

# HALIFAX REGIONAL COUNCIL MINUTES October 2, 2018

PRESENT: Mayor Mike Savage

Deputy Mayor Waye Mason Councillors: Steve Streatch

David Hendsbee

Bill Karsten Lorelei Nicoll Sam Austin Tony Mancini Lindell Smith Shawn Cleary Russell Walker Stephen Adams Matt Whitman Lisa Blackburn Tim Outhit

REGRETS: Councillors: Richard Zurawski

Steve Craig

STAFF: Jacques Dubé, Chief Administrative Officer

John Traves, Municipal Solicitor Kevin Arjoon, Municipal Clerk Sharon Chase, Legislative Assistant David Perusse, Legislative Assistant

The following does not represent a verbatim record of the proceedings of this meeting.

The meeting was called to order at 1:04 p.m. Council recessed at 3:02 p.m. and reconvened 3:30 p.m. Council recessed at 5:07 p.m. and reconvened at 6:00 p.m. Council recessed at 7:19 p.m. and reconvened at 7:25 p.m. Council adjourned at 8:27 p.m.

#### 1. CALL TO ORDER

The Mayor called the meeting to order at 1:04 p.m. and Council stood for a moment of reflection.

### 2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted a number of special community announcements and acknowledgements.

# 3. APPROVAL OF MINUTES - September 11, 2018

MOVED by Councillor Nicoll, seconded by Councillor Cleary

THAT the minutes of September 11, 2018 be approved as circulated.

#### MOTION PUT AND PASSED.

### 4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

### Additions:

- 17.1 Ratification from Committee of the Whole First Reading Proposed By-law C-1100, Respecting HRM Election Campaign Financing
- 17.2 Ratification from Committee of the Whole Request for a Staff Report HRM Election Campaign Financing
- 17.3 Councillor Hendsbee Purchase of Civic Address Signs through District Capital Funding

### Deferrals:

MOVED by Councillor Nicoll, seconded by Councillor Outhit,

THAT Item 14.1.8 Renaming of Forest Hills Parkway be deferred to allow for consultation with Mr. Crosby and his family, prior to pursuing any alternatives as outlined in the staff report dated August 27, 2018, and that staff report back to Regional Council once consultations with the family have concluded.

## MOTION PUT AND PASSED.

MOVED by Councillor Blackburn, seconded by Councillor Outhit,

THAT Item 14.5.1 Councillor Blackburn - Add Lucasville Road to Halifax Transit Urban Service Boundary be deferred to allow further consultation with transit staff.

## MOTION PUT AND PASSED.

MOVED by Deputy Mayor Mason, seconded by Councillor Nicoll,

THAT the agenda be approved as amended.

MOTION PUT AND PASSED.

- 5. BUSINESS ARISING OUT OF THE MINUTES NONE
- 6. CALL FOR DECLARATION OF CONFLICT OF INTERESTS NONE
- 7. MOTIONS OF RECONSIDERATION NONE
- 8. MOTIONS OF RESCISSION NONE
- 9. CONSIDERATION OF DEFERRED BUSINESS NONE
- 10. NOTICES OF TABLED MATTERS NONE
- 11. PUBLIC HEARINGS
- 11.1 Case 20589 Amendments to the Musquodoboit Valley-Dutch Settlement Municipal Planning Strategy and Land Use By-law, and the Halifax Regional Subdivision By-law to allow the creation of 6 lots with reduced or no road frontage on the lands of the late Mary Sibley in Meaghers Grant

The following was before Council:

- A report from North West Community Council dated July 6, 2018 with attached staff recommendation report dated September 15, 2018.
- An extract of Regional Council minutes July 17, 2018.
- A staff presentation dated October 2, 2018

Thea Langille, Principal Planner, provided Council with a presentation on Case 20589 - Amendments to the Musquodoboit Valley-Dutch Settlement Municipal Planning Strategy and Land Use By-law, and the Halifax Regional Subdivision By-law to allow the creation of 6 lots with reduced or no road frontage on the lands of the late Mary Sibley in Meaghers Grant.

Mayor Savage invited the Applicant to come forward and address Council.

**Lorna Snair**, Applicant and Executor of the estate of the late Mary Sibley, spoke to Council about Case 20589 and the request to permit the subdivision of the land of the late Mary Sibley to create six (6) lots with reduced or no road frontage. They explained that the current request is a result of an error in Mary Sibley's will that was based on the erroneous understanding that they could divide the land in Meaghers Grant into six (6) lots through the will without having to first seek Municipal Subdivision approval. They noted that they are now seeking that approval to carry out the intention under the will.

Mayor Savage reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter. They called three times for any members wishing to address Council. There being none, it was MOVED by Councillor Karsten, seconded by Councillor Streatch

THAT the public hearing be closed.

MOTION PUT AND PASSED.

MOVED by Councillor Streatch, seconded by Councillor Blackburn

THAT Halifax Regional Council adopt the proposed amendments to the Municipal Planning Strategy and Land-Use By-law for Musquodoboit Valley/Dutch Settlement, and the Halifax Regional Subdivision By-law to allow the creation of 3 lots and a remainder, with reduced or no road frontage in addition to the 2 lots plus a remainder currently allowed on the lands of the late Mary Sibley situated on Highway 357, in Meaghers Grant as set out in Attachments B, C and D of the staff report dated September 15, 2017.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Zurawski and Craig

11.2 Case 20936 – Municipal Planning Strategy (MPS) and Land Use By-law (LUB) Amendments and Development Agreement for Long Lake Village, at Cowie Hill Road and Northwest Arm Drive, Halifax

The following was before Council:

- A report from Halifax and West Community Council dated June 27, 2018 with attached staff report dated June 15, 2018.
- A supplementary staff report dated July 20, 2018 submitted to Halifax and West Community Council.
- An extract of Regional Council minutes July 17, 2018.
- Correspondence received from Yinan Mi and Dan Doherty
- A staff presentation dated October 2, 2018
- An applicant presentation entitled "Lot N3 Proposed Amendments to the Development Agreement Long Lake Village Development"

Carl Purvis, Urban & Rural Planning Applications Program Manager, provided Council with a presentation on Case 20936, Municipal Planning Strategy (MPS) and Land Use By-law (LUB) Amendments and Development Agreement for Long Lake Village, at Cowie Hill Road and Northwest Arm Drive, Halifax. They noted that Polycorp LLV Inc. and RV Atlantic Holdings Ltd. have applied to amend the Halifax MPS, Halifax Mainland LUB and an existing development agreement to accommodate changes to their development located at Long Lake Village.

Responding to questions from members of Council, Purvis noted that based on their calculation of density using the theoretical persons per acre, there would be approximately four hundred and eighty-eight (488) persons spread through the three buildings on the development. There would be no increased in the density or the size of the properties based on the request. They further noted that the set-back on the structures are designed to minimize shadowing on abutting properties.

Mayor Savage invited the Applicant to come forward and address Council.

**Catherine MacQuarrie,** Michael Napier Architecture Inc., on behalf of the Applicants, Polycorp LLV Inc. and RV Atlantic Holdings Ltd., provided Council with a presentation on Case 20936 and the requested amendments. The presentation included shadowing studies conducted on the properties for the months of June, September, and December. They noted that the requested amendments are not a request to increase the allowable density.

Responding to questions from members of Council, MacQuarrie noted the units in lots N1 and N2 are all Bachelor units; further noting that many of the units under the proposed N3a development will also be Bachelor units. The emphasis on bachelor units is a result of the developer's assessment of market demand.

Mayor Savage reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter.

Andrea Brown, Long Lake Village, Halifax, expressed their concerns regarding Case 20936, noting that there currently exists a significant degree of uncertainty with regards to planning in the Spryfield area, which allows for large developments to come forward without affected community members being made aware in advance. They expressed concern that the actual density in the development would be much higher than what has been stated in the staff report, and that the large number of bachelor units in the development would lead to a transient population in the area, rather than a community. They noted that the proportion of bachelor units is too high, and that the proposed amendments would just be allowing the developers to build a larger building than they would otherwise be permitted to for monetary gain without regard for the effects on the local community.

Responding to questions from members of Council, Brown noted that they do not want to see the proposal go forward; however, if Council sees it fit to proceed, then they would like for Council to consider including a clause in the Development Agreement setting a maximum occupancy of two (2) individuals for each bachelor unit.

Konrad Baranowski, 652 Cowie Hill Road, Halifax, noted that they live across from the development, and expressed concerns regarding the negative effects the development will have on their property. They noted that the six (6) storey height of the buildings would pose privacy concerns, and reduce the amount of natural light that their property receives. They also expressed concerns about the effects on blasting on their property. They alleged that the developers were not forthcoming about their plans to request the proposed changes to the development. They requested that Council considers deferring consideration of this matter and direct the developers to consult and work with the community to refine their plan to meet community concerns.

Responding to questions from members of Council and speaking to the type of compromises that they would like to see before a proposal proceeds, Baranowski noted that they would like to see the number of floors reduced, and extra privacy measures for surrounding properties.

**Bruce Holland, Executive Director of the Spryfield Business Commission**, spoke in favour of the proposal, noting that the one hundred and eight (108) business in Spryfield that they speak on behalf of support the development, while only a few residents have come out to the public hearing to speak against it. They noted that they do not see the addition of floors as an impediment to the community, and noted the resources that the Developers have contributed to the area. They further noted that the units are more like studio suites for young professionals and empty nesters, rather than small bachelor units.

**Sam Patton, Long Lake Village,** spoke against the proposals, stating that the Developers have not be forthcoming to the community and surrounding property owners about their plans for the development. They noted that there has been encroachment on the natural environment, and that there is currently no transit service to the property. They further noted that there are too many bachelor units in the development, which will undermine the development of a vibrant community in the area.

Responding to questions from members of Council, Patton noted that when they were looking at buying in the area, they spoke directly with the Developers regarding their plans for their development. Patton stated that the developers misled them with regards to the footprint of the buildings, and other details of their plan.

**Wyer Redman, Halifax,** noted that they run a small business in the Spryfield community and that they are in support of the proposal. They noted that they are an 'empty-nester' looking for options for downsizing while remaining in the area, and the proposed development appeals to them in this regard.

**Peter Poly, Polycorp LLV Inc.**, strongly denied any allegations that either Polycorp LLV Inc. or RV Atlantic Holdings Ltd. misled members of the community with regards to their plans for the development. They noted that their project is an excellent example of providing affordable housing options within the Municipality, which is something the Municipality has regularly advocated for. They further spoke to

Polycorp LLV Inc's track record in building 'net-zero ready' properties, and their reputation as a leading green developer.

Responding to questions from members of Council, Poly noted that their bachelor units would range from approximately 600 to 1100 square feet, with their most expensive units being priced at around \$1,500 per month, and with some of their units being priced under \$1,000 per month. They noted that this is quite affordable when comparing with other rental options on the peninsula and surrounding area.

**David Grant, RV Atlantic Holdings Ltd.** strongly denied any allegations that either Polycorp LLV Inc. or RV Atlantic Holdings Ltd. misled members of the community with regards to their plans for the development. They noted that the property could be put to many uses under the current by-laws, and that the proposal before Council represents one of the more attractive option for the community. They noted that they are one of the few developers active in the Municipality who are actually developing affordable properties.

The Mayor called three times for further speakers, hearing none, he invited the applicant to respond to any concerns expressed by the speakers.

**Catherine MacQuarrie,** Michael Napier Architecture Inc., on behalf of the applicants, Polycorp LLV Inc. and RV Atlantic Holdings Ltd., responded to some of the concerns raised during the public hearing. They noted that most of the expressed concerns relate to additional density for the property. However, they noted that the proposal is not asking for any additional density, just flexibility so they are able to provide the approved density in a more considered fashion. They noted that the pictures of Tim Hortons, gas stations, and bottle depots set out in their presentation are just illustrative of some of the permitted uses that the property could be put to under the existing by-laws. They emphasis that the proposal they are putting forward is a much more preferable and carefully considered option for the community.

Responding to questions from member of Council, MacQuarrie and Poly noted that Polycorp has been is contact with Halifax Transit with regards to exploring options for transit service to the development. They further noted that have taken steps to address potential privacy concerns, such as incorporating a seventy-five (75) foot set-back, rather than the twelve (12) foot minimum. They further noted that there will be room for the development of additional landscaping buffers and potentially fences between the development and abutting properties.

Mayor Savage called three times for any other members of the public wishing to speak on the matter. There being none, it was MOVED by Councillor Streatch, seconded by Councillor Karsten

## THAT the public hearing be closed.

#### MOTION PUT AND PASSED.

Council recessed at 7:19 p.m. and reconvened at 7:25 p.m. Mayor Savage reminded members of Council that they were not permitted to discuss the matter with the public during the break.

MOVED by Councillor Adams, seconded by Councillor Whitman

THAT Halifax Regional Council adopt the proposed amendments to the Halifax Municipal Planning Strategy (MPS) and Halifax Mainland Land-Use By-law (LUB), as set out in Attachments A and B of the staff report dated June 15, 2018 to allow changes to the required amount of land area and unit mix for apartment sites on Lots N1, N2 and N3A within Long Lake Village, at Cowie Hill Road and Northwest Arm Drive, Halifax.

Councillor Smith requested that Halifax Transit staff connect with the Developers to discuss transit service options.

Responding to questions from members of Council, Purvis noted that in relation to any appeal process for the decision of Council on the matter, amendments to the MPS or a LUB are not appealable to the Nova Scotia Utility and Review Board; however, decisions relating to development agreements are. In response to whether the concerns relating to privacy could be address if and when the Development Agreement comes back before Community Council for approval, they noted that should the Community Council request significant amendments to the Agreement, it may trigger the need for another public hearing.

Councillor Smith requested that, if and when the matter comes back to Community Council, staff provide an outline detailing potential options for further buffering and landscaping requirements under the Development Agreement to address privacy concerns of abutting property owners.

### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Zurawski and Craig

#### 12. CORRESPONDENCE, PETITIONS & DELEGATIONS

## 12.1 Correspondence

The Clerk noted that correspondence was received for items: 11.2, 14.1.3 and 15.1. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

#### 12.2 Petitions

#### 12.2.1 Councillor Austin

Councillor Austin presented a petition signed by approximately 409 residents in favour of a bus shelter outside the Sobeys on Wyse Road in Dartmouth (location Go Time #8618) and a request for a crosswalk at that location across Wyse Road.

## 13. INFORMATION ITEMS BROUGHT FORWARD

### 13.1 Councillor Nicoll – Commercial Policy Considerations for Development Proposals

The following was before Council:

A staff information report dated June 20, 2018

MOVED by Councillor Nicoll, seconded by Councillor Blackburn

THAT Notice of Motion be waived pursuant to section 49 of Administrative Order One.

Two-third majority vote required.

#### MOTION PUT AND PASSED.

MOVED by Councillor Nicoll, seconded by Councillor Blackburn

THAT Halifax Regional Council direct staff to include commercial policy considerations, on the need for commercial space demand studies, within the scope of the next Regional Plan Review.

Leah Perrin, Planner III, confirmed that this would assist in setting policy framework as a regional plan consideration.

### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Zurawski and Craig

# 13.2 Deputy Mayor Mason – Quarterly Update – Commitment to a Safe Workplace, Harassment and Discrimination Complaints in the Workplace

The following was before Council:

- A staff information report dated August 21, 2018
- Presentation Cathi Mullally dated October 2, 2018

Cathi Mullally, Director of Human Resources, provided a presentation. Organizational history, demographics and current initiatives were reviewed. Mullally provided updates on programs and practices noting that progress is ongoing. They also reviewed leadership expectations and how success through making a difference is measured.

Staff responded to questions regarding: the support provided to supervisors and leaders; the approach and process around conflict resolution and standards of behaviour. Changes in recruiting and in the frequency of engagement surveys will assist in making positive change and in providing benchmarks and statistics.

#### 14. REPORTS

#### 14.1 CHIEF ADMINISTRATIVE OFFICER

# 14.1.1 Case CA0122 - Proposed Amendments to Administrative Order 29, Respecting HRM Civic Addressing Policies - Street Naming from June 1, 2018 - August 15, 2018

The following was before Council:

• A staff recommendation report dated August 20, 2018

Notice of Motion given September 18, 2018.

MOVED by Councillor Adams, seconded by Councillor Cleary

THAT Halifax Regional Council adopt the proposed amendments to Administrative Order 29, Respecting Civic Addressing Policies as set out in Attachment A of the staff report dated August 20, 2018 in order to approve:

- 1. the naming of nine new private lanes as identified in Attachment A and Maps 1, 2, 3, 4, 5, 6, and 7 of the staff report dated August 20, 2018; and
- 2. the renaming of Battery 18<sup>th</sup> Road to Shipside Lane, Halifax as identified in Attachment A and Map 8 of the staff report dated August 20, 2018; and
- 3. the naming of a public street in Halifax as identified in Attachment A and Map 9 of the staff report dated August 20, 2018.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Craig and Zurawski

# 14.1.2 Second Reading of Proposed By-law N-304 Respecting Smoking, an Amendment to By-law N-300, Respecting Nuisances – Housekeeping Amendments

The following was before Council:

- A staff recommendation report dated August 23, 2018
- A draft extract of Regional Council minutes- September 11, 2018

Notice of Motion given August 14, 2018.

First Reading given September 11, 2018.

MOVED by Councillor Cleary, seconded by Councillor Karsten

THAT Halifax Regional Council adopt By-law N-304, amending the *Nuisance* By-law, to rename the By-law and clarify Part 1A and Part 4 as set out in Attachment 2 of the staff report dated August 23, 2018.

**MOTION PUT AND PASSED.** (14 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mason, Councillors Streatch, Hendsbee, Karsten, Nicoll, Austin, Mancini, Smith, Cleary, Walker, Adams, Blackburn and Outhit

Against: Councillor Whitman

Not present: Councillors Zurawski and Craig

14.1.3 Second Reading of Proposed By-Law P-1200, Respecting On-Street Parking Permits, repealing and replacing By-law P-1000, Respecting On-Street Parking Exemptions and Permits and Second Reading of Proposed By-law P-506, Amending By-law P-500, Respecting Parking Meters for the Regulation of Parking of Vehicles Left Standing in the Halifax Regional Municipality

The following was before Council:

- A staff recommendation report dated August 1, 2018.
- A draft extract of Regional Council minutes- September 11, 2018
- Correspondence received from Glenn Fraser

Notice of Motion given August 14, 2018.

First Reading given September 11, 2018.

MOVED by Councillor Austin, seconded by Councillor Nicoll

## **THAT Halifax Regional Council:**

- 1. Adopt proposed By-law P-1200, Respecting On-Street Parking Permits, repealing and replacing By-law P-1000, Respecting On-Street Parking Exemptions and Permits as set out in Attachment 1 of the staff report dated August 1, 2018 and;
- 2. Adopt proposed By-law P-506, Amending By-law P-500, Respecting Parking Meters for the Regulation of Parking of Vehicles Left Standing in the Halifax Regional Municipality as set out in Attachment 4 of the staff report dated August 1, 2018; and
- 3. Adopt amendments to Administrative Order 15, Respecting License Permit and Processing Fees as set out in Attachment 2 of the staff report dated August 1, 2018.

Victoria Horne, Parking Service Program Manager, clarified how development projects and shelters can address parking challenges under this bylaw.

MOVED by Councillor Austin, seconded by Councillor Whitman

THAT Halifax Regional Council request a supplemental staff report to address residents of buildings containing not more than four (4) dwelling units having access to temporary parking permits for visitors.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Zurawski, Craig and Outhit

Council voted on the amended motion as follows:

## **THAT Halifax Regional Council:**

- 1. Adopt proposed By-law P-1200, Respecting On-Street Parking Permits, repealing and replacing By-law P-1000, Respecting On-Street Parking Exemptions and Permits as set out in Attachment 1 of the staff report dated August 1, 2018 and;
- 2. Adopt proposed By-law P-506, Amending By-law P-500, Respecting Parking Meters for the Regulation of Parking of Vehicles Left Standing in the Halifax Regional Municipality as set out in Attachment 4 of the staff report dated August 1, 2018; and
- 3. Adopt amendments to Administrative Order 15, Respecting License Permit and Processing Fees as set out in Attachment 2 of the staff report dated August 1, 2018; and
- 4. Request a supplemental staff report to address residents of buildings containing not more than four (4) dwelling units having access to temporary parking permits for visitors.

#### AMENDED MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Zurawski, Craig and Outhit

# 14.1.4 Temporary Construction Easement – PID 00053769, Wellington Street, Halifax - Portion of Gorsebrook Park

The following was before Council:

• A staff recommendation report dated August 8, 2018

MOVED by Deputy Mayor Mason, seconded by Councillor Whitman

THAT Halifax Regional Council authorize the Chief Administrative Officer to negotiate and enter into a temporary construction easement on the key terms and conditions set out in Table 1, including the proposed fee structure.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Craig and Zurawski

#### 14.1.5 2018 Fall Debenture

The following was before Council:

• A staff recommendation report dated August 24, 2018

MOVED by Councillor Karsten, seconded by Councillor Whitman

THAT Halifax Regional Council authorize the Mayor and Municipal Clerk to sign the Resolution for Pre-Approval of Debenture Issuance, subject to interest rate confirmation not to exceed 4.00%, to enable the Halifax Regional Municipality to issue a 10-year debenture of \$11,454,000.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason, Councillors Craig and Zurawski

# 14.1.6 Case 21875 - Municipal Planning Strategy amendments for the former Nova Scotia Home for Coloured Children in Westphal

The following was before Council:

A staff recommendation report dated August 29, 2018

MOVED by Councillor Nicoll, seconded by Councillor Hendsbee

# **THAT Halifax Regional Council:**

- 1. Initiate a process to consider amendments to the Cole Harbour/Westphal Municipal Planning Strategy (MPS) to allow the appropriate adaptive re-use of the lands containing and surrounding the former Nova Scotia Home for Coloured Children; and
- 2. Follow the public participation program for municipal planning strategy amendments as approved by Regional Council on February 27, 1997.

### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason, Councillors Craig and Zurawski

# 14.1.7 Case 21491 - Initiation of Regional Plan amendments to permit development on twelve 25 acre lots on the northern side of Sackville Drive, Upper Sackville

The following was before Council:

A staff recommendation report dated August 29, 2018

MOVED by Councillor Blackburn, seconded by Councillor Outhit

THAT Halifax Regional Council refuse to initiate the process to consider site-specific amendments to the Regional Municipal Planning Strategy, the Beaver Bank, Hammonds Plains and Upper Sackville Municipal Planning Strategy and Land Use By-law to allow development on twelve (12) 10-hectare (25-acre) lots north of Sackville Drive, Upper Sackville that currently do not meet the lot frontage requirements of the land use by-law.

Stephanie Salloum, Planner II, confirmed that there is a policy to protect watercourses in the conservation design process and that the developer does not presently meet those requirements.

# MOTION PUT AND PASSED. (11 in favour, 4 against)

In favour: Mayor Savage, Deputy Mayor Mason, Councillors Karsten, Nicoll, Austin, Mancini, Smith, Cleary, Walker, Blackburn and Outhit

Against: Councillors Streatch, Hendsbee, Adams and Whitman

Not present: Councillors Zurawski and Craig

### 14.1.8 Renaming of Forest Hills Parkway

The following was before Council:

- A staff recommendation report dated August 27, 2018
- A handout from Councillor Nicoll with the proposed motion to defer

Consideration of this item was deferred to a future meeting of Regional Council.

# 14.1.9 Case 21730 - Proposed Municipal Planning Strategy (MPS) and Land-Use By-law (LUB) amendments for 205 Bedford Highway, Halifax

The following was before Council:

A staff recommendation report dated August 13, 2018

MOVED by Councillor Walker, seconded by Councillor Whitman

THAT Halifax Regional Council refuse to initiate the process to consider site-specific amendments to the Halifax Municipal Planning Strategy (MPS) and Halifax Mainland Land Use By-law (LUB) to permit an eight-storey building with ground floor commercial space and residential units above, at 205 Bedford Highway, Halifax.

Sean Gillis, Planner II, responded to questions about affordable housing policy and opportunities in the area.

### MOTION PUT AND DEFEATED. (2 in favour, 13 against)

In favour: Councillors Smith and Outhit

Against: Mayor Savage, Deputy Mayor Mason, Councillors Streatch, Hendsbee, Karsten, Nicoll, Austin, Mancini, Cleary, Walker, Adams, Whitman and Blackburn

Not present: Councillors Craig and Zurawski

MOVED by Councillor Walker, seconded by Councillor Whitman

THAT Halifax Regional Council direct staff to initiate a process to consider site-specific amendments to the Halifax Municipal Planning Strategy and Halifax Mainland Land Use By-law to enable a mid-rise, mixed-use development of up to eight floors, at 205 Bedford Highway, subject to:

- a) creating a policy approach for the development approval process that mandates affordable housing units are delivered; and'
- b) staff following the public participation program for municipal planning strategy amendments as approved by Regional Council on February 27, 1997.

# MOTION PUT AND PASSED. (13 in favour, 2 against)

In favour: Mayor Savage, Deputy Mayor Mason, Councillors Streatch, Hendsbee, Karsten, Nicoll, Austin, Mancini, Cleary, Walker, Adams, Whitman and Blackburn

Against: Councillors Smith and Outhit

Not present: Councillors Zurawski and Craig

# 14.1.10 Administrative Order 50 Disposal of Surplus Real Property PID 00481259 - 80 Sandy Cove Road, Terence Bay

The following was before Council:

A staff recommendation report dated July 30, 2018

MOVED by Councillor Adams, seconded by Councillor Walker

THAT Halifax Regional Council schedule a public hearing to consider the sale of 80 Sandy Cove Road, Terence Bay, to the Terence Bay Community Hall Association ("the Association") for the proposed less than market value price of \$1.00 as per the proposed terms and conditions set out in Table 1 in the Discussion section of the staff report dated July 30, 2018 and a Buy-Back Agreement included as Attachment 1 of the staff report dated July 30, 2018.

### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Craig and Zurawski

A public hearing has been scheduled for October 30, 2018.

# 14.1.11 Case 21248 - Discharge of Existing Development Agreement at Lower Water, Bishop and Hollis Streets, Halifax

The following was before Council:

• A staff recommendation report dated August 31, 2018

MOVED by Deputy Mayor Mason, seconded by Councillor Cleary

## **THAT Halifax Regional Council:**

- 1. Approve, by resolution, the proposed Discharging Agreement, which shall be substantially of the same form as set out in Attachment A of the staff report dated August 31, 2018; and
- 2. Require the Discharging Agreement be signed by the property owner within 120 days, or any extension thereof granted by Council on request of the property owner, from the date of final approval by Council; otherwise the approval will be void and obligations arising hereunder shall be at an end.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not Present: Councillors Streatch, Craig and Zurawski

# 14.1.12 Update Council Chamber Technology Upgrade and the Temporary Relocation of Regional Council Meetings

The following was before Council:

A staff recommendation report dated September 19, 2018

MOVED by Deputy Mayor Mason, seconded by Councillor Mancini

## THAT Halifax Regional Council approve:

- 1. The temporary off-site location of the Halifax Marriott Harbourfront, 1919 Upper Water Street, Halifax, for the October 30, November 13, November 27 and December 4 Regional Council meetings:
- 2. December 11, 2018 as a contingency date at the Halifax Marriott Harbourfront, 1919 Upper Water Street, Halifax; and
- 3. That any special Regional Council meetings that may be required between October 17 and December 7, 2018 take place in Halifax Hall 1841 Argyle Street, Halifax.

Kevin Arjoon, Municipal Clerk, responded to questions about budget, technology requirements and timing of the project.

# MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Streatch, Zurawski and Craig

## 14.2 STANDING COMMITTEE/ COMMUNITY COUNCIL/OTHER BOARDS & COMMITTEE

#### 14.2.1 Election 2020 Training and Engagement - Authorization for Reserve Withdrawal

The following was before Council:

 A recommendation report from the Audit and Finance Standing Committee dated September 20, 2018 with attached staff report dated August 14, 2018 MOVED by Councillor Karsten, seconded by Councillor Nicoll

THAT Halifax Regional Council authorize the withdrawal of amounts not to exceed \$15,000 from Q511 Municipal Election Reserve for 2018/19 to fund expenses related to the implementation of a training strategy and an engagement strategy in advance of the 2020 election.

### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Streatch, Zurawski and Craig

### 14.2.2 Grant Request – Hospice Society of Greater Halifax

The following was before Council:

 A recommendation report from the Audit and Finance Standing Committee dated September 20, 2018 with attached staff report dated July 16, 2018

MOVED by Councillor Walker, seconded by Councillor Whitman

THAT Halifax Regional Council approve a one-time in-kind contribution of \$250,000 to Hospice Society of Greater Halifax.

Mayor Savage stepped down from the Chair to speak to the matter and Deputy Mayor Mason assumed the Chair.

Bruce Fisher, Manager Financial Policy and Planning, confirmed that this would be a capital request and a direct contribution. Fisher noted that a supplementary report to identify the funding source could be part of the budget process.

A friendly amendment was proposed to change "one time in kind" to "capital" contribution.

A further friendly amendment was proposed directing that a supplementary report which includes an updated set of financials and funding sources come to the Audit and Finance Standing Committee.

John Traves, Municipal Solicitor, addressed questions of procedure and confirmed that the amendments being discussed were not contrary to the main motion and in order.

Staff responded to additional questions following which it was MOVED by Mayor Mike Savage, seconded by Councillor Streatch

THAT Halifax Regional Council provide a further \$250,000 capital contribution in 2019-2020 to the Hospice Society of Greater Halifax and request a staff report to identify the funding source and updated financials to be considered by the Audit and Finance Standing Committee and a recommendation to Halifax Regional Council.

## MOTION PUT AND PASSED. (12 in favour, 3 against)

In favour: Mayor Savage, Deputy Mayor Mason, Councillors Streatch, Hendsbee, Nicoll, Mancini, Smith, Cleary, Walker, Whitman, Blackburn and Outhit

Against: Councillors Karsten, Austin and Adams

Not present: Councillors Zurawski and Craig

Council voted on the amended motion as follows:

THAT Halifax Regional Council approve a \$250,000 capital contribution in 2018-19 and provide a further \$250,000 capital contribution in 2019-2020 to the Hospice Society of Greater Halifax and, further, request a staff report to identify the funding source and updated financials to be considered by the Audit and Finance Committee and a recommendation to Halifax Regional Council.

## **AMENDED MOTION PUT AND PASSED.** (10 in favour, 5 against)

In favour: Mayor Savage, Deputy Mayor Mason, Councillors Streatch, Hendsbee, Mancini, Cleary, Walker, Whitman, Blackburn and Outhit

Against: Councillors Karsten, Nicoll, Austin, Smith and Adams

Not present: Councillors Zurawski and Craig

Mayor Savage assumed the Chair.

# 14.2.3 Budget Increase to St. Andrew's Community Centre Renovation (CB000011)

The following was before Council:

A recommendation report from the Audit and Finance Standing Committee dated September 20,
2018 with attached staff report dated September 19, 2018

MOVED by Councillor Cleary, seconded by Councillor Walker

## **THAT Halifax Regional Council:**

- 1. Approve an increase to Project Account No. CB000011 St. Andrew's Community Centre Renovation in the amount \$1,950,000; and
- 2. Approve an unbudgeted withdrawal in the amount of \$1,950,000 from the Capital Fund Reserve, Q526 as outlined in the Financial Implications section of the staff report dated September 19, 2018.

John MacPherson, Senior Project Manager, responded to questions concerning cost increases and clarified how Class C estimates are determined and used.

#### MOTION PUT AND PASSED (14 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mason, Councillors Streatch, Hendsbee, Karsten, Nicoll, Austin, Mancini, Smith, Cleary, Walker, Adams, Blackburn and Outhit.

Against: Councillor Whitman

Not present: Mayor Mike Savage

### 14.2.4 Budget Increase to New Paving Streets - HRM Owned Roads (CR180006)

The following was before Council:

• A recommendation report from the Audit and Finance Standing Committee dated September 20, 2018 with attached staff report dated September 12, 2018

MOVED by Councillor Blackburn, seconded by Councillor Nicoll

THAT Halifax Regional Council approve an increase to Project Account CR180006 New Paving Streets – HRM Owned Roads in the amount of \$250,000 funded 1/3 (\$83,333) by Local Improvement Charges and 2/3 (\$166,667) by a transfer from Project Account CR000009 Street Recapitalization, as outlined in the Financial Implications section of the staff report dated September 12, 2018.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Zurawski and Craig

## 14.2.5 Multi-District Facility Management Agreements Supplemental

The following was before Council:

 A recommendation report from the Audit and Finance Standing Committee dated September 20, 2018 with attached staff report dated September 10, 2018

MOVED by Councillor Karsten, seconded by Councillor Nicoll

### **THAT Halifax Regional Council:**

- 1. Approve the management agreements between:
  - a. HRM and the Canada Games Centre Society, as set out in Attachment 1 of the staff report dated September 10, 2018;
  - b. HRM and the Community Builders Inc., as set out in Attachment 2 of the staff report dated September 10, 2018; and
  - c. HRM and the Alderney Landing Facility Association, as set out in Attachment 3 of the staff report dated September 10, 2018, and authorize the Chief Administrative Officer or their delegate to execute the agreements and to execute the agreements and to exercise at their discretion the renewal options set out in the agreements;
- 2. Subject to the execution of the management agreements as set out in recommendation 1 of the staff report dated September 10, 2018, approve that the total receivables and debts outstanding from the Canada Games Centre Society, the Community Builders Inc., and the Alderney Landing Association, to HRM as of the date of the execution of the management agreements be written out of the books of account, and any accumulated deficits be absorbed by HRM, reducing their outstanding receivables, debts and accumulated deficits to zero; and
- 3. Authorize the opening of bank accounts for the Canada Game Centre Society, Community Builders Inc., and Alderney Landing Facility Association, for the purposes of operating the respective facilities as authorized per standard Halifax Regional Municipality procedures.

# MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

### 14.3 EXECUTIVE STANDING COMMITTEE

# 14.3.1 2019 Council Meeting Schedule

The following was before Council:

 A recommendation report from the Executive Standing Committee dated September 20, 2018 with attached staff report dated August 14, 2018 MOVED by Councillor Mancini, seconded by Councillor Nicoll

THAT Halifax Regional Council approve the proposed 2019 Council meeting schedule as outlined in Attachment 1 of the staff report dated August 14, 2018.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

## 14.3.2 Potential Municipal Lobbyist Registry

The following was before Council:

• A recommendation report from the Executive Standing Committee dated September 20, 2018 with attached staff report dated June 6, 2018

MOVED by Councillor Mancini, seconded by Councillor Cleary

## **THAT Halifax Regional Council:**

- 1. Maintain its current approach and continue to rely on existing policies and legislation to promote the accountability of elected officials; and
- Request staff engage with the province regarding the possibility of an amendment to the HRM Charter to expand the provincial Lobbyist Registration Act to include regulation of lobbying conducted at the local government level.

Responding to questions from members of Council, Jacques Dubé, Chief Administrative Officer, noted that with regards to the costs to the Municipality for inclusion in the provincial Lobbyist Registry, the first step will be to have the dialog with the Province. Any resulting discussion relating to cost to the Municipality will then come back to Council.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

## 14.3.3 Designation of the Cogswell Redevelopment Project as a Rick Hansen Gold Zone

The following was before Council:

• A recommendation report from the Executive Standing Committee dated September 20, 2018 with attached staff report dated September 4, 2018

MOVED by Councillor Mancini, seconded by Councillor Whitman

THAT Halifax Regional Council direct staff to include the designation of the Cogswell District Redevelopment Project as a Rick Hansen Gold Zone in the upcoming Cogswell District Redevelopment 90 percent Design and Approval report, such that the redevelopment of any lands within the Cogswell District achieve the Rick Hansen Foundation Gold Accessibility Standard.

# MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

# 14.3.4 Youth Advisory Committee – Establish a Staff Board

The following was before Council:

 A recommendation report from the Executive Standing Committee dated September 20, 2018 with attached staff report dated September 4, 2018 MOVED by Councillor Nicoll, seconded by Councillor Smith

THAT Halifax Regional Council request the Chief Administrative Officer (CAO) to establish a staff board, pursuant to Section 6.2 of the Public Appointment Policy Staff Review, consisting of the Manager of Youth Programs, the Youth Community Developer, a representative from the Municipal Clerk's Office, and the CAO or their designate, to review applications to the Youth Advisory Committee as set out in the staff report dated September 4, 2018, and disclose to the Executive Standing Committee any relevant evaluations or references that may have been conducted.

Responding to questions from members of Council, Kevin Arjoon, Municipal Clerk, noted that the recruitment for the Youth Advisory Committee will take place following the current 2018 fall recruitment campaign for Municipal Boards and Committees. In terms of the methodology for recruitment, Arjoon noted that the Clerk's Office has been working with HRM Corporate Communications to raise awareness through advertisements and social media. Additionally, the Clerk's Office has also taken a networking approach to raise awareness through community partners.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

#### 14.4 GRANTS ADVISORY COMMITTEE

## 14.4.1 Volunteer Search and Rescue Grants Program - Recommended Awards Fiscal Year 2018-2019

The following was before Council:

 A recommendation report from the Grants Committee dated September 25, 2018 with attached staff report dated July 16, 2018

MOVED by Councillor Walker, seconded by Councillor Adams

#### THAT Halifax Regional Council:

- 1. Approve the award of four (4) Operating Grants as described in the Discussion section of the staff report dated July 16, 2018 for a combined total of \$134,000 from Account C801-8004;
- 2. Approve the award of two (2) Capital Grants as described in the Discussion section of the staff report dated July 16, 2018 for a combined total of \$7,274 from Account C801-8004; and
- 3. Direct the CAO to conduct an evaluation of the Volunteer Search and Rescue Grants Program and submit a report to the HRM Grants Committee.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

### 14.5 MEMBERS OF COUNCIL

### 14.5.1 Councillor Blackburn - Add Lucasville Road to Halifax Transit Urban Service Boundary

The following was before Council:

• A council request for consideration form from Councillor Blackburn

Consideration of this item was deferred to a future meeting of Regional Council.

# 14.5.2 Councillor Hendsbee – Request Amendments to By-Law C-1000, Respecting Charges for the Resolution of Inadequate Water Supply

The following was before Council:

• A council request for consideration form dated October 2, 2018

MOVED by Councillor Hendsbee, seconded by Councillor Karsten

THAT Halifax Regional Council request a staff report to assess the possibility of amending By-Law C-1000, Respecting Charges for the Resolution of Inadequate Water Supply to include all domiciles that can have a lien levied against as a parameter of the program which permits the ability to apply for the installation and financing of water supply improvement.

Councillor Hendsbee explained that as the By-law currently stands, the inadequate water supply program only applies to year-round domiciles. The requested amendment would be to include seasonal homes, which are currently excluded from the By-law.

## MOTION PUT AND PASSED. (12 in favour, 1 against)

In favour: Mayor Savage and Councillors Hendsbee, Karsten, Nicoll, Austin, Mancini, Smith, Walker, Adams, Whitman, Blackburn and Outhit

Against: Councillor Cleary

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski and Craig

#### 15. MOTIONS

## 15.1 Councillor Smith - HRM's role in overdose prevention sites within HRM

The following was before Council:

- A Council Request for Consideration form dated October 2, 2018
- Correspondence from Patricia Cuttell Busby, Executive Director, North End Business Association

MOVED by Councillor Smith, seconded by Councillor Mancini

THAT Regional Council request a staff report outlining the impacts of supporting overdose prevention sites within HRM, outlining;

- 1. Municipal supports, service impacts (including HRP), zoning and planning policies.
- 2. Community and community safety impacts, and the possibility of community engagement opportunities.
- 3. A jurisdictional scan of other municipalities who have overdose prevention sites, and how they have accommodated them.
- 4. Work with the provincial government and stakeholders to recognize potential supports and partnerships.

Councillor Smith explained that the motion is not asking HRM to create or allow overdose prevention sites, as overdose prevention sites are a matter that largely fall outside the jurisdiction of Municipal Government. Rather, it is a request that staff provide information on how these sites will impact the Municipality as well as examining the role of HRM.

Councillor Mancini suggested an amendment that the report comes back as a recommendation item for discussion, rather than just an information item.

The amendment was considered as friendly by Council.

The motion before Council was as follows:

MOVED by Councillor Smith, seconded by Councillor Mancini

THAT Regional Council request a staff recommendation report outlining the impacts of supporting overdose prevention sites within HRM, outlining;

- 1. Municipal supports, service impacts (including HRP), zoning and planning policies.
- 2. Community and community safety impacts, and the possibility of community engagement opportunities.
- 3. A jurisdictional scan of other municipalities who have overdose prevention sites, and how they have accommodated them.
- 4. Work with the provincial government and stakeholders to recognize potential supports and partnerships.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski, Whitman and Craig

# 16. IN CAMERA (IN PRIVATE)

# 16.1 LEGAL ADVICE - Administrative Order One – Request to Release In Camera (In Private) Report - Private and Confidential Report

A matter pertaining to legal advice eligible for solicitor-client privilege.

This matter was dealt with in public session.

MOVED by Councillor Nicoll, seconded by Councillor Karsten

#### **THAT Halifax Regional Council:**

- 1. Authorize the Municipal Clerk to declassify item 13.1 from the in camera (in private) meeting of Regional Council on April 23, 2013 as set out in Attachment 2 of the private and confidential staff report dated September 11, 2018;
- 2. Release the redacted In Camera (In Private) minutes from April 23, 2013 to the requestor as set out in Attachment 3 of the private and confidential staff report dated September 11, 2018; and
- 3. Not release the private and confidential staff report dated September 11, 2018 to the public.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski, Whitman and Craig

#### 17. ADDED ITEMS

# 17.1 Ratification from Committee of the Whole - First Reading Proposed By-law C-1100, Respecting HRM Election Campaign Financing

The following was before Council:

A handout with a revised Attachment A dated October 2, 2018

This item was dealt with at an earlier Committee of the Whole meeting and ratified at Regional Council as follows:

MOVED by Councillor Nicoll, seconded by Councillor Cleary

THAT Halifax Regional Council give First Reading of By-law C-1100, the Campaign Financing By-law, as contained in the handout circulated at the October 2 meeting, which contains the following amendments:

- 1. Maximum contribution for Councillor campaign be reduced from \$2,500 to \$1,000 and the limit on the total individual contribution reduced to \$5,000;
- 2. Maximum expenditures for Mayor be capped at \$300,000 and for Councillors be capped at \$30,000 with no use of a formula;
- 3. Maximum candidate/spouse contribution be increased from \$10,000 to \$15,000; and
- 4. The period in which campaign contributions can be accepted and expended be changed from one year to March 1 of the year of the election and from 60 days to 30 days following the election.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski, Whitman and Craig

# 17.2 Ratification from Committee of the Whole – Request for a Staff Report HRM Election Campaign Financing

This item was dealt with at an earlier Committee of the Whole meeting and ratified at Regional Council as follows:

MOVED by Councillor Blackburn, seconded by Councillor Outhit

THAT Halifax Regional Council request a supplementary staff report to address:

- 1. Potential housekeeping amendments submitted by the public;
- 2. Limits being put on fundraising following election day;
- 3. Potential methods of ensuring that candidates do not receive a tax receipt for contributions donated to a charity;
- 4. Value be given for an expense from signs from previous election;
- 5. How contributions can be refunded in the case of Acclamation; and
- 6. A personal expense (for travel purposes) separate from the total expenditure limit.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski, Whitman and Craig

## 17.3 Councillor Hendsbee - Purchase of Civic Address Signs through District Capital Funding

The following was before Council:

• A Council Request for Consideration form dated October 2, 2018

MOVED by Councillor Hendsbee, seconded by Councillor Mancini

THAT Regional Council approve funding in the amount of \$250.00 from the District 2 District Capital Fund for the purchase of civic signs for the Lawrencetown Beach Volunteer Fire Department Firefighters Association.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Mason and Councillors Streatch, Zurawski, Whitman and Craig

### 18. NOTICES OF MOTION - NONE

# 19. ADJOURNMENT

The meeting adjourned at 8:27 p.m.

Kevin Arjoon Municipal Clerk