successfully constructed masonry rowhouses, single-family homes and semi-detached residences on Jubilee Road, Henry Street, and Cedar Street between 1907-1919. In August 1899, he submitted a building permit for the construction of the Infant's Home on Tower Road which was designed by Architect S.P. Dumaresq (Figure 9). Maxwell again partnered with Dumaresq in 1915 to construct present day 1735 Henry Street (Plan S-9-3070). Previously in 1903, he applied to build Fred W. Moore's house at 87 Robie Street and Chalmers Church at 37-39 Duke Street, and an addition at George S. Campbell's House at 105 Young Avenue. Maxwell also built a new brick front to Jonathan Kelly's shop at 116-118 Granville Street and worked with the Roman Catholic Episcopal Church in 1903 for a building on Windsor Street (potentially St. Mary's College, now demolished). Maxwell worked with Moirs Limited in 1904 for their offices on Grafton Street. Most of these structures are no longer extant.

Maxwell appears to have had some financial challenges in the latter part of his career, losing ownership of the subject property in 1926 through a Sheriff's Deed. In 1940, Maxwell transferred the remainder of his property to the City of Halifax through a Sheriff's Deed for an unpaid debt of \$21,741.47 (Book 812, Page 79). He moved to present day 6053 Jubilee Road where he remained until his death in 1941. Another one of his residences, a concrete building in the Fairview area, was demolished in the late 1950s (Figure 10). The building was labelled a 'landmark' in the newspaper article about the demolition, which also noted Maxwell's ingenuity with concrete (Halifax Mail Star 1959).



Figure 7: Advertisement for Edward Maxwell & Son Tailor Shop on Granville Street (McAlpine 1901-02: 339)



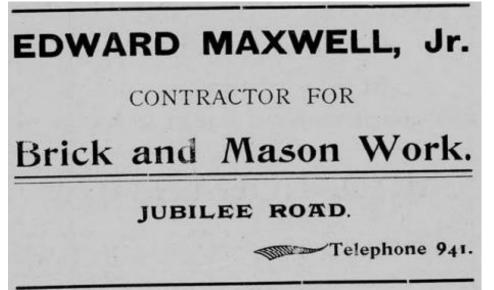


Figure 8: Advertisement for Edward Maxwell Jr. Masonry Work (McAlpine 1901-02:23)



Figure 9: Halifax Infant's Home on Tower Road circa 2013, now demolished (Source: Ziobrowski)



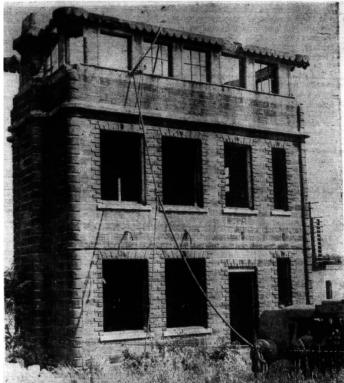


Figure 10: Former Fairview residence of Edward Maxwell which was demolished in the late 1950s (Halifax Mail Star, October 1956)



Important / Unique Architectural Style or Highly Representative of an Era

1741-1743 Henry Street is a unique example of an early 20th century semi-detached Edwardian Classicism style residence built of concrete block. There are few remaining examples of masonry residences in Halifax, as most structures are wood-framed. Edwardian Classicism style buildings were typically constructed of brick. 1741-1743 Henry Street provides a unique example of the Edwardian Classicism style with its concrete block construction.

Edwardian Classicism was popular from 1900 to 1930 (Blumenson 1990). Edwardian homes emphasized Classical elements with balanced facades, simplified roofs, smooth surfaces, and generous fenestration. Extended roof eaves featured plain elongated blocks or cantilevered brackets like Regency and Italian Villa styles. Fenestration is accentuated by plain stone lintels, keystones, or voussoirs. The style provided a transitional style from nineteenth century eclecticism to the twentieth century Beaux-Arts Classicism. The latter style was cost prohibitive which ensured Edwardian Classicisms long period of popularity (Blumenson 1990). Elements of the style found in 1741-1743 Henry Street include: large paned windows with simple pattern and stone lug sills, colonettes dividing the two entrances, and flat roof with extended cornice and brackets.



Significance of Architect or Builder

1741-1743 Henry Street has historical associations with Edward Maxwell, a local mason and contractor (see Relationship to Important Occasions, Institutions, Personages or Groups). The Maxwell estate was bound by Henry Street, Cedar Street, Robie Street and Jubilee Road. The *Plan showing Property now or formerly of the Maxwell Estate Cedar Street, Henry Street & Jubilee Road* from 1943 identifies that Maxwell constructed several homes within this block, with an inner courtyard and right-of-way accessible from Henry Street (Figure 11). In 1910, Maxwell applied to build the brick rowhouses at the corner of Cedar and Henry Streets. Building permits for a skating rink as well as automobile garages and a hot house were submitted by Edward Maxwell in 1920 and 1922 (Tanner 2014). The 1943 plan depicts that only the automobile garages had been constructed at that time.

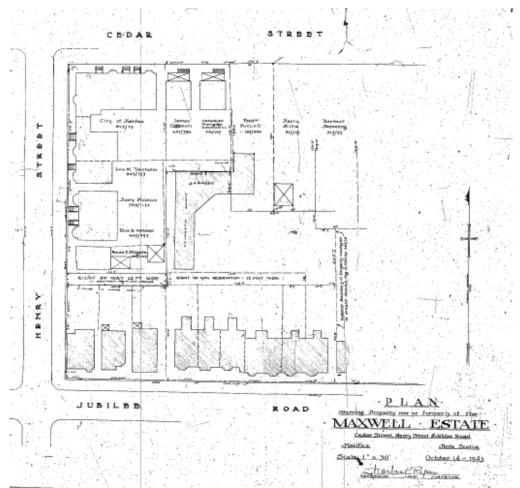


Figure 11: Plan Showing Property now or formerly of the Maxwell Estate dated 14 Oct 1943 (Surveyor: Roper)

Architectural Merit

Construction Type or Building Technology

The subject property at 1741-1743 Henry Street is constructed of rock-faced concrete blocks, popular from 1900 into the 1920s (Archibald 2020). The concrete was cast to imitate stone and were made on-site with a hand-operated moulding machine.

Concrete blocks became popular in construction at the turn of the century, as an economical building material with different patents for block designs and production (Figure 12; Jackson 2020). Block machines could be ordered from mail catalogues, and involved pouring wet concrete into a mould where it would set, which was more efficient than kilns for bricks (Goldsborough 2013). The block machines were able to create a stone-like surface through the mold or special aggregates in the concrete mix (Figure 13). These blocks replicating stone became known as Portland Cement or Cast Stone for its resemblance to the Portland stone in England. In the early 20th century, rock-face concrete blocks became popular, with later versions incorporating a custom concrete mix to create a stone-like appearance, granite facing or stucco over concrete block. Block moulds began to be able to create several blocks at a time, with each block weighing around 50 pounds. Concrete blocks began to decrease in popularity after WWII.

There are several examples of concrete block throughout peninsular Halifax; however, it is not overly common to have entire structures built of concrete blocks. It was typically used as accent features as veranda supports or to highlight other architectural elements (Figure 14). Another contiguous example of concrete block construction can be found in the Hydrostone district in Halifax (Figure 15).





Figure 12: Concrete Block Designs as advertised by Sears, Roebuck, and Co. from 1915 (Source: Sears, Roebuck and Co.)

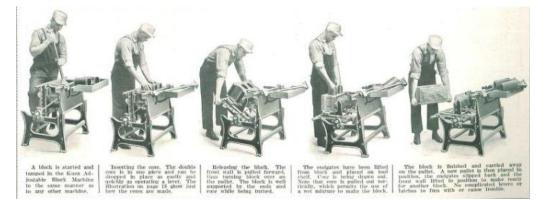


Figure 13: Explanation of how to use concrete block machines (Source: Sears, Roebuck, and Co.)



Figure 14: Concrete block veranda posts at 6072 Jubilee Road (Staff Photo, June 16, 2023)



Figure 15: Hydrostone house at 5508 Novalea Drive (Staff Photo, 16 June 2023)

Style

The residence at 1741-1743 Henry Street was constructed in the Edwardian Classicism style (see Important / Unique Architectural Style or Highly Representative of an Era). The double semidetached, two-storey building has a long rectangular façade (Figure 16 to Figure 23). The building is clad in rock-faced concrete blocks in even courses and has a flat roof with extended bracketed cornice. Windows have a flat opening and are one-over-one with stone lintels and lug sills. There is a two-storey rounded bay on the west elevation with three-over-one windows, plain flat trim and stone lintels and lug sills.

The off-centre, single-leaf entrance with transom is accessible by a small set of concrete steps with railing and open porch. It is separated by the off-centre, single-leaf entrance of the neighbouring 1745 Henry Street by simple double colonettes and railing. A narrow one-over-one window is to the left of the entrance. There is a single-leaf entrance on the south elevation, leading to the basement that is currently being used as a residence (1741 Henry Street). Another single-leaf door is located on the east elevation.

Character Defining Elements

The character defining elements of 1741-1743 Henry Street include, but are not limited to:

- Two-storey, semi-detached Edwardian Classicism style residence;
- Two-storey rounded bay on the west elevation;
- Rock-faced stone cladding laid in even courses;
- Flat windows with stone lintels and lug sills;
- Flat roof with bracketed extended cornice;
- Open porch with simple double colonettes;
- Small set of stairs with railing leading to the main entrance;
- Main entrance with transom on the west elevation;
- Narrow one-over-one window on the west elevation; and,
- Minimal setback from the street.



Figure 16: 1741-1743 (right) and 1745 (left) Henry Street (Staff Photo, 19 May 2023)



Figure 17: West elevation of 1741-1743 Henry Street (Staff Photo, 19 May 2023)





Figure 18: South and west elevation (Staff Photo, 19 May 2023)





Figure 19: East elevation (19 May 2023)



Figure 20: Concrete block cladding of 1741-1743 Henry Street. Note pieces of shell and aggregate incorporated into some of the blocks (Staff Photo, 19 May 2023)





Figure 21: Main entrance to 1743 Henry Street (19 May 2023)



Figure 22: Front porch showing view of 1745 Henry Street entrance and colonettes (19 May 2023)





Figure 23: Basement exterior entrance on the south elevation with storm door

Architectural Integrity

The residence at 1743 Henry Street has a high level of architectural integrity. There have been alterations to the windows and doors; however, the openings have all remained the same and stone lintels and lug sills have been retained. The concrete block cladding has been repaired as needed over the years with no major discrepancies in appearance. The rear outbuilding depicted in the 1918 assessment map have also been altered overtime. The context has changed minimally with the demolition of the automobile garages and construction of a new brick rowhouse within the inner courtyard, which was constructed around 2011.

Relationship to Surrounding Area

The residence at 1741-1743 Henry Street has a strong historical, visual, and physical relationship with the surrounding masonry residences that were built by Edward Maxwell, including the attached 1745 Henry Street (Figure 24 to Figure 31). This includes the registered heritage property at 6053 Jubilee Road (Edward Maxwell House; 1907). Another registered heritage property within the complex, 6047 Jubilee Road, was not originally constructed by Maxwell but he built the second storey and added bay windows to the structure. Other residences with an association to Maxwell include 6038-6057 Jubilee Road, 1735, 1740-1742, 1751-1755 Henry Street, and 6060-6066 Cedar Street. The masonry residences are an integral landmark on Jubilee Road, Cedar Street and Henry Street and are representative of turn of the century masonry architecture which is rare in peninsular Halifax.





Figure 24: View of 1741-1743 and 1745 Henry Street facing south from 1751 Henry Street (19 May 2023)



Figure 25: View of 1741-1743 Henry Street facing north from 1735 Henry Street (19 May 2023)





Figure 26: Henry Street near the intersection of Jubilee Road, with subject property visible to the right (19 May 2023)



Figure 27: Concrete block homes on Cedar Street (16 June 2023)

22



Figure 28: Brick rowhouses on Cedar Street (16 June 2023)



Figure 29: Brick rowhouses at the intersection of Cedar Street and Jubilee Road (16 June 2023)



Figure 30: Concrete block house at 1740-1742 Henry Street (16 June 2023)



Figure 31: Maxwell homes on Jubilee Road, including registered properties at 6047 and 6053 Jubilee Road (16 June 2023)

24

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Attachment 2

Scoring for Case H00564

Criterion	Score	
1. Age	9	
2B. Architectural Importance	19	
3. Significance of Architect/ Builder	2	
4A. Architectural Merit: Construction Type	10	
4B. Architectural Merit: Style	10	
5. Architectural Integrity	14	
6. Relationship to Surrounding Area	10	
Total	74	