

P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

## Item No. 9.1.2 Heritage Advisory Committee April 26, 2023

**TO:** Chair and Members of the Heritage Advisory Committee

SUBMITTED BY: - Original Signed -

Cathie O'Toole, Chief Administrative Officer

**DATE:** April 24, 2023

SUBJECT: H00552: Deregistration of Parcel RL-1 (PID 41027079), Old Sackville Road,

Middle Sackville

### <u>ORIGIN</u>

On September 29, 2022, Regional Council initiated a report to deregister PID 41027079, Old Sackville Road, Middle Sackville:

THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to provide a staff report initiating a heritage deregistration of PID 41027079, a subdivided portion of a registered heritage property known as St. John Anglican Church located at 954 Old Sackville Rd., Middle Sackville.

MOTION PUT AND PASSED UNANIMOUSLY.

#### **LEGISLATIVE AUTHORITY**

Heritage Property Act, R.S.N.S., 1989, c. 199, sub-section 16(1)

#### RECOMMENDATION

It is recommended that the Heritage Advisory Committee recommend that Regional Council:

- Commence the deregistration process by setting a date for a public hearing to consider deregistering the municipally registered heritage property known and designated as Parcel RL-1 (PID 41027079) on Attachment A of this report; and
- 2) Deregister the property known as PID 41027079, as shown as Parcel RL-1 on Attachment A of this report.

#### **BACKGROUND**

The property at 934-954 Old Sackville Road, Middle Sackville has been a Municipally Registered Heritage Property since 1997. The property contains a church, cemetery, and a church hall (Map 1). The property owner has recently subdivided the property, formerly known as Parcel E-1-D, and created Lot A (PID 41515016) and a remainder parcel, Parcel RL-1 (PID 41027079) (Attachment A). Lot A contains the church, cemetery, and the church hall while Parcel RL-1 is vacant. As the registration applied to the former Parcel E-1-D, both Lot A and Parcel RL-1 retain heritage designation. The intention of the property owner is to sell Parcel RL-1. As Parcel RL-1 retains its heritage designation, any development proposed on the parcel is subject to heritage standards and requirements. Therefore, the property owner has requested the heritage designation applied to Parcel RL-1 be removed.

#### Heritage Property Act

The Heritage Property Act seeks "to provide for the identification, designation, conservation, protection and rehabilitation of buildings, public-building interiors, structures, streetscapes, cultural landscapes, areas and districts of historic, architectural or cultural value, in both urban and rural areas, and to encourage their continued use". HRM's Heritage Property Program derives its authority from the Heritage Property Act which enables municipalities to establish a municipal registry of heritage properties. The subject site is listed within HRM's heritage registry as 934-954 Old Sackville Road, Middle Sackville which now consists of two parcels of land as described above.

Section 16 of the *Heritage Property Act* identifies provisions under which Council may consider removing (better known as "deregistration") a property from the Registry as follows:

- "16(1) On the application of an owner of a municipal heritage property or on its own motion, the council may deregister a municipal heritage property where:
  - (a) The property has been destroyed or damaged by any cause; or
  - (b) The continued registration of the property appears to the council to be inappropriate as a result of the <u>loss of the property's heritage value</u>, as identified in the property's heritage file or notice or recommendation, unless the loss of the heritage value was caused by neglect, abandonment or other action or inaction of the owner after holding a public hearing to consider the proposed deregistration"

The Heritage Property Act defines:

<u>Heritage value</u> as "the aesthetic, historic, scientific, cultural, social or spiritual importance or significance for past, present or future generations and embodied in <u>character-defining materials</u>, forms, locations, spatial configurations, uses and cultural associations or meanings."

<u>Character-defining elements</u> as "the materials, forms, location, spatial configurations, uses and cultural associations or meanings that contribute to heritage value and that must be sustained in order to preserve heritage value."

If Council holds a public hearing on the deregistration, the hearing must be held not less than thirty days after a notice of the hearing is served on the registered owner of the municipal heritage property and published in a newspaper circulating in the area. If the property is deregistered, the Act requires that council shall cause notice of the deregistration to be sent to the registered owner of the property and a copy thereof to be deposited in the registry of deeds for the registration district in which the property is situated.

#### DISCUSSION

Staff have reviewed the requested deregistration application and advise that the deregistration of Parcel RL-1 (PID 41027079) can be considered by Council pursuant to Section 16(1)(b) of the *Heritage Property Act*, after holding a public hearing to consider the proposed deregistration. Staff advise that the continued registration of the property is unnecessary as Parcel RL-1 contains no heritage value nor character defining elements of the registration. All the heritage value and/or character defining elements of the site are located within Lot A, which contains a Georgian-style church built in 1829 and a cemetery that dates to 1790. Lot A will remain a registered heritage property even if Parcel RL-1 is deregistered.

The Heritage Property Act does not include appeal provisions of Council decisions regarding deregistration. If the heritage registration was to continue to apply to parcel RL-1, approval of a substantial alteration to the heritage property by Regional Council would be necessary to enable the development of the subject property and all future permit applications for the property would require heritage review. Staff advise that a substantial alteration process for property that has no heritage value would be an undue burden for all parties.

#### FINANCIAL IMPLICATIONS

The HRM costs associated with processing this application can be accommodated within the proposed 2023-2024 operating budget for C340 – Heritage and Planning Information Services.

#### **COMMUNITY ENGAGEMENT**

As per section 16(2) of the *Heritage Property Act*, community engagement is required for a heritage deregistration in the form of a public hearing. A public hearing will be held by Regional Council prior to Council's vote on the deregistration.

#### **ENVIRONMENTAL IMPLICATIONS**

There are no significant environmental implications associated with the recommendations in this Report.

#### **ALTERNATIVES**

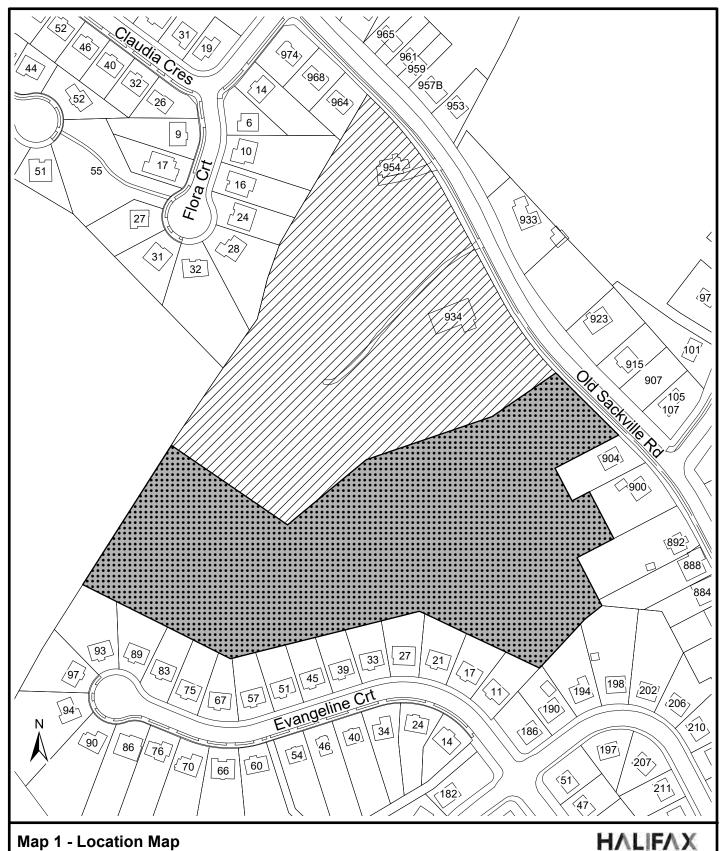
 The Heritage Advisory Committee may recommend that Regional Council retain the heritage registration of Parcel RL-1 (PID 41027079). This is not the recommended course of action for the reasons outlined in this report.

#### **ATTACHMENTS**

Map 1: Location Map Attachment A: Plan of Survey

A copy of this report can be obtained online at <a href="https://halifax.ca">halifax.ca</a> or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Carter Beaupre-McPhee, Heritage Planning Researcher, 902.719.9604



## Map 1 - Location Map

Parcel RL-1 Old Sackville Road, Middle Sackville (PID 41027079)

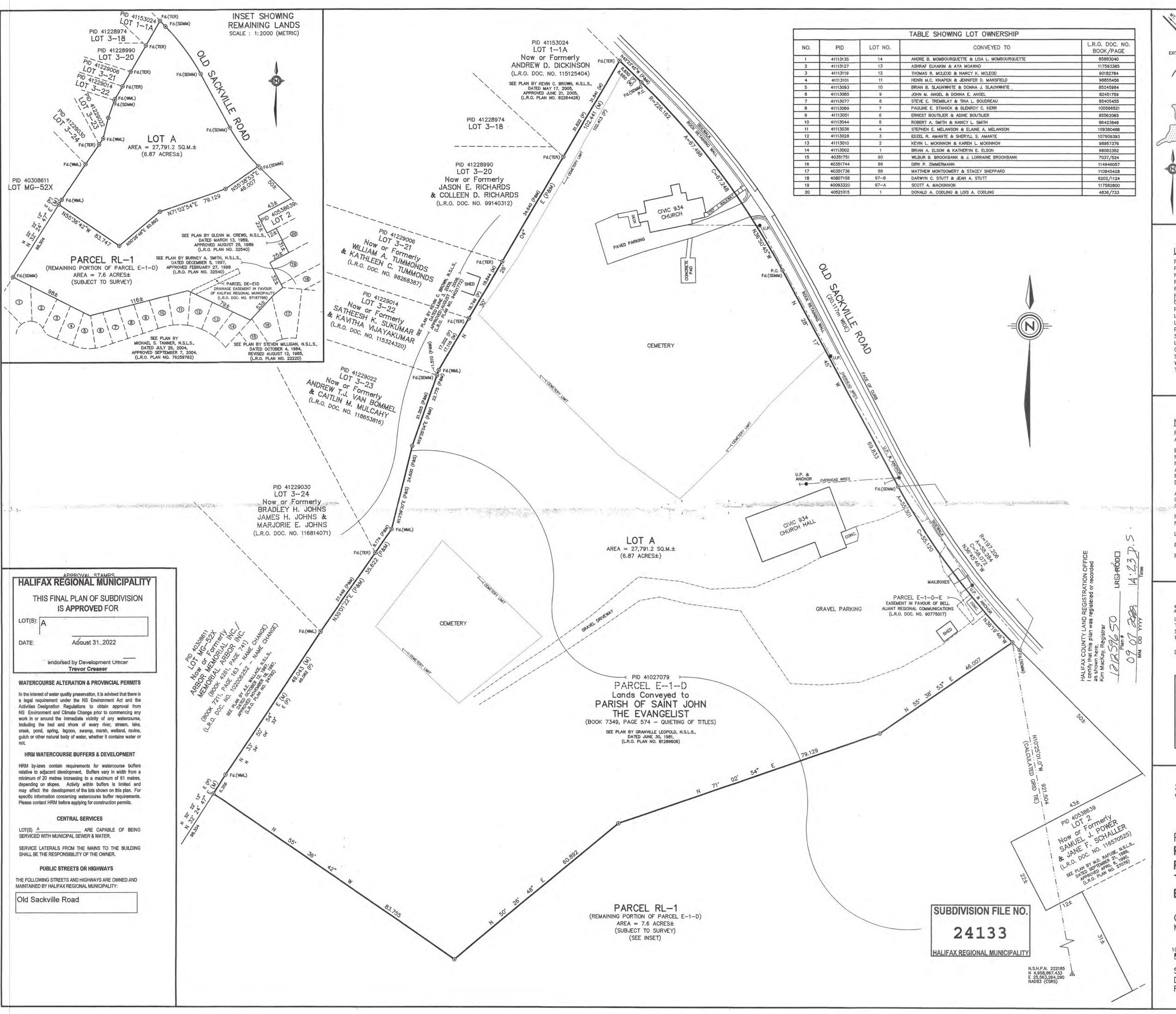


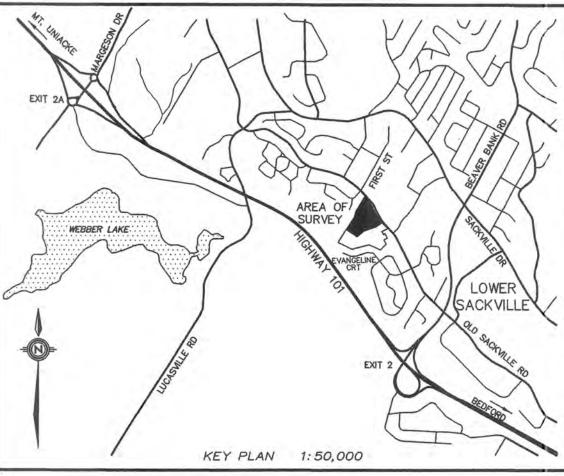
Registered Heritage Property

Area to be deregistered

10 20 30 40 50 60 70 m

HRM does not guarantee the accuracy\of any representation on this plan.





## LEGEND:

PLACED SURVEY MAR	KER	 	 	0
FOUND SURVEY MARK	ER	 	 	⊙ Fd.
NOVA SCOTIA HIGH P				
FOUND				
RADIUS ; ARC ; CHO	RD	 	 	R; A; C
POINT OF CURVATURE				
CALCULATED ; MEASI				
PLAN OF PREVIOUS S				
LANDS DEALT WITH E	Y THIS PLAN	 	 	-
LAND REGISTRATION	OFFICE	 	 	LR.O.
PROPERTY IDENTIFICA	TION NUMBER	 	 	PID
SQUARE METRES		 	 	SQ.M.
UTILITY POLE				
CONCRETE		 	 	CONC.
SERVANT, DUNBRACK				
WALLACE MACDONALD				
TERRAIN GROUP INC.				

FIELD SURVEYS WERE CARRIED OUT DURING THE PERIOD MARCH 27, 2021 TO APRIL 3, 2021.

BEARINGS ARE GRID DERIVED FROM GPS OBSERVATION REFERENCED TO THE NOVA SCOTIA ACTIVE CONTROL SYSTEM (N.S.H.P.N. 222185), BASED ON THE NOVA SCOTIA 3' MODIFIED TRANSVERSE MERCATOR PROJECTION (ZONE 5) AND ARE REFERRED TO CENTRAL MERIDIAN 64" 30' W. THE HORIZONTAL REFERENCE FRAME SHOWN HEREON IS BASED ON THE NORTH AMERICAN DATUM OF 1983 (CSRS), EPOCH 2010.0.

ALL DISTANCES SHOWN HEREON ARE GROUND, UNLESS OTHERWISE NOTED. A COMBINED SCALE FACTOR OF 0.999933 CAN BE USED TO FACILITATE THE

FIELD MEASUREMENTS HAVE NOT BEEN ADJUSTED AND SCALE FACTOR HAS NOT BEEN APPLIED.

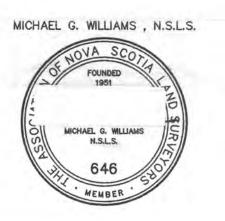
LOT IDENTIFIER A AND PARCEL IDENTIFIER RL-1 ORIGINATE WITH THIS PLAN. PARCEL E-1-D TO BE SUBDIVIDED TO CREATE LOT A AND PARCEL RL-1. FINAL APPROVAL IS REQUESTED FOR LOT A.

# SURVEYOR'S CERTIFICATE:

, MICHAEL G. WILLIAMS , NOVA SCOTIA LAND SURVEYOR , HEREBY CERTIFY THAT THE SURVEY REPRESENTED BY THIS PLAN WAS CONDUCTED UNDER MY SUPERVISION AND THAT THE SURVEY AND PLAN WERE MADE IN ACCORDANCE WITH THE LAND SURVEYORS ACT, REGULATIONS AND STANDARDS MADE THEREUNDER.

DATED THIS 22ND DAY OF FEBRUARY, 2022.



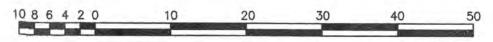




SURVEYING WILLIAMS NUTTER LTD. WWW.WNLGROUP.CA (902) 456-3723

Plan of Survey of LOT A and Showing PARCEL RL-1; being a Subdivision of PARCEL E-1-D, Lands Conveyed to THE PARISH OF SAINT JOHN THE **EVANGELIST** 

OLD SACKVILLE ROAD MIDDLE SACKVILLE, HALIFAX COUNTY, NOVA SCOTIA



SCALE: 1:500 (METRIC) DRAWING NO. 021-052-100 FEBRUARY 22, 2022

## Form 28

# Purpose: to record a non-enabling document in a parcel register

For Office Use

Registration District: Submitter's User Number: Submitter's Name:		HALIFAX COUNTY					
		2757 HFX REGIONAL MUN - DARTMOUTH					
PID: 410270	79 PID: 415	515016					
Municipal fil	e number or land	d registration file number (insert file number used when PIDs were originally assigned duri	ing				
pre approval):			:				
In the matte	r of the recording of	of the following non-enabling instrument (select one):	-				
× pla	an						
□ bo	oundary line agree	ement					
🗀 ins	strument of subdiv	vision	-				
🗀 sta	atutory declaration	n regarding de facto consolidation					
co	ndominium declar	ration					
□ ini	tial condominium l	bylaws					
co	ndominium plan	Ý.					
□ re	peal of subdivision	n					
ter	rmination of condo	ominium .					
□ ot	her (specify)						
And in the n	natter of registered	d owner (insert name): The Parish of Saint John the Evangelist	3				
Note: An ame	ending Parcel Descr	ription Certification Application may be required.					
Dated at Hal	ifax, in the County	of Halifax, Province of Nova Scotia, Aug 31, 2022.					
		Signature of applicant/municipal official/owner/agent	-				
		Name: Trevor Creaser					
		Address: 5251 Duke Street, Halifax, NS B3J 3A5	-				
		Phone: 9024761591	1				
		Email: westreg@halifax.ca	_				
		Fax: 902-490-4645					
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