

**HALIFAX REGIONAL MUNICIPALITY
BY-LAW NUMBER C-700**

BY- LAW RESPECTING MUNICIPAL CEMETERIES

BE IT ENACTED by the Council of the Halifax Regional Municipality as follows:

Short Title

1 This by-law shall be known as by-law number C-700 and may be cited as the Cemeteries By-law.

Definitions

2 In this by-law

- (a) “Burial Lot” means a lot of land containing or which may contain one or more grave spaces;
- (b) “cemetery fee” means a fee for any one of the following:
 - (i) the purchase of a burial lot;
 - (ii) the purchase of a right to use a niche lot;
 - (iii) maintenance care;
 - (iv) interment;
 - (v) transfer of burial lots or niche lots;
 - (vi) foundation/marker administration fee;
 - (vii) vault rental; and
 - (viii) disinterment.
- (ba) “Chief Administrative Officer” means the Chief Administrative Officer of the Municipality;
- (c) “columbarium” is a niche or receptacle in a wall that serves as the resting place for cremated remains, usually within an urn;
- (ca) “Columbarium monument” means a monument above the ground that is owned by the lot owner and is intended for the purposes of a columbarium.

- (d) “columbarium operator” means the Last Post Fund or a company, partnership, sole proprietorship or society which has an agreement with the Municipality to operate a building or structure which contains or may contain one or more places for the permanent placement of human remains;
- (da) “Companion Dogs” means any one of the following:
- (i) a service dog as defined in the *Service Dog Act*, 2016, c.4, s. 1;
 - (ii) a dog guide as defined in the *Blind Persons’ Rights Act*, R.S., c. 40, s.1;
 - (iii) emotional support or therapy dogs;
 - (iv) any other dog for whom the owner has obtained permission from the Supervisor.
- (e) “Council” means the Council of the Halifax Regional Municipality;
- (f) “grave” means a space in a burial lot where human remains are buried;
- (fa) “green burial” means a traditional interment also referred to as a green interment where the human remains are wrapped in a shroud or placed in a bio-degradable, wooden, cardboard or wicker casket and receive no embalming.
- (g) Repealed;
- (h) “Interment” means the traditional burial or placement of human remains in a lot, niche or other structure;
- (i) “lot owner” means a person who purchases a lot of land containing or which may contain one or more graves, without acquiring any ownership interest in the land, and includes the heirs, successors and assigns and the personal representative of the lot owner and the agent of any of them;
- (ia) “maintenance care” means the maintenance of the lawn, grass, and columbaria only, but excludes the maintenance of monuments;
- (ib) “mausoleum” means any building or structure located above ground for the purpose of housing a tomb or tombs;
- (j) Repealed;
- (k) “memorial” means a flat foot marker, flat marker, monument, headstone, or plaque marking a grave;

- (l) “Municipality” means the Halifax Regional Municipality;
- (m) “niche” means the space where cremation remains are placed for burial,
- (n) “niche lot” means a space within a building or structure which contains or may contain one or more places for the permanent placement of human remains;
- (o) “niche owner” means a person who purchases the right to use a niche, and includes the heirs, successors and assigns and the personal representative of the niche owner and the agent of any of them;
- (p) “perpetual care” means the maintenance of the lawn and grass only;
- (q) “Supervisor” means the Cemetery Administrator and their designate;
- (r) “undersized lot” means a lot of less than 27 square feet; and
- (s) “vault” means any impermeable tomb located above or below ground for the purpose of interring human remains.

Delegation of Authority to the Supervisor

2A (1) The Council hereby delegates to the Supervisor the powers and duties necessary and incidental to administer this by-law.

- (2) (a) The Supervisor may appoint one or more delegates who shall assist the Supervisor in carrying out the Supervisor's powers and duties; and
- (b) Anyone appointed under clause (a) shall act in the place and in the stead of the Supervisor when the Supervisor is absent or at the request of the Supervisor.

Application

3 (1) This by-law shall apply to the following cemeteries:

- (a) Camp Hill Cemetery, Halifax
- (b) Fairview Lawn Cemetery, Halifax
- (c) Saint Paul’s Cemetery (Old Burying Grounds), Halifax
- (d) Mount Hermon Cemetery, Dartmouth
- (e) Saint Paul’s Cemetery, Dartmouth

(f) Dartmouth Common (Park Avenue) Cemetery, Dartmouth

(g) Saint Peter's Cemetery, Dartmouth

(2) Repealed.

(3) Monuments or memorials placed by The Last Post Fund, Veterans Affairs Canada, or Commonwealth War Graves Commission are subject to the approval of the Supervisor.

Requirements of Purchase

4 (1) Burial lots shall only be purchased from the Municipality.

(2) The right to use a niche lot shall be purchased from the Municipality or if the Municipality does not own the columbarium where the niche is located, from the columbarium operator;

(3) No person shall purchase more than four (4) burial lots.

(4) No person shall purchase the right to use more than four (4) niche lots.

(5) (a) The Municipality shall provide to a purchaser of a lot or a niche a written agreement signed by both parties or their representatives, and a copy of the agreement shall be mailed to or given to the lot or niche owner at the time of signing.

(b) Parties requesting the use of a lot shall present a copy of the agreement to the Supervisor.

(6) The lot or niche owner shall provide the Supervisor with their current mailing address and shall notify the Supervisor of any change of address.

Rights of Cemetery Lot Owner

5 The lot or niche owner has the right:

(a) to reasonable access to the lot;

(b) to use the lot for human burial; and

(c) to erect a memorial or plaque on the lot subject to any specifications provided herein.

Burial Records

6 Burial records shall be held by the Municipality and such records shall be conclusive evidence as to burial rights on a lot.

Lot Transfer

- 7 (1) Every transfer of the ownership of a lot from one person to another shall be the responsibility of the Supervisor.
- (2) (a) No change in the ownership of a lot shall become effective until written notice of the requested change has been given to the Supervisor and the transfer fee has been paid.
- (b) The Supervisor may at their discretion approve of a transfer.
- (3) The owner of a lot shall not permit interments to be made in the lot in return for remuneration from any person.
- (4) Where the owner of 8 or more lots transfers lots to persons other than family members, the Municipality may request proof of familial relationship from a lot owner to ensure that the lots are being used for the burial of family members of the lot owner.
- (5) Lot sales are subject to the following:
- (i) All lots sold shall be placed in the purchaser's name.
- (ii) A lot owner has the option of selling a lot back to the Municipality.
- (iii) (a) A lot that is sold back to the Municipality will remain with the Municipality for 60 days and cannot be used.
- (b) On the expiry of the 60 days, the Municipality may sell the lot.
- (iv) All lots sold back to the Municipality shall be purchased at the current municipal value for a lot less 20%.
- (6) Upon the death of a lot or niche owner, any subsequent owner shall file satisfactory proof of ownership with the Municipality, and the Municipality shall have the right to prohibit interments until such proof is provided.
- (7) Where a lot is found to be unsuitable for burial, the Supervisor shall exchange the location of the lot at their discretion.

More than One Lot Owner

- 8 (1) Where a lot is acquired by more than one person, more than one memorial or marker may be erected on the lot subject to the discretion and approval of the Supervisor.
- (2) The Municipality is not bound by any personal lot agreements.

- (3) The Supervisor shall approve interments having regard to the capacity of the lot.

Lot Maintenance

- 9 (1) The erecting or placing of borders, fences, railings, walls, cut stone copings or hedges in or around lots is prohibited, and the Municipality may remove any prohibited items at the expense of the lot owner.

(2) No owner shall change a lot in any manner which interferes with the grading of the area, and the Municipality shall have the right to regrade any area so affected at the expense of the owner.

(3) No person shall modify a cemetery lot including walkways, sod removal, or the removal of corner posts or grave memorials.

(4) No chair, wooden or wire trellis, arch or iron rods of any description shall be permitted on a lot.

Flowers, Trees and Shrubs

- 10 (1) No person shall cultivate trees, shrubs, flowers, or any other plants on a lot without the approval of the Supervisor.

(2) The Municipality may remove, cut, or trim any tree, shrub, flower, or plant within a cemetery.

Monument Placement

- 11 (1) All stones are to be installed by a monument dealer or their agent.

(2) Repealed.

(3) All costs of stone maintenance and stone leveling are the responsibility of the lot owner.

(4) Marking of the site for stone placement and interments will be done by municipal staff.

Memorials

- 12 (1) Subject to the type of plot, no person shall erect more than one monument on each grave space without the approval of the Supervisor.

(1A) No person shall erect a monument which does not conform to the requirements of this by-law.

(2) All monuments shall be constructed of granite, cut stone or marble.

(3) No monument less than five inches in thickness shall be erected.

- (4) Monuments of five inches in thickness shall not exceed two feet two inches in height, including the foundation and base.
- (5) Monuments of six inches in thickness shall not exceed two feet six inches in height, including the foundation and base.
- (6) Monuments erected on single grave lots shall have a maximum base size of 32 inches x 12 inches and shall have a maximum height of 28 inches including the foundation and base.
- (7) Monuments erected on two grave lots shall have a maximum base size of 50 inches x 14 inches and shall have a maximum height of 32" including the foundation and base.
- (7A) Subject to location, monuments erected on a cremation plot shall have a maximum base of 28 inches x 12 inches and shall have a maximum height of 28 inches including the base.
- (7B) Notwithstanding any provision in this by-law, the maximum size permitted of a monument which is erected on two or more plots is 50 inches x 14 inches and the maximum monument height is 32 inches, regardless of whether the plots are adjacent, connected or otherwise abutting.
- (7C) Subject to the discretion of the Supervisor, subsection 12(7B) does not apply to Mausoleums or plots maintained by the Last Post Fund.
- (8) Only upright or slant monuments shall be placed at the head of a grave.
- (9) The placing of lettered boards or wooden crosses is prohibited.

Slant Marker Dimensions

13 Slant markers or wedges shall not exceed the following dimensions:

- (a) Single Grave Lot - 30" long x 18" wide x 12" high including foundation and base;
- (b) Two Grave Lot - 48" long x 20" wide x 14" high including foundation and base.

Flat Marker Dimensions

- 14** (1) Individual graves may be marked by flat markers installed as foot markers which shall be set in-ground, flush to ground level without foundations, and must be not more than six (6) inches nor less than four (4) inches in thickness; and a maximum size of 22 inches long x 12 inches wide.
- (2) Single grave lots that do not have monuments shall be permitted to have a flat marker at the head of the grave with maximum dimensions of 30 inches long x 18 inches wide.

- (3) Double grave lots that do not have monuments shall be permitted to have a flat marker at the head of the grave with maximum dimensions of 30 inches long x 18 inches wide.
- (4) All markers shall be constructed of granite, cut stone, or marble.
- (5) All markers shall be eight (8) inches below the head of the grave or two (2) inches above the foot of the grave.
- (6) Individual graves funded by provincially paid services may be marked by flat markers installed as foot or head markers which shall have a maximum size of 14 inches long x seven (7) inches wide; and must not be more than three (3) inches in thickness.

Monuments on Lots with Two or More Graves

15 Monuments or flat markers for lots containing more than two grave spaces shall not be of a size or situated in a manner which would interfere with the maintenance of a lot.

Monuments on Undersized Lots

16 The size of monuments or flat markers on undersized lots shall not be of a size or situated in a manner which would interfere with the maintenance of a lot or with existing monuments on adjoining lots.

Lettering and Markings

- 17** (1) Lettering is permitted on the side of any monument placed at the boundary of any lot, and on the back of any monument placed at the head of any lot.
- (2) If a memorial has an inscription which in the opinion of the Supervisor is offensive to the public, such offensive or improper markings may be removed by the Supervisor.

Foundations

- 18** (1) The foundations of all monuments shall be of a type and size deemed appropriate by the Supervisor based upon the soil conditions of each lot.
- (2) The cost of foundations and the cost of setting markers shall be paid by the lot owner.
- (3) The costs shall be as from time to time prescribed by Council by Policy and shall be paid in advance of any work being undertaken.

Repair

- 19** (1) The owner of a lot shall keep in proper repair, at the owner's own cost, and to the satisfaction of the Supervisor, all stones, monuments and plantings upon such lot, and shall remove all rubbish occasioned by putting up or repairing stones, monuments or plantings, to such place of deposit as provided by the Cemetery for that purpose.

(2) If a memorial is found to be in need of repair, as determined by the Supervisor, the Municipality shall give notice of such findings to the owner at the last known address of the owner supplied to the Municipality.

(3) The lot owner shall repair the memorial to the satisfaction of the Supervisor.

(4) If three months expires after the notice to the owner pursuant to subsection (2) and the owner has not repaired the memorial that is the subject of the notice, the Municipality shall perform the necessary repairs or remove the memorial at the expense of the owner.

(5) Implements or materials placed temporarily on any lot or adjacent ground in performing any work within the cemetery, shall be removed without delay; otherwise, the same shall be removed by the Supervisor at the expense of the person doing the work.

Permitted Uses of Grave

20 (1) Each grave may be used for more than one burial, in accordance with this by-law, unless otherwise indicated by the lot owner.

(2) Where a single grave space is to be used more than once, the following criteria must be observed:

(i) A second full length interment shall be permitted in the same grave space at any time following the double depth interment of the first remains, should such double depth interment be possible.

(ii) A second full length interment shall be permitted in the same grave space at any time following the passage of forty years since the interment of the first remains, unless the first interment was in a vault or steel casket.

(iii) Repealed.

(iv) (a) A single grave space designed for a full length burial shall be used for a maximum of no more than six cremation interments at any time following the full length interment of the first remains.

(b) The forty year rule in clause (ii) of this subsection does not apply to the full length interment.

(v) (a) Subject to subclause (b) of this clause, a single grave space that has been used for two full length interments shall be considered full.

(b) With the approval of the Supervisor, two cremations can be added if space is available.

- (vi) (a) If a single grave space is to be used for more than one burial, the standard grave opening fee shall apply for each interment.
 - (b) Maintenance care charges will apply to each interment following the initial burial.
- (vii) (a) Subject to subclauses (b) and (c) of this clause, a maximum of two cremation urns or a companion urn may be included in one opening and closing at the same time and in the same grave space for a single opening and closing fee.
 - (b) Two urns or companion urn shall be deemed to be two cremation interments.
 - (c) If there are more than 2 remains being interred in one opening and closing then a second interment fee shall apply.
- (viii) The size of a traditional lot shall be 40 inches x 120 inches.
- (viii a) If a vault is being utilized for a cremation interment, 2 interment spaces may be required as shall be determined by the Supervisor.
- (ix) (a) Mausoleums shall be permitted at the Fairview Cemetery and the Mount Herman Cemetery.
 - (b) The space size of each mausoleum shall be determined by the Supervisor.
 - (c) The Municipality shall assume no responsibility for the opening of a mausoleum for the purposes of interment at the locations set out at (ix)(a).
- (x) Lots shall not be traded from one cemetery to another without the approval of the Supervisor.
- (xi) Repealed.
- (xii) The Supervisor shall determine the number of lots required for a single or double mausoleum.

Columbarium

- 21** (1) Family burial mementoes shall be removed 3 days after the cremation interment or whenever they become unsightly.
- (2) The municipality shall assume no responsibility for the safe keeping of any floral memorials or containers.

- (3) Floral memorials or other ornamentation shall not be permanently attached to the columbarium. The Supervisor may remove such at their discretion and at the expense of the owner.
- (4) The record owner shall not sell or transfer their right to a niche.
- (5) No cremation interments shall be permitted in any niche in the columbarium until the fee for the niche has been fully paid.
- (6) Repealed.
- (6A) Two urns shall be allowed per niche provided there is sufficient space in the niche as determined by the Supervisor.
- (7) No cremation interment of animals shall be permitted within the cemetery.
- (8) The cremated remains shall be placed in an urn and of a size suitable for a niche.
- (9) The cremation interment fee includes one opening and closing of the columbarium.
- (10) Columbarium Monuments which are not owned by the Municipality are the responsibility of the plot owner to make arrangements for the opening for interments.

Infant Lot

22 Repealed.

Fairview Lawn Cemetery Cremation Garden and Mount Hermon Cemetery Cremation Garden

- 23** (1) Lots in section 9A on the Fairview Lawn Cemetery Cremation Garden and sections H, G, and A of Mount Hermon Cemetery Cremation Garden shall be three feet by two feet in size and may accommodate a maximum of two cremation interments.
- (2) Each section 9A lot in Fairview Lawn Cemetery Cremation Garden and section H, G, and A lots of Mount Hermon Cemetery Cremation Garden shall have no more than one flat marker installed level with the ground and the marker shall be:
- (a) made of granite, cut stone, marble or bronze;
 - (b) of a maximum size of twenty-two (22) inches long, twelve (12) inches wide, and between four (4) and six (6) inches thick; and
 - (c) installed by the monument dealer on a standard foundation.
- (3) Repealed.

(3A) Lots in section 9B and 9C of the Fairview Lawn Cemetery Cremation Garden and in Section N of the Mount Hermon Cemetery Cremation Garden shall be three feet by three feet in size and may accommodate a maximum of four (4) cremation interments.

(3B) Lots in section 16A, 16B and 16C in the Fairview Lawn Cremation Garden shall be 40 inches by 40 inches in size and may accommodate a maximum of four (4) cremation interments.

(4) Each section 9B and 9C, 16A, 16B and 16C of the Fairview Lawn Cemetery Cremation Garden and Section N of the Mount Hermon Cremation Garden shall have no more than one (1) flat marker installed level with the ground and the marker shall be

(a) made of granite, cut stone, marble or bronze;

(b) of a maximum size of twenty-eight (28) inches long, eighteen (18) inches wide, and between four (4) and six (6) inches thick; and

(c) installed by the monument dealer.

(5) No trees, flowers, shrubs or other adornments shall be permitted in the Cremation Garden, except at the time of interment, or as provided by the Municipality in keeping with the overall design of the Cemetery plan.

Fees

24 1) The cemetery fees shall be prescribed from time to time by Council by Policy.

2) The cemetery fees prescribed under subsection 1 of this section may be all inclusive, partially inclusive or may be different for the:

(a) type of cemetery fee;

(b) type of interments or disinterment;

(c) time and day of interments;

(d) date of purchase of a burial lot;

(e) date of purchase of the right to use a niche lot;

(f) date maintenance care is paid;

(g) transfer of burial lots or niche lots;

(h) foundation/marker administrative fee;

(i) rental of types of vaults; and

(j) any other matter the Council sets out in the Policy.

Payments

25 (1) Any person placing an order for the opening of a grave for interment or disinterment

shall pay the charges incurred in respect thereof prior to the interment or disinterment.

(2) Proof of payment shall be in the form of the original receipt issued by the Municipality.

Requirements for Burial

26 (1) For each burial, application shall be made to the Supervisor containing the following information:

- (a) full name of deceased;
- (b) last known address;
- (c) age;
- (d) date of death;
- (e) in the event of a child, the names of the parents;
- (f) lot in which deceased is to be interred;
- (g) name of funeral director;
- (h) name and denomination of officiating minister (if applicable); and
- (i) executor or administrator of estate (if applicable).

(2) The location of the grave to be opened shall be accurately designated on an official plan of the Cemetery.

(3) No human remains shall be interred in any lot or grave space until a burial permit has been obtained from the Province of Nova Scotia.

(4) A notice requesting preparation of interment shall be given to the Supervisor at least forty-eight hours prior to the date of proposed interment during regular business hours.

(5) The Supervisor shall not prepare a grave for a funeral unless such notice has been given.

(6) No interment or disinterment shall be undertaken unless an order permitting same has been issued by the Supervisor.

(7) In the event that any question arises as to the legitimacy of a proposed interment or disinterment, the Supervisor may refuse to allow an interment or disinterment at its discretion.

(8) All interments in a lot shall be restricted to members of the family and relatives of the lot owner with written permission from all living members of the immediate family.

(8A) For the purposes of subsection 26(8), “immediate family” means the spouse of the lot owner, or if the spouse of the lot owner is deceased, the children of the lot owner, or if all children of the lot owner are deceased, the grandchildren of the lot owner.

(9) No grave shall be opened for interment or disinterment by any person not designated by the Cemetery.

Litter

27 No person shall deposit litter or rubbish or permit or suffer litter or rubbish to be deposited in a cemetery except in receptacles provided for that purpose.

Roads

28 (1) The Supervisor may prohibit heavy loads from entering a cemetery whenever the roads in the cemetery are not fit to sustain such traffic.

(2) No person shall operate any equipment in a cemetery at a time when such equipment has been prohibited from entering the cemetery pursuant to subsection (1).

Prohibited Activities

29 (1) No person shall hold a picnic in a cemetery.

(2) No person shall engage in or carry on any commercial business or recreational activity in a cemetery without first obtaining approval from the Supervisor.

(3) No person shall interfere with or otherwise inhibit the operation of any cemetery including, but not limited to, interment, maintenance duties or any other operational necessities as determined by the Supervisor.

Animals

30 No animals shall be allowed in a cemetery except for Companion Dogs, as defined in this by-law, or as otherwise permitted in signage approved by the Supervisor.

Vehicles

31 (1) No person shall operate a vehicle within a cemetery in excess of the posted speed limit.

(2) No person shall operate any public or private vehicle, other than vehicles working for the Supervisor, other than on the travelled roadways.

(3) Operators of vehicles shall not turn their vehicles on the roadways but shall proceed around the various roadways to a point of exit.

General Provisions

- 32** (1) No person shall remove flowers or plants from any grave without the permission of the Supervisor.
- (2) No person shall pick any flowers, whether wild or cultivated, break or injure any tree, shrub or plant, or write upon, deface or injure any monument fence or other structure in a cemetery.
- (3) Any person disturbing the quiet and good order of a cemetery may be expelled from the cemetery under the provisions of the Protection of Property Act.
- (4) The Supervisor may close the gates of any cemetery and otherwise restrict access at any time.

(5) The cemetery known as “The Old Burying Ground” is an historical site and no burials are permitted in this cemetery.

(6) The Supervisor shall have final discretion regarding the interment of human remains not addressed in this by-law.

(7) The Supervisor may, at the Supervisor's discretion, temporarily refuse a burial in any cemetery on the grounds that weather conditions are not suitable for an interment.

Offence and Penalty

33 Any person who violates this by-law is guilty of an offence and shall, on summary conviction, be liable to a fine of not less than one hundred dollars (\$100.00) and not more than ten thousand dollars (\$10,000) or imprisonment for a period of not more than one year or both, including the imposition of a minimum fine.

Payment in Lieu of Prosecution

34 A person who is alleged to have violated this by-law and is given notice of the alleged violation may pay a penalty in the amount of \$100 to an official designated by the Chief Administrative Officer, which official and place of payment shall be designated on the notice, provided that said payment is made within a period of fourteen (14) days following the day on which the alleged violation was committed and where the said notice so provides for payment in this manner, and such payment shall be in full satisfaction, releasing and discharging all penalties and imprisonments incurred by the person for said violation.

Repeal of By-laws, Regulations and Ordinances

35 By-law Number C-200 Respecting Cemeteries and any amendments thereto, are hereby repealed.

Done and passed in Council this 5th day of February, A.D., 2008.

Mayor

Municipal Clerk

I, Julia Horncastle, Acting Municipal Clerk of the Halifax Regional Municipality, hereby certify that the above-noted by-law was passed at a meeting of the Halifax Regional Council held on February 5, 2008.

Julia Horncastle, Acting Municipal Clerk

Notice of Motion:	December 11, 2007
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Amendment # 1 (By-law C-701)	
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