



**HALIFAX REGIONAL COUNCIL  
SPECIAL MEETING  
MINUTES  
February 9, 2021**

PRESENT: Mayor Mike Savage  
Deputy Mayor Tim Outhit  
Councillors David Hendsbee  
Becky Kent  
Trish Purdy  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Kathryn Morse  
Patty Cuttell  
Iona Stoddard  
Pam Lovelace  
Lisa Blackburn  
Paul Russell

Regrets: Councillor Cathy Deagle Gammon

STAFF: Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Iain MacLean, Municipal Clerk  
Liam Power, Legislative Assistant  
Jill McGillicuddy, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video or audio (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 1:01 p.m., and recessed at 3:10 p.m. Council reconvened in at 3:30 p.m. Council recessed at 5:20 p.m. Council reconvened at 6:00 p.m. Council moved into an In Camera (In Private) session at 6:55 p.m. and reconvened at 7:38 p.m. Council adjourned at 7:44 p.m.*

**1. CALL TO ORDER**

The Mayor called the meeting to order at 1:01 p.m.

**2. APPROVAL OF MINUTES – January 26, 2021**

MOVED by Councillor Russell, seconded by Councillor Cleary

**THAT the minutes of January 26, 2021 be approved as circulated.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**3. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

*Additions:*

14.1 Councillor Hendsbee – Request for Letter – Proposed Eastern Shore School Location

14.2 Councillor Mason – Request by Shelter NS regarding 2190 Barrington Street, Halifax

*Deletions:* None

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT the agenda be approved as amended.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**4. CONSENT AGENDA**

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council approve agenda items 11.1.3, 11.1.4, and 11.2.1.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

**5. CALL FOR DECLARATION OF CONFLICTS OF INTEREST – NONE**

**6. MOTIONS OF RESCISSION – NONE**

**7. CONSIDERATION OF DEFERRED BUSINESS – NONE**

**8. VIRTUAL PUBLIC HEARING – 6:00 P.M.**

**8.1 Case 23285 – Regional Municipal Planning Strategy and Land Use By-law Amendments for 5853 College Street, Halifax**

The following was before Council:

- An Extract from Special Regional Council Minutes – January 12, 2021
- A staff recommendation report dated December 18, 2020 with revised Attachment B circulated January 8, 2021
- A staff presentation dated February 9, 2021
- An applicant presentation for Case 23285 – RMPS and LUB Amendments for 5853 College Street, Halifax
- Correspondence from Lucine Toomey, Alexandra McCullogh, Barbara Isenor, and Penelope Russell, Janel Hayward, and Justin Huston, Chief Executive Officer, Nova Scotia Office of Aboriginal Affairs

Public Hearing date set at Halifax Regional Council January 12, 2021.

Jill MacLellan, Planner III, Regional Planning, gave an overview of the project. Staff noted implementing the project helps meet Council's objectives to provide affordable housing.

Mayor Savage invited the applicant to come forward and address Council.

**Pam Glode-Desrochers, Executive Director of the Mi'kmaw Native Friendship Centre** noted this project is significant for urban indigenous communities. The building will be named the Diamond Bailey House honouring an elder who worked with the Mi'kmaw Native Friendship Centre. The building would allow for transitional housing from homelessness to independent living. The applicant noted this marks the first project in Canadian history where all levels of government, including First Nations Chiefs, were meaningfully involved.

**Chris Crawford, Architect for the Mi'kmaw Native Friendship Centre**, spoke to the pitched roof design of the proposed building.

Mayor Savage reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter.

**Lucine Toomey, Halifax (College St)**, stated concerns of residents as a tenant in a nearby building.

**Raven Davis, Halifax**, stated the urgent need for a building like the Diamond Bailey House and spoke to the many needs it will meet.

Mayor Savage invited the applicant to respond to questions raised by the public. Applicant Pam Glode-Desrochers and Chris Crawford answered questions from residents.

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT the public hearing be closed.**

**MOTION PUT AND PASSED.**

MOVED by Councillor Mason, seconded by Councillor Kent

**THAT Halifax Regional Council adopt the proposed amendments to the Regional Municipal Planning Strategy (RMPS) and Land Use By-law (LUB) for Halifax Peninsula, as set out in Attachment A and Revised Attachment B of the staff report dated December 18, 2020, to allow the development of an emergency shelter, shared housing use, multiple unit residential use and community facility use at 5853 College Street, Halifax.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

## **9. CORRESPONDENCE, PETITIONS & DELEGATIONS**

### **9.1 Correspondence**

The Clerk noted that correspondence was received for items: 8.1, 11.1.1, 11.1.2, 12.2 and 14.2. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

### **9.2 Petitions**

#### **9.2.1 Councillor Cleary**

Petition from the Friends of Sir Sanford Fleming Park, District 9 calling for Halifax Regional Council to make the necessary commitment and investment, in a timely manner, to restore Fleming Cottage at 30 Dingle Rd, as it was in 1908, as proposed in the October 2016 SP Dumaresq Architect Ltd Scope of Work. It recommends the restoration of the cottage, barn and grounds as they were in 1908, in recognition of "Sir Sanford Fleming's incredible contributions to Halifax, Nova Scotia, Canada, the British Empire and indeed the western world."

#### **9.2.2 Councillor Mason**

Petition from a private resident addressed to the Halifax Regional Municipality. Whereas inclement weather prevents skate park users from using outdoor skatepark facilities such as the Halifax Skatepark on the Halifax Common the petition calls for the Halifax Regional Municipality to start an indoor skate park.

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council request a staff report to identify options for considering an indoor skate park space as a standalone project or as part of a future recreation construction.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

## **10. INFORMATION ITEMS BROUGHT FORWARD – NONE**

## **11. REPORTS**

### **11.1 CHIEF ADMINISTRATIVE OFFICER**

#### **11.1.1 Direction to Amend By-law S-801, Respecting Licensing of Temporary Signs and Administrative Order 15, Respecting License, Permit and Processing Fees – Supplementary Report**

The following was before Council:

- A supplementary staff recommendation report dated January 5, 2021
- A staff presentation dated February 9, 2021
- Correspondence from David Chiasson, Dwayne Robichaud, Dana White, Jeff Dursi, Jeff Keeler, Jeff Mayhew, Luke Betts, Mark McFarland, Tiffany Leopold, and Tamara Selig
- A handout from Councillor Mancini – Direction to Amend By-law S-801, Licensing of Temporary Signs and AO 15, License, Permit and Processing Fees – Supp Report

Hilary Hayes, Supervisor of Licensing and Christopher Davis, Supervisor of Right of Way Services, provided a presentation and responded to questions from Council.

John Traves, Municipal Solicitor, advised the amended motion responding to the original motion of March 26, 2019 should be voted on prior to any proposed additional amendments to the supplementary recommendations.

MOVED by Councillor Mancini, seconded by Councillor Cleary

**THAT Halifax Regional Council amend the deferred motion of March 26, 2019 to direct that the Chief Administrative Officer draft amendments for Council's consideration to By-law S-801, Respecting Licensing of Temporary Signs and Administrative Order 15, License, Permits and Processing Fees, as identified in Attachment A to the supplementary report dated January 5, 2021.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

MOVED by Councillor Mancini, seconded by Councillor Russell

**THAT Halifax Regional Council amend the staff proposed amendments, as outlined in Attachment A to By-law S-801, Respecting Licensing of Temporary Signs and Administrative Order 15, License Permits and Processing Fees with the following, temporary signs permitted within the public street must have a setback of 4.5m from the face of the curb or 6.5m from the edge of the asphalt (where there is no curb), and 0.3m from the back of the sidewalk or the edge of the ditch; whichever is greater. On corner lots, these measurements must be respected from both roadways. Proof of indemnity insurance will be required.**

As set out in Section 66 of Administrative Order One, *Respecting the Procedures of the Council*, the motion was withdrawn with consent of Regional Council.

MOVED by Councillor Mancini, seconded by Councillor Kent

**THAT Halifax Regional Council amend the staff proposed amendments, as outlined in Attachment A to By-law S-801, Respecting Licensing of Temporary Signs and Administrative Order 15, License Permits and Processing Fees with the following, continue to treat the "Box Signs" as mobile signs.**

As set out in Section 66 of Administrative Order One, *Respecting the Procedures of the Council*, the motion was withdrawn with consent of Regional Council.

MOVED by Councillor Mancini, seconded by Councillor Cleary

**THAT Halifax Regional Council defer item 11.1.1 pending the receipt of a supplementary staff report that addresses the proposed amendments in the handout circulated during the February 9, 2021 Special Regional Council Meeting and items raised during the discussion.**

**MOTION TO DEFER PUT AND PASSED.**

Not present: Councillor Deagle Gammon

#### **11.1.2 Halifax's Mobility Response Plan (Covid-19) Overview and Next Steps**

The following was before Council:

- A staff recommendation report dated January 20, 2021
- Correspondence from Karla Nicholson

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council direct the Chief Administrative Officer to develop an implementation plan for continuing the Mobility Response Plan as outlined in the staff report dated January 20, 2021.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

**11.1.3 Administrative Order 2014-001-ADM, Respecting Tax Relief to Non-Profit Organizations – Registered Municipal Heritage Property**

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council continue to support the preservation of registered heritage properties through the provision of project-specific cash grants.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

**11.1.4 Ratification of Councillor Nominations from Standing Committees**

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council adopt the recommendations of the Executive Standing Committee regarding Councillor Appointments and proceed to appoint:**  
**1. Councillor Iona Stoddard to the Women’s Advisory Committee for a term to November 2022; and**  
**2. Councillors Paul Russell and Cathy Deagle Gammon to the Accessibility Advisory Committee for a term to November 2022.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

**11.2 AUDIT AND FINANCE STANDING COMMITTEE**

**11.2.1 Cathedral Lane Sewer Separation – Budget Increase**

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council:**

- 1. Authorize a budget increase of \$375,000 to Capital Project No. CT200009 – Wastewater Oversizing; and**
- 2. Authorize an unbudgeted reserve withdrawal of \$375,000 from Q421 – General Contingency Reserve.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

### **11.3 MEMBERS OF COUNCIL**

#### **11.3.1 Councillor Lovelace – Blue Mountain Birch Cove Lakes Regional Wilderness Park**

The following was before Council:

- A request for Council consideration form from Councillor Lovelace

MOVED by Councillor Lovelace, seconded by Councillor Russell

**THAT Halifax Regional Council request a staff report to:**

- 1. Reaffirm council's commitment to the proposed BMBCL (Blue Mountain Birch Cove Lakes) park;**
- 2. Acknowledge the new NSNT (Nova Scotia Nature Trust) connector as now formally part of the conceptual park boundary; and**
- 3. Confirm the correct name of the proposed park to Blue Mountain Birch Cove Lakes Regional Wilderness Park.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

### **12. MOTIONS**

#### **12.1 Councillor Russell**

MOVED by Councillor Russell, seconded by Deputy Mayor Outhit

**THAT Halifax Regional Council request a staff report on for presentation to Council by September 2021, that defines what a "small business" is for the purpose of taxation, and includes such factors as:**

- **A cross-jurisdictional scan of similar municipalities across Canada**
- **Home-operated businesses**
- **Businesses that own their own property**
- **Tenant businesses that are in a leased space**
- **The number of employees and**
- **Gross revenue or income**

**This definition should focus on those businesses that pay property tax and should recognize that some small businesses, such as tenant businesses operating in a leased space, may not fit under this definition.**

**MOTION PUT AND PASSED.** (9 in favour, 7 against)

In favour: Deputy Mayor Outhit, Councillors Hendsbee, Kent, Purdy, Mancini, Morse, Cuttall, Stoddard, Russell

Against: Mayor Savage, Councillors Mason, Smith, Cleary, Lovelace, Blackburn, Austin

Not present: Councillor Deagle Gammon

#### **12.2 Councillor Cleary - Restoration and Preservation of Fleming Cottage**

The following was before Council:

- A request for Council consideration form from Councillor Cleary
- Correspondence from John MacManus

MOVED by Councillor Cleary, seconded by Councillor Mason

**THAT Halifax Regional Council request a staff report on developing a plan to restore and preserve Sir Sandford Fleming Cottage, a registered heritage property owned by the municipality and situated in Sir Sandford Fleming Park.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

**13. IN CAMERA (IN PRIVATE)**

MOVED by Councillor Russell, seconded by Councillor Stoddard

**THAT Halifax Regional Council convene to In Camera (In Private) to discuss items 13.1 and 13.2.**

**MOTION PUT AND PASSED.**

**13.1 PERSONNEL MATTER – *Private and Confidential Report***

This matter was dealt with In Camera (In Private) and ratified in public as follows:

MOVED by Councillor Mason, seconded by Councillor Blackburn

**That Halifax Regional Council:**

- 1. Adopt the recommendations as outlined in the private and confidential staff report dated February 2, 2021; and**
- 2. Direct the report dated February 2, 2021 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

**13.2 PERSONNEL MATTER – *Private and Confidential Report***

This matter was dealt with In Camera (In Private) and ratified in public as follows:

As per Section 90 of Administrative Order One, when the question under consideration contains distinct propositions, upon the request of any Member, the vote upon each proposition shall be taken separately.

MOVED by Councillor Russell, seconded by Councillor Kent

**THAT Halifax Regional Council:**

- 1. Adopt the recommendations as outlined in part 1 of the private and confidential staff report dated January 28, 2021; and**
- 2. Direct the report dated January 28, 2021 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

MOVED by Councillor Russell, seconded by Councillor Stoddard



**THAT Halifax Regional Council:**

- 1. Adopt the recommendations as outlined in parts 2, 3, and 4 of the private and confidential staff report dated January 28, 2021; and**
- 2. Direct the report dated January 28, 2021 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

#### **14. ADDED ITEMS**

##### **14.1 Councillor Hendsbee – Request for Letter – Proposed Eastern Shore School Location**

MOVED by Councillor Hendsbee, seconded by Councillor Mason

**THAT Halifax Regional Council request that the Mayor send a letter to the Minister of Education on behalf of Halifax Regional Council to reconsider the proposed location of the new consolidated Junior High/High School for the Eastern Shore and to further consult with HRM and the public on other potential location(s) that better align with HRM’s objective to plan and build healthy, livable and sustainable communities.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Deagle Gammon

##### **14.2 Councillor Mason – Request by Shelter NS regarding 2190 Barrington Street, Halifax**

MOVED by Councillor Mason, seconded by Councillor Smith

**THAT Halifax Regional Council request a staff report regarding:**

- a) Potential contribution through sale or long-term lease to Shelter NS of the lands at 2190 Barrington Street (PID 40831125) to allow for the development of a mixed-use community service centre, emergency shelter and affordable housing development, and;**
- b) Initiating a comprehensive master plan for the block of Cornwallis and Barrington Street between Cunard Tower and Cornwallis Street and considering a contribution of up to \$50,000 to Shelter Nova Scotia as per their letter dated January 25, 2021.**

**MOTION PUT AND PASSED (15 in favour, 1 against)**

In favour: Mayor Savage, Deputy Mayor Outhit, Councillors Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn

Against: Councillor Russell

Not present: Councillor Deagle Gammon

#### **15 NOTICES OF MOTION**

##### **15.1 Councillor Austin**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I propose to:

- 1. Move First Reading of proposed By-law S-312, amending By-law S-300, Respecting Streets, the purpose of which is to exempt Boulevard Gardens from certain provisions and establish the Engineer’s oversight of them; and**
- 2. Adopt Administrative Order 2020-014-OP, Respecting Boulevard Gardens, the purpose of which is to establish the Policy for Boulevard Gardens.**

**15.2 Councillor Austin**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to move that Council consider adopting, by policy, a Public Participation Program, the purpose of which is to establish a program to consider amendments to the Regional Centre Secondary Municipal Planning Strategy for comprehensive development agreement design guidelines for the Future Growth Node located between Micmac Boulevard and Horizon Court, Dartmouth.

**16. ADJOURNMENT**

The meeting adjourned at 7:44 p.m.

Iain MacLean  
Municipal Clerk