January 23, 2024

HALIFAX

Gravel Road Paving Program – Halifax Regional Municipality Roads

Report to Halifax Regional Council

Origin

July 12, 2022, Halifax Regional Council passed the following motion (item 18.1):

THAT Halifax Regional Council direct the Chief Administrative Officer to:

- 1. Provide a staff report evaluating a potential Gravel Road Paving Program for HRM-owned roads that considers an annual funding allocation and the following prioritization criteria:
- a. Cost-benefit of paving
- b. Existing Road Condition and Level of Maintenance
- c. Road Classification
- d. Traffic Volume
- e. Storm Water Management
- f. Winter Maintenance
- g. Surrounding public amenities such as parks, schools, lake access, etc.



Background

Prior to 2000, it was not mandatory for developers to pave streets prior to transferring these streets to the HRM Council approved a modification to this program through amendments to Bylaw S-400, the Street Improvement By-law; and, HRM owned 63 Gravel Roads

No available funding to pave HRM Gravel Roads, and the HRM Gravel Road paving program continued to rate "low"

HRM owns

<u>78</u>

Gravel Roads

2000

2016

2017

2021

2021

2022

2024

Regional Council approved upgrading all remaining HRM owned gravel roads to pavement or chip seal From

2017 - 2021

15 HRM Gravel Roads were paved Staff commenced pre-engineering work on HRM owned Gravel Roads in accordance with the prioritization criteria; and, Nova Scotia Public Works transferred 30 gravel roads as part of the Road Transfer Agreement

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Goal: Evaluate a potential gravel road paving program, that considers annual funding allocation in accordance with the prioritization criteria

Step 1: Reviewed the 7 prioritization criteria recommended by Regional Council

Prioritization Criteria:

- a. Cost-benefit of paving
- b. Existing Road Condition and Level of Maintenance
- c. Road Classification
- d. Traffic Volume
- e. Storm Water Management
- f. Winter Maintenance
- g. Surrounding public amenities such as parks, schools, lake access, etc.;
 h. Accessibility; and,
- Connectivity within the transportation network.



Prioritization Criteria	Description
a) Cost Benefit	 ✓ Estimated costs associated with overall maintenance required over a 20-year life cycle for gravel roads. ✓ Cost to pave a gravel road and conduct ongoing maintenance of the paved road
b) Existing Road Condition and Level of Maintenance	 ✓ Road grades, approximate dimensions, geometry, condition of gravel shoulders, sight lines, driveway tie-ins, historical data to identify icing and/or ponding issues ✓ Engagement with IMO Division ✓ Geotechnical data
c) Road classification	✓ Access to properties directly fronting the street, low residential density, rural areas
d) Traffic volume	 ✓ Data collection ✓ Engagement with Traffic Management Division



Prioritization Criteria (cont'd)	Description
e) Storm water management	 ✓ Condition of gravel shoulders and existing storm water infrastructure, potential stormwater issues, historical data to identify icing and/or ponding issues ✓ Engagement with IMO Division
f) Winter Maintenance and Level of Maintenance	 ✓ Quantity of work orders and service requests, spring and fall grading information, and washout records, estimated costs for maintenance tasks, snow removal priority service level ✓ Engagement with IMO Division
g) Surrounding public amenities	✓ Parks, schools, lake access, etc.
h) Accessibility	 ✓ Nearby active transportation infrastructure and transit stops ✓ HRM's Sidewalk Assessment Tool
i) Connectivity within the Transportation Network	 ✓ Connecting road or loop, dead end, and/or an unpaved section of a majority paved road



- **Step 2**: Input the data collected into a quantitative risk-based matrix for HRM Gravel Roads, and assign points to each prioritization criteria
- **Step 3**: Review results of the quantitative risk-based matrix to aid in paving prioritization for HRM Gravel Roads





Informed paving prioritization for HRM gravel roads by applying objective and subjective information

Facilitated the creation of the HRM Gravel Road Asset Management & Paving Program

HRM Gravel Road
Asset
Management
& Paving
Program

Considers paving prioritization based on the total score of Quantitative Risk-Based Matrix for HRM Gravel Roads

An annual funding allocation in accordance with the prioritization criteria and in line with the proposed 10-year Capital Budget



Recommendation

It is recommended that Halifax Regional Council:

1. Give First Reading to By-law S-453, amending By-law S-400, the *Street Improvements By-law*, as set out in Attachment B to this report.

