



**HALIFAX REGIONAL COUNCIL
SPECIAL MEETING
MINUTES
September 29, 2022**

REVISED

PRESENT:

Mayor	Mike Savage
Deputy Mayor	Pam Lovelace
Councillors:	Cathy Deagle Gammon
	David Hendsbee
	Becky Kent
	Trish Purdy
	Sam Austin
	Tony Mancini
	Waye Mason
	Lindell Smith
	Shawn Cleary
	Kathryn Morse
	Patty Cuttell
	Iona Stoddard
	Lisa Blackburn
	Paul Russell
	Tim Outhit

STAFF:

Jacques Dubé, Chief Administrative Officer
John Traves, Municipal Solicitor
Iain MacLean, Municipal Clerk
Catie Campbell, Legislative Assistant

The following does not represent a verbatim record of the proceedings of this meeting.

The agenda, reports, supporting documents, information items circulated, and video (if available) are online at halifax.ca.

The meeting was called to order at 1:31 p.m., and recessed at 3:18 p.m. Council reconvened in at 3:30 p.m. Council moved into an In Camera (In Private) session at 4:33 p.m. and reconvened at 5:12 p.m. Council adjourned at 5:16 p.m.

1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT

Mayor Savage called the meeting to order at 1:31 p.m. and acknowledged that the meeting took place in the traditional and ancestral territory of the Mi'kmaq people, and that we are all treaty people.

2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted special community announcements and acknowledgements.

The Mayor and members of Regional Council recognized Erica Fleck, Assistant Chief, Community Risk Reduction & Emergency Management, Halifax Regional Fire and Emergency, the community and staff for their preparation and response efforts to Hurricane Fiona.

3. APPROVAL OF MINUTES – September 13, 2022

MOVED by Councillor Stoddard, seconded by Councillor Mason

THAT the minutes of September 13, 2022 be approved as circulated.

MOTION PUT AND PASSED.

4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

Additions:

- Item 18.1 – Councillor Mancini – Buy-Back Agreement from Affirmative Ventures Association

Deletions: None

MOVED Councillor Morse, seconded by Councillor Austin

THAT the following item be deferred to a future meeting of Regional Council:

- **Item 15.1.1 – First Reading Proposed By-Law S-450, an Amendment to By-Law S-400, Respecting Charges for Street Improvements**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Cleary, Cuttell

MOVED by Councillor Purdy, seconded by Deputy Mayor Lovelace

THAT the agenda be approved as amended.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Cleary, Cuttell

Later in the meeting, it was MOVED by Councillor Mason, seconded by Councillor Mancini

THAT Halifax Regional Council refer item 14.1 Councillor Russell – Annual Workforce Report 2021-22 to Executive Standing Committee.

MOTION TO REFER PUT AND PASSED. (14 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Stoddard, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillors Cleary, Cuttell

Later in the meeting, it was MOVED by Councillor Morse, seconded by Councillor Mason

THAT Item 15.1.4 be deferred pending receipt of a supplemental staff report regarding zoning options/inclusionary zoning for Dutch Village Road in coordination with the interim bonus zoning project.

MOTION PUT AND PASSED. (14 in favour, 1 against)

In favour: Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Stoddard, Blackburn, Russell, Outhit

Against: Mayor Savage

Not present: Councillors Cleary, Cuttell

5. CONSENT AGENDA

As provided for in section 41 (3) of Administrative Order One:

- Item 15.1.1 was removed from the Consent Agenda at the request of Councillor Cuttell and deferred to a future meeting of Regional Council
- Item 15.2.1 was removed from the consent agenda at the request of Deputy Mayor Lovelace

6. BUSINESS ARISING OUT OF THE MINUTES – NONE

7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE

8. MOTIONS OF RECONSIDERATION – NONE

9. MOTIONS OF RESCISSION – NONE

10. CONSIDERATION OF DEFERRED BUSINESS – NONE

11. NOTICES OF TABLED MATTERS – NONE

12. HEARINGS – NONE

13. CORRESPONDENCE, PETITIONS & DELEGATIONS

13.1 Correspondence

Correspondence was received and circulated for items: 15.1.2 and 15.2.1.

For a detailed list of correspondence received refer to the specific agenda item.

13.2 Petitions – None

13.3 Presentation – None

14. INFORMATION ITEMS BROUGHT FORWARD

14.1 Councillor Russell – Annual Workforce Report 2021-22

The following was before Council:

- Staff information report dated August 5, 2022

MOVED by Councillor Russell, seconded by Deputy Mayor Lovelace

THAT Halifax Regional Council direct the Chief Administrative Officer:

- 1. Prepare a supplemental report that includes:**
 - a. The number of involuntary departures;**
 - b. The turnover and retention rates;**
 - c. Where turnover is defined as the number of hires in a period compared to the number of employees at the end of that period;**
 - d. The new-hire turnover rate;**
 - e. The number of both voluntary and involuntary departures;**
 - f. The number of training programs offered, and which are mandatory;**
 - g. The number of training sessions delivered, both mandatory and optional;**
 - h. The number of mandatory training sessions that are still required to be take;**
 - i. Where training classes are required as a matter of employment (for example with police, fire, and transit) the number of training classes and the number of new hires as a result;**
 - j. The vacancy rate at the time that the report is created;**
 - k. Average overtime per employee;**
 - l. Average absenteeism per employee, total number of absent hours, the dollar value of that, and the prorated budget amount;**
 - m. The number of safety incidents reported and the number of WCB claims filed;**
 - n. Succession metrics for mid level management positions and above, including the number of "Ready For" candidates and the number of "Ready in 2-4 year" candidates;**
- 2. That this information is reported both across the organization and per business unit; and**
- 3. That this information is included in future Annual Workforce Reports.**

Kelly Hunt, Executive Director, Human Resources and Corporate Communications responded to questions of clarification from Regional Council.

MOVED by Councillor Mason, seconded by Councillor Mancini

THAT Halifax Regional Council refer the following motion to the Executive Standing Committee:

THAT Halifax Regional Council direct the Chief Administrative Officer:

1. Prepare a supplemental report that includes:
 - a. The number of involuntary departures;
 - b. The turnover and retention rates;
 - c. Where turnover is defined as the number of hires in a period compared to the number of employees at the end of that period;
 - d. The new-hire turnover rate;
 - e. The number of both voluntary and involuntary departures;
 - f. The number of training programs offered, and which are mandatory;
 - g. The number of training sessions delivered, both mandatory and optional;
 - h. The number of mandatory training sessions that are still required to be take;
 - i. Where training classes are required as a matter of employment (for example with police, fire, and transit) the number of training classes and the number of new hires as a result;
 - j. The vacancy rate at the time that the report is created;
 - k. Average overtime per employee;
 - l. Average absenteeism per employee, total number of absent hours, the dollar value of that, and the prorated budget amount;
 - m. The number of safety incidents reported and the number of WCB claims filed;
 - n. Succession metrics for mid level management positions and above, including the number of "Ready For" candidates and the number of "Ready in 2-4 year" candidates;
2. That this information is reported both across the organization and per business unit; and
3. That this information is included in future Annual Workforce Reports.

Caroline Blair-Smith, Deputy Chief Administrative Officer, Corporate Services and Kelly Hunt, Executive Director, Human Resources and Corporate Communications responded to questions of clarification from Regional Council.

MOTION TO REFER PUT AND PASSED. (14 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Stoddard, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillors Cleary, Cuttell

14.2 Deputy Mayor Lovelace – Community Area Rates Budget and Business Plans Approval Process Timeline

The following was before Council:

- Staff information report dated August 2, 2022

Daniel Freeman, Senior Financial Consultant, Finance & Asset Management responded to questions of clarification from Regional Council.

15. REPORTS

15.1 CHIEF ADMINISTRATIVE OFFICER

15.1.1 First Reading Proposed By-Law S-450, an Amendment to By-Law S-400, Respecting Charges for Street Improvements

This matter was deferred during the approval of the Order of Business.

15.1.2 Mill Cove Ferry Services – Phase 1 Completion

The following was before Council:

- Staff recommendation report dated September 20, 2022
- Correspondence from John Cascadden

MOVED by Councillor Outhit, seconded by Deputy Mayor Lovelace

THAT Halifax Regional Council direct the Chief Administrative Officer to submit a funding application to the Investing in Canada Infrastructure Program (ICIP) for the implementation of Mill Cove Ferry Service, based on the “Reduced Case” investment scenario described in the staff report dated September 20, 2022.

Dave Reage, Executive Director, Halifax Transit, Jacques Dubé, Chief Administrative Officer, and Patricia Hughes, Director, Planning & Customer Engagement, Halifax Transit responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Cuttall, Stoddard, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillor Cleary

15.1.3 Increase to Contract – Purchase Order (PO) 2070837342 Design Consultant Services for Halifax Regional Fire Headquarters and New Fire Station #8

The following was before Council:

- Staff recommendation report dated September 20, 2022

MOVED by Councillor Kent, seconded by Deputy Mayor Lovelace

THAT Halifax Regional Council approve an increase of \$184,295 (net HST included) to PO 2070837342, Design Consultant Services for Halifax Regional Fire Headquarters and New Fire Station #8 for Phase 1, to Architecture49 Inc, from Project No. CB200014 – Fire Station Replacements as outlined in the Financial Implications section of the staff report.

Ken Stuebing, Chief, Halifax Fire and Emergency, Jacques Dubé, Chief Administrative Officer and John Traves, Municipal Solicitor responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

15.1.4 Case 22816 and 23245: Amendments to the Halifax Municipal Planning Strategy and Halifax Mainland Land Use By-law – Westerwald Street Study Area and Main Avenue and Titus Street, Halifax

The following was before Council:

- Staff recommendation report dated September 21, 2022

MOVED by Councillor Morse, seconded by Councillor Mason

THAT Halifax Regional Council give First Reading and schedule a public hearing to consider the proposed amendments to the Halifax Municipal Planning Strategy and Halifax Mainland Land Use By-law, as set out in Attachments A and B of the staff report dated September 21, 2022.

MOVED by Councillor Morse, seconded by Councillor Outhit

THAT Item 15.1.4 be deferred pending receipt of a supplemental staff report regarding zoning options/inclusionary zoning for Dutch Village Road in coordination with the interim bonus zoning project.

Kelly Denty, Executive Director, Planning and Development and Kasia Tota, Principal Planner, Urban Planning responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Cleary, Morse, Stoddard, Blackburn, Russell, Outhit

Against: Mayor Savage

Not present: Councillor Cuttell

15.1.5 Case 21460: Amendment to the Municipal Planning Strategy for Planning Districts 14 & 17 and a Development Agreement for Opportunity Site C off Ingram Drive, Fall River

The following was before Council:

- Staff recommendation report dated September 21, 2022

MOVED by Councillor Deagle Gammon, seconded by Councillor Hendsbee

THAT Halifax Regional Council give First Reading to consider the proposed amendment to the Municipal Planning Strategy for Planning Districts 14 and 17, as set out in Attachment A of the staff report dated September 21, 2022 and schedule a public hearing.

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Stoddard, Blackburn, Russell, Outhit

Against: Councillor Cleary

Not present: Councillor Cuttell

15.1.6 First Reading Proposed By-Law B-800, Respecting Business Operation Hours in Residential Neighbourhoods

The following was before Council:

- Staff recommendation report dated September 23, 2022
- Extract from the September 13, 2022 Regional Council draft minutes

MOVED by Councillor Mason, seconded by Councillor Cleary

THAT Halifax Regional Council give First Reading to By-law B-800, Respecting Business Opening Hours in Residential Neighbourhoods, as set out in Attachment A of the staff report dated September 23, 2022.

John Traves, Municipal Solicitor and Kasia Tota, Principal Planner, Urban Planning responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

15.2 COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT STANDING COMMITTEE

15.2.1 Case H00501: Potential Heritage Resources on University Campuses

The following was before Council:

- Community Planning and Economic Development Standing Committee report dated September 16, 2022
- Heritage Advisory Committee report dated August 24, 2022
- Staff recommendation report dated August 4, 2022
- Correspondence from Gitta Kulczycki

MOVED by Deputy Mayor Lovelace, seconded by Councillor Mason

That Halifax Regional Council initiate a process to research and evaluate potential heritage properties, identified in Attachment A and B of the staff report dated August 4, 2022, collaborating as appropriate with the specific university, for consideration for registration as municipal heritage properties in accordance with the Heritage Property Act and By-law H-200, the Heritage Property By-law.

MOVED by Deputy Mayor Lovelace, seconded by Councillor Mason

THAT the motion be amended to include 'the process is to include consideration of long term preservation goals that balance the need for future university growth with the preservation of iconic historic buildings'.

MOTION TO AMEND PUT AND PASSED. (12 in favour, 4 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Blackburn, Outhit

Against: Councillors Hendsbee, Cleary, Stoddard, Russell

Not present: Councillor Cuttell

Aaron Murnaghan, Principal Planner, Heritage Property Program responded to questions of clarification from Regional Council

The motion as amended now read:

MOVED by Deputy Mayor Lovelace, seconded by Councillor Purdy

THAT Halifax Regional Council initiate a process to research and evaluate potential heritage properties, identified in Attachment A and B of the staff report dated August 4, 2022, collaborating as appropriate with the specific university, for consideration for registration as municipal heritage properties in accordance with the Heritage Property Act and By-law H-200, the Heritage Property By-law, the process is to include consideration of long term preservation goals that balance the need for future university growth with the preservation of iconic historic buildings.

MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

15.3 TRANSPORTATION STANDING COMMITTEE

15.3.1 Spring Garden Road Transit-Only Pilot Project

The following was before Council:

- Transportation Standing Committee report dated September 13, 2022 with attached staff report dated September 9, 2022
- Extract from the December 7, 2021 Regional Council minutes

MOVED by Councillor Mason, seconded by Councillor Stoddard

THAT Halifax Regional Council:

- 1. Rescind Regional Council's approved resolution from December 7, 2021 directing the Chief Administrative Officer to "proceed with a year-long daytime transit priority corridor pilot project on Spring Garden Road between South Park Street and Queen Street during the hours of 7a.m. –8 p.m., starting June 2022"; and**
- 2. Direct the Chief Administrative Officer to complete an operational review to investigate additional traffic control measures and other operational needs that are required to operate a transit priority corridor pilot project on Spring Garden Road between South Park Street and Queen Street and return to the Transportation Standing Committee with a recommended implementation approach by February 2023 for the pilot project for a spring of 2023 implementation.**

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Austin, Mancini, Mason, Smith, Cleary, Morse, Stoddard, Blackburn, Russell, Outhit

Against: Councillor Purdy

Not present: Councillor Cuttell

15.4 GRANTS ADVISORY COMMITTEE

15.4.1 Less than Market Value Land Lease: West Halifax Housing Co-operative Limited, Lot BRH-2, Regent Road, Halifax

The following was before Council:

- Grants Committee report dated September 8, 2022 with attached staff recommendation report dated May 11, 2022

MOVED by Councillor Cleary, seconded by Councillor Deagle Gammon

THAT Halifax Regional Council approve the entering into of a less than market value land lease agreement with West Halifax Housing Co-Operative Limited located at Lot BRH-2, Regent Road, Halifax, as per the key terms and conditions set out in Table 1 in the discussion section of the staff report dated May 11, 2022, and that Council authorize the Mayor and Municipal Clerk to execute the less than market value land lease agreement.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

15.5 MEMBERS OF COUNCIL

15.5.1 Councillor Blackburn – Heritage De-registration of PID 41027079 954 Old Sackville Rd., Lower Sackville

The following was before Council:

- Request for Council consideration form from Councillor Blackburn

MOVED by Councillor Blackburn, seconded by Councillor Russell

THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to provide a staff report initiating a heritage de-registration of PID 41027079, a subdivided portion of a registered heritage property known as St. John Anglican Church located at 954 Old Sackville Rd., Middle Sackville.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

16. MOTIONS

16.1 Mayor Savage

Mayor Mike Savage stepped down from the Chair and Deputy Mayor Lovelace assumed the Chair.

MOVED by Mayor Mike Savage, seconded by Councillor Stoddard

THAT Halifax Regional Council request a staff report outlining the benefits and challenges of developing a framework to establish and enforce standards, policies, and procedures for major events that define expectations for organizers hosting events in HRM, as well as what organizers can expect from the municipality and local community.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

Mayor Mike Savage resumed the Chair.

17. IN CAMERA (IN PRIVATE)

MOVED by Councillor Purdy, seconded by Councillor Kent

THAT Halifax Regional Council convene to In Camera (In Private) to discuss Item 17.2 - PROPERTY MATTER.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

17.1 In Camera (In Private) Minutes – September 13, 2022

This matter was dealt with in public.

MOVED by Councillor Mason, seconded by Councillor Hendsbee

THAT the In Camera (In Private) minutes of September 13, 2022 be approved as circulated.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

17.2 PROPERTY MATTER – Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and confidential report dated September 23, 2022

MOVED by Deputy Mayor Lovelace, seconded by Councillor Outhit

THAT Halifax Regional Council:

- 1. Adopt the recommendations as outlined in the private and confidential staff report dated September 23, 2022; and**
- 2. Direct that the staff report dated September 23, 2022 be maintained private and confidential.**

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Cleary, Morse, Stoddard, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillor Cuttell

Private and Confidential Information Items

1. Private and Confidential In Camera (In Private) Information Report – re: Property Matter

18. ADDED ITEMS

18.1 Councillor Mancini – Buy-Back Agreement from Affirmative Ventures Association

The following was before Council:

- Request for Council consideration form from Councillor Mancini

MOVED by Councillor Mancini, seconded by Councillor Hendsbee

THAT Halifax Regional Council direct the Chief Administrative Officer to prepare a recommendation report to Regional Council regarding the request from Affirmative Ventures Association dated September 23, 2022, for partial, or full, release of the Buy-Back Agreement applied to the less than market value sale of 64-66 Lakecrest Drive, Dartmouth, in support of their proposed new development located at 139 Main Street, Dartmouth.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Cuttell

19. NOTICES OF MOTION

19.1 Councillor Deagle Gammon

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to propose amendments to Administrative Order 2014-001-ADM, *Respecting Tax Relief for Non-Profit Organizations*, the purpose of which is to:

1. Approve the addition of thirteen (13) properties and an increase in level of tax relief for twelve (12) housing properties
2. Approve four (4) one-time grants in support of four properties developed under the auspices of the federal Rapid Housing Initiatives Program: Phase 1 and Phase 2
3. Suspend the application of Section 7C and 7D of Administrative Order 2014-001-ADM in fiscal year 2022-23
4. Approve records management corrections and amendments to the Administrative Order; and
5. Repeal and replace Schedules 26, 27, 28, 28 and 30 of the Administrative Order.

20. ADJOURNMENT

The meeting adjourned at 5:16 p.m.

Iain MacLean
Municipal Clerk