



RCMP Halifax Regional Detachment

Funding Request for Resources 2026-2027

Halifax Regional Municipality



Royal
Canadian
Mounted
Police

Gendarmerie
royale
du Canada

September 12, 2024

Mr. William Moore
Commissioner, Public Safety HRM

Mr. Greg O'Malley
Chair Board of Police Commissioners

1841 Argyle Street
Halifax, NS B3J 3A5

Dear Mr. Moore / Chair,

Halifax Regional Detachment continues to benefit from the Board of Police Commissioners and HRM Council's investment of FTEs over the past funding cycles. With your partnership, by late fall 2025 and early winter 2026, it is anticipated that all new regular member positions are expected to be staffed, strengthening public safety outcomes for the sizeable and growing population within RCMP jurisdiction.

In particular, the initial investment in two Intimate Partner Violence (IPV) dedicated specialists has already enhanced service delivery for victims and demonstrates the value of investing in modern, focused approaches to IPV. To fully realize the dedicated IPV Unit, additional positions will be required in Year 1. Similarly, the vision for a community office in Eastern Passage, with a supervisor and constables to staff it, reflects a proactive, community-based approach to policing that aligns with HRM planning for rapid growth and urbanization. The request for an additional CART position will further augment community action capacity and engagement.

This year's submission also signals that, in a future funding cycle, a more comprehensive request may be forthcoming. A review of current resources, program effectiveness, and operational efficiencies, conducted jointly with Halifax Regional Police, will be undertaken to assess needs with a forward-looking lens. This evidence-based review will guide future submissions and ensure alignment with both Halifax Board of Police Commissioners' and HRM priorities.

These recommended investments continue to support a sustainable service delivery model, balancing present demands with the future needs of HRM's communities.

Original Signed

John Duff
Chief Superintendent
Halifax Regional Detachment

Cc: Haley Crichton, Executive Director – Department of Justice

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Executive Summary

The following document will provide details surrounding HRD's Resource Request primarily for Years 1 and 2. At the end of the document (p. 13), there will be reference to a 4-Year Snapshot for awareness. It should be noted that years following Year 1 may adjust based on shifting priorities.

The following areas have been identified as priorities for growth and continued investment in **Year 1**:

- **Eastern Passage Community Office:** A community office in Eastern Passage has been envisioned to strengthen visibility, accessibility, and engagement. This would require the addition of a supervisor and five constables to adequately staff the office and deliver meaningful community interaction and response.
- **Specialized Response to Intimate Partner Violence (IPV):** The IPV Unit, envisioned as four specialized investigator positions, received funding for two positions in 2024. To fully realize the intent of this dedicated unit, funding is requested for the additional two positions.
- **Community Action Response Team (CART):** One additional regular member position remains a need to strengthen proactive engagement and coordinated action on local safety concerns.

In **Year 2**, this submission signals an anticipated request for additional resources. Currently, details remain limited as a comprehensive review of the Integrated Criminal Investigation Division (ICID), including both RCMP HRD and HRP employees, as well as HRM staff, must first be completed. This review will assess resources, program effectiveness, and efficiencies, with a forward-looking lens to ensure alignment with future needs. The outcome of this joint review is expected to provide the evidence base for a coordinated and sustainable resourcing plan. In addition, HRD will be looking to add to the Management and Administrative Services Office in the form of 1 FTE and 1 PS employee.

This submission therefore provides notice of future resourcing requirements while acknowledging that specific details will be finalized following the upcoming review. This staged approach ensures accountability, supports evidence-based decision-making, and positions both agencies to deliver services in step with BoPC and HRM Council's priorities.

Community Policing (Satellite) Office Year 1

Request

RCMP Halifax Regional Detachment (HRD) requests support to establish a community policing office in the community of Eastern Passage and support for six (6) FTE positions to staff.

Background / Context

Consultation with stakeholders and partners indicates the desire for more direct discussion with the RCMP on community policing objectives and priorities and stronger links to mental health and wellness supports¹. Further, the Price Waterhouse Cooper report² highlights “the importance of creating community capacity to focus on ‘core policing’ functions.” HRD believes greater community engagement and providing a modern policing model that aligns with future population growth and service delivery requirements is key to holistic public safety well-being.

HRM is growing rapidly with an expected increase in population from approximately 477k in 2023 to 568k by 2033³. The Eastern Passage area is expected to grow 20% by 2033 with private housing developments planned and DND’s construction of a Canadian Surface Combatant Land-Based Testing Facility at Hartlen Point; there is also the Morris Lake Expansion that has been identified through the Provincial Special Planning initiative to increase housing. Eastern Passage has also become a destination for recreation and tourist activities. MacCormack’s Beach Provincial Park has also become more popular within the summer months.

The intent of this business case is to establish in-community presence where community policing is woven into the fabric of the community of Eastern Passage thereby providing its residents and businesses with its presence, access, and the ability to collaborate and problem-solve on issues of concern that are related to public safety in the area. HRD’s intended outcome is to enhance service, build trust, increase the community’s confidence in the police, and better meet the public safety expectations of the community. In co-locating with another service provider and/or leveraging existing or planned HRM infrastructure that is visible, accessible and centrally situated, the RCMP and community will be a vital centre of collaboration and integration within the HRM public safety ecosystem⁴. A community policing office would serve as the hub for six (6) additional resources providing a consistent presence in the community. The community office would be staffed by 1 supervisor as well as 5 constables, with constables assigned to a watch and performing core policing duties. Building stronger engagement protocols within the community supports the establishment of well-defined public safety priorities and objectives. Integrating within the community in a progressive manner, the FTE resources would build relationships and interface with other health, social and community partners as required to find a tailored response strategy to any given community safety issue. As the Cole Harbour Office is located a distance from Eastern Passage, this location will also provide better alignment between strategic and operational outcomes in the community as the

¹ RCMP Consultation with Contract Partners

² Halifax Regional Municipality Policing Model Transformation Study: Future Policing Model Recommendations. Price Waterhouse Cooper. November, 2022

³ Halifax Regional Municipality. Environics Population Projections

⁴ Halifax Regional Municipality. Public Safety Strategy 2023-2026

residents would have direct access for input into the development of crime prevention programs and initiatives applicable to their neighbourhood.

Table 1

Eastern Passage Top 10 Calls for Service January 1st, 2025 to July 31st, 2025	
Call Type	Calls for Service
Proactive Assignment	794
Traffic Stop	142
Assist Citizen	110
Driving Complaint	85
Verbal Dispute	40
Wellbeing Check	34
MVC – Property Damage	33
Suspicious Person	32
Other Criminal Code	31
False Alarm- Commercial	29

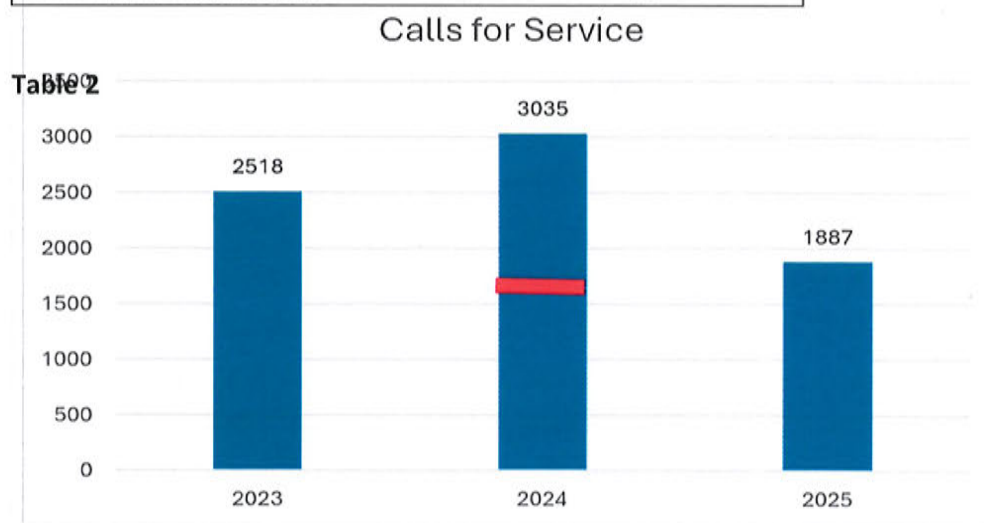
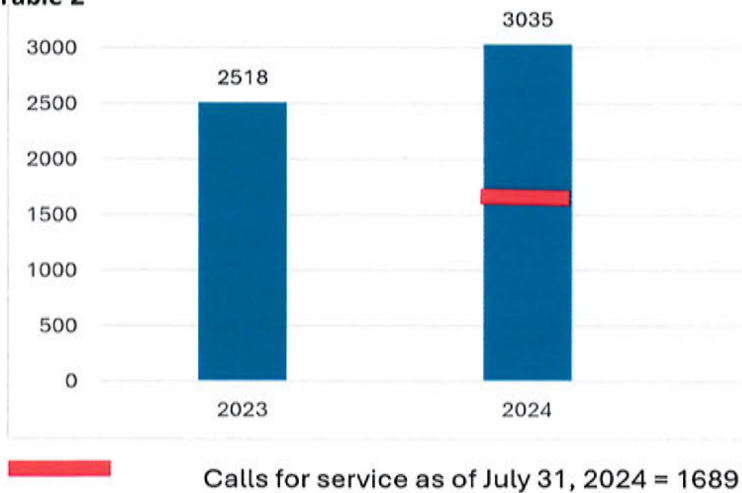


Table 2



- 2024 to July: 1689
- 2025 to July: 1887
- 11.7% increase

Intimate Partner Violence Unit Year 1

Request

RCMP Halifax Regional Detachment (HRD) requests two Regular Member positions to resource this critical program's dedicated unit requirement of 4-Regular Members. These two new positions will complement the initial allocations and likely be assigned to the Cole Harbour and Tantallon offices.

Background/Context

Nova Scotia recently declared Intimate Partner Violence (IPV) an epidemic in Nova Scotia⁵.

Police response to intimate partner violence has been underscored through recommendations of the Mass Casualty Commission⁶ (MCC) as well as the Desmond Inquiry⁷, and align with federal, provincial and local priorities to address IPV. In addition, this direction supports the HRM Public Safety Strategy as the municipality identifies better responses to social issues. HRD recognizes that IPV impacts our community members regardless of cultural background, socio-economic status, sexual identity or preference in gender relationships. The statistics demonstrate that IPV calls continue to increase (Table 3). ***In fact, high-risk IPV statistics for 2025 are on track to surpass previous years statistics.*** Adapting HRD's service delivery model will align to best practices and provide an effective and consistent approach to the investigation and prosecution of these types of crimes. As HRM's population increases, so will IPV calls for service, especially for our more vulnerable populations which include, but are not limited to, indigenous women, new immigrant women, adolescents, those with disabilities and older adults. Having dedicated specialized investigators ensures victims are supported by investigators who: have knowledge and expertise specific to intimate partner violence; can facilitate enhanced services and connect victims to the appropriate partners and stakeholders within the community and broader justice system; and, provide timely, efficient case management of high risk IPV files. High-risk intimate partner files are complex, requiring evidence-based investigation through a dedicated specialized program. The investigative requirements and provincial standards for such investigations have evolved over many years and these violent crimes continue to be a significant public safety concern with IPV investigative standards and victim support being a keen focus of health and justice communities. Based on the high-risk nature of IPV, case management and investigative rigour must be applied to ensure timely and effective investigations. This requires investigators with increased knowledge of evolving IPV investigative best practices such as progressive investigative techniques and trauma informed practices to reduce harm; knowledge that can be used to educate general duty members at the response level. The files require ongoing, specialized investigative training (i.e., non-fatal strangulation, coercive control patterns) and the knowledge and skills to support best justice system outcomes. Developing innovative and collaborative relationships with public health, social and community partners is essential for effective outcomes. Dedicated investigators gain alignment and mutual respect with multiple agencies

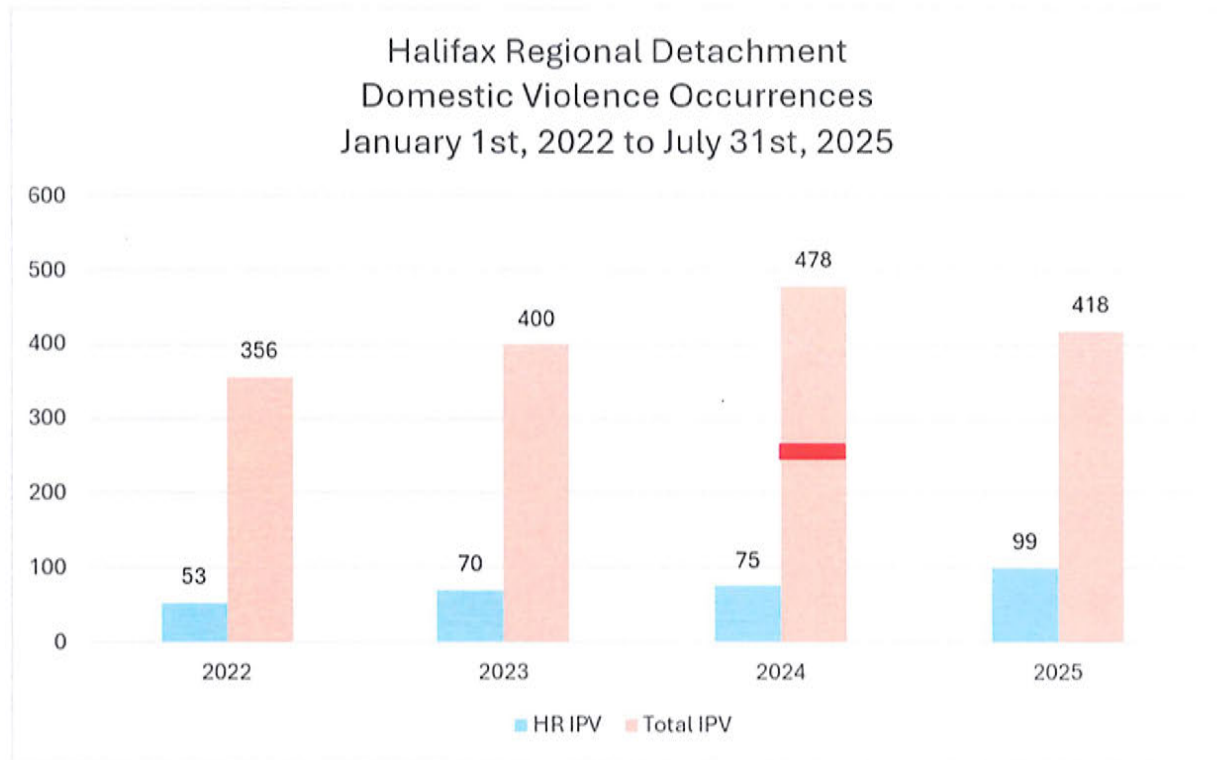
⁵ Intimate Partner Violence Epidemic Act Bill 482, September 12, 2024

⁶ Turning the Tide Together. Final Report of the Mass Casualty Commission. Executive Summary and Recommendations. Mass Casualty Commission

⁷ Report of the Inquiry into the Deaths of the Desmond Family. Paul Scovil. Provincial Court Judge. 2024

and community resources, ensuring the public safety and community stakeholders needs are being met. This request aligns with Halifax Regional Detachment's Annual Performance Plan (APP) 2025/26 to oversee high-risk operations and priorities and complements the initial investment of 2 FTEs.

Table 3



Total IPV as of July 31st, 2024 = 241

NOTE: The additional focus on IPV in 2025 has resulted in a significant 73% increase in files being recorded and tracked as IPV

2024 to July: 241
2025 to July: 418
73% increase

Source: Halifax Regional Detachment

Community Action Response Team Year 1

Request

RCMP Halifax Regional Detachment (HRD) requests support for 1 Regular Member position for the Community Action Response Team (CART).

Background/Context

The Halifax Regional Municipality (HRM) is experiencing rapid population growth, with projections indicating that by 2028, the population will reach 523,647⁸. This is a 10% increase since 2023. This will place additional pressure on community resources due to the increasing number of students in schools, a larger workforce, and a rise in individuals at risk of falling into crisis situations. By increasing the team's capacity, CART will be better equipped to address the complex challenges posed by a larger, more diverse population, ensuring that community support services are proactive and responsive.

The number of unhoused individuals is projected to rise. CART's expansion will not only support those who are experiencing homelessness, but also residents living in alternative housing solutions like Tiny Homes, Pallet Homes, encampments, and other community shelters. The team's presence is crucial for managing these communities, providing essential services, and ensuring the safety and well-being of all involved. A stronger CART will help HRM navigate these housing challenges and offer vital support to the unhoused and those in precarious living situations.

The growing senior population also presents significant concerns. By 2043, Statistics Canada projects that the number of individuals over the age of 65 will increase, "particularly during the period 2022-2030"⁹. With this growth comes an increase in elder abuse, financial fraud schemes targeting seniors, and a greater need for support in areas such as mental health. Seniors are often vulnerable to exploitation and isolation, requiring protection, prevention education, and direct assistance. Having additional resources within CART will be critical in addressing these issues, offering the necessary care and intervention to safeguard seniors' well-being and dignity, while ensuring they receive proper mental health support.

Additionally, the rising cost of living is expected to lead to an increase in property crimes, such as shoplifting. Nova Scotia currently has the highest rates of shoplifting in Canada as reported by Statistics Canada. This represents a 60% increase over last year. CART will play an essential role in combating this type of crime by engaging in crime prevention education, conducting proactive patrols, and collaborating with the Street Crime Enforcement Unit to identify and manage high-risk offenders. Expanding the team will enable CART to take a more proactive approach to addressing property crime, helping to promote public safety.

⁸ Halifax Regional Municipality. Environics Population Projections

⁹ Government of Nova Scotia Economics and Statistics. Statistics Canada Population Projections 2022-2043. August 2022.

CART's strength is that its members offer connection to community residents, provide understanding to individual public safety concerns, and facilitate a response using networks and relationships it has established with community and social partners.

Integrated Criminal Investigation Division Year 2

Request

RCMP Halifax Regional Detachment (HRD) requests resourcing support for the Integrated Criminal Investigation Division (ICID).

The Halifax Regional District RCMP and Halifax Regional Police, in collaboration with HRM, have initiated an Integrated Criminal Investigation Division review. This review has been formally endorsed by the Commissioner of Public safety.

RCMP Resources in the ICID have not significantly been strengthened since 2006. There has been a 29% increase in population between 2006 and 2022¹⁰ with another expected increase of 19% by 2033¹¹. In addition, international and interprovincial migration has increased as have globalization trends in crime. The ICID has been challenged with increased caseloads, evolving case management requirements, evolving crime trends investigative techniques and standards and complexities that impact the manner in which these investigations are undertaken.

The objective of the review is to achieve a collaborative assessment model that will examine current resources, program effectiveness and operational efficiencies with a forward-looking lens to identify future needs. The review team will include HRD, HRP and HRM resources.

The review report is anticipated by March 31st, 2026, with finding and recommendations to inform the modernization of the CID model.

The ICID review is anticipated to inform future business cases, ensuring that requests for additional resources are grounded in evidence, aligned with HRM's public safety strategy, and responsive to population growth and urbanization trends.

¹⁰ https://www.novascotia.ca/finance/statistics/archive_news.asp?id=18492;
https://www12.statcan.gc.ca/census-recensement/2011/dp-pd/vc-rv/index.cfm?Lang=ENG&VIEW=D&GEOCODE=205&TOPIC_ID=1

¹¹ Environics Population Projections Halifax Regional Municipality ADM_Police Zone

Management and Administrative Services Office Year 2

Request

RCMP Halifax Regional Detachment (HRD) requests resourcing support for one (1) FTE in the Management and Administrative Services Office. HRD is also intending to ask for one PS employee from the Province of NS for support in policy and business planning.

The Management and Administration Services Office is situated out of the HRM Policing Headquarters at 1975 Gottingen Street, Halifax, NS. The portfolio is complex and diverse, providing operational support to 220 regular members (RM) and 37 public service employees (PSE). The mandate is also responsible for all HRD corporate management and administration services and liaising with RCMP H Division. This role oversees: Integrated Records Section, Finance, Fleet, Human Resources, Business Planning (internal and external), Facilities Management, Annual Performance Plan, Quality Assurance, Multi- Year Financial Planning process, Training programs, Public Complaints, Versadex Computer Aided Dispatch (CAD), Records Management System (RMS) and Internal/External Communications.

To accomplish this, the position is supported by a Public Service Employee (PSE) manager, who oversees all of the PS HR and Staffing needs on a daily basis, with oversight of the Inspector. It is also supported by a Finance/Administrative team which consists of three (3) PS employees. The demands to operate ten (10) different offices are substantial and this team does tremendous work.

Although there is some support provided from Divisional RCMP Headquarters, the business planning needs of this unit are great and unsustainable. The demands from the Board of Police Commissioners (BoPC) are significant with reference to information reports, presentations, crime statistics and many others. These business planning needs are in addition to all of the duties that are required to provide the management and administrative support to such a large detachment.

This Inspector position is the only Inspector position in HRD that does not have significant levels of leadership support below the position. This has been the case for nearly 20 years, but it is not a sustainable model. The management and administration required to support operations, combined with all the business planning and police board reporting, is becoming more and more demanding to maintain. The West Ops Inspector, East Ops Inspector and the Criminal Investigative Division (CID) Inspector all have several sub-layers of support including Staff Sergeants, Sergeants, and Corporals. These levels of support are used by the Inspector to assist in moving projects forward, and to represent the Inspector when they are away on vacation or training, and divide up the numerous tasks.

This FTE and PSE will be able to support the Inspector in meeting all of the business planning needs and to be able to help advance many of the significant projects including but not limited to Body Worn Camera (BWC), E Disclosure, Fleet management, MOUs, managerial reviews, professional development, wellness, and many others.

Funding Analysis

Funding Implications

The cost is for Halifax Regional Municipality (HRM) and billed at 70% of the total cost. The cost is adjusted for dispatch services, NCO's and the Police Records Management System PROS, as HRM has IES and Versadex RMS. The Nova Scotia Department of Justice is the primary point of context for the cost of contracted policing services. Future costs per FTE are not determined. This is based on 2024/25 FTE costs.

Per Officer Cost

Per Officer Cost 2024/25	
Salary	\$113,910
Accommodations	\$14,766
Leased Accommodations	\$1,050
Divisional Administration	\$34,338
PROS	\$566
Direct and Indirect	-\$10,065
Overtime	\$18,476
Public Service Pay	\$16,279
Vehicle Fuel	\$4,083
Vehicle Repairs and Fit-Up	\$3,148
Others (phones/service)	\$860
Criminal Operations	\$3,174
Informatics	\$5,511
Police Vehicles	\$7,814
Adjustment for OCC/DANCOS	-\$11,240
Total Per Officer Cost	\$202,671

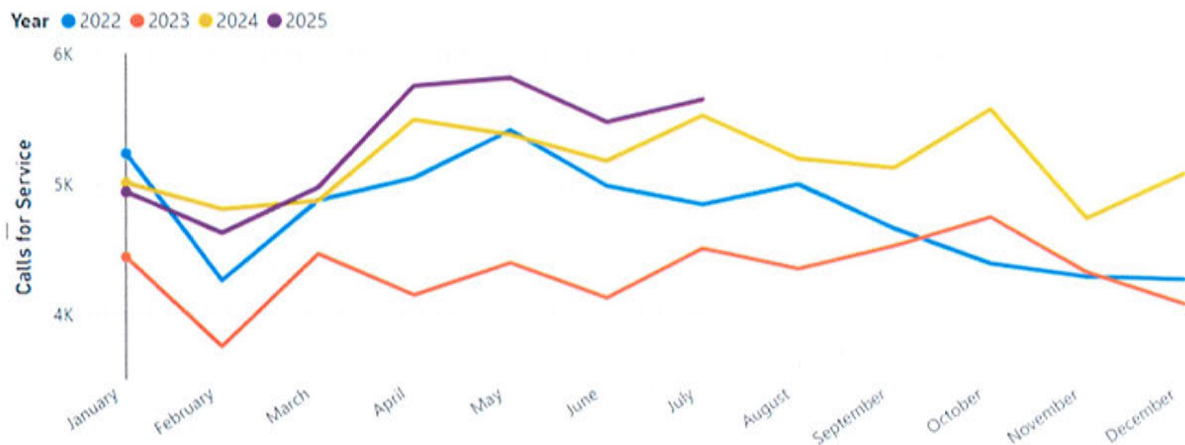
Summary of Annual Requests by Year – 4 Year Snapshot

Business Case	Year 1	Year 2	Year 3	Year 4	PSE (* provincially funded)
Community Policing Office Eastern Passage	6 FTEs				1 PSE (Y1)
Intimate Partner Violence Specialized Investigators	2 FTEs				1 PSE (Y1)
Community Action Response Team (CART)	1 FTE		2 FTE		1 PSE (Y3)
Integrated Criminal Investigation Division (ICID)		Investment TBD estimate 8			Investment TBD following ICID review
Management and Administration Services		1 FTE			1 PSE (Y2)
Watch (General Duty)			12 FTE	4 FTE	2 PSE (Y3)
Traffic Services			2 FTE		1 PSE (Y3)
Street Crime Enforcement Unit			1 FTE	1 FTE	
Community Engagement					1PSE (Y3)
TOTALS	9 FTE	9 FTE estimate	17 FTE	5 FTE	8 PSE

*should these requests be supported, a submission will be made to seek provincial funding for Public Service Employee (PSE) support to match Regular Member investment

Appendix A

Total Calls for Service Four Year Comparison January 1st, 2022 to July 31st, 2025



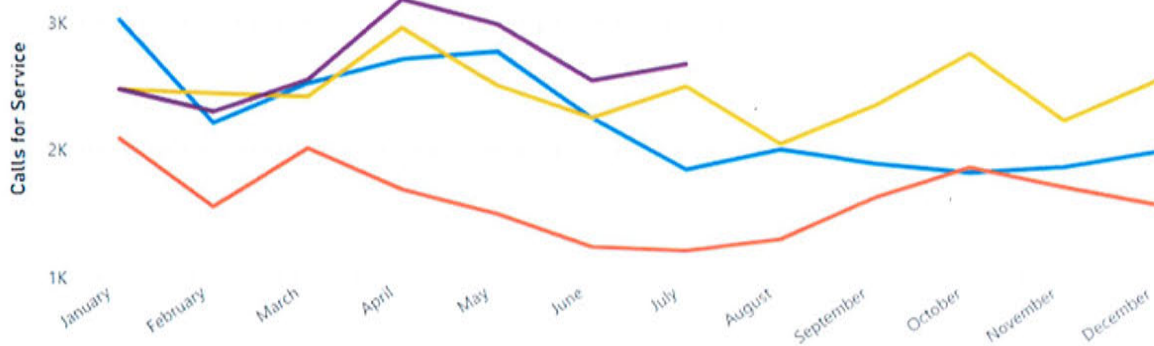
- there has been a positive increase for total calls for service every month since March in 2025 compared to 2024 data
- From January 1st to July 31st, 2025 there were a total of 37,267 total calls for service, a 2.7% increase when comparing the same time frame in 2024
 - 2024 to July: 36274
 - 2025: to July: 37267
 - Increase of 2.7%

Total Calls for Service
12 Month Trendline
July 1st, 2024 to July 31st, 2025



Proactives, Foot Patrols & Traffic Stops
Four Year Comparison
January 1st, 2022 to July 31st, 2025

Year ● 2022 ● 2023 ● 2024 ● 2025



- there has been a positive increase for self-generated work every month since March in 2025 compared to 2024 data
- From January 1st to July 31st, 2025 there were a total of 18,738 self-generated work, a 6.6% increase when comparing the same time frame in 2024
 - 2024 to July: 17580
 - 2025 to July: 18738
 - Increase of 6.6%

Proactive, Foot Patrols & Traffic Stops
12 Month Trendline
July 1st, 2024 to July 31st, 2025

