

# HALIFAX

P.O. Box 1749  
Halifax, Nova Scotia  
B3J 3A5 Canada

**Item No. 15.1.3**  
**Halifax Regional Council**  
**July 16, 2019**

**TO:** Mayor Savage and Members of Halifax Regional Council

**SUBMITTED BY:** Original Signed by   
Jacques Dubé, Chief Administrative Officer

**DATE:** June 18, 2019

**SUBJECT:** AN105: HRM Asset Names, April 16, 2018 to October 22, 2018

---

## **ORIGIN**

HRM has received asset naming requests from the period of April 16, 2018 to October 22, 2018.

## **LEGISLATIVE AUTHORITY**

Administrative Order Number 46, Respecting HRM Asset Naming Policies

## **RECOMMENDATION**

It is recommended that Halifax Regional Council:

1. approve:
  - (a) The addition of the names Rear Admiral Leonard Murray and Charlie Shiers to the existing Commemorative Names List as shown on Attachment A;
  - (b) The naming of Daffodil Garden for Cancer Survivors, and The Bridge of Courage, as shown on Attachment B;
  - (c) The renaming of Sir Sanford Fleming Park Playground to Walter E. Nolan Memorial Playground, Halifax, and the renaming of Harold T Barrett Junior High School Park Sports Court to Bonnie Ryan Sports Court, Beaver Bank as shown on Attachment C;
  - (d) The renaming of Bill Dompierre Park to Bill Dompierre Memorial Park, Bedford as shown on Attachment D;
  - (e) The administrative modification to the building name Power House to Power House Youth Centre, Halifax as shown on Attachment E; and
  - (f) The administrative park names as shown on Attachment F.

## **BACKGROUND**

HRM's Asset Naming Policy Administrative Order (A.O.46) allows any person or group to apply for a commemorative name for HRM assets, particularly streets, parks or buildings. The A.O. requires the Civic Addressing Coordinator to consult with at least one representative from each asset category, the municipal archivist, and a representative from HRM Cultural Affairs on each application. This group forms the HRM Asset Naming Committee (the Committee). The Committee also consults with the local Councillor(s) for each application. This report outlines the ninth list of recommended names since the adoption of the Asset Naming Policy in 2010.

### **Requests**

The Committee recommends Regional Council approve 12 requests for the period of October 17, 2017 to April 15, 2018 as outlined below:

- a) 2 names to be added to the commemorative names list;
- b) 2 requests to name park features;
- c) 2 requests to rename park features;
- d) 1 request to rename a park;
- e) 1 request to rename a building (administrative modification); and
- f) 4 administrative park names.

## **DISCUSSION**

The Committee recommends that Regional Council approve all 12 requests for the reasons outlined below:

### **Commemorative Names List:**

Commemorative names recognize individual persons, groups of people and geographic features. The Asset Naming criteria states that individuals who have demonstrated excellence, courage or exceptional service to the citizens of HRM, the Province of Nova Scotia and/or Canada may be recognized. The criteria also allow for names that recognize geographical or topographical features of the area. The Asset Naming Committee is recommending approval of two commemorative name applications, Rear Admiral Leonard Murray and Charlie Shiers.

These names meet the criteria of the HRM Asset Naming Policies. Therefore, the Asset Naming Committee recommends that these applications, as outlined in Attachment A, be approved and added to the commemorative names list.

### **Park Feature Naming:**

The Committee recommends:

- naming a new garden Daffodil Garden for Cancer Survivors, within the Ferry Terminal Park, 100 Alderney Drive, Dartmouth (Attachment B); and
- naming the pedestrian bridge The Bridge of Courage, within Sullivans Pond Park, 66 Crichton Avenue Dartmouth (Attachment B);

### **Park Feature Renaming:**

The Committee recommends:

- renaming Harold T Barrett Junior High School Park Sports Court, Bonnie Ryan Sports Court, within the Harold T Barrett Junior High School Park, 862 Beaver Bank Rd, Beaver Bank (Attachment C); and
- renaming Sir Sanford Fleming Park Playground, Walter E. Nolan Memorial Playground, in the Sir Sanford Fleming Park, 189 Dingle Road, Halifax (Attachment C). This would assign a commemorative name to only the playground within the larger park without implication to the park name.

**Park Renaming:**

The Committee recommends:

- renaming Bill Dompierre Park to Bill Dompierre Memorial Park, Bedford (Attachment D)

**Building Renaming:**

To reflect a change in the use of the building, the committee recommends an administrative modification to the building at 1606 Bell Road, Halifax from Power House to Power House Youth Centre (Attachment E).

**Administrative Park and Park Feature Names:**

Administrative names reflect either the neighborhood, subdivision, street or community name in which a park or park feature is located. Since the previous asset naming report, four administrative names have been submitted. Staff have reviewed the names and recommends that the four names, as outlined in Attachment F, be approved by Regional Council.

**FINANCIAL IMPLICATIONS**

There are minimal costs associated with the administration of the HRM's Asset Naming Policy. These costs can be accommodated within the existing 2019-2020 operating budget for C420-Planning & Development.

**RISK CONSIDERATION**

There are no significant risks associated with the recommendations in this Report. The risks considered rate Low.

**COMMUNITY ENGAGEMENT**

The community engagement process is consistent with the intent of the HRM Community Engagement Strategy. The level of community engagement is ongoing and is achieved through promotion online and the creation of printed marketing material and engaging local interest groups. Any member of the community is welcome to submit applications for commemorative names within HRM.

**ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications associated with this report.

**ALTERNATIVES**

1. Regional Council could choose to not approve some, or all, of the requested names. This alternative is not recommended as the names meet the Council approved criteria as outlined in HRM Asset Naming Policies.

**ATTACHMENTS**

- Attachment A: Commemorative Name Applications for Commemorative Names List
- Attachment B: Park Feature Naming
- Attachment C: Park Feature Renaming
- Attachment D: Park Renaming
- Attachment E: Power House Youth Centre
- Attachment F: Administrative Park Names

A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Gayle MacLean, Civic Addressing Coordinator 902.490.4105

Report Approved by: Original Signed  
Erin MacIntyre, Manager, Land Development & Subdivision, 902.490.1210

Report Approved by: Original Signed  
Steve Higgins, Manager, Current Planning, 902.490.4382

Financial Approval by: Original Signed by   
Jane Fraser, Director of Finance, Asset Management and ICT/CFO, 902.490.4630

Report Approved by: 

<b>Original Signed by</b> 
-------------------------------------------------------------------------------------------------------------

  
Kelly Denty, Director, Planning & Development 902.490.4382

---

## Attachment A – Commemorative Name Applications for Commemorative Names List

### 1. Rear Admiral Leonard Murray's Application

#### Request

-Street or Park

#### Geographic Location

- Halifax (preferably downtown)

#### Request to be considered under the following criteria

- Individual(s) who have demonstrated excellence, courage or exceptional service to the citizens of HRM, NS and/or Canada
- Individual(s) who have risked his/her life to save or protect others

#### Biography (as provided by the applicant)

Rear Admiral Leonard Warren Murray CB CBE (born 1896 and died 1971) was an officer of the Royal Canadian Navy who played a significant role in the Battle of the Atlantic. He commanded the Newfoundland Escort Force from 1941-1943 and from 1943 to the end of the war was Commander in Chief, Canadian Northwest Atlantic.

He was the only Canadian to command an Allied theatre of operations during World War I or World War II.

Murray was appointed Commander of the Order of the British Empire in the 1943 King's Birthday Honours, and Companion of the Order of the Bath the following year.

Admiral Murray was controversially blamed for allowing sailors shore leave in Halifax on VE Day, a decision that is generally considered to have contributed to the Halifax Riot of 7-8<sup>th</sup> May 1945. The Kellock Commission placed considerable blame upon the Navy and in particular upon the Admiral, for not having exercised better control over the sailor's celebrations ashore.

The Naval Inquiry's findings were more balanced, finding that the riot was caused by several factors, including a failure in the naval command. Murray himself felt that responsibility lay mainly with the civil authorities of Halifax, and he was frustrated that the Kellock Commission effectively placed the Navy on trial without providing him or his officers an opportunity to defend themselves. He asked for a court martial to clear his name, but this was never agreed to.

Most critically, the Government made an attempt to leave the Admiral with his honour intact stating, "It would be a regrettable thing if, resultant upon the Halifax disturbances, the truly great services of this officer and those under his command were to be forgotten by the people of Canada."

### 2. Charlie Shiers' Application

#### Request

-Street

#### Geographic Location

- Harrigan Cove (renaming of William Allan Drive)

#### Request to be considered under the following criteria

- individual(s) who have an extraordinary community service record

Biography (as provided by the applicant)

Charles William Shiers was born on April 27, 1868. Charles was married to Sarah E. Fancy on November 21, 1894 and his occupation was a fisherman.

Charles died on November 27, 1951 in Harrigan Cove. He lived there for the entirety of his life. He was the first permanent settler to live on the currently named William Allan Drive.

Originally both Shiers Road and William Allan Drive were called Shiers Road. With the new 911 system, the province contacted the owners to request a new name for the smaller portion of Shiers Road to avoid conflicts in locating residents in an emergency. Unfortunately, one of the owners was not available during the consultation period, and when she contacted the province with her suggested name of Charlie Shiers Drive, she was told that William Allan Drive had been chosen and that there was no ability to change it. William Allan was the name of the father of the summer resident who owned property on the road. Mr. Allan had never even visited Harrigan Cove. Charlie Shiers was a lifelong permanent resident of Harrigan Cove and this lane should preserve the past and commemorate this man for his part in developing rural Nova Scotia.

Charlie's volunteer work in Harrigan Cove spanned over 60 years and as he was a carpenter a lot of his volunteer work is still standing today.

Charlie and his wife had no children so he spent his spare time volunteering in the community. As a master solderer, he volunteered his time to support all the fishing men by soldering any containers or tools used for fishing. He also offered his soldering skills to any one who required a handle for kettles or berry picking containers. He burned his fields and cultivated blueberry fields and allowed anyone in the community to pick blueberries on his land.

As a self-taught carpenter, he offered his carpentry skills to anyone in the community who needed help building their homes, but he also helped to build and maintain community structures, including the Harrigan Cove School, Presbyterian Church in East Quoddy, the Temperance Hall and St Mary's Church. He continued to offer his volunteer service by providing maintenance throughout his lifetime and the lifetime of the structures. Charlie also was an active volunteer at both the Presbyterian Church and the Temperance Hall.

In the winter months, he helped everyone cut and chop wood to heat their homes. He was also a volunteer snow shoveller. There were no plows, so Charlie made sure that the trails and paths travelled by horse and foot were always clear.

In addition to the petition signed by the majority (60+ signatures) of the Harrigan Cove residents, letters from elders in the community corroborating Mr. Shiers' extensive volunteer work in the community were also submitted.

## **Attachment B – Park Feature Naming**

### 1. Daffodil Garden for Cancer Survivor's Application

#### Request

-Garden

#### Geographic Location

- within Ferry Terminal Park, 100 Alderney Drive, Dartmouth

#### Request to be considered under the following criteria

- requested name recognized flora and fauna of the local area

#### Biography (as provided by the applicant)

The Daffodil is local flora in the municipality and the symbol for the Cancer Society. "The daffodil is resilient. It survives our harsh winters and is the first flower to bloom in the spring – a time of renewal and hope. The daffodil is a symbol of strength, courage and life." (<https://www.cancer.ca/en/get-involved/events-and-participation/find-an-event-near-you/daffodil-month/?region=on>)

In October 2018, at Harbour East-Marine Drive Community Council, Councillor Nicoll made the following motion:

That HEMDCC request a staff report examining the creation of a Cancer Survivors Park on the Dartmouth Harbourfront, between the Alderney Ferry Terminal and King's Wharf.

A report was presented and approved by Harbour East-Marine Drive Community Council at their January 10, 2019 meeting, recommending that:

Harbour East-Marine Drive Community Council authorize staff to undertake the development of a Daffodil Garden for Cancer at Ferry Terminal Park in Dartmouth, pending the provision of full funding for the project as per the Financial Implications section of this report.

## 2. The Bridge Of Courage Application

### Request

-Pedestrian Bridge

### Geographic Location

- Within Sullivans Pond Park, 66 Crichton Avenue, Dartmouth

### Request to be considered under the following criteria

- Requested name is historically significant to the development of HRM, the Province of NS and/or Canada
- Individual(s) who have risked his/her life to save or protect others.

### Biography (as provided by the applicant)

Name is being requested to compliment the existing War Memorial at Sullivans Pond Park and this new bridge leads pedestrians directly to the memorial. The proposed name demonstrates a quality, characteristic or behavior of the sacrifice and courage which our armed forces collectively displayed, and continue to display, in the service of Canada, rather than the name of any on individual. The name should be inspirational in nature to all those who pass over the bridge and view the memorial standing directly in front of their passage.

## **Attachment C – Park Feature Renaming**

### 1. Bonnie Ryan's Application

#### Request

- Rename Harold T Barrett Junior High School Park Sports Court to Bonnie Ryan Sports Court

#### Geographic Location

- Within Harold T Barrett Junior High School Park, 862 Beaver Bank Rd, Beaver Bank

#### Request to be considered under the following criteria

- Individual(s) who have demonstrated excellence, courage or exceptional service to the citizens of the HRM, the Province of NS and/or Canada
- Individual(s) who have an extraordinary community service record.

#### Biography (as provided by the applicant).

Bonnie Ryan was born on March 20, 1964 in Toronto, Ontario, and passed away December 11, 2013.

Ms. Ryan volunteered on numerous boards and committees and spearheaded several local recreation and community initiatives. Despite the struggles associated with her ongoing cancer battle, she spent several months forging ahead to ensure the multi-purpose sports pad at Harold T Barrett Junior High School became a reality. She applied for grants, hounded politicians and fund-raised. This is just one of her many projects which began in 2005 and the pad opened on October 5, 2013.

1996-1997 – Scouts Canada Appreciate Certificate – 2<sup>nd</sup> Beaver Bank C Pack

1999-2000 – Volunteer Appreciation Award from Beaver Bank Kinsac Elementary

April 2005 – Certification of Appreciation from Waverley-Fall River-Beaver Bank Volunteer Recognition Committee – Outstanding Volunteer

April 2006 – Certificate from Mayor Peter Kelly for outstanding volunteer service in HRM

June 2007 – Certificate from Mayor Peter Kelly for outstanding volunteer service at the Beaver Bank Kinsac Community Centre

Nov 2007 – Certificate from Mayor Peter Kelly for her dedication and commitment to the Regional Plan Advisory Committee

April 2012 – Volunteer for Waverley-Fall River- Beaver Bank from the House of Commons

April 2013 – Maritimer of the Week CTV News

May 2013 – Letter from HRSB Office of the Superintendent recognizing all the volunteer work.

June 2013 – Golden Apple Award from HRSB for her service to Beaver Bank Schools

Unknown date – Volunteer of the Year – Harold T Barrett Jr High School

## 2.Walter E. Nolan's Application

### Request

- Rename Sir Sanford Fleming Park Playground to Walter E. Nolan Memorial Playground

### Geographic Location

- Within Sir Sanford Flemming Park, 189 Dingle Road, Halifax

### Name Approved by Regional Council

Dec 8, 2015

### Biography

Mr. Nolan was born in Connecticut and raised in Boston. He and his wife built a home on Marine Dr, Halifax where to this day, his wife still lives. Walter was a veteran of the Korean War and then spent over 40 years of his life in Halifax. He was the founder of the Jollimore Recreation Society, starting a baseball and softball league in 1970, where the first girl in Nova Scotia was allowed to play baseball with boys (his daughter Julie). Walter was the two time president of Sport Nova Scotia and a 3-time president of Athletics Nova Scotia.

In 1982, Halifax hosted the Pan-Am Wheelchair Games. The new SMU track was great and our track club Atlantic Coast Club (Walter was president) represented. Walter was also then the President of Track and Field Nova Scotia and encouraged all track clubs to support this cause. Walter served his community as Alderman from 1982-1985. Walter was a Board member of the Planning Advisory Commission, the Halifax Police Commission, Halifax Fire Commission, Halifax Homeowner's Association, Emergency Planning Commission, and the Nova Scotia Voyageurs.

## **Attachment D –Park Renaming**

### **1. Bill Dompierre Memorial Park (proposed name)**

#### **Request**

- Rename park (Bill Dompierre Park)

#### **Geographic Location**

- 15 Nottingham Street, Bedford

## **Attachment E –Power House Youth Centre**

### Request

- Rename building (Power House)

### Geographic Location

- 1606 Bell Road, Halifax

Requested by HRM staff to more accurately reflect the new use of the building.

The Power House was constructed between 1902 and 1903 and was originally the residence of the superintendent of the Public Gardens. The first superintendent to occupy this house was Richard Power. It has been a heritage property since 1989.

## **Attachment F –Administrative Park Names**

1. Darjeeling Drive Park  
-Darjeeling Drive, Halifax (District 11)
2. Grenoble Court Park  
-Grenoble Court, Halifax (District 11)
3. Imperoyal Park  
-58B Belmont Ave, Dartmouth (District 3)
4. Rockcliffe Drive Park  
-260 Rockcliffe Dr, Enfield (District 1)