



P.O. Box 1749  
Halifax, Nova Scotia  
B3J 3A5 Canada

**Item No. 15.5.1**  
**Halifax Regional Council**  
**December 13, 2022**

TO: Members of Halifax Regional Council

SUBMITTED BY:

**Original Signed**

Mayor Mike Savage, Chair, Executive Standing Committee

DATE: November 28, 2022

SUBJECT: **2022 District Boundary Review Project – Phase Two**

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#### **ORIGIN**

November 28, 2022 meeting of Executive Standing Committee, Item 12.1.1.

#### **LEGISLATIVE AUTHORITY**

##### **Executive Standing Committee – Terms of Reference**

##### **General Governance of the Council**

8. The Executive Standing Committee shall act as a review committee for matters related to the general self-governance and administration of the Council as directed by the Council.

Legislative Authority is outlined in the attached staff report dated November 24, 2022.

#### **RECOMMENDATION**

That Executive Standing Committee recommend that Halifax Regional Council approve the proposed polling district boundaries as set out in Attachments 1 and 3 of the staff report dated November 24, 2022 for submission to the Nova Scotia Utility and Review Board.

#### **BACKGROUND**

Executive Standing Committee received a staff recommendation report dated November 24, 2022 to consider the 2022 District Boundary Review Project – Phase Two.

For further information refer to the attached staff report dated November 24, 2022.

#### **DISCUSSION**

Executive Standing Committee considered the staff report dated November 24, 2022 and approved the recommendation to Halifax Regional Council as outlined in this report.

### **FINANCIAL IMPLICATIONS**

Financial implications are outlined in the attached staff report dated November 24, 2022.

### **RISK CONSIDERATION**

Risk consideration is outlined in the attached staff report dated November 24, 2022.

### **COMMUNITY ENGAGEMENT**

Meetings of the Executive Standing Committee are open to public attendance and members of the public are invited to address the Standing Committee for up to five (5) minutes during the Public Participation portion of the meeting. Meetings are live webcast on Halifax.ca. The agenda, reports, video, and minutes of the Standing Committee are posted on Halifax.ca.

For further information on Community Engagement refer to the attached staff report dated November 24, 2022.

### **ENVIRONMENTAL IMPLICATIONS**

Environmental implications are outlined in the staff report dated November 24, 2022.

### **ALTERNATIVES**

Executive Standing Committee did not provide alternatives.

Alternatives are outlined in the attached staff report dated November 24, 2022.

### **ATTACHMENTS**

Attachment 1 – Staff recommendation report dated November 24, 2022.

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A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by:       Catie Campbell, Legislative Assistant, Municipal Clerk's Office 782.641.0796

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Halifax, Nova Scotia  
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**Attachment 1**  
**Item No.12.1.1**  
**Executive Standing Committee**  
**November 28, 2022**

**TO:** Mayor Savage and Members of Executive Standing Committee

**SUBMITTED BY:** ORIGINAL SIGNED  
\_\_\_\_\_  
Diane Childs, Chair, District Boundary Resident Review Panel

**DATE:** November 24, 2022

**SUBJECT:** 2022 District Boundary Review Project – Phase Two

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**ORIGIN**

November 23, 2022 meeting of the District Boundary Resident Review Panel, item 6.1, 2022 District Boundary Review Project – Phase Two.

**LEGISLATIVE AUTHORITY**

**Role of District Boundary Resident Review Panel:**

Administrative Order 2022-001-GOV, *Respecting the Special Advisory Committee for the 2022 Halifax Regional Municipality District Boundary Review*, section 5, 7 & 9:

**Duties of the Committee**

5. The Committee shall advise Council, through Executive Standing Committee, on proposed boundaries for the electoral districts of the Municipality by:

(a) leading a public engagement process in alignment with this Administrative Order and guidance from past decisions of the Nova Scotia Utility and Review Board;

(b) analyzing responses and themes from public engagement to inform the Committee's recommendations to Council; and

(c) adjusting the current district boundaries to develop proposed boundaries that take into consideration:

(i) the direction of Regional Council from Phase One of the District Boundary review;

(ii) the results of the public engagement process; and

(iii) the objectives set out in section 368(4) of the Municipal Government Act, including consideration of the number of electors, relative parity of voting power, population density, community of interest, and geographic size.

**Legislative Authority continued on page 2.**

### **Outreach and Engagement**

7. (1) The Committee shall conduct public engagement and provide opportunities for organizations and Members of the public to participate in discussion of issues within the mandate of the Committee.

(2) The Committee shall provide such public opportunities as it determines appropriate and encourage as wide a range of persons as reasonably possible to participate in discussion and make submissions to the Committee.

(3) The Committee shall provide a report to Executive Committee on its public engagement. The report shall include how engagement addressed communities of interest.

### **Formulation of Advice and Recommendations**

8. The Committee shall provide its advice and recommendations to the Council through the Executive Standing Committee.

9. The Committee shall submit its final report and recommendations to the Executive Standing Committee no later than the Executive Standing Committee's November, 2022 meeting.

The entire Legislative Authority section is outlined attachment 7 of the attached staff report dated November 17, 2022.

### **RECOMMENDATION**

The District Boundary Resident Review Panel recommends that, to complete Phase Two of the 2022 District Boundary Review, the Executive Standing Committee recommend that Halifax Regional Council approve the proposed polling district boundaries as set out in Attachments 1 and 3 of this report for submission to the Nova Scotia Utility and Review Board.

### **BACKGROUND**

On December 14, 2021, Regional Council provided direction to conduct the 2022 District Boundary Review in two phases, with Phase One to be undertaken by the Executive Standing Committee and Phase Two to be conducted by a committee of experts reporting to Executive Standing Committee. On January 31, 2022, Regional Council adopted Administrative Order 2022-001-GOV to form the Halifax Regional Municipality's (HRM) first District Boundary Resident Review Panel (the Panel) to complete Phase Two of the 2022 HRM District Boundary Review project.

The Panel was tasked with advising Regional Council, through Executive Standing Committee, on proposed boundaries for the electoral districts of the Municipality. To complete this the Panel was required to lead a public engagement process and adjust the current district boundaries to take into consideration the results of the public engagement process and the objectives set out in section 368(4) of the *Municipal Government Act*:

- Number of Electors;
- Relative Parity of Voting Power;
- Population Density;
- Communities of Interest;
- Geographic Size;

Since its first meeting on June 1, 2022 the Panel has held 13 meetings and hosted ten public engagement sessions in addition to additional working sessions spent developing mapping options and preparing the public engagement plan and sessions.

The Panel approved a boundary mapping option for public consultation at its September 14, 2022 meeting. Between October 11 and November 9, 2022, the panel completed a public engagement campaign to hear from residents of the HRM on the proposed boundaries, the details of which are set out in the Community Engagement section of this report.

At its November 2, 2022 meeting the Panel passed a motion requesting that the Chief Administrative Officer prepare a report with recommendations and rationale for amendments to the proposed mapping option developed by the District Boundary Resident Review Panel on September 14, 2022, based on the public engagement feedback from Phase Two.

At its November 9, 2022 meeting the Panel received a What we Heard Report from Narrative research providing feedback on the public engagement proposal for Phase Two. In accordance with its terms of reference, the Panel submits this report to the Executive Standing Committee as Attachment 4 of this report. After reviewing and accepting the “What we Heard Report”, on November 9, 2022, the Panel directed staff that its findings be applied in the development of the staff report requested by the Panel at its November 2, 2022 meeting. This analysis is incorporated in the rationale for the proposed boundary adjustments included as attachment 2 of this report.

On November 18, 2022 the panel considered a staff report providing recommendations on adjustments to the proposed boundaries and deferred consideration of the matter pending receipt of a supplemental staff report providing potential boundary adjustments to proposed Districts 5 and 16.

On November 23, 2022, the District Boundary Resident Review Panel received the supplemental report containing recommendations to the proposed polling boundaries for Districts 5 and 16, with corresponding changes to Districts 6 and 14. The Panel adopted a motion to approve the boundaries for the polling districts for recommendation to the Executive Standing Committee for its recommendation to Regional Council.

## **DISCUSSION**

The District Boundary Resident Review Panel considered the What we Heard report, an additional 29 pieces of correspondence received by Municipal Clerk’s Office between November 3 and 23, 2022, the staff recommendation with proposed boundary adjustments as well as a supplemental staff report dated November 21, 2022 and forwards the recommendation to Executive Standing Committee as outlined in this report.

For further information please refer to the following attachments to this report:

- Attachment 1 – the Proposed Polling District Boundaries for the Halifax Regional Municipality as approved by the District Boundary Resident Review Panel on November 23, 2022
- Attachment 2 – the rationale for the Proposed Polling Boundary Adjustments
- Attachment 3 – the updated Population and Elector Table for the Proposed Polling District Boundaries
- Attachment 4 – What We Heard Report
- Attachment 5 – the Supplemental staff report on Phase Two requested by the District Boundary Resident Review Panel at its November 18, 2022 meeting
- Attachment 6 – the staff report on the proposed Polling District Boundary Adjustments requested by the Panel at its November 2, 2022 meeting.

## **FINANCIAL IMPLICATIONS**

A final project cost will be available when final invoices are processed.

Currently the project has an overall cost of \$98,730 exclusive of staff time. Funding of \$100,000 is available in the approved 2022/2023 operational budget in A125 – 6399.

## **RISK CONSIDERATION**

Risk consideration is outlined in the attached staff report dated November 17, 2022 (attachment 6).

## **COMMUNITY ENGAGEMENT**

The District Boundary Resident Review Panel has led the public engagement activities for Phase Two of the 2022 District Boundary Review project. This included the development and promotion of an online survey, public information meetings, correspondence from members of the public, and public reports and presentations provided to the District Boundary Resident Review Panel. The following is an overview of the public engagement activities for Phase Two which occurred between October 11 and November 9, 2022:

- An online survey developed by Narrative Research and accessed on halifax.ca that ran from October 11 to October 25, 2022
- Two rounds of interviews with members of Halifax Regional Council on Phase Two conducted by Narrative Research - August and October 2022.
- Five in person/virtual public engagement sessions facilitated by Narrative Research which were held in the following locations:
  - Musquodoboit Public Library and Recreation Centre, 7900 Highway 7, Musquodoboit Harbour – October 11, 2022.
  - Wallace Lucas Community Centre, 596 Lucasville Road, Lucasville – October 12, 2022
  - North Preston Community Centre, 44 Simmonds Road, North Preston – October 13, 2022
  - Captain William Spry Community Centre, 16 Sussex Street, Halifax – October 19, 2022
  - Acadia Hall, 650 Sackville Drive, Lower Sackville – October 20, 2022
- Three in person public engagement sessions hosted by HRM's Community Councils which were held in the following locations:
  - Halifax and West Community Council, Council Chamber, 3<sup>rd</sup> Floor City Hall, 1841 Argyle Street, Halifax – October 13, 2022
  - North West Community Council, Bedford-Hammonds Plains Community Centre, 202 Innovation Drive, Bedford – October 17, 2022
  - Harbour East-Marine Drive Community Council, HEMDCC Meeting Space, Main Floor, 60 Alderney Drive, Dartmouth – October 24, 2022
- Two additional in person public engagement sessions held in the following locations:
  - Bicentennial Theatre, 12390 Highway 224, Middle Musquodoboit – October 20, 2022
  - Henry G. Bauld Centre, 35 Wilfred Jackson Way, Cherry Brook – November 9, 2022

A communications plan for Phase Two of the District Boundary Review project was developed in consultation with HRM Corporate Communications and the Office of Diversity and Inclusion. This communications plan advises and informs the public on the purpose of the District Boundary Review and how they can engage in the process in simple and accessible language. The communications strategy included print ads in media outlets across the municipality, graphic communications on HRM's digitalized screens, a comprehensive social media campaign, and close coordination with the Councillors Support Office to promote the public engagement activities through newsletters (print & electronic) and social media promotion. Additionally, information on the District Boundary Review was communicated through HRM's social media accounts and posted online at [halifax.ca/boundaryreview](http://halifax.ca/boundaryreview).

## **ENVIRONMENTAL IMPLICATIONS**

No environmental implications have been identified.

## **ALTERNATIVES**

Executive Standing Committee could recommend changes to the proposed boundaries and specify rationale for these changes. Depending on the extent of the recommended changes, this may require a supplementary staff report.

## **ATTACHMENTS**

- Attachment 1 – Proposed Polling District Boundaries for the Halifax Regional Municipality (Revised)
- Attachment 2 – Rationale for Proposed Polling Boundary Adjustments (Revised)
- Attachment 3 – Populations and Electors Table (Revised)

Attachment 4 – What We Heard Report

Attachment 5 – Supplemental staff report dated November 23, 2022

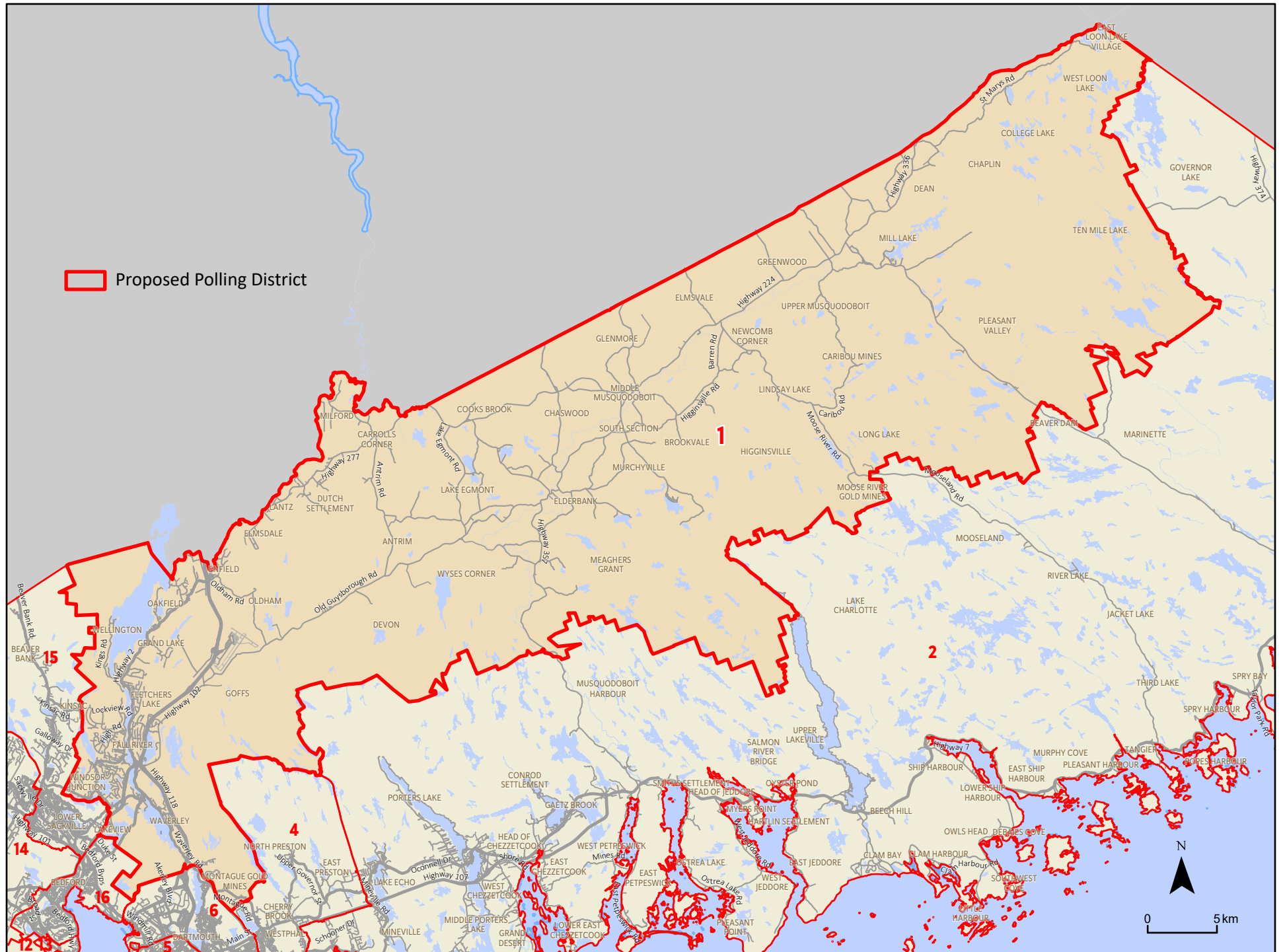
Attachment 6 - November 17, 2022 Staff Report to the District Boundary Resident Review Panel on Phase Two

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A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

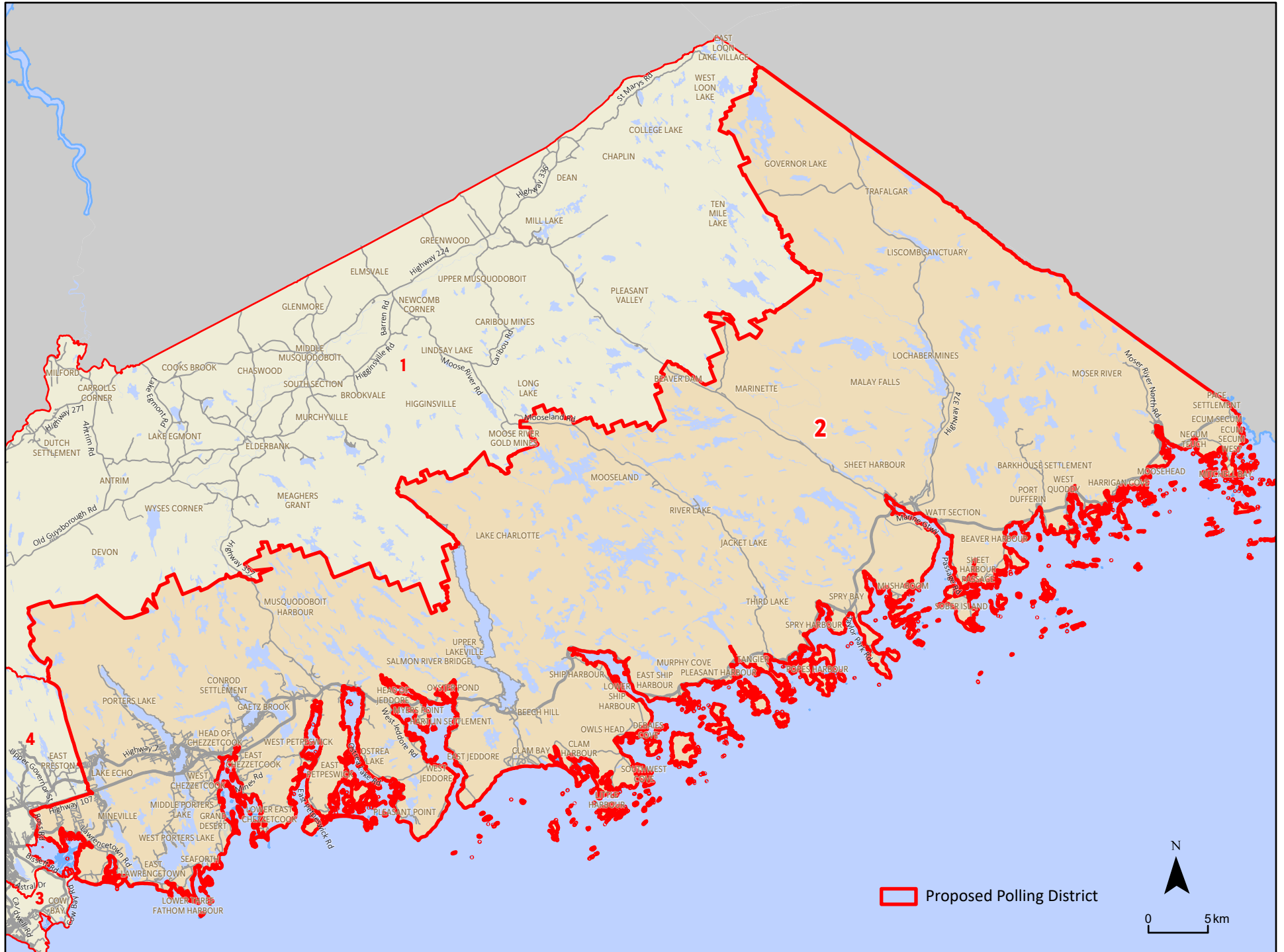
Report Prepared by:      Catie Campbell, Legislative Assistant, Municipal Clerk's Office 902.490  
                                    Iain MacLean, Municipal Clerk, Municipal Clerk's Office, 902.490.6456  
                                    Liam MacSween, Elections and Special Projects Manger, 902.233.5207

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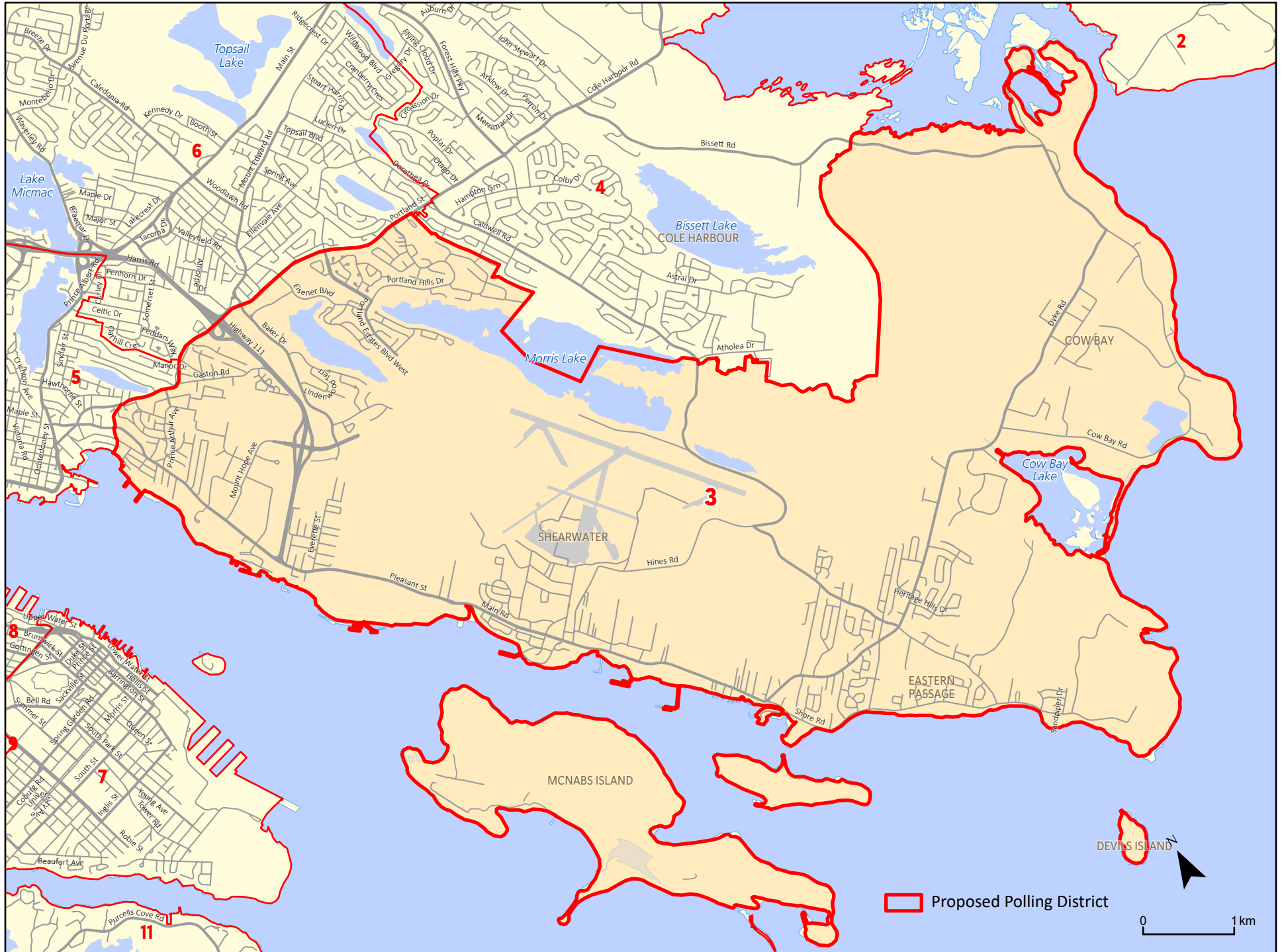




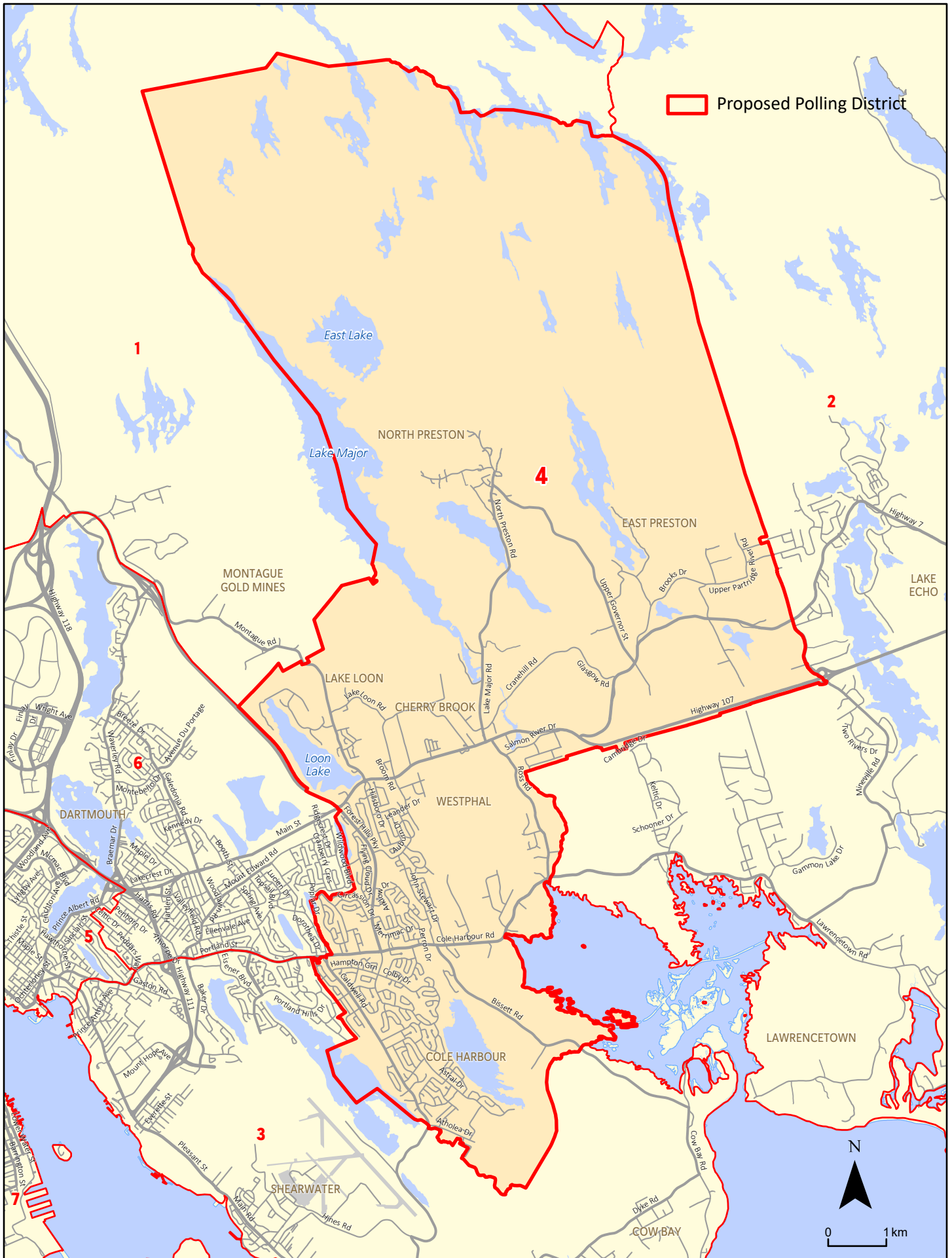
# Proposed Polling District 2



# Proposed Polling District 3



# Proposed Polling District 4



# Proposed Polling District 5

Revised Nov. 21, 2022

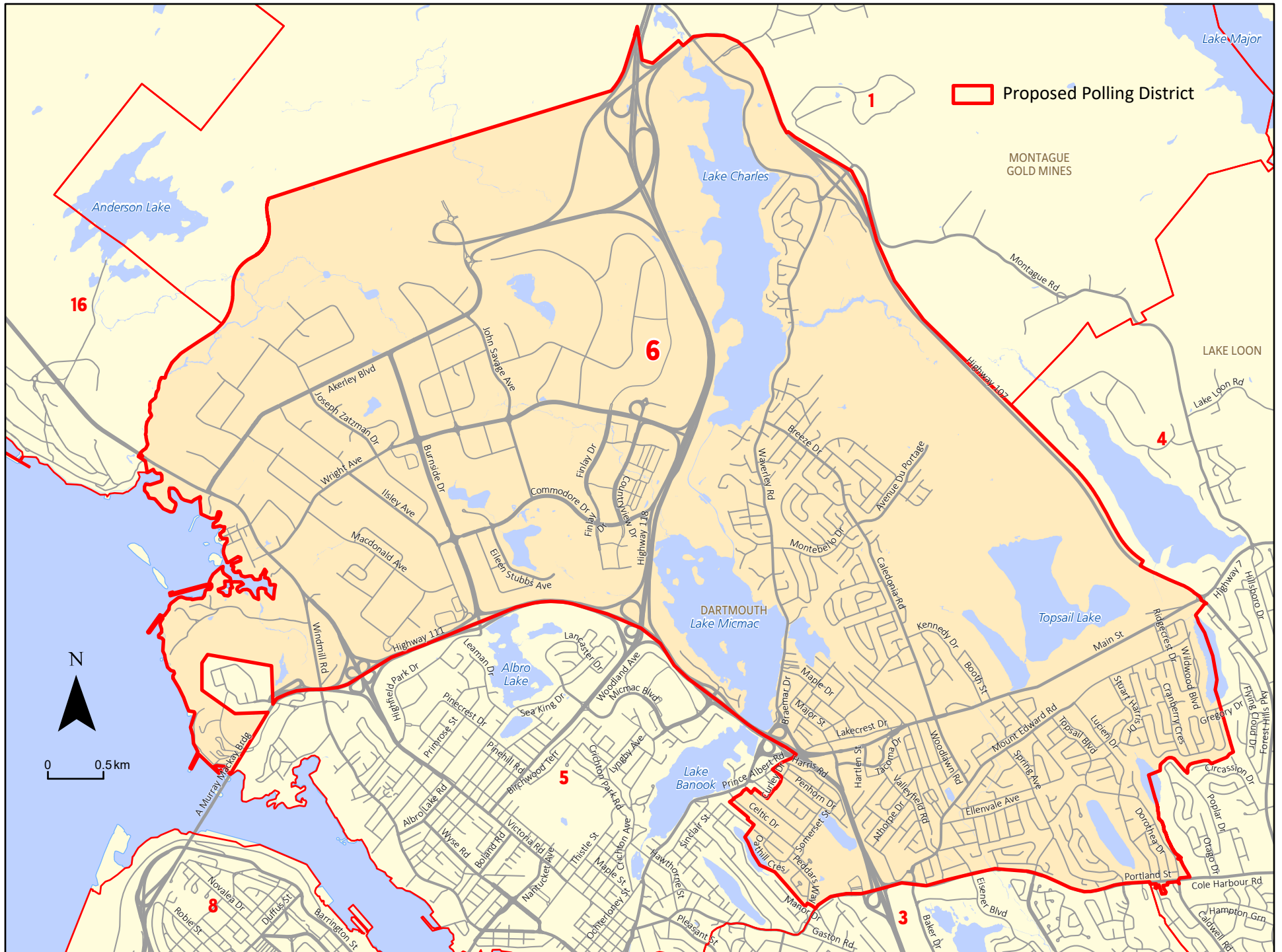
HALIFAX



# Proposed Polling District 6

Revised Nov. 21, 2022

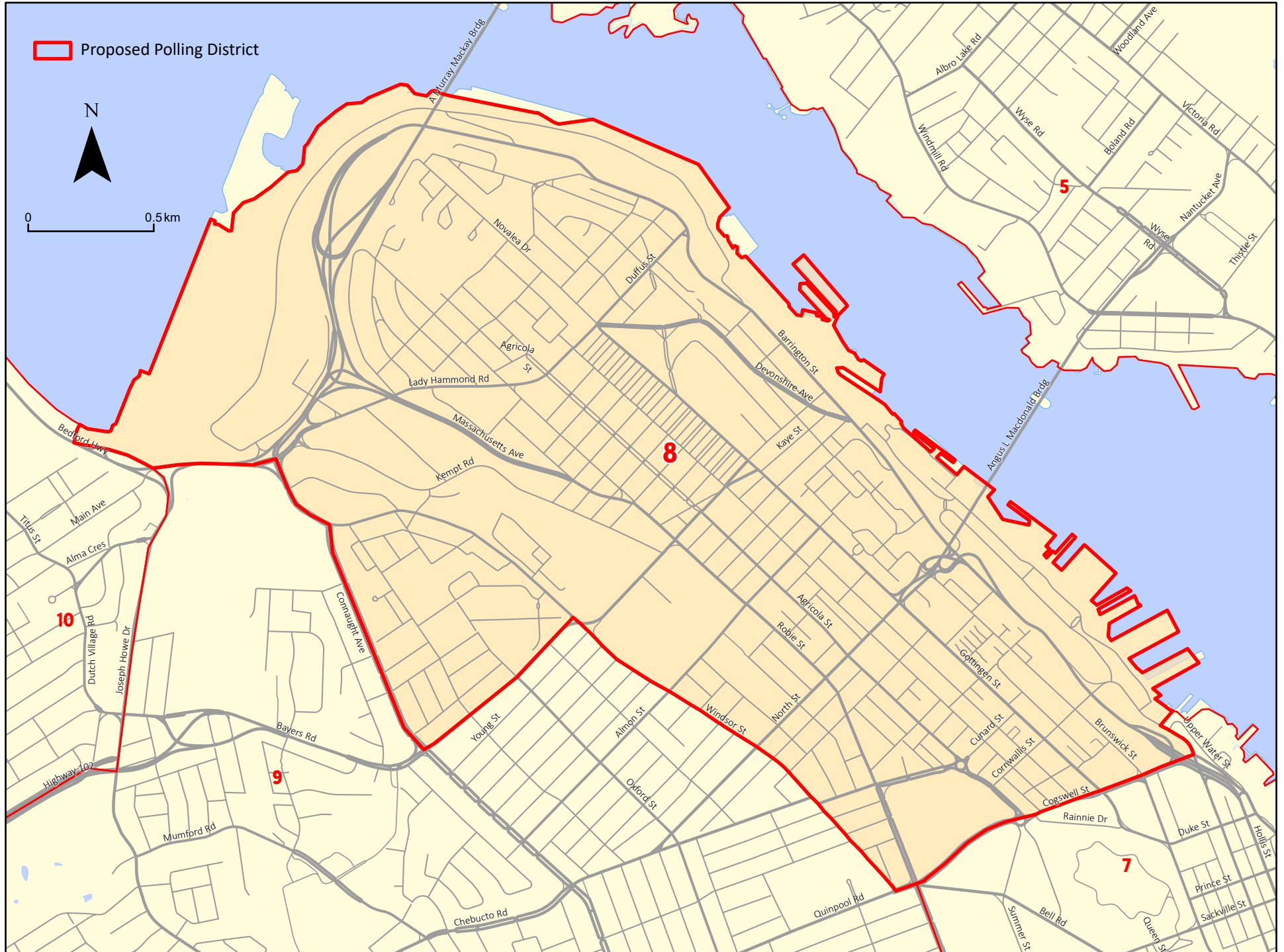
HALIFAX



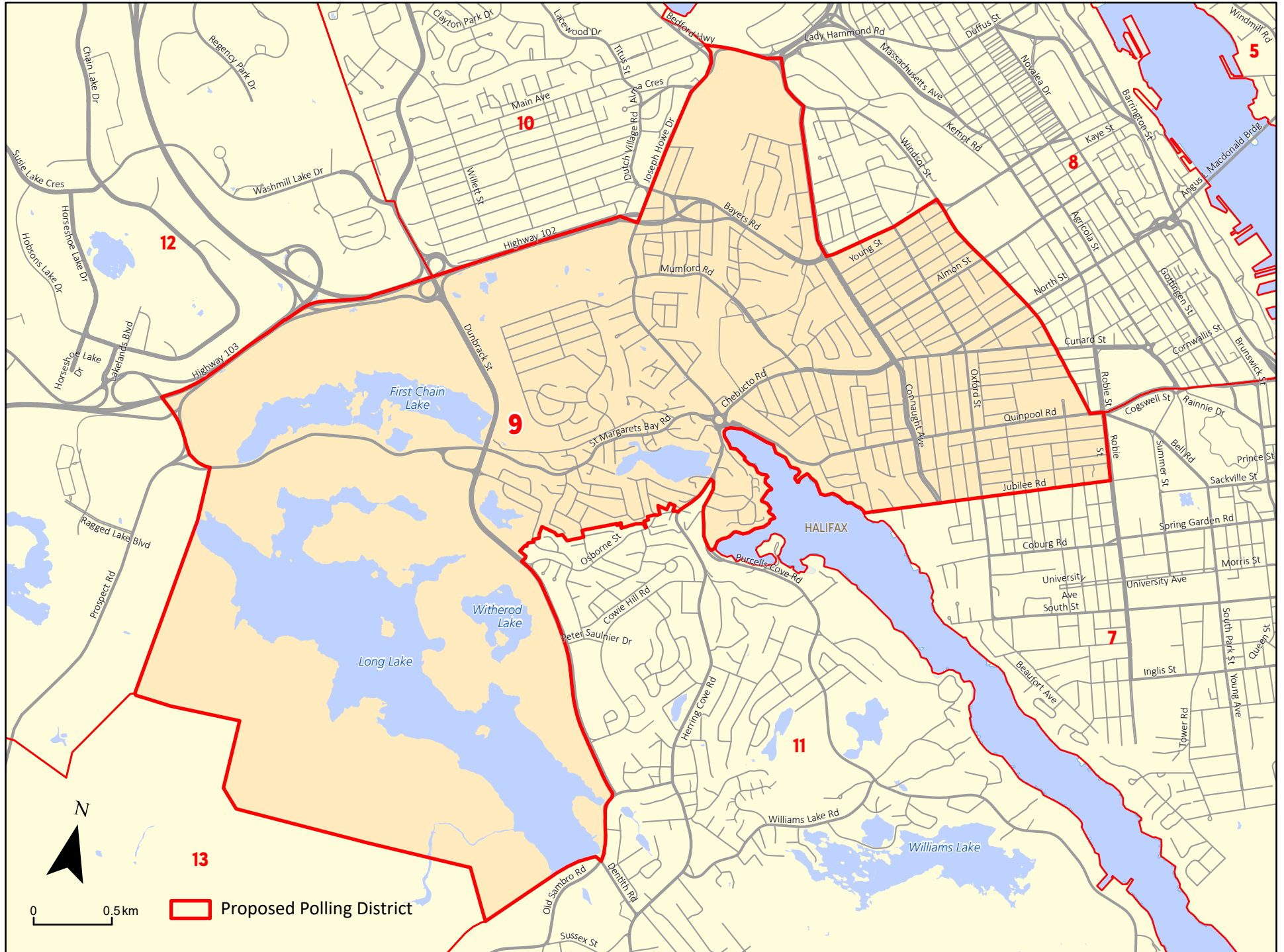
# Proposed Polling District 7



# Proposed Polling District 8

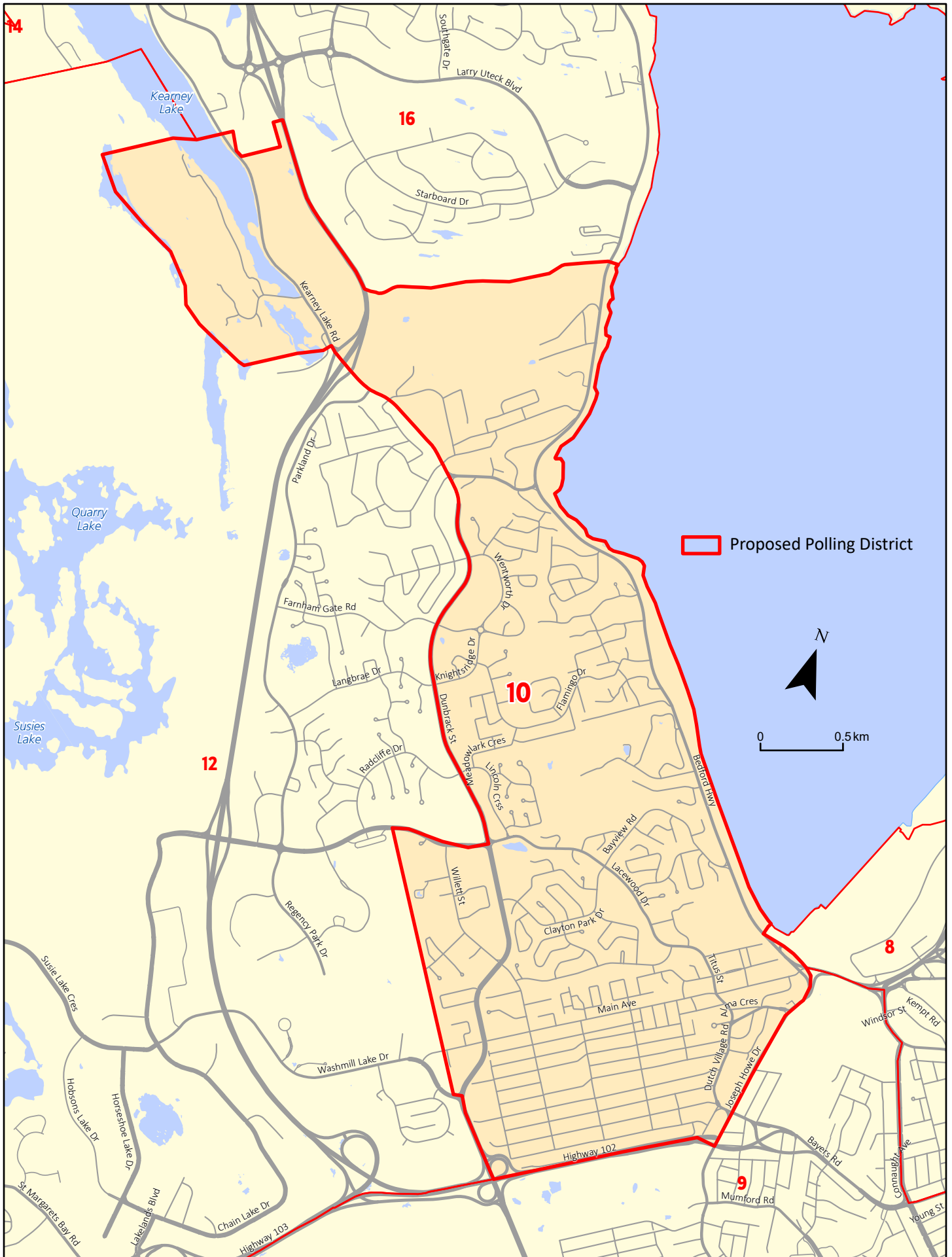


# Proposed Polling District 9



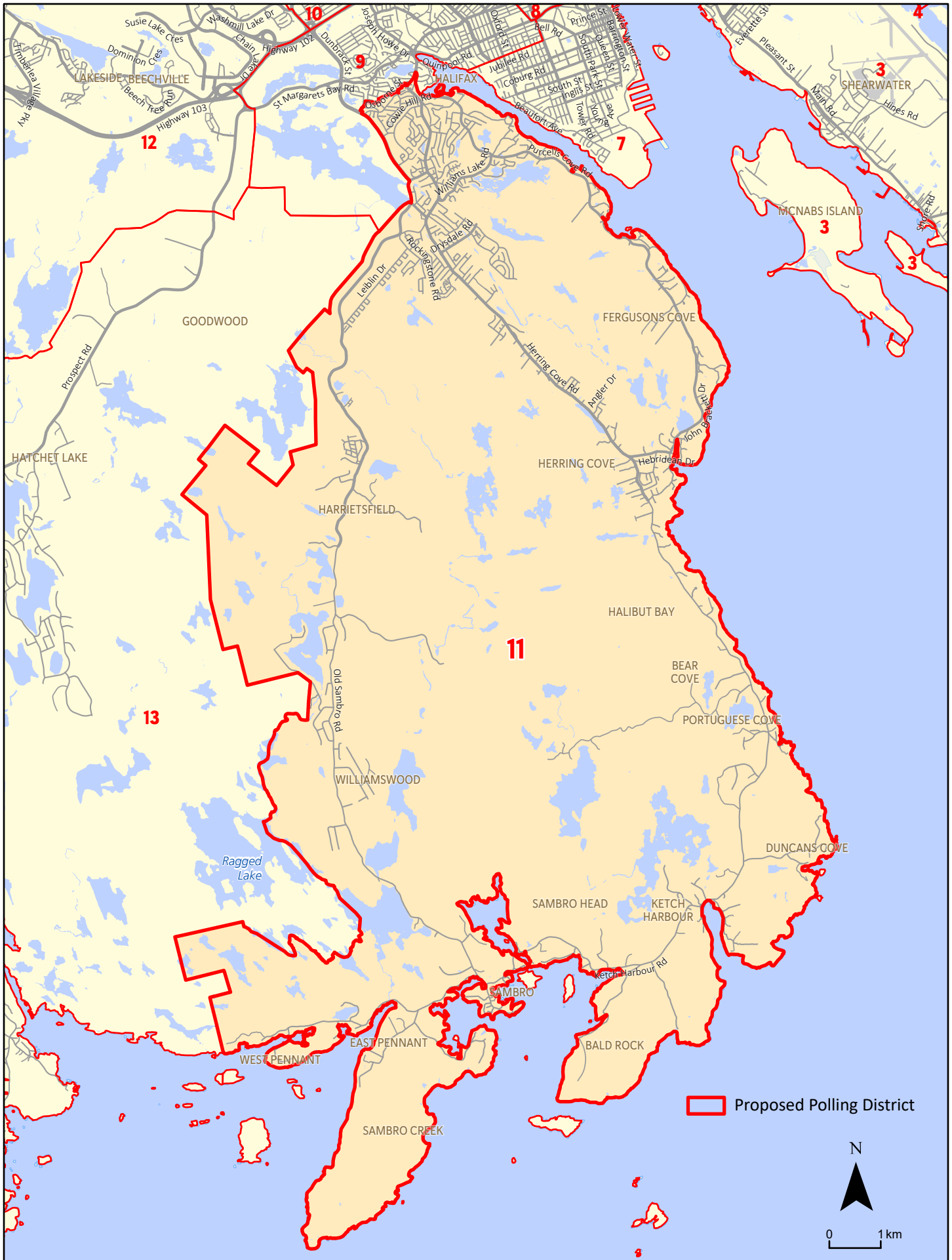


# Proposed Polling District 10

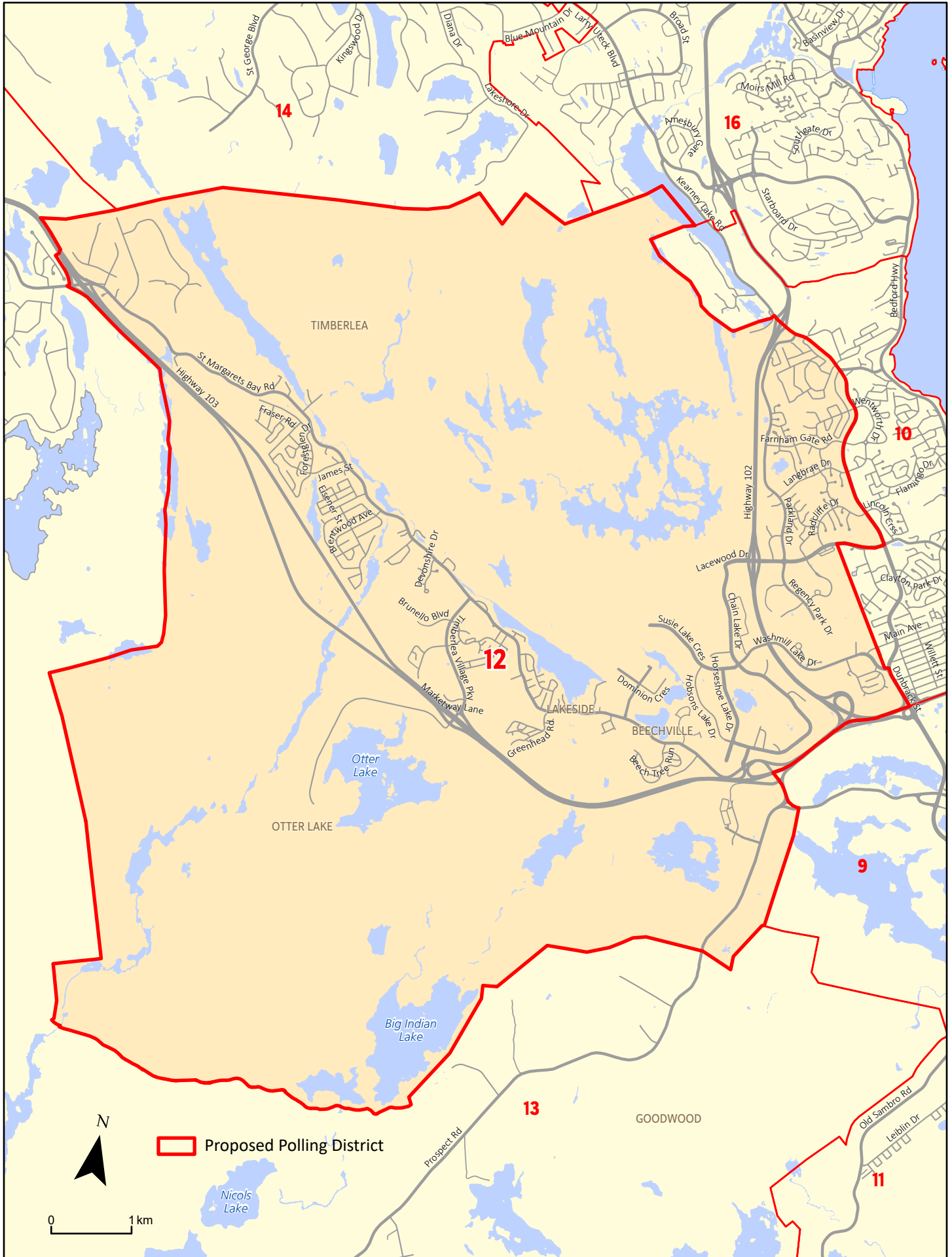


# Proposed Polling District 11

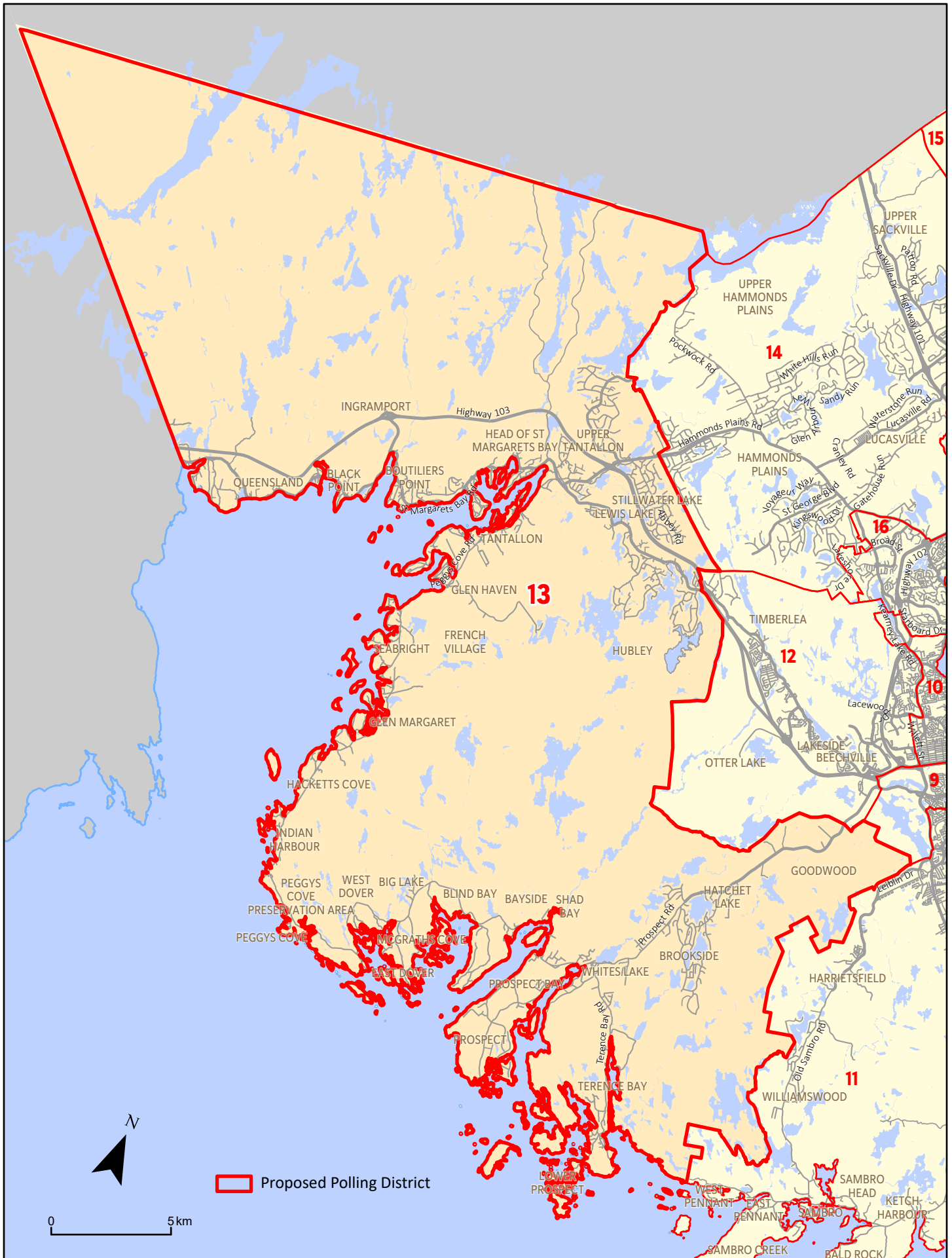
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# Proposed Polling District 12



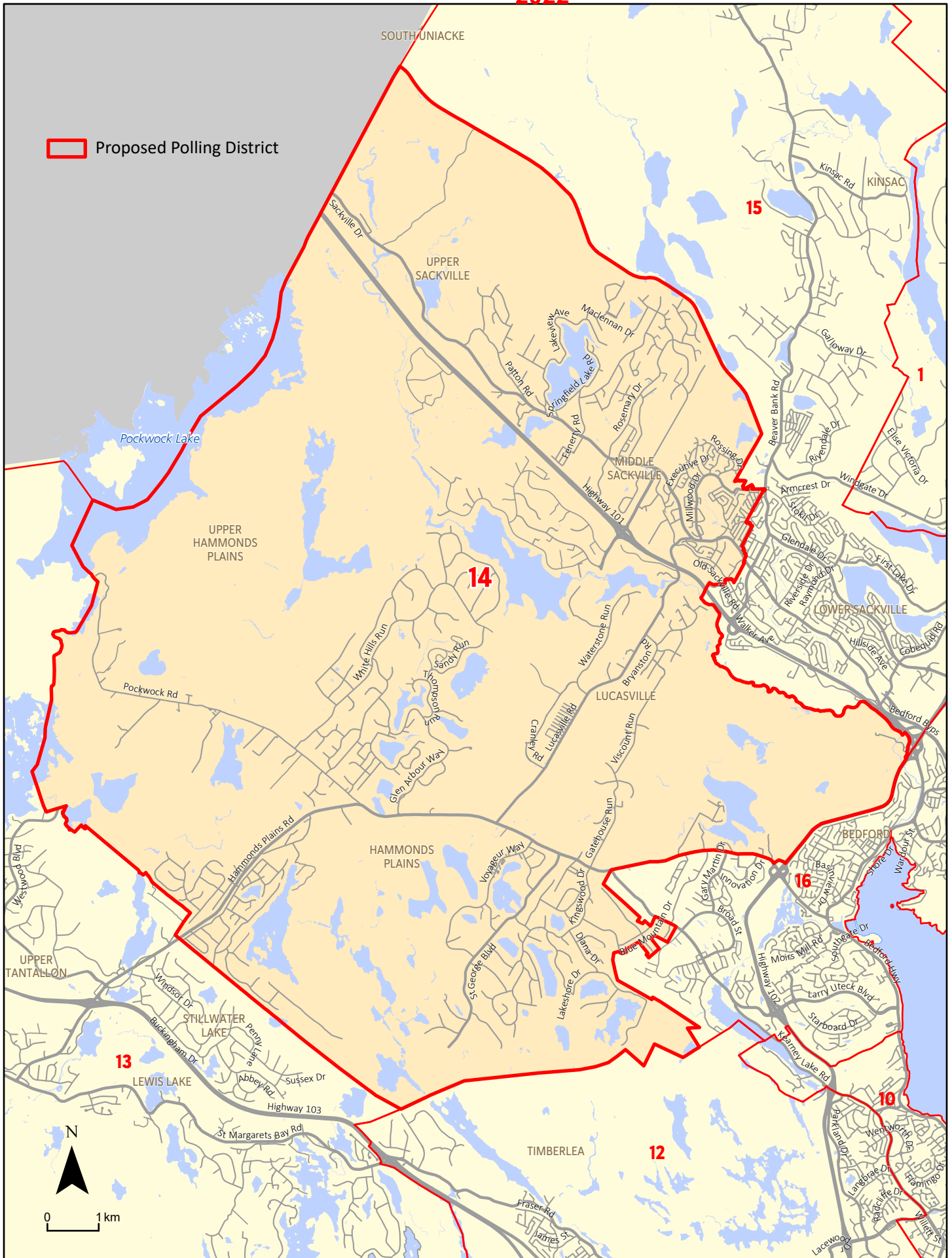
# Proposed Polling District 13



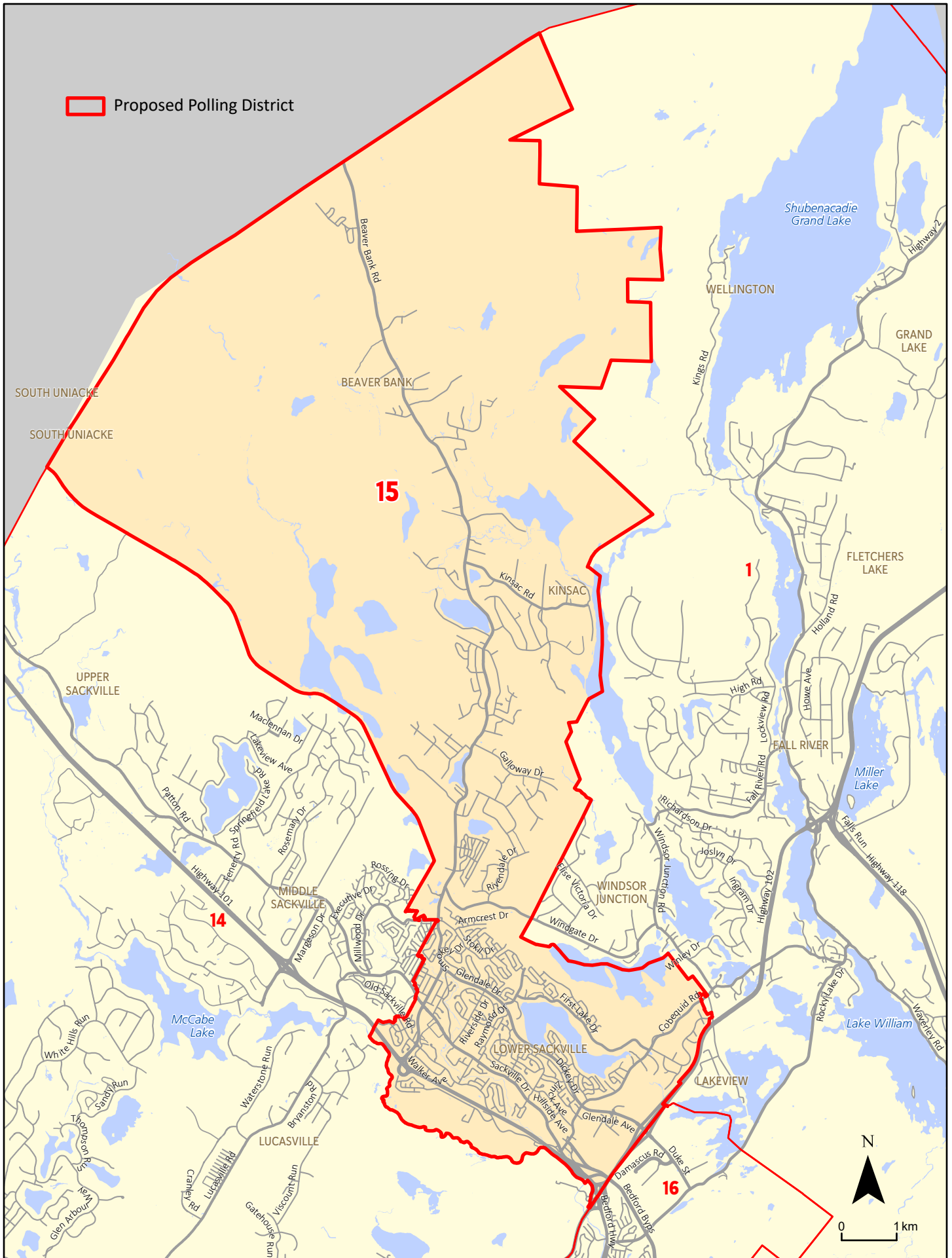
# Proposed Polling District 14

Revised Nov. 21, 2022

# HALIFAX



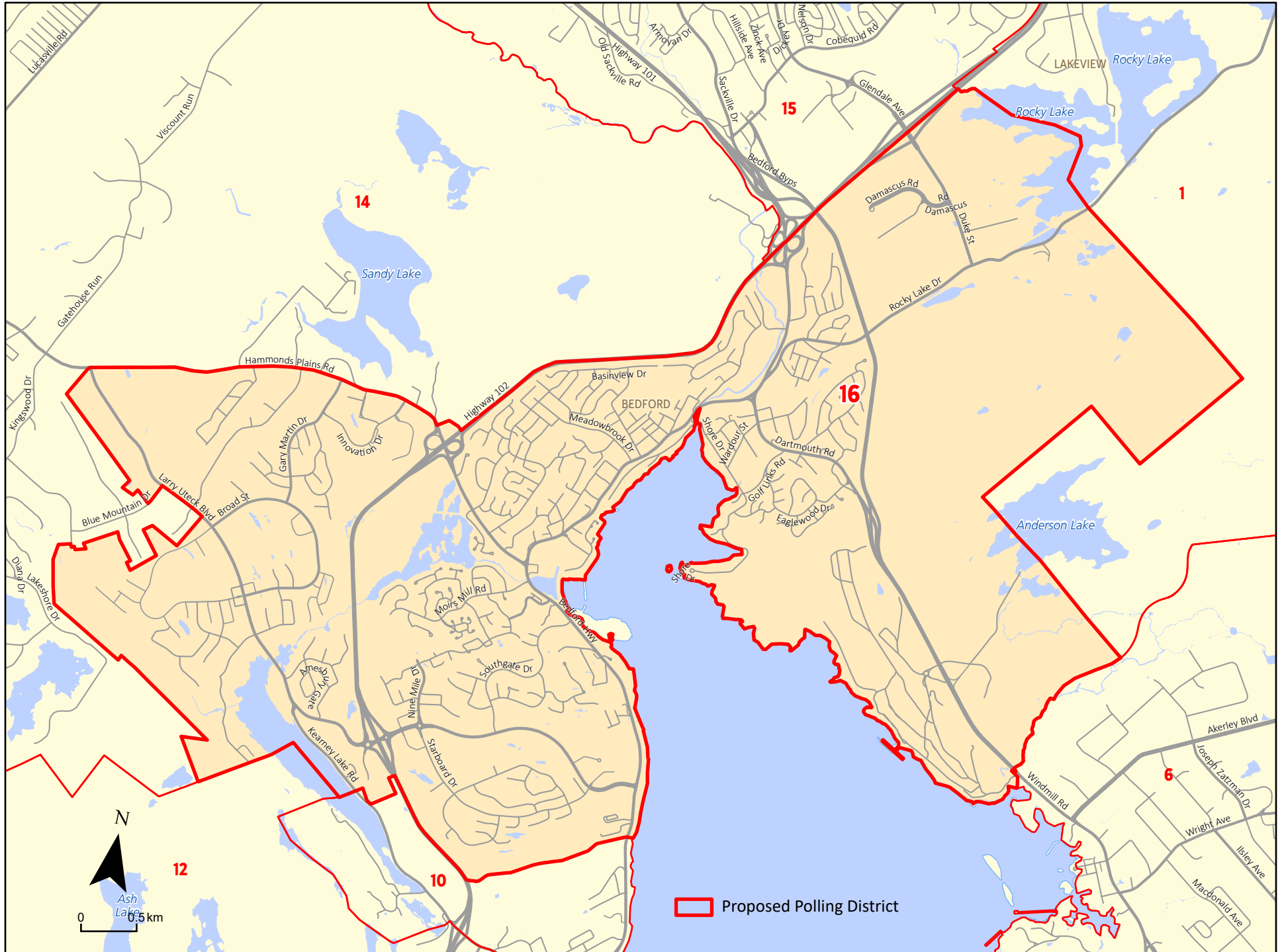
# Proposed Polling District 15



# Proposed Polling District 16

Revised Nov. 21, 2022

HALIFAX



**Rationale for Proposed Polling Boundary Adjustments (REVISED November 21, 2022)**

Section 368(4) of the Municipal Government Act directs the Board to consider, when determining the number and boundaries of polling districts: the number of electors, relative parity of voting power, population density, community of interest, and geographic size. In Phase 1 of the District Boundary Review, Regional Council confirmed the number of polling districts and number of councillors at sixteen (16) and directed this to be applied to Phase Two of the 2022 District Boundary Review.

The following outlines the rationale for adjusting the polling district boundaries in preparation for the 2024 election.

**Rationale for Adjusting Boundaries from Existing**

Since the last boundary review, which relied on 2011 Census population estimates, the Municipality's population has grown by 12.7%<sup>1</sup>. The number of electors has grown from 330,302 based on 2011 Census data, to 372,203 electors based on 2021 Census data (+41,901 electors). Maintaining 16 polling districts, this has increased the average number of electors per district from 20,644 electors to a current estimated 23,263 (see Table 1, Appendix).

Population growth has not been spread evenly across the municipality: areas such as Downtown Halifax and West Bedford have grown significantly, while rural areas and older suburbs have remained relatively stable. Adjusting the polling district boundaries is required to acknowledge this uneven growth, while maintaining communities of interest as much as possible. Table 2 in the Appendix provides a summary of the estimated electors by proposed district.

**Summary: Eastern HRM (Proposed Districts 1 – 6)**

Districts 1 and 2 are large, primarily rural districts. The existing district boundaries had a below average number of electors, and the proposed boundaries will further increase their variance from the average. It is recommended that these districts remain with largely the same boundaries. The large geographic area covered by each of these two districts incorporates many traditional rural communities that include agricultural, fishing, and other important resource lands. There are distinctly different interests in the Musquodoboit Valley area compared to the Eastern Shore, and rural residents have expressed concern that their voices would be lost with a reduction of representation, should Districts 1 and 2 be reduced to one district.

Eastern HRM includes several historical African Nova Scotia communities, including Lake Loon, Cherry Brook, North Preston and East Preston. The existing boundary between District 2 and District 4 has divided Lake Loon-Cherry Brook from North Preston and East Preston. The proposed boundary adjustments would allow these communities to be included together in District 4, which will also recognize a community connection to the Cole Harbour area.

The Dartmouth community has grown since the last boundary review and is expected to continue to grow with approved developments in the Downtown Dartmouth and Port Wallace areas. Boundary adjustments to District 3, 4, 5 and 6, for the Cole Harbour and Dartmouth areas have attempted to balance voter parity and communities of interest. More significant boundary adjustments were explored that may have further improved voter parity; however, these changes meant dividing communities of interest (such as Downtown Dartmouth and Cole Harbour) and were not supported by the public or members of Council during consultation.

The following sections provide specific details on proposed District 1 to 6.

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<sup>1</sup> Based on 2011 Census population of 390,328, and 2021 Census population of 440,072.



### **Proposed District 1**

- Elector Count: 17,702 (-23.9%)
- Includes communities along the northeastern boundary of the municipality from Montague Gold Mines, Waverley, and Windsor Junction to East Loon Lake Village, including but not limited to Fall River, Wellington, Middle and Upper Musquodoboit.
- Changes from existing District 1:
  - Few changes, very similar to existing district
  - Removes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified most with Dartmouth, rather than Waverley/Fall River
  - Removes a small area around Beaver Bank Lake to follow the edge of the Wellington community boundary
- Proposed District 1 has significantly lower than the average number of electors, however:
  - There is a need to maintain this district to represent the largely rural community, separate from the Eastern Shore area; and
  - The Fall River area is likely to continue to grow in coming years, which will increase the number of electors.

### **Proposed District 2**

- Elector Count: 20,726 (-10.9%)
- Includes communities along the Eastern Shore, from Lawrencetown to Ecum Secum, including but not limited to Lake Echo, Porters Lake, Musquodoboit Harbour, Ship Harbour, and Sheet Harbour.
- Changes from existing District 2:
  - Removes historical African Nova Scotian communities (North Preston and East Preston) so that they can be included with other historical African Nova Scotian communities in the proposed District 4
- Proposed District 2 has lower than the average number of electors as a result of moving North Preston and East Preston to the proposed District 4 and reflecting that recent population growth in this area was relatively low. The proposed boundary appropriately balances voter parity while maintaining communities of interest.

### **Proposed District 3**

- Elector Count: 25,326 (+8.9%)
- Includes communities of: Cow Bay, Eastern Passage, Shearwater, Dartmouth (Woodside, Southdale)
- Changes from existing District 3:
  - Removes the portion of the Woodlawn area of Dartmouth north of Portland Street that was in the existing district to keep Woodlawn together as a community of interest
  - Includes North Woodside and Southdale neighbourhoods of Dartmouth
- District 3 is a primarily suburban district with a mix of urban and suburban residential areas and large employment areas, including Woodside Industrial Park, the Autoport, and CFB Shearwater. The proposed district continues to include the Cow Bay community, recognizing the connection to the Eastern Passage area.
- The proposed boundary changes allow communities of interest in Dartmouth to be maintained, while

maintaining voter parity compared to existing District 5. A recently approved development in the Southdale/Mount Hope area will bring additional residents to proposed District 3, which will have a community connection to the amenities in the Baker Drive/ Russell Lake area (grocery store, medical clinics, restaurants, hardware store, banks, etc.).

#### **Proposed District 4**

- Elector Count: 22,887 (-1.6%)
- Includes communities of: North Preston, East Preston, Cherry Brook, Lake Loon, Westphal, Cole Harbour
- Changes from existing District 4:
  - Includes the communities of East Preston and North Preston, to unite them with other historical African Nova Scotian communities of Cherry Brook and Lake Loon in this district. This change was supported in the feedback provided by the public.
- Proposed District 4 is just under the average number of electors, and keeps the Cole Harbour community together as a community of interest, which was strongly supported in public feedback.

#### **Proposed District 5 (REVISED November 21, 2022)**

- Elector Count: 25,684 (+10.4%)
- Includes communities of: Dartmouth (within the Regional Centre)
- Changes from existing District 5:
  - Removes the areas of Woodside, Southdale, Penhorn, and Manor Park to maintain voter parity in this district and proposed Districts 3 and 6. Public feedback indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.
  - Includes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas, keeping these areas together with other central Dartmouth neighbourhoods and following the Regional Centre Plan boundary
- Although the proposed District 5 is above the average number of electors, there is strong public support to ensure older areas of Dartmouth, particularly Downtown Dartmouth, are kept together within one district. The proposed boundary includes the entire Lake Banook area, including the Grahams Grove commercial area along Prince Albert Road.

#### **Proposed District 6 (REVISED November 21, 2022)**

- Elector Count: 23,006 (-1.1.%)
- Includes communities of: Dartmouth and a small portion of Waverley
- Changes from existing District 6:
  - Includes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified more with Dartmouth, rather than Waverley/Fall River
  - Includes all of Woodlawn to keep it together as a community of interest
  - Removes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas to keep these areas together with other parts of central Dartmouth in proposed District 5, following the Regional Centre Plan Boundary
  - Includes the areas of Penhorn and Manor Park to maintain voter parity in this district. Public feedback also indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.

- Proposed District 6 is a primarily suburban district with a mix of urban and more suburban residential areas and a large employment area (Burnside Industrial Park). As proposed, it includes about the average number of electors per district. It is expected that this district will grow before the next boundary review, as developments in the Penhorn and Port Wallace areas will bring additional residents.

### **Summary: Central and Western HRM (Districts 7 - 16)**

Significant population growth has taken place in the central and western parts of the Municipality in recent years. For example, since the last boundary review, existing District 16, which includes the new community of Bedford West, has gone from 7.5% below the average number of electors to 16.1% above the average, and based on approved and planned development, is expected to continue to grow. Proposed boundary adjustments are intended to achieve better voter parity between growing urban communities and rural, more stable communities; however, it is important to residents to maintain communities of interest as much as possible.

The Halifax Peninsula is proposed to continue to be included within Districts 7, 8 and 9, with some adjustments to account for growing populations in Downtown Halifax and the North End areas. Suburban areas of Halifax Mainland will continue to be represented by District 9, 10, 11, and 12. Relatively significant boundary adjustments are proposed to Districts 13, 14, 15 and 16, to better ensure voter parity given the growth occurring in the Bedford West area, while maintaining communities of interest. It is recognized that Districts 14 and 16, facing such high levels of growth, will likely require an adjustment in future boundary review processes.

The following sections provide specific details on proposed Districts 7 to 16.

#### **Proposed District 7**

- Elector Count: 23,716 (+1.9%)
- Includes communities of: Halifax (South End)
- Changes from existing District 7:
  - Removes the area bounded by Quinpool Road, Robie Street, Jubilee Road, and Oxford Street. Although public feedback indicated this area might ideally be included in this district, this change was needed to maintain voter parity among districts.
  - Removes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement process.
- The existing District 7 is 15.2% above the average number of electors and downtown Halifax is expected to continue to grow in the coming year. Therefore, the proposed boundary changes are needed for District 7 to maintain the average number of electors and leaves room to grow in District 8.

#### **Proposed District 8**

- Elector Count: 21,655 (-6.9%)
- Includes communities of: Halifax (North End)
- Changes from existing District 8:
  - Includes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement

- process.
- Removes the area bounded by Windsor Street, Quinpool Road, Oxford Street, and Bayers Road, to keep the West End together as a community of interest.
- Proposed District 8 is below the average number of electors; however, growth is likely given the urgent need for housing across the region and ongoing development in the area. For example, the Richmond Yards development currently under construction on Robie Street at Almon Street will include about 600 new housing units.

### **Proposed District 9**

- Elector Count: 23,087 (-0.8%)
- Includes communities of: Halifax (West End, part of Armdale)
- Changes from existing District 9:
  - Includes the area bounded by Windsor Street, Quinpool Road, Robie Street, Jubilee Road, Oxford Street, and Bayers Road to keep the West End together as a community of interest.
  - Includes part of Long Lake Provincial Park; public feedback indicated concern with this park being represented in a single district, and this proposed boundary splits the park (if not the lake itself) between all surrounding proposed districts (9, 11, 12 and 13).
  - Removes Cowie Hill and Jollimore areas to keep them with Spryfield in the proposed District 11 as a community of interest.
- Proposed District 9 includes the average number of electors. Growth is likely along Joseph Howe Drive and in other parts of this district within the Regional Centre Plan Area.

### **Proposed District 10**

- Elector Count: 22,950 (-1.3%)
- Includes communities of: Halifax (Clayton Park, Rockingham, Fairview, part of Bedford West)
- Changes from existing District 10:
  - Adjusted slightly to exclude properties off Hogan Court, so that street can stay within one district, following the Halifax community boundary
- Proposed District 10 is largely the same as existing District 10, with a small adjustment recognizing recent development in the Larry Uteck area (Hogan Court, as described above). The proposed district contains very close to the average number of electors. Some additional growth is likely in the Fairview and Kearney Lake areas in the coming years.

### **Proposed District 11**

- Elector Count: 24,258 (+4.3%)
- Includes communities of: Halifax (Cowie Hill, Spryfield), Fergusons Cove, Herring Cove, Halibut Bay, Bear Cove, Portuguese Cove, Duncans Cove, Ketch Harbour, Bald Rock, Sambro Head, Sambro, Sambro Creek, Williamswood, West Pennant, East Pennant, Harrietsfield
- Changes from existing District 11:
  - Includes Cowie Hill and Jollimore areas to keep them with Spryfield as a community of interest.
  - Includes only the communities accessed via the Herring Cove Road, Purcells Cove Road, and Old Sambro Road (from Halifax to West Pennant along the coast) due to their shared infrastructure and community similarities.

- Removes communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast)

Proposed District 11 includes urban and rural residential areas, with communities of interest related to the transportation corridors of Purcells Cove Road, Herring Cove Road and Old Sambro Road. Spryfield has historical connections and a strong community of interest with the Purcells Cove and Herring Cove communities. The proposed district is only slightly higher than the average number of electors. Some growth is likely expected in the Spryfield area in the coming years, but this may be balanced by less growth in more rural parts of the district.

### **Proposed District 12**

- Elector Count: 25,729 (+10.6%)
- Includes communities of: Beechville, Lakeside, Timberlea, Otter Lake, Halifax (Clayton Park West, Bayers Lake)
- Changes from existing District 12:
  - Includes the area around Ragged Lake so that it can be included as part of the historic Beechville area with the rest of the community
  - Includes the Sheldrake Lake area to the west of Highway 103 to keep this neighbourhood together with other parts of Timberlea
- Proposed District 12 has a higher than average elector count; however, reducing the number of electors would require dividing communities of interest. The Clayton Park area is currently logically divided along Dunbrack Street and the Mainland North linear trail; any alternative division would alter from current boundaries in an arbitrary manner. The public was consulted on an alternative boundary that divided the community of Timberlea from the Lakeside and Beechville communities, and there was public concern about this decision as the “BLT” communities have historical community of interest connections. Therefore, the proposed boundary is recommended to remain consistent with the existing boundary in those areas. A minor proposed adjustment around Sheldrake Lake does not significantly affect the overall elector count.
- Beechville, as an historic African Nova Scotian community, has been undergoing a formal review of the existing community boundary. The proposed District 12 includes lands around Ragged Lake that are likely to be included within this boundary. These lands are wilderness lands and the existing/proposed Ragged Lake industrial park, and do not affect the proposed number of electors.

### **Proposed District 13**

- Elector Count: 20,354 (-12.5%)
- Includes communities around St. Margarets Bay as far east as Terence Bay along the coast, including but not limited to Goodwood, Hubley, Peggys Cove, Upper Tantallon, and Hubbards
- Changes from existing District 13:
  - Includes the communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast), due to their shared infrastructure and community similarities.
  - Removes the communities of Upper Hammonds Plains, Hammonds Plains, and Lucasville in order to keep Upper Hammonds Plains and Lucasville together as historic African Nova Scotian communities in the proposed District 14.
- Proposed District 13 is primarily rural with some suburban large lot development. The proposed

district keeps coastal communities in the St. Margarets Bay area together with similar coastal communities accessed via Prospect Road (from Terence Bay to West Dover). Although electoral count is lower than average, the proposed district is geographically large, similar to proposed Districts 1 and 2, which allow related rural areas to have their own representation.

#### **Proposed District 14 (REVISED November 21, 2022)**

- Elector Count: 23,148 (-0.5%)
- Includes communities of: Upper Sackville, Middle Sackville, Lucasville, Hammonds Plains, Upper Hammonds Plains
- Changes from existing District 14:
  - Includes the communities of Upper Hammonds Plains and Lucasville, to keep these historic African Nova Scotian communities in one district
  - Includes the community of Hammonds Plains as a community of interest similar to the other communities included.
  - Includes Sandy Lake Regional Park, using Highway 102 as a natural boundary between this district and Bedford.
  - Removes Bedford West sub-areas 7 and 8 to keep them together with the remainder of Bedford West in another district
  - Removes the community of Beaver Bank and Kinsac to keep them with Lower Sackville in the proposed District 15 as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 14 has the average number of electors (-12.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 14 will continue to include the Middle and Upper Sackville communities, together with the Hammonds Plains, Upper Hammonds Plains and Lucasville communities. These areas include primarily large lot suburban and rural development.

#### **Proposed District 15**

- Elector Count: 24,943 (+7.2%)
- Includes communities of: Lower Sackville, Beaver Bank, Kinsac
- Changes from existing District 15:
  - Includes the community of Beaver Bank and Kinsac to keep them with Lower Sackville, as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 15 has significantly less than the average number of electors (-18.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 15 will continue to include Lower Sackville, which is an urban and suburban community with a mix of residential and commercial development. The proposed District 15 will also include the Beaver Bank and Kinsac areas, which have community connections to Lower Sackville through the Beaver Bank Road connection. Lower Sackville provides most amenities to these suburban communities, and transit connections will continue to be through the Lower Sackville area to Beaver Bank.

### **Proposed District 16 (REVISED November 21, 2022)**

- Elector Count: 27,033 (16.2%)
- Includes communities of: Bedford, Halifax (Wentworth, Bedford South)
- Changes from existing District 16:
  - Removes Sandy Lake Regional Park, using Highway 102 as a natural boundary of this district
  - Includes Bedford West sub-areas 7 and 8 with the remainder of Bedford West
  - Includes previously undeveloped properties off Hogan Court, so that street can stay within one district, following the Bedford community boundary
- The proposed District 16 has seen significant growth in recent years with the development of the new Bedford West community. While some phases of this development remain, some development will require additional planning approvals so growth may not be as rapid as the past decade. Public feedback received suggested that Bedford West should continue to be included with the old Town of Bedford, as the more suburban/rural parts of the proposed District 14 had concerns that their voice would be lost with the inclusion of urban Bedford West. Further, this would keep all the sub-areas of Bedford West together as a community of interest as well as key facilities such as schools and recreation centres with the remainder of Bedford.

**Appendix**

**Table 1: Existing Districts – Estimated Electors**

<b>Existing Districts</b>	<b>Estimated Electors 2011 Census</b>	<b>Variance from Average 2011</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average 2021</b>
1	16,954	-17.9%	18,642	-19.9%
2	21,817	5.7%	22,527	-3.2%
3	22,575	9.4%	25,952	11.6%
4	20,751	0.5%	21,085	-9.4%
5	23,321	13.0%	25,259	8.6%
6	20,914	1.3%	21,865	-6.0%
7	22,686	9.9%	26,802	15.2%
8	23,073	11.8%	25,499	9.6%
9	22,799	10.4%	24,703	6.2%
10	21,658	4.9%	22,950	-1.3%
11	20,127	-2.5%	22,892	-1.6%
12	21,277	3.1%	25,580	10.0%
13	19,045	-7.7%	22,098	-5.0%
14	16,373	-20.7%	20,458	-12.1%
15	17,840	-13.6%	18,881	-18.8%
16	19,092	-7.5%	27,010	16.1%
<b>Total</b>	<b>330,302</b>		<b>372,205</b>	
<b>Average</b>	<b>20,644</b>		<b>23,263</b>	



**Table 2: Proposed Districts – Estimated Electors**

<b>Proposed Districts</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average</b>
1	17,702	-23.9%
2	20,726	-10.9%
3	25,326	8.9%
4	22,887	-1.6%
5	25,684	10.4%
6	23,006	-1.1%
7	23,716	1.9%
8	21,655	-6.9%
9	23,087	-0.8%
10	22,950	-1.3%
11	24,258	4.3%
12	25,729	10.6%
13	20,354	-12.5%
14	23,148	-0.5%
15	24,943	7.2%
16	27,033	16.2%
<b>Total</b>	<b>372,204</b>	
<b>Average</b>	<b>23,263</b>	

### Attachment 3

**Table One: Proposed District Population, Number of Electors, and Variance from Average – REVISED November 21, 2022**

Proposed Districts	Population – 2021 Census	Electors 2021 Census	Variance from Average number of electors
1	20,580	17,702	-23.9%
2	24,325	20,726	-10.9%
3	29,065	25,326	8.9%
4	26,560	22,887	-1.6%
5	29,682	25,684	10.4%
6	26,822	23,006	-1.1%
7	26,571	23,716	1.9%
8	24,334	21,655	-6.9%
9	26,735	23,087	-0.8%
10	28,853	22,950	-1.3%
11	29,699	24,258	4.3%
12	29,386	25,729	10.6%
13	24,141	20,354	-12.5%
14	28,575	23,148	-0.5%
15	28,390	24,943	7.2%
16	36,354	27,033	16.2%
<b>Total</b>	<b>440,072</b>	<b>372,204</b>	
<b>Average</b>	<b>27,505</b>	<b>23,263</b>	



**NARRATIVE**  
RESEARCH

# 2022 Halifax Regional Council District Boundary Review, Phase Two Study – What we Heard Report

Final Report

October 2022

**HALIFAX**



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# Introduction

As required by the Nova Scotia Utility and Review Board (NSUARB), the Halifax Regional Council is conducting the 2022 District Boundary Review study. This initiative is provincially-mandated and requires that each municipality in Nova Scotia reviews the number of councillors and municipal polling districts every eight years. The findings of this study will be used to inform the NSUARB in its decision on the size of Council and the polling boundaries within the Halifax Regional Municipality (HRM).

This report represents findings from the second phase of research, which aimed to gather public feedback on proposed district boundaries from members of the public, as well as from members of Municipal Council.

Gathering and analyzing these inputs will help the volunteer District Boundary Resident Review Panel to create final recommendations on district boundaries for the Executive Standing Committee's review and recommendation to Halifax Regional Council.

The second phase of research included one key objective, namely to understand feedback related to draft proposed district boundaries for the future of the Municipality.

Three components made up the second phase of this research, including:

- *An online public survey distributed to Narrative Research's East Coast Voice panel (referred to as 'Gen Pop Panel' in this report), as well as the same survey accessible through the Municipality's website (referred to as 'General Public' in this report);*
- *Public input at a series of facilitated community engagement meetings held throughout the Municipality (Musquodoboit Harbour, North Preston, Lucasville, Spryfield, Cherry Brook, and Musquodoboit Valley), as well as Community Council meetings (Halifax and West, North West, Harbour East Marine Drive);*
- *Public input and correspondence received by the Municipal Clerk's office; and*
- *In-depth interviews with each of the 16 Municipal Councillors and the Mayor.*



**Approach:** In October 2022, Narrative Research began the second phase of the research that the Halifax Regional Municipality commissioned to complete public engagement for the Halifax Regional Municipality's District Boundary Review. Proposed districts, created by the District Boundary Resident Review Panel were publicly-available at [Halifax.ca/boundaryreview](https://halifax.ca/boundaryreview).

1. **Online Survey:** To gather public opinions, an online study was conducted. The survey was publicly-available on HRM's website for all members of the public to complete and concurrently, the survey was sent to members of Narrative Research's *East Coast Voice* online panel, to ensure a minimum level of survey completions were achieved across a representative sample of residents.
2. **Submitted Feedback:** Residents were also able to send in their feedback on proposed boundaries through email or other forms of correspondence to the Municipal Clerk's office.
3. **Public Meetings:** A series of public meetings were held, including special public engagement sessions at five locations throughout the municipality and Community Council meetings.
4. **Qualitative Interviews:** Individual interviews were held with each of the 16 Municipal Councillors and the Mayor.



- **Online Survey** with residents of HRM, aged 14+ years
- 1,321 surveys were completed, with 908 from the General Population (submitted via [Halifax.ca/boundaryreview](https://halifax.ca/boundaryreview)) and 413 from Narrative Research’s general population panel of residents – East Coast Voice.
- Average survey length was 17 minutes to complete
- Collection dates were October 11 – 25
- It is important to note that the Gen Pop Panel (ECV) results may be more representative of the actual population than the General Population results. This may be due to the special interest that certain residents have towards the study which lead them to the generic link. Due to this difference, GP results may skew lower than the Gen Pop Panel results.



*As a non-probability sample (i.e., a panel sample where residents have joined a panel to share their opinions), and in accordance with CRIC Public Opinion Research Standards, a margin of error is not applied. A demographic profile of respondents can be found on page 119 of this report.*



- **Submitted Feedback:** 71 email submissions were received by the Municipal Clerk’s office, and are included in the qualitative feedback sections of this report.



- **Public Meetings:** A series of public meetings were held, including: Musquodoboit Harbour, North Preston, Lucasville, Cherry Brook, Spryfield and Musquodoboit Valley. Note that a session took place in Lower Sackville, but no member of the public attended. Community Council meetings (Halifax and West, North West, Harbour East Marine Drive) were also held to discuss the proposed districts, and feedback from these sessions is included in this report.
- CART captioning was made available for each of the public meetings, and attendees were welcomed both in-person as well as via an online Zoom meeting (run simultaneously).



- **Qualitative Interviews:** 17 in-depth interviews were held either online or in-person with each of the Municipal Councillors and the Mayor. Each interview lasted approximately 20 minutes, and were held between October 24 and November 2.



*The primary benefits of qualitative discussions are that they allow for in-depth probing with qualifying participants on their opinions, perceptions and attitudes on a specific subject matter. Qualitative research allows for more complete understanding of the segment in that the thoughts or feelings are expressed in the participants’ “own language” and at their “own levels of passion.” Qualitative techniques are used in marketing research as a means of developing insight and direction, rather than collecting quantitatively precise data or absolute measures. As such, results are directional only and cannot be projected to the overall population under study.*





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# Key Research Findings

Public input from various methods (qualitative Interviews, online surveys, and public meetings and input), revealed the following overarching findings:



Public feedback related to the proposed districts was primarily negative or neutral, with some notable exceptions. Those who completed the survey using the generic link available through the Municipality's website were less satisfied with the proposed districts overall. This may be attributed to the special interest that these residents took in the subject matter compared with those who completed the survey through East Coast Voice (Narrative Research's *Gen Pop Panel*).



Proposed districts A, B, D, E, F and L were viewed as most problematic across the sixteen proposals, while proposed districts C, G, H and P received more positive feedback. Proposed districts I, J, K, M, N and O received more neutral ratings and feedback.



There were significant negative reactions to the idea of splitting of several large communities (e.g., Cole Harbour, Downtown Dartmouth, Timberlea, Waverley-Fall River, etc.), as well as concerns raised from residents about ensuring their voices are heard in municipal matters, particularly those living in smaller or rural communities. Overall, communities of interest is felt to be an extremely important criterion in determining districts, over-riding the other five criteria (number of electors, relative parity of voting power, population density and geography). That said, geography is a key concern for some residents, particularly those living in rural areas.



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# Overall Results

*Overall, respondents from the General Public sample are more inclined to say that the proposed boundaries will not work well.*

Survey respondents were asked, after evaluating several proposed districts near where they currently live, to provide more general feedback about the new proposed boundaries.

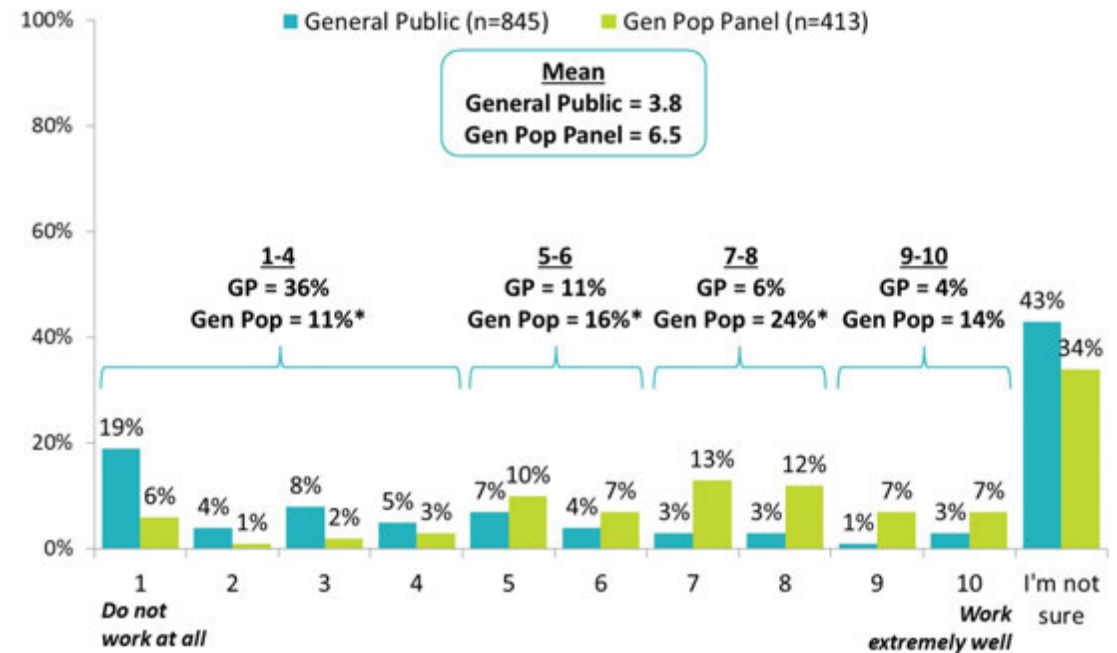
Results show neutral to positive ratings from the *Gen Pop Panel* respondents (mean score of 6.5, with just under four in ten offering scores of seven or higher that the new boundaries work well. By contrast, those who completed the survey via the generic link – the *General Public* sample, offered much lower scores – mean score of 3.8 and just 10% offering scores of seven or higher.

Amongst all respondents from the *General Public* sample, residents in current districts 4 (mean of 2.6) and 6 (mean of 2.8) give the **lowest** overall scores concerning the proposed boundaries for the Municipality in general. Conversely, those living in the current districts 8 (mean of 6.1), 9 (mean of 7.5), 14 (mean of 6.3) and 16 (mean of 8.2) give the **highest** overall scores concerning the proposed boundaries of the municipality.

It is important to note that four in ten participants from the *General Public* sample and one-third of participants from the *Gen Pop Panel* sample did not give a score for this question (indicating that they weren't sure, or didn't know).

Mean scores, by sample, are provided for each of the sixteen proposed districts, on the following page.

**New Boundaries for Municipality Work Well or Not**  
Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



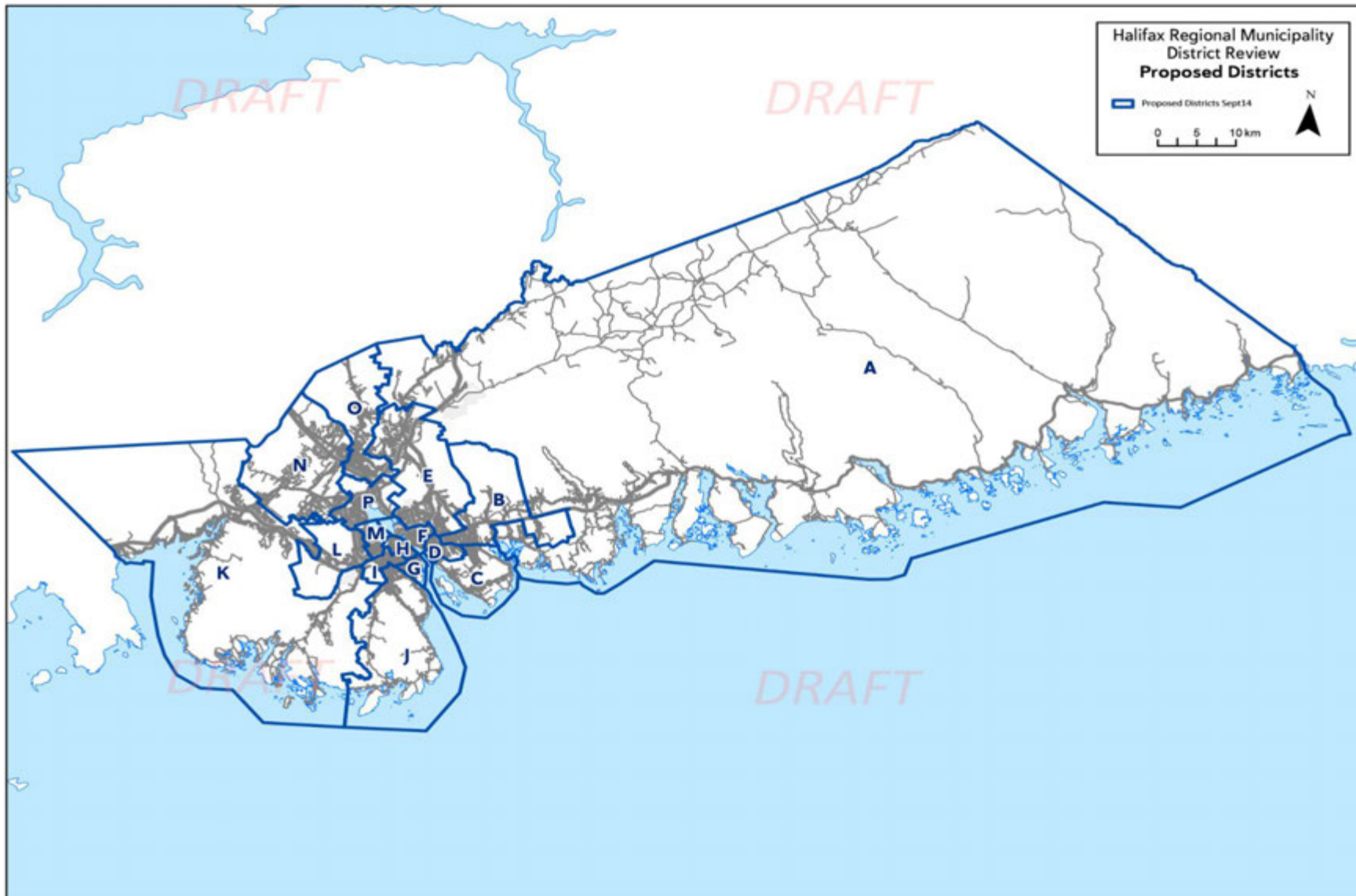
Q.B65: To what extent do you believe that the new district boundaries for the municipality as a whole work well or not?  
\*Due to rounding.



**New Boundaries for Districts Work Well or Not**  
 Rating on 10-pt Scale: 1=Boundaries do not work at all,  
 10=Boundaries work extremely well  
 Mean Score

	Gen Pop Panel	General Public
District A (n=53-195)	5.3	2.8
District B (n=78-241)	5.5	2.6
District C (n=44~99)	6.9	3.4
District D (n=59-252)	6.7	2.4
District E (n=37~-252)	6.2	2.6
District F (n=53-265)	7.0	2.9
District G (n=38-22~)	7.3	4.3
District H (n=48-24~)	7.7	6.9
District I (n=76-31~)	6.6	4.8
District J (n=37-15~)	6.9	5.4
District K (n=85-110)	6.3	3.1
District L (n=29~-52)	5.0	1.8
District M (n=30-5~)	7.2	3.8
District N (n=62-74)	6.3	3.7
District O (n=44~-82)	6.3	3.5
District P (n=40-21~)	7.2	5.9

~Caution: Small sample size. Note: Gen Pop Panel sample sizes are listed first.



Across methodologies (public engagement sessions, public meetings, survey responses and public email submissions), there are some notable themes and feedback that warrant mention:

- Some felt that the NSUARB **criteria for determining districts within the Municipality, including geography, number of electors, communities of interest and so on, should be weighted or prioritized**. Some suggestions for which criteria should receive a higher weighting include that **geography** (notably ensuring that larger geographies are minimized so that residents have access to their municipal representative) and **communities of interest** (notably ensuring communities are not split, and historic communities are maintained) should be weighted higher than number of electors. There were also concerns from residents about which data was incorporated in planning the proposed districts related to planning and growth of communities.
- In terms of geographic area, some members of the public believe there should be serious consideration given to **the length of time a councillor has to drive from one end of their district to the other**. Some offered the suggestions that a maximum of one hour of driving may be appropriate
- Some residents indicated that there should be **some consideration going forward to adding more districts**, in order to reduce the size of some of the geographically largest proposed districts.
- While there was recognition of the efforts made by the Municipality to advertise public meetings and other forms of feedback, including recreation centre bulletins, newspaper advertisements, notices in community newspapers, work through community organizations and groups, and online notices, some still felt that in future, **there needs to be better publicity for such community engagement sessions**, particularly where rural areas are concerned. Some of the suggestions included reaching out local community groups and churches, doing a community mailout, or advertising on community hall/family resource centre bulletin boards. Some residents noted that the NSUARB should extend the deadline for the review process to allow for more community consultation.
- There were discussions and suggestions related to **wilderness areas, watersheds and public parks**, with some suggestions of ensuring these areas have advocacy by being divided between districts. Some also suggested use a topographical map when drawing up district boundaries as it is important to visualize watershed locations.
- Due to the complexity of mapping and understanding the proposed district boundaries, **some residents had difficulty engaging with the online survey**. *That said, residents were also able to provide feedback via email or other submissions.*

Councillors also noted some general feedback about the proposed districts and the District Boundary Review generally:

- Consistent with resident feedback, **communities of interest is felt to be a very important criterion** in determining future district boundaries, even more so than others such as number of electors.
- Some councillors noted that **keeping existing communities together and combining other communities should only be considered if they are similar types of communities with similar interests, histories and needs.**
- Some Councillors noted that in future, they would like to ensure that **members of the volunteer committee tasked with district boundary review should be well versed in the history of the communities within the HRM.**
- There were suggestions that the **HRM district boundaries should mirror the provincial voting districts** to some extent.
- Some councillors felt that there should be a **greater number of districts**, such as 18 rather than 16, in order to better serve smaller communities, while **there were also opposing views**, with many feeling that 16 districts work well.
- Some Councillors feel that **districts should include urban only, or suburban and rural only, but not a combination, while others felt that having a mix of type of residential areas strengthens a councillor’s ability to understand issues and challenges within a district.** Those who felt that combinations of types of residential areas was an issue did so because combining rural and urban can result in smaller communities feeling lost.
- In general, there is **support for councillors/districts having shared responsibility over parks and wilderness areas.** However, when it comes to industrial/business parks, councillors are more divided in terms of whether or not these should be shared.
- Some Councillors note that the **first draft of proposed districts is not an improvement**, in general, over the current district boundaries.



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# Proposed Districts - Results



# A Guide to Interpreting This Report

This report represents findings across a number of key methodologies, and is organized by proposed district. Maps used throughout this report are those that were introduced part way through the public engagement process, as the initial maps were more difficult to interpret, and did not include street names.

Throughout the report, feedback is shown by methodology, but using a consistent visual method of providing feedback. Areas of concern on the proposed maps are shown using colour-coded circles. Red indicates areas of greater concern, while yellow is moderate, and green represents areas that were felt to work well. The thickness of circles represents the number of mentions (with thicker circles representing areas that were more commonly noted by residents). Amber or gold dashes are used to show where residents felt communities within a district had separate identities.

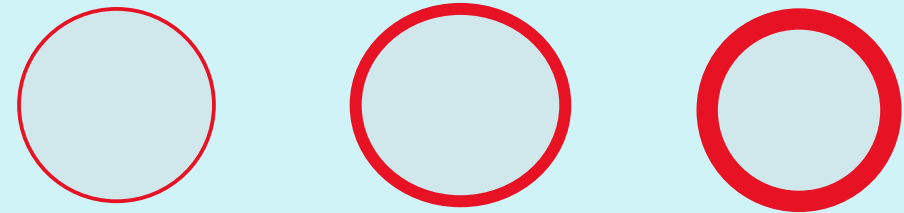
Verbatim comments are shown within quotation marks to illustrate and provide more depth on public commentary.

For each proposed district (numbered A – P), this report includes:

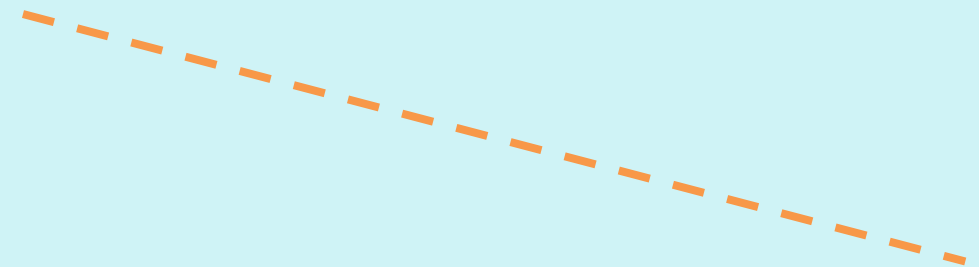
- A summary slide,
- Quantitative results from the survey related to that district,
- Open-ended feedback from the survey,
- Public engagement feedback and correspondence, and
- A summary of Councillor feedback.

## Legend:

Red circles were used to highlight areas of the map that residents commented on most frequently and the thicker the circle the more frequent the comments.



A line of gold-dashes was used to dissect the Districts for discussion purposes, where residents felt communities within a District had separate issues or identities.





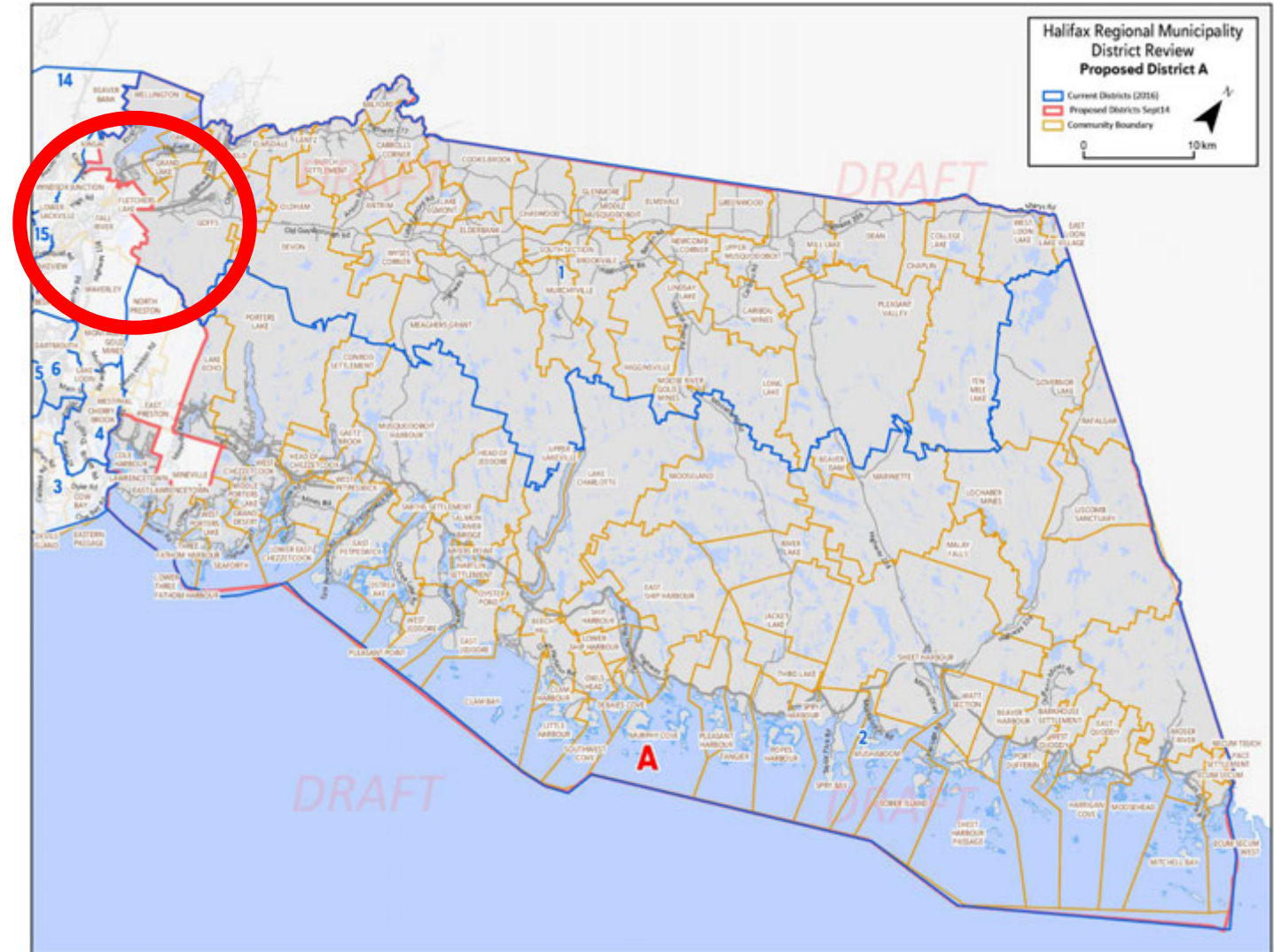
# District A - Summary

Results from the survey and the engagement sessions yielded similar responses from residents across methodologies, as well as from Councillors. Overall, there is very little support for proposed district A. The biggest concern is the large geographical area that one councillor would be expected to cover.

Some residents expressed how they believe that, under this proposed district, their votes would be worth less than a resident in an urban area. Additionally, there is much contention over the division of the Lakeview and Fall River areas.

## Key concerns:

- The proposed district is too large geographically.
- The proposed district divides communities of interest, which should all be together, including Fall River, Waverley, Lakeview, Wellington, Grand Lake and Fletcher's Lake.

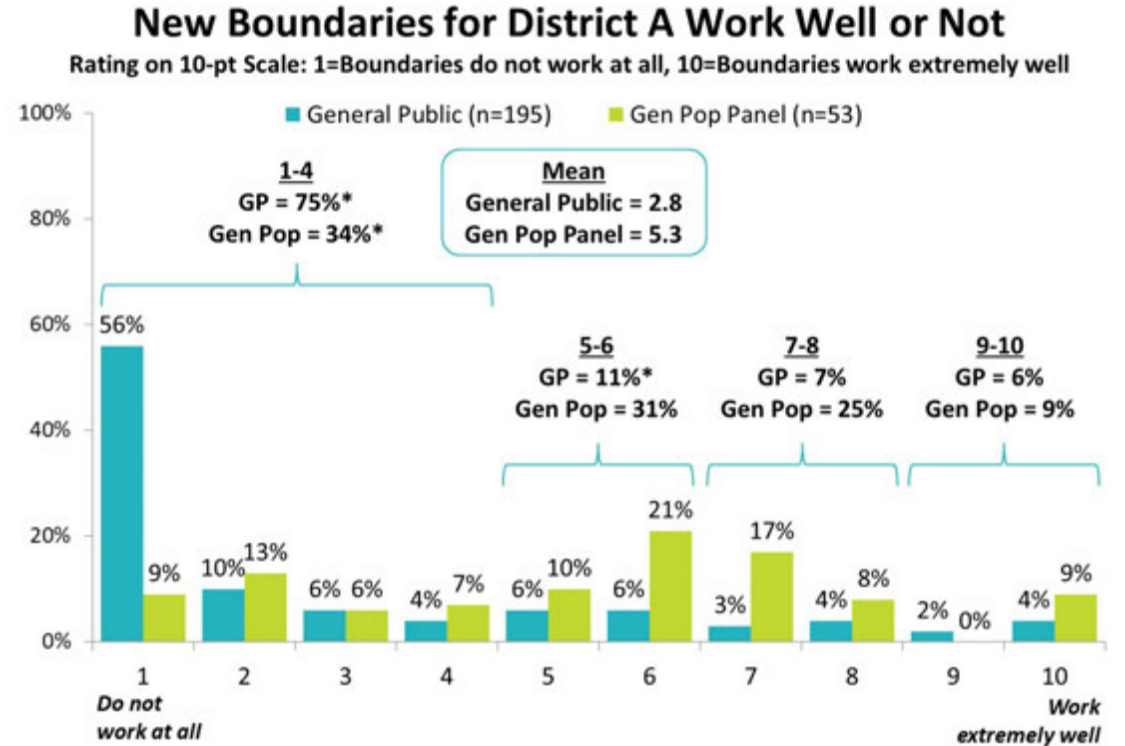




Scores are low to moderate across samples concerning the proposed boundaries for district A.

More than one-half of respondents from the *General Public* sample reported that the boundaries do not work at all, while only one in ten respondents from the *Gen Pop Panel* sample reported that the boundaries do not work at all.

Results are consistent across demographic sub-groups.



Q.B1: To what extent do you believe that the new district boundaries for DISTRICT A work well or not? \*Due to rounding  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.



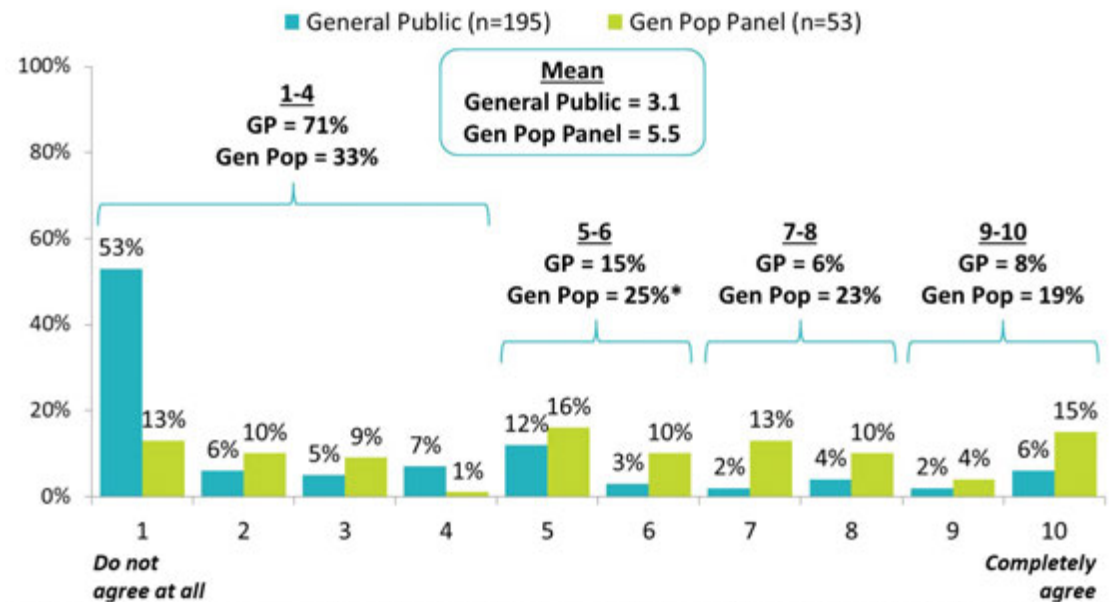
# District A – Survey Results

Most respondents do not agree with the placement of these proposed boundaries to include all communities east of and including Milford, Lantz, Elmsdale, Enfield, Wellington, Grand Lake, Goffs, Lake Echo, Middle Porters and East Lawrencetown.

Similar to views of proposed district A overall, half of respondents from the *General Public* sample reported that they did not agree at all with the more specific description of the placement of this boundary. By contrast, four in ten respondents from the *Gen Pop Panel* sample gave top 4 box (7-10) scores.

## Placement of New Proposed District Boundary for District A

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary



Q.B3. To what extent do you agree or disagree with the placement of new proposed district boundary including all communities east of and including Milford, Lantz, Elmsdale, Enfield, Wellington, Grand Lake, Goffs, Lake Echo, Middle Porters, and East Lawrencetown?  
\*Due to rounding. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

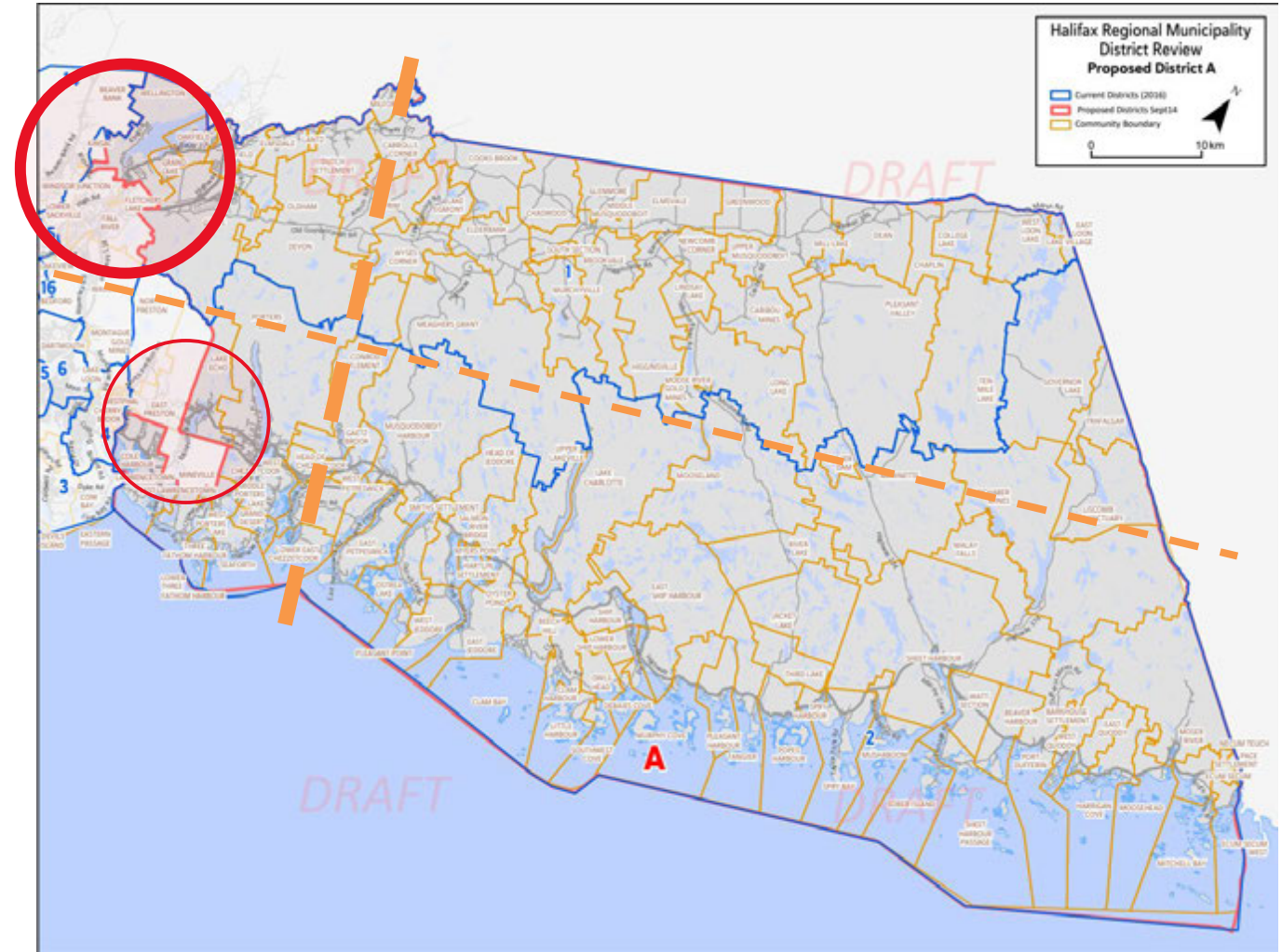
Residents provided commentary regarding proposed **District A** that related to existing districts **1** and **2**. The concerns in this District relate to the size of the geographical area covered, the diversity of communities and interests that would be included within, and a major concern that grouping all the rural areas would dilute their voice more than it already is against the weight of urban populations and Districts.

There are major concerns about the differences between the North-Easternmost communities and the ones closer to the urban centre, as well as the differences between the coastal lifestyle along the shores and the inland communities in the Musquodoboit Valley.

Specific areas of concern include the division of the Lakeview – Fall River – Wellington areas and communities along Highway 102; as well as confusion about the exclusion of the Mineville section.

Verbatim commentary shown to the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 5.3 / 10 – (Sample size : 53)*  
*General Public Score: 2.8 / 10 – (Sample size: 195)*  
*Total number of comments: 248*



“

*There is a huge difference between rural coastal and inland communities and larger populated towns. I worry this would seriously affect our level of service and opportunities.*

*East Lawrencetown, Lake Echo, etc., are more geographically connected, as well as aspects of community life, such as schools, shopping, sports and entertainment to each other and to Mineville, Cherrybrook, East Preston, North Preston. Is the goal to break down a sense of community spirit?*

*Communities are on the ground, driven in cars or school buses. Not in the air by drones. Physical similarities in communities exist that are not reflected in these proposals. Looks like a computer, that never lived in a neighbourhood made these decisions based on numbers.*

*Too big and again rural area would not have a voice - we have one voice in 20+ councillors. ONE! Every time something in rural areas request to be heard 19 councillors shoot it down. This gives less of a voice to constituents - it is time to stop making a hub and make what works for us too - that is democracy this is hypocrisy!*

“

*If one looks at the current boundaries, it is all too clear to realise how interconnected each community is with its neighbours. The historical and current connections between the different communities has been ignored; communities have been separated for what reason I cannot see. These connecting ties go back a long time and have shaped the current aspects of these communities.*

*Fall River, Waverley and Lakeview belong with the communities of Wellington and Grand Lake. They share services, shopping areas, school Districts (especially the junior high school), recreational facilities. The new Ameritech connector will tighten the relationship even further. They are suburban in nature but have been lumped in with agricultural and fishing communities that are truly rural in nature.*

*We are connected socially and geographically with the Fall River area. Our doctor, allied health care practitioners, veterinary hospital, dentist, hairdressers, grocery store and pharmacy are all there. We most often frequent restaurants and other leisure activities in the area or beyond. We seldom have any interactions or use any services within the new boundaries.*

*I want to remain in my current District where I have lived for 42 years. Our community has mutual interests with surrounding communities. None with the community being considered.*

*There is strong public opposition in terms of amalgamating districts 1 and 2 into proposed district A.*

**Pros:**

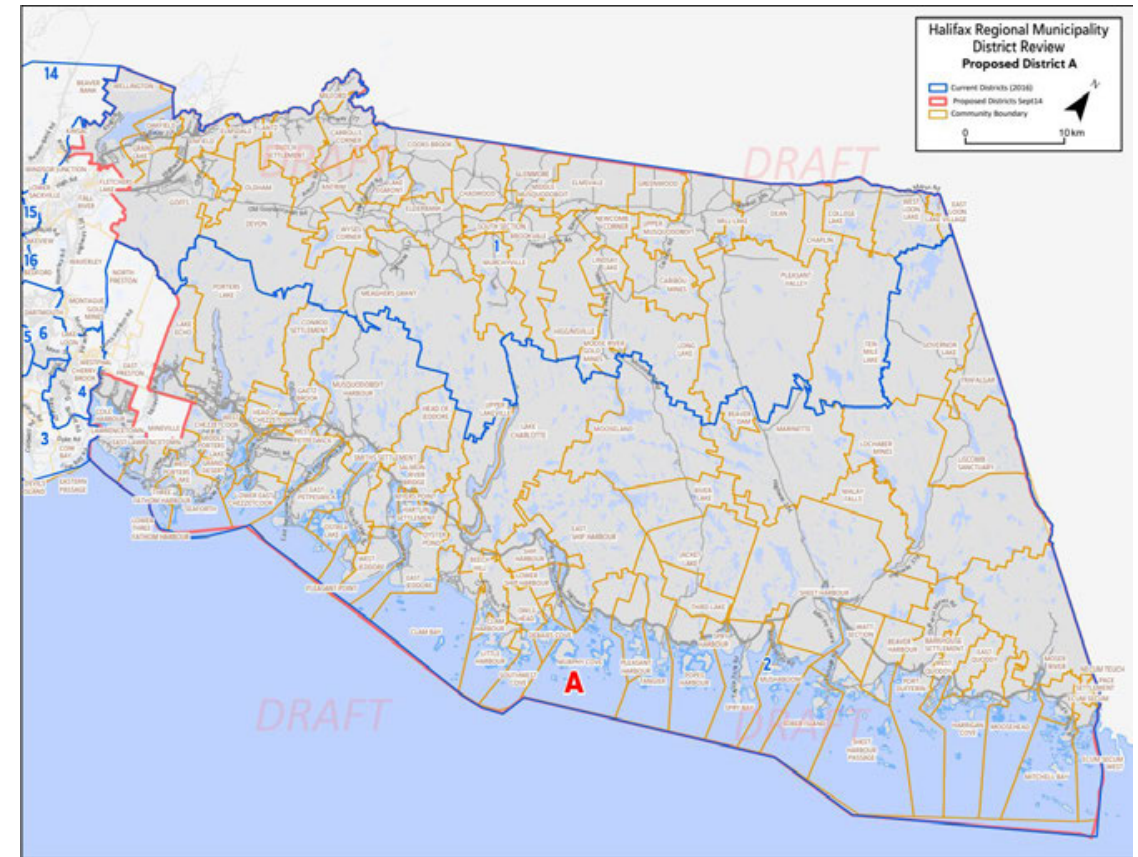
- All areas of the proposed boundary are rural, making needs, as well as the bylaws, more similar across the district.

**Cons:**

- The proposed district would geographically too large for one councillor to serve:
  - *Would cause difficulty for councillors to travel to all parts of the district – so much travel is felt to be not only expensive, but also detrimental for the environment.*
  - *Residents indicated that it would be difficult for councillors to get to know everyone within such a large district, resulting in lack of equal representation for all communities.*
  - *Residents indicated they are happy with the current councillors and their representation.*
  - *Some expressed concern that the proposal would result in loss of district activity funds and loss of services available to the community.*
- Residents note that the proposed boundary is too focused on number of electors, and not focused enough on the other four criteria, particularly geography.
- Residents noted that not all the rural communities in this proposed district have the same needs/issues.
- Some residents equate a large geographic size with a long travel time to polling stations.

“

*Mind boggling what councillors will have to cover in distance with the combination of districts 1 and 2.*



*Although there is acknowledgement that boundaries need to change to adjust for number of electors, there is strong opposition from Councillors in terms of combining districts 1 and 2 into the proposed A.*

## Cons:

- The proposal was considered too geographically large, including over 100 communities and two-thirds of the municipality by land mass, making it too difficult for a councillor to travel to all.
- Councillors noted that there are different demands now than there were when a large rural district existed previously, making such a large district untenable going forward.
- Some expressed the view that it is not desirable to group all rural districts together because needs vary. Coastal and tourism on the shore do not have the same needs as inland communities based around agricultural, forestry and mining. The proposal is felt to be at odds with the communities of interest criterion.
- Others noted that there would not be the funds to support the fire stations and community centres (among other amenities) in this large of a district and that capital funds would need to be considered.
- Some would prefer to keep district 2 as it is, though other suggestions were made, bearing in mind the need to ensure parity of voting power:
  - Could add in Beaver Bank off Capilano (feeds into Fall River) into existing district 2, as well as Montague Gold Mines, Monarch Estates or the area off Windgate if need to increase number of electors.
  - Alternatively, some noted that it could be possible to extend district 1 into Beaver Bank and district 2 to include Lake Loon and Cherry Brook, uniting the Prestons. Montague Gold Mines could also be added to district 2 with The Forest Hills Parkway as the boundary.
  - Lawrencetown could be added into proposed district C based on similarities to Eastern Passage.





Findings are consistent across the qualitative and quantitative methodologies about proposed district B, with generally low opinions about the proposed boundary lines.

One of the primary concerns with this proposed district is the split of Cole Harbour. Residents of Cole Harbour feel very connected with their community and are strongly opposed to the division. Moreover, there is worry that the voices of East and North Preston and Cherry Brook may get lost by being combined with the more densely-populated Cole Harbour. There were also strong concerns about including Woodlawn in this district, believing it should be instead with Dartmouth.

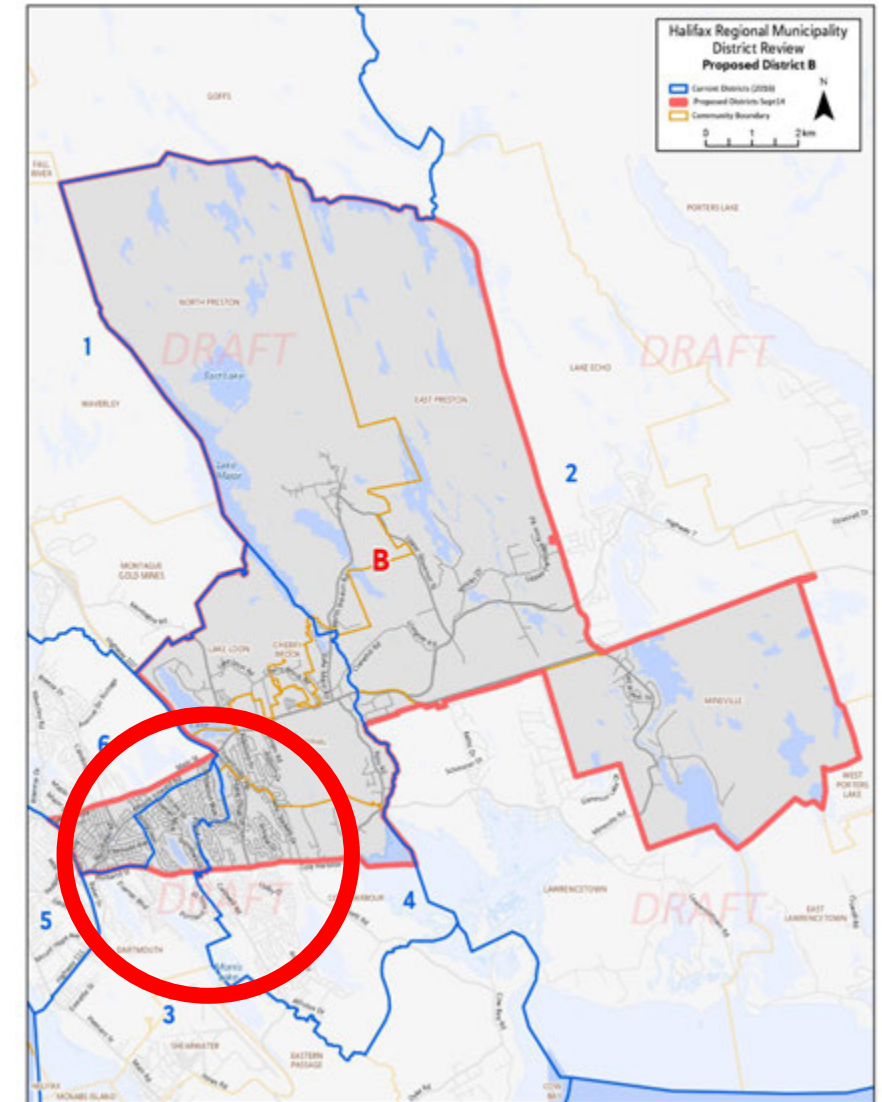
One distinct positive note about this proposal was heard in North Preston engagement session related to the uniting of Cherry Brook, Lake Loon, and the Preston communities, which was felt to be a positive in bringing together historical African Nova Scotian communities that share common interests.

### Key concerns:

- The proposed district divides Cole Harbour.
- The proposed district should not include the community of Woodlawn.
- Historic African Nova Scotian communities need more time to consult and determine where they would be best placed.

### Key benefits:

- Uniting historic African Nova Scotian communities of East Preston, North Preston, Cherry Brook and Lake Loon.





# District B – Survey Results

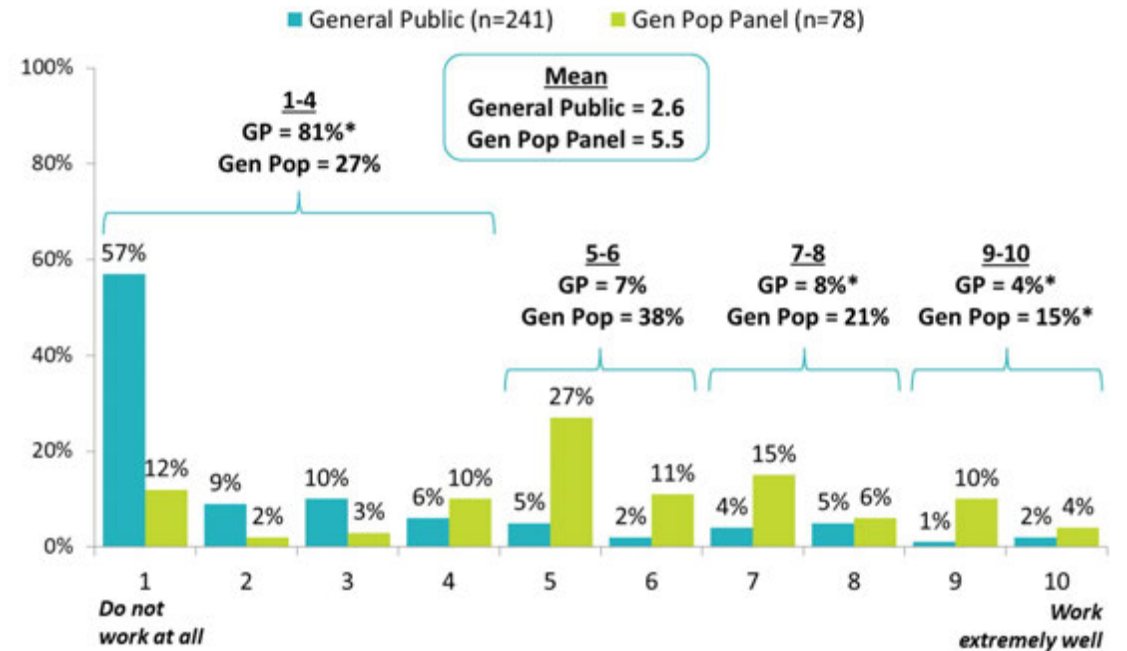
*Eight in ten respondents from the General Public sample give bottom box (1-4) scores for district B's proposed boundaries.*

Results from the *General Public* sample show that respondents from the current district 2 are more pleased with the new boundaries (4.6) compared with those living in district 4 (1.8), although both districts still give low scores related to whether the proposed district B works well or not.

Results are otherwise consistent across demographics.

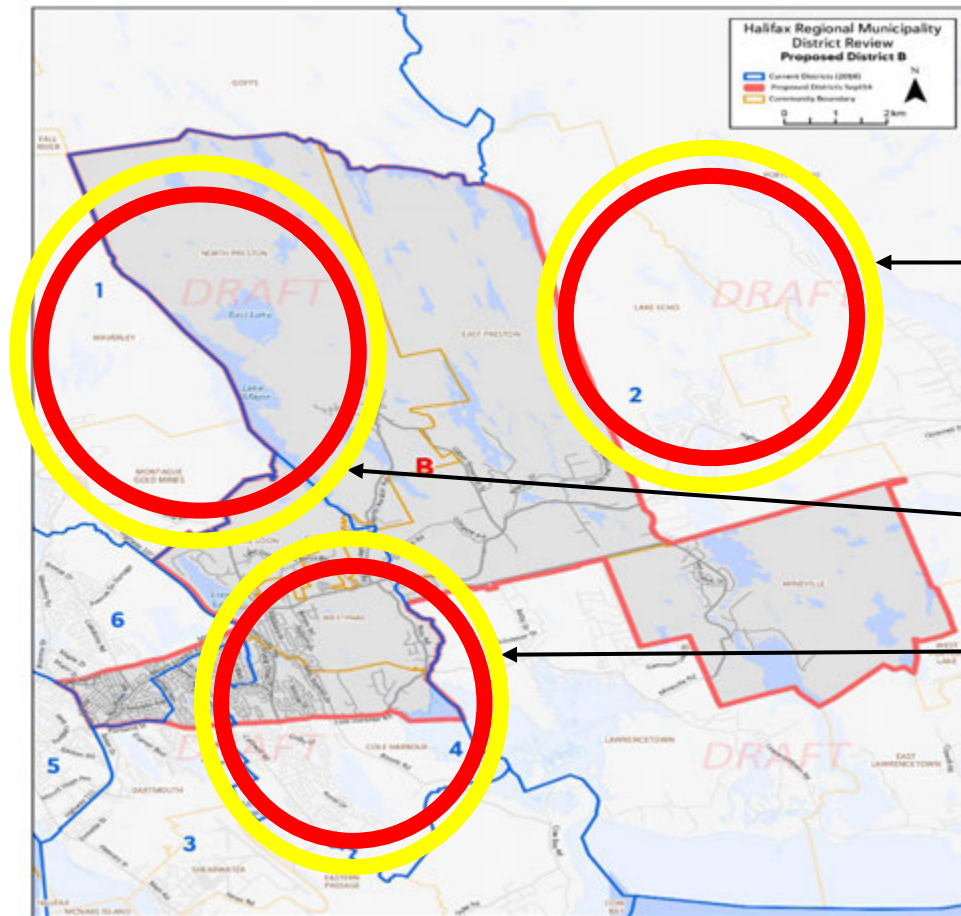
## New Boundaries for District B Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B5: To what extent do you believe that the new district boundaries for DISTRICT B work well or not? \*Due to rounding  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Scores skew low to moderate for the placements of the various new proposed district boundaries for district B.



## Placement of New Proposed District Boundary for District B

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

*The new proposed boundary for District B excludes all communities east of East Preston and Mineville. These communities have been shifted to proposed District A.*

*The new proposed boundary starts by going south along the Waverley-Salmon River Long Lake Wilderness Area along Bell Street and Mineville Road to Highway 107, all the way to the community boundary of Westphal.*

*The new proposed boundary proceeds south to Cole Harbour and continues West along Cole Harbour Road and Portland Street to Highway 111. From the 111 and Main Street, the boundary proceeds northeast to Main and Forest Hills Parkway and north along Highway 107 until Lake Loon, east to Lake Major and up to Waverley-Salmon River Long Lake Wilderness Area.*

**Mean**  
General Public = 3.1  
Gen Pop Panel = 5.6

**Mean**  
General Public = 3.1  
Gen Pop Panel = 5.6

**Mean**  
General Public = 2.7  
Gen Pop Panel = 5.5

Q.B7A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=240, Gen Pop n=77) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

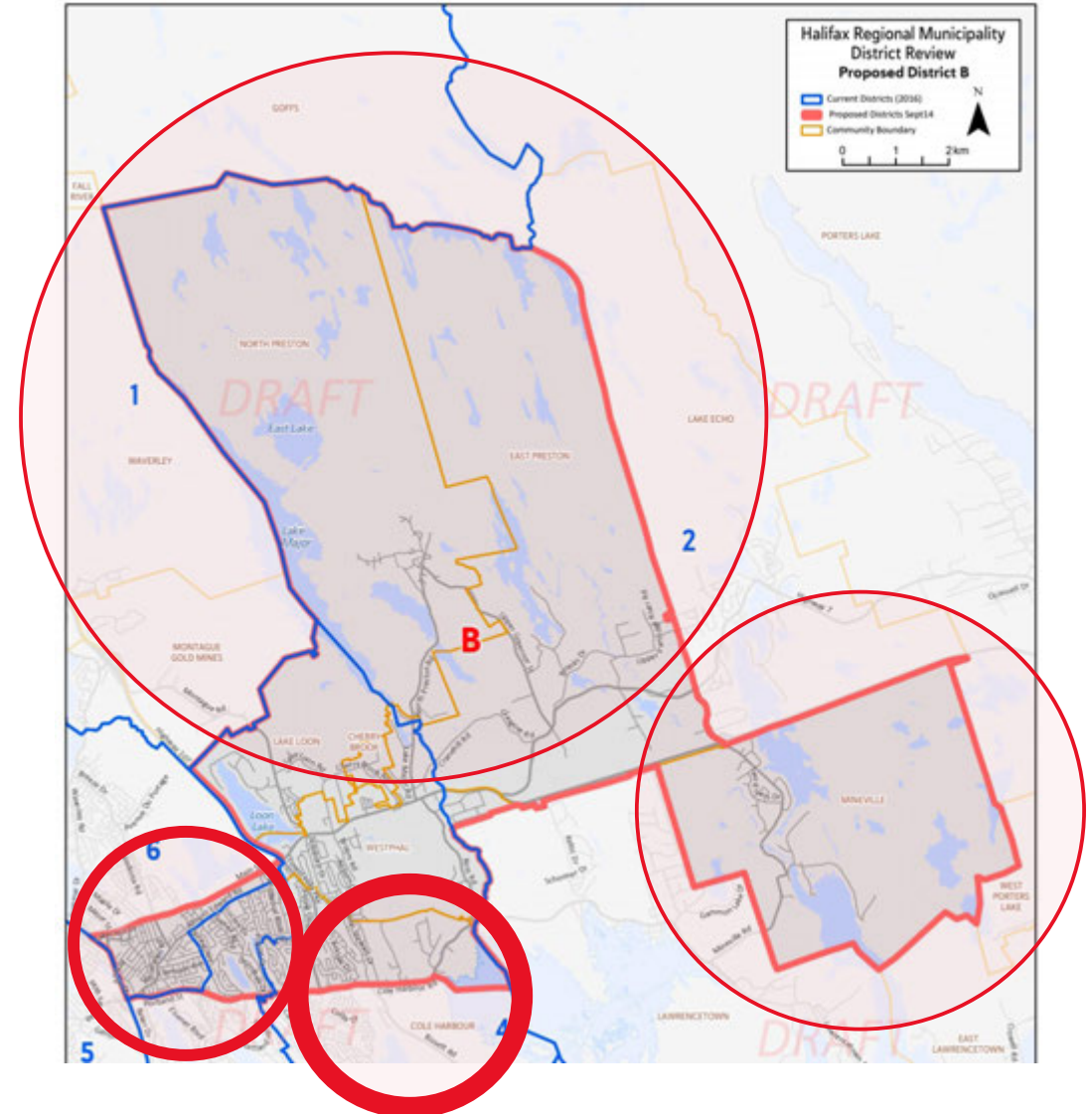
Residents provided commentary regarding proposed **District B** that related to existing districts **2, 3, 4** and **5**. There are major concerns about the strong differences and diversity in needs and interests of the communities within the proposed District; particularly, the differences between the urban and rural areas. Comments also highlight concerns about splitting up existing communities, such as Cole Harbour. Many comments suggest there should be no changes to the current existing Districts in that area.

The two biggest areas of concern are the inclusion of Woodlawn and surrounding neighbourhood into the newly suggested District B, and the fracture of the Cole Harbour community. People strongly believe Woodlawn belongs with Dartmouth and should be separated from the rest of the suggested division. There is major concern that the existing communities around Cole Harbour, including Colby Village and Bisset Rd, are divided along the Cole Harbour Road in suggested District B. Most people suggest current District 4 remain as its own District.

Other areas that warranted a notable portion of comments relate to what is perceived to be an odd inclusion of the Mineville section to the East and a strong concern that the voices in the communities within the Prestons and Cherry Brook area won't be heard when diluted with more urban areas.

Verbatim commentary shown on the next page offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 5.5 / 10 – (Sample size: 78)*  
*General Public Score: 2.6 / 10 – (Sample size: 241)*  
*Total number of comments: 319*



“

*Splitting the current Cole Harbour District in half down Cole Harbour Road is not right, and it goes directly against the 2011 decision of the UARB to allow the Cole Harbour Community to form its own polling District, as there is a strong community of interest in the Cole Harbour area. This split in the current District would essentially kick the Cole Harbour Heritage Farm out of Cole Harbour (which is a historic site on Cole Harbour lands for a century - they are Cole Harbour!) and would place Cole Harbour Place outside of the proposed Cole Harbour District as well. It just is not historically accurate nor historically sensitive to do this.*

*It's not right to destroy the Cole Harbour Community!*

*The areas of Forest Hills/ Colby Village from Caldwell down to Bissett Lake all share "community". We ARE Cole Harbour. That should never ever be changed. Please leave this area the way it is! Who is making these decisions that lives in Cole Harbour and understands this community? This is not a rhetorical question. Please advise.*

*It divides communities and blends parts of several different communities with no commonality.*

“

*It is cutting up several communities that have a long history and community identity. I am not sure that the Woodlawn and Westphal areas being subsumed into area B would be appreciated by the residents. It should be noted that the first European settlements in Cole Harbour were set up on both sides of Cole Harbour Road.*

*The choice to mix urban, suburban, and rural areas is going to leave one or two of those groups unrepresented. This looks like the famous Austin map, where Districts include a section of the urban core and extend into rural areas, allowing the rural and suburban vote to overpower the urban vote. I don't expect this to be intentional gerrymandering, but that's what it looks like.*

*Woodlawn and Ellenvale are tight knit communities with Caledonia/Montebello/Keystone area. Cole Harbour is spit in two. Boundary would make more sense running 107 to Main heading East. Leave Cole Harbour intact and Woodlawn with the Caledonia area.*

*I believe that the communities around Preston need to be their own District with their own, distinct voice. The needs from Canada's largest Black Community are vastly different from the communities whose biggest complaint is speed bumps.*

*There is public support for combining the Prestons, Cherry Brook and Lake Loon into one district but there remains concerns about the inclusion of a portion of Cole Harbour.*

## Pros:

- Many residents felt that Cherry Brook, Lake Loon, and the Prestons being united in one district is positive and makes sense since all are historical African Nova Scotian communities that share common interests, schools and roads, though it is important to note that others were not yet sure about whether this would provide benefits for historic African Nova Scotian communities or not.
- Some indicated that including Westphal and Cole Harbour with the Preston communities made sense, again sharing schools with these areas.
- Most agreed proposed district B is an improvement over the current boundaries.

## Cons:

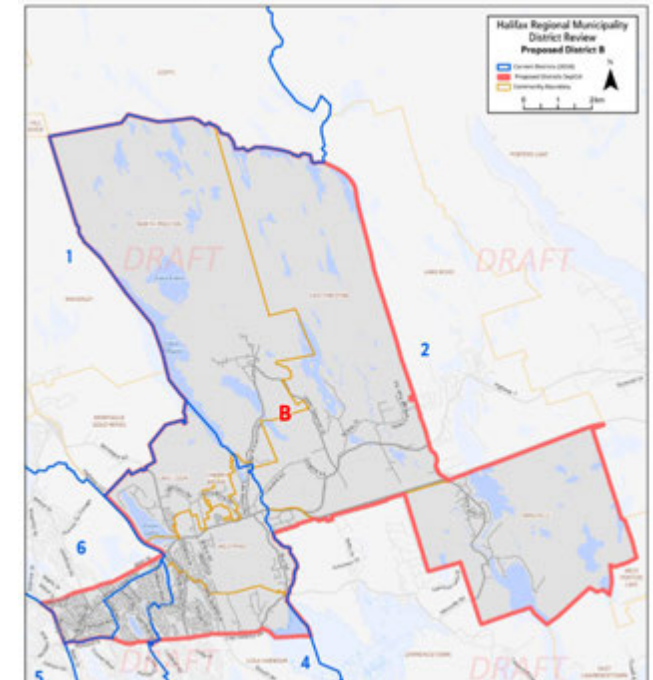
- Some expressed concern about African Nova Scotian communities losing their voices due the inclusion of large communities in Cole Harbour.
- Others were concerned by the shape of proposed district B as it is relatively non-contiguous.
- Some felt that the large geographic size of the proposed district would mean some residents may have to travel long distances to access polling stations.

## Other Considerations:

- All of Bell Street should be included in proposed district B because it is part of East Preston. This should include the Bell Park Education Centre located in the middle of the street. In the current districts, the street is divided.
- Some expressed concerns about the extent of the consultation, specifically the need to engage a greater breadth of African Nova Scotian communities.

**“** I like the proposed district review. Thank you for the work you have done on this. This makes better sense. I am glad it is taking in parts of Westphal & Cole Harbour.

Glad boundaries are changing and that all four communities are included in one district. It's a start.

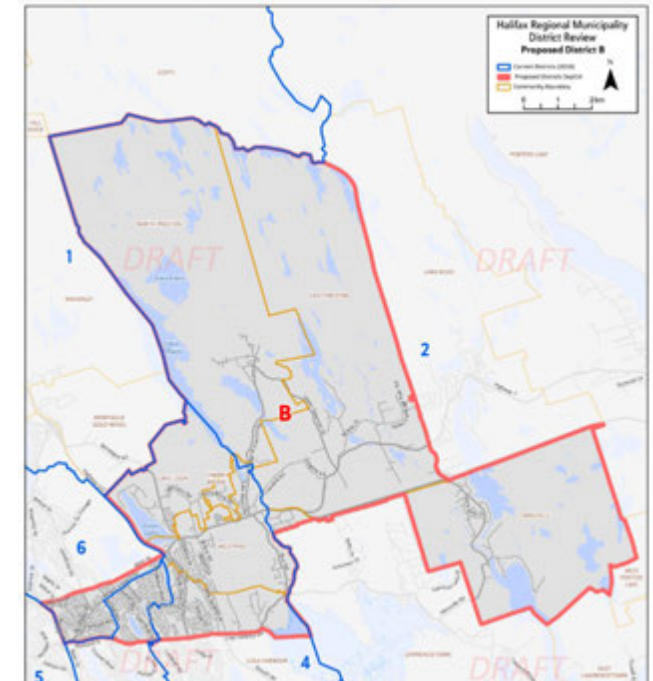


# District B - Qualitative Resident Feedback (continued)

- The public session held in Cherry Brook discussed the proposed changes to borders, and a number of key concerns were raised:
  - A concern about who sits on the NSUARB, and whether the concerns and needs of African Nova Scotian communities would be taken into account in the final decision about district boundaries.
  - A concern that communities with smaller populations will be lost as the Municipality as a whole grows. There was a desire to ensure that the needs of smaller communities, such as Cherry Brook, are not lost and can be supported and represented.
  - A desire to ensure that district boundaries do not split communities, and should not be placed down the middle of a street, whereby residents on one side of the street belong to one district and those on the other side belonging to another.
  - Concerns about protected wilderness areas and that the district boundary review does not result in changes to where building and development can happen. In addition, concerns were raised that bylaws related to farming or business placement would be impacted by district boundary placement.
  - While some residents felt there may be benefits in uniting historic African Nova Scotian communities in a single district, others felt that there may be disadvantages, and there was a desire expressed for more time to consult and understand both sides of the argument.

“ We should have input before these proposals are created. Our communities need time to consult and come up with what’s best for us.

I don’t see problem with our district now. District 4 works.



*Councillors are in support of uniting historic African Nova Scotian communities into one district but oppose the division of Cole Harbour.*

**Pros:**

- Councillors endorsed the idea of having the Prestons, Cherry Brook and Lake Loon all in the same district in order to unite the areas.
- There is understanding of why the Forest Hills Parkway was included in this proposed district.

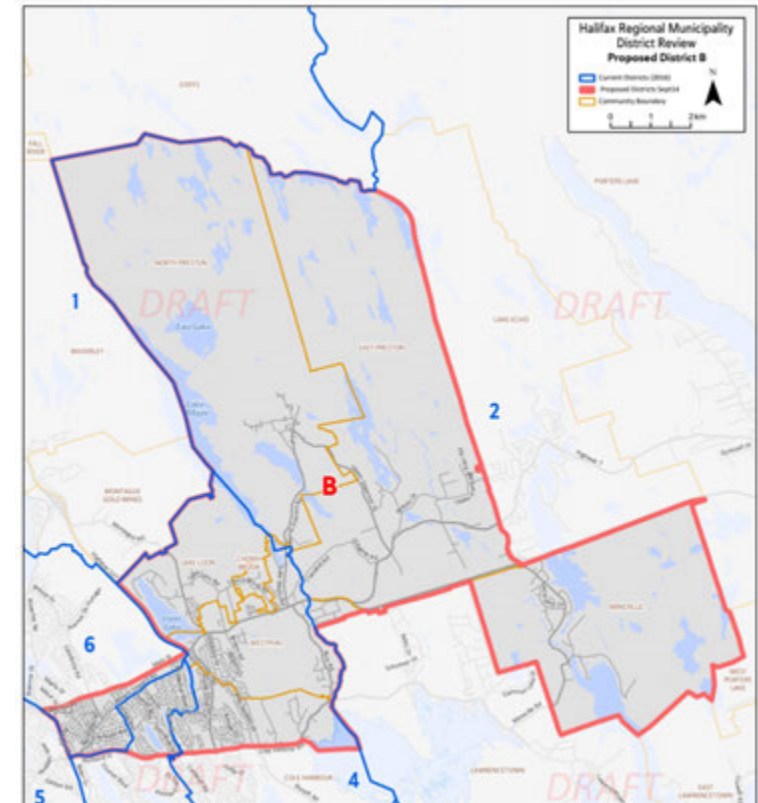
**Cons:**

- Mount Edward Road down to Cole Harbour was not felt to be a part of Cole Harbour and does not belong in this proposed district. Instead, some indicated that it should be in what is currently District 3 or 6 (proposed district E).
- It was communicated to councillors that the business district is opposed to the boundary for proposed district B being located on Cole Harbour Road.
- Some felt very strongly that Cole Harbour should not be divided as it is a consistent community.
- Lake Loon and Cherry Brook should continue to be part of Cole Harbour.
- Woodlawn and Caldonia should not be included with Cole Harbour but rather, with Dartmouth.

**Other Considerations:**

- There is uncertainty and disagreement in the communities about whether the Prestons and Cherry Brook/Lake Loon should be part of the same district or not.
- Some uncertainties were noted about how residents in the areas of Flying Cloud Drive and Woodlawn Road feel about the changes. In addition, it was acknowledged that it is a difficult balance to strike with uniting Prestons and keeping these areas in mind.

“ Woodlawn has nothing to do with Cole Harbour.  
Keep Cole Harbour, Cole Harbour.”





Findings are consistent across all methods of feedback. Residents express high levels of concern regarding the division of Cole Harbour.

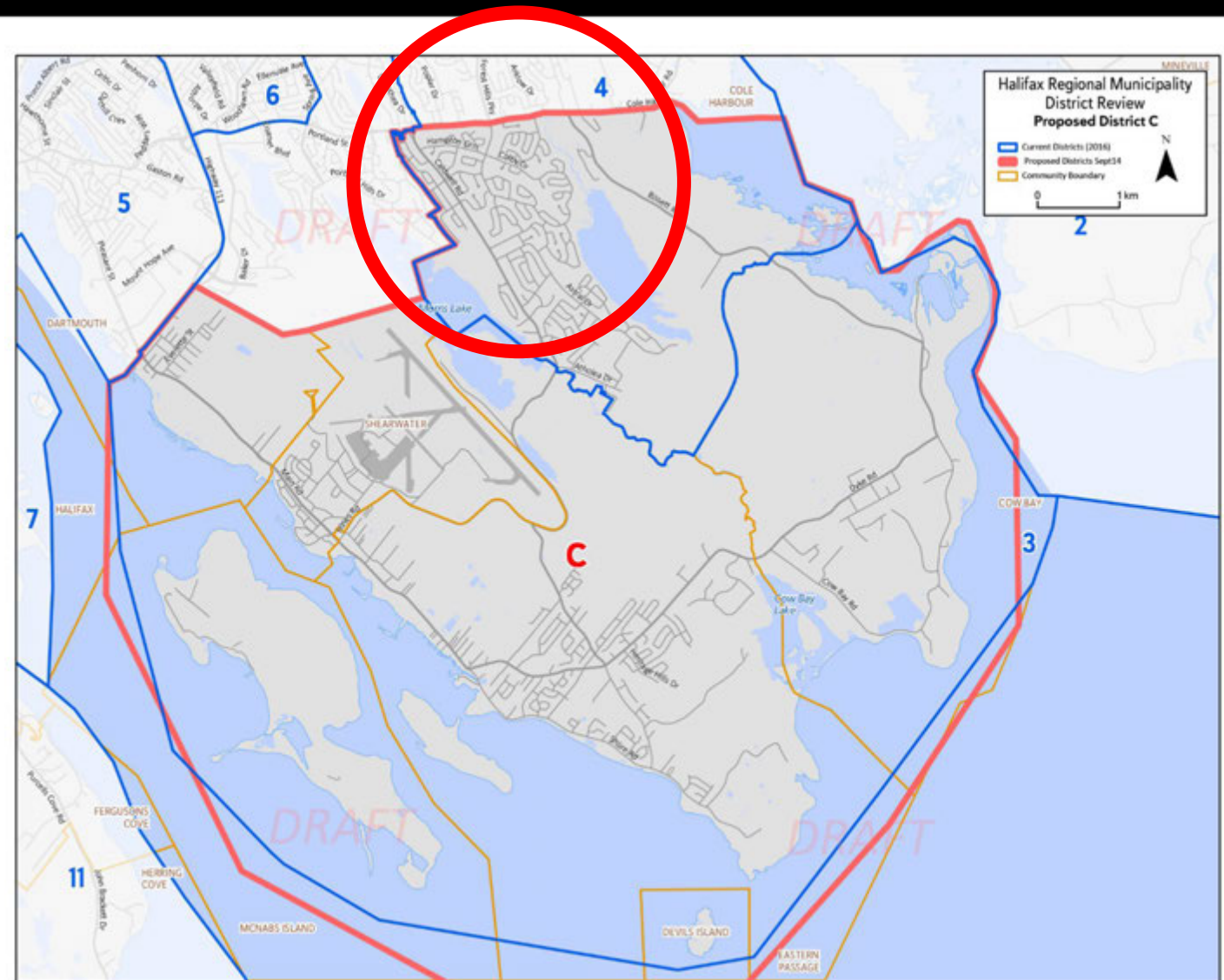
Respondents are mostly concerned with maintaining their community of interest and firmly state they do not want any changes to the current boundaries.

**Key concerns:**

- Division of Cole Harbour across two districts.
- Inclusion of Woodside with Eastern Passage (instead of Dartmouth).

**Key benefits:**

- Inclusion of Bissett Road and Cow Bay.

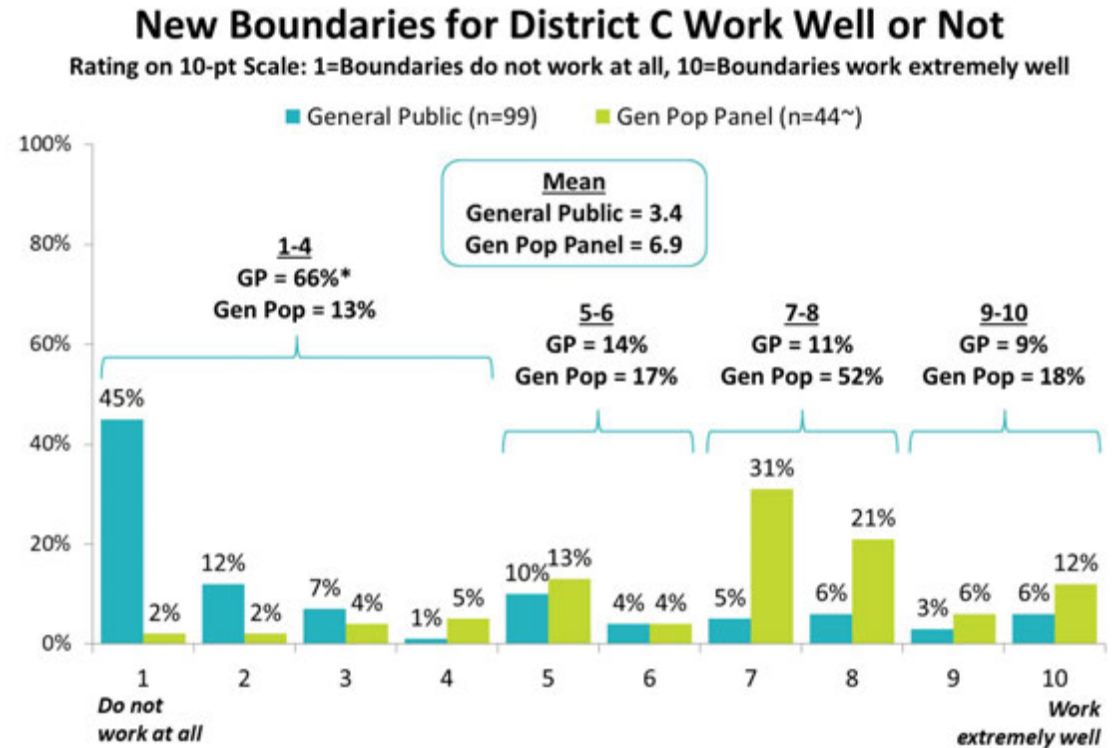




Results concerning the proposed boundaries for district C skew slightly higher among respondents from the Gen Pop panel sample.

Among respondents from the *General Public* sample, those in the current district 3 give nearly moderate scores (5.6) concerning the proposed boundaries for district C. On the other hand, those in the current district 4 give low scores (2.4) and are far more likely to report that the boundaries do not work at all.

Results are consistent across demographic sub-groups.



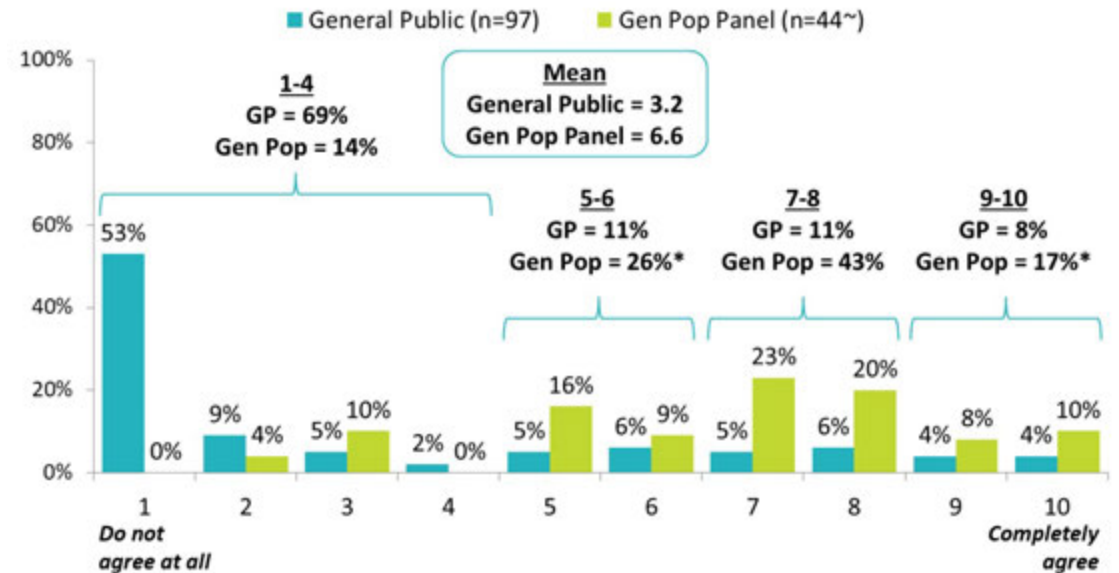
Q.B9: To what extent do you believe that the new district boundaries for DISTRICT C work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

*One-half of General Public respondents report that the proposed boundary does not work at all, whereas one-fifth of Gen Pop Panel respondents agree that the proposed boundary does, in fact, work.*

As previously mentioned, those in the current district 4 more commonly report that they do not agree at all with the placement of the proposed district C boundaries, particularly the proposed boundary going easterly on Portland Street to Cole Harbour and then back to the Halifax Harbour.

## Placement of New Proposed District Boundary for District C

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary



Q.B11: To what extent do you agree or disagree with the placement of the new proposed district including boundaries from Portland Street in Dartmouth on the Halifax Harbour, the proposed boundary will go easterly on Portland Street to Cole Harbour Road to Cole Harbour and then back down into the Halifax Harbour. \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Residents provided commentary regarding proposed **District C** that related to existing districts **3** and **4**.

Concerns seemed mostly focused on the split of the Cole Harbour community, similarly to the sentiment received by comments regarding proposed District B.

Most comments (more than half) related to the split of the Cole Harbour communities through Cole Harbour Road. Most people want current District 4 to remain the way it is, with no changes to the current boundaries around Cole Harbour.

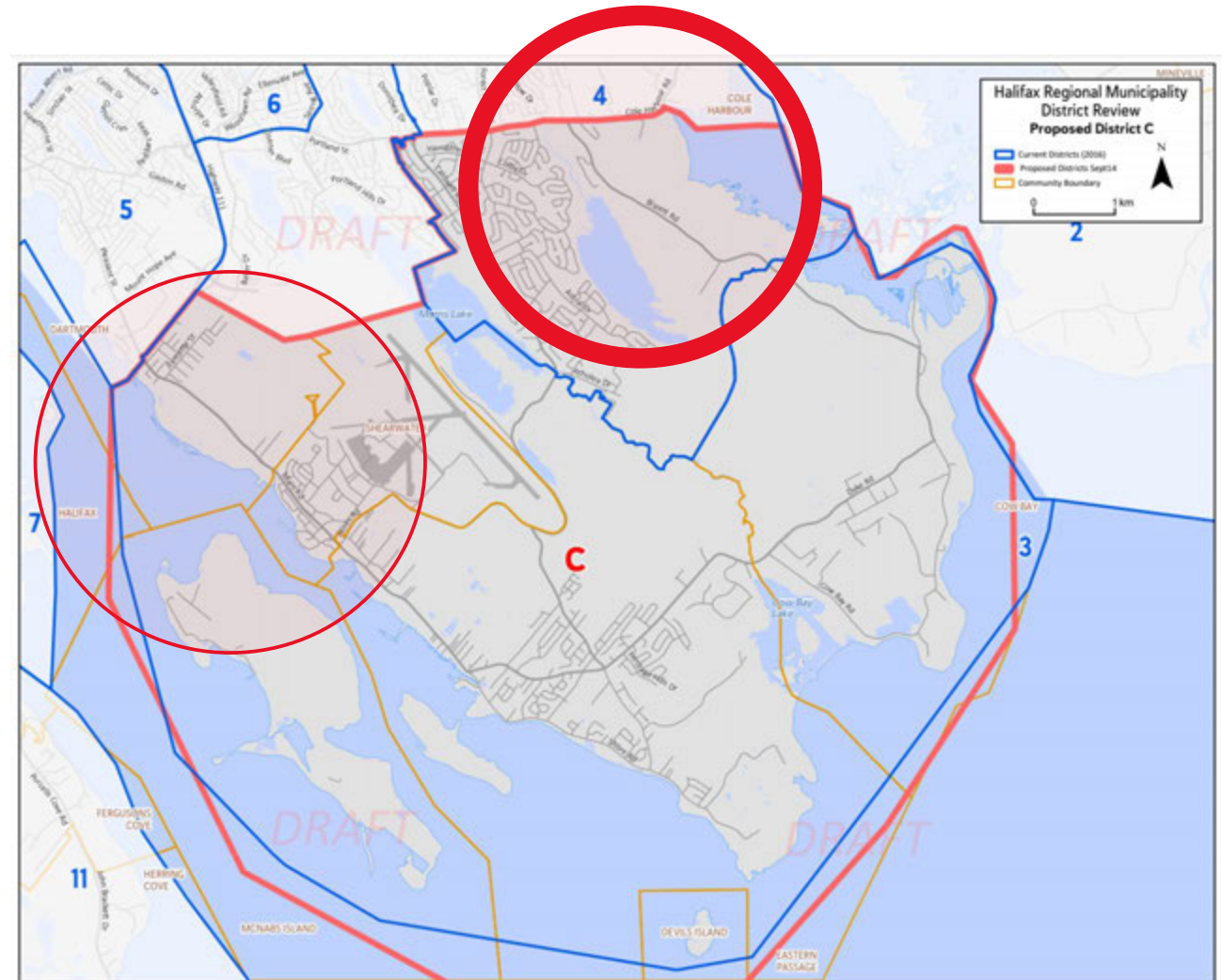
There were also a few mentions related to the Woodside area: people seem to believe it should be included with Downtown Dartmouth instead.

Verbatim commentary shown on the next page includes some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 6.9 / 10 – (Sample size : 44) \*Caution should be used when interpreting these results as the sample size is small*

*General Public Score: 3.4 / 10 – (Sample size: 99)*

*Total number of comments: 143*



“

*Again, dividing Cole Harbour in two parts and then adding in Eastern Passage and Shearwater and parts of Dartmouth does not make sense. Councillors should be able to deal with communities as a whole, not just specific streets in a community. It takes away from the community feel and any growth of that community. Cole Harbour has and should have its own identity.*

*Breaking up Cole Harbour and making it part of Eastern Passage is absolutely ridiculous. This has been tried in the past with school Districts and other things and has only failed and caused great anxiety and anger. The people who live here have built their communities over the 50 plus years. We have attended community meetings, voted on area rates to build the community, etc. and now you fools expect us to have no say in our Cole Harbour area.*

*I do not agree with a boundary running along Cole Harbour Road as it would cut this historic community of interest in two.*

*This proposed boundary goes against the stated priority of preserving communities of interest and would cut the community of Cole Harbour in two. Cole Harbour is a diverse and cohesive community bound socially, commercially, recreationally, and culturally and must remain intact.*

“

*Again, if it's not broken don't fix it. It's a domino effect that is the issue. Leave well enough alone. Unless changing the boundaries reduces councillors and saves money, it is a waste of time and resources.*

*South Woodside is associated more with Dartmouth than EP. The inclusion of Colby, Maplewood and Colby South with EPCB is a direct reversal of the last review. Why the flip flop?*

*You are splitting up the City of Dartmouth and forcing residents to be represented in some cases by persons that are not familiar with the current or long range plans within the current Districts. Is it possible you are trying to eventually eliminate the City of Dartmouth boundaries for political reasons only.*

*Dartmouth and Cole Harbour should not be included with eastern passage. The communities are too different. Have different needs and different demographic*

*It will work for most people but there will be others that don't want to be stuck with a District that has very little services at all, i.e.: very few lite crosswalks, very little recreation facilities if any and so on.*

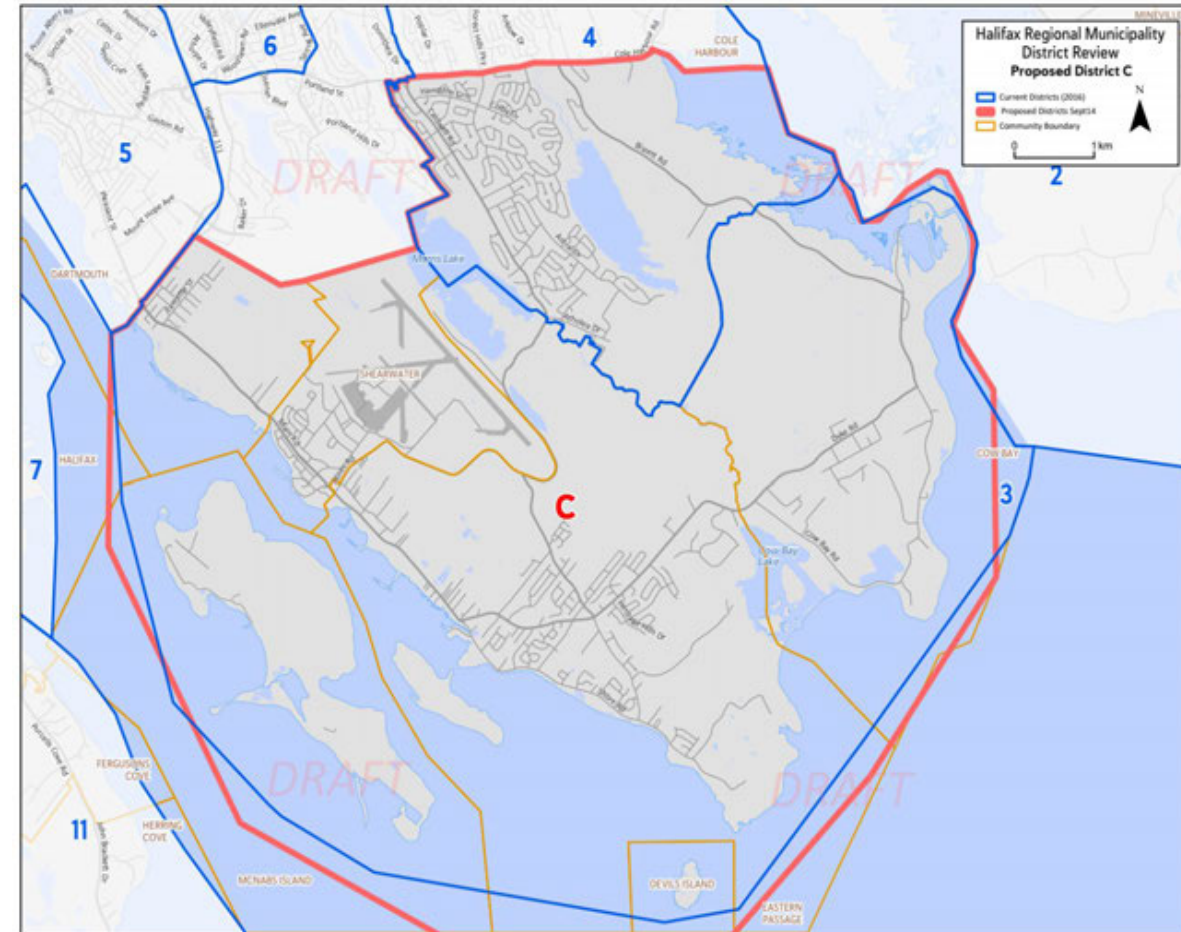
*There is public concern about the division of Cole Harbour across two proposed districts.*

## Cons:

- Potential confusion if residents live in one district and own a business in another district:
  - This proposal would likely divide the Cole Harbour Business Improvement District between two districts
- Concerned about the division of Cole Harbour across proposed districts B and C. There is a risk this could cause division of the existing communities.
- Concerned about the distances some residents may have to travel to access polling stations.

## Other Considerations:

- Boundaries need to reflect a greater effort to ensure the continuity of Cole Harbour and to foster a sense a community among residents and reduce confusion regarding their representation.
- Residents in the area suggested that intervener status should be sought when this proposal goes to the UARB to help prevent the division of existing communities.



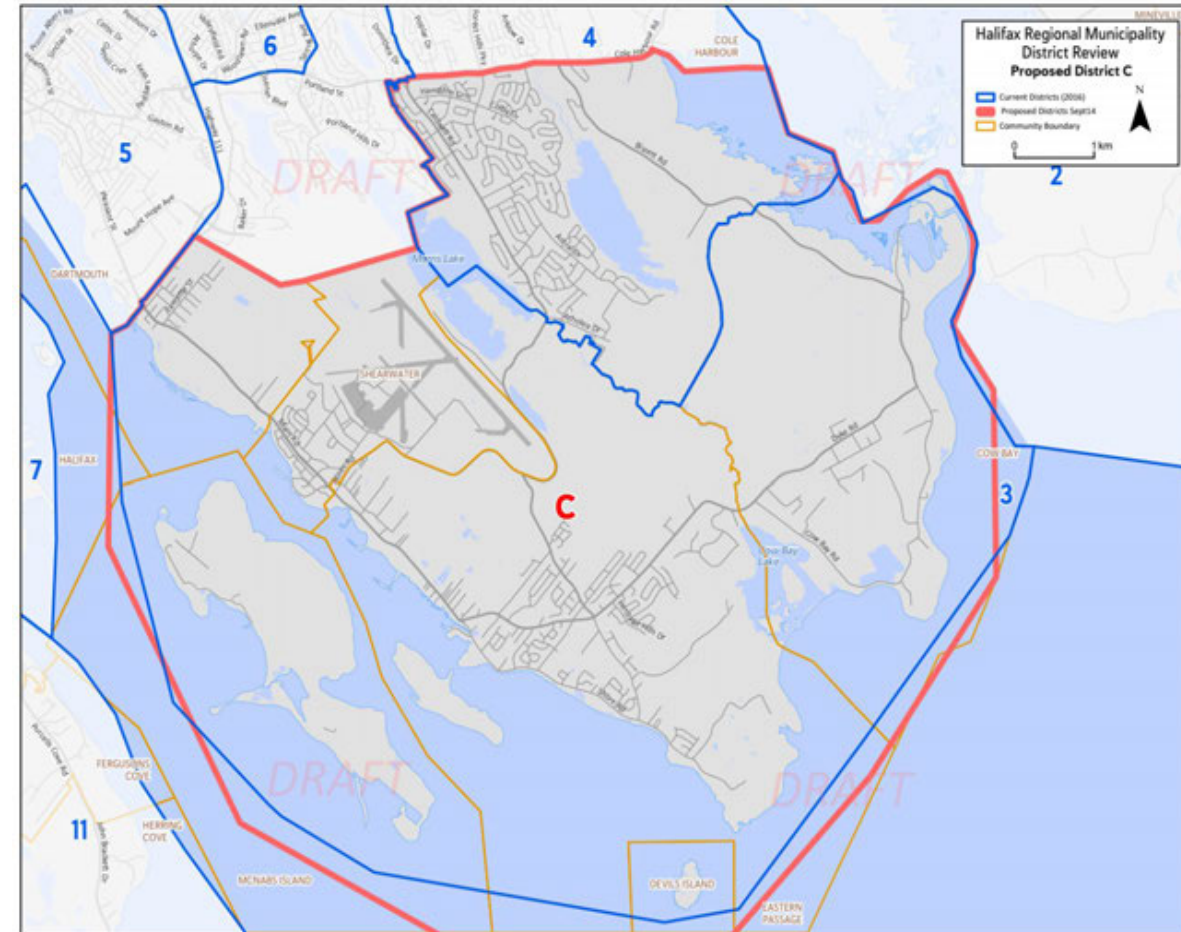
*Councillors are generally content with the changes to proposed district C but do provide recommendations for other areas that can be included.*

**Pros:**

- Overall, content with the changes to proposed district C.

**Cons:**

- Could also include Portland Hills Drive, Portland Estates and Baker Drive.
- Lawrencetown could be added in to proposed district C (similar to Eastern Passage) at least up to the edge of the HRM service area.
- Understanding that Cole Harbour is divided between two districts and that it could be a negative.



Scores for proposed district D are low, and while there were concerns expressed in qualitative public sessions, there were also voices expressing support for this proposed district.

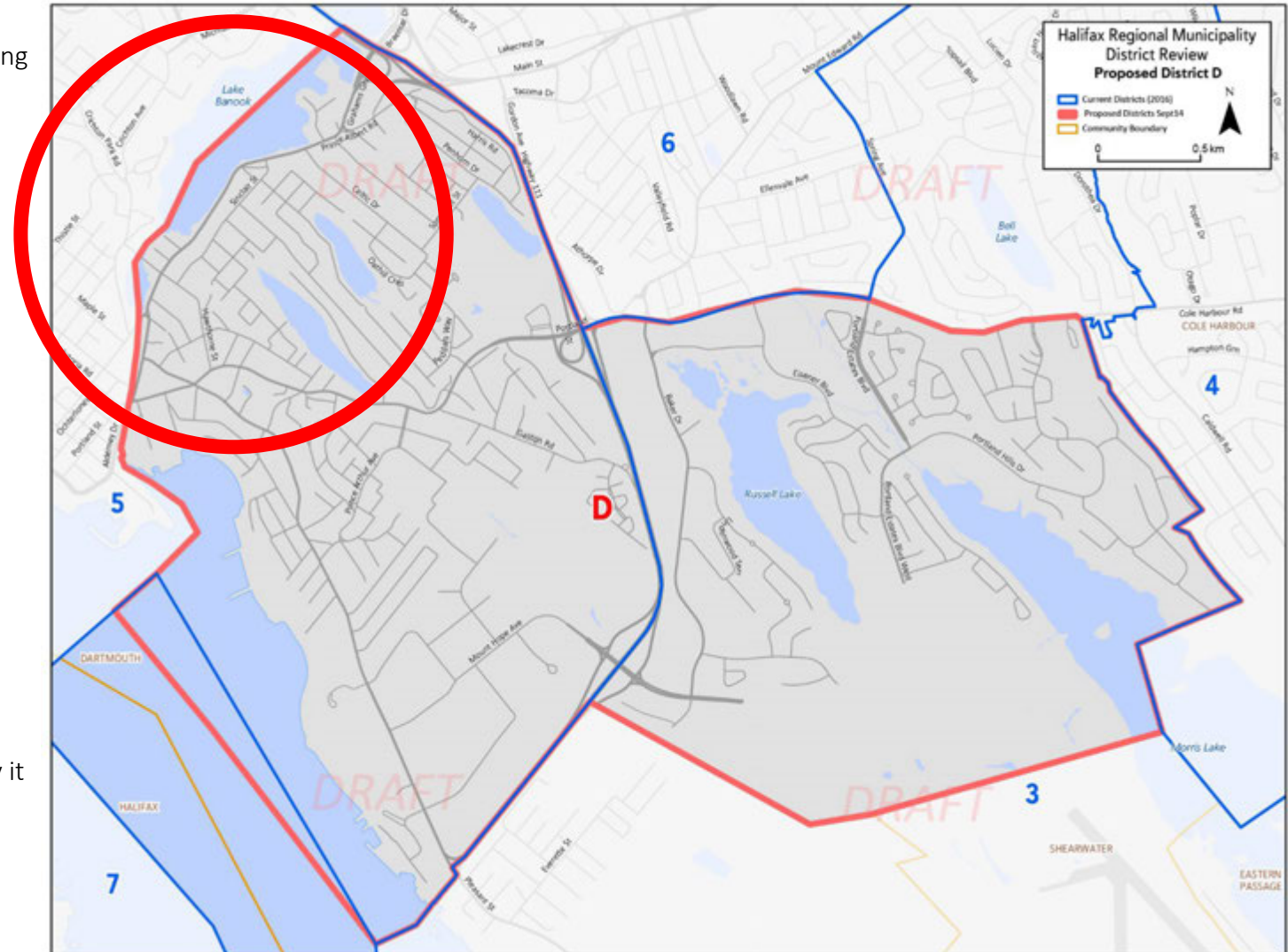
The main perceived problem area is the split of downtown Dartmouth, with an expressed desire to keep that community of interest united.

### Key Concerns:

- Splitting downtown Dartmouth between two districts
- Including disparate communities from either side of the “Circ”
- The proposal splits the Portland Hills neighbourhood and Woodlawn area on each side of Portland Street which some believe belong together in the same District.

### Key Benefits:

- Baker Drive and Russell Lake areas stay intact
- Some familiarity as the proposed district is reverting back to the way it was before
- Manor Park (i.e., area north of Portland Street and between Oat Hill Lake Park and Penhorn Lake) is very suburban and similar to Portland Hills, both of which are in proposed district D.







*Results are very low among respondents from the General Public sample.*

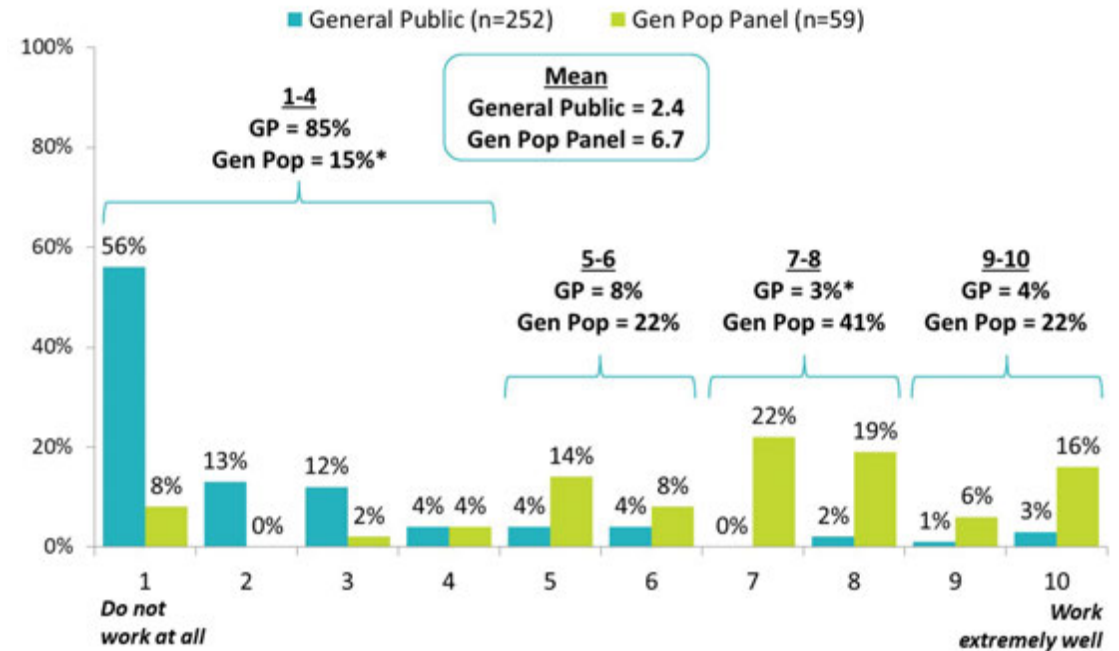
Results are relatively high among members of the *Gen Pop Panel* (mean score of 6.7), while feedback from the *General Public* is markedly lower (mean score of 2.4).

Results from the *General Public* sample show that respondents from current district 3 give modestly higher scores (4.6) and those from current district 5 give modestly lower scores (2.1) compared with the rest of the district respondents.

Results are consistent across demographic sub-groups.

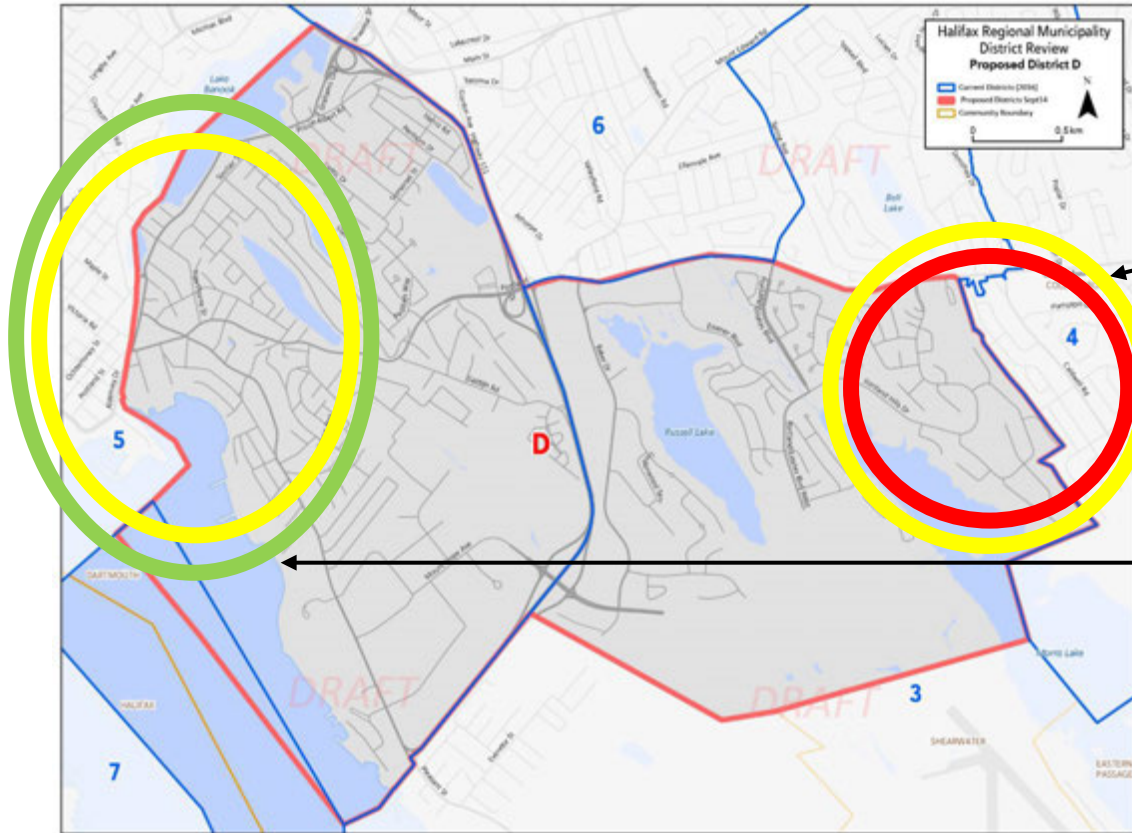
## New Boundaries for District D Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B13: To what extent do you believe that the new district boundaries for DISTRICT D work well or not? \*Due to rounding.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Respondents from current district 5 in the General Public sample are least likely to agree with the proposed district boundaries.



## Placement of New Proposed District Boundary for District D

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will start at Portland Street, south of Bell Lake, this boundary will proceed southerly along the Dartmouth community boundary to Morris Lake. It will go west to Highway 111, south of Mount Hope and continue southwest down Highway 111 to the Halifax Harbour.

The new proposed boundary will proceed northwest along the coast to Shubenacadie Canal (not including Kings Wharf) and go north through Sullivans Pond and Lake Banook to Highway 111. Finally, it will go south-easterly along the 111 to Portland and down to Bell Lake.

**Mean**  
**General Public = 2.4**  
**Gen Pop Panel = 6.9**

**Mean**  
**General Public = 2.3**  
**Gen Pop Panel = 7.0**

Q.B15A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=252, Gen Pop n=59) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District D** that related to existing districts **3** and **5**. There are major concerns about the split of Downtown Dartmouth and most feel that the new District should remain within current District 5 boundaries. Another large issue is the difference between the communities on each side of Highway 111, the west belonging to the downtown core, the east having more similarities with Cole Harbour.

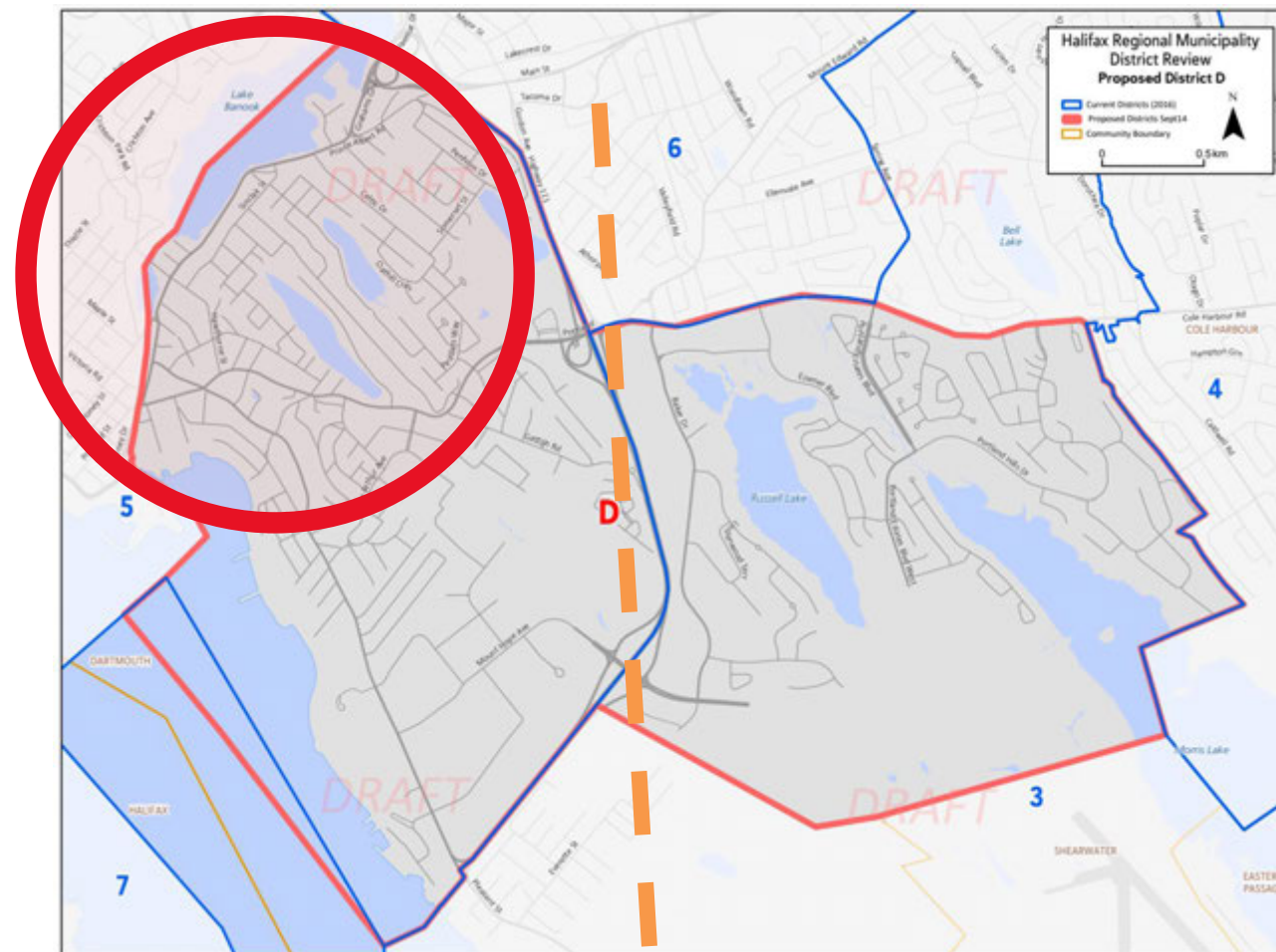
More than half of the comments were related to the division of downtown Dartmouth, or “Old Dartmouth”. There were specific concerns in the neighbourhoods around Lake Banook, and in proximity of Dartmouth Cove.

Another large portion of comments highlight the distinction between the two sides of the highway, or what is called the inside of the “Circ” and the outside of the “Circ”; many believe these two areas are composed of very distinct communities that have very little in common.

It is also worth mentioning the split between Portland Hills neighbourhood and Woodlawn area on each side of Portland Street which some believe belong together in the same District.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 6.7 / 10 – (Sample size : 59)*  
*General Public Score: 2.4 / 10 – (Sample size: 252)*  
*Total number of comments: 311*



“

*This redrawing clearly violates the communities of interest provision. Splitting downtown Dartmouth in half would split a well-defined community in half. This makes no sense. People from a well-defined community will routinely find themselves at odds with their neighbours. The solution is to keep downtown Dartmouth whole. The existing boundaries for District 5 make sense.*

*The area known as Old Dartmouth, that is the area bordered by the Harbour, Highway 111, including the communities inside the round about should remain intact. These are the true urban areas of Dartmouth with the same concerns and the same goals.*

*District does not reflect historical, cultural, and natural unity of area.*

*Splitting the Shubenacadie Canal, Sullivan's Pond and Lake is asinine. Downtown Dartmouth grew up AROUND these waterways - they are the CENTRE of the community NOT a natural boundary. What a nightmare it would be to manage and protect these waterways if they are separated into two Districts! The downtown harbourside neighbourhoods should all be part of the same District. They are physically interconnected and culturally similar and have little in common with the suburban neighbourhood on the other side of Highway 111.*

“

*It impact the voter representation by breaking up communities and placing them into larger communities in which they won't have their views properly appreciated thus losing all impact of old Dartmouth the heart of Dartmouth. It is a historical and political abomination to separate our communities especially via the lake. The lake is what joins our community it is a point of community and pride it is a horrific undertaking to tear apart a community by the seems that hold it together.*

*We live in "Dartmouth North" and feel that we already get left behind. If no longer part of Dartmouth centre, it would solidify that people do not care about our area. Honestly it seems this division is creating "rich areas" vs "poor areas" which is highly problematic.*

*I have already stated that the residential area bounded by the harbour and the circumferential highway share history, culture, and concerns.*

*Portland Hills and Baker Drive have very little in common with downtown Dartmouth. You have established communities (old infrastructure, etc.) and growing communities. It has broken up family of school Districts.*

*This new boundary combines areas inside and outside the circumferential highway. It combines two areas which are distinct in their perspectives.*

*In general, there is support proposed district D although residents do express that areas including Woodlawn and Forest Hills should be included.*

**Pros:**

- General support received in qualitative feedback for this proposed district.

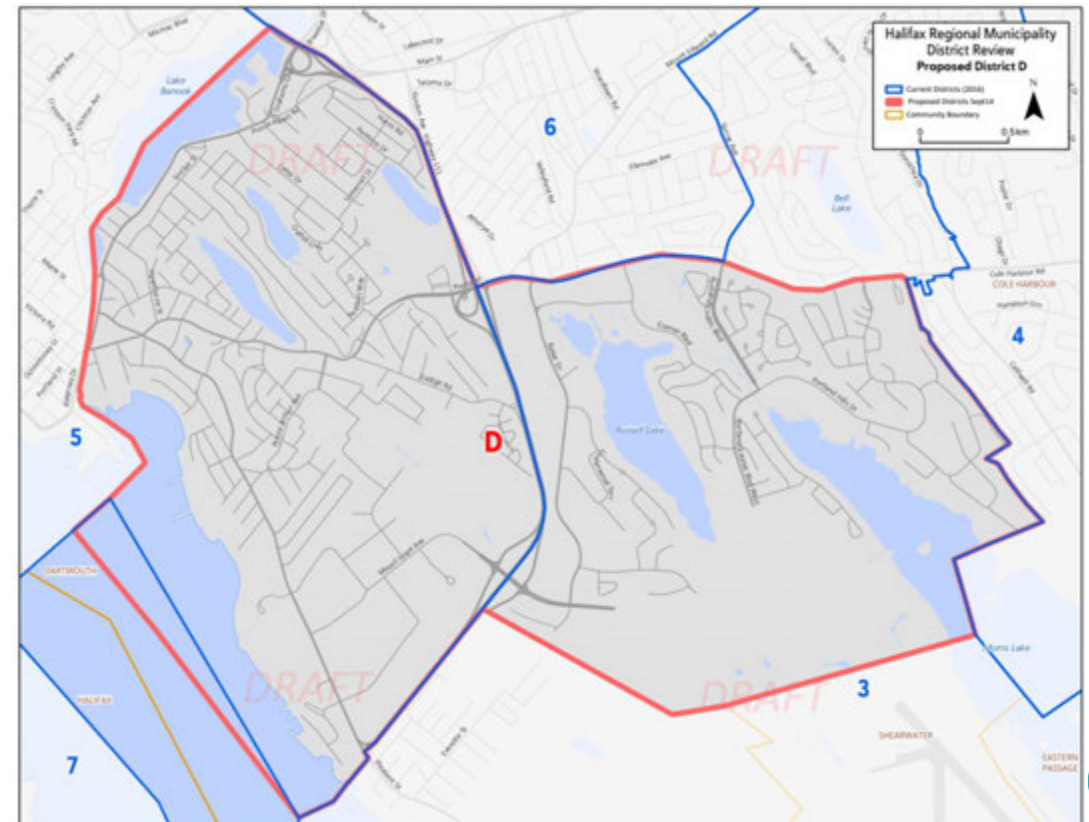
**Cons:**

- Portland Hills, Portland Estates, Russell Lake (currently in proposed district D), Woodlawn and Forest Hills (not currently in proposed district D) are part of the same community and should be kept together.
- Prefer the current boundary lines for district 6 to the proposed district D.

“

*I am in support of the proposed district D. At least, unlike amalgamation and the Regional Centre Community Council, we are being consulted with.*

*What benefit is this to anyone separating close nit neighbourhoods? Example: Caledonia, Montebello, and Woodlawn.*



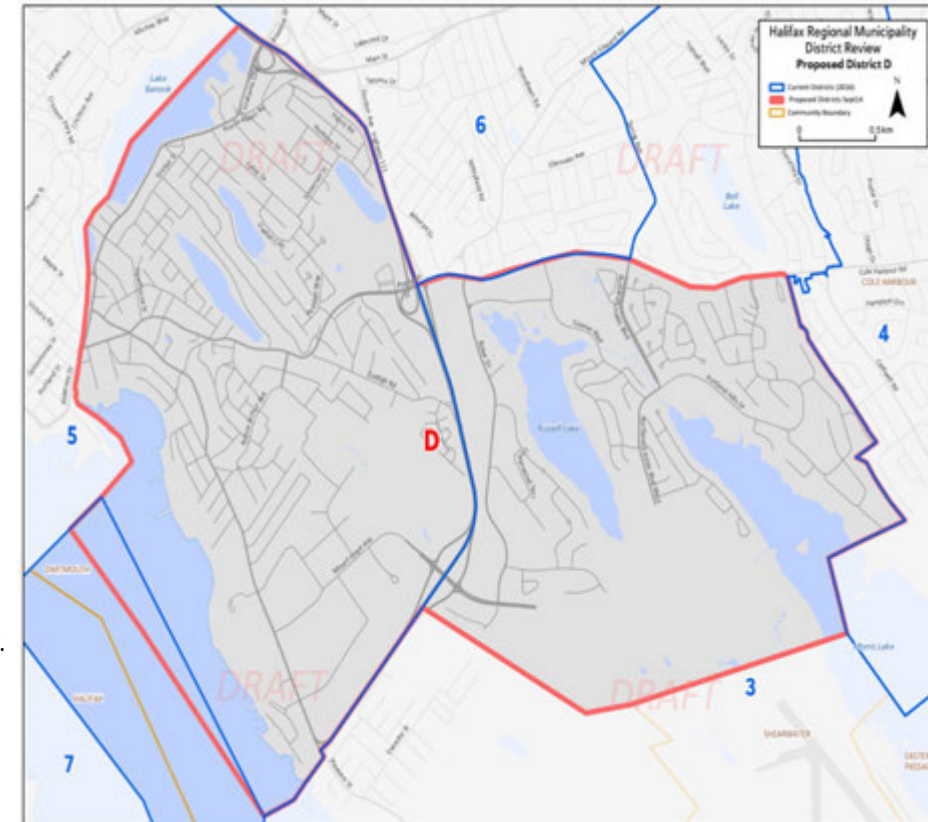
*Councillors would like to see other key areas of Dartmouth currently in district 6 added back into this proposed district.*

## Pros:

- Baker Drive and Russell Lake stay intact which is seen as benefit.
- The proposed district is reverting back to the way it was before.
- Manor Park (i.e., area north of Portland Street and between Oat Hill Lake Park and Penhorn Lake) is very suburban and similar to Portland Hills, both of which are in proposed district D.

## Cons:

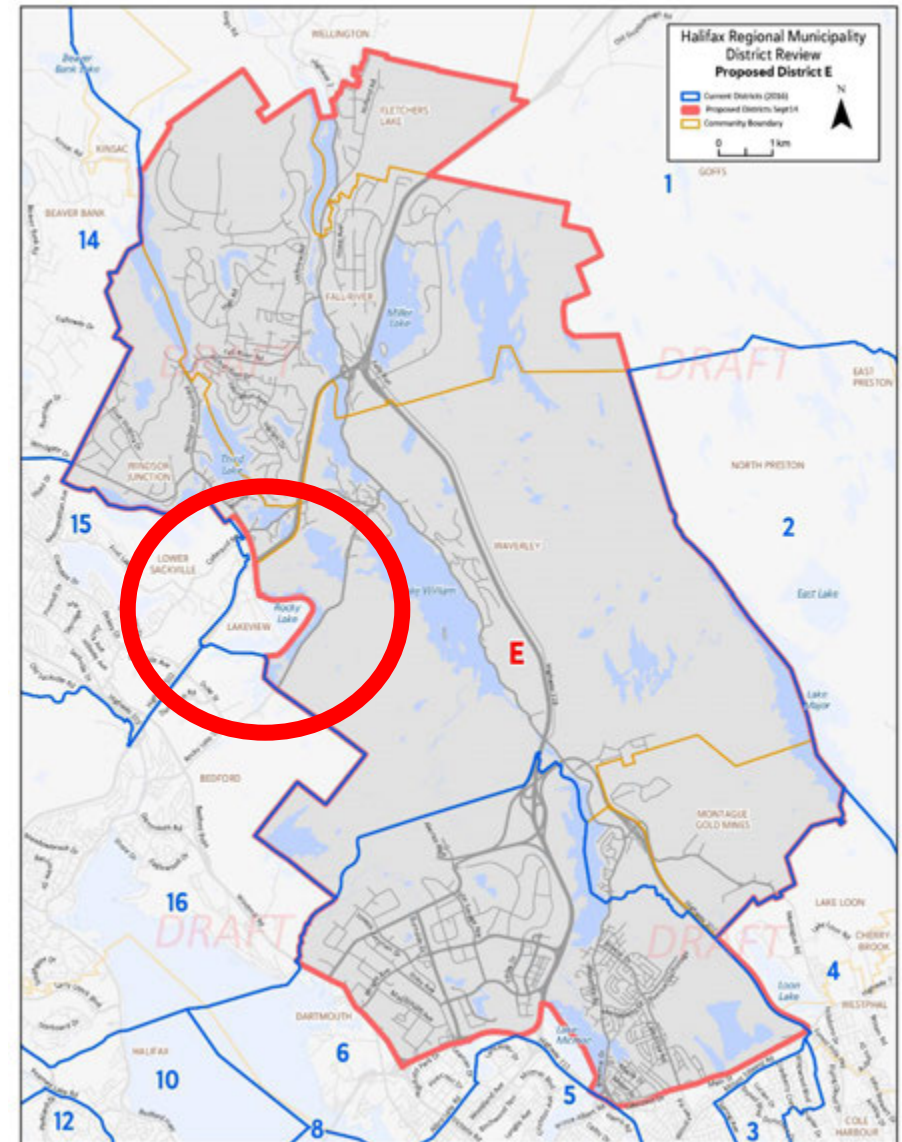
- Concerned with how part of the eastern shore has been brought into the Woodlawn area.
- There could be some edits made to the boundary in South and North Woodside.
- Some see proposed district D as a solution for 10 years in the future after more growth has taken place. Right now, districts should be divided into downtown Dartmouth and Eastern Passage.
- Would prefer to keep the boundary along the Circumferential Highway the way it is now as this is a natural boundary.
- Some disagree with the separation of Caledonia, Montebello and Woodlawn, which should all be kept as part of Dartmouth.



Survey and engagement session results are consistent, with residents strongly disagreeing with the proposed changes, especially concerning the exclusion of the community of Lakeview, as well as a lack of understanding as to why disparate communities such as Fletcher's Lake and Fall River would be included in the same district as much more urban areas of Dartmouth.

### Key Concerns:

- Exclusion of Lakeview from surrounding and connected communities of Windsor Junction and Fall River.
- Linking of communities such as Windsor Junction, Fall River, Fletcher's Lake with Dartmouth. Areas that are in current District 6, such as Burnside and Port Wallace, feel a strong connection with the city of Dartmouth and the Woodlawn areas.
- Wellington, Grand Lake and Oakfield communities, which were once all part of the same District with Fall River area and communities, which are separated from Fall River in this proposal.





*Seven in ten respondents in the General Public sample from the current district six report that they do not think the proposed boundaries work at all.*

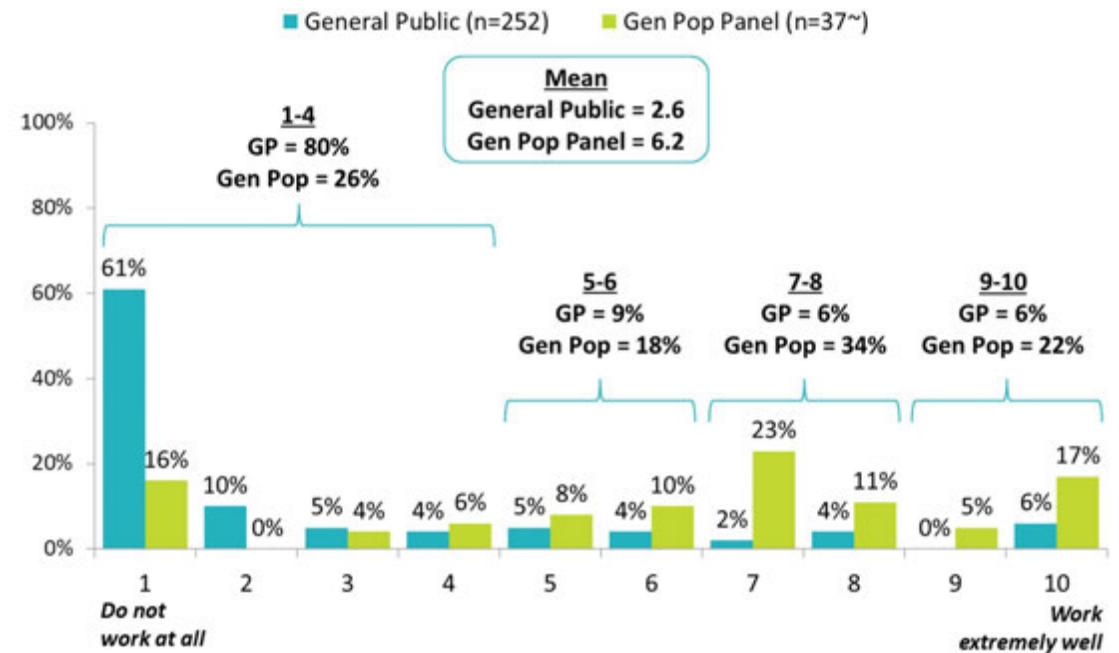
Members of the *General Public* sample offered very low scores for this proposed district (mean of 2.6), with eight in ten offering scores of between 1 and 4, and six in ten giving a superlative score of one out of ten. By contrast, members of the *Gen Pop Panel* are more moderate, with neutral scores in general (mean of 6.2).

Results from the *General Public* sample show that those in the current district 1 give scores slightly higher (3.2) and conversely, those in current district 6 give scores slightly lower (1.8) than other districts.

Results are consistent across demographic sub-groups.

## New Boundaries for District E Work Well or Not

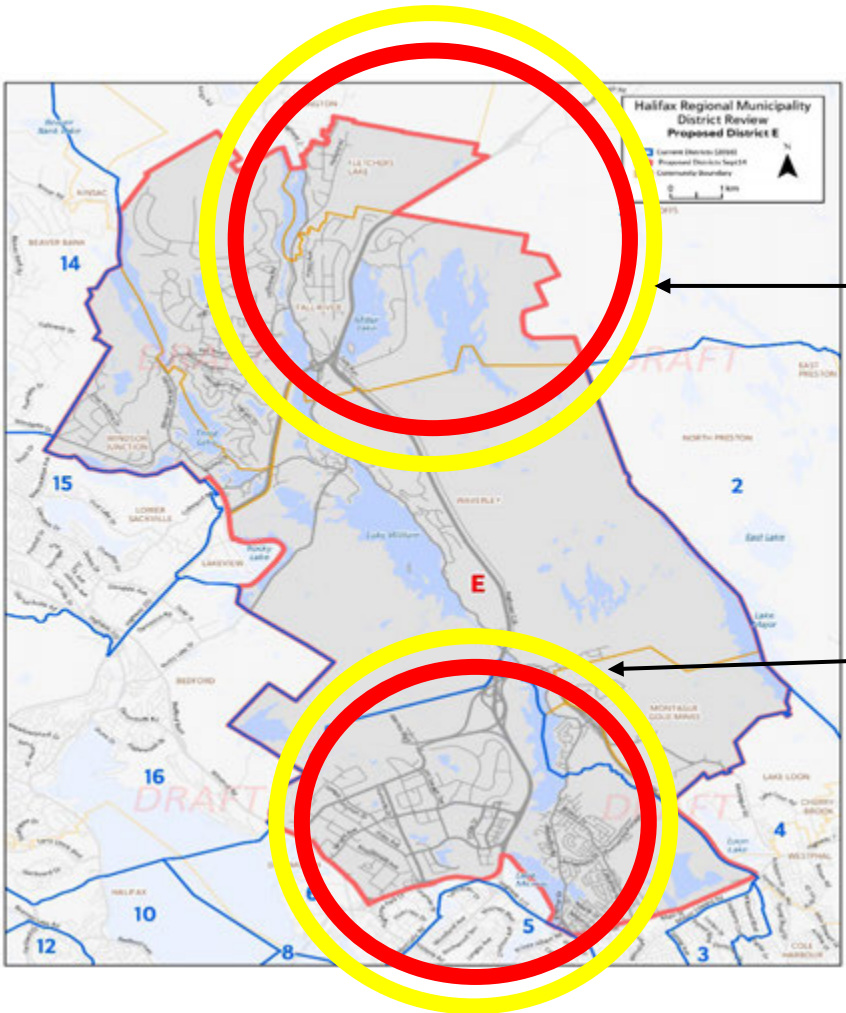
Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B17: To what extent do you believe that the new district boundaries for DISTRICT E work well or not? ~Caution: Small sample size.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.



Six in ten respondents from the General Public sample do not think that the proposed boundaries work at all, and mean scores are relatively low.



### Placement of New Proposed District Boundary for District E

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will include the communities of Fletcher's Lake down through Fall River to the Montague Gold Mines found currently in District 1.

The new proposed boundary will include parts of Dartmouth around Forest Hills Parkway to Main Street, through Lake Mic Mac to Highway 118. It will also include Waverley, avoid Lakeview, and up to the Windsor Junction.

**Mean**  
**General Public = 2.9**  
**Gen Pop Panel = 5.8**

**Mean**  
**General Public = 2.6**  
**Gen Pop Panel = 5.5**

Q.B19A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=242, Gen Pop n=37~) ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District E** that related to existing districts **1** and **6**. Concerns seem focused on the distinction between the top and bottom part of the suggested District boundaries (i.e.: the areas around Dartmouth and Fall River).

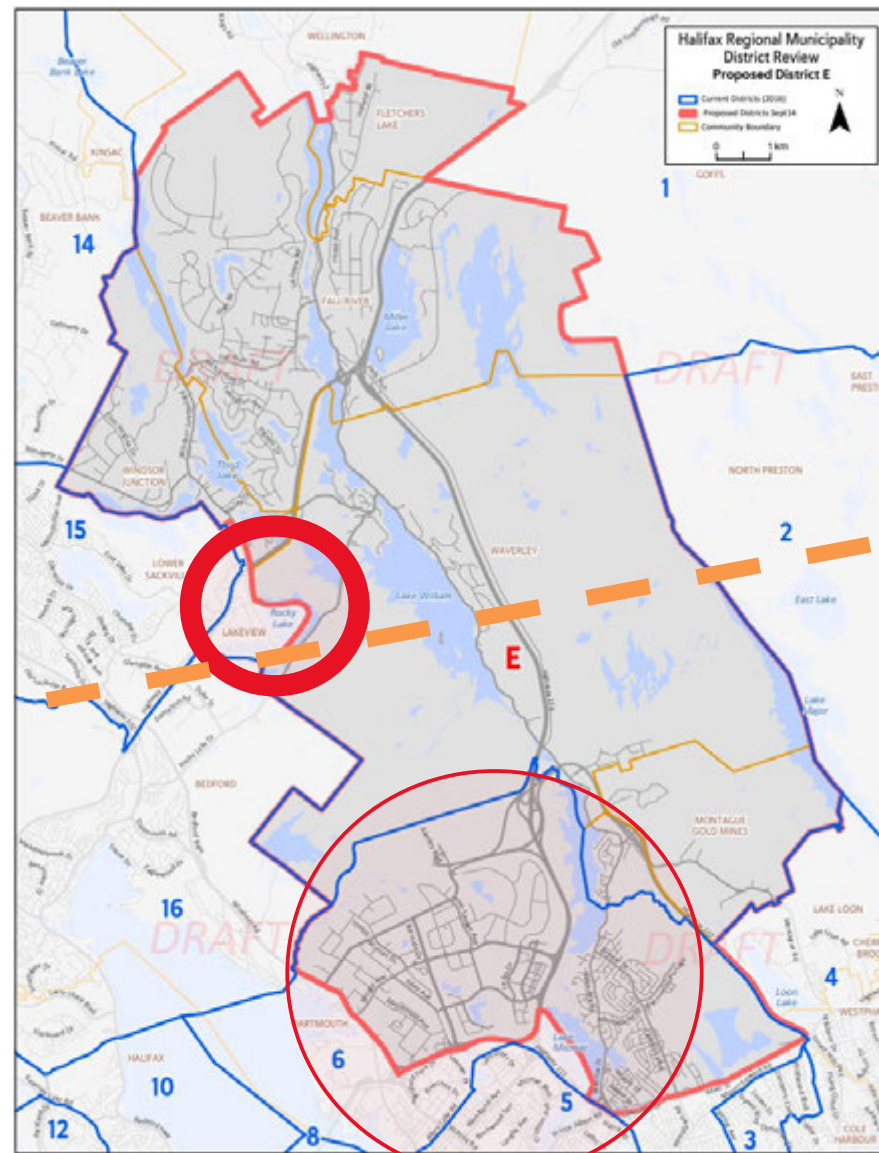
There is strong concern about the Lakeview community being excluded from the newly proposed District; especially with the strong existing bonds between Lakeview, Windsor Junction and Fall River, also known as the LWF.

Areas that are in current District 6, such as Burnside and Port Wallace, feel a strong connection with the city of Dartmouth and the Woodlawn areas.

Other concerns relate to the Wellington, Grand Lake and Oakfield communities, which were once all part of the same District with Fall River area and communities.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 6.2 / 10 – (Sample size : 37) \* Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 2.6 / 10 – (Sample size: 252)*  
*Total number of comments: 289*



“

*Windsor Junction, Fall River and Fletchers Lake are rural areas, whereas my community is suburban. I really don't think this proposed District makes sense, geographically. I also don't want somebody from one of those rural areas representing my community, since they're not going to be as familiar with our needs as is the case presently (with our existing electoral Districts boundaries).*

*You are going piecemeal with people and Districts. Taking a bit of Dartmouth and trying to make them country! Look at all the land between Dartmouth and Lake Fletcher. What exactly do we have in common with Lake Fletcher? You are taking residential and commercial areas and splitting them apart from their current areas.*

*I live in Dartmouth and my councillor will most likely live in Fall River. I want my councillor to understand the needs of my neighbour hood. If by chance, we are able to have a councillor from Dartmouth that would not serve the residents of Fall River well as they do not live in Fall River.*

*I live on Major St which is currently in District 6. Our community is connected to WOODLAWN. We have NO connection to Fall River and Windsor Junction. The CRITERIA - COMMUNITY OF INTEREST has been ignored completely. Our community has NOTHING TO DO with WINDSOR JUNCTION. Again, whoever dreamed up these boundaries DOES NOT know DARTMOUTH at all!*

“

*Again, these are numbers based. this has moved Lakeview out of our traditional community of LWF. LWF is a community that exists on the ground, not from an aerial map. On the ground the Highway 102 does not dissect Lakeview from Windsor Junction and Fall River. We drive under the bridge . Those who don't live here don't understand the community connection.*

*Historically, the LWF communities have been together since 1891.*

*I do NOT agree with the exclusion of Lakeview. Specifically, Lakeview Road. I repeat that Lakeview, for generations, been part of a closely knit community with Windsor Junction and Fall River, referred to as “LWF”. This has also included close ties with Waverley. We have had to fight to maintain this identity and inclusion during boundary reviews. This area is not just a head count at the voter lines, it contains people who have deeply ingrained emotional ties with its community*

*Fall River/Windsor Junction/Lake Fletcher are too far away from and have little in common with the city of Dartmouth. They should be included with Wellington and Oakfield. To a lesser extent I feel the Montague area (east of Highway 107) has more in common with neighbouring communities like Lake Loon/Humber Park and would be better served if in the same District as those communities.*

*Residents on whole oppose proposed district E given the lack of similarities between Fall River and Dartmouth and, because these communities have been split from communities of interest in this proposal.*

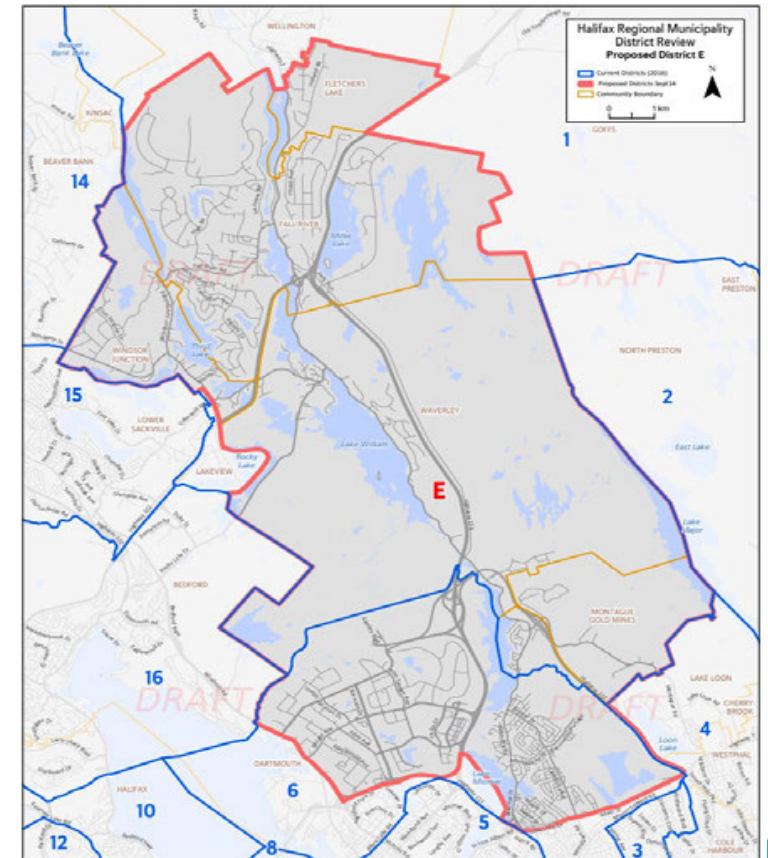
## Cons:

- Residents largely believe that proposed district boundary E should maintain community integrity Craigburn Drive/Port Wallace. Currently Port Wallace is in proposed district E but Craigburn Drive is not, which is seen as an issue.
- There were concerns expressed about the combination of urban and suburban communities.
- Some residents equate a large geographic size with a long travel time to polling stations.
- Concerns from residents noted the communities of interest criterion, with Fall River and Dartmouth/Burnside in the same district. Fall River was felt to fit better with Sackville, historically.
- Residents believe that Lakeview should be kept with Fall River including areas of Wellington, Oakfield and Grand Lake.
- Many indicate that the proposed district should not divide the communities of Waverley. The Shubenacadie waterway is historic and felt to be “an anchor” of the area’s identity.
- Suggestions were made to revise the northern boundary to extend no further than either Spider Lake Road or slightly beyond where highway 107 connector crosses Waverley Road.
- Suggestions were also made to consider including section of Woodlawn within this proposed district.

## Other Considerations:

- The integrity of new and current Business Improvement Districts should be maintained within the proposed district boundaries.
- Convenience and where residents access amenities should be considered in this proposal.

“ I ask that the northern boundary line for district E be revised to extend no further than either Spider Lake Road or slightly beyond where the highway 107 connector crosses Waverley Road.

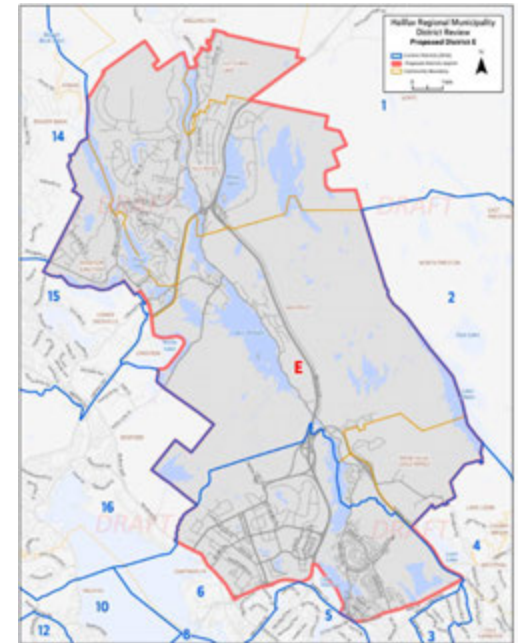


*Councillors are opposed to proposed district E on the basis that it does not prioritize communities of interest.*

- Dartmouth and Fall River are felt to have very different challenges and these communities are also felt to have very little connection to one another.
- Part of the area has an urban centre (Dartmouth) while the other (Fall River) does not. Fall River is felt to be more like Beaver Bank and Lower Sackville.
- It was suggested that proposed district E should stop at the northern boundary of the current district 6. In a similar vein, proposed district E should not include the Port Wallace area (i.e., Montebello, Keystone Heights, Shubie Park, Lake Charles, etc.) as this is part of Dartmouth and would have a better fit in proposed district D.
- Some believe that Burnside should have a single voice and single councillor to represent that voice, while others believe that splitting Burnside between councillors would be beneficial.
- It was suggested that Wellington, Fall River and Lakeview could be included in current district 2 (communities in proposed district A), but does not make sense to include them with Dartmouth. Further, the communities of Oakfield, Grand Lake, Wellington and Fletcher’s Lake (known as the River Lakes communities) should be kept together.
- It is good that the area of Barry’s Run is included in the proposal with other parts of Dartmouth, as this community has previously felt underrepresented.
- Some suggested they would prefer to keep district 6 as is and do away with district E entirely.

**Other Considerations:**

- Uninhabited areas should be divided by access points. If there is a single access point to an area, that should be included in single district.



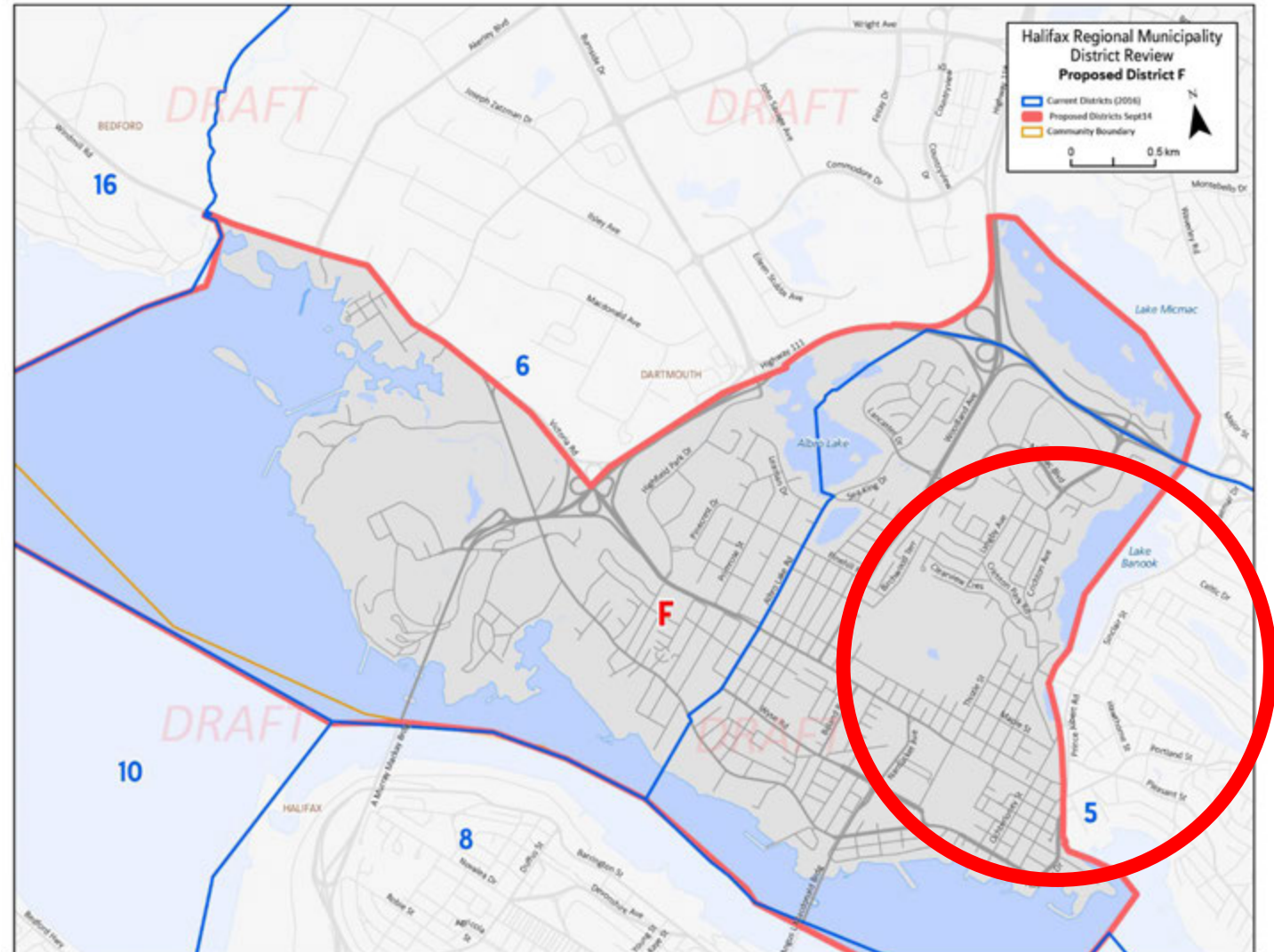
Findings from the survey are moderately consistent with feedback from engagement sessions. Respondents from the *Gen Pop Panel* sample are more inclined to agree with the proposed boundaries. However, the problem area that is mentioned among many residents is the division of downtown Dartmouth, consistent with feedback related to proposed district D.

### Key Concerns:

- Splitting downtown Dartmouth across two districts.
- Placement of the eastern boundary of newly suggested District F along lake Banook down to Dartmouth Cove.
- Exclusion of Shannon Park area and Burnside from Downtown Dartmouth.

### Key Benefits:

- Dartmouth North being moved to Downtown Dartmouth makes sense.
- Highway 111 as a natural northern boundary for part of the district.





# District F – Survey Results

Results from the General Public sample show that three-quarters of respondents give bottom box (1-4) scores, while members of the Gen Pop panel are more in favour of the proposed district.

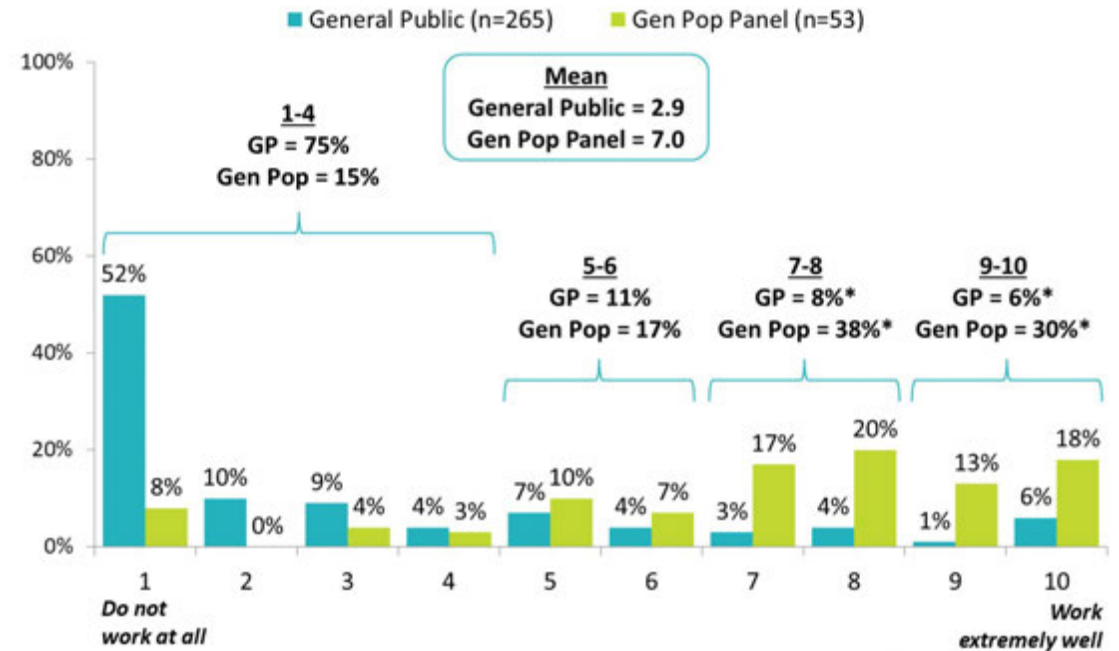
Members of the Gen Pop Panel offered relatively high scores (mean of 7.0) related to this district, in contrast to member of the General Public who accessed the survey via a generic link (mean of 2.9).

District 6 respondents from the Gen Pop Panel group were more likely to respond that the proposed district boundaries work well than respondents from other districts (8.5) Conversely, district 5 respondents from the General Public group were far unhappier (2.5) with the proposed boundaries than those from other districts.

Results are consistent across demographic sub-groups.

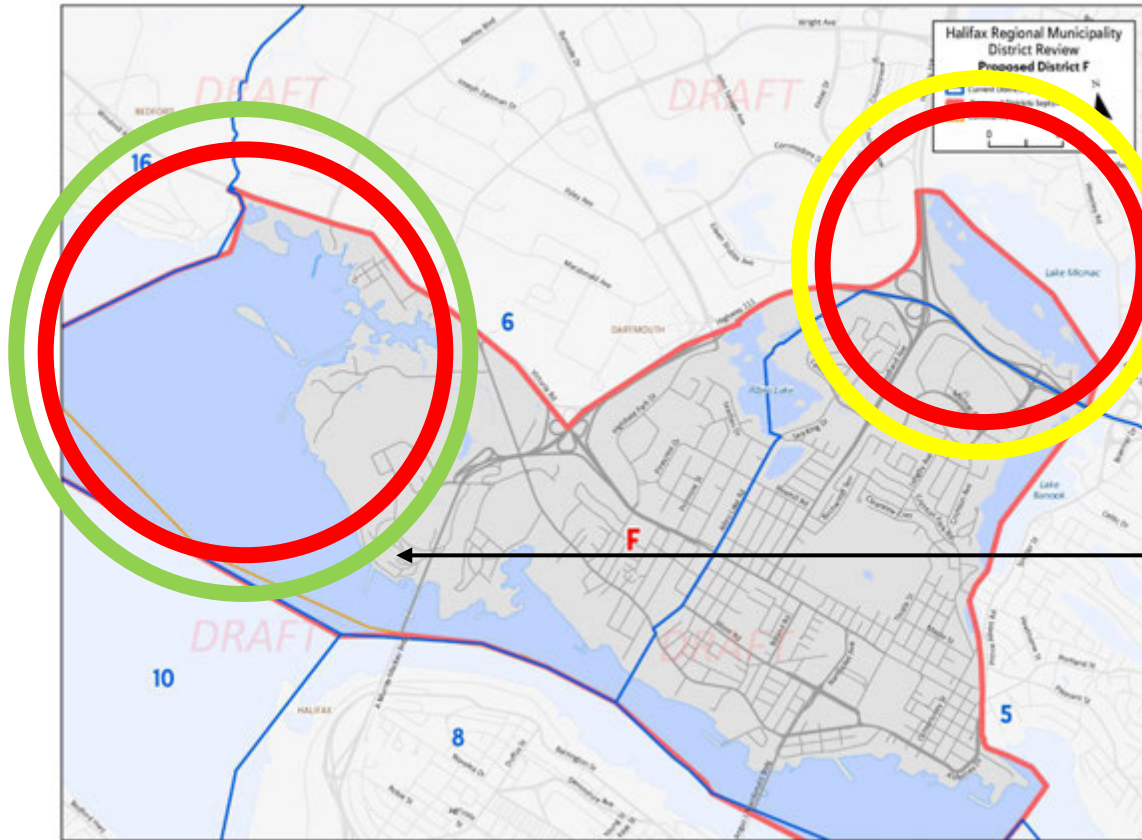
## New Boundaries for District F Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B21: To what extent do you believe that the new district boundaries for DISTRICT F work well or not? \*Due to rounding.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Two-thirds of respondents from the Gen Pop Panel give top box (7-10) scores concerning the proposed placement of district F boundaries, while members of the General Public offered much lower scores.



## Placement of New Proposed District Boundary for District F

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will start from Highway 118 at Lake Micmac it will go southeast through Lake Micmac until Highway 111 and then continue south-easterly through Lake Banook, Sullivans Pond and the Shubenacadie Canal to Halifax Harbour (including Kings Wharf).

The new proposed boundary will proceed northwest along the coast up to the Dartmouth Community boundary near Wrights Cove (north of Navy Island). The boundary will follow Windmill Road and Victoria Road southeast to Highway 111 and then Highway 118.

**Mean**  
**General Public = 2.7**  
**Gen Pop Panel = 6.9**

**Mean**  
**General Public = 3.1**  
**Gen Pop Panel = 7.1**

Q.B23A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=261, Gen Pop n=53) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean



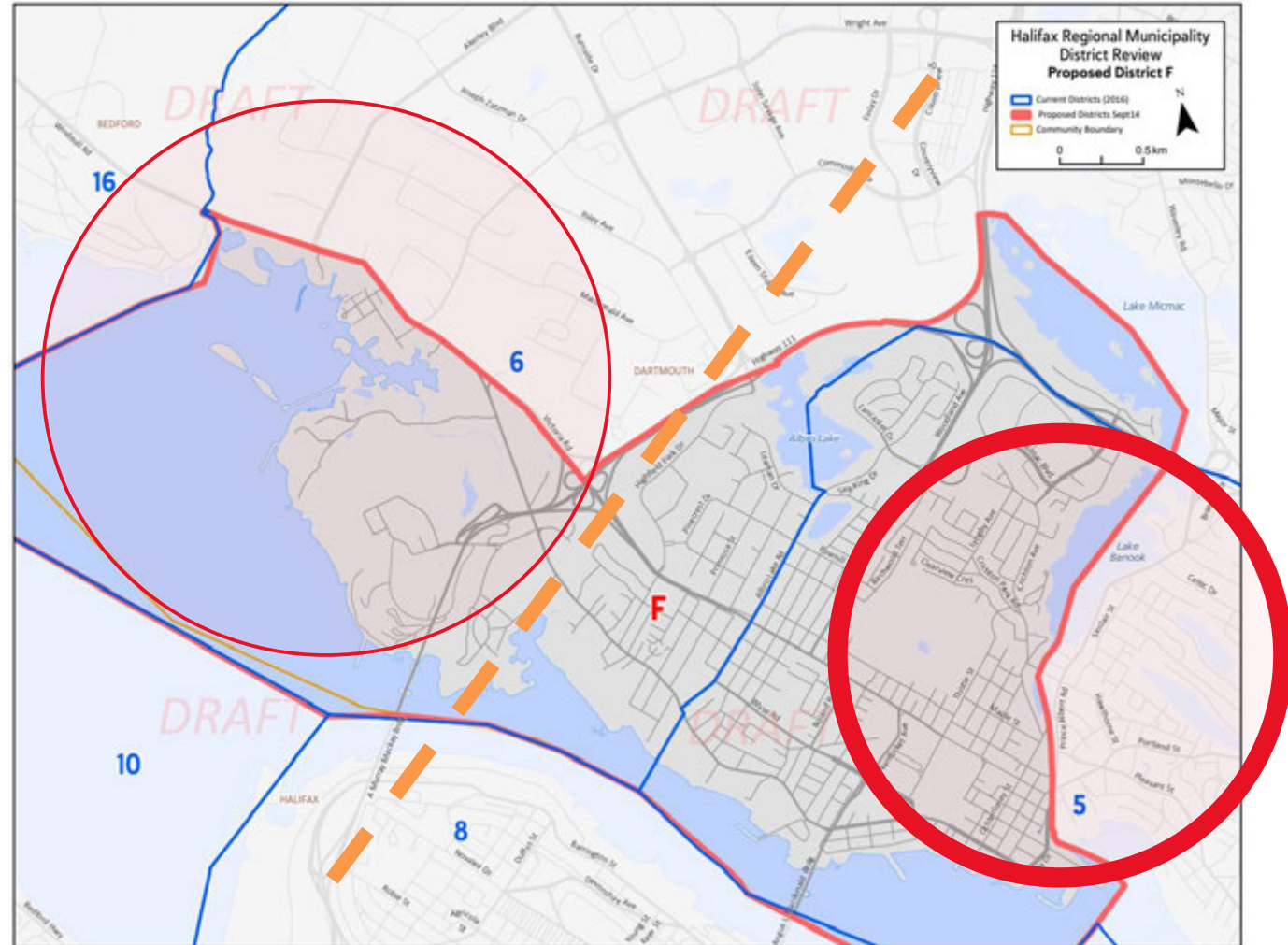
Residents provided commentary regarding proposed **District F** that related to existing districts **5** and **6**. Major concerns relate to the split of downtown Dartmouth and the placement of the eastern boundary of newly suggested District F along lake Banook down to Dartmouth Cove.

The majority of concerns in this area relate to the split of Downtown Dartmouth, or what is currently District 5. Most people strongly feel they should be kept as a single community.

Some people believe that Shannon Park area and Burnside sections should not be included with sections of Downtown Dartmouth and should not be excluded from the rest of Burnside area.

Verbatim commentary shown on the next page offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 7.0 / 10 – (Sample size : 53)*  
*General Public Score: 2.9 / 10 – (Sample size: 265)*  
*Total number of comments: 318*



“

*You are cutting downtown Dartmouth in half re red boundary line right hand side. That makes no sense at all. We lose our downtown Dartmouth identity and having more than 1 councillor representing the downtown core just makes community engagement that much more difficult. Also, there are so many overlapping issues re downtown area it only makes sense to keep it intact. Add other areas if you wish but do not disturb current downtown boundaries.*

*I live in this proposed District. Again, I feel that the neighbourhoods surrounding the downtown and the lake have a lot in common. They are a community. This does not take into account how people go about their daily lives, where they walk or bike or drive to access services and gather.*

*You are cutting Downtown Dartmouth in half which is flat wrong. This is a very strong area going through immense change and it needs a single voice. I have lived here since 1987 and I dislike your changes.*

*Downtown Dartmouth shouldn't be cut in two. However, I do see the value in the north end having sort of its own District in that it could help with more diverse representation.*

“

*This redrawing clearly violates the communities of interest provision. Splitting downtown Dartmouth in half would split a well-defined community in half. This makes no sense. People from a well-defined community will routinely find themselves at odds with their neighbours. The solution is to keep downtown Dartmouth whole. The existing boundaries for District 5 make sense.*

*I have already stated that the residential area bounded by the harbour and the circumferential highway share history, culture, and concerns. We need a single strong voice to represent us at council.*

*Again - it stems from the fact that you are degrading downtown Dartmouth representation which has very unique needs. The current boundaries take a downtown more urban community and combine it with areas of the community that are more suburban and bordering on industrial. The needs of these areas are very different and sometimes in opposition. Again, this severing of the downtown Dartmouth community will negative impact representation and important connections for downtown urban residents.*

*Downtown Dartmouth shouldn't be combined with the business park area, if extra population needed should be inside Circ or along the lake chain out the Waverley Road.*

*In general, residents would prefer to keep the downtown core of Dartmouth within one district.*

## Cons:

- Residents would generally prefer a boundary which would keep the Dartmouth downtown core within one district rather than the division on the southern side of the proposal. Some residents recognize that voter parity and population growth in the area may not make this a feasible option, however.

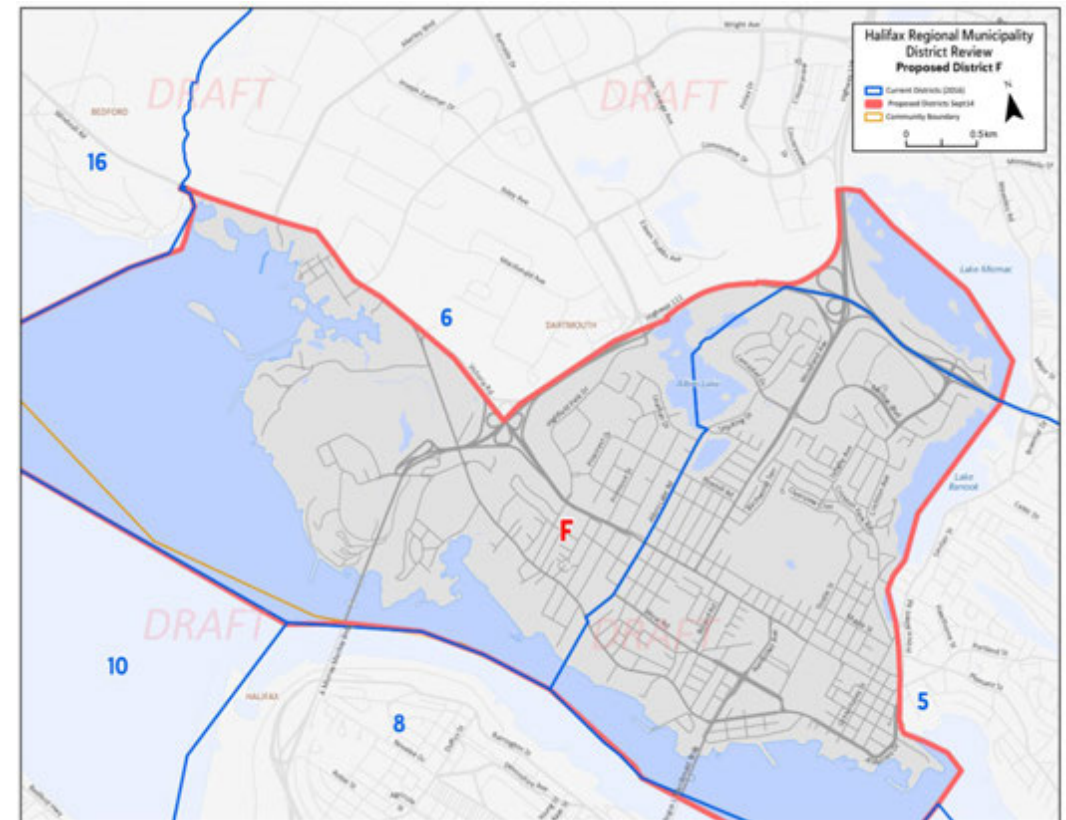
## Other Considerations:

- Residents believe that consideration should be given to the importance of not dividing established communities as part of proposing new district boundaries.

“

*What is the real benefit in carving downtown into two pieces?*

*Downtown Dartmouth is just that, “downtown.” It has always had a very distinct identity, just ask anyone who lives there.*



*In general, Councillors are content with the boundaries for proposed district F, offering minimal suggestions for change.*

## Pros:

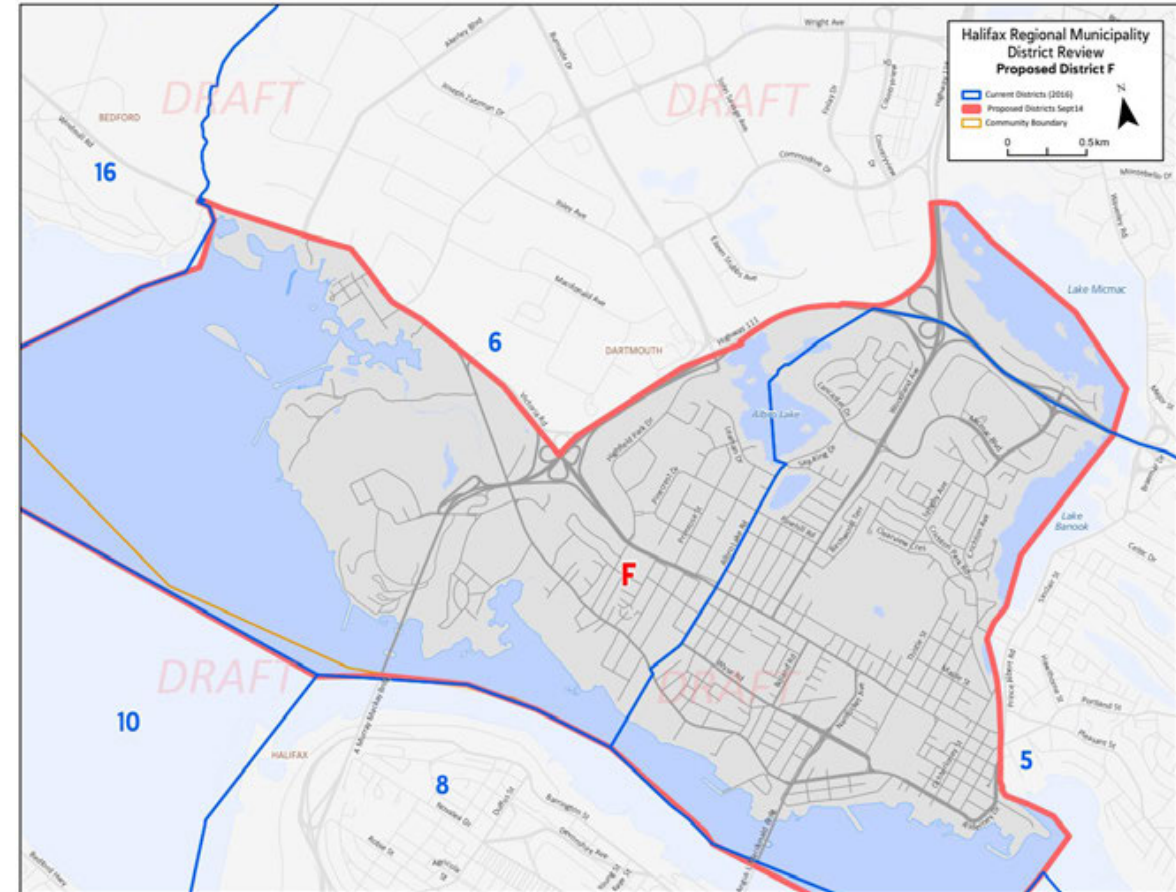
- Overall, some Councillors were content with proposed district F, who indicated an understanding for need to divide areas due to growth and elector counts.
- Dartmouth North being moved to Downtown Dartmouth makes sense to some.

## Cons:

- Albro Lake is a natural boundary (as it was in the existing district boundaries).
- Five Corners Wellness Centre should be included as part of downtown (i.e., proposed district F).

## Other Considerations:

- Although Highfield Park/North Dartmouth are very different from Montebello (for example) it would be acceptable to put them in the same district if necessary due to their geographic proximity.



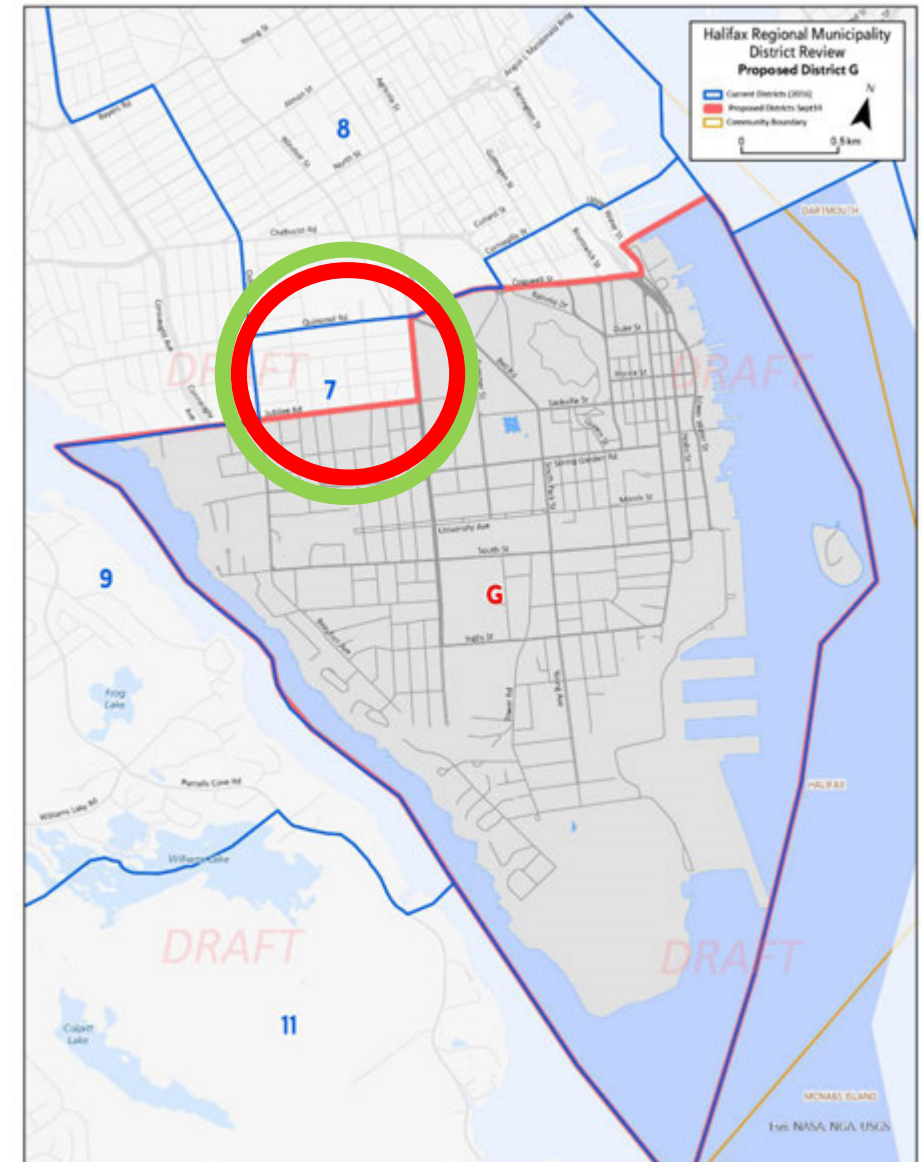
The proposed boundaries for district G are generally well-received among respondents from the survey and the engagement sessions, except for the proposal to have Jubilee Road as the boundary instead of Quinpool Road or Pepperell Street. The change from Cornwallis Street to Cogswell Street is endorsed.

### Key Concerns:

- The residential area south of Quinpool Road to Jubilee is much more of a community of interest in common with the residential area south Jubilee than it is similar to areas to the west.
- The idea of dividing Districts along roads leaving opposite sides of streets in different Districts is not a popular concept for residents of this District.

### Key Benefits:

- Moving the northern boundary from Cornwallis to Cogswell makes sense.





*Results are mixed concerning the proposed boundaries for district G.*

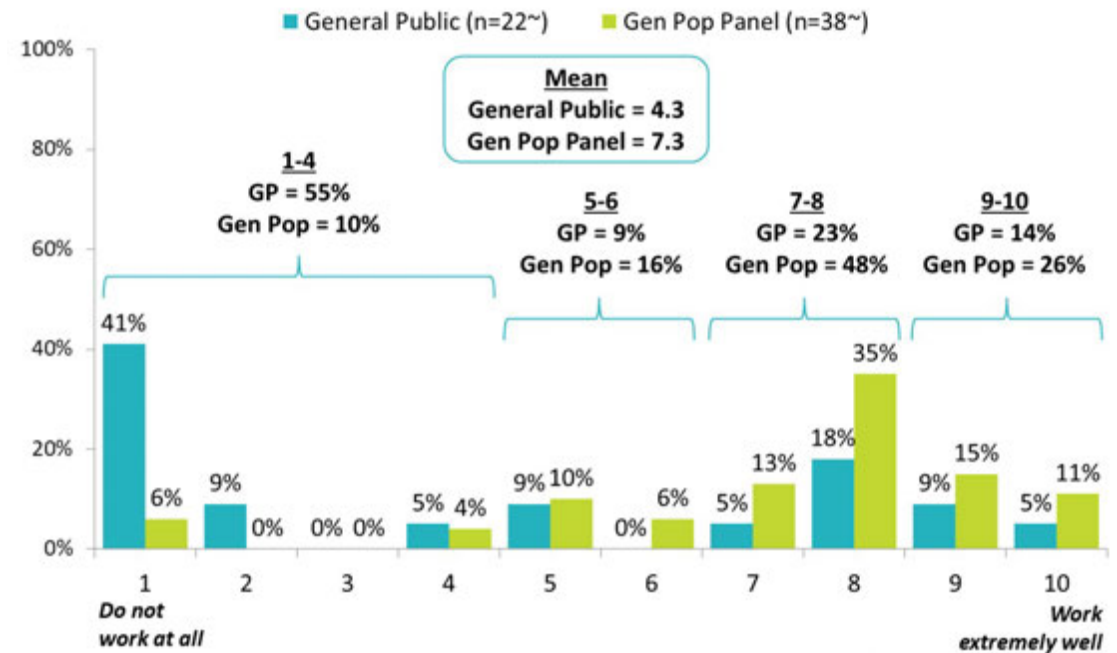
One-third of *General Public* respondents give top box (7-10) scores concerning the proposed boundaries for district G and by contrast, three-quarters of *Gen Pop Panel* respondents offered positive, top box scores.

Members of the *General Public* sample were much more likely to offer negative scores (55% scores of 1 – 4). However, note that sample sizes for both groups are relatively small.

Results are consistent across demographic sub-groups.

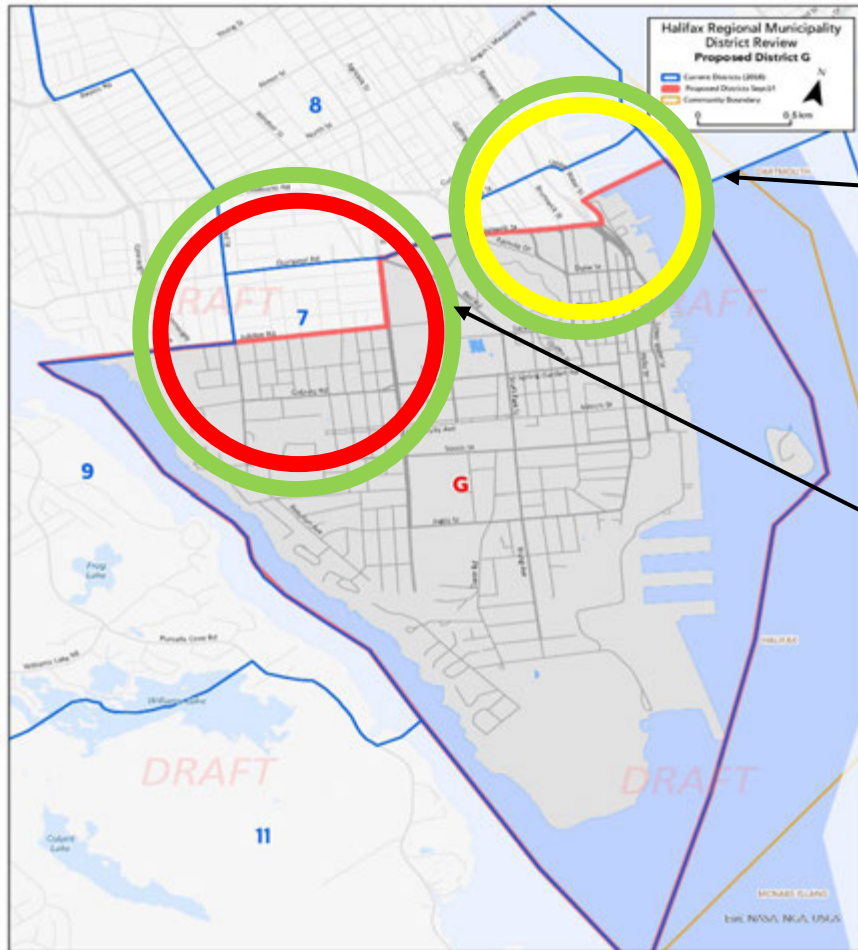
## New Boundaries for District G Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B25: To what extent do you believe that the new district boundaries for DISTRICT G work well or not? ~Caution: Small sample size.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Agreement among respondents from both samples is mostly moderate regarding proposed boundaries for district G.



## Placement of New Proposed District Boundary for District G

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will start on the south end of the Halifax Commons and would proceed southeast on Robie Street until Jubilee and proceed southwest on Jubilee until the coast where it then travels east towards Point Pleasant Park and up the coast, including George's Island.

The new proposed boundary has been moved north to Cogswell until the Cogswell Interchange.

**Mean**  
**General Public = 4.9**  
**Gen Pop Panel = 7.2**

**Mean**  
**General Public = 5.4**  
**Gen Pop Panel = 7.7**

Q.B27A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=22, Gen Pop n=38) ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District G** that related to current district 7. The only concern noted is the small section currently in District 7 (between Quinpool Rd and Jubilee Rd).

A large portion of this District is not subject to change so there is satisfaction with the consistency, except for the areas between Quinpool Rd and Jubilee Rd that are being moved to the North End District. People south of Quinpool feel more attached to current District 7 than they do to the North End area.



The idea of dividing Districts along roads leaving opposite sides of streets in different Districts is not a popular concept for residents of this District.

Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 7.3 / 10 – (Sample size : 38) \***  
**Caution should be used when interpreting these results as the sample size is small**  
**General Public Score: 4.3 / 10 – (Sample size: 22) \***  
**Caution should be used when interpreting these results as the sample size is small**  
**Total number of comments: 60**

*“ It’s almost the same as now, but I don’t think the boundary should be on jubilee- that divides the community.*

*Nothing is perfect but I hate to see boundaries down the middle of the street when neighbours on both sides have the same problems in a neighbourhood. move boundary to include both sides of the street. This would also go for Quinpool Rd.*

*The area being sliced off (Quinpool to Jubilee, Robie to the west) from District 7 does not have the same “community of interest” that it is being added to. The issues in this area align more with the area it presently is in then the area it is proposed to be added to. I strongly disagree with this change.*

*Moves our area streets to new Districts from other side of same street... some streets divided in half... in G and Half in I. Makes no sense. Very badly thought out. Bad proposal.*

*These proposed boundaries divide a cohesive neighbourhood along an arbitrary line. Specifically, the portion along Robie Street and then back along Jubilee. This area is very much in common with Robie further south.*

*I live to the south of Quinpool. Not part of the northend at all.*



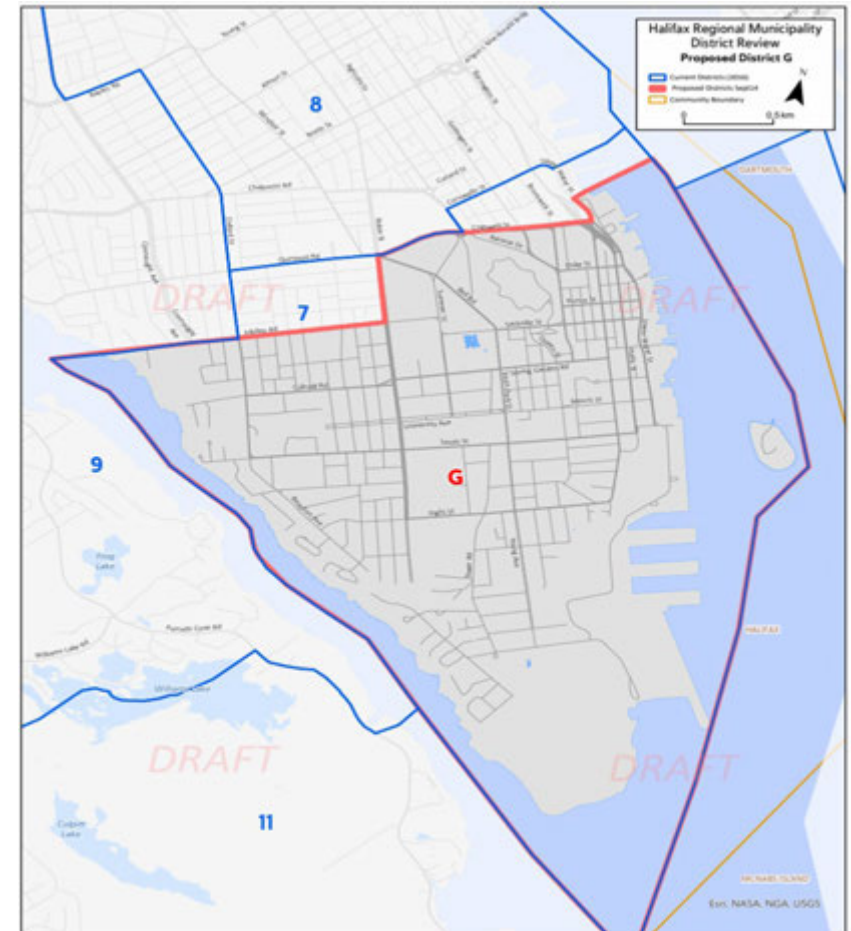
*There is public opposition to the removal of some of the “tree streets” from proposed district G/ current district 7.*

**Cons:**

- Communities in current district 7 that have been put into proposed district I are felt to bear few similarities to the other communities in proposed I. Some residents would prefer to keep the area bound by Robie, Jubilee, the Arm and Bedford in proposed district G.

“

I would like to see the “Tree Streets” kept together either in district G or I and not split.



*Councillors provide limited feedback but would prefer to see all the ‘tree streets’ kept together in one district.*

**Pros:**

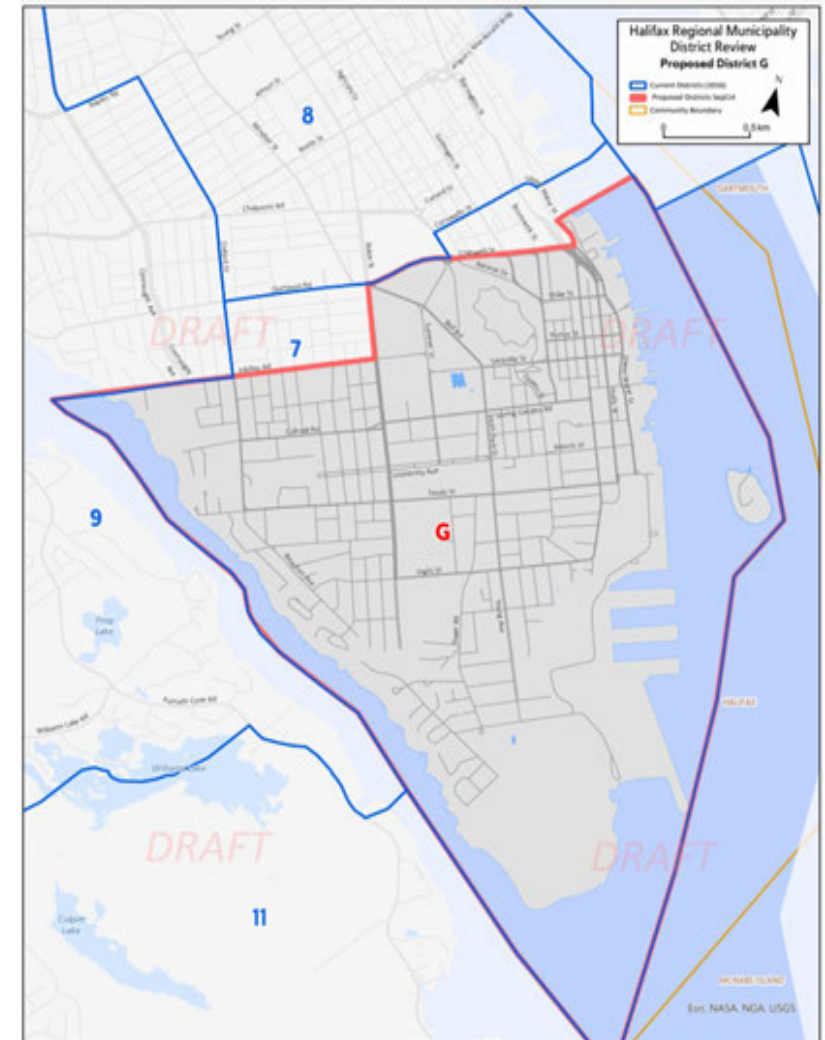
- Councillors are generally content with Quinpool Road being excluded from proposed district G.

**Cons:**

- Prefer to have the southern boundary at Coburg Road rather than Jubilee (if it can't be Pepperell) in order to keep all ‘tree streets’ together in a single district. For context, the ‘tree streets’ begin at Pepperell Street continue down towards the Northwest Arm.

**Other Considerations:**

- It is ideal to have parks divided between multiple districts so that multiple councillors are responsible. It is less appropriate to divide industrial parks, but it is okay to do so if necessary.



Despite small sample sizes, district H had the highest scores among proposed districts. Residents from the survey and the engagement sessions express moderate levels of satisfaction concerning the proposed boundaries for district H.

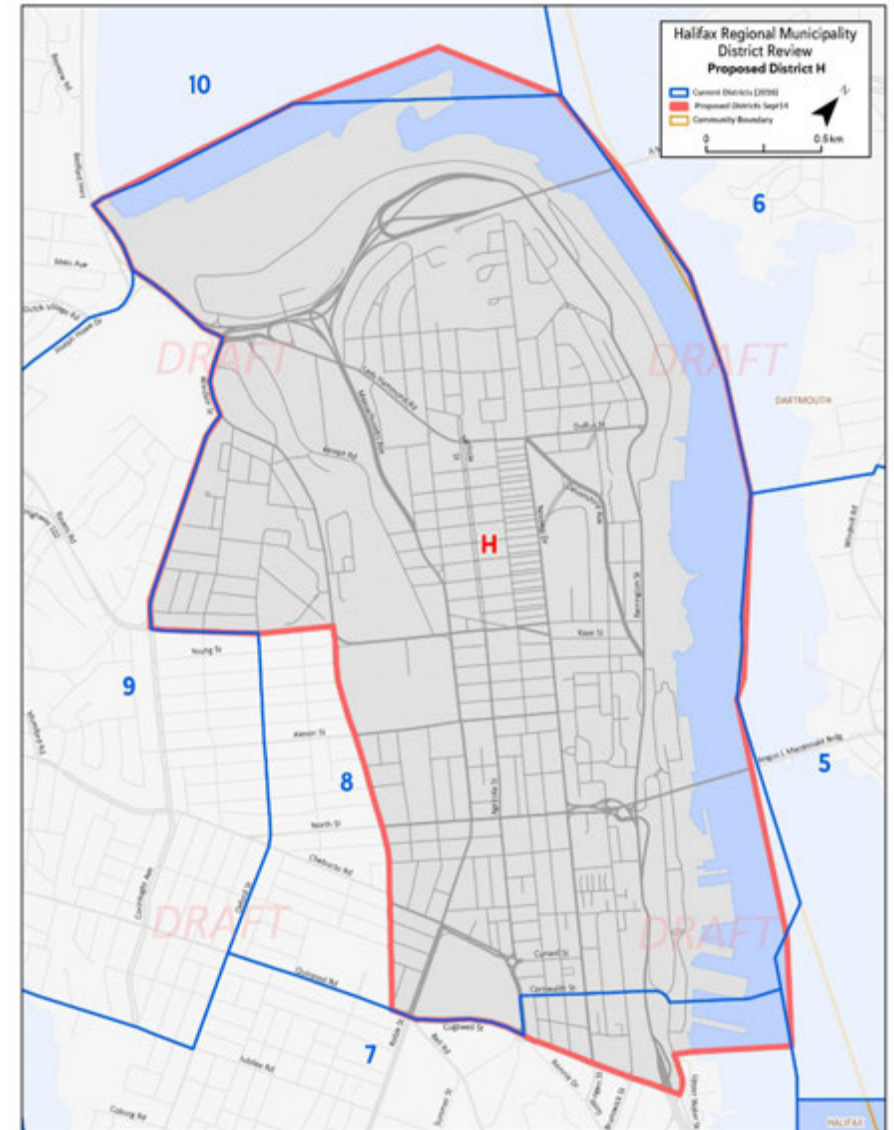
Positively, there are no problem areas to mention.

### Key Concerns:

- No areas of concern were noted with this proposed district, though a few noted that by moving the boundary on the west side eastward, it creates economic divides between wealthier neighbourhoods such as Westmount and more “working class” neighbourhoods in the North end.

### Key Benefits:

- Relatively consistent with the current district, but the change of the southern boundary to Cogswell was seen as a benefit, along with moving the boundary from Oxford to Windsor.

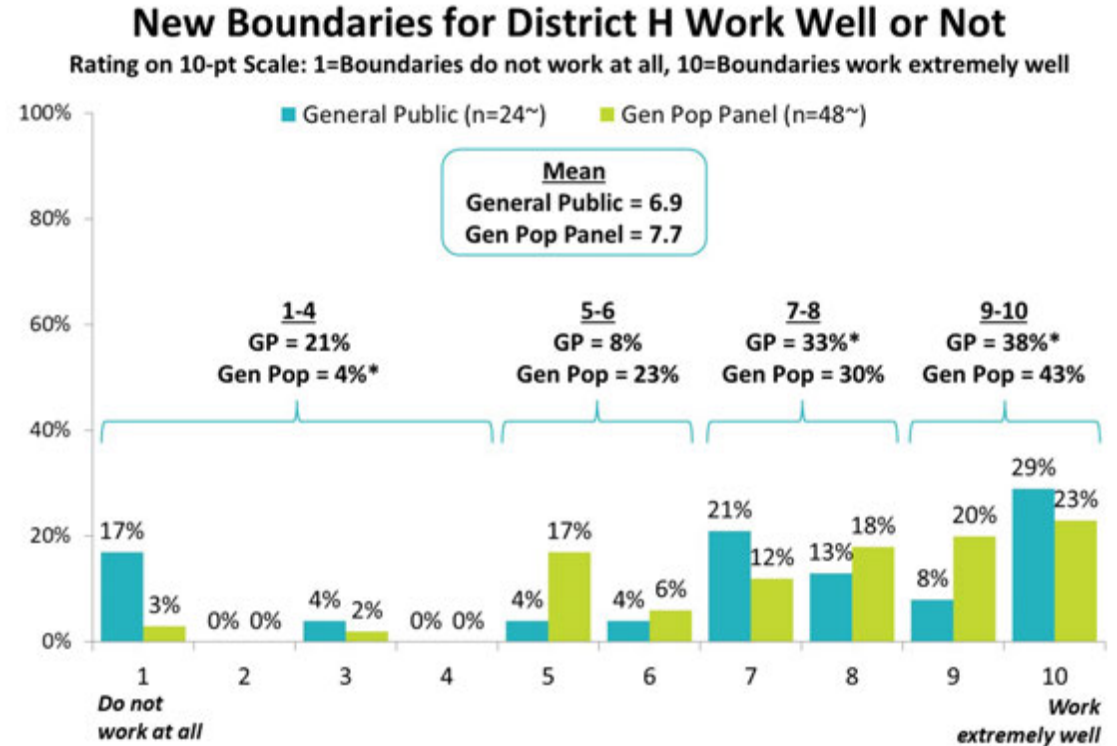




Overall, respondents from both sample sources give the high scores for district H.

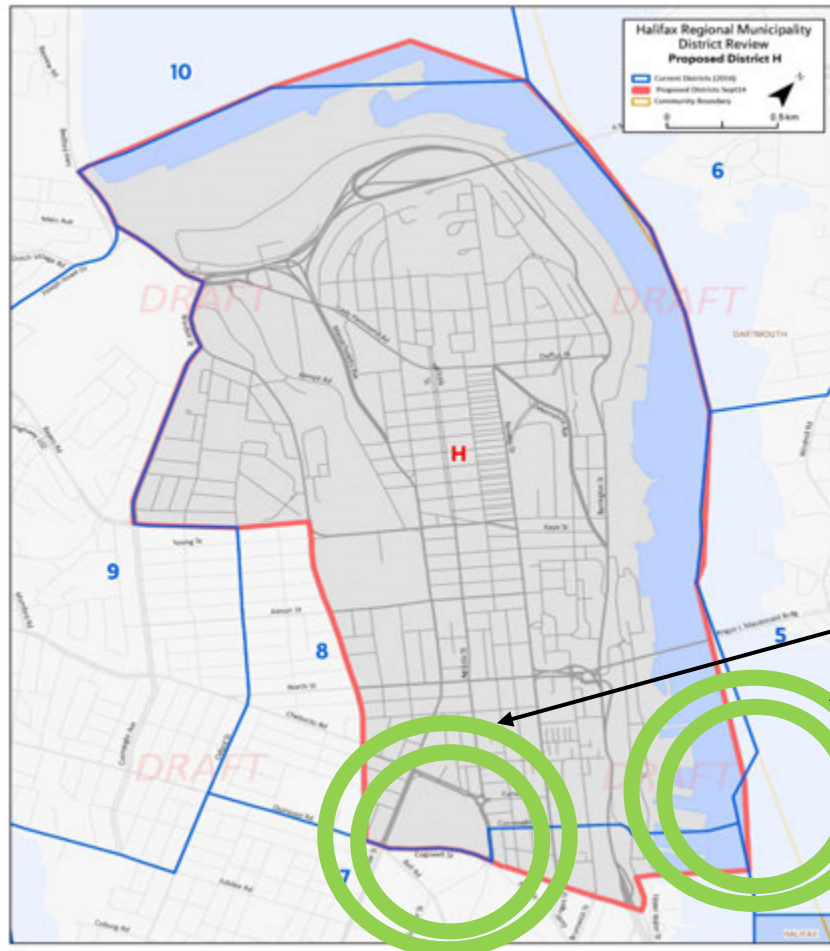
Seven in ten respondents from the *General Public* sample give top box (7-10) scores concerning the proposed boundaries for district H and a similar proportion of respondents from the *Gen Pop Panel* sample also give top box scores.

Results are consistent across demographic sub-groups.



Q.B29: To what extent do you believe that the new district boundaries for DISTRICT H work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

*Despite small sample sizes, levels of agreement are moderate to high regarding the placements of the proposed district H boundaries.*



## Placement of New Proposed District Boundary for District H

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

*The new proposed boundary will be west of the Halifax Commons, and would end at Parker Street and Quinpool Road and proceed northwest on Windsor Street to Bayers Road and connect back to Connaught and subsequently to the Bedford Highway.*

*The new proposed boundary will be east of the Halifax Commons and will continue on Cogswell until Upper Water Street and follow the coastline to the MacKay Bridge.*

### Mean

**General Public = 7.0**  
**Gen Pop Panel = 7.4**

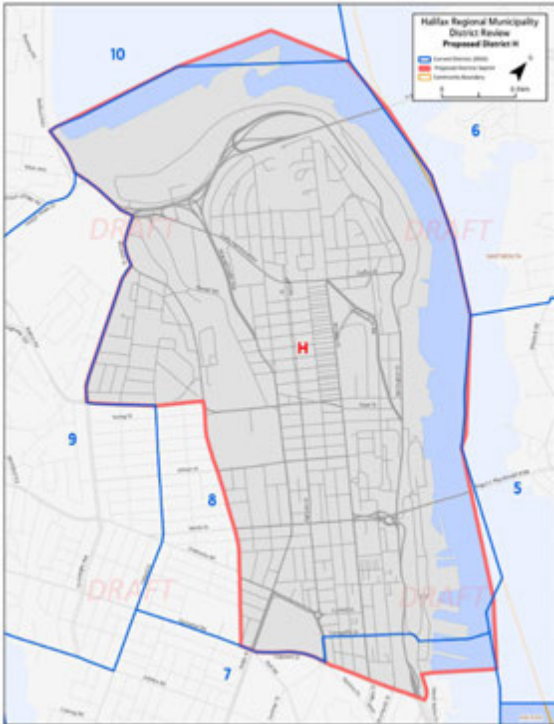
### Mean

**General Public = 7.8**  
**Gen Pop Panel = 7.6**

Q.B31A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=23, Gen Pop n=48) ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District H** that related to current districts 7 and 8. Comments highlighted solid support for this proposed District. Most feel it represents common communities, and it is not a big change from the existing District, which is appreciated.



Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 7.7 / 10 – (Sample size : 48) \* Caution should be used when interpreting these results as the sample size is small**  
**General Public Score: 6.9 / 10 – (Sample size: 24) \* Caution should be used when interpreting these results as the sample size is small**  
**Total number of comments: 72**

“

*These boundaries very nicely encompass everything that residents would consider the north end of Halifax. This is a region of HRM with specific interests that a councillor could represent.*

*This is encompassing most of what I would consider "my area" of the city.*

*Seems reasonable to keep the north end together.*

*The southern boundary should be North Street. South of North Street and Cogswell are a unique neighbourhood and should be regarded as so.*

*I want to see boundaries with a better mix of rich and poor business and residential.. Insufficient mix of incomes.*

*There is positive and negative here. This omits the wealthy Westmount area, which is functionally very different from the more working class areas of the North End. But it also creates a "zone of inequality," which currently is especially bad with our current councillor, who refuses to communicate with constituents.*

*Looks fine and relatively tight geographically with common resident concerns.*

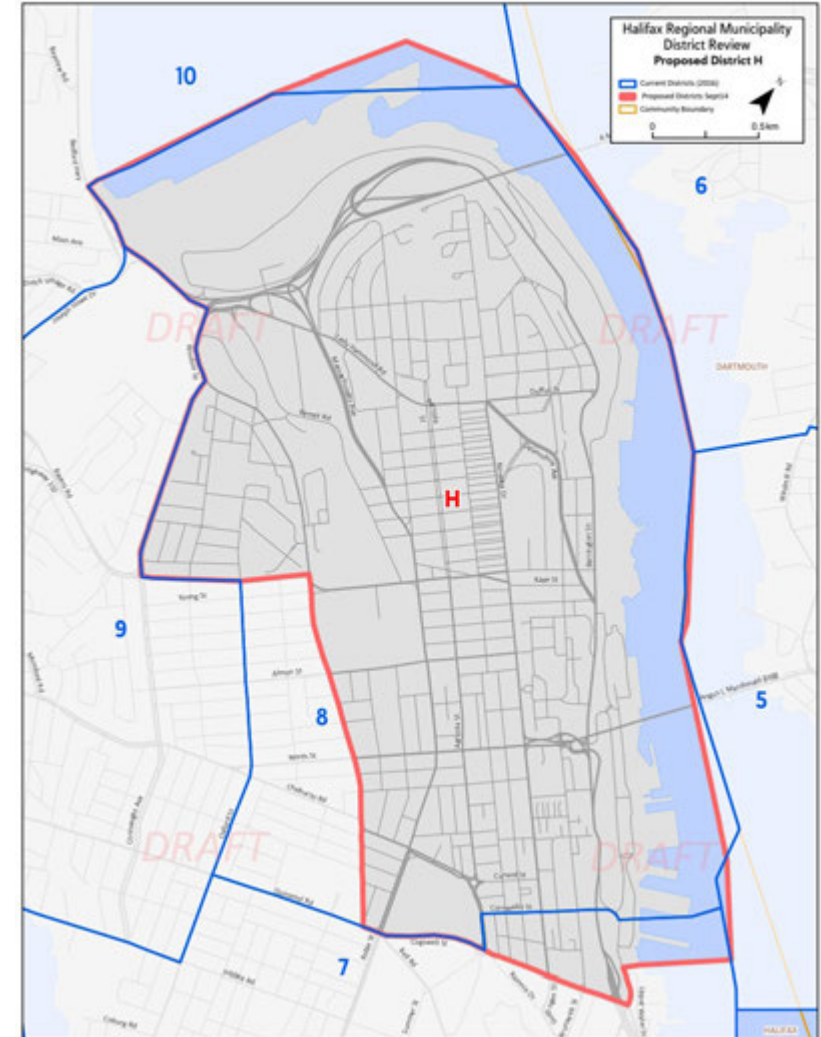
*Councillors note that changes are limited to proposed district H and are generally content with the minimal adjustments.*

## Pros:

- In general, Councillors indicated that the limited boundary changes that have been made are consistent with what residents have asked for in the past. There is recognition that the new boundaries (making the district somewhat smaller geographically) are defensible given the rapid growth that is easy to see in the area based on all the construction.
- It was felt that it is appropriate to change the southern boundary to Cogswell Street, where it was previously at Cornwallis Street, which was felt to make less sense given where businesses operate.
- Councillors felt that having the western boundary along Windsor Street makes sense.

## Cons:

- While some felt that it was unfortunate to move some of Quinpool Road, it was also seen as a sensible decision to keep the entirety of the business district within one district.
- Concerned that residents on Allan Street might be upset that are not in proposed district H but Councillors often do share responsibility for areas and can handle issues like this if they arise.



Although results are consistent among survey and engagement session responses, opinions are mixed concerning the proposed boundaries for district I. Notably, there is no overwhelming problem area to mention, however, opinions on all boundaries are mixed.

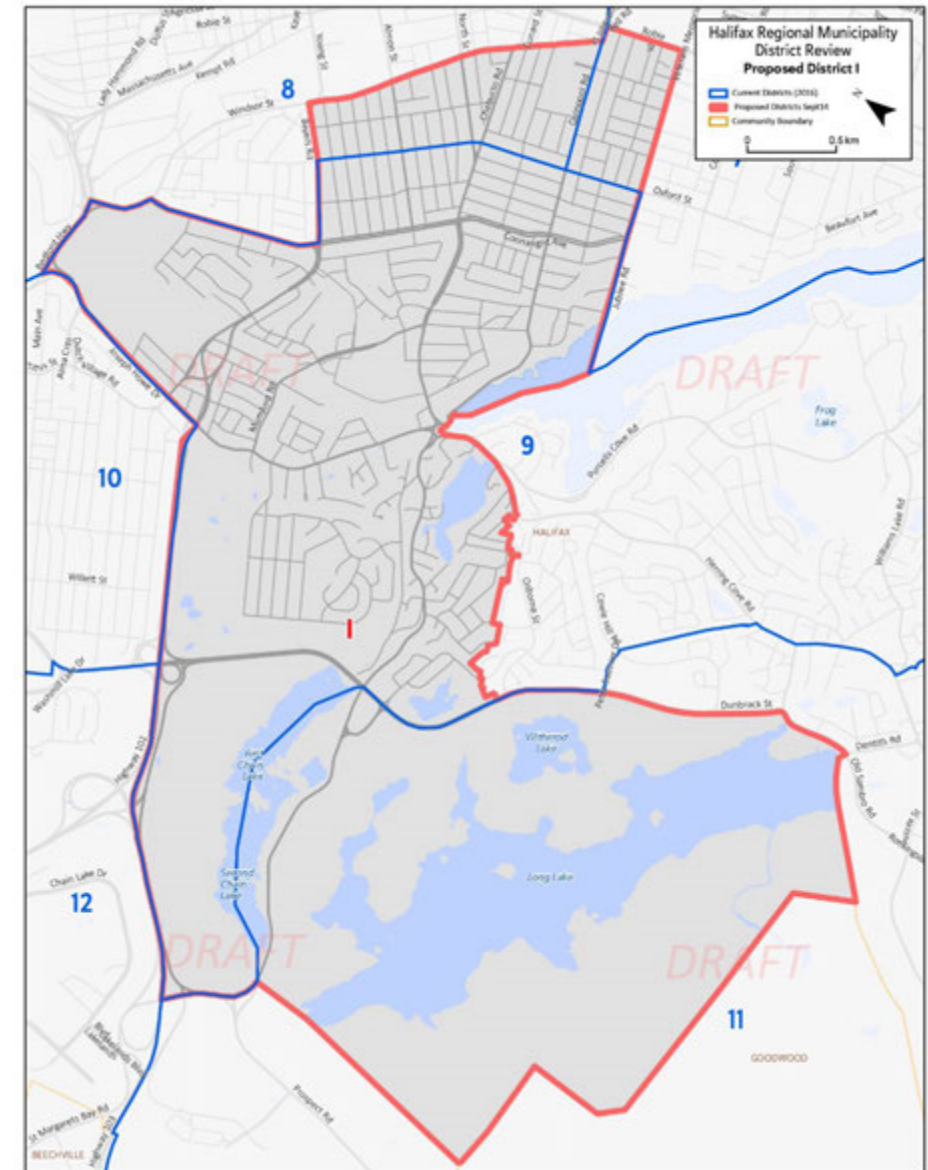
Results are consistent across demographic sub-groups.

### Key Concerns:

- Splitting of the Chocolate Lake recreation centre and recreation facilities.
- Not including part of Armdale within the district.
- Including Cowie Hill in this proposed district instead of in Spryfield.
- Including the whole of Long Lake within a single district.

### Key Benefits:

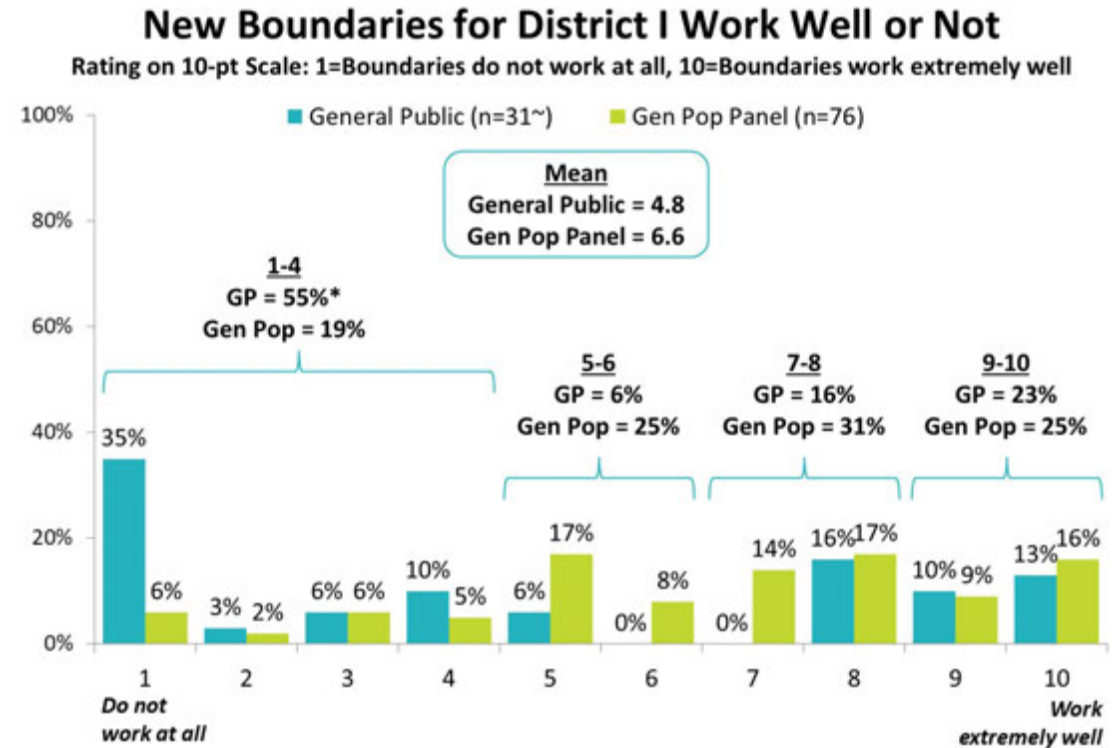
- Many of the areas within the district are felt to be communities of interest, despite some economic differences.





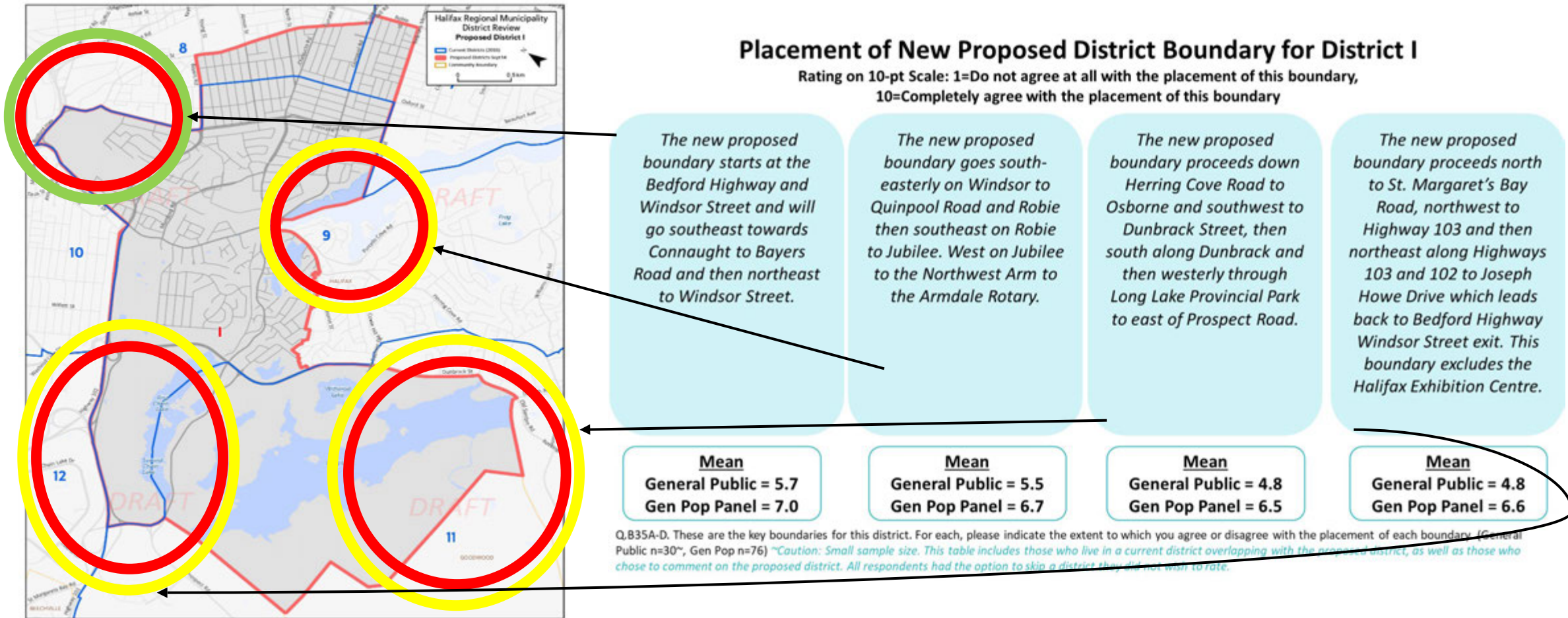
*Despite a small sample size, one-third of respondents from the General Public sample do not believe the proposed boundaries work well at all.*

Results are mixed, with those in the *General Public* sample offering lower scores than those in the *Gen Pop Panel*. More than half of respondents from the *Gen Pop Panel* sample give top box (7-10) scores for proposed district I. The findings also show that respondents who would be eligible to vote in proposed district I give higher scores (6.7) than those who would not be eligible to vote in district I (4.7).



Q.B33: To what extent do you believe that the new district boundaries for DISTRICT I work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

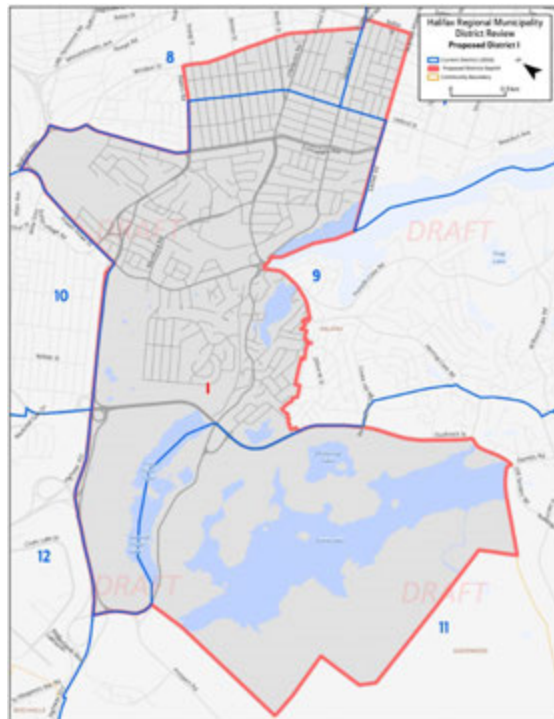
Levels of agreement are low to moderate amongst both the General Public and Gen Pop Panel samples regarding specific areas of the proposal.



Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District I** that related to current districts **7, 8, 9** and **11**. Comments seem to display mixed feelings. There is no specific area of concern shared by any large number of people. Some suggest leaving the boundaries as they are, but it's not an overwhelming opinion.

Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.



*Gen Pop Panel Score: 6.6 / 10 – (Sample size : 76)*  
*General Public Score: 4.8 / 10 – (Sample size: 31)*  
*\* Caution should be used when interpreting these results as the sample size is small*  
*Total number of comments: 107*

“

*This is whack. The boundaries are overlapping four distinct communities and demographics. Is this the intent? To have divisions among the populous and the elected councilor?*

*Types of neighbourhood vary quite a bit, and the boundary is rather convoluted, but it may be better than current.*

*Combining parts of Halifax West Armdale, with Clayton Park and Fairview, won't work well, they're different geographies and communities. All with growing populations.*

*I live in Cowie Hill, I should be included in the Spryfield District.*

*This seems to provide a greater commonality of interest because people on the central and western peninsula are grouped with fewer people on the mainland.*

*Keeps neighborhoods intact.*

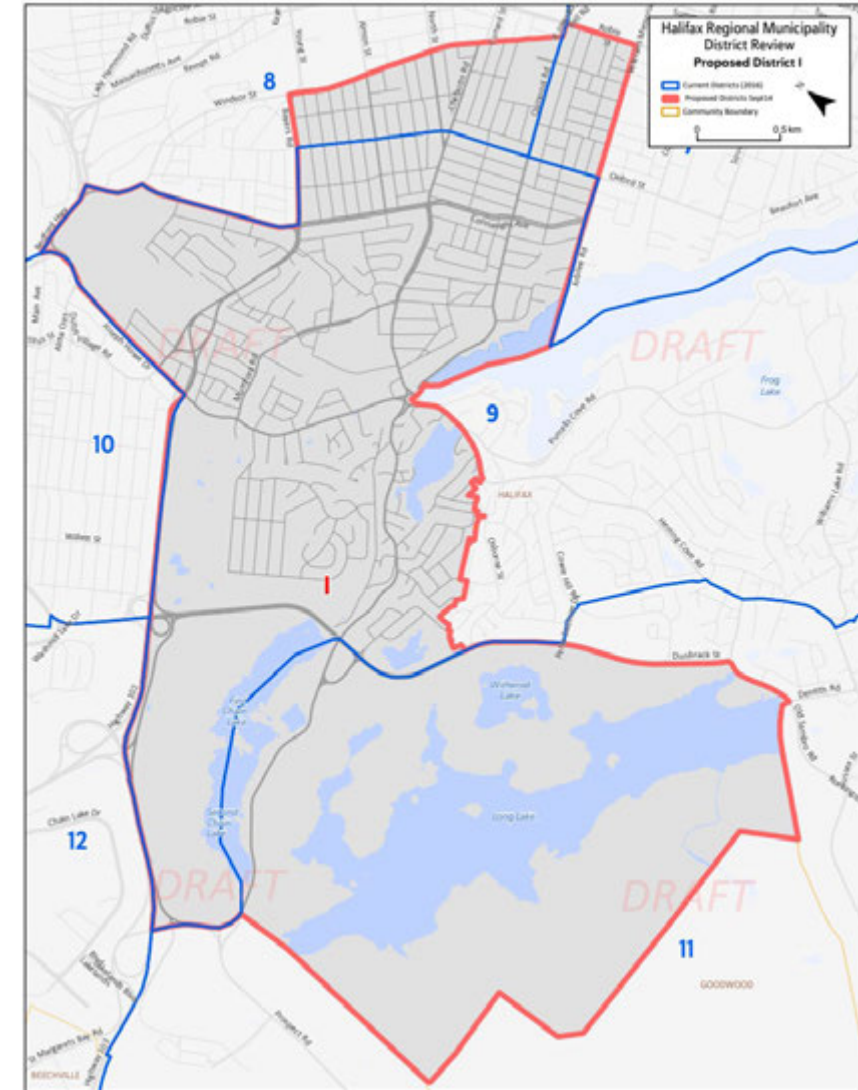
*The area between Oxford, Pepperell, Robie and Jubilee should stay in District 7. if the number of citizens is too large change Cogswell to Rainnie Drive.*

*I think it works well.*

*Residents indicate that Long Lake Provincial Park should not reside within a single district, but rather be split across multiple districts so it is a shared responsibility of all neighbouring communities.*

**Cons:**

- Residents expressed concerns that the Long Lake Provincial Park is entirely in proposed district I. The trails in this park are managed by the Long Lake Provincial Park Association which includes residents in the areas of Clayton Park and Beechville who are not in the same proposed district as the park, removing the close connection to the park. Some felt that there would be merit in having part of the park in districts I, J and L so that there is a shared responsibility for the park and there is more than one councillor responsible.



*Councillors are mostly in favour of the boundaries for proposed district I, but offer some minor suggested adjustments.*

## Pros:

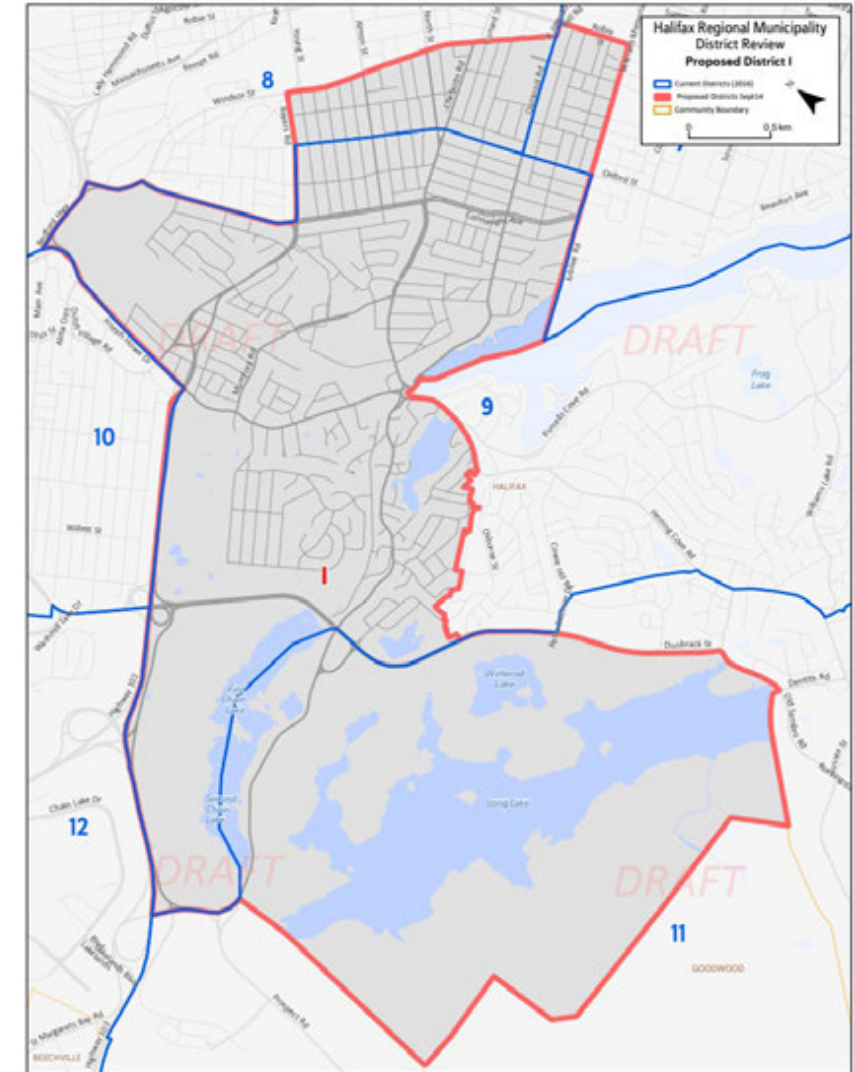
- Councillors indicated that they feel it makes sense to attach Armdale to the West End.
- Including Fairview up to Bayers Road was similarly felt to make sense as Fairview as lot in common with the St. Margaret's Bay Road area.
- Some felt it was positive to move the eastern boundary to Windsor Street and Robie Street such that residents living in communities on both sides of Oxford are included in one district.

## Cons:

- The community of Armdale (mainland in proposed I) including the western side of the Northwest Arm near the Armdale Yacht Club (in proposed J) was felt to be part of the same community and should be in the same district.
- Some noted that the Chocolate Lake tennis and basketball courts are currently split between I and J and should instead be in the same district.
- Some felt that it would make more sense to divide Long Lake between proposed districts I, K and L.

## Other Considerations:

- There was acknowledgement that although having the boundary at the up to Jubilee Road and Robie Street is not ideal but that there is also not an ideal cut off.



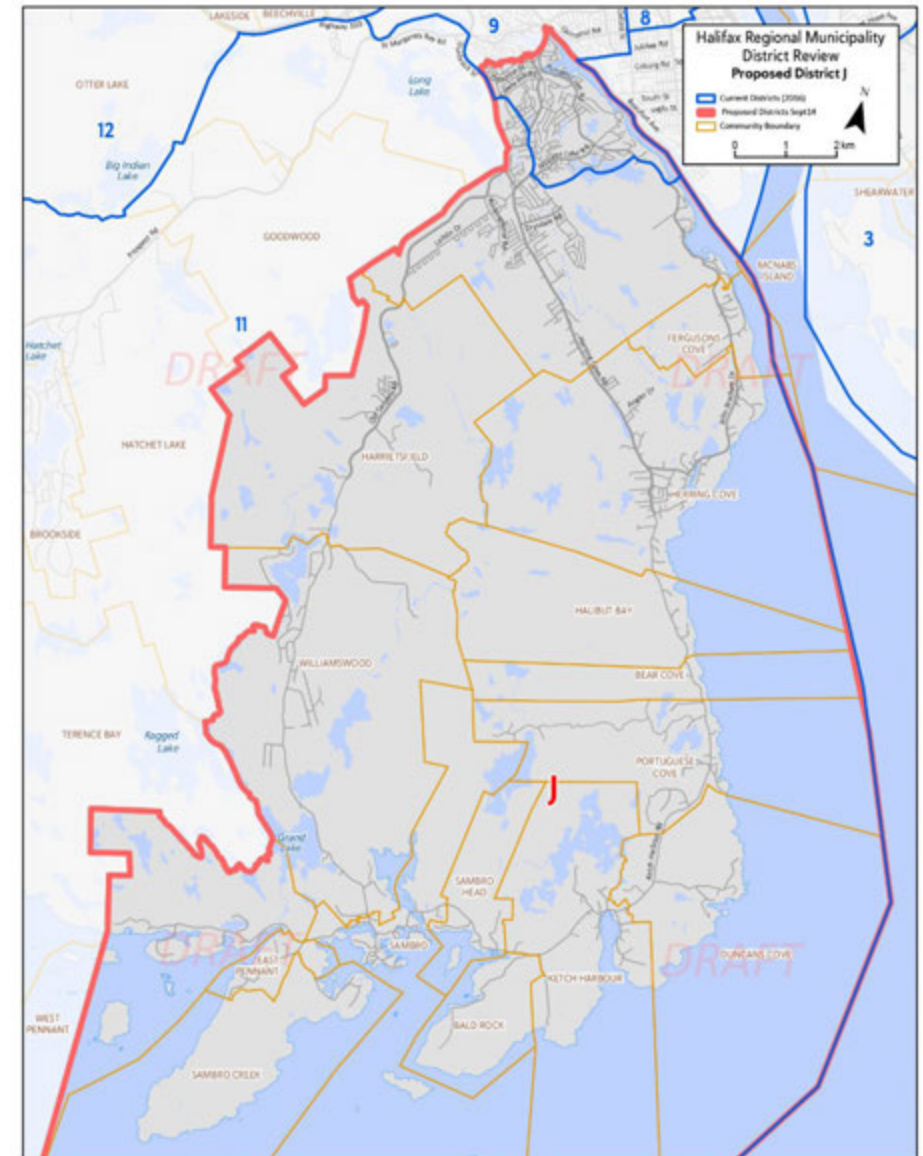
Results from the survey and engagement sessions are moderate in terms of satisfaction for district J boundaries. Opinions are mixed but many are pleased with the grouping of communities of interest. There are no specific problem areas to mention.

### Key Concerns:

- Some felt that excluding Prospect from this district was problematic given where people live, shop and work.
- Varied types of residential areas from very rural to urban within a single district.

### Key Benefits:

- Uniting all of Spryfield into a single district.

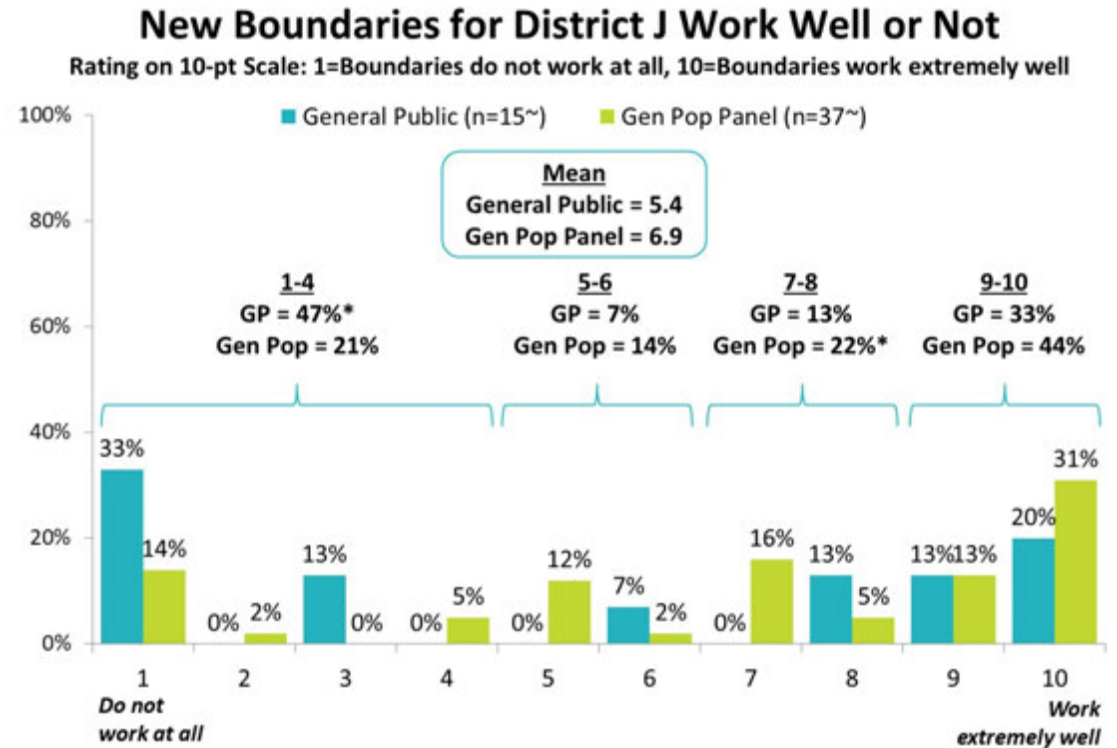


*Results are moderate among both sample groups concerning the proposed boundaries for district J.*

Survey results about district J are mixed, with some feeling both positively and negatively about this proposed district, though mean scores are overall seen to be moderate.

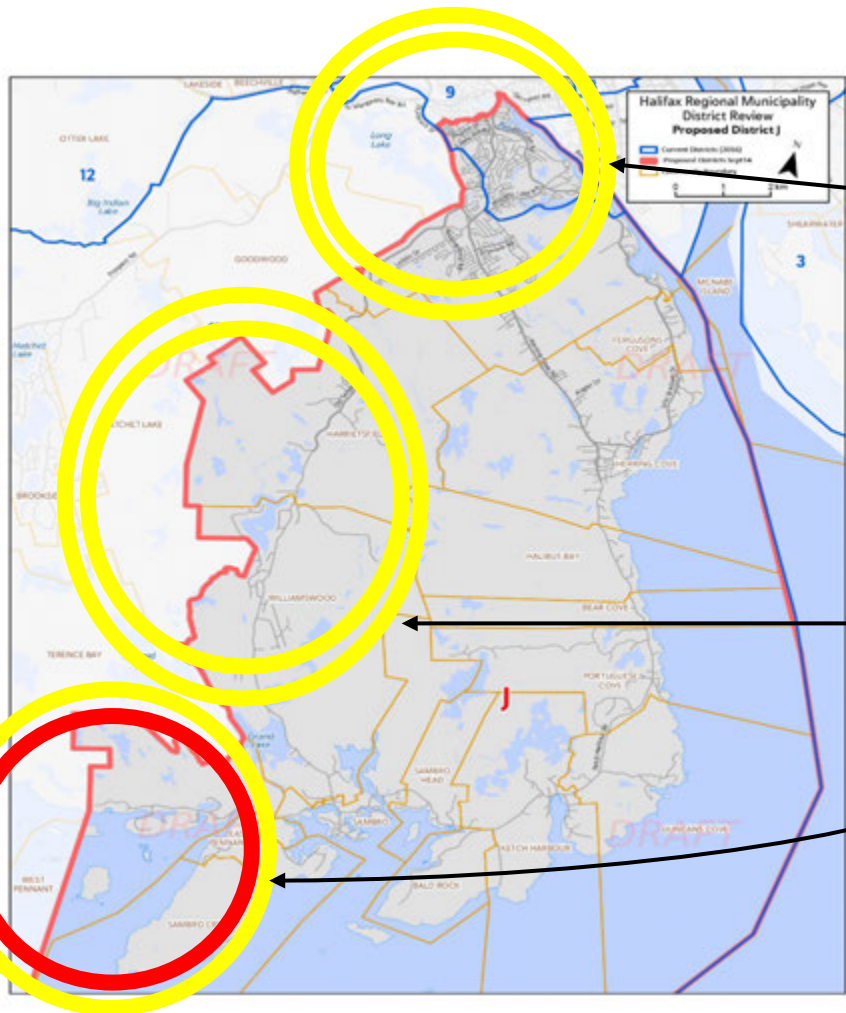
One-third of respondents from the *General Public* sample reported that they boundaries do not work at all for proposed district J. However, only one in six respondents from the *Gen Pop Panel* sample believe the boundaries do not work at all. It should be noted that very few individuals from the *General Public* completed questions related to this proposed district (n = 15).

Results are consistent across demographic sub-groups.



Q.B37: To what extent do you believe that the new district boundaries for DISTRICT J work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Respondents from both samples express mixed levels of agreement concerning the specific proposed boundary placements for district J.



## Placement of New Proposed District Boundary for District J

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The proposed boundaries for District J are completely different than the current District 10.

The new proposed boundary starts from the Armdale Rotary, then proceeds down the Northwest Arm and along the coast, encompassing Crystal Crescent Beach Provincial Park to the Terence Bay Wilderness area.

The new proposed boundary then proceeds north following the West Pennant, Williamswood, Harrietsfield, and Halifax community boundaries.

The new proposed boundary proceeds north-easterly through the Long Lake Provincial Park to Old Sambro Road and follow Dunbrack Street northeast to North Herring Road at Osborne Street where it will meet back at the Armdale Rotary.

**Mean**  
General Public = 5.9  
Gen Pop Panel = 7.2

**Mean**  
General Public = 6.5  
Gen Pop Panel = 6.8

**Mean**  
General Public = 6.6  
Gen Pop Panel = 6.8

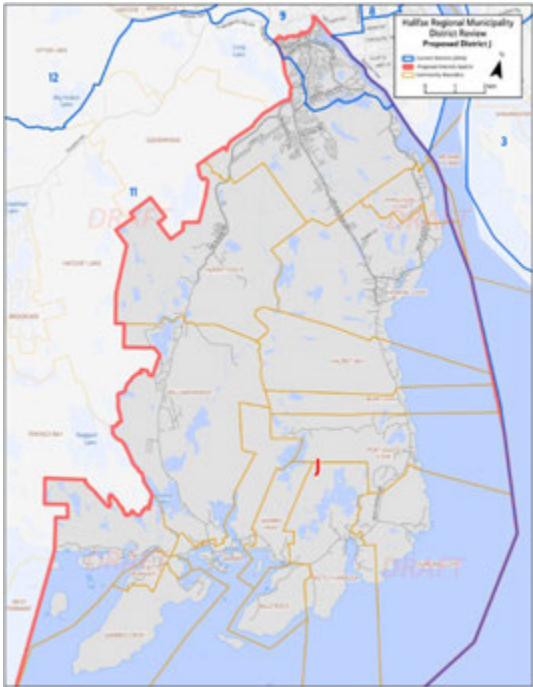
**Mean**  
General Public = 5.5  
Gen Pop Panel = 6.9

Q.B39A-D. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=15\*, Gen Pop n=37\*) ~Caution: Small sample size. This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean



Residents provided commentary regarding proposed **District J** that related to current districts **9** and **11**. Residents supported the changes suggested for the new boundaries. The majority of comments were positive about this proposed District.



*Gen Pop Panel Score: 6.9 / 10 – (Sample size : 37) \**  
*Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 5.4 / 10 – (Sample size: 15) \**  
*Caution should be used when interpreting these results as the sample size is small*  
*Total number of comments: 52*

“

*Holy smokes! Now I see it. Thank you. The needs, wants, and priorities in this/my community are different than those of the communities that currently make up our District. What you have laid out here for a new District J is spot-on. It makes perfect sense.*

*Lumping the urban and rural areas together does disservice to both.*

*Makes sense to split this District by access roads rather than coastal geography.*

*Too much of a mix between urban and rural. Population density is very different and service response times are different*

*Rural areas included in urban No common issues and problems Sambro has nothing in common with suburban areas except traffic*

*These communities all interact together and view themselves as one community.*

*It makes so much sense to separate Spryfield and the corresponding Herring Cove/Old Sambro loop from the adjacent but wholly unconnected Prospect/Peggy's Cove loop!*

*Public feedback reflects that the changes to proposed district J make the district feel more cohesive, although there is some debate about the western boundary.*

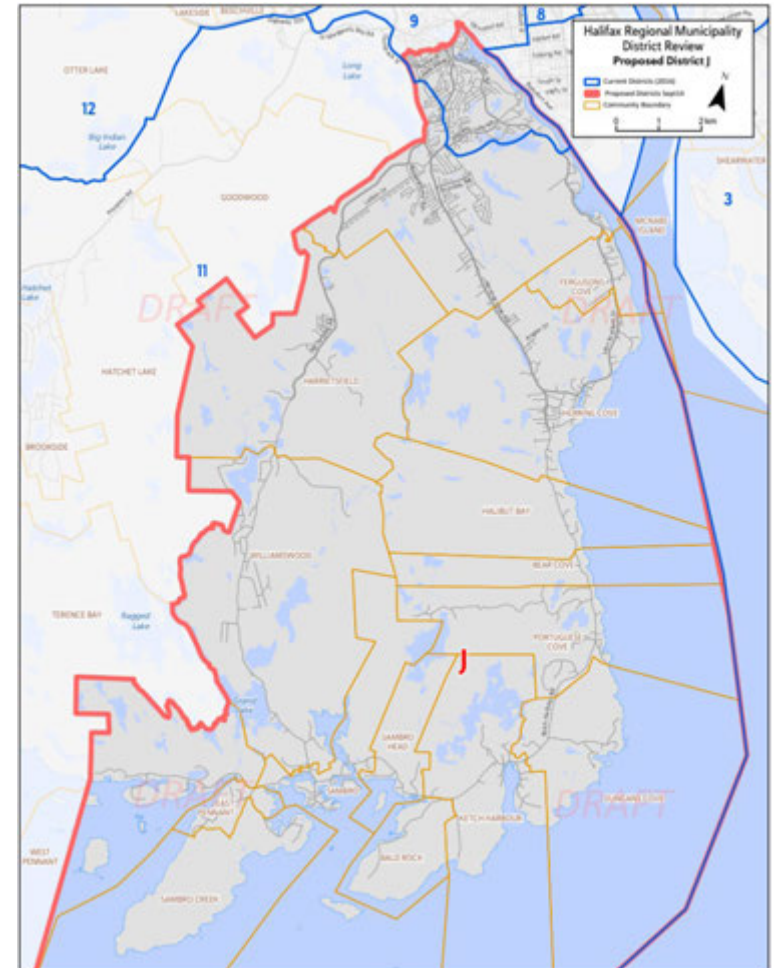
**Pros:**

- Public feedback was generally positive, indicating that they like that proposed district J encompasses the majority of the Spryfield community, and that the western boundary has been moved in closer to the east, making the district feel more cohesive.
- Changes were felt to make sense because there has often been commentary in the current district about where the councillor lives – Prospect or Spryfield. When the Councillor lives in Spryfield, Prospect residents do not feel represented and vice versa. It makes sense to separate the two because presently, these communities feel divided.

**Cons:**

- Some feel the boundary should move slightly more to the west to include Long Lake and Terrance Bay.
- Long Lake Provincial Park, or at least part of it, should be kept as part of Spryfield and included as part of proposed district J.

“ I do not agree with the projected growth rates, it will continue to grow rapidly and get out of hand quickly. ”



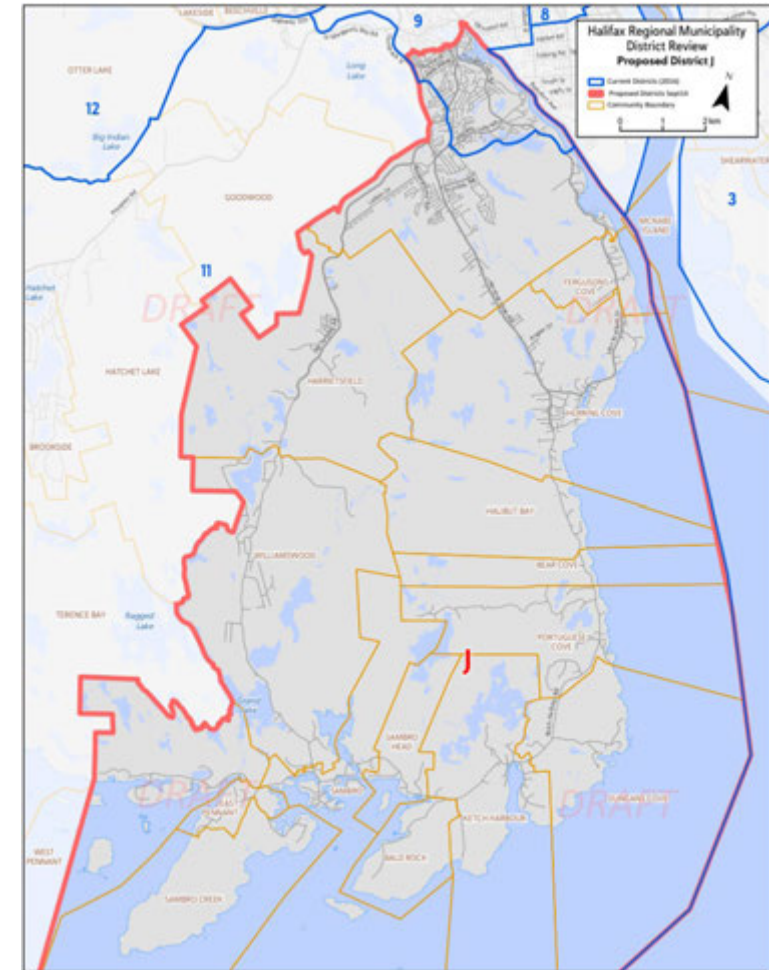
*Councillors generally felt that the proposal for district J makes sense.*

**Pros:**

- There was an understanding that there are various arguments both for and against the inclusion of Prospect with the communities within proposed district J, though on the whole, the proposal was felt to be cohesive as a community, with a loop road uniting the area (around Sambro).

**Cons:**

- There was also discussion that some parts of proposed district J could instead be part of the Bayers Lake or BLT communities. However, given the Sambro Loop access to the bulk of this district, it was felt to be a generally sensible decision.
- Parts of the proposed district (particularly on the southern side) do have more in common with communities along the 333 – coastal, fishing and rural areas.



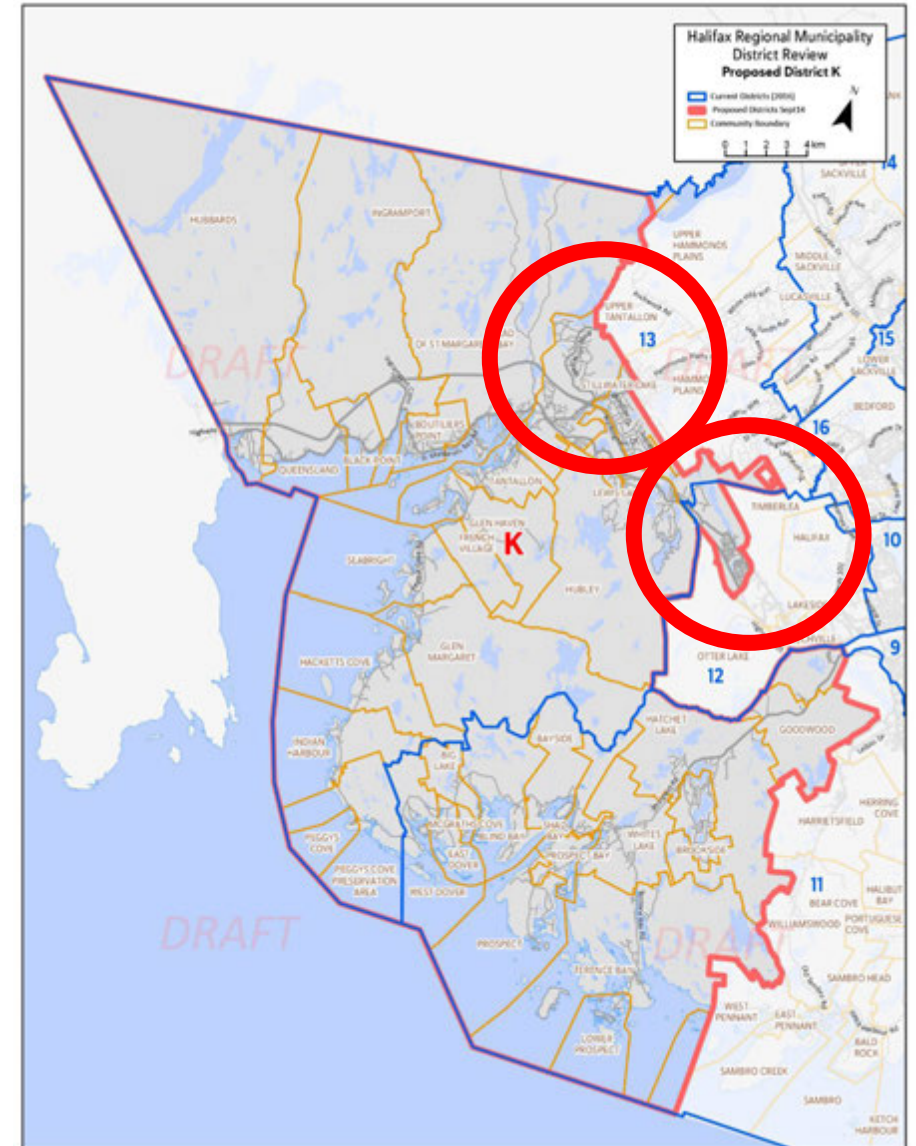
Results from the survey and engagement sessions are consistent. Residents from Timberlea and Tantallon are in strong disagreement with the proposed boundaries, however, those from the Spryfield and Prospect areas generally give positive feedback for the proposed boundaries.

### Key Concerns:

- Removing Timberlea from the 'BLT' community is problematic.
- Residents in the Tantallon area believe neighbourhoods around Stillwater Lake and Highland Park should be part of the same District.
- The geographic size of the proposed district is potentially too large for one councillor.

### Key Benefits:

- Uniting coastal and rural communities into a single area.



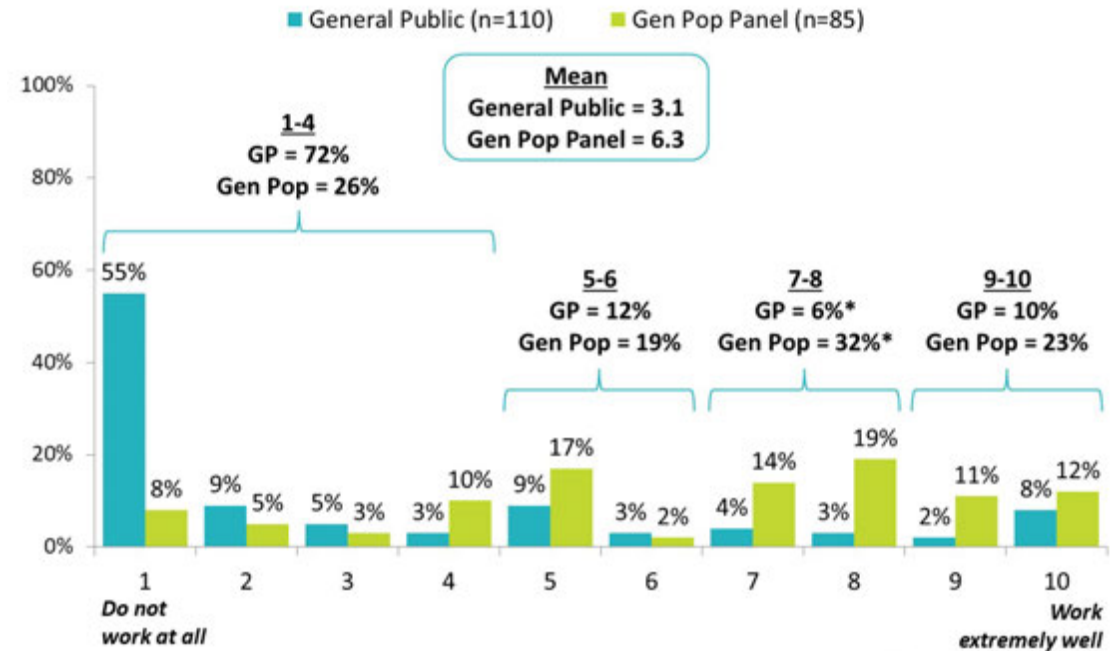
*Results are mixed related to proposed district K, though one half of the General Public sample was strongly in opposition to the proposal.*

While results from the survey are mixed, and many offering neutral scores, some residents feel extremely strongly that the proposal does not work, notably three quarters of the *General Public* sample. Indeed, among the *General Public* respondents, those currently living in district 12 gave the lowest scores (1.6) concerning the proposed boundaries for district K.

Results are consistent across demographic sub-groups otherwise.

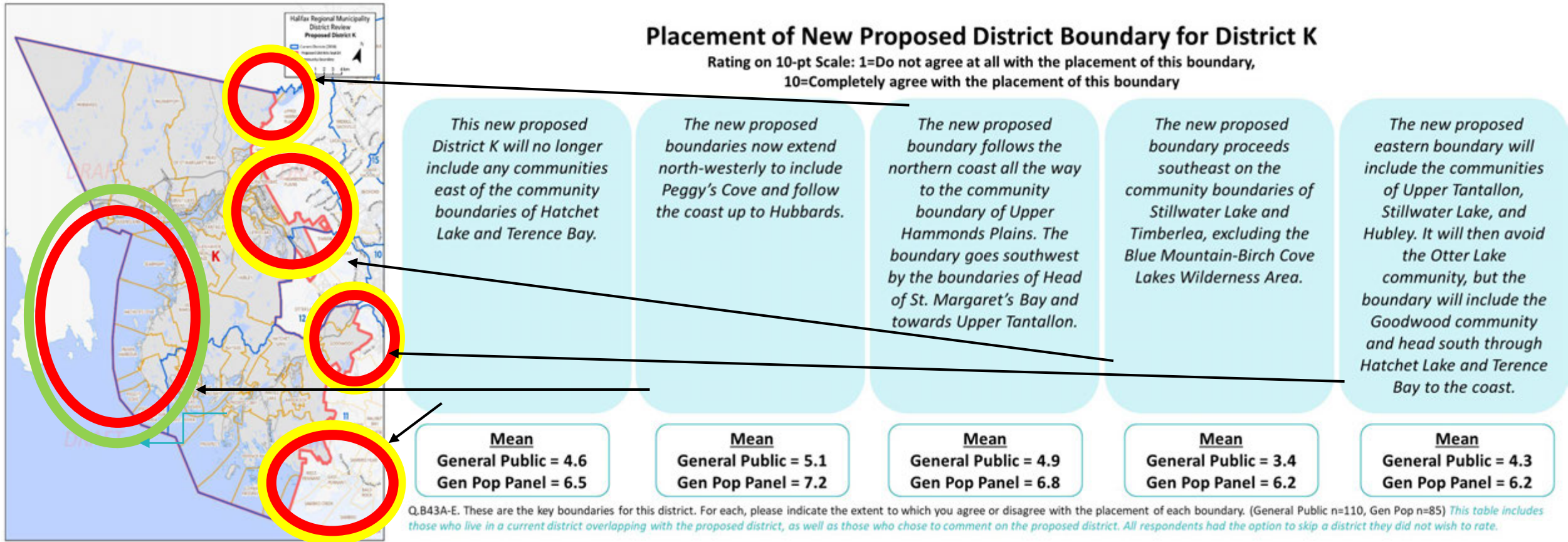
## New Boundaries for District K Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B41: To what extent do you believe that the new district boundaries for DISTRICT K work well or not? \*Due to rounding. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Levels of agreement with the proposed boundaries of district K are greater among respondents from the Gen Pop Panel sample, with scores being neutral or low among members of the General Public.



Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

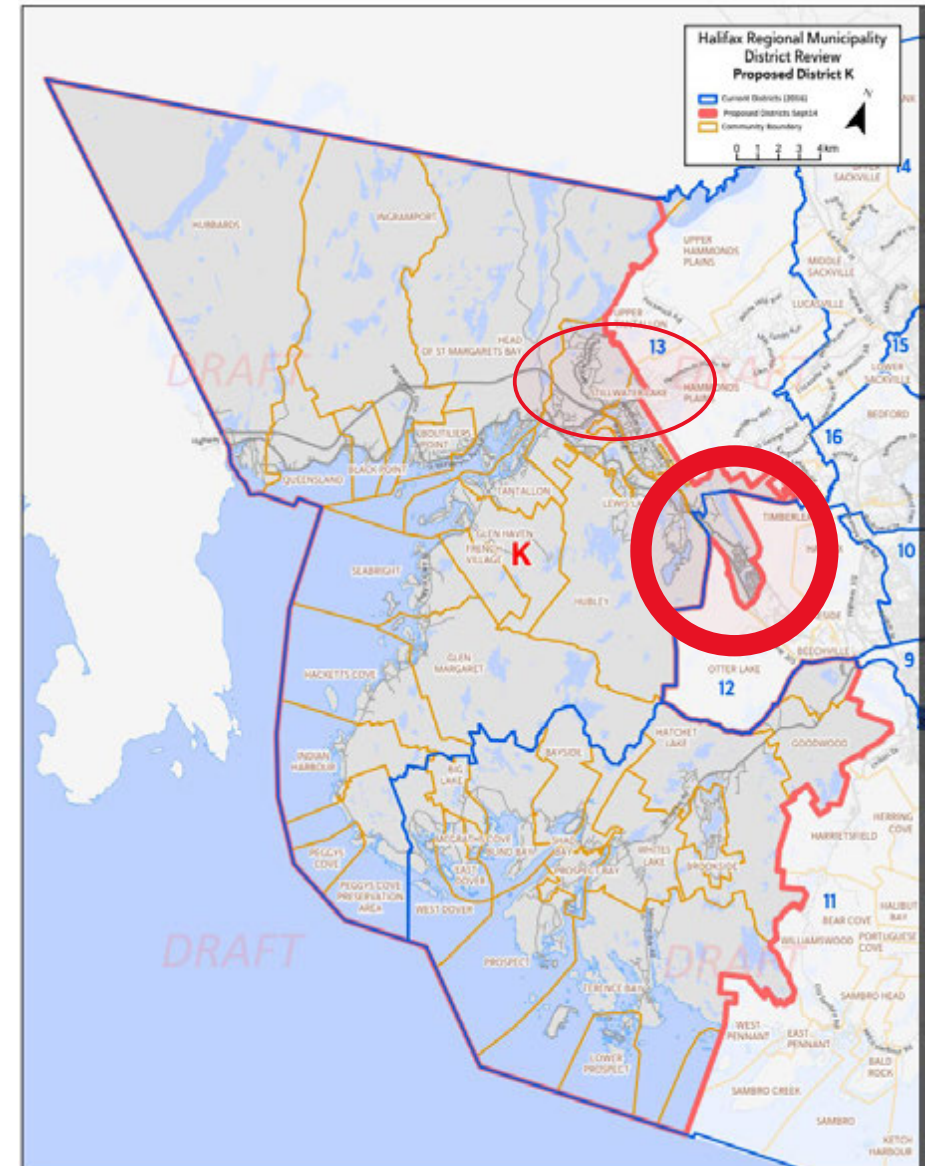
Residents provided commentary regarding proposed **District K** that related to current districts **11,12** and **13**. The concerns in this District relate to the division of Timberlea and Tantallon communities.

Most feel strongly about the fact that Timberlea is being divided into two Districts with this proposal. Residents believe the BLT community, Beechville – Lakeside – Timberlea, should remain connected in the same District.

In a similar way, residents in the Tantallon area believe neighbourhoods around Stillwater Lake and Highland Park should be part of the same District.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 6.3 / 10 – (Sample size : 85)*  
*General Public Score: 3.1 / 10 – (Sample size: 110)*  
*Total number of comments: 195*



*Timberlea commentary:*

“

*You're splitting the BLT boundary rather awkwardly and to what purpose? Why not include all of BLT?*

*Splitting Timberlea in half is not a good idea.*

*BLT needs to stay together and Timberlea should not be split!*

*It is dividing up the community of Timberlea. There is a great sense of community here now, don't ruin that!*

*Tantallon commentary:*

“

*Stillwater Lake, Tantallon area better related to Timberlea/Hammonds Plains communities.*

*Hammonds Plains and Upper Tantallon should be part of this District. These populations have more in common with the communities in this District than they do with the District they are proposed to join. These communities are the ones who use the Hammonds Plains road the most which is a significant concern of many people in this proposed District.*

*I believe Hammonds plains should be included with St. Margaret's as it was not Sackville.*

*These communities seem to align with similar interests so makes sense to have them together.*

*All included communities have similar characteristics.*

*The new boundaries far better represent the character, needs, and perspective than do the existing Districts.*



*Residents are generally in favour of no longer combining the Prospect area with Spryfield, but are not convinced that there is a fit with the suburban and rural communities along the South Shore.*

## Pros:

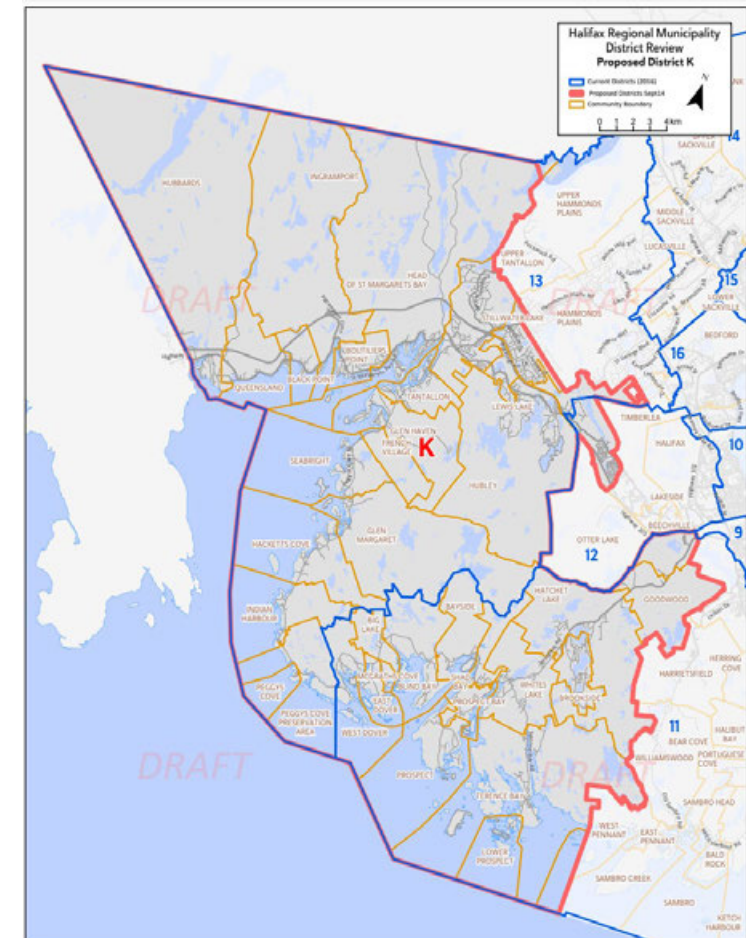
- Combining Prospect Road and South Shore communities makes sense to many residents, who indicated that all communities along the 333 are rural/commuter and coastal communities that do not have many similarities to the suburban areas surrounding Bayers Lake.

## Cons:

- Residents along the Prospect Road do not feel a strong connection with the South Shore communities because they are not travelling into the suburbs of Tantallon to get their groceries or go shopping, but rather are going into Bayers Lake or further into the city centre.
- The area is geographically very large, and there are concerns the land mass will be too much for one councillor to serve.
- Prospect residents express feeling ‘passed-off’ from one district to another with respect to the last few boundary changes and proposed boundaries.
- Some residents are concerned about number of electors as the count is already over and there is a perception that this area is experiencing growth.

“

*There really is not a good fit between Spryfield & Prospect Road, in that there are not a lot of commonalities (not even a road!). I believe that the new district K (11) is a good proposal.*



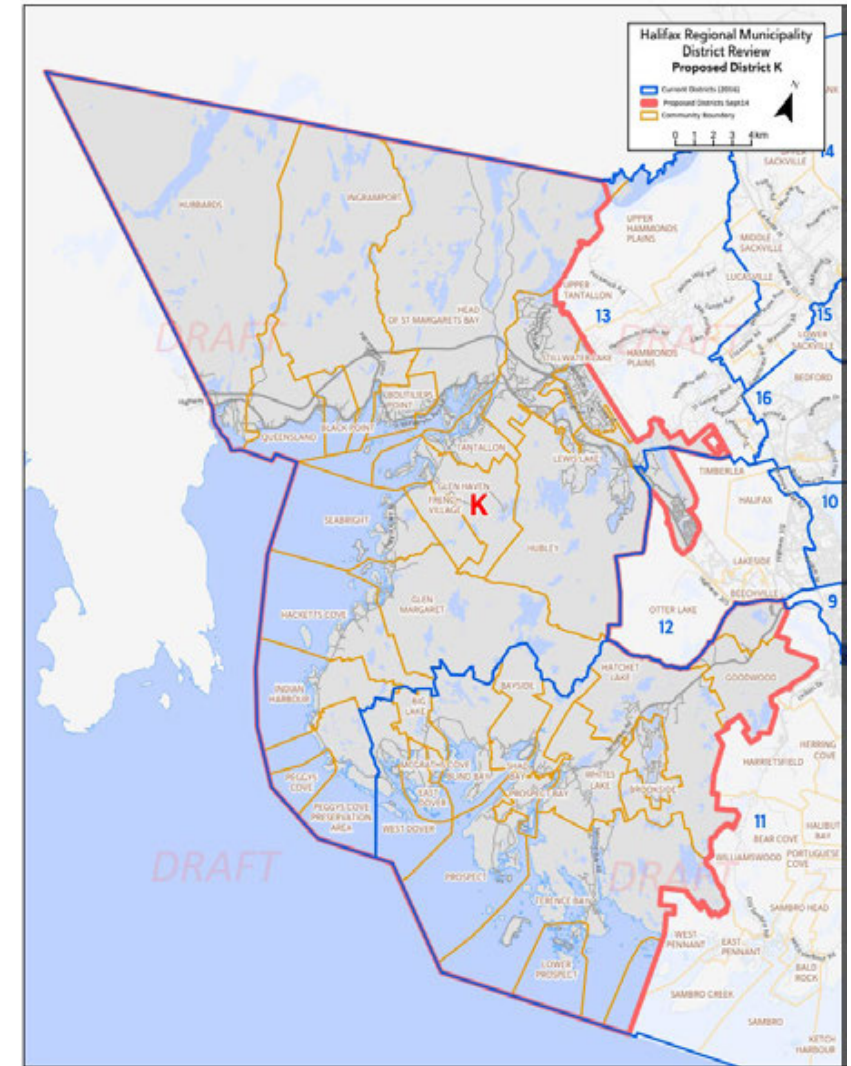
*Councillors express that Timberlea belongs in district L and present mixed opinions when it comes to the best fit for the Prospect area.*

### Cons:

- Councillors felt strongly that Timberlea should be moved out of this proposed district and included with Beechville and Lakeside in proposed district L.

### Other Considerations:

- Councillors had heard mixed opinions from residents. Some appreciate that there are shared interests among these communities while others says that rural interests will be lost because there are fewer rural councillors representing this point of view.
- Councillors expressed arguments for the Prospect area being included with communities along Route 333 (proposed district K), with BLT communities (proposed district L), or with Spryfield/Sambro Loop region (proposed district J).
  - K: Fits best with Route 333 communities in terms of land use
  - L: There are community relationships between Prospect and Beechville
  - J: Some had heard feedback from residents suggests there is a good fit for Prospect, as this is the grouping for the current districts.



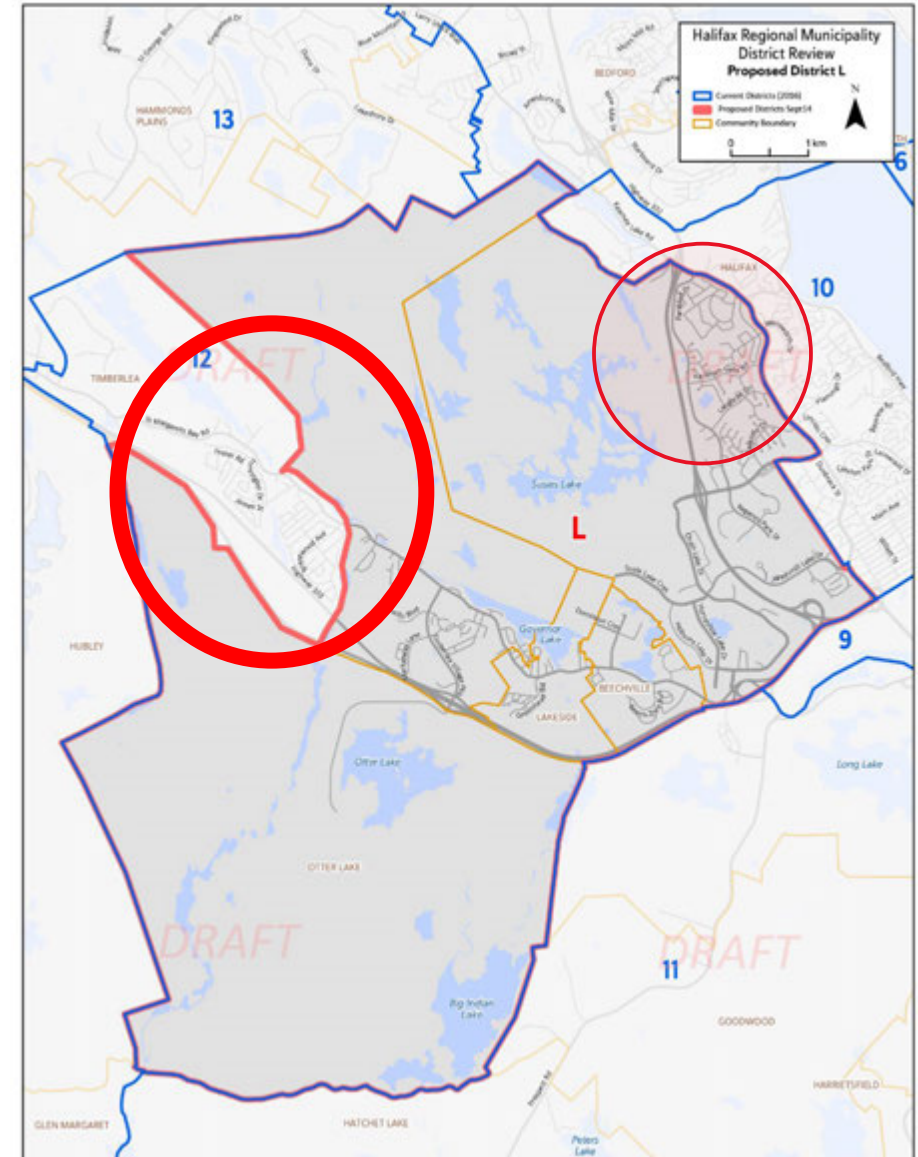
Although results are consistent between survey and engagement sessions results, levels of satisfaction or agreement with the proposed boundaries are quite low. The problem area for district L is the exclusion of Timberlea and the Greenwood Heights community.

### Key Concerns:

- Dividing the “BLT” communities by excluding Timberlea from district L.
- Continued division of Clayton Park across two districts.

### Key Benefits:

- Relatively little change from the existing district.



*While results from the Gen Pop panel residents are mixed, respondents from the General Public sample give district the lowest overall mean score.*

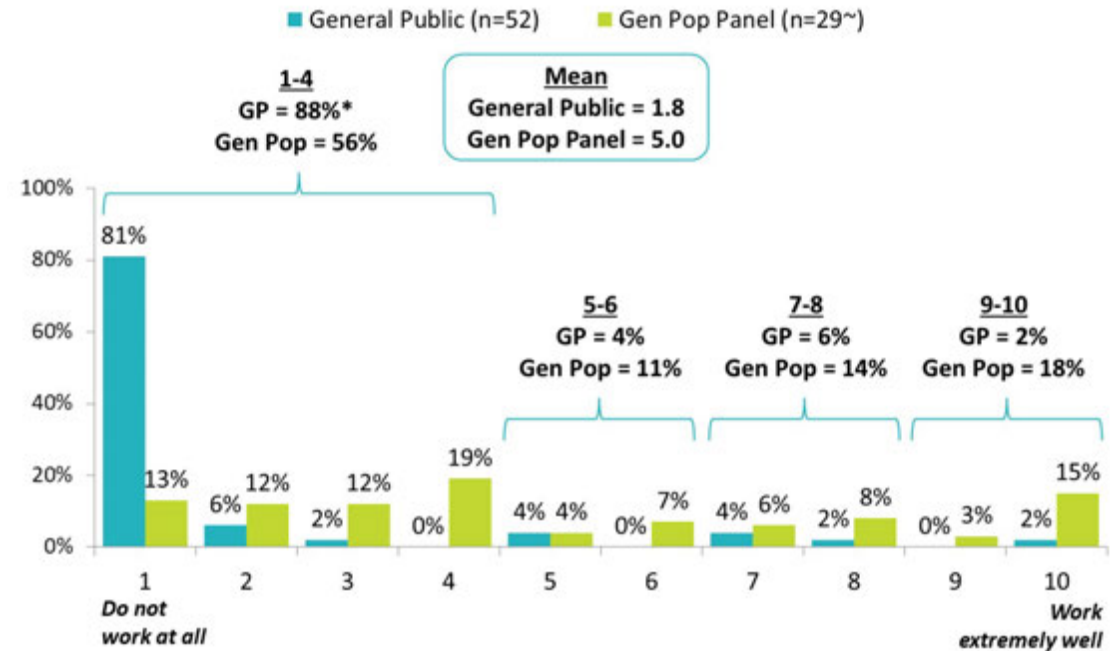
Members of the *Gen Pop Panel* offered neutral scores about proposed district L (mean score of 5.0), while those members of the *General Public* who accessed the survey via a generic link offered the lowest scores of any of the sixteen districts (mean score of 1.8).

Results from the *General Public* sample show that respondents who live in current district 12 report that the proposed boundaries for District L do not work at all.

Results are consistent across other demographic sub-groups.

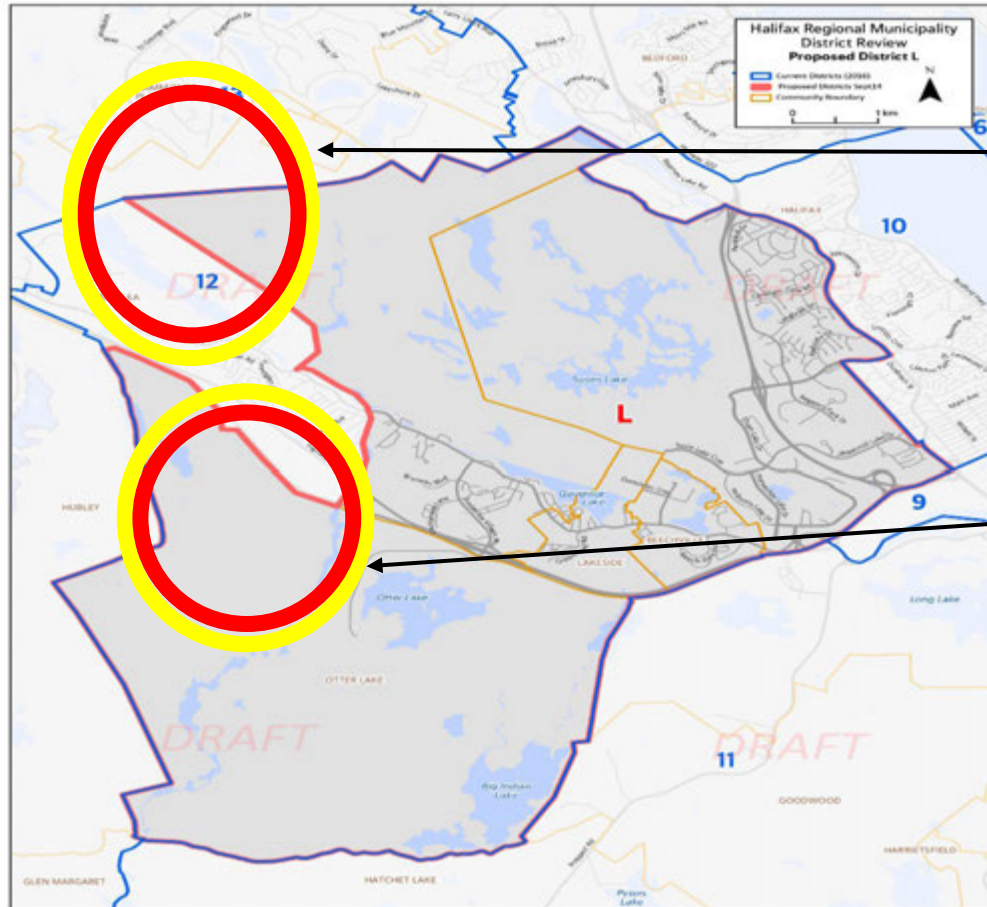
## New Boundaries for District L Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B45: To what extent do you believe that the new district boundaries for DISTRICT L work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

*There are very low levels of agreement concerning the proposed boundary cutting out Timberlea and the Greenwood Heights community.*



## Placement of New Proposed District Boundary for District L

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

*The new proposed district boundary will cut easterly down Highway 103 until the edge of the Greenwood Heights community.*

*The new proposed boundary will move north towards St. Margaret's Bay Road north of Ashgrove Lane through the Blue Mountain-Birch Cove Lakes Wilderness area back through Kearney Lake, Charlies Lake, and Washmill Lake to the Highway 102 and Kearney Lake Road intersection.*

**Mean**  
**General Public = 1.8**  
**Gen Pop Panel = 5.3**

**Mean**  
**General Public = 3.1**  
**Gen Pop Panel = 5.7**

Q.B47A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=52, Gen Pop n=29\*) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

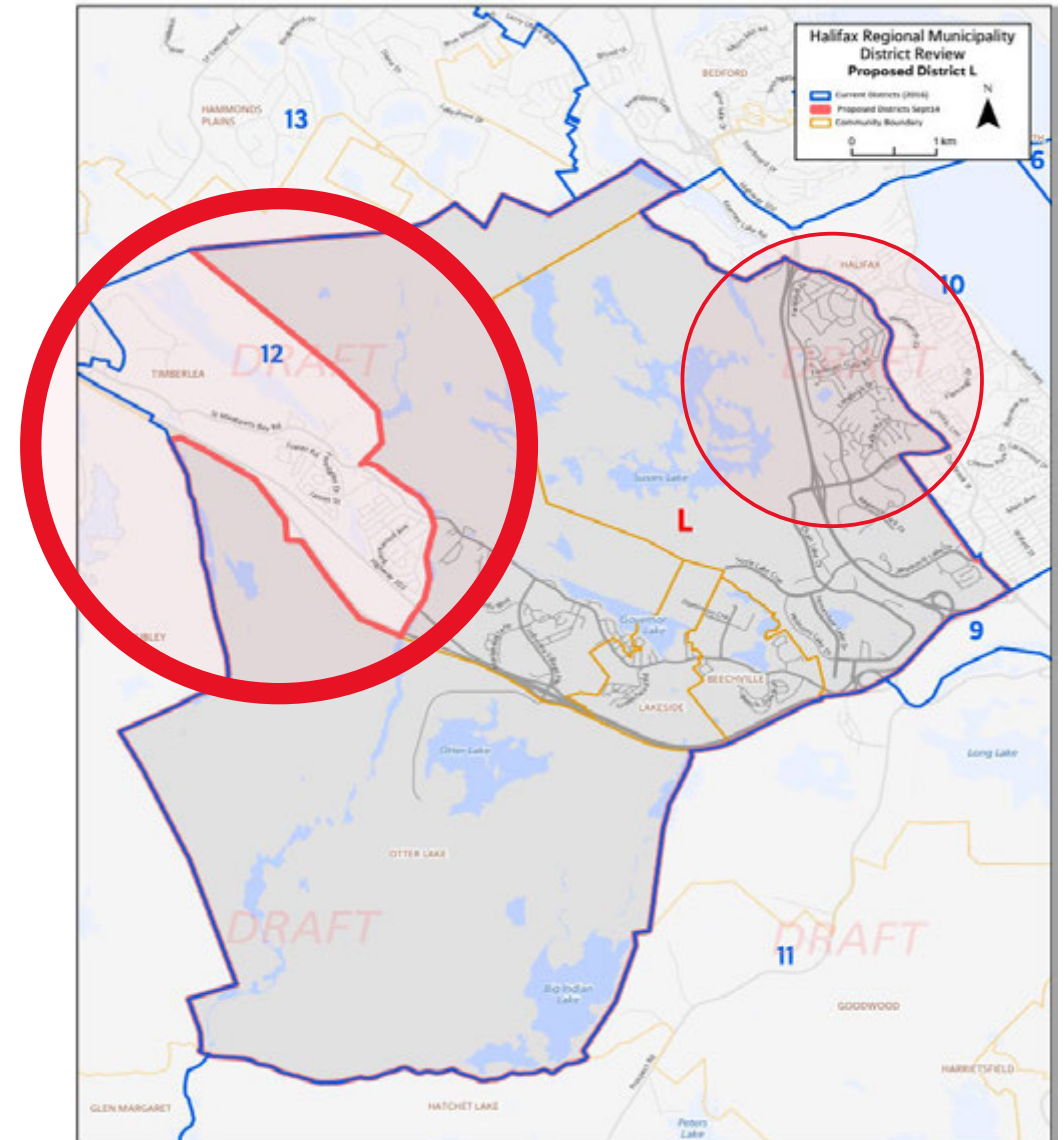
Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District L** that related to current district **12**. The strong concern in this proposed District is in relation to cutting out Timberlea.

There is strong support for keeping the BLT community, Beechville – Lakeside – Timberlea, together in the same District. Residents feel this new boundary divides a tight community. Similarly, some believe that the Clayton Park communities are being divided between two Districts. Some suggest moving the Clayton Park area (between Highway 102 and Dunbrack St) into newly proposed District M, leaving room for Timberlea to be included into District L.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 5.0 / 10 – (Sample size : 29) \* Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 1.8 / 10 – (Sample size: 52)*  
*Total number of comments: 81*



*Timberlea commentary:*



*What is wrong with current boundaries? Spitting Timberlea into separate Districts doesn't make sense.*

*The community of Timberlea should not be split into separate Districts.*

*Splitting the Timberlea community is ridiculous... please do not follow through with this division.*

*Greenwood Heights and Glengarry should not be separated from the rest of the Beechville-Lakeside-Timberlea community.*

*The separation of part of Timberlea from the rest of Timberlea and the community of BLT (Beechville Lakeside Timberlea) is a ridiculous idea.*

*Timberlea needs to remain whole.*

*Beechville, Lakeside and Timberlea belong together.*

*Clayton Park needs to be in with District 10 and Beechville, Lakeside and Timberlea must stay together.*

*Clayton Park commentary:*



*The boundary on the Dunbrack side cuts the community into two.*

*Clayton Park West should go the other way..*

*Clayton Park needs to be in with District 10 and Beechville, Lakeside and Timberlea must stay together.*

*Clayton Park should remain with similar communities - other urban areas. Beechville, Lakeside and Otter Lake should be included with more suburban or rural areas.*

*Residents are concerned about the exclusion of Timberlea from district L as well as the inclusion of the Wedgewood subdivision in this proposed district.*

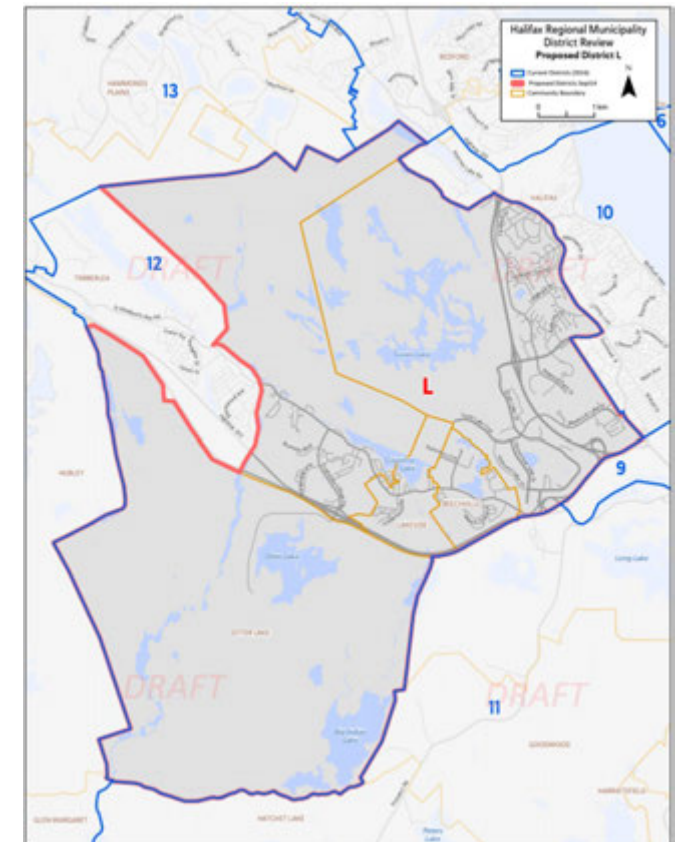
## Cons:

- Residents in Wedgewood believe they should be included with Clayton Park West (proposed district L) or Bedford West (proposed district P) as there is a perception that these communities are most similar.
- Some believe that all the communities/neighbourhoods that touch the Blue Mountain Birch Cove regional park should be enclosed in one district, while others feel that shared responsibility of an area like this is better.
- Some residents would prefer if the area of Clayton Park West/Wedgewood adjacent to proposed district M be removed from proposed district L and included in proposed district M. This because Clayton Park West and Clayton Park share families of schools and commercial areas.
- Many believe that Timberlea should not be split as it is currently part of a well-functioning neighbourhood association.
- Some residents noted that proposed district L has too many parks for which it is solely responsible, and concerns were raised that a single councillor may not be able to advocate for them all. The three parks include Western Common, Mainland Common, and Blue Mountain Birch Cove Lakes (BMBCL). Some residents feel that all surrounding districts should have a shared responsibility for this proposed BMBCL park as it would be too overwhelming for one district/councillor.
- Some residents are concerned that many of the newcomers in the region may not have been excluded when the count of electors when conducted.

“

*Do not split Timberlea, there is a very effective & engaged Residents Association with 13 neighbourhoods.*

*In the Wedgewood/CP area we would identify more closely with our neighboring communities of Bedford West or Clayton Park West where we live and work today.*





*Councillors are opposed to the exclusion of Timberlea from proposed district L and are in favour of wilderness areas being divided among councillors.*

### Cons:

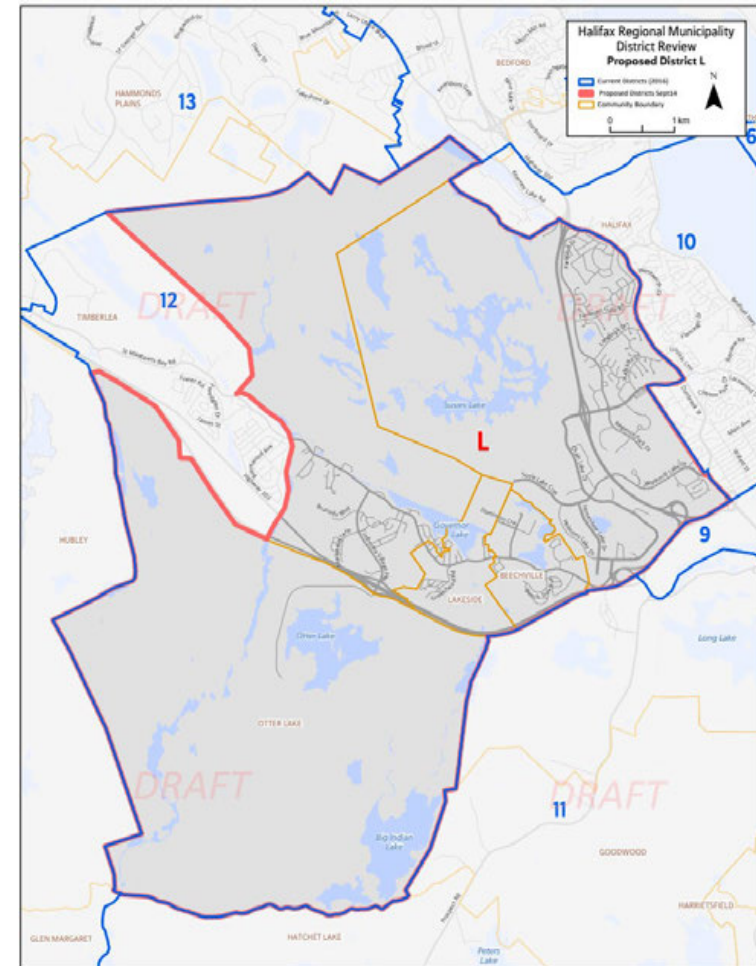
- Councillors noted that it would be better if Parkland Drive and the surrounding area was divided into multiple districts so that multiple councillors would have responsibility for these shared areas.
- Similarly, some felt that it would be better to have more than one councillor responsible for the Blue Mountain Birch Cove Lakes area.
- There is a clear view that Timberlea should be included in proposed district L. Everything that affects Lakeside affects Timberlea as well.
- It was felt that the community of Goldeneye should be removed from this is proposed district and into proposed district K as it is more rural.

### Other Considerations:

- If something has to be removed from proposed district L in order to make room for Timberlea, Clayton Park West could be moved to district M.

“

In reference to Beechville, Lakeside, Timberlea: *It would be a darn shame to split that community.*



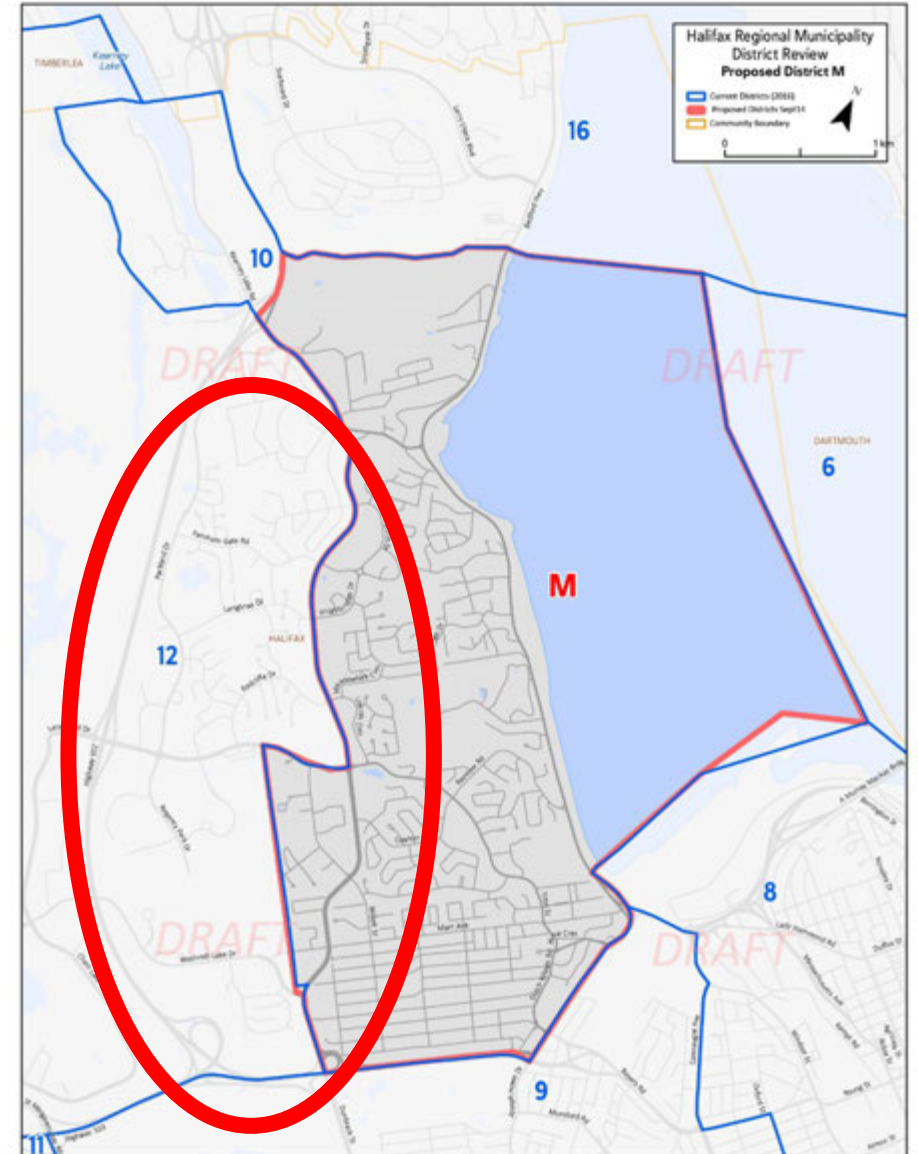
Feedback from the survey and engagement sessions are consistent, yet opinions are quite mixed. The one problem area to mention is the exclusion of the area between Highway 102 and Dunbrack Street.

### Key Concerns:

- The areas between the 102 Highway and Dunbrack being excluded from the district.
- Kearney Lake being excluded from the district.

### Key Benefits:

- Very little change from existing district.



*Scores range from low to moderately high concerning the proposed boundaries for district M.*

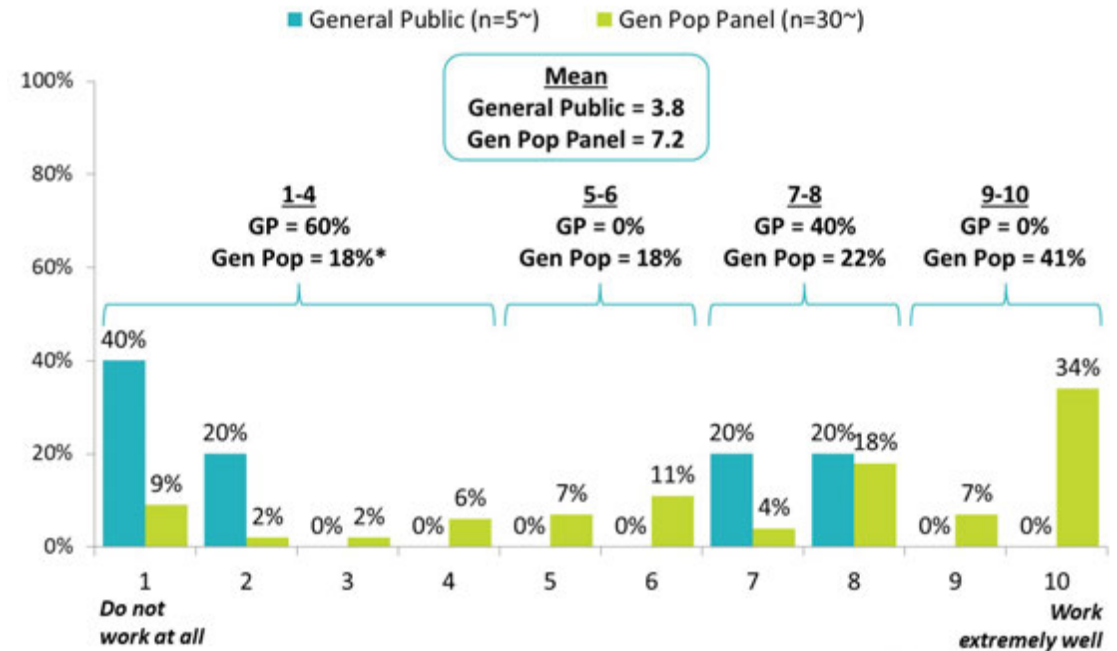
Results are mixed by the two sample sources, with those in the *Gen Pop Panel* offering higher scores, and those in the *General Public* who accessed the survey using a generic link being much more likely to offer low scores.

Two-thirds of respondents from the *Gen Pop Panel* sample give top box (7-10) scores concerning the proposed boundaries for district M, while only 40% of the *General Public* did so.

Results are consistent across demographic sub-groups.

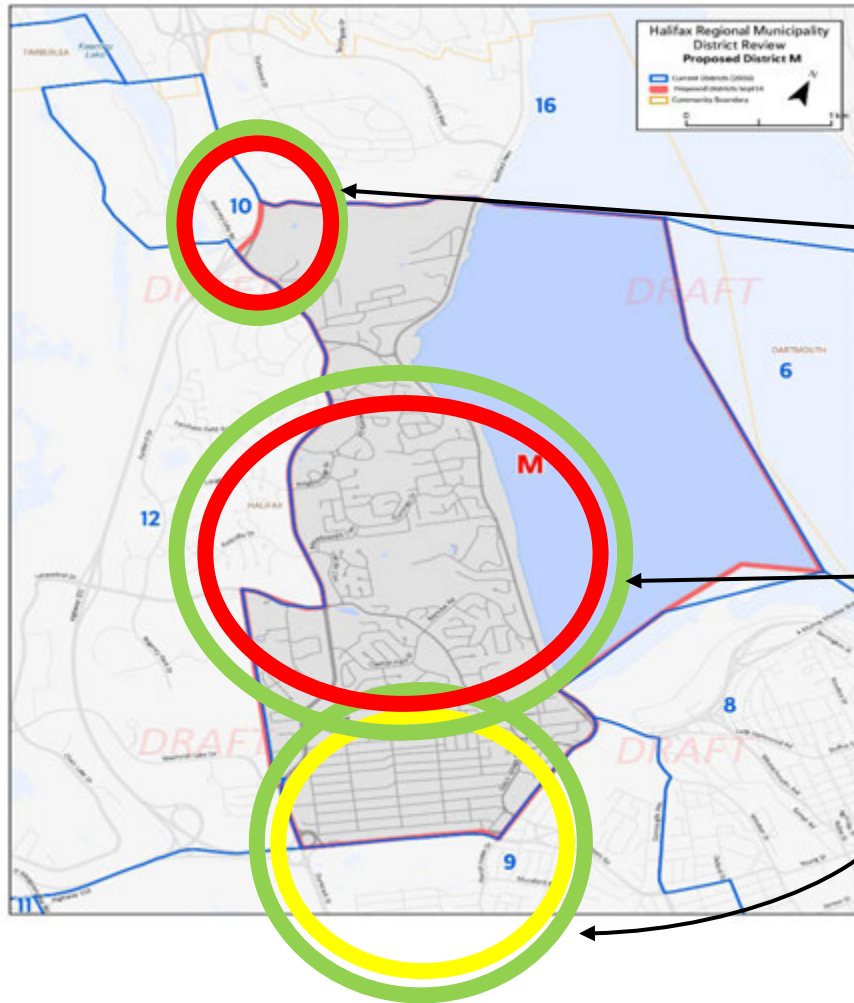
## New Boundaries for District M Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B49: To what extent do you believe that the new district boundaries for DISTRICT M work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Levels of agreement differ amongst the various boundaries proposed for district M, with the area around Kearney Lake Road, as well as parts of the 'middle' of the district also receiving lower scores from members of the General Public.



## Placement of New Proposed District Boundary for District M

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary starts at the intersection of Highway 102 and Kearney Lake Road.

The new proposed boundary travels north-easterly through Hemlock Ravine Park to the coast, then down the coast to the intersection of the Bedford Highway and Joseph Howe Drive. Boundary goes south down Joseph Howe to Highway 102. From Highway 102 the boundary goes south-westerly to Dunbrack Street and then northeast through the Halifax Mainland Common Park to Lacewood Drive. The boundary follows Lacewood Drive to Dunbrack Street and northwest to Kearney Lake Road and Highway 102.

The new proposed boundary on the south side is School Avenue.

**Mean**  
General Public = 4.4  
Gen Pop Panel = 7.5

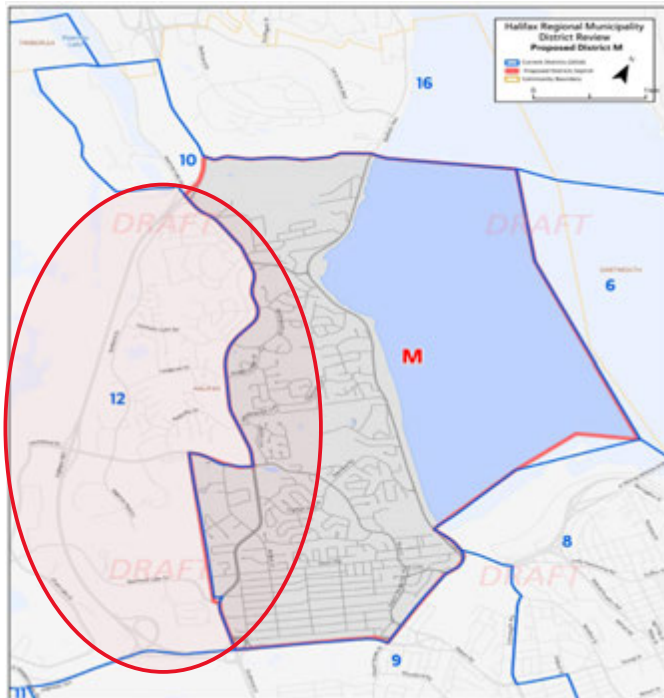
**Mean**  
General Public = 2.4  
Gen Pop Panel = 7.6

**Mean**  
General Public = 5.2  
Gen Pop Panel = 7.7

Q.B51A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=5~, Gen Pop n=30~) ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District M** that related to current district 10. There is very little commentary about this District. The feedback seems mainly positive, despite some lower scores from members of the general public. Some suggest that the area between Highway 102 and Dunbrack St could be included within the boundaries of proposed District M.



Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 7.2 / 10**  
 – (Sample size : 30)\* Caution should be used when interpreting these results as the sample size is small  
**General Public Score: 3.8 / 10**  
 – (Sample size: 5)\* Caution should be used when interpreting these results as the sample size is small  
**Total number of comments: 35**

“

*The boundary between the Bedford highway and Dunbrack is an easy one to understand.*

*This seems appropriate.*

*It seems to be good size for District.*

*It is very similar to the prior layout. It shouldn't change the demographic of voting much.*

“

*I think it should push to 102 on the West side.*

*I think Clayton Park West shouldn't be cut off.*

*Everything from the 102 to the Bedford highway should be thought of the same community.*

*Fairview should be paired with Bayers lake and the BLT. Rockingham and Wedgewood/Birch cove should be in the same District. I'd like to have a voice in an area that my kids actually go to school (elementary).*

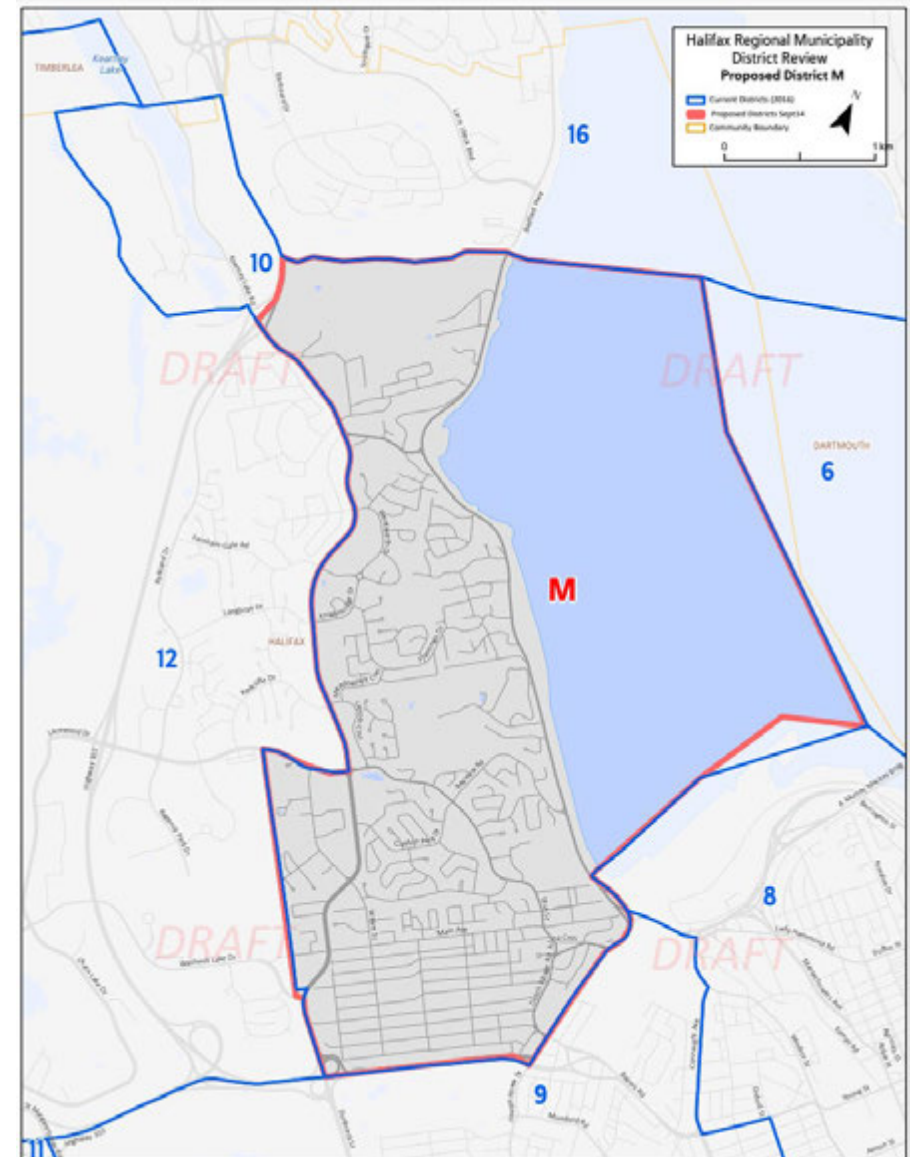
*Councillors provide very minor suggestions for boundary adjustments to proposed district M.*

**Pros:**

- Councillors endorse Fairview, Rockingham and Clayton Park staying together within this proposed district.

**Cons:**

- It was felt that part of the Blue Mountain Birch Cove Lakes regional park should be kept in proposed district M, as multiple councillors should represent this area.
- Some felt that the special planning area in Larry Uteck should be part of proposed district M as this area is going to be developed in the very near future. There was the view that less focus should be placed on the anticipated growth in Seton Ridge, as this development is expected to be less imminent.
- Some concerns that Kearney Lake should be shared among Councillors rather than included in a single district.



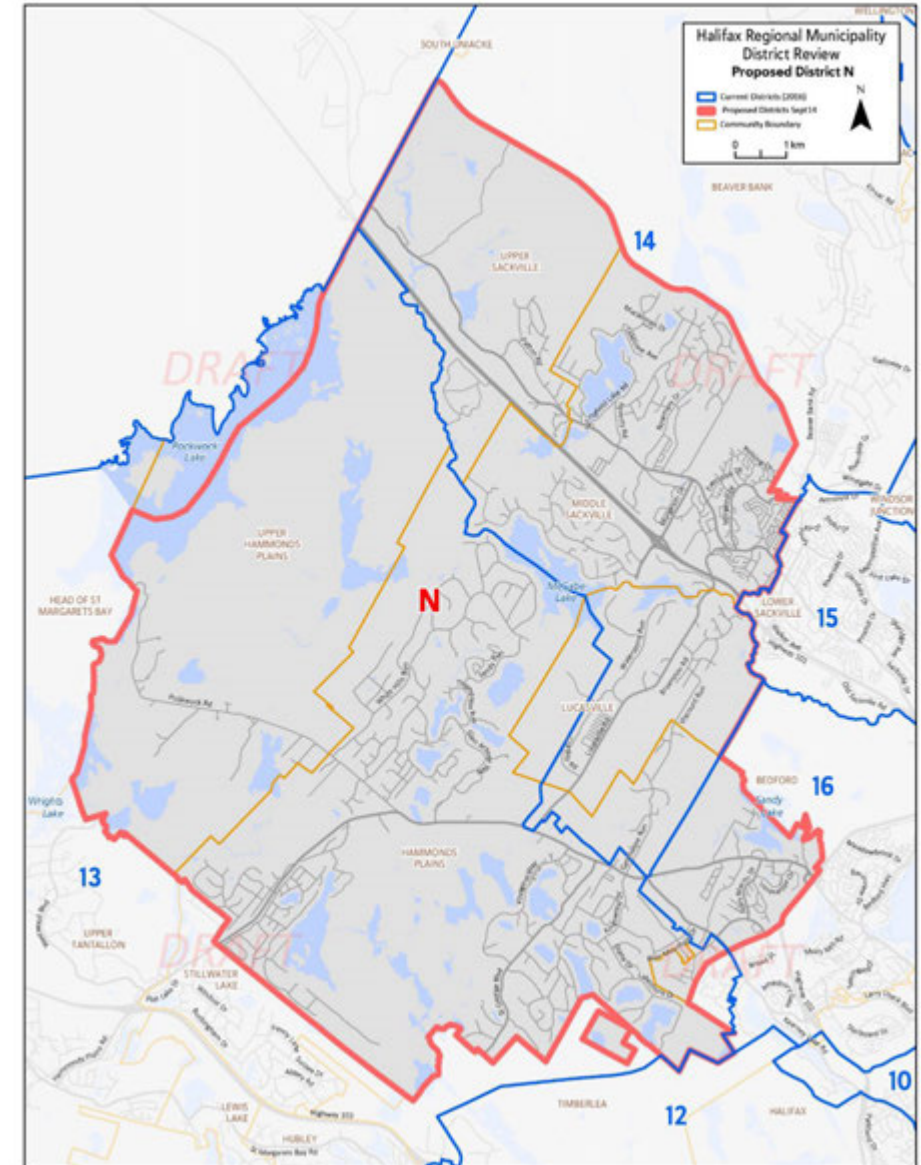
Results from the survey and the engagement sessions are both moderate in terms of satisfaction and agreement with proposed district N. The problem area for identified for this proposal is West Bedford, which is felt to be a community with little in common with the rest of the district.

## Key Concerns:

- Inclusion of West Bedford in the proposed district.
- The view that Hammonds Plains and Sackville are very different communities that share very little interests to be grouped together in a single District. There are also mentions of keeping Sackville connected to Beaverbank as they share more similarities.
- Exclusion of areas closest to Tantallon (White Hills, Highland Park, Stillwater Lake) that are felt to be part of Tantallon and should not be split.

## Key Benefits:

- Uniting Lucasville and Upper Hammonds Plains.

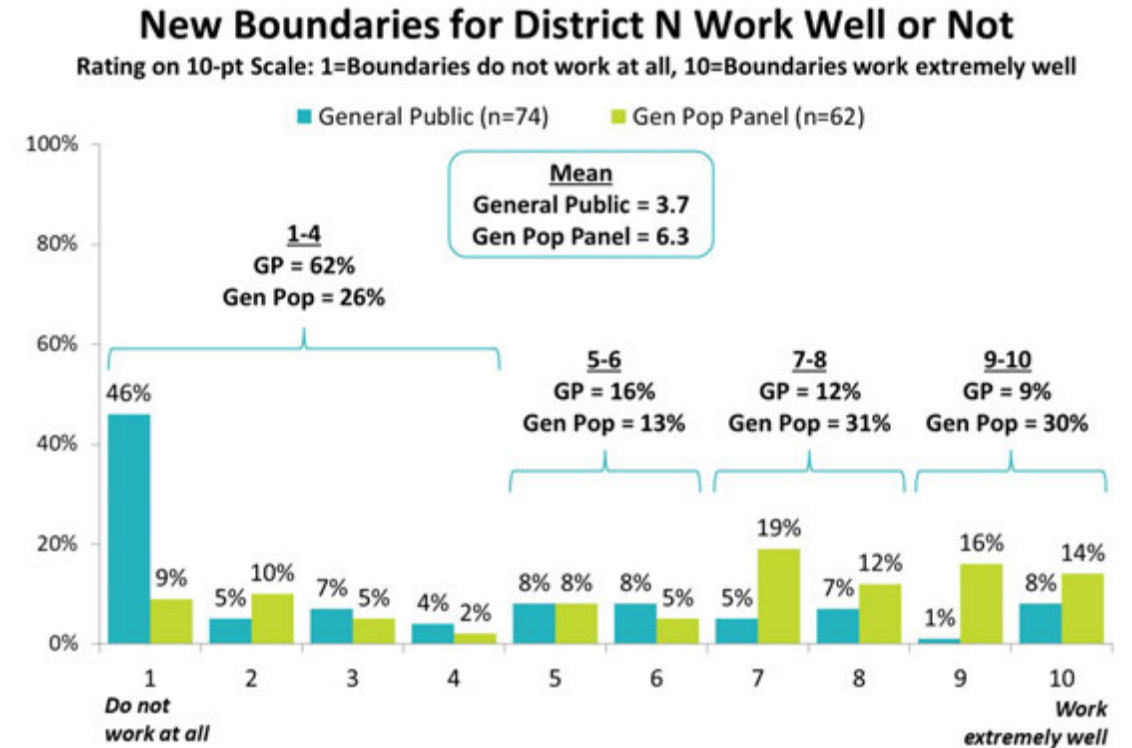


Nearly one-half of respondents from the General Public sample believe that the proposed boundaries for district N will not work at all, while scores are more neutral to positive among the Gen Pop panel members.

Results show moderate to positive scores among members of the *Gen Pop Panel* (mean score of 6.3), while members of the *General Public* were more critical of this proposed district (mean score of 3.7).

Those living in the current district 13 more commonly give low scores concerning the proposed boundaries for district N than those in other districts.

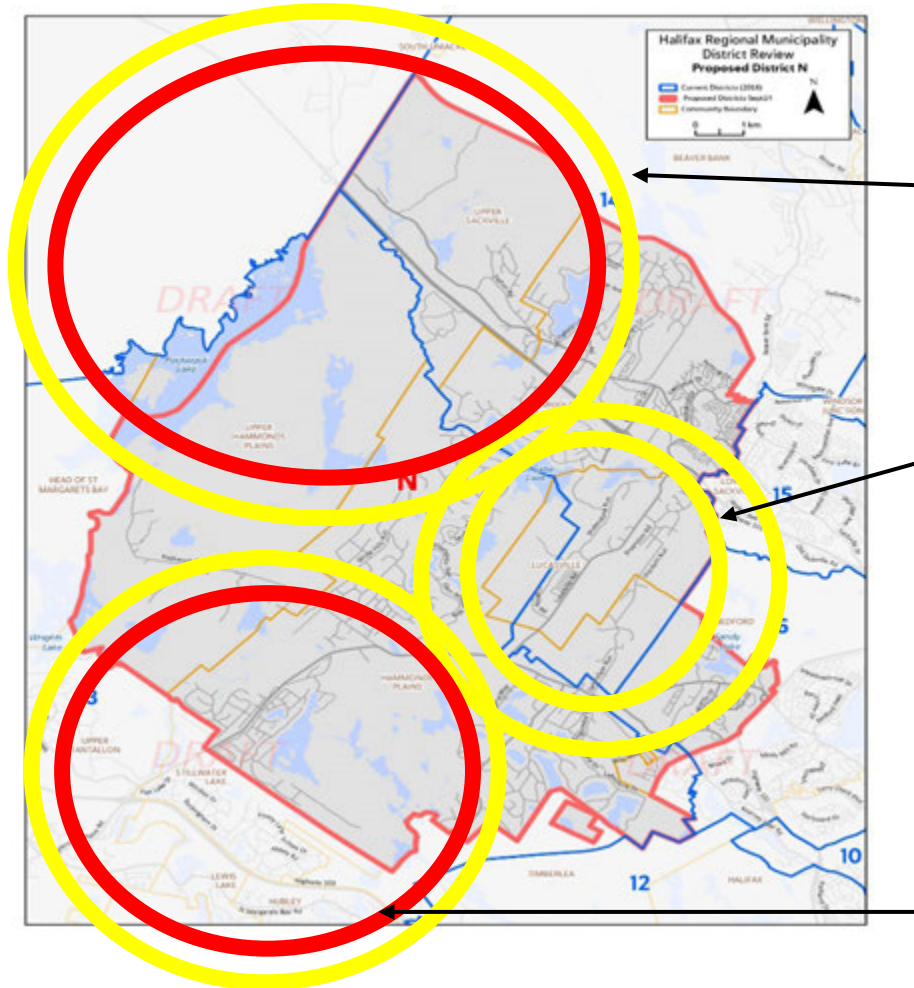
Results are consistent across other demographic sub-groups.



Q.B53: To what extent do you believe that the new district boundaries for DISTRICT N work well or not? *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*



Respondents express mixed levels of agreement concerning the placements of proposed boundaries for district N.



## Placement of New Proposed District Boundary for District N

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

*The proposed boundary now encompasses all of Lucasville.*

*The proposed southern boundary border now follows the Bedford community border near Ragged Lake southwest towards the Hammonds Plains community border and north up the Hammonds Plains community boundary up to Stillwater Lake. It continues northwest towards Wrights Lake.*

*The proposed northern boundary stretches from Wrights Lake to the boundary of Halifax Regional Municipality and the Municipality of East Hants.*

**Mean**  
General Public = 5.7  
Gen Pop Panel = 6.9

**Mean**  
General Public = 4.8  
Gen Pop Panel = 6.6

**Mean**  
General Public = 4.6  
Gen Pop Panel = 6.7

Q.855A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=73, Gen Pop n=62) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District N** that related to current districts **13**, **14** and **16**. There are a few areas of concern within the boundaries of this proposed District: the inclusion of West Bedford and Sackville areas, and the exclusion of Tantallon areas.

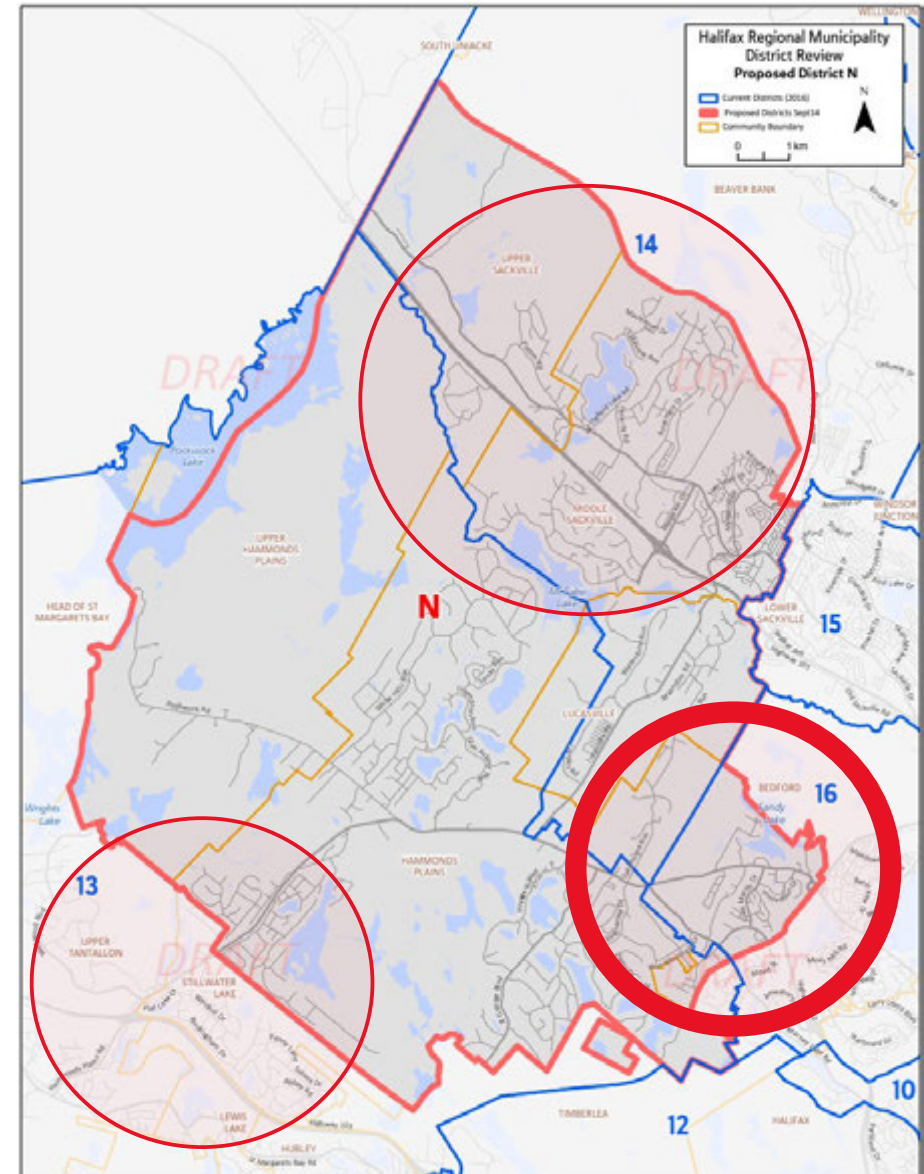
The highest area of concern seems to be with the West Bedford section. Most believe that this area does not share the same interests and needs as the rest of this District.

There also seems to be strong sentiment that Hammonds Plains and Sackville are very different communities that share very little interests to be grouped together in a single District. There are also mentions of keeping Sackville connected to Beaverbank as they share more similarities.

Areas closest to Tantallon (White Hills, Highland Park, Stillwater Lake) feel they should not be split away from the rest of Tantallon.

Verbatim commentary shown on the next two pages offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 6.3 / 10 – (Sample size : 62)*  
*General Public Score: 3.7 / 10 – (Sample size: 74)*  
*Total number of comments: 136*



*West Bedford commentary:*

“

*Areas in Bedford aren't going to have the same issues as those in Hammonds Plains, this could make more "rural" issues become less known and required amenities no longer accessible due to the size of the proposed District making individuals that don't live in the more urban area become ignored.*

*Bedford and West Bedford should be together. Upper Sackville and Hammonds Plains should not be in the same District.*

*Don't lump part of new Bedford West in with rural Middle Sackville and Hammonds Plains the interests are too different.*

*Hammonds Plains and Middle/Upper Sackville are similar communities. Bedford is very different though, should maybe be separate?*

*Middle Sackville, although is a similar community to Hammonds Plains, does not share any connection with West Bedford.*

*The southern boundary should not include: - Any parts of Larry Uteck. - The new Brookline community west of Larry Uteck. - The Hammonds Plains road east of Larry Uteck.*

*Tantallon and Highland Park commentary:*

“

*Upper Hammonds Plains is part of the Tantallon community and has been for the past decades. It is our community, our culture. In no way do we have any affiliation, likeness or desire to be a part of Sackvegas!!!! If I wanted to live or be grouped in with Sackville I would have moved to Sackville!! That's a hard no from me.*

*Tantallon should be part of Hammonds plains new proposed N .. They share community lifestyle, schools, facilities, common interests. Hammonds plains had very little similar lifestyle interests and issues to Sackville. New Bedford park areas are very different from Hammonds Plains and should be removed and added to Bedford Districts.*

*Remove Highland Park.*

*Highland Park is part of the Bay!*

*Sackville commentary:*

“

*I don't believe the Sackville area should be part of this District.*

*Hammonds plains should be separate from Sackville.*

*Beaver Bank and Lower Sackville have much in common. Most residents of Beaver Bank go to Sackville to shop, for services and entertainment. Beaver Bank is almost like a suburb of Lower Sackville.*

*Hammonds Plains area does not have the same needs as Sackville.*

*All areas of Sackville should be under the same boundary.*

*I live in the Millwood subdivision in Middle Sackville and, as a suburban community, believe we have more in common with Lower Sackville than the rest of Middle Sackville, Hammonds Plains, etc., which are more rural communities.*

*General commentary:*

“

*This is far too broad a District that includes many different communities. There is too much of a suburban/rural split.*

*Geographically it makes sense.*

*This is my community, these are my people (scored 10/10).*

*These communities are very similar and should be grouped together. This will also facilitate a new connector between the communities of Indigo Shores and White Hills which are separated by only a single empty lot in some places.*

*Residents are in favour of combining Lucasville and Hammonds Plains but weary of the inclusion of West Bedford in proposed district N due to its vastly different needs.*

**Pros:**

- Residents indicated that they like the proposed combination of Lucasville and Upper Hammonds Plains because these are two African Nova Scotian communities and have a shared history.

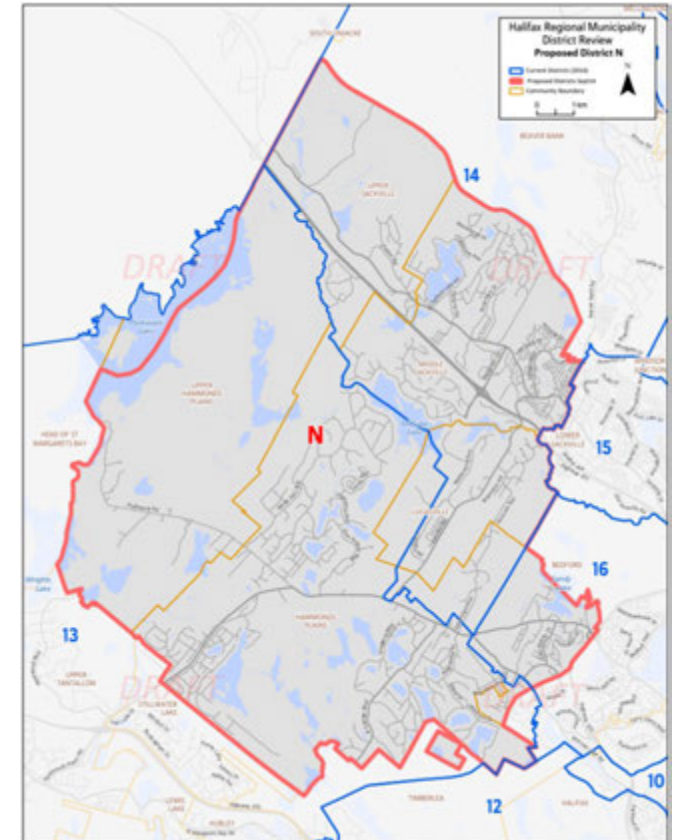
**Cons:**

- There were expressed concerns from residents in Lucasville that the voices of the African Nova Scotian communities in this area will not be heard with the inclusion of larger higher-populated communities – like a portion of West Bedford – in this area. Indeed, with the inclusion of communities like Bedford West and Larry Uteck, there are concerns among those in Lucasville that these communities will take up too much of a councillor’s time and resources, and be too different in terms of needs (i.e., too urban compared to Lucasville/Hammonds Plains) such that the councillor cannot serve all communities equally.
- There is the perception that growth is very rapid in Upper/Middle Sackville resulting in concerns about the number of electors in the district getting disproportionately high.
- Many residents would prefer to see the area around the 213 in Hammonds Plains moved into proposed district K.

“

*Bedford West and Larry Uteck shouldn’t be in District N. Combine Hammonds Plains, C. Howe and Lucasville.*

*I think the larger boundaries will have a negative impact on smaller communities.*



*Councillors are in favour of uniting historic African Nova Scotian communities of Lucasville and Upper Hammonds Plains but do not agree with the inclusion of a portion of West Bedford within the proposed district.*

## Pros:

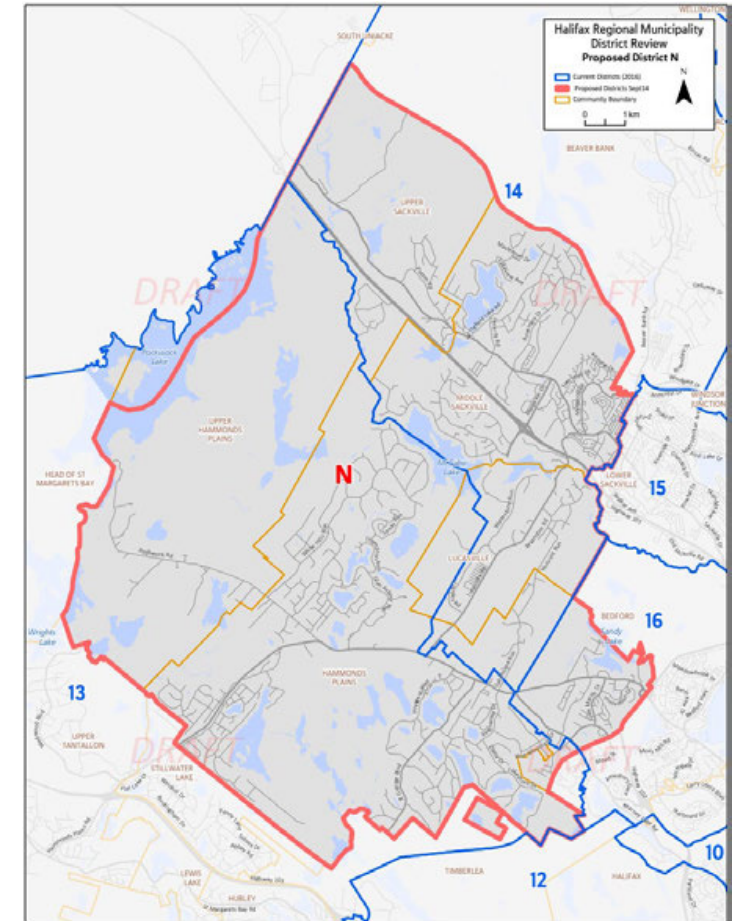
- Councillors felt that it makes sense to unite Lucasville with Upper Hammonds Plains in order to lift up the voice of historic African Nova Scotians.

## Cons:

- There is concern about the Brookline area, and a view that it should be moved into the same proposed district as West Bedford (proposed district P).
- Some have the perception that not all the growth that is currently happening in Hammonds Plains is being considered in the proposed districts. Presently, single-unit homes are being replaced with multi-unit dwellings that may not have planning permission.
- Some felt strongly that the inclusion of West Bedford with proposed district N does not make sense as it is a separate community.
- Some noted that Belle Street should be the boundary at the end of Bluewater Road.

## Other Considerations:

- The historic boundaries of Hammonds Plains should be reviewed and considered in drawing the new proposed boundary line.
- Highway 101 is thought to be a natural dividing line for proposed district N. Using this highway as a boundary would remove Upper Sackville and part of Middle Sackville from this proposed district.





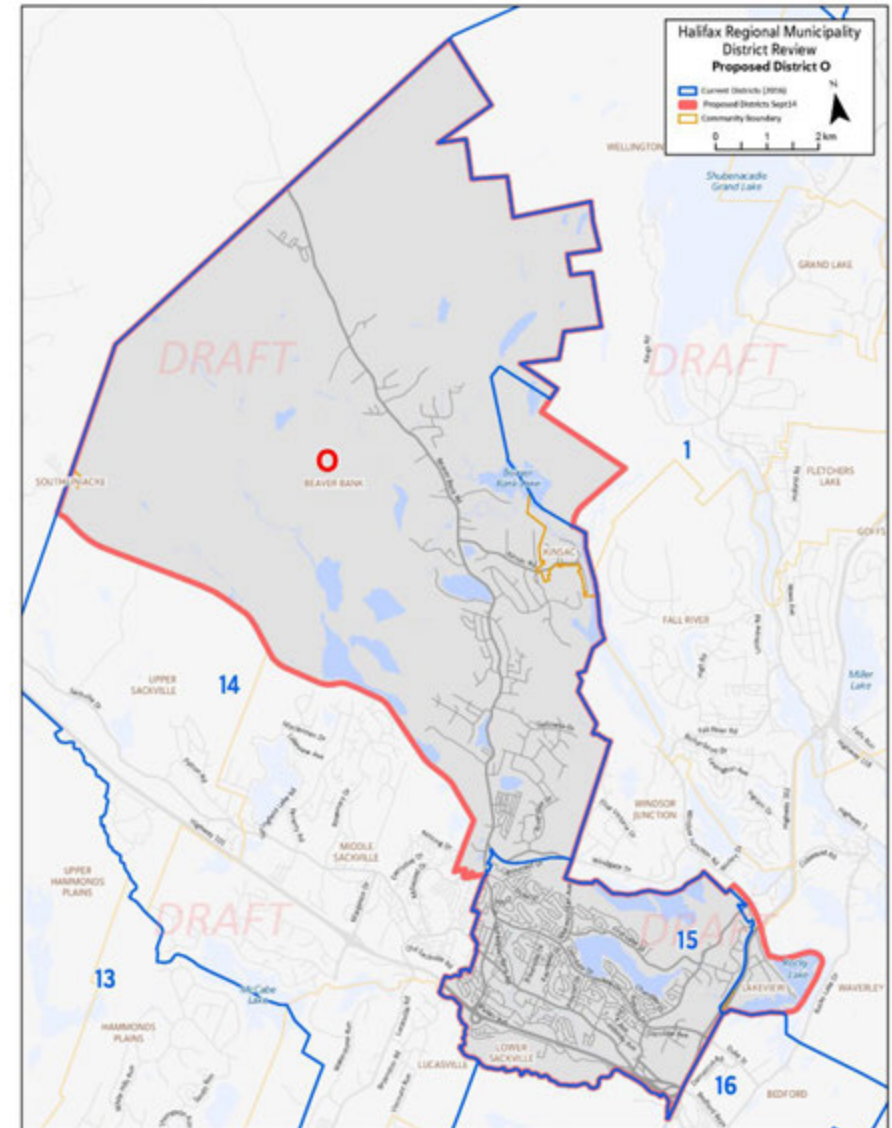
Survey and engagement session results are consistent for the proposed district O. The problem area in this case is Lakeview as many residents believe that their community has more in common with Fall River than Lower Sackville and Beaverbank.

## Key Concerns:

- Inclusion of Lakeview in with Lower Sackville and Beaverbank, when it is much more a part of Fall River.

## Key Benefits:

- Similarities of the communities of Lower Sackville and Beaver Bank such that the expansion of this district makes sense.



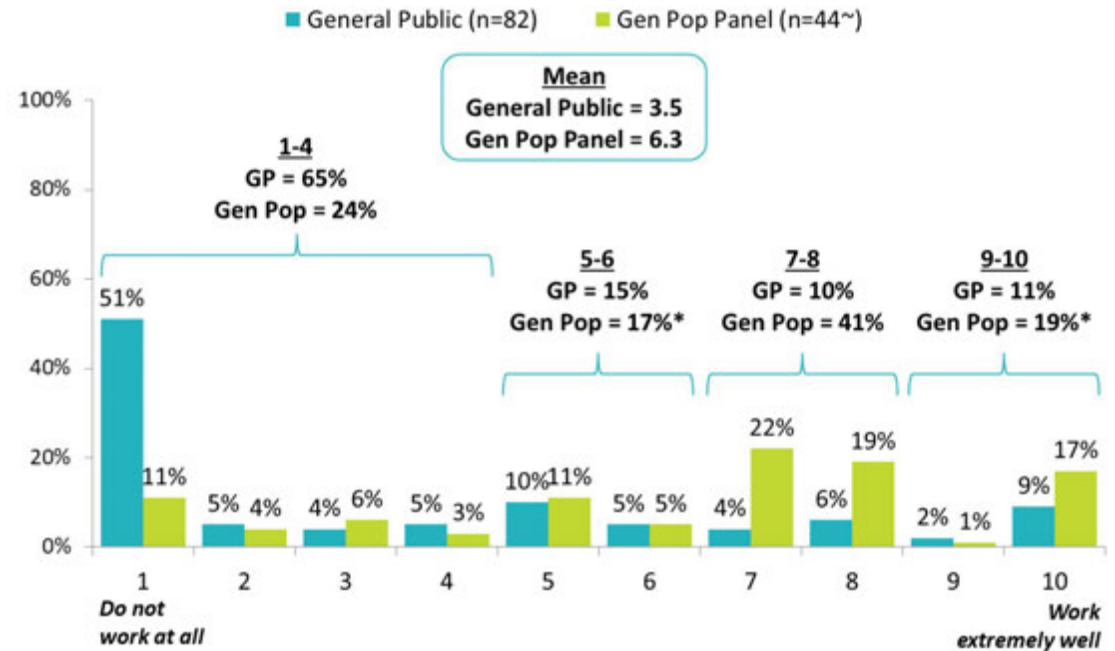
Results are mixed, with members of the Gen Pop panel providing neutral to positive scores, while two-thirds of respondents from the General Public sample believe the proposed boundaries for district O do not work at all.

Among the *General Public* respondents, those living in the current district 1 more commonly give lower scores (2.8), while those in the current district 14 more commonly give more moderate scores (6.1).

Results are consistent across other demographic sub-groups.

## New Boundaries for District O Work Well or Not

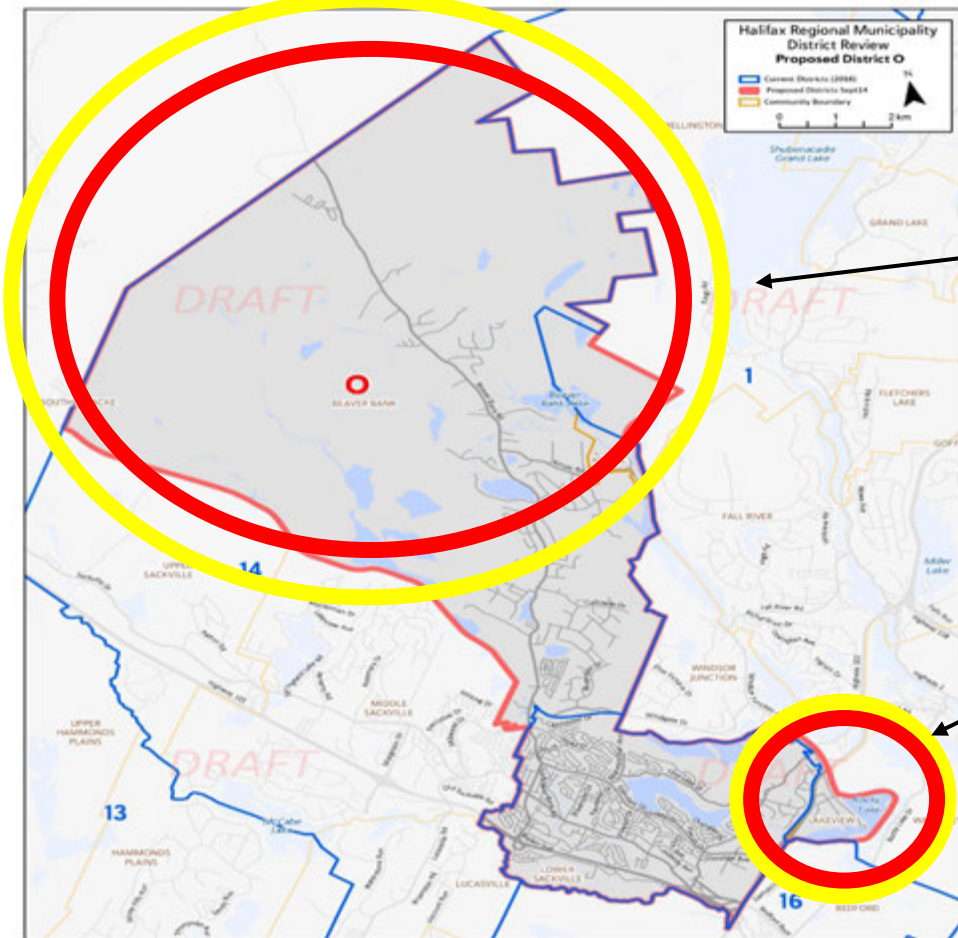
Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B57: To what extent do you believe that the new district boundaries for DISTRICT O work well or not? \*Due to rounding. \*\*Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.



There are concerns about the inclusion of Lakeview in the proposed district, and some view Beaver Bank as neutral or negative. Agreement is higher among those in the current district 14 than the current district 1, according to results from the General Public sample.



## Placement of New Proposed District Boundary for District O

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary expands north up to South Uniacke and east enough to cover Kinsac.

The new proposed district adds the community of Lakeview in the south-eastern boundary.

**Mean**  
General Public = 4.5  
Gen Pop Panel = 6.1

**Mean**  
General Public = 3.5  
Gen Pop Panel = 6.3

Q.B59A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=82, Gen Pop n=44) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

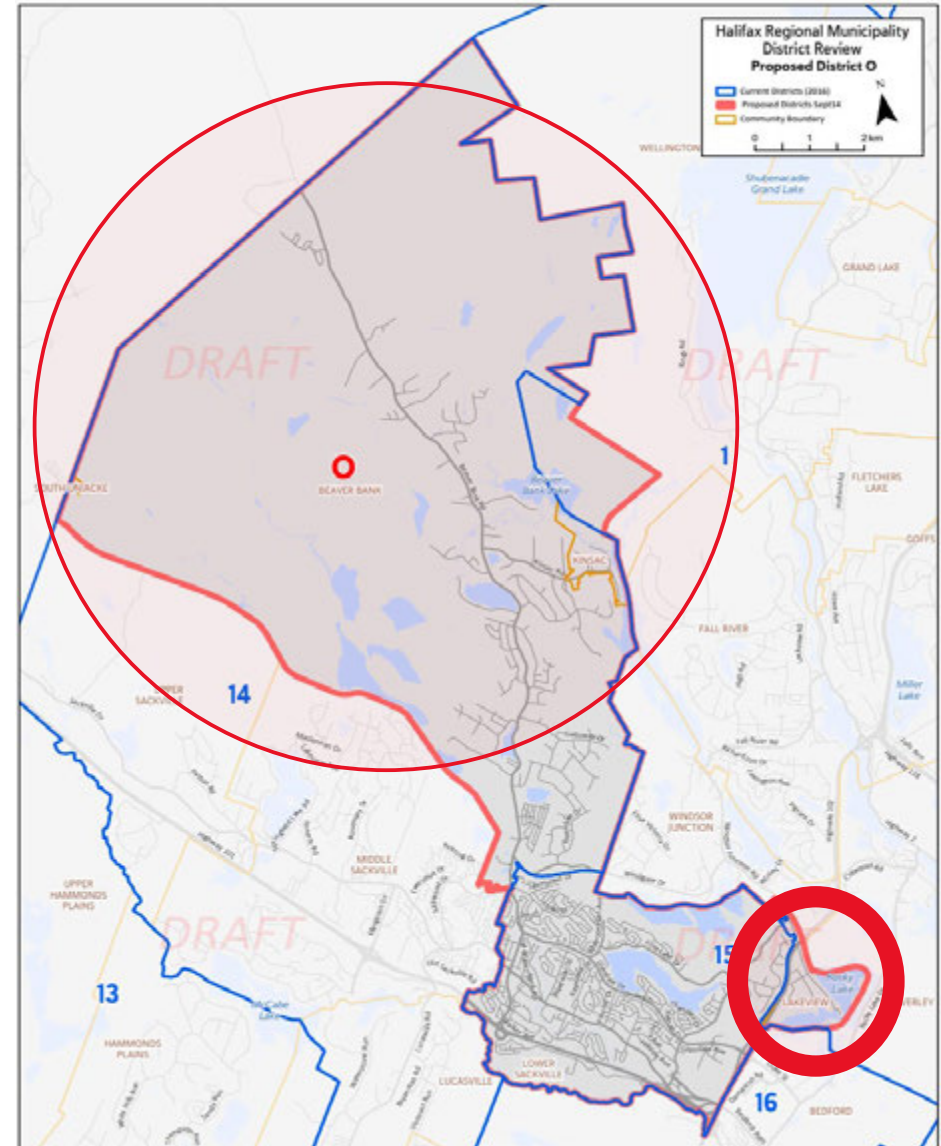
Residents provided commentary regarding proposed **District O** that related to current districts **1, 14** and **15**.

The major area of concern in this proposed District is Lakeview. Residents in that community feel much more connected with Fall River, Windsor Junction and Waverley than they do with Lower Sackville. There is a very consistent message about their connection with the people, schools, sports teams and communities of Lakeview – Windsor Junction – Fall River, also known as the LWF.

The decision of combining Beaverbank with Lower Sackville was less concerning; there were comments both in favor of this connection and against. Any negative comments for this area related to a difference in interests and issues for these two communities, particularly related to transportation.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 6.3 / 10 – (Sample size : 44)\* Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 3.5 / 10 – (Sample size: 82)*  
*Total number of comments: 126*



*Lakeview commentary:*



*Lakeview, Windsor Junction, and Fall River are deeply connected communities and as such, this proposed boundary creates a separation that has impacts on recreational and educational options, as well as community cohesiveness. This is a huge no way for us.*

*Lakeview should be included with Fall River as they are a part of the community, schools, activities and ratepayer associations.*

*Lakeview is not part of Sackville! It has always asserted its independence and connection to the Waverley Memorial Elementary school and the WJCC.*

*Lakeview has been part of the LWF community for many years. Changing the boundaries would impact school and recreation for our residents. Please leave us in District 1.*

*Lakeview does not share schools with these communities, they are geographically separated.*

*Lakeview belongs in in District E with the other smaller more private communities.*

*Lakeview is related to Fall River and Windsor Junction through community camps, school and geography.*

*Beaverbank commentary:*



*Beaverbank is quite distant from Lower Sackville both geographically and in needs.*

*Sackville's issues aren't always compatible with Beaverbank's.*

*Upper and Middle Sackville should be included with Sackville.*

*I have lived in both Beaverbank and currently Lower Sackville, issues in the two are not the same (i.e.: transit).*

*I do not think Beaver Bank should be lumped in with Sackville.*

*Beaver Bank and Lower Sackville are connected communities in my mind.*

*Councillors support combining Beaver Bank and Lower Sackville but express some concerns that there may be too much growth in the area in the short-term.*

## Pros:

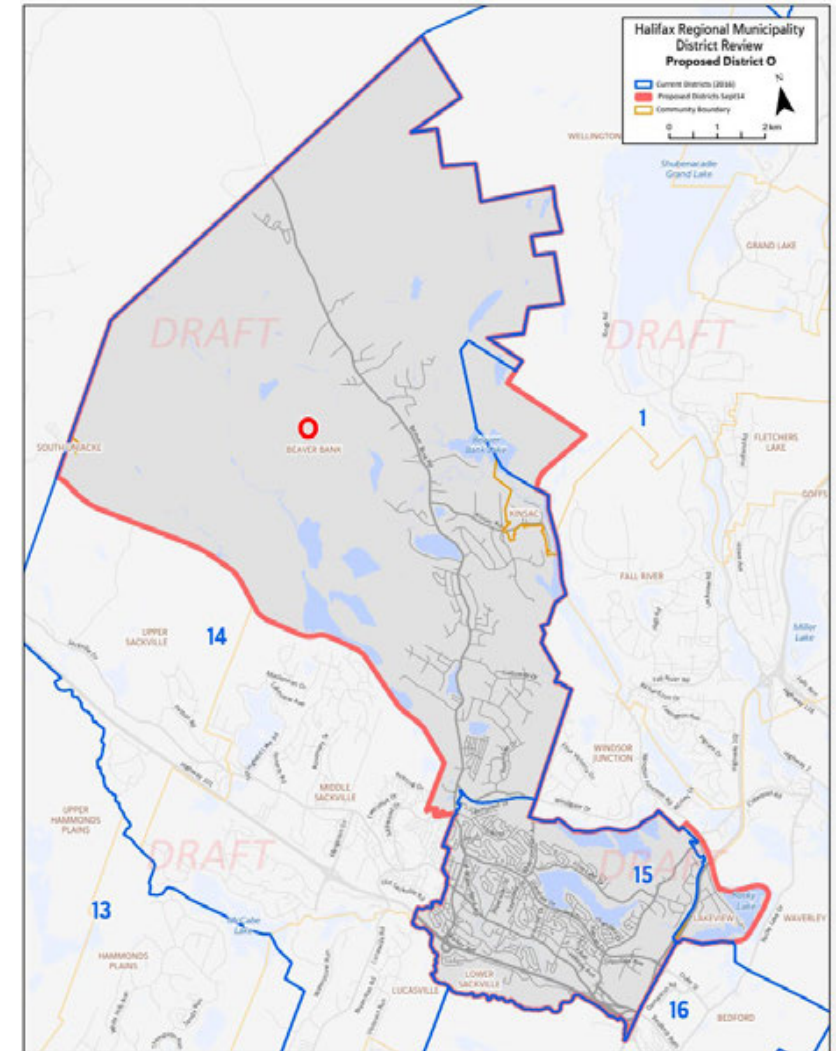
- Councillors felt that the proposed district makes sense. Beaver Bank and Lower Sackville are felt to be communities with many commonalities, with those in Beaver Bank often coming into Lower Sackville to access amenities.

## Cons:

- Beaver Bank Road is the divider provincially and should be considered for proposed district O as well.

## Other Considerations:

- There is anticipated growth in Lower Sackville.
- There is a development expected between Windsor Junction and Riverdale Drive.





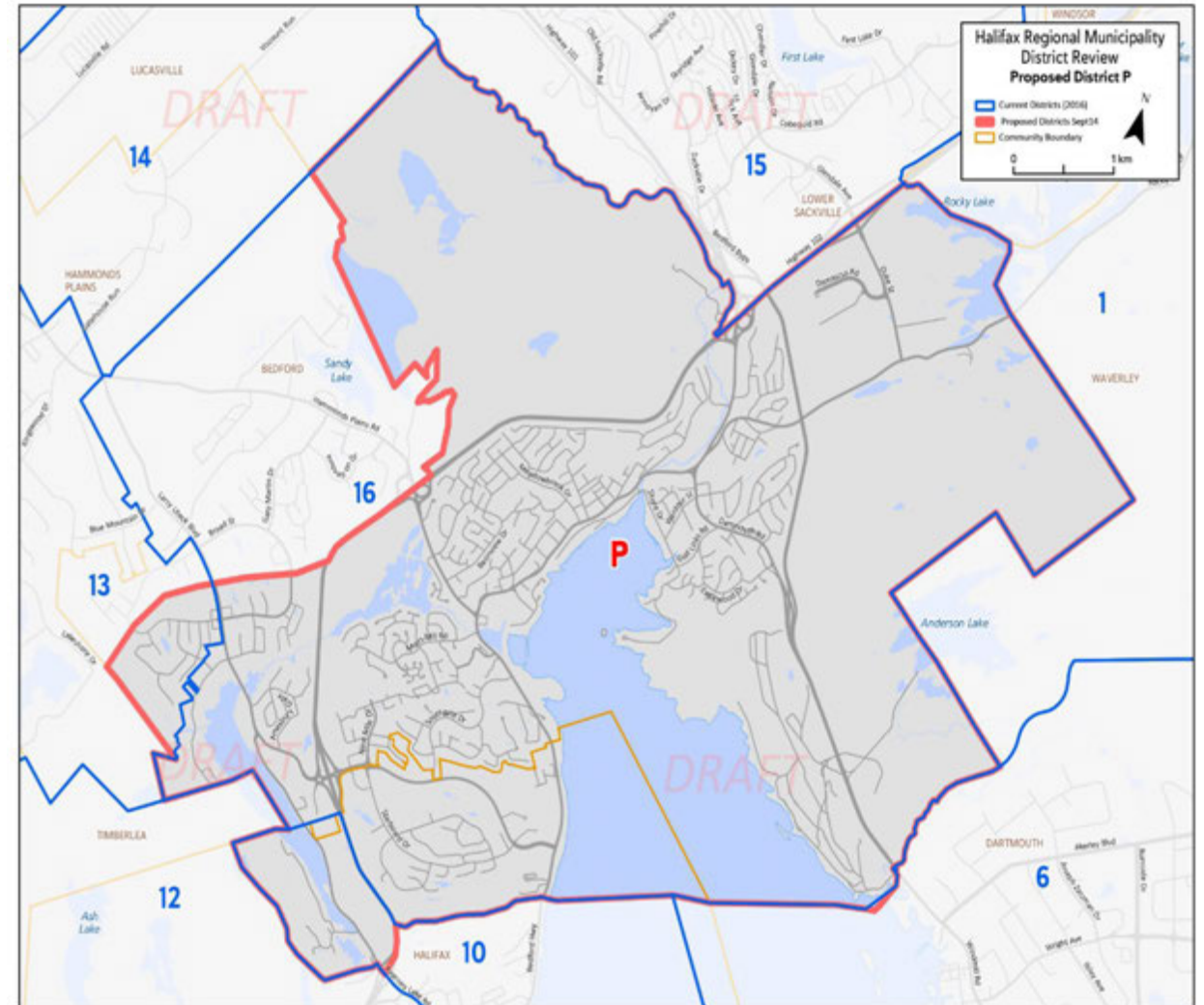
Findings from the survey and engagement sessions are modestly positive concerning the proposed boundaries for district P. The one small problem area mentioned is the exclusion of the West Bedford community.

### Key Concerns:

- Exclusion of West Bedford from the rest of Bedford.

### Key Benefits:

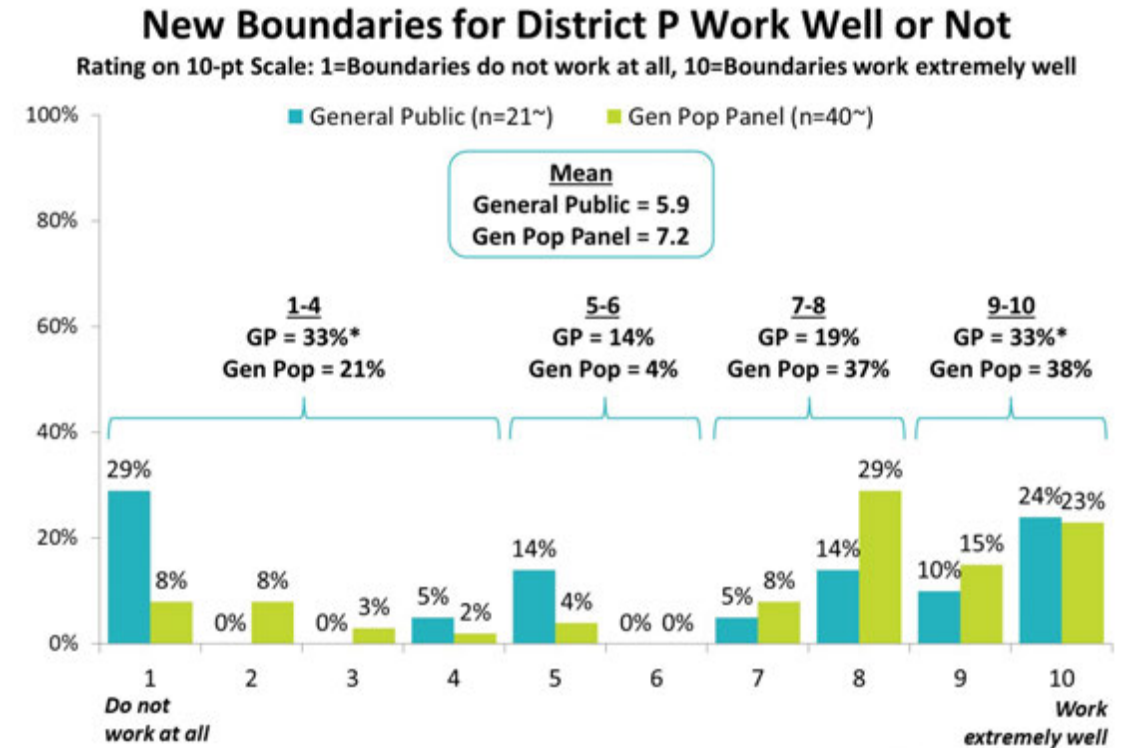
- District is largely unchanged from current boundaries.



*Results are relatively moderate among samples concerning the proposed boundaries for district P.*

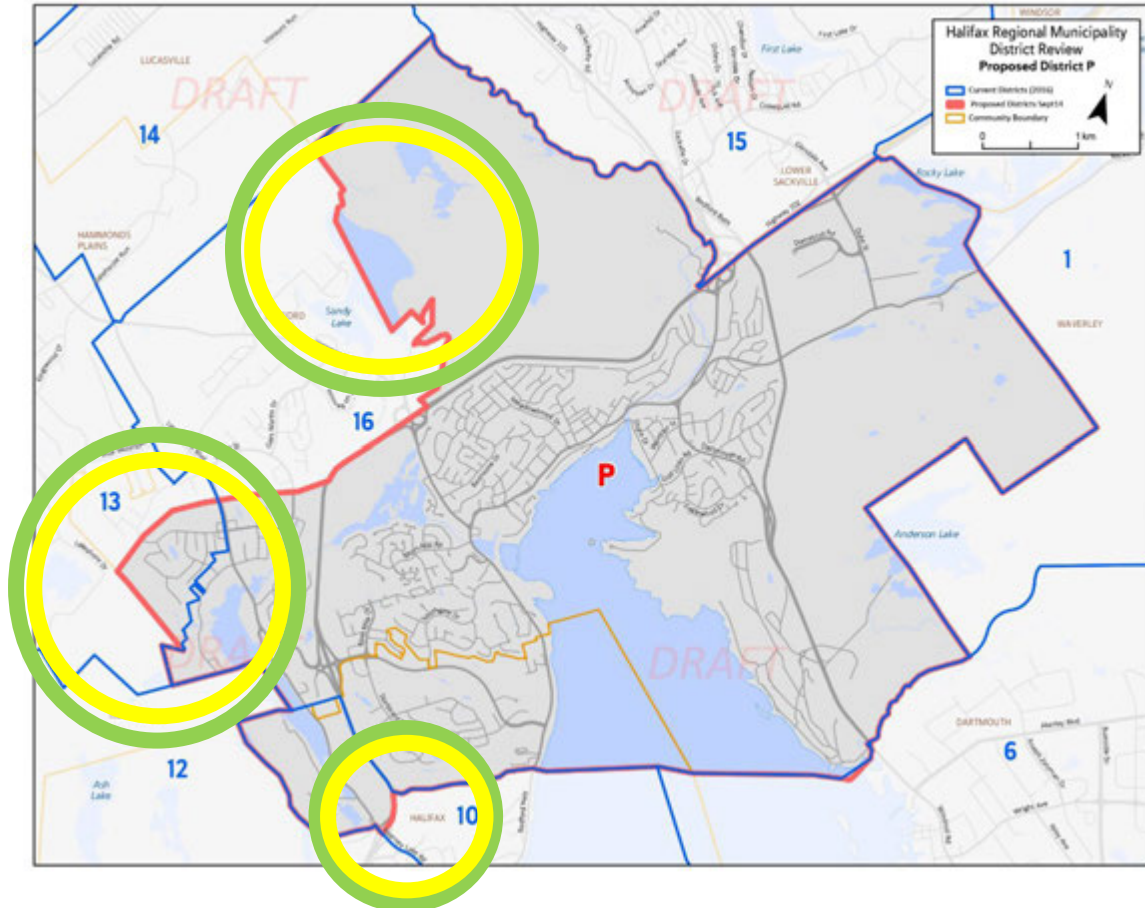
Three-quarters of respondents from the *Gen Pop Panel* sample give top box (7-10) scores concerning the proposed boundaries for district P and positively, and one-half of respondents from the *General Public* sample also give top box scores.

Results are consistent across demographic sub-groups.



Q.B61: To what extent do you believe that the new district boundaries for DISTRICT P work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Approximately one-half of respondents from the General Public sample give top box (7-10) scores for the placements of the proposed boundaries for district P.



## Placement of New Proposed District Boundary for District P

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will cut through the Bedford Basin proceeding westerly through Hemlock Ravine Park to Highway 102.

**Mean**  
General Public = 6.0  
Gen Pop Panel = 7.1

The new proposed boundary will proceed south at Kearney Lake Road and continue westerly through Washmill Lake, Charlies Lake, and Kearney Lake, connecting the Bedford community boundary. It will then go west to Ragged Lake and proceed northeast to reconnect with Highway 102.

**Mean**  
General Public = 5.5  
Gen Pop Panel = 7.2

The new proposed boundary will go from Highway 102 northeast to Sandy Lake and through to the edge of the Lucasville community boundary. It will follow the Lucasville boundary northeast to the Sackville River and the river goes east to Highway 101 and back to Ragged Lake and the 102.

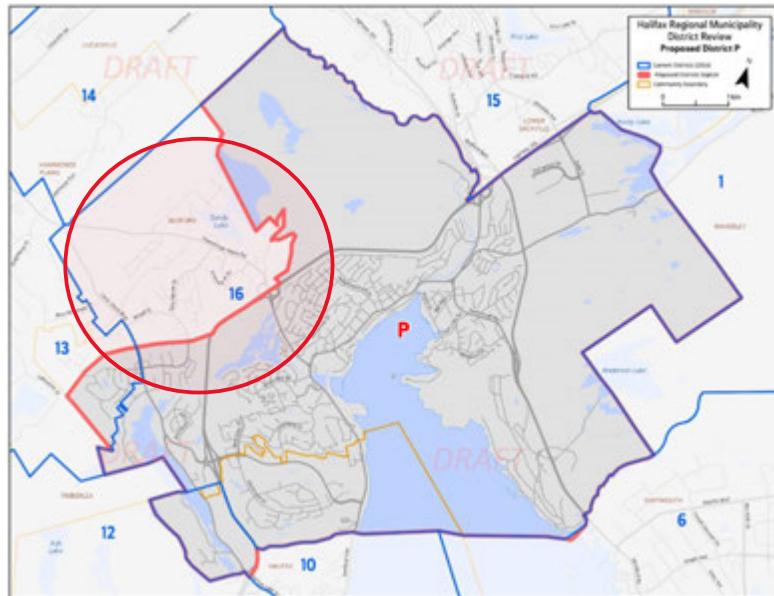
**Mean**  
General Public = 6.1  
Gen Pop Panel = 7.4

Q.B63A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=21\*, Gen Pop n=40\*) \*Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District P** that related to current districts **16, 13** and **12**. Survey respondents seem generally satisfied with this District; but some feel that all of West Bedford should be added to this District.

Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.



*Gen Pop Panel Score: 7.2 / 10 – (Sample size : 40)\* Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 5.9 / 10 – (Sample size: 21) \* Caution should be used when interpreting these results as the sample size is small*  
*Total number of comments: 61*

“

*This should include Bedford West and extend to the Kearney Lake Road.*

*The boundary suites the geographical and social economical factors of Bedford West and Bedford proper.*

*I think this is fair, based on total population being represented.*

*It seems to carve out all of Bedford nicely, without splitting any communities.*

*The layout seems appropriate.*

*It includes parts of Halifax with Bedford, when the Parks of West Bedford should be included with Bedford... The Boundary from Bedford Basin should follow Larry Uteck Blvd and continue out to Hammonds Plains Road so as to include Parks of West Bedford with Bedford.*

*It looks fine, it keeps communities together.*

*The northwest boundary which splits Broad street in half. The northwest boundary should be shifted to either include the neighbourhood from Bluewater Rd. to Abbington Ave or it should be removed and put into proposed boundary.*



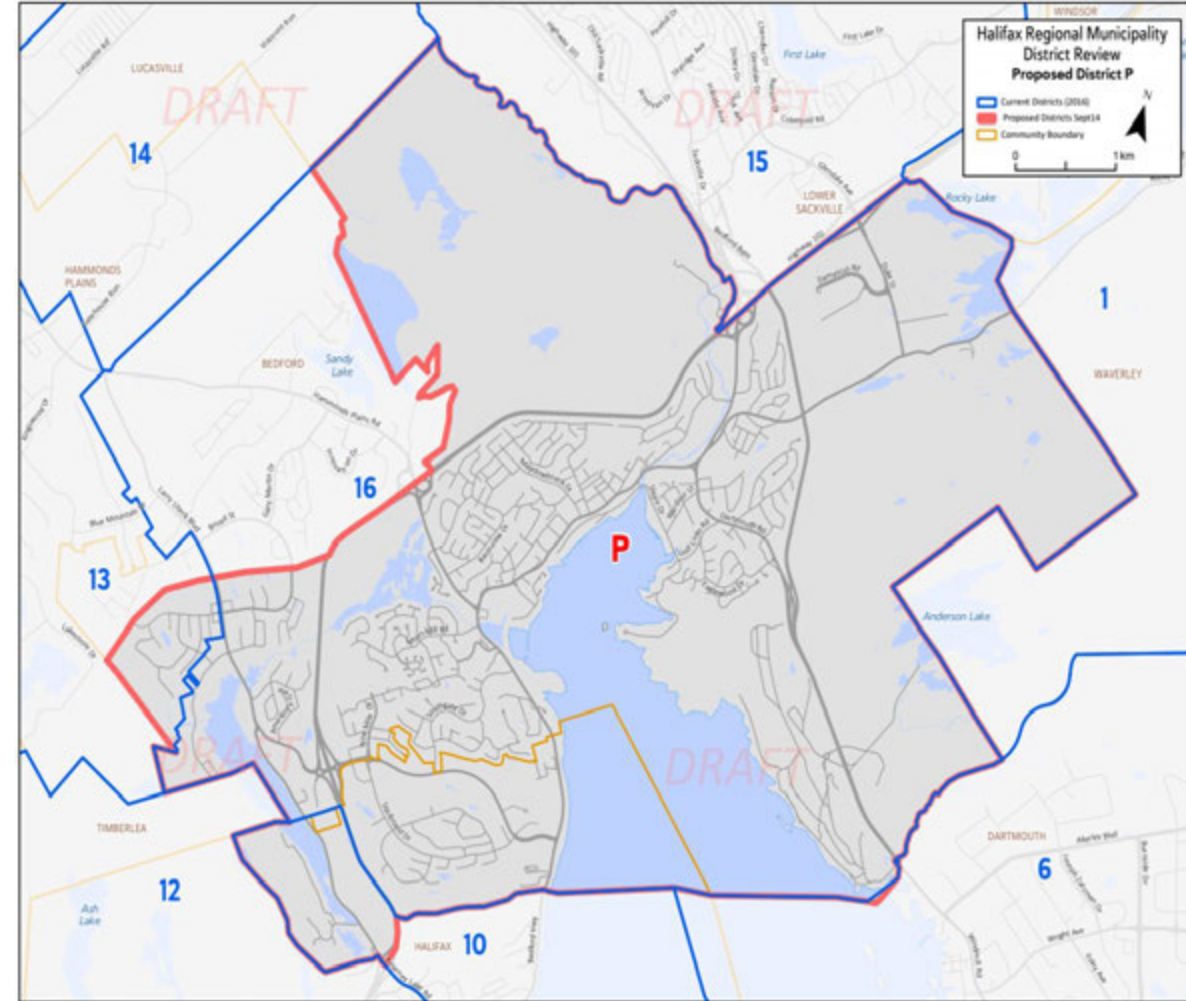


# District P - Qualitative Resident Feedback

*One resident expressed concerns about the district boundary not following the boundary of Sandy Lake Regional Park.*

## Cons:

- The boundary on the side of Sandy Lake Regional Park with the jagged edge does not presently follow the park boundary. The district boundary should follow the HRM boundary in terms of where the park is so that the park can lie entirely inside of one district or the other.



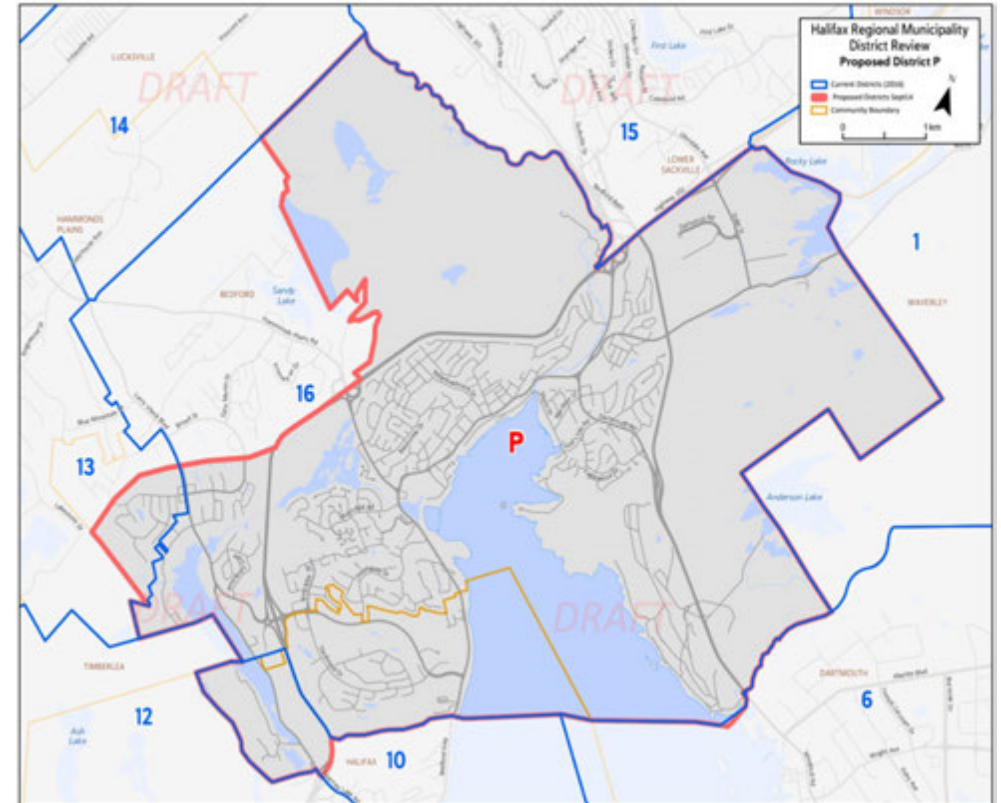
*In general, councillors in the area wish to keep the northern and eastern boundary as proposed but adjust the boundary to include more of Bedford West and less of Larry Uteck.*

## Cons:

- Councillors feel that the proposed district P should include all of West Bedford as communities of interest are being split up in terms of common activities. For example, the high school, the community centre, the turf field, the Bedford Blues hockey rink or the new library would no longer be in Bedford.
- There was the view that Fernley Park off the Bedford Highway does not need to be part of Bedford.
- Some felt that the new proposed district ignores the old town boundaries for Bedford.
- There was the suggestion that Starboard Drive could be removed from proposed district P because it does not feel like part of Bedford. Larry Uteck Boulevard could be the south-western boundary.
- Innovation Drive should be included in proposed district P.

## Other Considerations:

- If proposed district P needs to be made smaller, consider cutting off the part that extends south Magazine Hill was suggested.
- Communities of interest should be the most important of the five criteria. Perception is that boundaries have been drawn to accommodate numbers more so than other important criteria.
- Having districts share a park is a good idea in general, especially for larger parks like BMBCL or Kearney Lake.





NARRATIVE  
RESEARCH

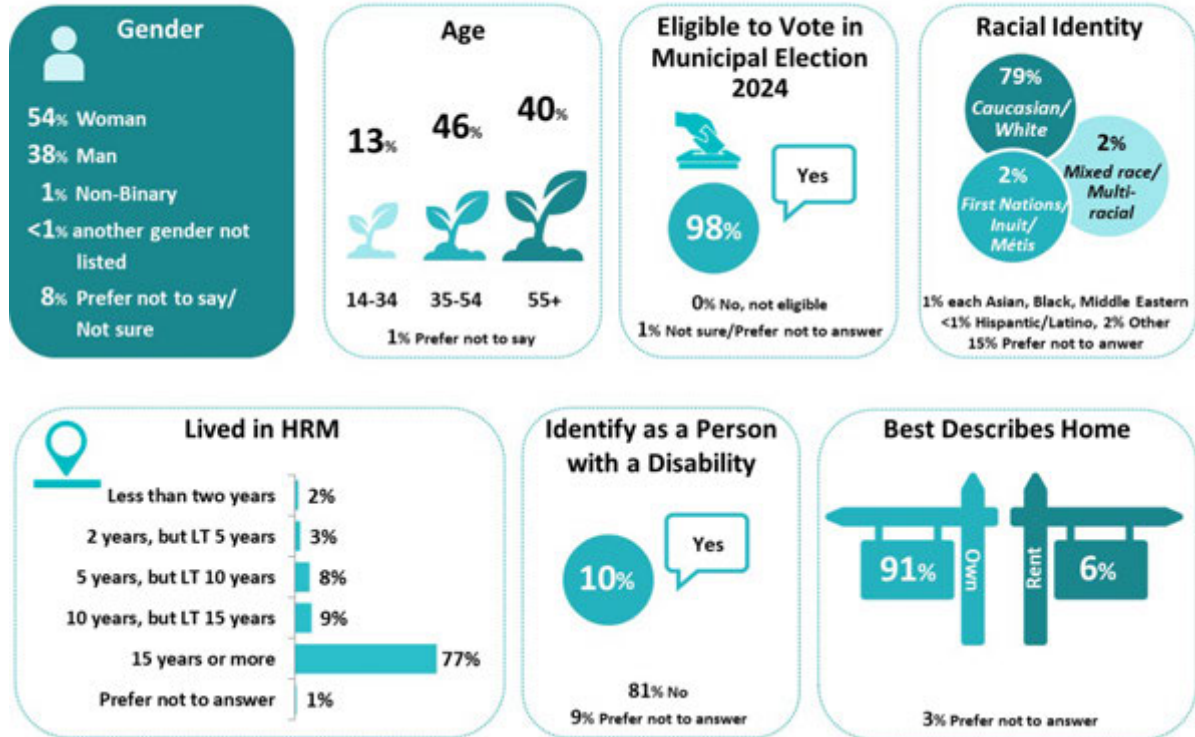
# Demographic Profile



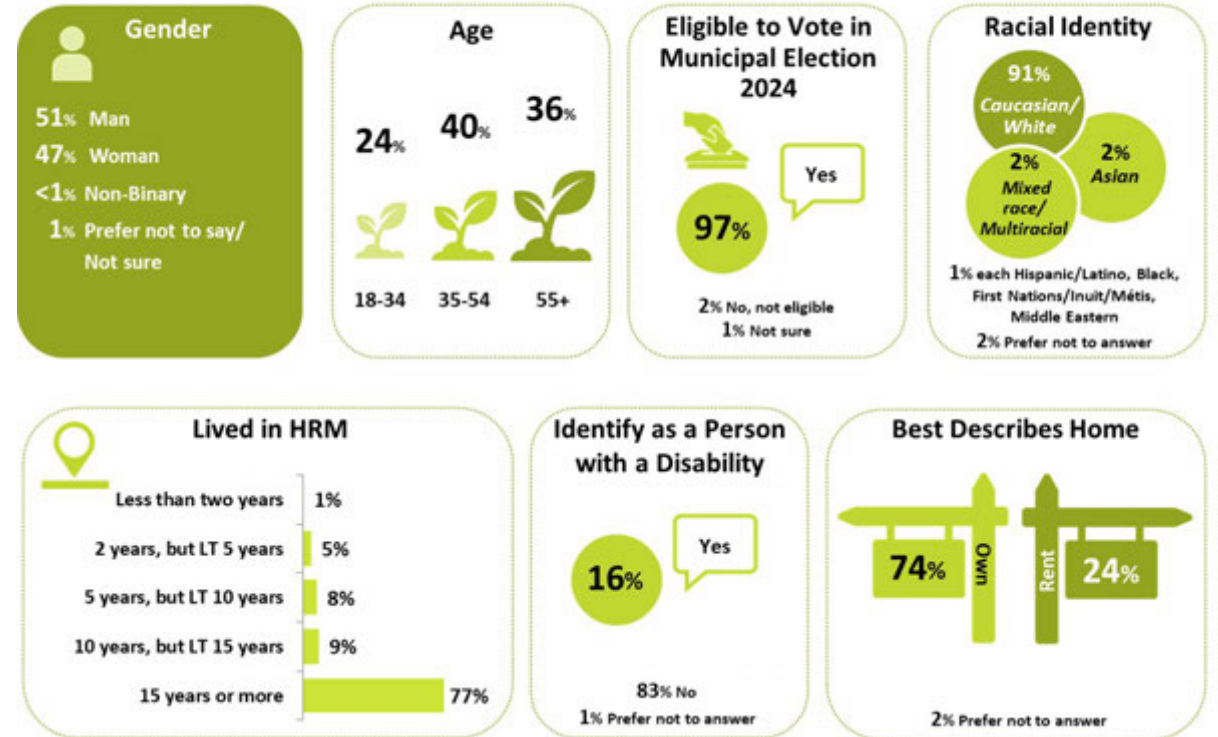
# Demographic Profile of Respondents

The following provides an overview of the research participants, by sample.

### Profile of Respondents – General Public (n=825-908)



### Profile of Respondents – Gen Pop Panel (n=413)





**NARRATIVE**  
RESEARCH

Every insight tells a story.



P.O. Box 1749  
Halifax, Nova Scotia  
B3J 3A5 Canada

Item No. 6.1  
Halifax Regional Council  
November 23, 2022

**TO:** Chair and Members of the District Boundary Resident Review Panel

**SUBMITTED BY:** - Original Signed -

\_\_\_\_\_  
Jacques Dubé, Chief Administrative Officer

**DATE:** November 23, 2022

**SUBJECT:** 2022 District Boundary Review Project – Phase Two

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**SUPPLEMENTARY REPORT**

**ORIGIN**

November 18, 2022, motion of the District Boundary Resident Review Panel to defer consideration of the staff report dated November 17, 2022, pending a supplementary staff report outlining further boundary options for Districts 5 and 16.

**LEGISLATIVE AUTHORITY**

**Role of District Boundary Resident Review Panel:**

Administrative Order 2022-001-GOV, Respecting the Special Advisory Committee for the 2022 Halifax Regional Municipality District Boundary Review, section 5, 7 & 9:

**Duties of the Committee**

5. The Committee shall advise Council, through Executive Standing Committee, on proposed boundaries for the electoral districts of the Municipality by:

- (1) leading a public engagement process in alignment with this Administrative Order and guidance from past decisions of the Nova Scotia Utility and Review Board;
- (2) analyzing responses and themes from public engagement to inform the Committee's recommendations to Council; and
- (3) adjusting the current district boundaries to develop proposed boundaries that take into consideration:
  - the direction of Regional Council from Phase One of the District Boundary review;
  - the results of the public engagement process; and
  - the objectives set out in section 368(4) of the Municipal Government Act, including consideration of the number of electors, relative parity of voting power, population density, community of interest, and geographic size.

**Legislative Authority continued on page 2.**

### **Outreach and Engagement**

7. (1) The Committee shall conduct public engagement and provide opportunities for organizations and Members of the public to participate in discussion of issues within the mandate of the Committee.
- (2) The Committee shall provide such public opportunities as it determines appropriate and encourage as wide a range of persons as reasonably possible to participate in discussion and make submissions to the Committee.
- (3) The Committee shall provide a report to Executive Committee on its public engagement. The report shall include how engagement addressed communities of interest.

### **Formulation of Advice and Recommendations**

8. The Committee shall provide its advice and recommendations to the Council through the Executive Standing Committee.
9. The Committee shall submit its final report and recommendations to the Executive Standing Committee no later than the Executive Standing Committee's November 2022 meeting.

The entire Legislative Authority section is outlined attachment 7 of the attached staff report dated November 17, 2022.

### **RECOMMENDATION**

It is recommended that the District Boundary Resident Review Panel amend the motion on the floor from its November 18, 2022 meeting to recommend that to complete Phase Two of the 2022 District Boundary Review that the Executive Standing Committee recommend that Halifax Regional Council approve the revised proposed polling district boundaries as set out in Attachments 1 and 3 of this report for submission to the Nova Scotia Utility and Review Board.

### **BACKGROUND**

The District Boundary Resident Review Panel received its final report on Phase Two of the 2022 District Boundary Review Project at its meeting held on November 18, 2022. As a result of its review, the District Boundary Resident Review Panel requested a supplemental staff report requesting further information on potential boundary adjustments for proposed District 16, to include more of West Bedford in the proposed District, and the proposed District 5 respecting the inclusion of Grahams Grove neighborhood. Staff have reviewed the options for District 16 that were presented to the panel at the meeting on November 18, 2022 in addition to other alternatives with different ways of balancing voter parity, communities of interest, and future growth.

### **DISCUSSION**

Staff recommend that the District Boundary Resident Review Panel adopt the proposed revisions to Districts 5 and 6 for the Dartmouth area and Districts 14 and 16 for the Bedford area, as summarized below and included in Attachments 1, 2 and 3.

#### **Proposed District 5**

As presented in the November 17, 2022 staff report, the boundary line near Grahams Grove is the centre line of Prince Albert Road. This line was drawn to address public feedback that all the lands around Lake Banook should be in one district. In response to this boundary feedback has been provided that the boundary line should instead follow the Corridor Zone applied along Prince Albert Road to support its development.

Staff support this approach as Lake Banook has stronger ties to the neighbourhoods in Downtown Dartmouth than the neighbourhoods in District 6. Further, staff support the adjustment to follow the Corridor (COR) zoning along the street, as shown in Attachment 1, Map A, as this will allow all related properties in the Grahams Grove commercial area to be included in the proposed District 5. Including the Corridor lands along Prince Albert Road will increase the number of electors by 264 electors which results

in a variance from average of 10.4% (compared to 9.3% as presented in the November 17 report). This reduction of 264 electors from proposed District 6 will result in variance from the average number of electors of -1.1% (compared to 0% as presented in the November 17, 2022 report).

### **Proposed District 16**

The November 17, 2022 staff report recommended that the majority of the Bedford West neighbourhood be included in District 14. In response to this proposed boundary, feedback was received requesting that the boundary of proposed District 16 be realigned to include neighborhoods that are located in Bedford West within a single Bedford district. Concerns have been raised that that the BMO Centre arena and the planned high school on Broad Street would be located outside of the proposed District 16 and may be perceived as disconnected from CP Allen High School (which includes the arts cafeteria and artificial turf sports field) and the Bedford - Hammonds Plains Community Centre, which are located within the proposed District 16 boundary included in the November 17 report.

These facilities are located within Bedford West – a large new development within the community of Bedford. The initial phases of Bedford West along Gary Martin Drive and a portion of Broad Street have already been developed and contain the BMO Centre and the planned high school. The remaining lands of Bedford West along Broad Street, Brookline Drive and Larry Uteck Boulevard to Kearney Lake (including a provincial Special Plan Area<sup>1</sup>) are still under various stages of development and will create a significant number of new units.

In addition to the feedback on proposed District 16 outlined above, public feedback in the “What we heard report” indicated that the residents of District 14 are concerned that the urban/suburban type development within Bedford West will overpower the voices from the smaller communities within their district.

Staff recognize the community facilities located in Bedford West continue to tie this new neighbourhood to the community of Bedford. To avoid splitting Bedford West and maintain its connection to the broader community of Bedford, staff are recommending that all of Bedford West be included within proposed District 16 (see Attachment 1, Map B). Including Bedford West and its associated facilities will reduce the numbers electors within District 14 to 23,154 which is about the average number of electors (-0.5%). The variance in the number of electors for District 16 will increase to 16.2% above the average (27,033 electors) but will result in a single Bedford District. This change is supported by public response to the proposed boundaries and is the recommended approach to District 16 and 14 from staff.

### **FINANCIAL IMPLICATIONS**

There are no financial implications of this report. Further information can be found in the report dated November 17, 2022.

### **RISK CONSIDERATION**

The District Boundary Review is a legislatively required action. Administrative Order 2022-001-GOV (section 9) requires that the District Boundary Resident Review Panel submit its final report and recommendation to Executive Standing Committee by its November 2022 meeting to ensure that the project remains on track to meet the NSUARB application deadline of December 31, 2022.

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<sup>1</sup> Bedford West 1 and 12 Special Planning Area:  
<https://novascotia.ca/just/regulations/regs/spabedfordwest1and12.htm>



### **COMMUNITY ENGAGEMENT**

Following the November 18, 2022 meeting of the District Boundary Resident Review Panel, a number of emails were received from current District 16 residents in support of an option that would continue to include Bedford West as part of District 16. These residents felt strongly that Bedford West should be considered a community of interest with Bedford.

Further community engagement details can be found in the report dated November 17, 2022.

### **ENVIRONMENTAL IMPLICATIONS**

No environmental implications were identified.

### **ALTERNATIVES**

The District Boundary Resident Review Panel could chose not to amend the motion on the floor from its November 18, 2022 meeting and recommend the boundaries as outlined in the staff report dated November 17, 2022.

The District Boundary Resident Review Panel could recommend changes to the proposed boundaries and specify rationale for these changes. Depending on the extent of the recommended changes, this may require a supplementary staff report.

### **ATTACHMENTS**

Attachment 1 – Proposed Polling District Boundaries for the Halifax Regional Municipality (Revised)

Attachment 2 – Rationale for Proposed Polling Boundary Adjustments (Revised)

Attachment 3 – Populations and Electors Table (Revised)

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A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Leah Perrin, Principal Planner, 902.476.3792  
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Iain MacLean, Municipal Clerk, 902.490.6456  
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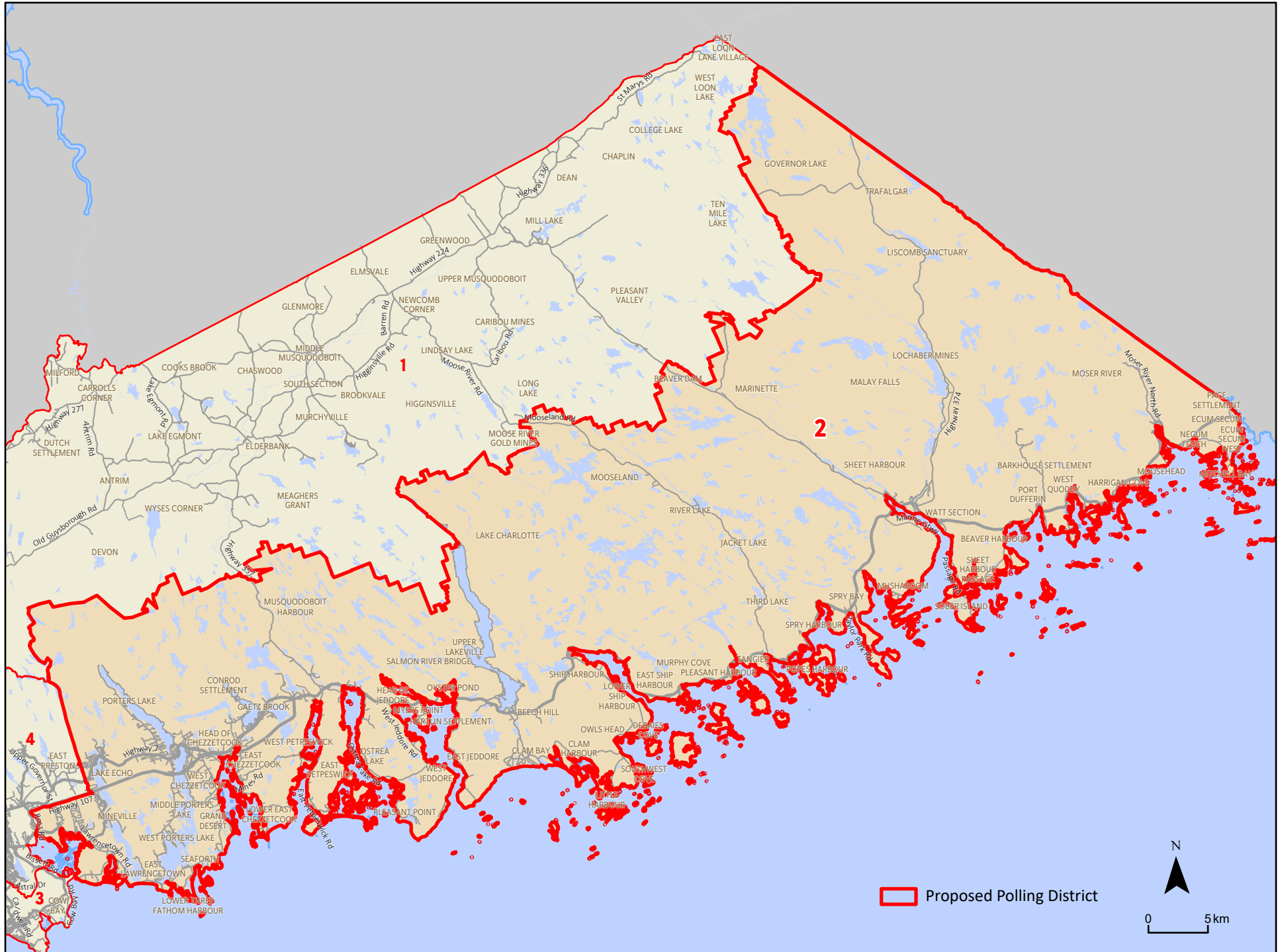
Report Approved by: - Original Signed -  
Karen Brown, Acting Municipal Solicitor/Executive Director, Legal and Legislative Services, 902.490.6477

Report Approved by: - Original Signed -  
Caroline Blair Smith, Deputy Chief Administrative Officer, Corporate Services, 902.441.1141

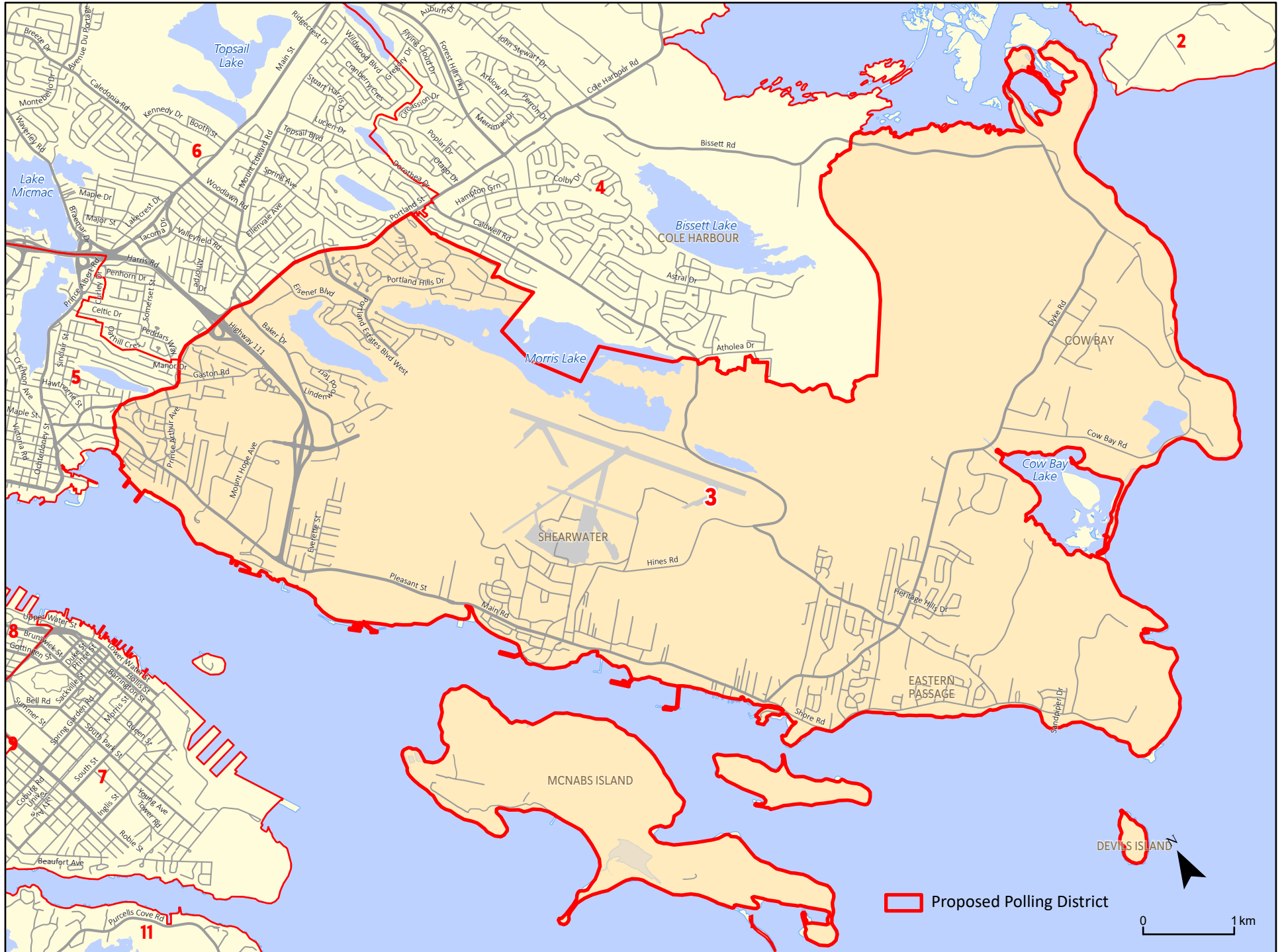
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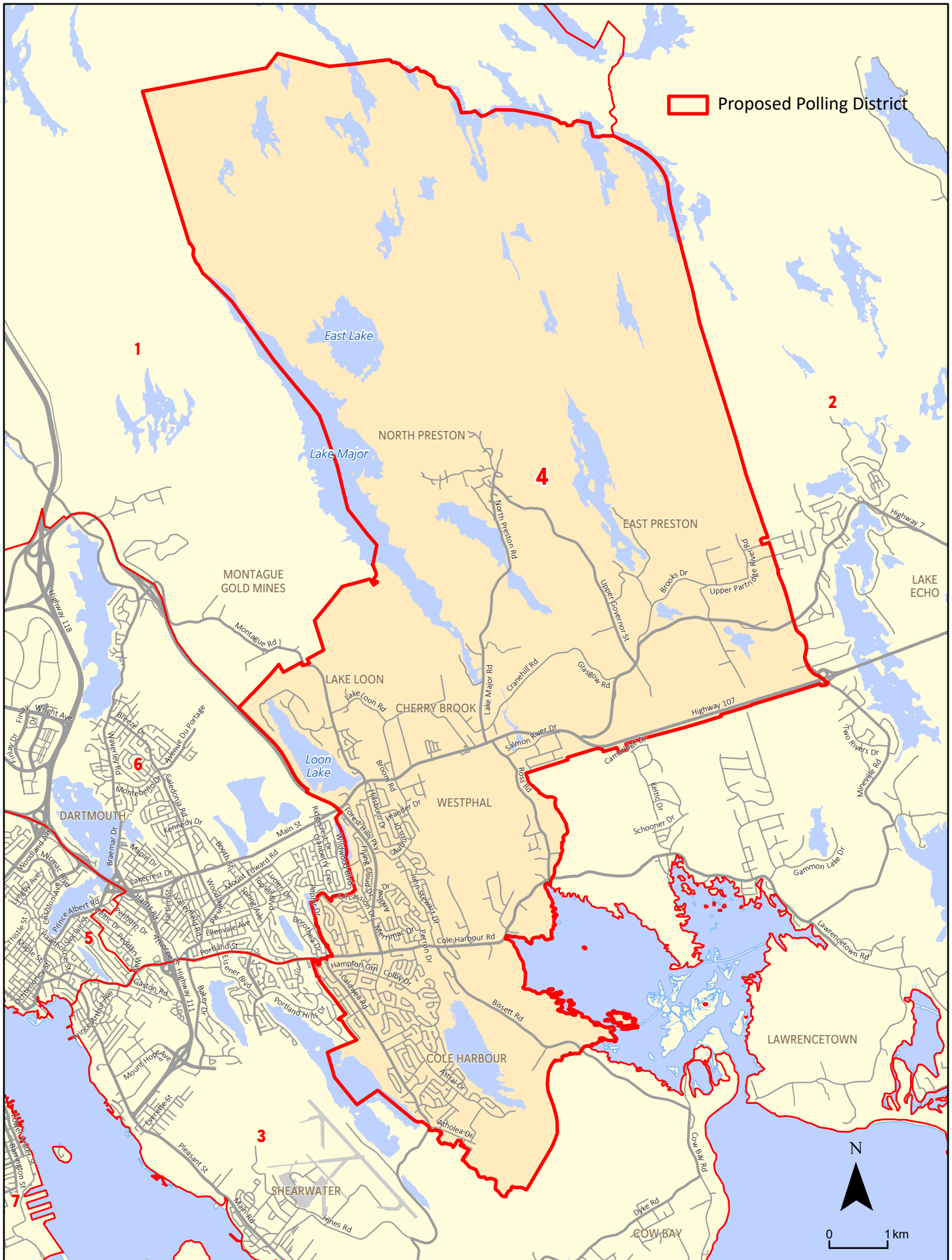
# Proposed Polling District 2



# Proposed Polling District 3



# Proposed Polling District 4



# Proposed Polling District 5

Revised Nov. 21, 2022

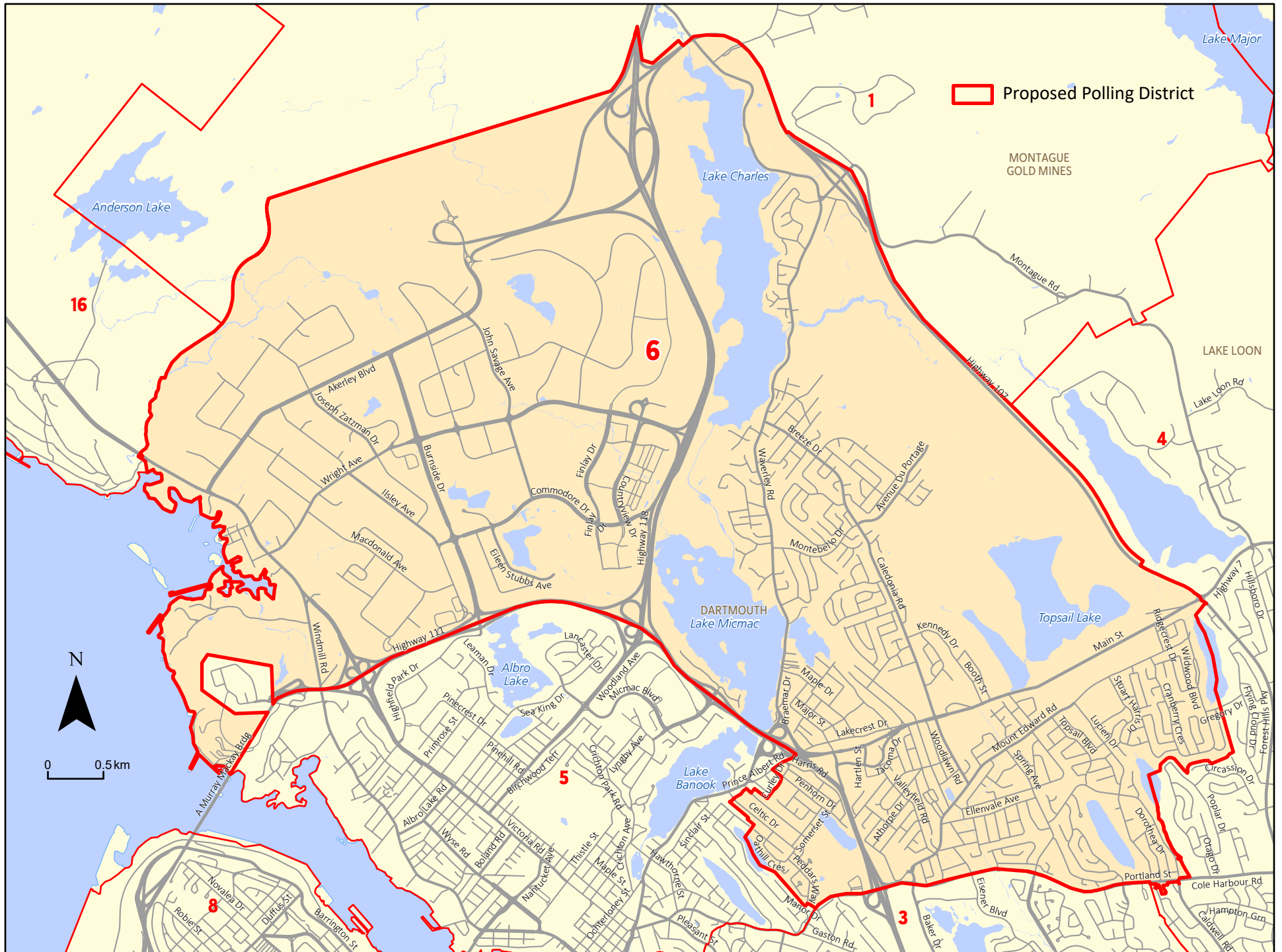
HALIFAX



# Proposed Polling District 6

Revised Nov. 21, 2022

HALIFAX



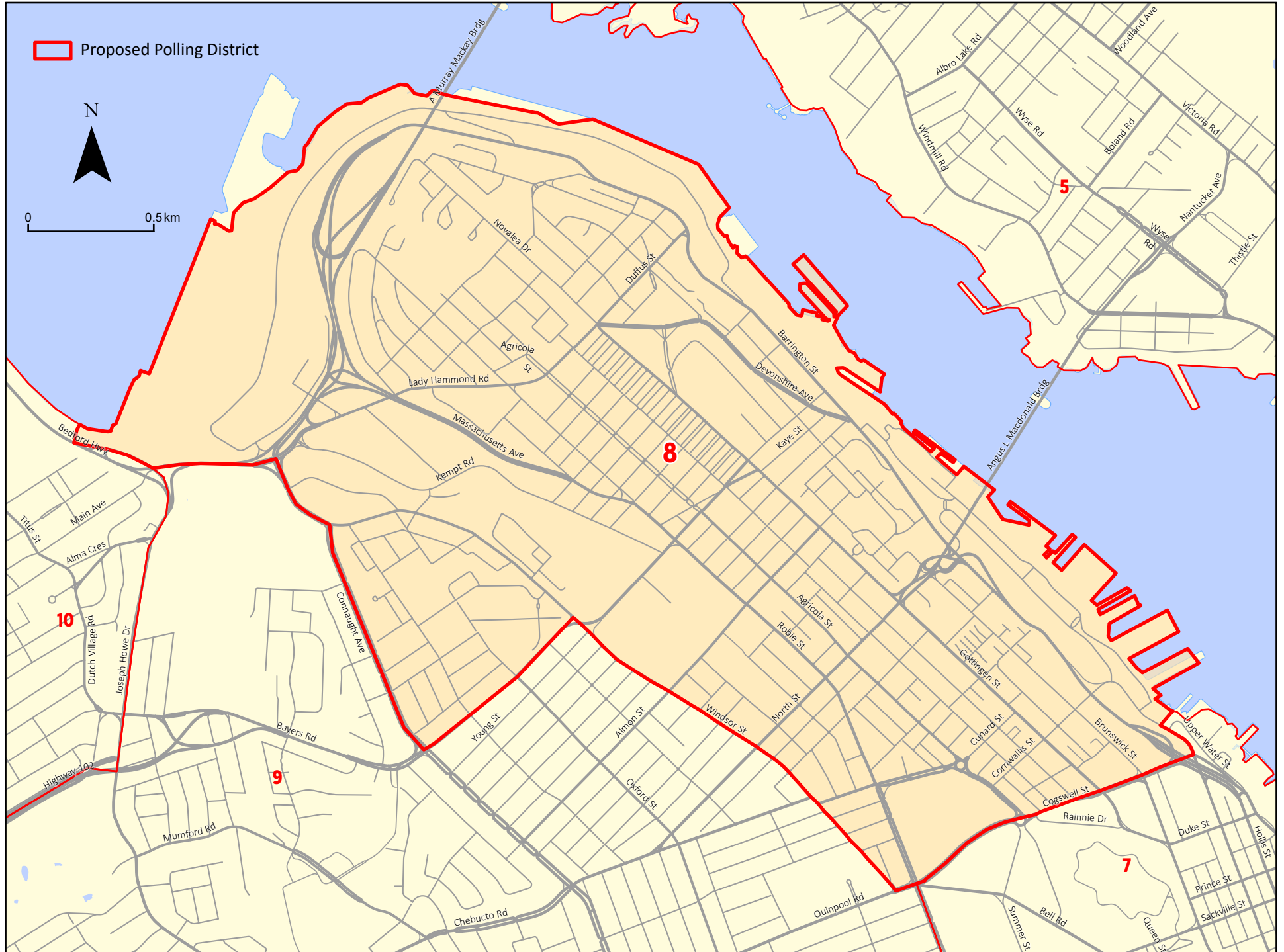
Proposed Polling District

# Proposed Polling District 7

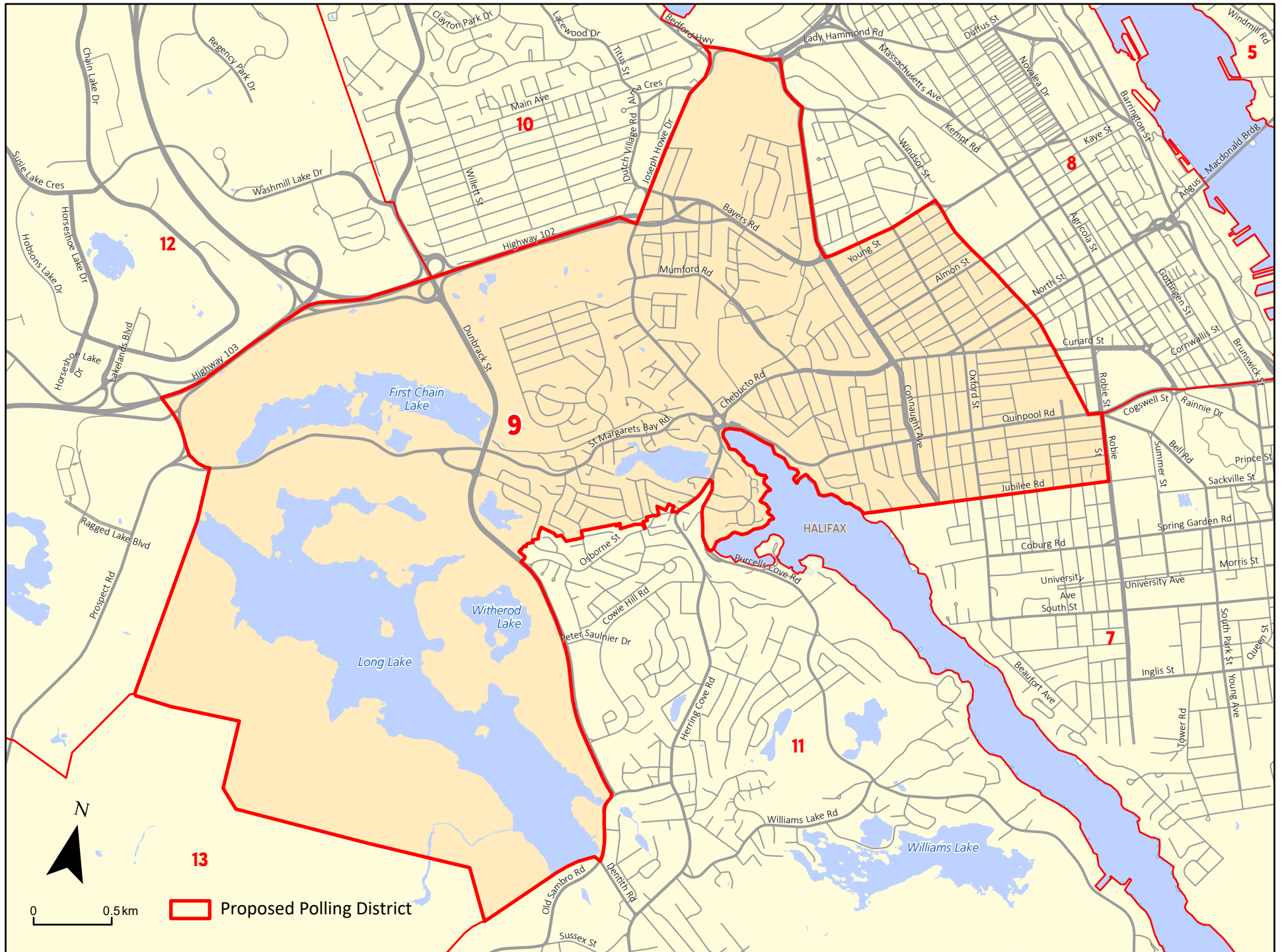




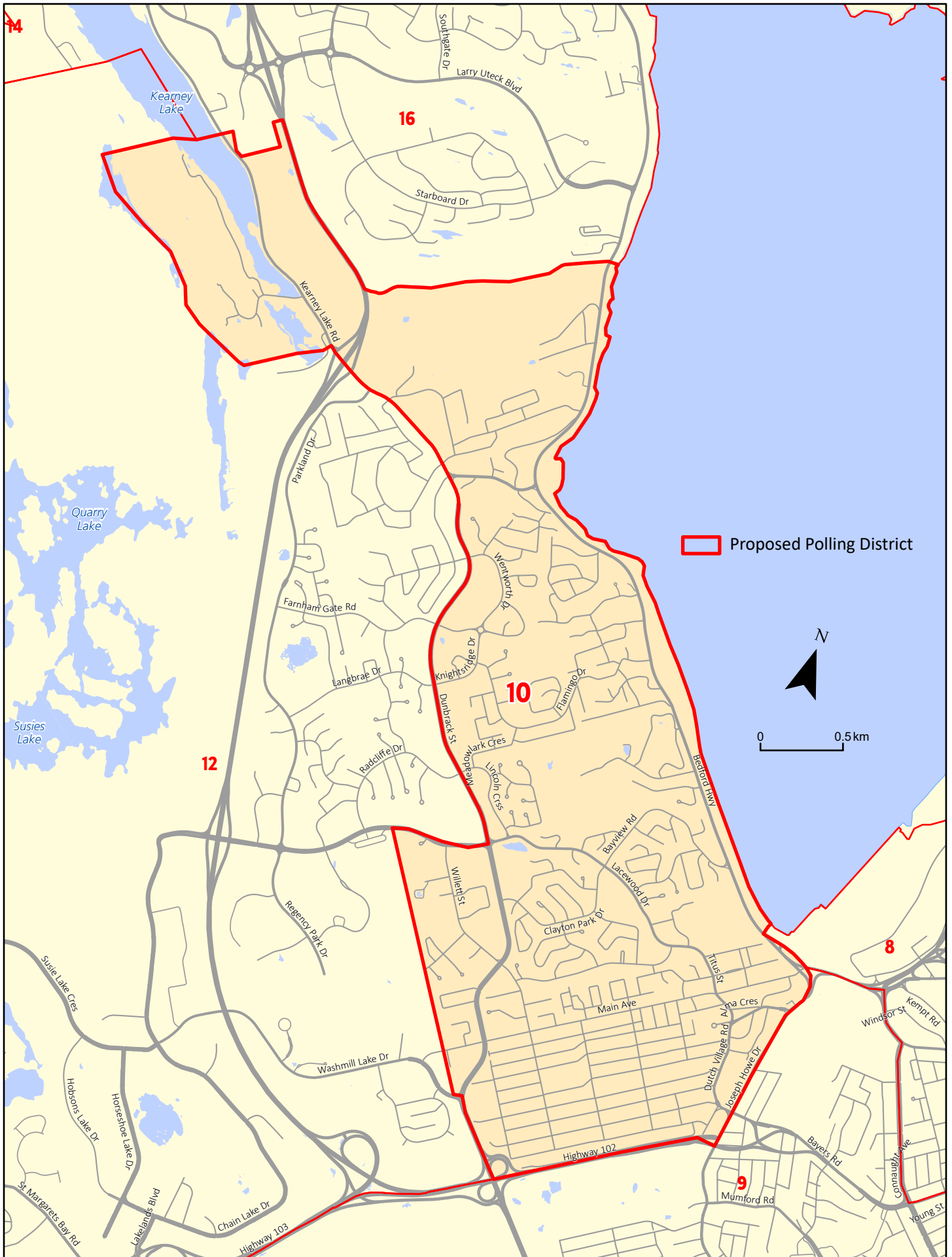
# Proposed Polling District 8



# Proposed Polling District 9

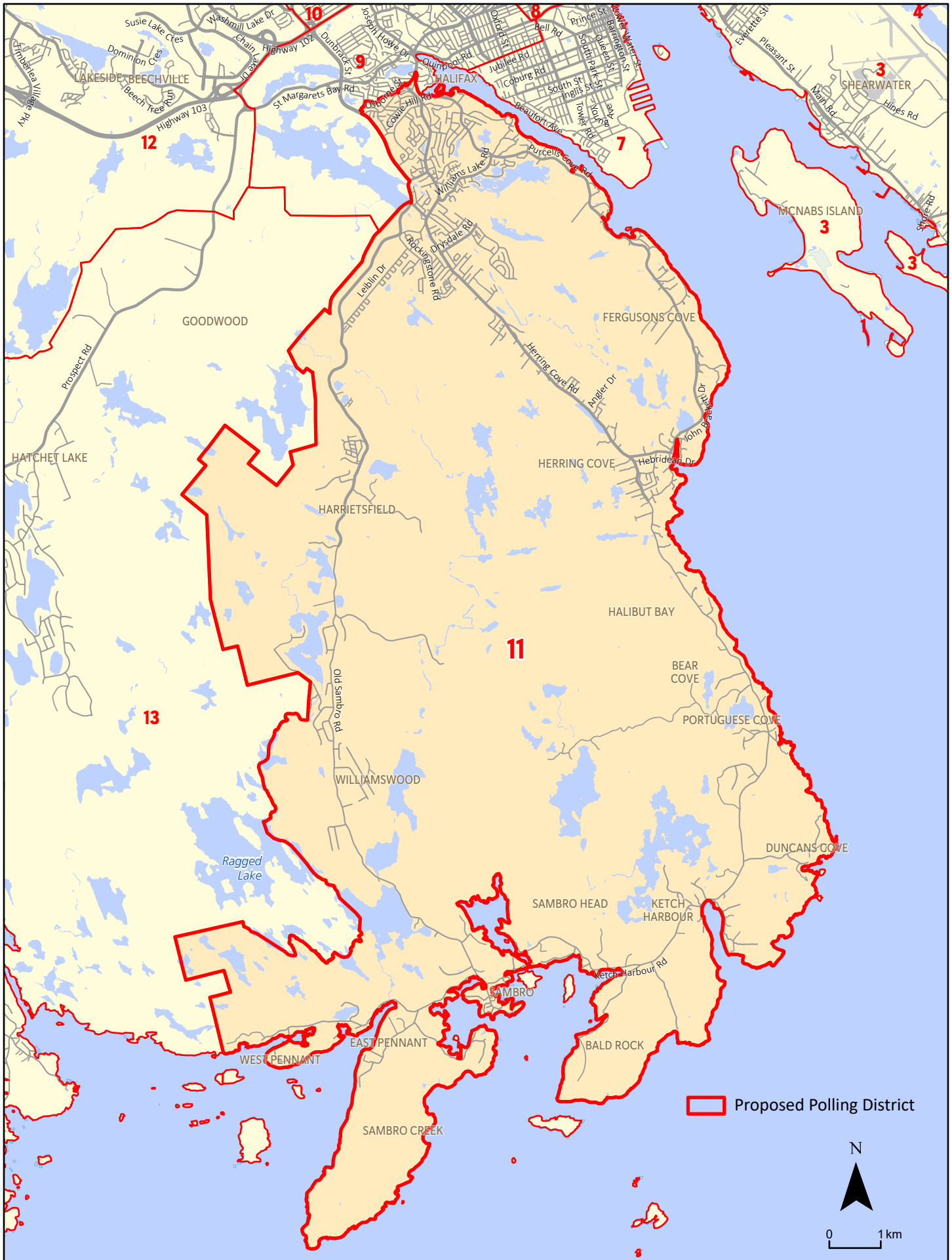


# Proposed Polling District 10

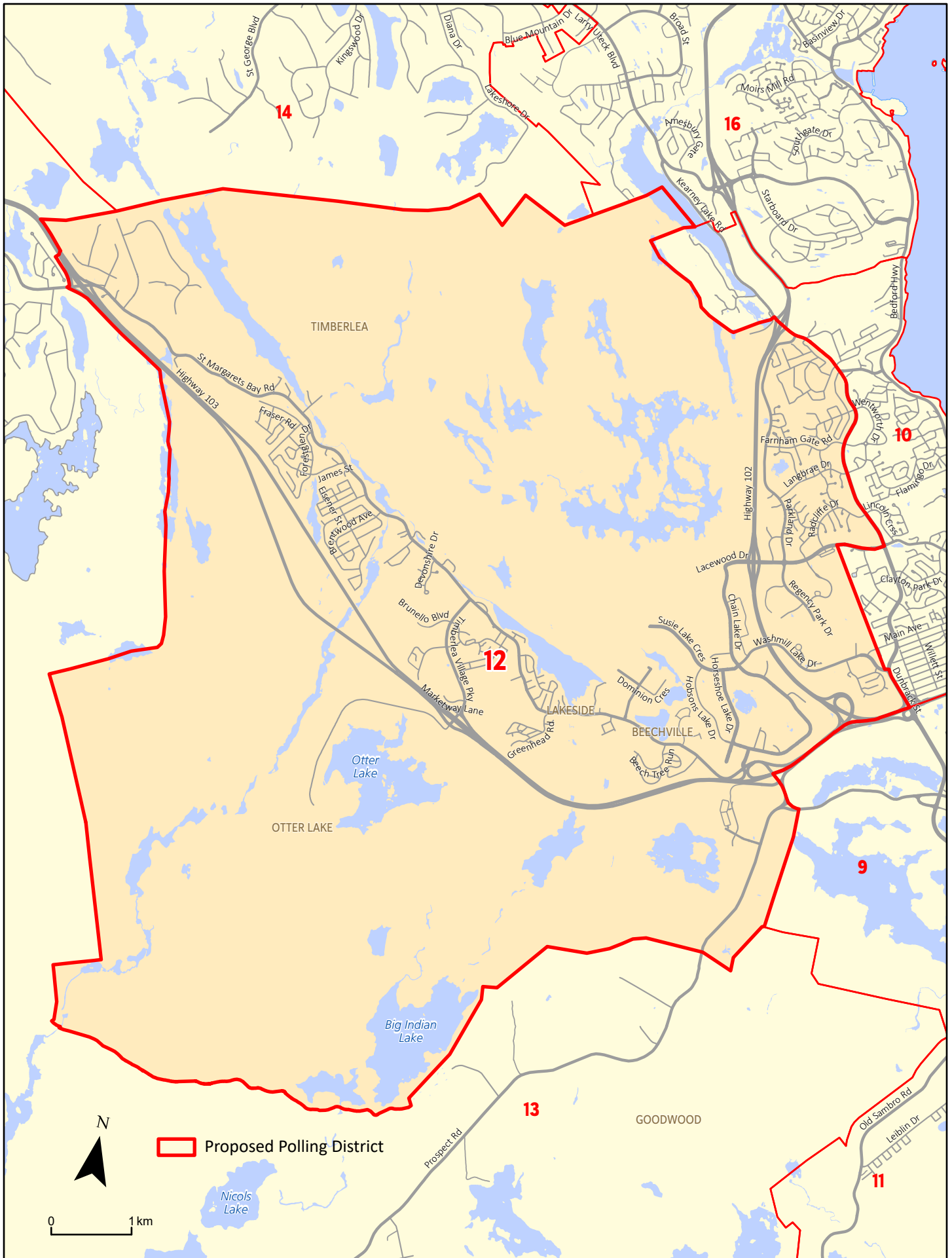


# Proposed Polling District 11

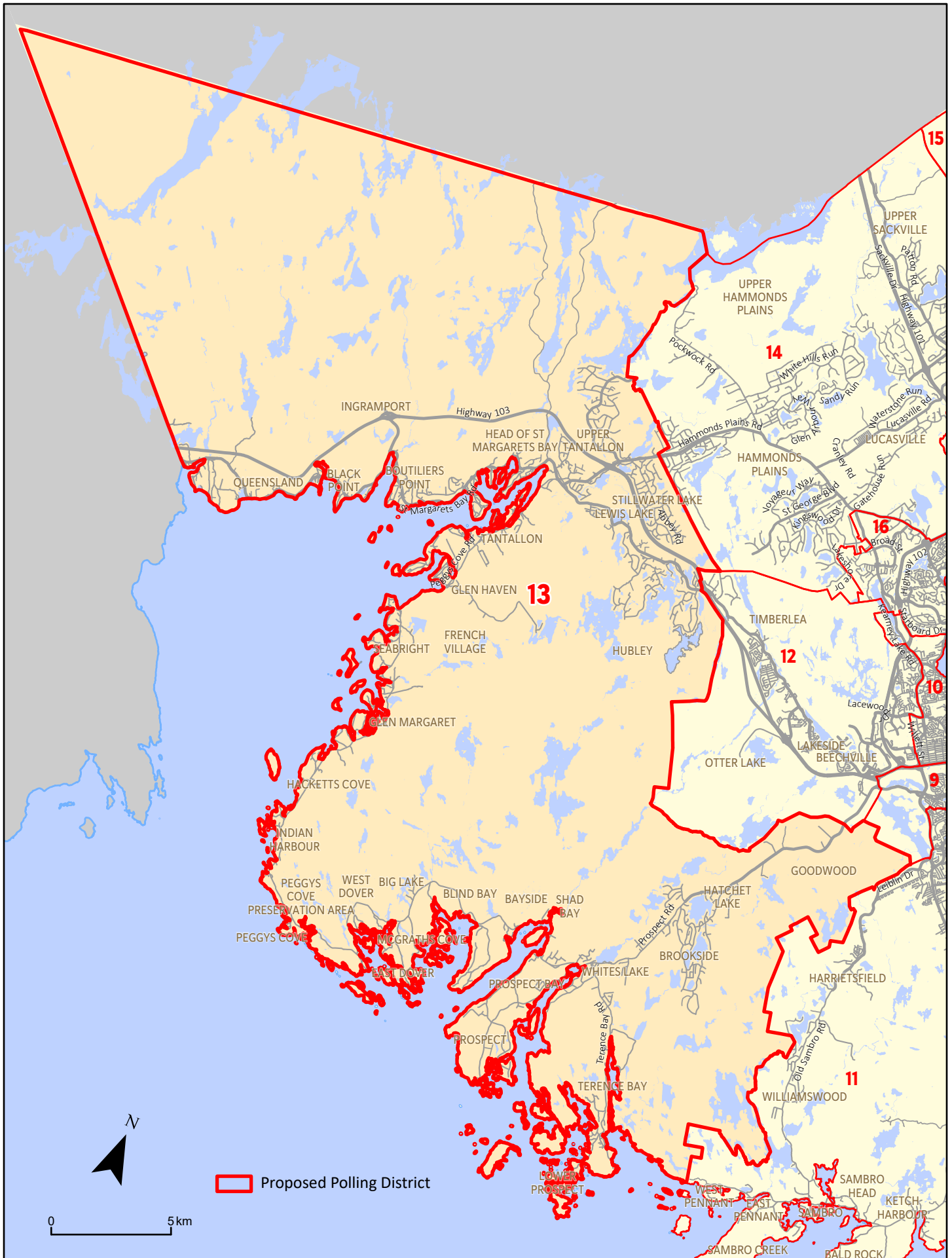
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# Proposed Polling District 12



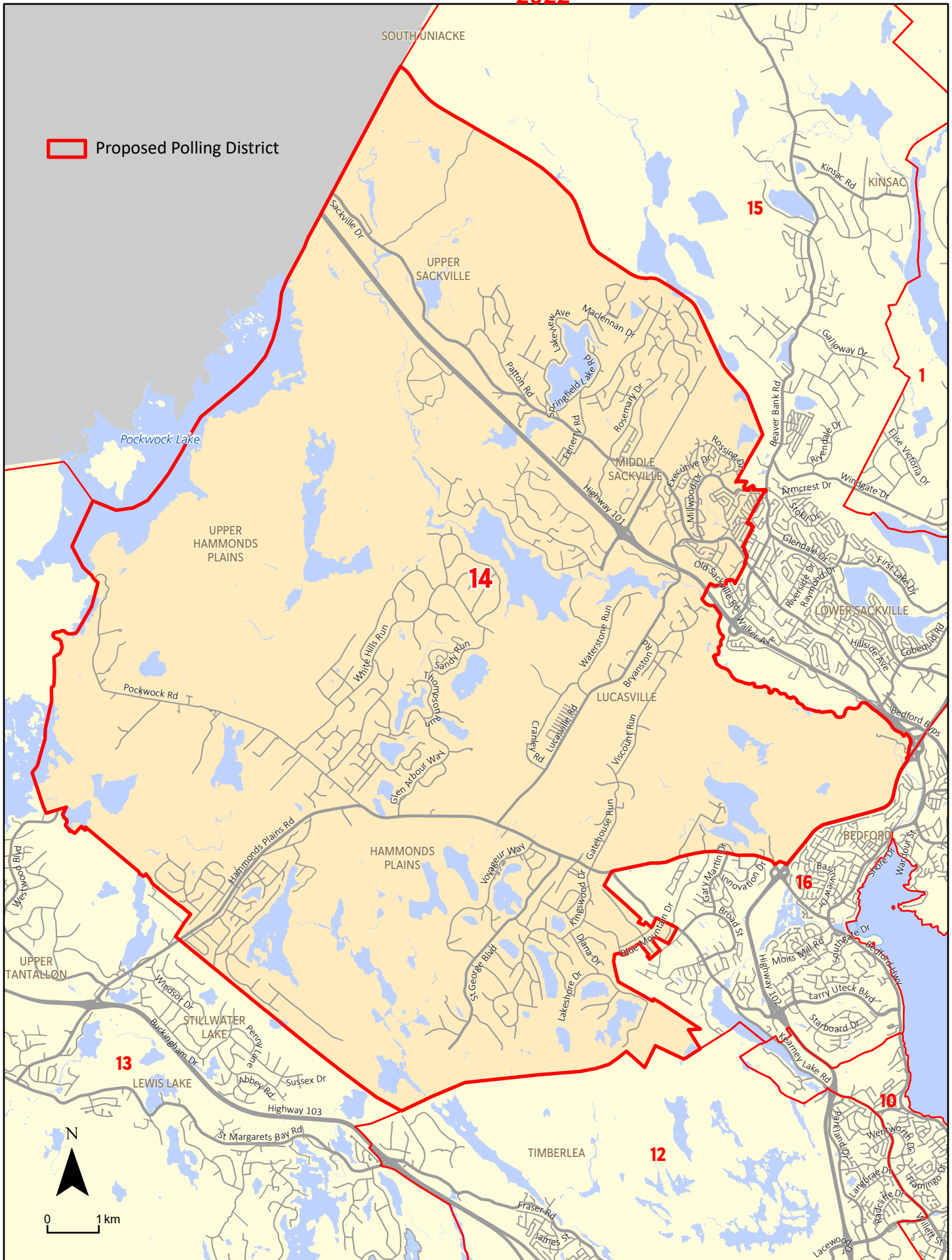
# Proposed Polling District 13



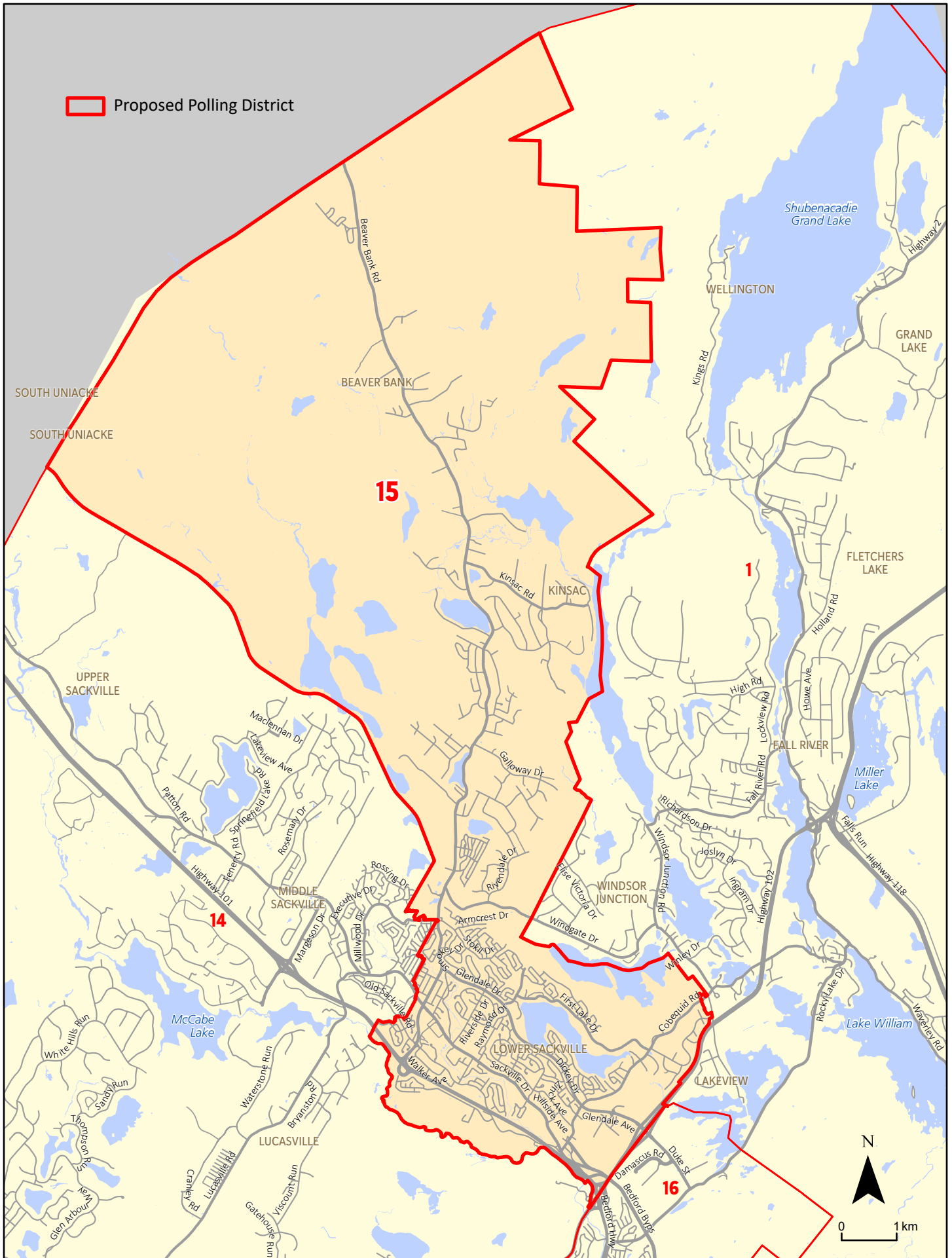
# Proposed Polling District 14

Revised Nov. 21, 2022

# HALIFAX



# Proposed Polling District 15

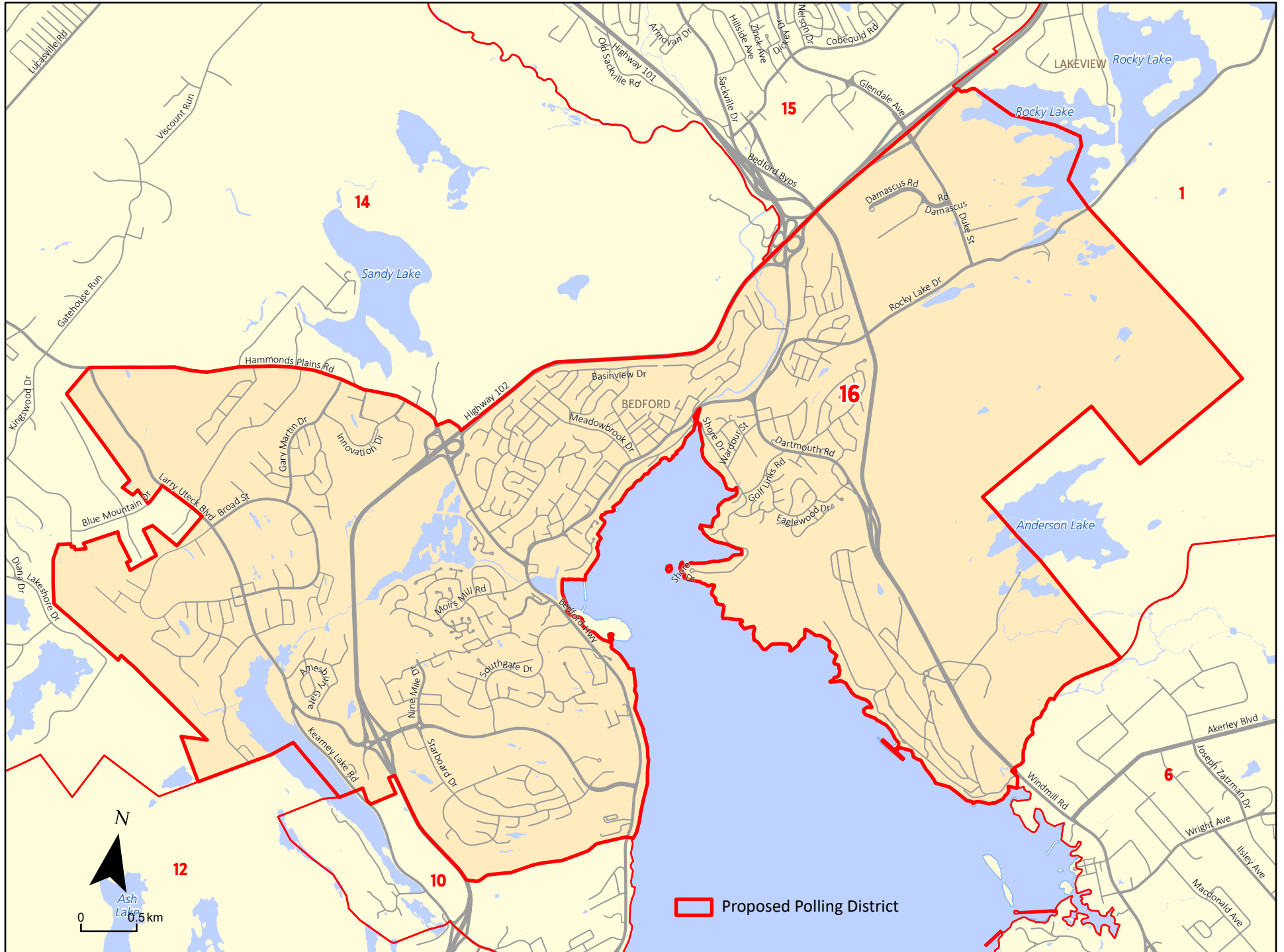




# Proposed Polling District 16

Revised Nov. 21, 2022

HALIFAX



**Rationale for Proposed Polling Boundary Adjustments (REVISED November 21, 2022)**

Section 368(4) of the Municipal Government Act directs the Board to consider, when determining the number and boundaries of polling districts: the number of electors, relative parity of voting power, population density, community of interest, and geographic size. In Phase 1 of the District Boundary Review, Regional Council confirmed the number of polling districts and number of councillors at sixteen (16) and directed this to be applied to Phase Two of the 2022 District Boundary Review.

The following outlines the rationale for adjusting the polling district boundaries in preparation for the 2024 election.

**Rationale for Adjusting Boundaries from Existing**

Since the last boundary review, which relied on 2011 Census population estimates, the Municipality's population has grown by 12.7%<sup>1</sup>. The number of electors has grown from 330,302 based on 2011 Census data, to 372,203 electors based on 2021 Census data (+41,901 electors). Maintaining 16 polling districts, this has increased the average number of electors per district from 20,644 electors to a current estimated 23,263 (see Table 1, Appendix).

Population growth has not been spread evenly across the municipality: areas such as Downtown Halifax and West Bedford have grown significantly, while rural areas and older suburbs have remained relatively stable. Adjusting the polling district boundaries is required to acknowledge this uneven growth, while maintaining communities of interest as much as possible. Table 2 in the Appendix provides a summary of the estimated electors by proposed district.

**Summary: Eastern HRM (Proposed Districts 1 – 6)**

Districts 1 and 2 are large, primarily rural districts. The existing district boundaries had a below average number of electors, and the proposed boundaries will further increase their variance from the average. It is recommended that these districts remain with largely the same boundaries. The large geographic area covered by each of these two districts incorporates many traditional rural communities that include agricultural, fishing, and other important resource lands. There are distinctly different interests in the Musquodoboit Valley area compared to the Eastern Shore, and rural residents have expressed concern that their voices would be lost with a reduction of representation, should Districts 1 and 2 be reduced to one district.

Eastern HRM includes several historical African Nova Scotia communities, including Lake Loon, Cherry Brook, North Preston and East Preston. The existing boundary between District 2 and District 4 has divided Lake Loon-Cherry Brook from North Preston and East Preston. The proposed boundary adjustments would allow these communities to be included together in District 4, which will also recognize a community connection to the Cole Harbour area.

The Dartmouth community has grown since the last boundary review and is expected to continue to grow with approved developments in the Downtown Dartmouth and Port Wallace areas. Boundary adjustments to District 3, 4, 5 and 6, for the Cole Harbour and Dartmouth areas have attempted to balance voter parity and communities of interest. More significant boundary adjustments were explored that may have further improved voter parity; however, these changes meant dividing communities of interest (such as Downtown Dartmouth and Cole Harbour) and were not supported by the public or members of Council during consultation.

The following sections provide specific details on proposed District 1 to 6.

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<sup>1</sup> Based on 2011 Census population of 390,328, and 2021 Census population of 440,072.

### **Proposed District 1**

- Elector Count: 17,702 (-23.9%)
- Includes communities along the northeastern boundary of the municipality from Montague Gold Mines, Waverley, and Windsor Junction to East Loon Lake Village, including but not limited to Fall River, Wellington, Middle and Upper Musquodoboit.
- Changes from existing District 1:
  - Few changes, very similar to existing district
  - Removes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified most with Dartmouth, rather than Waverley/Fall River
  - Removes a small area around Beaver Bank Lake to follow the edge of the Wellington community boundary
- Proposed District 1 has significantly lower than the average number of electors, however:
  - There is a need to maintain this district to represent the largely rural community, separate from the Eastern Shore area; and
  - The Fall River area is likely to continue to grow in coming years, which will increase the number of electors.

### **Proposed District 2**

- Elector Count: 20,726 (-10.9%)
- Includes communities along the Eastern Shore, from Lawrencetown to Ecum Secum, including but not limited to Lake Echo, Porters Lake, Musquodoboit Harbour, Ship Harbour, and Sheet Harbour.
- Changes from existing District 2:
  - Removes historical African Nova Scotian communities (North Preston and East Preston) so that they can be included with other historical African Nova Scotian communities in the proposed District 4
- Proposed District 2 has lower than the average number of electors as a result of moving North Preston and East Preston to the proposed District 4 and reflecting that recent population growth in this area was relatively low. The proposed boundary appropriately balances voter parity while maintaining communities of interest.

### **Proposed District 3**

- Elector Count: 25,326 (+8.9%)
- Includes communities of: Cow Bay, Eastern Passage, Shearwater, Dartmouth (Woodside, Southdale)
- Changes from existing District 3:
  - Removes the portion of the Woodlawn area of Dartmouth north of Portland Street that was in the existing district to keep Woodlawn together as a community of interest
  - Includes North Woodside and Southdale neighbourhoods of Dartmouth
- District 3 is a primarily suburban district with a mix of urban and suburban residential areas and large employment areas, including Woodside Industrial Park, the Autoport, and CFB Shearwater. The proposed district continues to include the Cow Bay community, recognizing the connection to the Eastern Passage area.
- The proposed boundary changes allow communities of interest in Dartmouth to be maintained, while

maintaining voter parity compared to existing District 5. A recently approved development in the Southdale/Mount Hope area will bring additional residents to proposed District 3, which will have a community connection to the amenities in the Baker Drive/ Russell Lake area (grocery store, medical clinics, restaurants, hardware store, banks, etc.).

#### **Proposed District 4**

- Elector Count: 22,887 (-1.6%)
- Includes communities of: North Preston, East Preston, Cherry Brook, Lake Loon, Westphal, Cole Harbour
- Changes from existing District 4:
  - Includes the communities of East Preston and North Preston, to unite them with other historical African Nova Scotian communities of Cherry Brook and Lake Loon in this district. This change was supported in the feedback provided by the public.
- Proposed District 4 is just under the average number of electors, and keeps the Cole Harbour community together as a community of interest, which was strongly supported in public feedback.

#### **Proposed District 5 (REVISED November 21, 2022)**

- Elector Count: 25,684 (+10.4%)
- Includes communities of: Dartmouth (within the Regional Centre)
- Changes from existing District 5:
  - Removes the areas of Woodside, Southdale, Penhorn, and Manor Park to maintain voter parity in this district and proposed Districts 3 and 6. Public feedback indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.
  - Includes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas, keeping these areas together with other central Dartmouth neighbourhoods and following the Regional Centre Plan boundary
- Although the proposed District 5 is above the average number of electors, there is strong public support to ensure older areas of Dartmouth, particularly Downtown Dartmouth, are kept together within one district. The proposed boundary includes the entire Lake Banook area, including the Grahams Grove commercial area along Prince Albert Road.

#### **Proposed District 6 (REVISED November 21, 2022)**

- Elector Count: 23,006 (-1.1.%)
- Includes communities of: Dartmouth and a small portion of Waverley
- Changes from existing District 6:
  - Includes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified more with Dartmouth, rather than Waverley/Fall River
  - Includes all of Woodlawn to keep it together as a community of interest
  - Removes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas to keep these areas together with other parts of central Dartmouth in proposed District 5, following the Regional Centre Plan Boundary
  - Includes the areas of Penhorn and Manor Park to maintain voter parity in this district. Public feedback also indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.

- Proposed District 6 is a primarily suburban district with a mix of urban and more suburban residential areas and a large employment area (Burnside Industrial Park). As proposed, it includes about the average number of electors per district. It is expected that this district will grow before the next boundary review, as developments in the Penhorn and Port Wallace areas will bring additional residents.

### **Summary: Central and Western HRM (Districts 7 - 16)**

Significant population growth has taken place in the central and western parts of the Municipality in recent years. For example, since the last boundary review, existing District 16, which includes the new community of Bedford West, has gone from 7.5% below the average number of electors to 16.1% above the average, and based on approved and planned development, is expected to continue to grow. Proposed boundary adjustments are intended to achieve better voter parity between growing urban communities and rural, more stable communities; however, it is important to residents to maintain communities of interest as much as possible.

The Halifax Peninsula is proposed to continue to be included within Districts 7, 8 and 9, with some adjustments to account for growing populations in Downtown Halifax and the North End areas. Suburban areas of Halifax Mainland will continue to be represented by District 9, 10, 11, and 12. Relatively significant boundary adjustments are proposed to Districts 13, 14, 15 and 16, to better ensure voter parity given the growth occurring in the Bedford West area, while maintaining communities of interest. It is recognized that Districts 14 and 16, facing such high levels of growth, will likely require an adjustment in future boundary review processes.

The following sections provide specific details on proposed Districts 7 to 16.

#### **Proposed District 7**

- Elector Count: 23,716 (+1.9%)
- Includes communities of: Halifax (South End)
- Changes from existing District 7:
  - Removes the area bounded by Quinpool Road, Robie Street, Jubilee Road, and Oxford Street. Although public feedback indicated this area might ideally be included in this district, this change was needed to maintain voter parity among districts.
  - Removes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement process.
- The existing District 7 is 15.2% above the average number of electors and downtown Halifax is expected to continue to grow in the coming year. Therefore, the proposed boundary changes are needed for District 7 to maintain the average number of electors and leaves room to grow in District 8.

#### **Proposed District 8**

- Elector Count: 21,655 (-6.9%)
- Includes communities of: Halifax (North End)
- Changes from existing District 8:
  - Includes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement

- process.
  - Removes the area bounded by Windsor Street, Quinpool Road, Oxford Street, and Bayers Road, to keep the West End together as a community of interest.
- Proposed District 8 is below the average number of electors; however, growth is likely given the urgent need for housing across the region and ongoing development in the area. For example, the Richmond Yards development currently under construction on Robie Street at Almon Street will include about 600 new housing units.

### **Proposed District 9**

- Elector Count: 23,087 (-0.8%)
- Includes communities of: Halifax (West End, part of Armdale)
- Changes from existing District 9:
  - Includes the area bounded by Windsor Street, Quinpool Road, Robie Street, Jubilee Road, Oxford Street, and Bayers Road to keep the West End together as a community of interest.
  - Includes part of Long Lake Provincial Park; public feedback indicated concern with this park being represented in a single district, and this proposed boundary splits the park (if not the lake itself) between all surrounding proposed districts (9, 11, 12 and 13).
  - Removes Cowie Hill and Jollimore areas to keep them with Spryfield in the proposed District 11 as a community of interest.
- Proposed District 9 includes the average number of electors. Growth is likely along Joseph Howe Drive and in other parts of this district within the Regional Centre Plan Area.

### **Proposed District 10**

- Elector Count: 22,950 (-1.3%)
- Includes communities of: Halifax (Clayton Park, Rockingham, Fairview, part of Bedford West)
- Changes from existing District 10:
  - Adjusted slightly to exclude properties off Hogan Court, so that street can stay within one district, following the Halifax community boundary
- Proposed District 10 is largely the same as existing District 10, with a small adjustment recognizing recent development in the Larry Uteck area (Hogan Court, as described above). The proposed district contains very close to the average number of electors. Some additional growth is likely in the Fairview and Kearney Lake areas in the coming years.

### **Proposed District 11**

- Elector Count: 24,258 (+4.3%)
- Includes communities of: Halifax (Cowie Hill, Spryfield), Fergusons Cove, Herring Cove, Halibut Bay, Bear Cove, Portuguese Cove, Duncans Cove, Ketch Harbour, Bald Rock, Sambro Head, Sambro, Sambro Creek, Williamswood, West Pennant, East Pennant, Harrietsfield
- Changes from existing District 11:
  - Includes Cowie Hill and Jollimore areas to keep them with Spryfield as a community of interest.
  - Includes only the communities accessed via the Herring Cove Road, Purcells Cove Road, and Old Sambro Road (from Halifax to West Pennant along the coast) due to their shared infrastructure and community similarities.

- Removes communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast)

Proposed District 11 includes urban and rural residential areas, with communities of interest related to the transportation corridors of Purcells Cove Road, Herring Cove Road and Old Sambro Road. Spryfield has historical connections and a strong community of interest with the Purcells Cove and Herring Cove communities. The proposed district is only slightly higher than the average number of electors. Some growth is likely expected in the Spryfield area in the coming years, but this may be balanced by less growth in more rural parts of the district.

### **Proposed District 12**

- Elector Count: 25,729 (+10.6%)
- Includes communities of: Beechville, Lakeside, Timberlea, Otter Lake, Halifax (Clayton Park West, Bayers Lake)
- Changes from existing District 12:
  - Includes the area around Ragged Lake so that it can be included as part of the historic Beechville area with the rest of the community
  - Includes the Sheldrake Lake area to the west of Highway 103 to keep this neighbourhood together with other parts of Timberlea
- Proposed District 12 has a higher than average elector count; however, reducing the number of electors would require dividing communities of interest. The Clayton Park area is currently logically divided along Dunbrack Street and the Mainland North linear trail; any alternative division would alter from current boundaries in an arbitrary manner. The public was consulted on an alternative boundary that divided the community of Timberlea from the Lakeside and Beechville communities, and there was public concern about this decision as the “BLT” communities have historical community of interest connections. Therefore, the proposed boundary is recommended to remain consistent with the existing boundary in those areas. A minor proposed adjustment around Sheldrake Lake does not significantly affect the overall elector count.
- Beechville, as an historic African Nova Scotian community, has been undergoing a formal review of the existing community boundary. The proposed District 12 includes lands around Ragged Lake that are likely to be included within this boundary. These lands are wilderness lands and the existing/proposed Ragged Lake industrial park, and do not affect the proposed number of electors.

### **Proposed District 13**

- Elector Count: 20,354 (-12.5%)
- Includes communities around St. Margarets Bay as far east as Terence Bay along the coast, including but not limited to Goodwood, Hubley, Peggys Cove, Upper Tantallon, and Hubbards
- Changes from existing District 13:
  - Includes the communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast), due to their shared infrastructure and community similarities.
  - Removes the communities of Upper Hammonds Plains, Hammonds Plains, and Lucasville in order to keep Upper Hammonds Plains and Lucasville together as historic African Nova Scotian communities in the proposed District 14.
- Proposed District 13 is primarily rural with some suburban large lot development. The proposed

district keeps coastal communities in the St. Margarets Bay area together with similar coastal communities accessed via Prospect Road (from Terence Bay to West Dover). Although electoral count is lower than average, the proposed district is geographically large, similar to proposed Districts 1 and 2, which allow related rural areas to have their own representation.

### **Proposed District 14 (REVISED November 21, 2022)**

- Elector Count: 23,148 (-0.5%)
- Includes communities of: Upper Sackville, Middle Sackville, Lucasville, Hammonds Plains, Upper Hammonds Plains
- Changes from existing District 14:
  - Includes the communities of Upper Hammonds Plains and Lucasville, to keep these historic African Nova Scotian communities in one district
  - Includes the community of Hammonds Plains as a community of interest similar to the other communities included.
  - Includes Sandy Lake Regional Park, using Highway 102 as a natural boundary between this district and Bedford.
  - Removes Bedford West sub-areas 7 and 8 to keep them together with the remainder of Bedford West in another district
  - Removes the community of Beaver Bank and Kinsac to keep them with Lower Sackville in the proposed District 15 as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 14 has the average number of electors (-12.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 14 will continue to include the Middle and Upper Sackville communities, together with the Hammonds Plains, Upper Hammonds Plains and Lucasville communities. These areas include primarily large lot suburban and rural development.

### **Proposed District 15**

- Elector Count: 24,943 (+7.2%)
- Includes communities of: Lower Sackville, Beaver Bank, Kinsac
- Changes from existing District 15:
  - Includes the community of Beaver Bank and Kinsac to keep them with Lower Sackville, as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 15 has significantly less than the average number of electors (-18.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 15 will continue to include Lower Sackville, which is an urban and suburban community with a mix of residential and commercial development. The proposed District 15 will also include the Beaver Bank and Kinsac areas, which have community connections to Lower Sackville through the Beaver Bank Road connection. Lower Sackville provides most amenities to these suburban communities, and transit connections will continue to be through the Lower Sackville area to Beaver Bank.



### **Proposed District 16 (REVISED November 21, 2022)**

- Elector Count: 27,033 (16.2%)
- Includes communities of: Bedford, Halifax (Wentworth, Bedford South)
- Changes from existing District 16:
  - Removes Sandy Lake Regional Park, using Highway 102 as a natural boundary of this district
  - Includes Bedford West sub-areas 7 and 8 with the remainder of Bedford West
  - Includes previously undeveloped properties off Hogan Court, so that street can stay within one district, following the Bedford community boundary
- The proposed District 16 has seen significant growth in recent years with the development of the new Bedford West community. While some phases of this development remain, some development will require additional planning approvals so growth may not be as rapid as the past decade. Public feedback received suggested that Bedford West should continue to be included with the old Town of Bedford, as the more suburban/rural parts of the proposed District 14 had concerns that their voice would be lost with the inclusion of urban Bedford West. Further, this would keep all the sub-areas of Bedford West together as a community of interest as well as key facilities such as schools and recreation centres with the remainder of Bedford.

**Appendix**

**Table 1: Existing Districts – Estimated Electors**

<b>Existing Districts</b>	<b>Estimated Electors 2011 Census</b>	<b>Variance from Average 2011</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average 2021</b>
1	16,954	-17.9%	18,642	-19.9%
2	21,817	5.7%	22,527	-3.2%
3	22,575	9.4%	25,952	11.6%
4	20,751	0.5%	21,085	-9.4%
5	23,321	13.0%	25,259	8.6%
6	20,914	1.3%	21,865	-6.0%
7	22,686	9.9%	26,802	15.2%
8	23,073	11.8%	25,499	9.6%
9	22,799	10.4%	24,703	6.2%
10	21,658	4.9%	22,950	-1.3%
11	20,127	-2.5%	22,892	-1.6%
12	21,277	3.1%	25,580	10.0%
13	19,045	-7.7%	22,098	-5.0%
14	16,373	-20.7%	20,458	-12.1%
15	17,840	-13.6%	18,881	-18.8%
16	19,092	-7.5%	27,010	16.1%
<b>Total</b>	<b>330,302</b>		<b>372,205</b>	
<b>Average</b>	<b>20,644</b>		<b>23,263</b>	

**Table 2: Proposed Districts – Estimated Electors**

<b>Proposed Districts</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average</b>
1	17,702	-23.9%
2	20,726	-10.9%
3	25,326	8.9%
4	22,887	-1.6%
5	25,684	10.4%
6	23,006	-1.1%
7	23,716	1.9%
8	21,655	-6.9%
9	23,087	-0.8%
10	22,950	-1.3%
11	24,258	4.3%
12	25,729	10.6%
13	20,354	-12.5%
14	23,148	-0.5%
15	24,943	7.2%
16	27,033	16.2%
<b>Total</b>	<b>372,204</b>	
<b>Average</b>	<b>23,263</b>	

### Attachment 3

**Table One: Proposed District Population, Number of Electors, and Variance from Average –  
REVISED November 21, 2022**

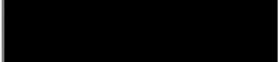
Proposed Districts	Population – 2021 Census	Electors 2021 Census	Variance from Average number of electors
1	20,580	17,702	-23.9%
2	24,325	20,726	-10.9%
3	29,065	25,326	8.9%
4	26,560	22,887	-1.6%
5	29,682	25,684	10.4%
6	26,822	23,006	-1.1%
7	26,571	23,716	1.9%
8	24,334	21,655	-6.9%
9	26,735	23,087	-0.8%
10	28,853	22,950	-1.3%
11	29,699	24,258	4.3%
12	29,386	25,729	10.6%
13	24,141	20,354	-12.5%
14	28,575	23,148	-0.5%
15	28,390	24,943	7.2%
16	36,354	27,033	16.2%
<b>Total</b>	<b>440,072</b>	<b>372,204</b>	
<b>Average</b>	<b>27,505</b>	<b>23,263</b>	



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**Item No. 9.1.1**  
**District Boundary Resident Review Panel**  
**November 18, 2022**

**TO:** Mayor Savage and Members of Halifax Regional Council

**SUBMITTED BY:**  (Original Signed)

Jacques Dubé, Chief Administrative Officer

**DATE:** November 17, 2022

**SUBJECT:** 2022 District Boundary Review Project – Phase Two

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**ORIGIN**

November 2, 2022 District Boundary Resident Review Panel meeting motion (Item 10.1):

MOVED by Russell Walker, seconded by Diane Childs

THAT the District Boundary Resident Review Panel direct the Chief Administrative Officer to prepare a report with recommendations and rationale for amendments to the proposed mapping option developed by the District Boundary Resident Review Panel on September 14, 2022, based on the public engagement feedback from Phase Two.

MOTION PUT AND PASSED.

**LEGISLATIVE AUTHORITY**

*Municipal Government Act*, S.N.S. 1998, c. 18, s. 369 provides:

369 (1) In the year 1999, and in the year 2006 and every eight years thereafter the council shall conduct a study of the number and boundaries of polling districts in the municipality, their fairness and reasonableness and the number of councillors.

(2) After the study is completed and before the end of the year in which the study was conducted the council shall apply to the Board to confirm or to alter the number and boundaries of polling districts and the number of councillors.

**Additional detailed legislative authority can be found in Attachment 7.**

**RECOMMENDATION ON PAGE 2**

## **RECOMMENDATION**

It is recommended that to complete Phase Two of the 2022 District Boundary Review, the District Boundary Resident Review Panel recommend that the Executive Standing Committee recommend that Halifax Regional Council approve the proposed polling district boundaries as set out in **Attachments 1 and 3** of this report for submission to the Nova Scotia Utility and Review Board.

## **BACKGROUND**

The District Boundary Resident Review Panel (the Panel) was tasked by Regional Council with advising Regional Council on proposed boundaries for the municipal polling districts for the Halifax Regional Municipality (HRM) as part of Phase Two of the 2022 District Boundary Review. The Panel was to adjust the current district boundaries to develop proposed boundaries that take into consideration the objectives set out in section 368(4) of the *Municipal Government Act* (MGA), as well as the results of the public engagement process.

The Panel has had an active role in completing this project and have:

- Completed background evaluation of the boundary review process and how it related to the HRM;
- Developed mapping criteria and mapping options for evaluation against the review criteria and future growth;
- Developed a mapping option for public evaluation;
- Created and completed a public engagement plan for this review; and
- Evaluated the public engagement plan and directed staff to provide a mapping response to this public engagement feedback.

On September 14, 2022, the Panel approved a draft mapping option for use in its public engagement activities for Phase Two. Throughout October the Panel led public engagement on the draft mapping option (see the “Community Engagement” section of this report for an overview). After hearing the preliminary public engagement feedback at its November 2, 2022 meeting, the Panel directed that its findings be applied in the development of the staff report. At its November 9, 2022 meeting the Panel received and accepted the final [What We Heard Report](#) from Narrative Research (**Attachment 6**) on the public engagement held from October 11, 2022 to November 9, 2022.

At the request of the community, an additional public engagement session on Phase Two of the 2022 District Boundary Review project was held in Cherry Brook at the Henry G. Bauld Centre. The public feedback provided at this meeting was captured in an addendum to the “What we Heard” report submitted to the District Boundary Resident Review Panel on November 9, 2022.

This report provides recommendations and rationale for amendments to the proposed mapping option developed by the District Boundary Resident Review Panel on September 14, 2022, based on the public engagement feedback from Phase Two. These recommendations are incorporated into the proposed polling district boundaries that are found in **Attachment 1** and are being recommended as the polling districts to be submitted by Halifax Regional Council to the Nova Scotia Utility and Review Board (NSUARB). The rationale for the proposed changes from the existing HRM polling districts to those proposed by staff is found in **Attachment 2**.

## **DISCUSSION**

Section 368(4) requires the **NSUARB** to consider the number of electors, relative parity of voting power, population density, community of interest and geographic size when determining the number and boundaries of polling districts.

The changes to the Panel's mapping option that are provided in **Attachment 1** attempt to balance these considerations and are the recommended boundaries for Regional Council's application to the NSUARB. These boundaries consider the five factors and are presented as changes to the Panel's option based on public feedback from the community.

The population and number of electors for the proposed boundaries are included in **Attachment 3** and include the elector variance between polling districts.

Public engagement is an integral part of the process for establishing district boundaries. The feedback provided in the What We Heard Report is an important factor in the work undertaken by the Panel and is to be considered in the development of the final proposed district boundaries.

In the What We Heard Report, the Panel received feedback on the public engagement mapping option:

"Proposed districts A, B, D, E, F and L were viewed as most problematic across the sixteen proposals, while proposed districts C, G, H and P received more positive feedback. Proposed districts I, J, K, M, N and O received more neutral ratings and feedback.

There were significant negative reactions to the idea of splitting of several large communities (e.g., Cole Harbour, Downtown Dartmouth, Timberlea, Waverley-Fall River, etc.), as well as concerns raised from residents about ensuring their voices are heard in municipal matters, particularly those living in smaller or rural communities. Overall, communities of interest is felt to be an extremely important criterion in determining districts, over-riding the other five criteria (number of electors, relative parity of voting power, population density and geography). That said, geography is a key concern for some residents, particularly those living in rural areas." (page 8, **Attachment 6**)

Applying the many considerations required in the district boundary review process is complex. The Panel has been required to apply many different lenses to the review process while maintaining as close as possible to a +/- 10% variance when considering its mapping options and maintaining a lens on communities of interest. This feedback from the public was important when applying the adjustments to the panels mapping option.

The NSUARB acknowledged the challenge of this work in 2011 when the number of polling districts in HRM was reduced to 16 from 23, stating:

The drawing of polling district boundaries is not a straightforward task. The Board accepts the view of Ms. Mellett [Municipal Clerk] that the task is "one part science and one part art." Thus, in conducting this exercise, a municipality (or this Board on an application) must take into account, and apply, concurrently, all the factors listed in s. 368(4) of the Act, together with the factual considerations which exist in the matter before it. The task is a fluid exercise. Thus, judgement is inherent in the process... The objective of the exercise, in the Board's view, is that the factors in s. 368(4) and the underlying facts are applied in as balanced a fashion possible in the circumstances." (2011 NSUARB 196 at paragraph 37)

Staff applied the feedback received from the public engagement activities from Phase Two and has developed a proposed mapping option and rationale that incorporates the themes collected from the public engagement activities for Phase Two, while respecting the considerations set out in section 368(4) of the MGA.

### **Proposed Amendments to the District Boundary Resident Review Panel Mapping Option**

The proposed polling district boundaries for the Panel's consideration for recommendation to Executive Standing Committee (**Attachment 1**) applies the review of the boundaries by staff, with rationale contained in **Attachment 2** of this report.

The mapping option used for public engagement is provided in **Attachment 4** of this report and an overview of the changes proposed to the mapping option put forward for the public engagement is provided in **Attachment 5**.

An overlay of the mapping recommendation with the mapping option used for public consultation is [available here](#). Staff met with members of the Panel's mapping working group on November 10, 2022 and are available at the meeting to ask questions on specific adjustments to the boundaries.

### **Next Steps**

The Panel has been tasked with providing a recommendation to Executive Standing Committee by the November 28, 2022 Regular meeting. When the boundary options are approved by the Panel, they will be forwarded to Executive Standing Committee for its consideration. The Executive Standing Committee will consider the Panel's recommended boundaries at its November 28, 2022 meeting and will make a recommendation to Halifax Regional Council for its consideration.

In accordance with Panel's constating Administrative Order, 2022-001-GOV, the Panel is not dissolved until the NSURB issues its Order giving effect to the polling district boundaries. However, the submission of its recommendation to the Executive Standing Committee will mark the completion of its formal role in Phase Two. Staff will keep the Panel apprised of the process and if any additional work is requested.

Staff will schedule a meeting of the Panel in early 2023 to begin a "lessons learned" session with the Panel and provide an update on the process.

### **FINANCIAL IMPLICATIONS**

A final project cost will be available when final invoices are processed.

Currently the project has an overall cost of \$98,729.04 of its \$100,000 budget exclusive of staff time.

### **RISK CONSIDERATION**

The District Boundary Review is a legislatively required action. Administrative Order 2022-001-GOV (section 9) requires that the District Boundary Resident Review Panel submit its final report and recommendation to Executive Standing Committee by its November 2022 meeting to ensure that the project remains on track to meet the NSUARB application deadline of December 31, 2022.

### **COMMUNITY ENGAGEMENT**

The District Boundary Resident Review Panel has led the public engagement activities for Phase Two of the 2022 District Boundary Review project. This included the development and promotion of an online survey, public information meetings, correspondence from members of the public, and public reports and presentations provided to the District Boundary Resident Review Panel. The following is an overview of the public engagement activities for Phase Two which occurred between October 11 and November 9, 2022:

- An online survey developed by Narrative Research and accessed on halifax.ca that ran from October 11 to October 25, 2022
- Two rounds of interviews with members of Halifax Regional Council on Phase Two conducted by Narrative Research - August and October 2022.
- Five in person/virtual public engagement sessions facilitated by Narrative Research which were held in the following locations:
  - Musquodoboit Public Library and Recreation Centre, Musquodoboit Harbour, 7900 Highway



- 7, Musquodoboit Harbour – October 11, 2022.
- Wallace Lucas Community Centre, 596 Lucasville Road, Lucasville – October 12, 2022
- North Preston Community Centre, 44 Simmonds Road, North Preston – October 13, 2022
- Captain William Spry Community Centre,
- Three in person public engagement sessions hosted by HRM's Community Councils which were held in the following locations:
  - Halifax and West Community Council, Council Chamber, 3<sup>rd</sup> Floor City Hall, 1841 Argyle Street, Halifax – October 13, 2022
  - North West Community Council, Bedford-Hammonds Plains Community Centre, 202 Innovation Drive, Bedford – October 17, 2022
  - Harbour East-Marine Drive Community Council, HEMDCC Meeting Space, Main Floor, 60 Alderney Drive, Dartmouth – October 24, 2022
- Two additional in person public engagement sessions held in the following locations:
  - Bicentennial Theatre, 12390 Highway 224, Middle Musquodoboit – October 20, 2022
  - Henry G. Bauld Centre, 35 Wilfred Jackson Way, Cherry Brook – November 9, 2022

An extensive communications plan for Phase Two of the District Boundary Review project was developed in consultation with HRM Corporate Communications and the Office of Diversity and Inclusion. This communications plan advises and informs the public on the purpose of the District Boundary Review and how they can engage in the process in simple and accessible language. The communications strategy included print ads in media outlets across the municipality, graphic communications on HRM's digitalized screens, a comprehensive social media campaign, and close coordination with the Councillors Support Office to promote the public engagement activities through newsletters (print & electronic) and social media promotion. Additionally, information on the District Boundary Review was communicated through HRM's social media accounts and posted online at [www.halifax.ca/boundaryreview](http://www.halifax.ca/boundaryreview).

## **ENVIRONMENTAL IMPLICATIONS**

No environmental implications were identified.

## **ALTERNATIVES**

The District Boundary Resident Review Panel could recommend changes to the proposed boundaries and specify rationale for these changes. Depending on the extent of the recommended changes, this may require a supplementary staff report.

## **ATTACHMENTS**

1. Proposed Polling District Boundaries for the Halifax Regional Municipality (Maps)
2. Rationale for Proposed Polling Boundary Adjustments
3. Population and Electors Table
4. Public Engagement Mapping Option
5. Rationale for Public Engagement Mapping Option
6. Adjustments What We Heard Report – Narrative Research revised with addendum
7. Legislative Authority

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A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by:       Iain MacLean, Municipal Clerk, 902.490.6456  
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\_\_\_\_\_  
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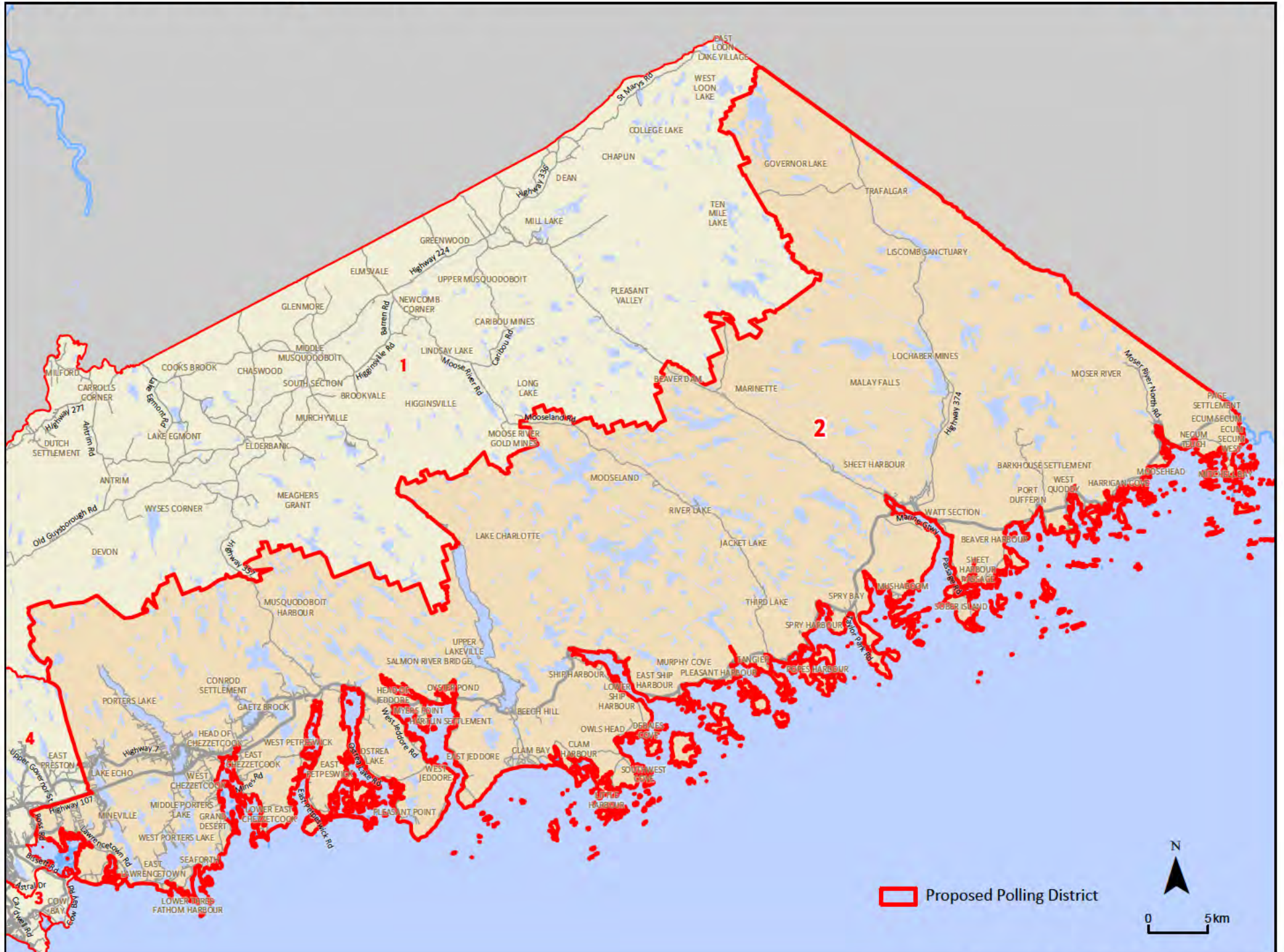
Report Approved by:

\_\_\_\_\_  
Caroline Blair Smith, Deputy Chief Administrative Officer, Corporate Services,  
902.441.1141

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# Proposed Polling District 2



# Proposed Polling District 3



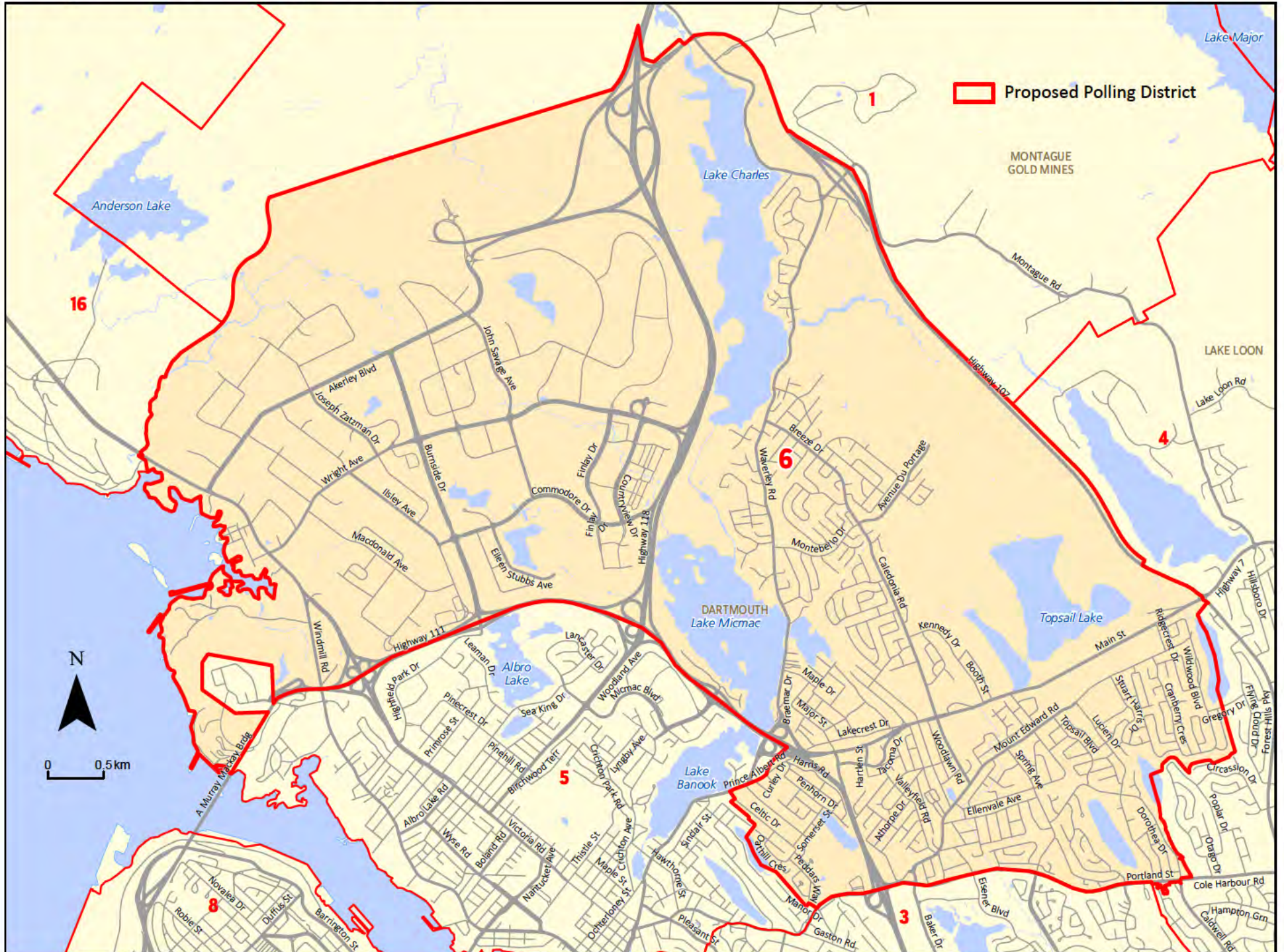
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# Proposed Polling District 5



# Proposed Polling District 6

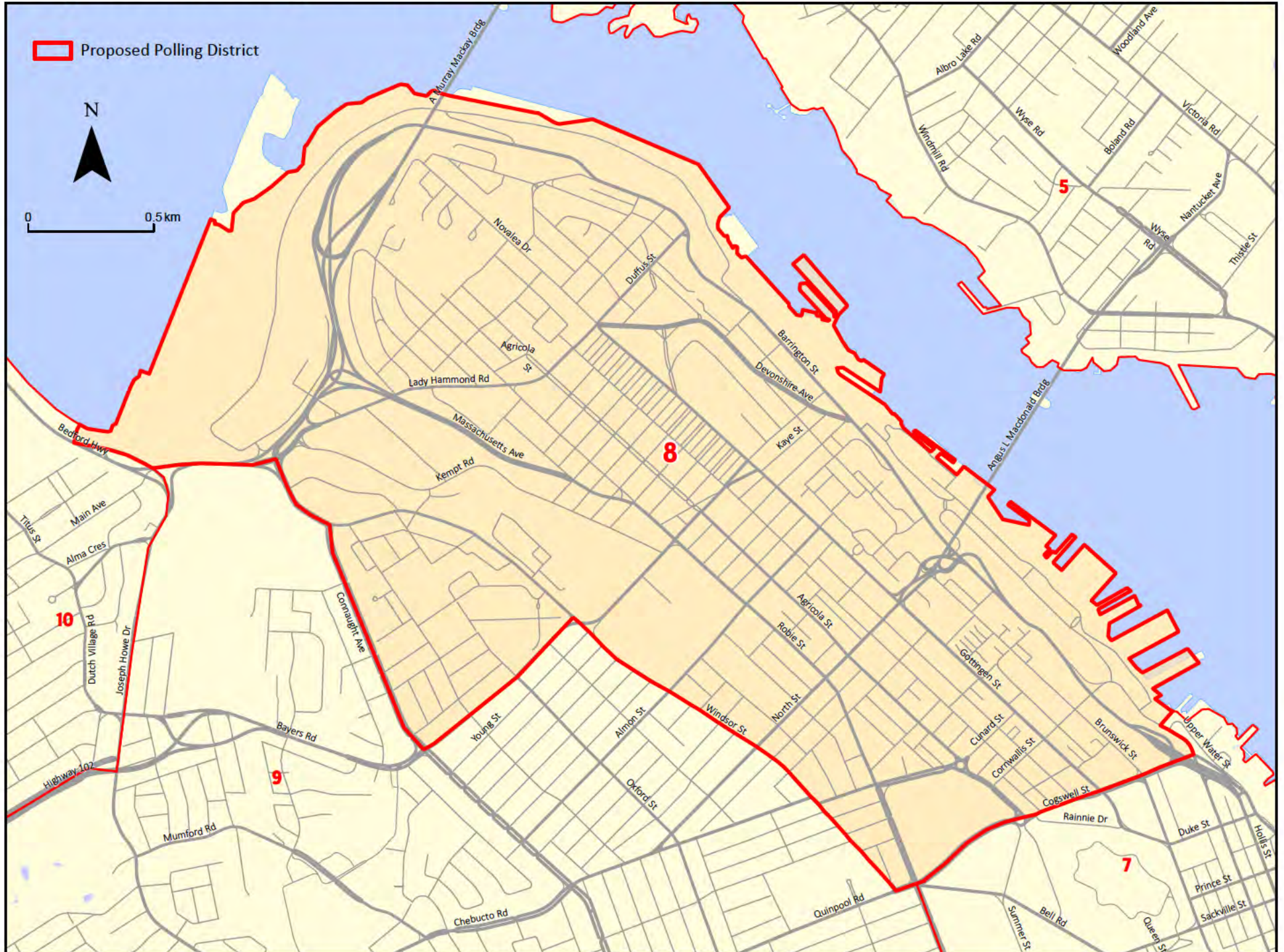




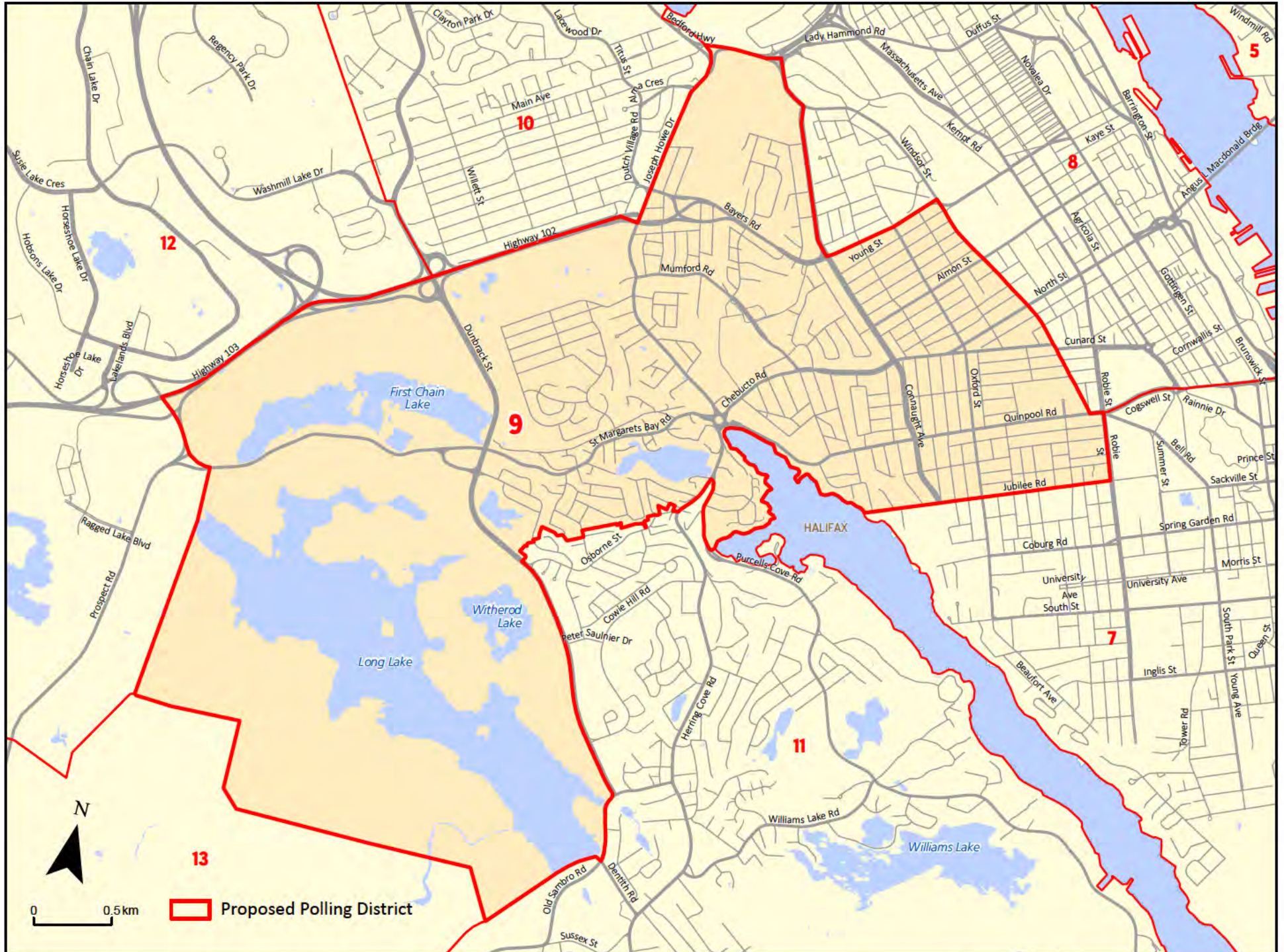
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# Proposed Polling District 8



# Proposed Polling District 9

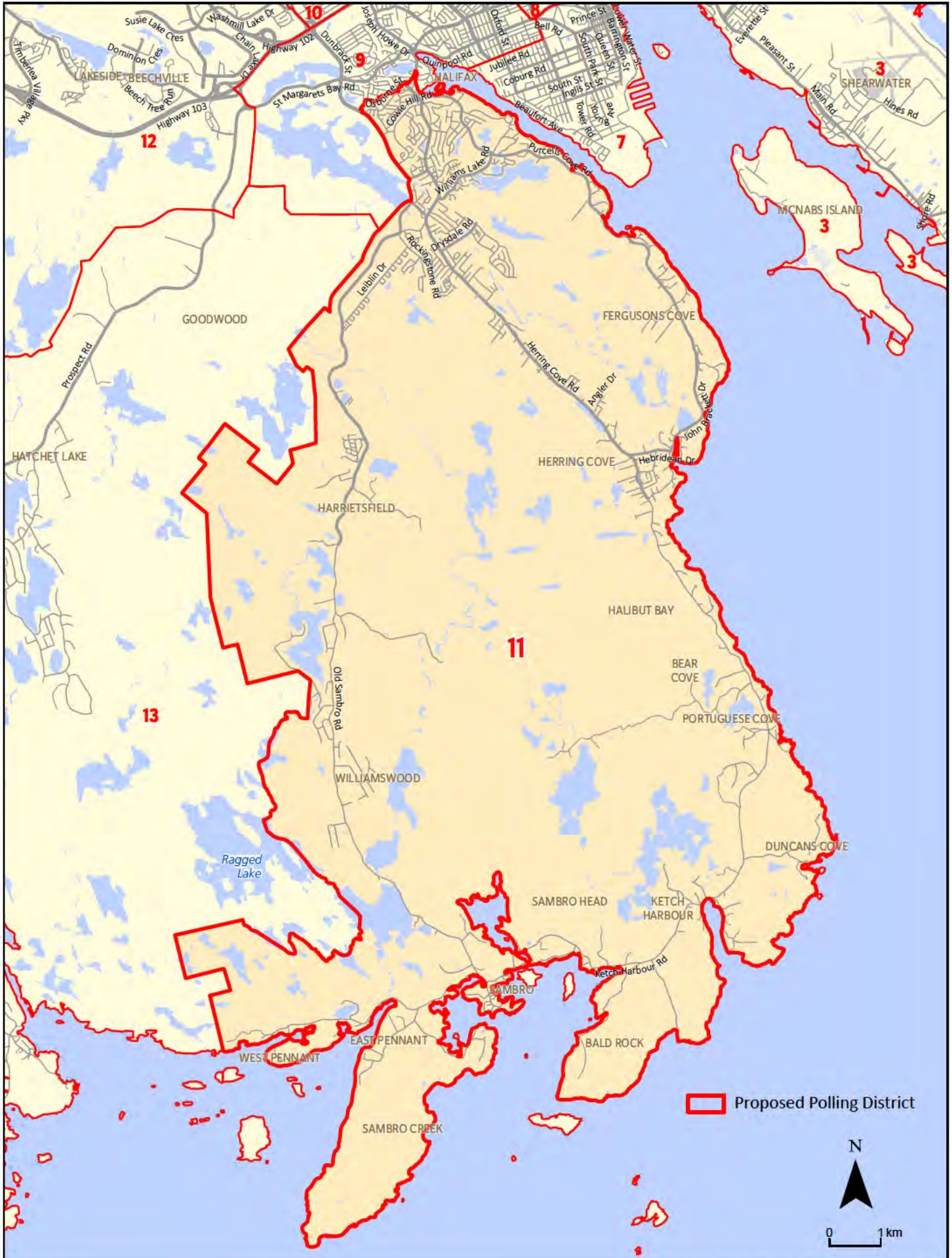


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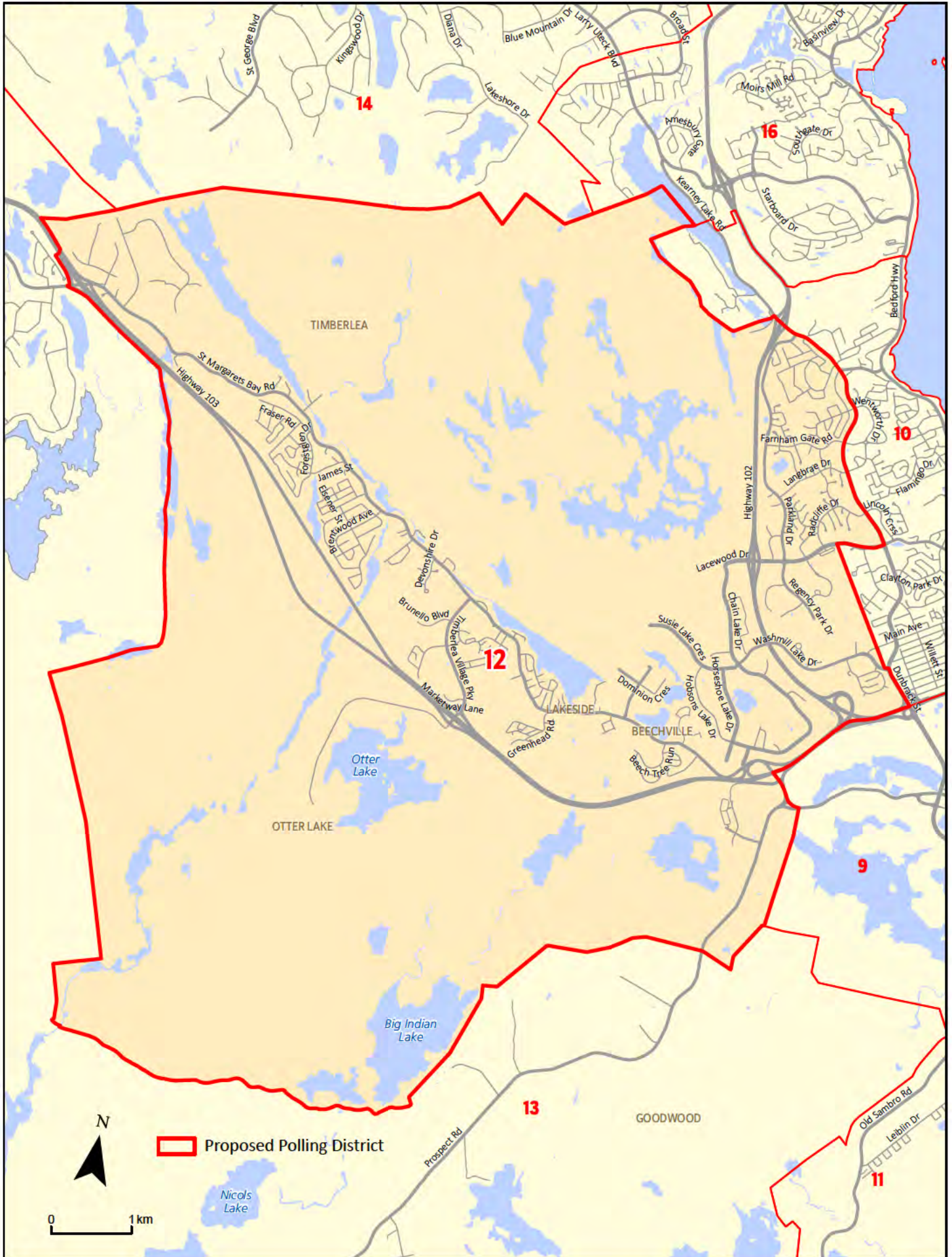


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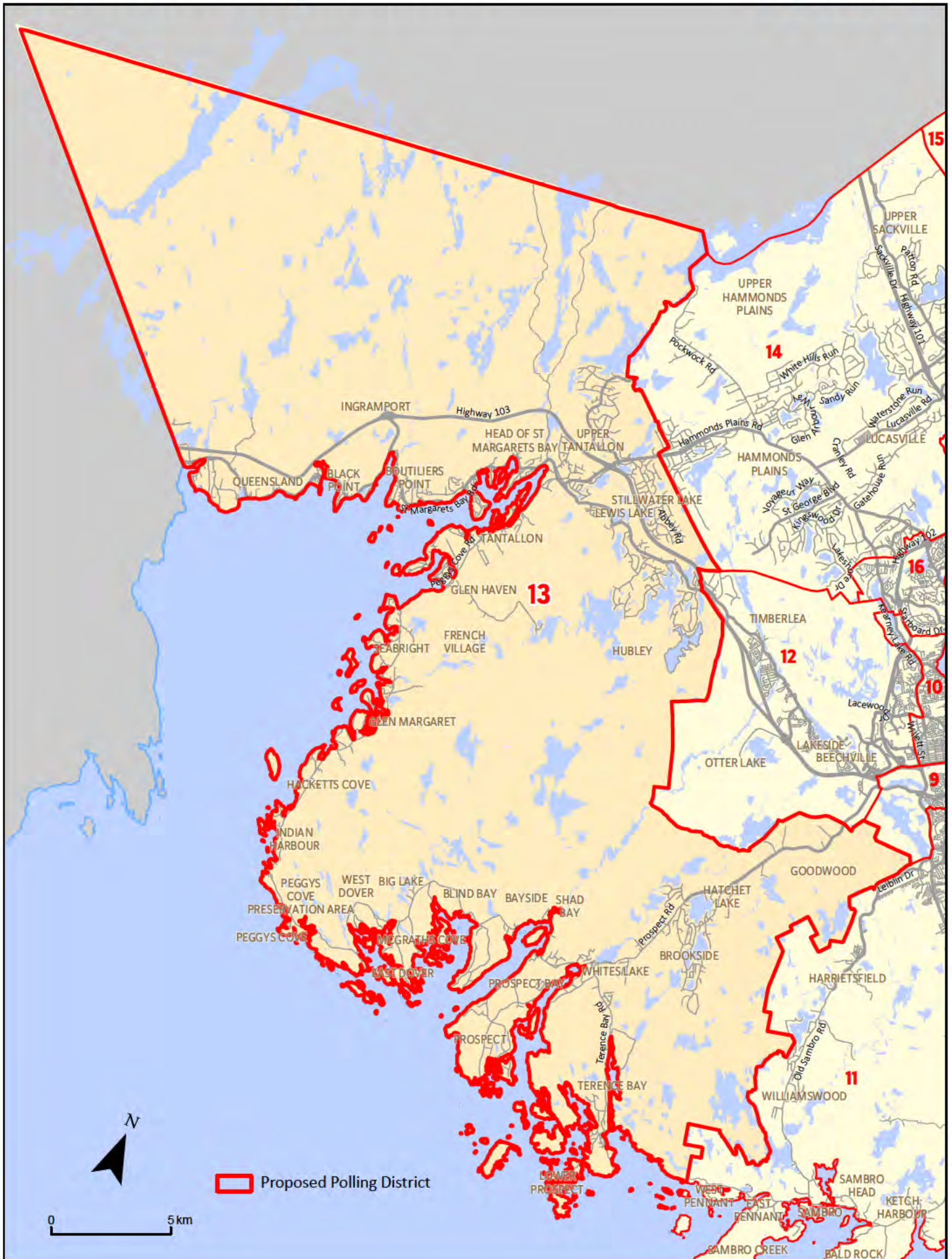
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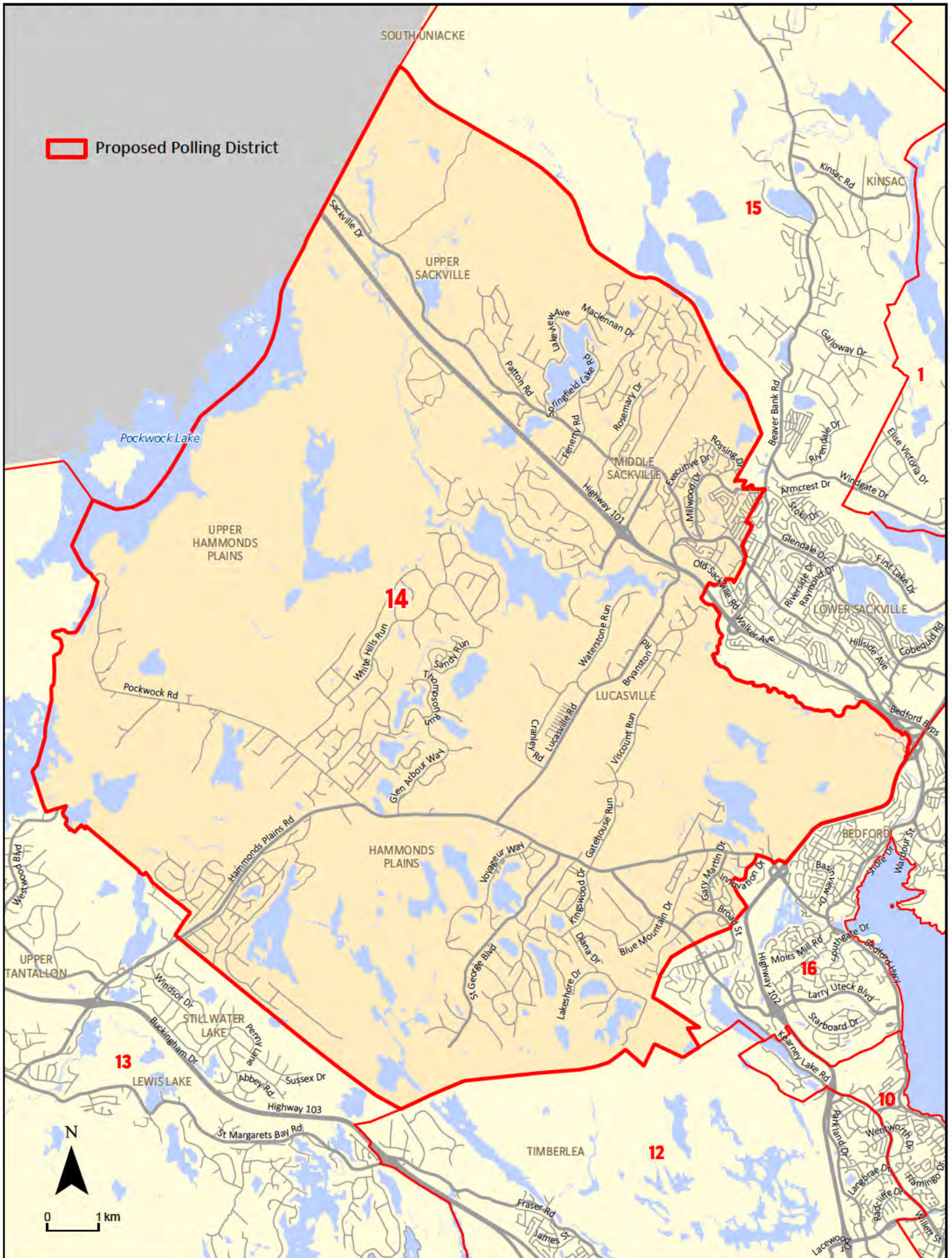
# Proposed Polling District 12



# Proposed Polling District 13

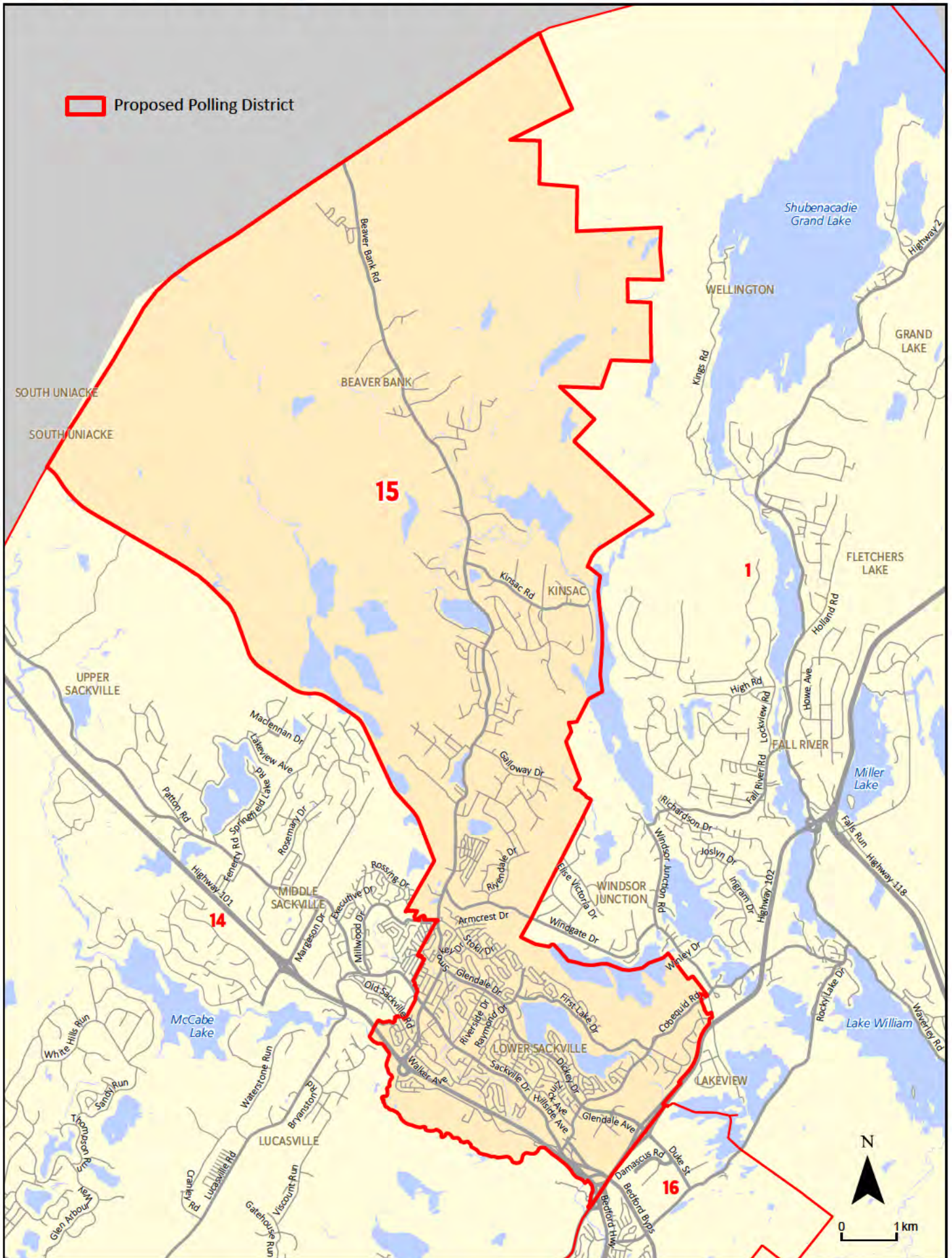


# Proposed Polling District 14

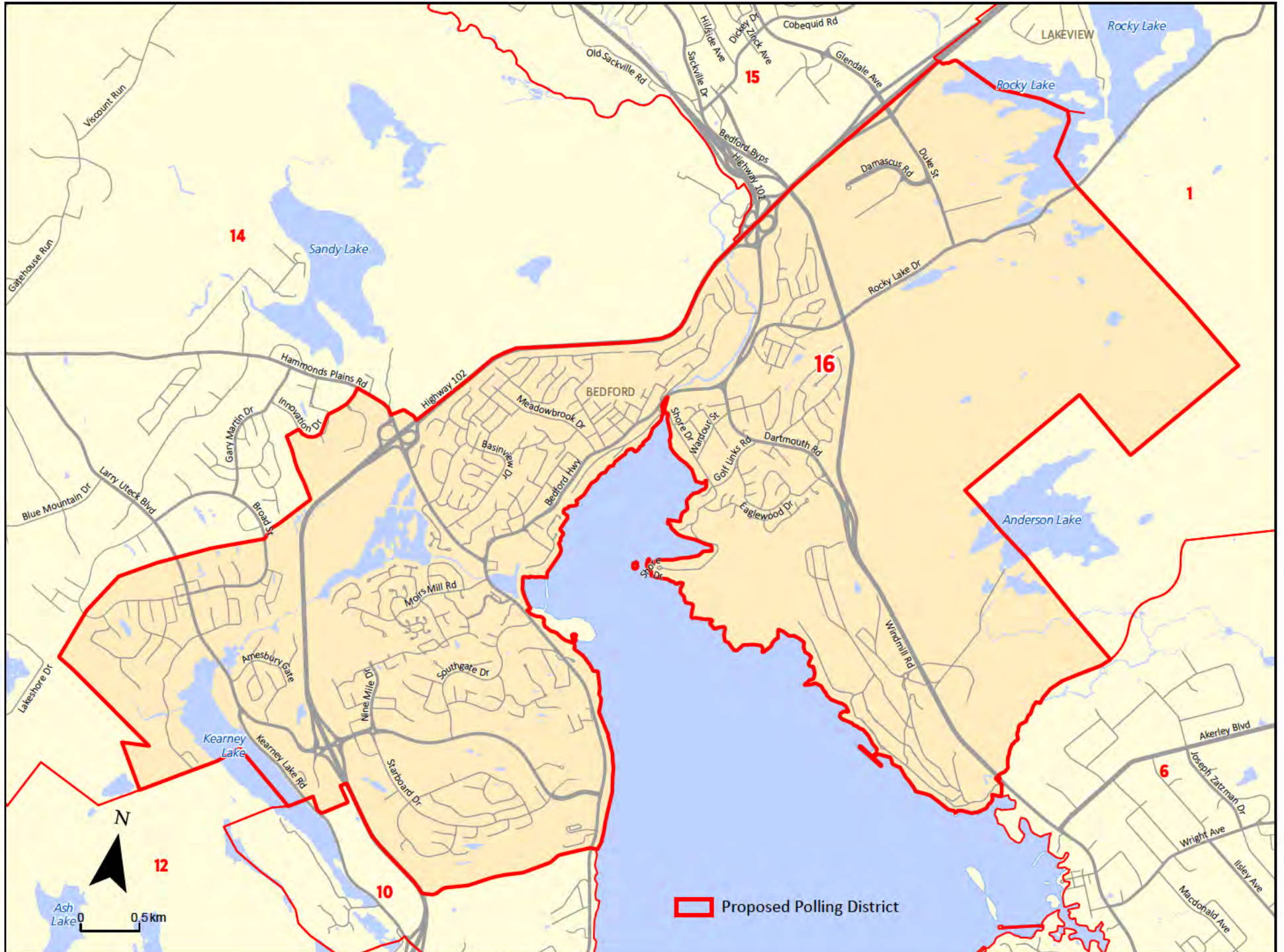




# Proposed Polling District 15



# Proposed Polling District 16



## **Rationale for Proposed Polling Boundary Adjustments**

Section 368(4) of the Municipal Government Act directs the Board to consider, when determining the number and boundaries of polling districts: the number of electors, relative parity of voting power, population density, community of interest, and geographic size. In Phase 1 of the District Boundary Review, Regional Council confirmed the number of polling districts and number of councillors at sixteen (16) and directed this to be applied to Phase Two of the 2022 District Boundary Review.

The following outlines the rationale for adjusting the polling district boundaries in preparation for the 2024 election.

### **Rationale for Adjusting Boundaries from Existing**

Since the last boundary review, which relied on 2011 Census population estimates, the Municipality's population has grown by 12.7%<sup>1</sup>. The number of electors has grown from 330,302 based on 2011 Census data, to 372,203 electors based on 2021 Census data (+41,901 electors). Maintaining 16 polling districts, this has increased the average number of electors per district from 20,644 electors to a current estimated 23,263 (see Table 1, Appendix).

Population growth has not been spread evenly across the municipality: areas such as Downtown Halifax and West Bedford have grown significantly, while rural areas and older suburbs have remained relatively stable. Adjusting the polling district boundaries is required to acknowledge this uneven growth, while maintaining communities of interest as much as possible. Table 2 in the Appendix provides a summary of the estimated electors by proposed district.

### **Summary: Eastern HRM (Proposed Districts 1 – 6)**

Districts 1 and 2 are large, primarily rural districts. The existing district boundaries had a below average number of electors, and the proposed boundaries will further increase their variance from the average. It is recommended that these districts remain with largely the same boundaries. The large geographic area covered by each of these two districts incorporates many traditional rural communities that include agricultural, fishing, and other important resource lands. There are distinctly different interests in the Musquodoboit Valley area compared to the Eastern Shore, and rural residents have expressed concern that their voices would be lost with a reduction of representation, should Districts 1 and 2 be reduced to one district.

Eastern HRM includes several historical African Nova Scotia communities, including Lake Loon, Cherry Brook, North Preston and East Preston. The existing boundary between District 2 and District 4 has divided Lake Loon-Cherry Brook from North Preston and East Preston. The proposed boundary adjustments would allow these communities to be included together in District 4, which will also recognize a community connection to the Cole Harbour area.

The Dartmouth community has grown since the last boundary review and is expected to continue to grow with approved developments in the Downtown Dartmouth and Port Wallace areas. Boundary adjustments to District 3, 4, 5 and 6, for the Cole Harbour and Dartmouth areas have attempted to balance voter parity and communities of interest. More significant boundary adjustments were explored that may have further improved voter parity; however, these changes meant dividing communities of interest (such as Downtown Dartmouth and Cole Harbour) and were not supported by the public or members of Council during consultation.

The following sections provide specific details on proposed District 1 to 6.

---

<sup>1</sup> Based on 2011 Census population of 390,328, and 2021 Census population of 440,072.

### **Proposed District 1**

- Elector Count: 17,702 (-23.9%)
- Includes communities along the northeastern boundary of the municipality from Montague Gold Mines, Waverley, and Windsor Junction to East Loon Lake Village, including but not limited to Fall River, Wellington, Middle and Upper Musquodoboit.
- Changes from existing District 1:
  - Few changes, very similar to existing district
  - Removes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified most with Dartmouth, rather than Waverley/Fall River
  - Removes a small area around Beaver Bank Lake to follow the edge of the Wellington community boundary
- Proposed District 1 has significantly lower than the average number of electors, however:
  - There is a need to maintain this district to represent the largely rural community, separate from the Eastern Shore area; and
  - The Fall River area is likely to continue to grow in coming years, which will increase the number of electors.

### **Proposed District 2**

- Elector Count: 20,726 (-10.9%)
- Includes communities along the Eastern Shore, from Lawrencetown to Ecum Secum, including but not limited to Lake Echo, Porters Lake, Musquodoboit Harbour, Ship Harbour, and Sheet Harbour.
- Changes from existing District 2:
  - Removes historical African Nova Scotian communities (North Preston and East Preston) so that they can be included with other historical African Nova Scotian communities in the proposed District 4
- Proposed District 2 has lower than the average number of electors as a result of moving North Preston and East Preston to the proposed District 4 and reflecting that recent population growth in this area was relatively low. The proposed boundary appropriately balances voter parity while maintaining communities of interest.

### **Proposed District 3**

- Elector Count: 25,326 (+8.9%)
- Includes communities of: Cow Bay, Eastern Passage, Shearwater, Dartmouth (Woodside, Southdale)
- Changes from existing District 3:
  - Removes the portion of the Woodlawn area of Dartmouth north of Portland Street that was in the existing district to keep Woodlawn together as a community of interest
  - Includes North Woodside and Southdale neighbourhoods of Dartmouth
- District 3 is a primarily suburban district with a mix of urban and suburban residential areas and large employment areas, including Woodside Industrial Park, the Autoport, and CFB Shearwater. The proposed district continues to include the Cow Bay community, recognizing the connection to the Eastern Passage area.
- The proposed boundary changes allow communities of interest in Dartmouth to be maintained, while

maintaining voter parity compared to existing District 5. A recently approved development in the Southdale/Mount Hope area will bring additional residents to proposed District 3, which will have a community connection to the amenities in the Baker Drive/ Russell Lake area (grocery store, medical clinics, restaurants, hardware store, banks, etc.).

#### **Proposed District 4**

- Elector Count: 22,887 (-1.6%)
- Includes communities of: North Preston, East Preston, Cherry Brook, Lake Loon, Westphal, Cole Harbour
- Changes from existing District 4:
  - Includes the communities of East Preston and North Preston, to unite them with other historical African Nova Scotian communities of Cherry Brook and Lake Loon in this district. This change was supported in the feedback provided by the public.
- Proposed District 4 is just under the average number of electors, and keeps the Cole Harbour community together as a community of interest, which was strongly supported in public feedback.

#### **Proposed District 5**

- Elector Count: 25,420 (+9.3%)
- Includes communities of: Dartmouth (within the Regional Centre)
- Changes from existing District 5:
  - Removes the areas of Woodside, Southdale, Penhorn, and Manor Park to maintain voter parity in this district and proposed Districts 3 and 6. Public feedback indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.
  - Includes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas, keeping these areas together with other central Dartmouth neighbourhoods and following the Regional Centre Plan boundary
- Although the proposed District 5 is above the average number of electors, there is strong public support to ensure older areas of Dartmouth, particularly Downtown Dartmouth, are kept together within one district.

#### **Proposed District 6**

- Elector Count: 23,270 (0.0%)
- Includes communities of: Dartmouth and a small portion of Waverley
- Changes from existing District 6:
  - Includes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified more with Dartmouth, rather than Waverley/Fall River
  - Includes all of Woodlawn to keep it together as a community of interest
  - Removes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas to keep these areas together with other parts of central Dartmouth in proposed District 5, following the Regional Centre Plan Boundary
  - Includes the areas of Penhorn and Manor Park to maintain voter parity in this district. Public feedback also indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.

- Proposed District 6 is a primarily suburban district with a mix of urban and more suburban residential areas and a large employment area (Burnside Industrial Park). As proposed, it includes about the average number of electors per district. It is expected that this district will grow before the next boundary review, as developments in the Penhorn and Port Wallace areas will bring additional residents.

**Summary: Central and Western HRM (Districts 7 - 16)**

Significant population growth has taken place in the central and western parts of the Municipality in recent years. For example, since the last boundary review, existing District 16, which includes the new community of Bedford West, has gone from 7.5% below the average number of electors to 16.1% above the average, and based on approved and planned development, is expected to continue to grow. Proposed boundary adjustments are intended to achieve better voter parity between growing urban communities and rural, more stable communities, while also maintaining communities of interest as much as possible.

The Halifax Peninsula is proposed to continue to be included within Districts 7, 8 and 9, with some adjustments to account for growing populations in Downtown Halifax and the North End areas. Suburban areas of Halifax Mainland will continue to be represented by District 9, 10, 11, and 12. Relatively significant boundary adjustments are proposed to Districts 13, 14, 15 and 16, to better ensure voter parity given the growth occurring in the Bedford West area, while maintaining communities of interest.

The following sections provide specific details on proposed Districts 7 to 16.

**Proposed District 7**

- Elector Count: 23,716 (+1.9%)
- Includes communities of: Halifax (South End)
- Changes from existing District 7:
  - Removes the area bounded by Quinpool Road, Robie Street, Jubilee Road, and Oxford Street. Although public feedback indicated this area might ideally be included in this district, this change was needed to maintain voter parity among districts.
  - Removes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement process.
- The existing District 7 is 15.2% above the average number of electors and downtown Halifax is expected to continue to grow in the coming year. Therefore, the proposed boundary changes are needed for District 7 to maintain the average number of electors and leaves room to grow in District 8.

**Proposed District 8**

- Elector Count: 21,655 (-6.9%)
- Includes communities of: Halifax (North End)
- Changes from existing District 8:
  - Includes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement process.
  - Removes the area bounded by Windsor Street, Quinpool Road, Oxford Street, and Bayers

Road, to keep the West End together as a community of interest.

- Proposed District 8 is below the average number of electors; however, growth is likely given the urgent need for housing across the region and ongoing development in the area. For example, the Richmond Yards development currently under construction on Robie Street at Almon Street will include about 600 new housing units.

### **Proposed District 9**

- Elector Count: 23,087 (-0.8%)
- Includes communities of: Halifax (West End, part of Armdale)
- Changes from existing District 9:
  - Includes the area bounded by Windsor Street, Quinpool Road, Robie Street, Jubilee Road, Oxford Street, and Bayers Road to keep the West End together as a community of interest.
  - Includes part of Long Lake Provincial Park; public feedback indicated concern with this park being represented in a single district, and this proposed boundary splits the park (if not the lake itself) between all surrounding proposed districts (9, 11, 12 and 13).
  - Removes Cowie Hill and Jollimore areas to keep them with Spryfield in the proposed District 11 as a community of interest.
- Proposed District 9 includes the average number of electors. Growth is likely along Joseph Howe Drive and in other parts of this district within the Regional Centre Plan Area.

### **Proposed District 10**

- Elector Count: 22,950 (-1.3%)
- Includes communities of: Halifax (Clayton Park, Rockingham, Fairview, part of Bedford West)
- Changes from existing District 10:
  - Adjusted slightly to exclude properties off Hogan Court, so that street can stay within one district, following the Halifax community boundary
- Proposed District 10 is largely the same as existing District 10, with a small adjustment recognizing recent development in the Larry Uteck area (Hogan Court, as described above). The proposed district contains very close to the average number of electors. Some additional growth is likely in the Fairview and Kearney Lake areas in the coming years.

### **Proposed District 11**

- Elector Count: 24,258 (+4.3%)
- Includes communities of: Halifax (Cowie Hill, Spryfield), Fergusons Cove, Herring Cove, Halibut Bay, Bear Cove, Portuguese Cove, Duncans Cove, Ketch Harbour, Bald Rock, Sambro Head, Sambro, Sambro Creek, Williamswood, West Pennant, East Pennant, Harrietsfield
- Changes from existing District 11:
  - Includes Cowie Hill and Jollimore areas to keep them with Spryfield as a community of interest.
  - Includes only the communities accessed via the Herring Cove Road, Purcells Cove Road, and Old Sambro Road (from Halifax to West Pennant along the coast) due to their shared infrastructure and community similarities.
  - Removes communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast)

Proposed District 11 includes urban and rural residential areas, with communities of interest related to the transportation corridors of Purcells Cove Road, Herring Cove Road and Old Sambro Road. Spryfield has historical connections and a strong community of interest with the Purcells Cove and Herring Cove communities. The proposed district is only slightly higher than the average number of electors. Some growth is likely expected in the Spryfield area in the coming years, but this may be balanced by less growth in more rural parts of the district.

### **Proposed District 12**

- Elector Count: 25,729 (+10.6%)
- Includes communities of: Beechville, Lakeside, Timberlea, Otter Lake, Halifax (Clayton Park West, Bayers Lake)
- Changes from existing District 12:
  - Includes the area around Ragged Lake so that it can be included as part of the historic Beechville area with the rest of the community
  - Includes the Shel Drake Lake area to the west of Highway 103 to keep this neighbourhood together with other parts of Timberlea
- Proposed District 12 has a higher than average elector count; however, reducing the number of electors would require dividing communities of interest. The Clayton Park area is currently logically divided along Dunbrack Street and the Mainland North linear trail; any alternative division would alter from current boundaries in an arbitrary manner. The public was consulted on an alternative boundary that divided the community of Timberlea from the Lakeside and Beechville communities, and there was public concern about this decision as the “BLT” communities have historical community of interest connections. Therefore, the proposed boundary is recommended to remain consistent with the existing boundary in those areas. A minor proposed adjustment around Shel Drake Lake does not significantly affect the overall elector count.
- Beechville, as an historic African Nova Scotian community, has been undergoing a formal review of the existing community boundary. The proposed District 12 includes lands around Ragged Lake that are likely to be included within this boundary. These lands are wilderness lands and the existing/proposed Ragged Lake industrial park, and do not affect the proposed number of electors.

### **Proposed District 13**

- Elector Count: 20,354 (-12.5%)
- Includes communities around St. Margarets Bay as far east as Terence Bay along the coast, including but not limited to Goodwood, Hubley, Peggys Cove, Upper Tantallon, and Hubbards
- Changes from existing District 13:
  - Includes the communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast), due to their shared infrastructure and community similarities.
  - Removes the communities of Upper Hammonds Plains, Hammonds Plains, and Lucasville in order to keep Upper Hammonds Plains and Lucasville together as historic African Nova Scotian communities in the proposed District 14.
- Proposed District 13 is primarily rural with some suburban large lot development. The proposed district keeps coastal communities in the St. Margarets Bay area together with similar coastal communities accessed via Prospect Road (from Terence Bay to West Dover). Although electoral



count is lower than average, the proposed district is geographically large, similar to proposed Districts 1 and 2, which allow related rural areas to have their own representation.

### **Proposed District 14**

- Elector Count: 24,590 (+5.7%)
- Includes communities of: Upper Sackville, Middle Sackville, Lucasville, Bedford, Hammonds Plains, Upper Hammonds Plains
- Changes from existing District 14:
  - Includes the communities of Upper Hammonds Plains and Lucasville, to keep these historic African Nova Scotian communities in one district
  - Includes the community of Hammonds Plains as a community of interest similar to the other communities included.
  - Includes Sandy Lake Regional Park, using Highway 102 as a natural boundary between this district and Bedford.
  - Includes much of the new community of Bedford West following development sub-areas (1, 4, 6, 8, 12, and part of 3)
  - Removes the community of Beaver Bank and Kinsac to keep them with Lower Sackville in the proposed District 15 as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 14 has less than the average number of electors (-12.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 14 will continue to include the Middle and Upper Sackville communities, together with the Hammonds Plains, Upper Hammonds Plains and Lucasville communities. These areas include primarily large lot suburban and rural development.
- The proposed District 14 has seen significant growth in recent years with the development of the new Bedford West community. While some phases of this development remain, some development will require additional planning approvals so growth may not be as rapid as the past decade. Some of the public feedback received suggested that Bedford West should continue to be included with the old Town of Bedford, as the more suburban/rural parts of the district had concerns that their voice would be lost with the inclusion of urban Bedford West. However, the population of Bedford and Bedford West together are too great to maintain voter parity between districts otherwise.

### **Proposed District 15**

- Elector Count: 24,943 (+7.2%)
- Includes communities of: Lower Sackville, Beaver Bank, Kinsac
- Changes from existing District 15:
  - Includes the community of Beaver Bank and Kinsac to keep them with Lower Sackville, as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 15 has significantly less than the average number of electors (-18.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 15 will continue to include Lower Sackville, which is an urban and suburban community with a mix of residential and commercial development. The proposed District 15 will also include the Beaver Bank and Kinsac areas, which have community connections to Lower Sackville through the Beaver Bank Road connection. Lower Sackville provides most amenities to these suburban communities, and transit connections will continue to be through the Lower Sackville area to Beaver Bank.

## **Proposed District 16**

- Elector Count: 25,592 (+10.0%)
- Includes communities of: Bedford, Halifax (Wentworth, Bedford South)
- Changes from existing District 16:
  - Removes most of the Bedford West area from this district to maintain voter parity
  - Includes Bedford West development sub-area 7 to create a more natural boundary between proposed Districts 14 and 16, using the Highway 113 road reserve
  - Removes Sandy Lake Regional Park, using Highway 102 as a natural boundary of this district
  - Includes previously undeveloped properties off Hogan Court, so that street can stay within one district, following the Bedford community boundary
- Existing District 16 grew more than any other existing district (+16.1%, from -7.5%) since the last boundary review, and is expected to continue growing, requiring a significant adjustment to the current boundaries. Most of the growth has occurred and is expected to continue in the Bedford West area west of Highway 102. For this reason, this area has been moved to proposed District 14, with the exception of the area east of Innovation Drive which includes the Charles P. Allen High School and the Bedford-Hammonds Plains Community Centre, as these community amenities serve all of the Bedford community.

**Appendix**

**Table 1: Existing Districts – Estimated Electors**

<b>Existing Districts</b>	<b>Estimated Electors 2011 Census</b>	<b>Variance from Average 2011</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average 2021</b>
1	16,954	-17.9%	18,642	-19.9%
2	21,817	5.7%	22,527	-3.2%
3	22,575	9.4%	25,952	11.6%
4	20,751	0.5%	21,085	-9.4%
5	23,321	13.0%	25,259	8.6%
6	20,914	1.3%	21,865	-6.0%
7	22,686	9.9%	26,802	15.2%
8	23,073	11.8%	25,499	9.6%
9	22,799	10.4%	24,703	6.2%
10	21,658	4.9%	22,950	-1.3%
11	20,127	-2.5%	22,892	-1.6%
12	21,277	3.1%	25,580	10.0%
13	19,045	-7.7%	22,098	-5.0%
14	16,373	-20.7%	20,458	-12.1%
15	17,840	-13.6%	18,881	-18.8%
16	19,092	-7.5%	27,010	16.1%
<b>Total</b>	<b>330,302</b>		<b>372,205</b>	
<b>Average</b>	<b>20,644</b>		<b>23,263</b>	

**Table 2: Proposed Districts – Estimated Electors**

<b>Proposed Districts</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average</b>
1	17,702	-23.9%
2	20,726	-10.9%
3	25,326	8.9%
4	22,887	-1.6%
5	25,420	9.3%
6	23,270	0.0%
7	23,716	1.9%
8	21,655	-6.9%
9	23,087	-0.8%
10	22,950	-1.3%
11	24,258	4.3%
12	25,729	10.6%
13	20,354	-12.5%
14	24,590	5.7%
15	24,943	7.2%
16	25,592	10.0%
<b>Total</b>	<b>372,205</b>	
<b>Average</b>	<b>23,263</b>	

### Attachment 3

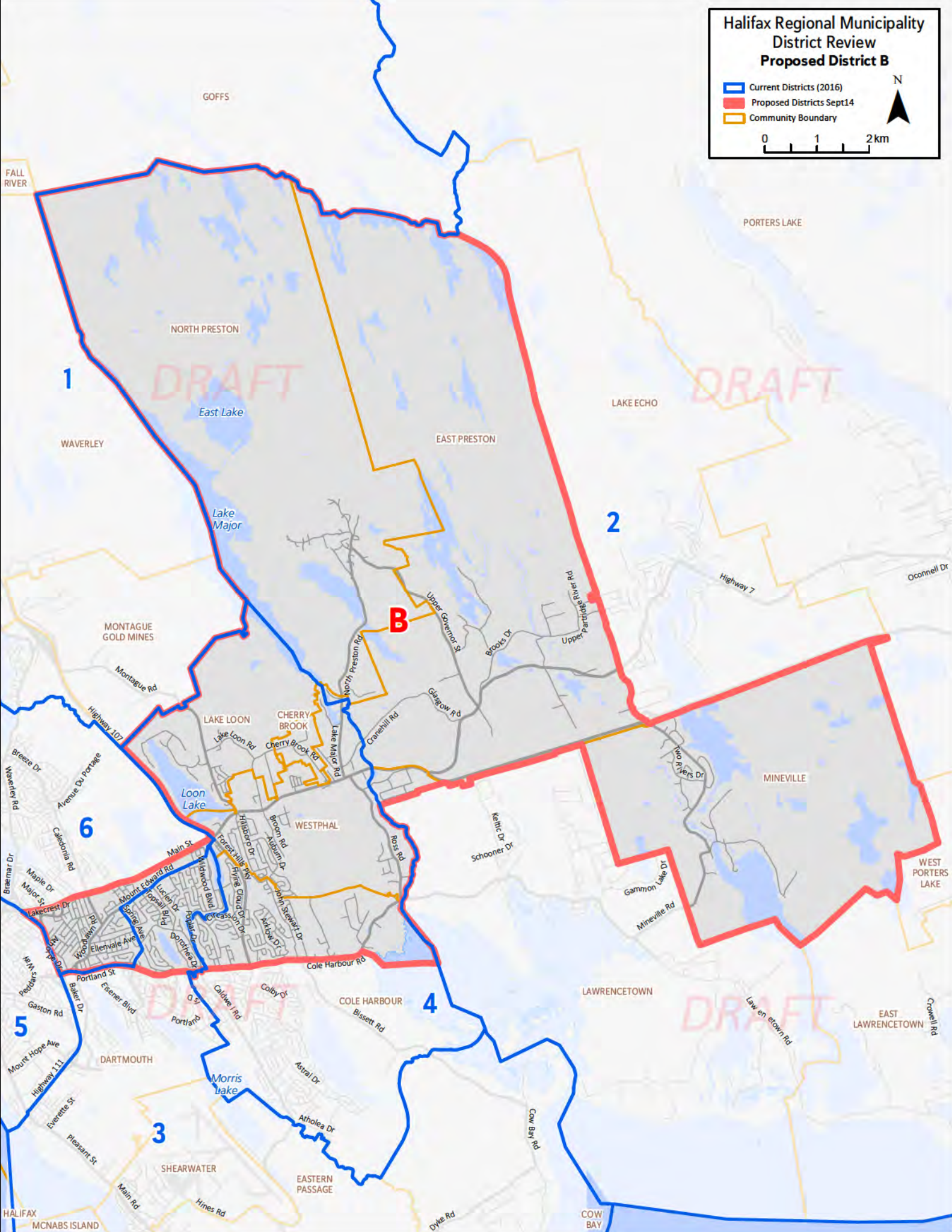
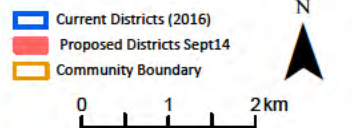
Table One: Proposed District Population, Number of Electors, and Variance from Average

Proposed Districts	Population – 2021 Census	Electors 2021 Census	Variance from Average number of electors
1	20,580	17,702	-23.9%
2	24,325	20,726	-10.9%
3	29,065	25,326	8.9%
4	26,560	22,887	-1.6%
5	29,384	25,420	9.3%
6	27,119	23,270	0.0%
7	26,571	23,716	1.9%
8	24,334	21,655	-6.9%
9	26,735	23,087	-0.8%
10	28,883	22,950	-1.3%
11	29,699	24,258	4.3%
12	29,386	25,729	10.6%
13	24,141	20,354	-12.5%
14	32,251	24,590	5.7%
15	28,390	24,943	7.2%
16	32679	25,592	10.0%
<b>Total</b>	<b>440,072</b>	<b>372,205</b>	
<b>Average</b>	<b>27,505</b>	<b>23,263</b>	






# Halifax Regional Municipality District Review

## Proposed District B

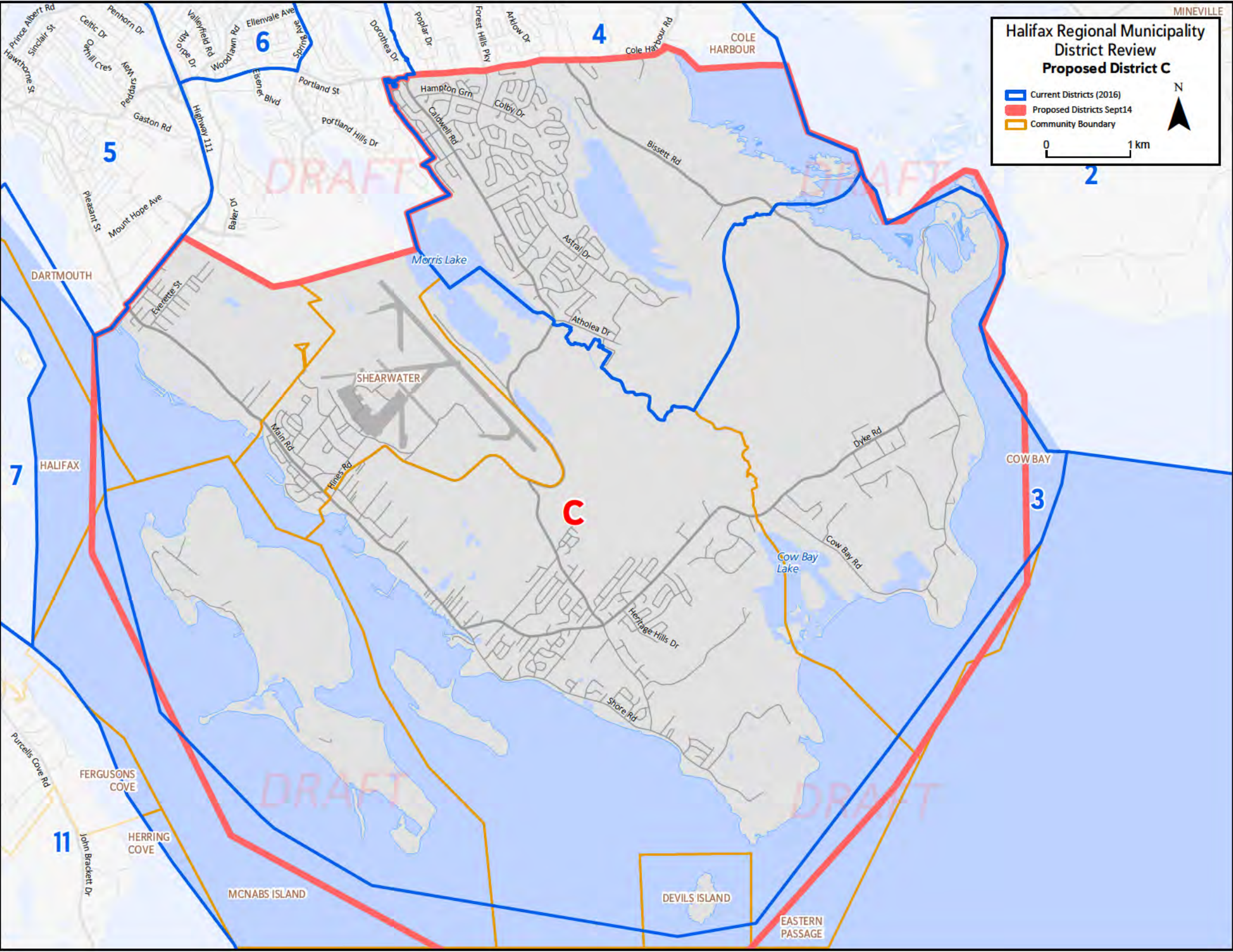


**Halifax Regional Municipality  
District Review  
Proposed District C**

-  Current Districts (2016)
-  Proposed Districts Sept14
-  Community Boundary

0 1 km

N



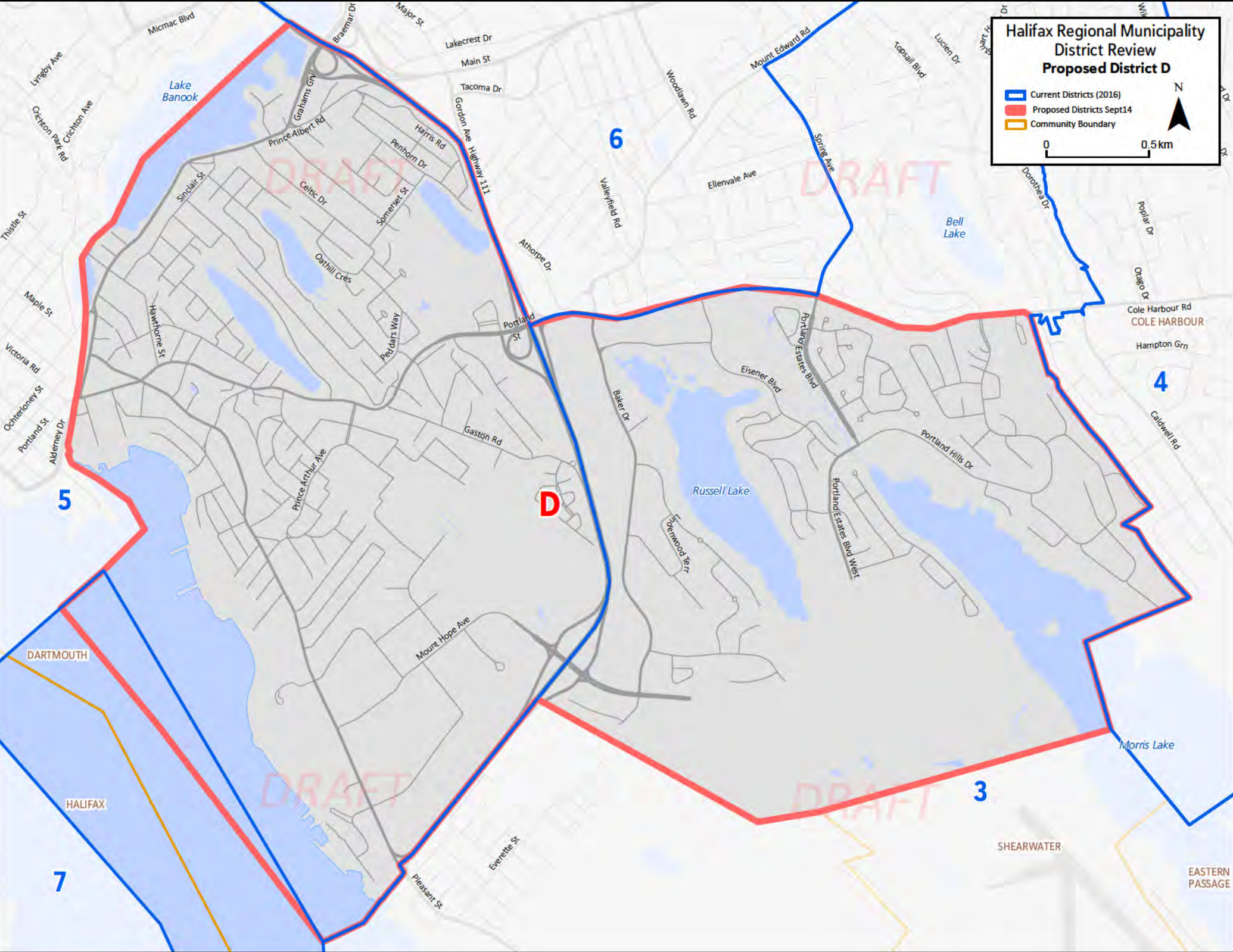


### Halifax Regional Municipality District Review Proposed District D

- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary

0 0.5 km

N

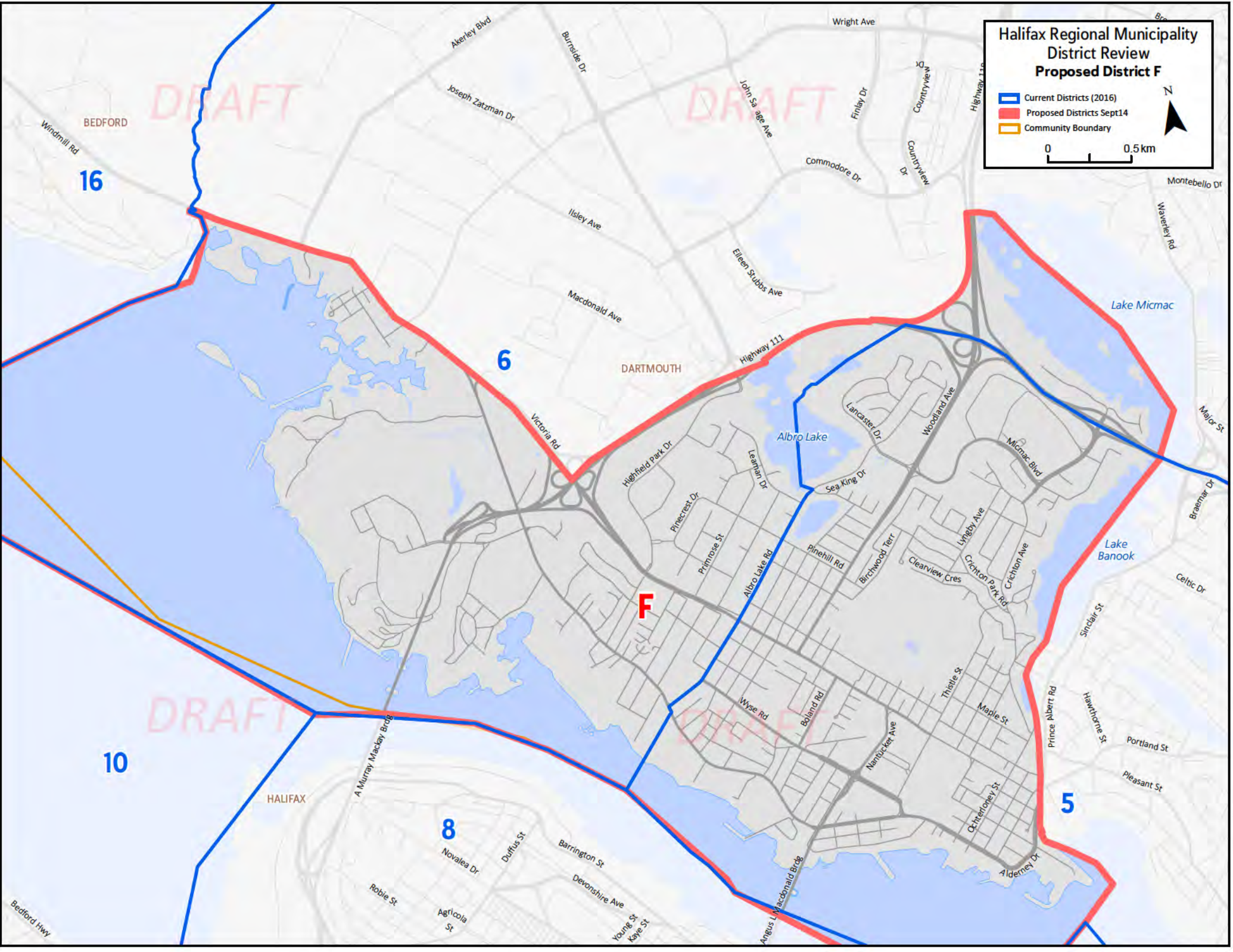




### Halifax Regional Municipality District Review Proposed District F

- Current Districts (2016)
- Proposed Districts Sept 14
- Community Boundary

0 0.5 km



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16

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8

5

F

BEDFORD

DARTMOUTH

HALIFAX

Lake Micmac

Lake Banook

Albro Lake

Windmill Rd

Akerley Blvd

Burnside Dr

Wright Ave

Joseph Zatzman Dr

John Savage Ave

Finley Dr

Countryview Dr

Highway 110

Commodore Dr

Isley Ave

Eileen Stubbs Ave

Macdonald Ave

Montebello Dr

Waveland Rd

Victoria Rd

Highway 111

Lancaster Dr

Woodland Ave

Highfield Park Dr

Leaham Dr

Sea King Dr

Micmac Blvd

Pinecrest Dr

Prinrose St

Birchwood Terr

Lynbly Ave

Crichton Ave

Albro Lake Rd

Pinehill Rd

Clearview Cres

Crichton Park Rd

Major St

Braemar Dr

Celtic Dr

Sinclair St

Wise Rd

Baland Rd

Thistle St

Maple St

Prince Albert Rd

Hawthorne St

Portland St

Pleasant St

A Murray Mackay Brdg

Bedford Hwy

Robie St

Novalea Dr

Duffus St

Barrington St

Devonshire Ave

Young St

Kaye St

Angus L Macdonald Brdg

Nantuxen Ave

Clifford St

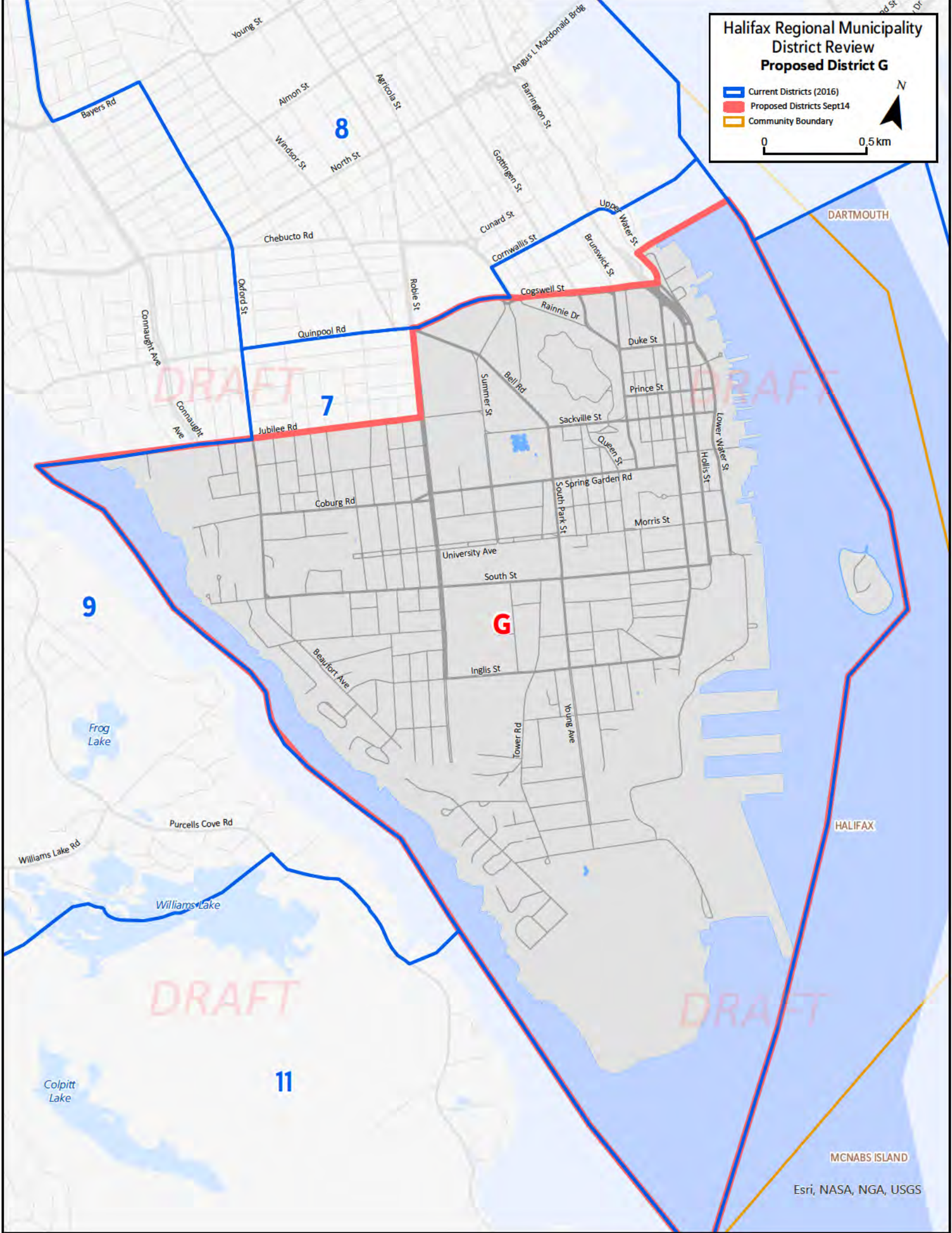
Alderney Dr

**Halifax Regional Municipality  
District Review  
Proposed District G**




- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary

0 0.5 km

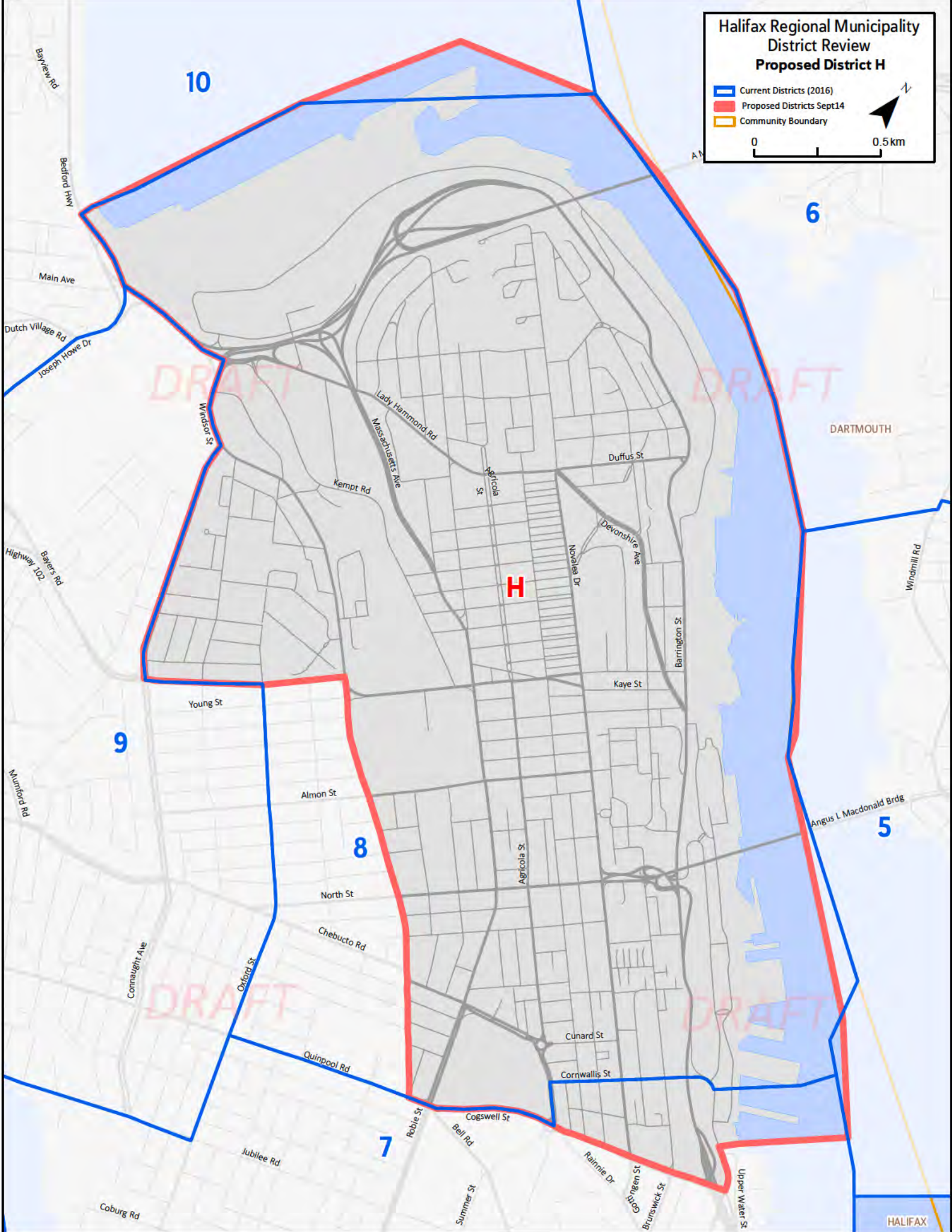

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# Halifax Regional Municipality District Review Proposed District H

 Current Districts (2016)  
 Proposed Districts Sept14  
 Community Boundary

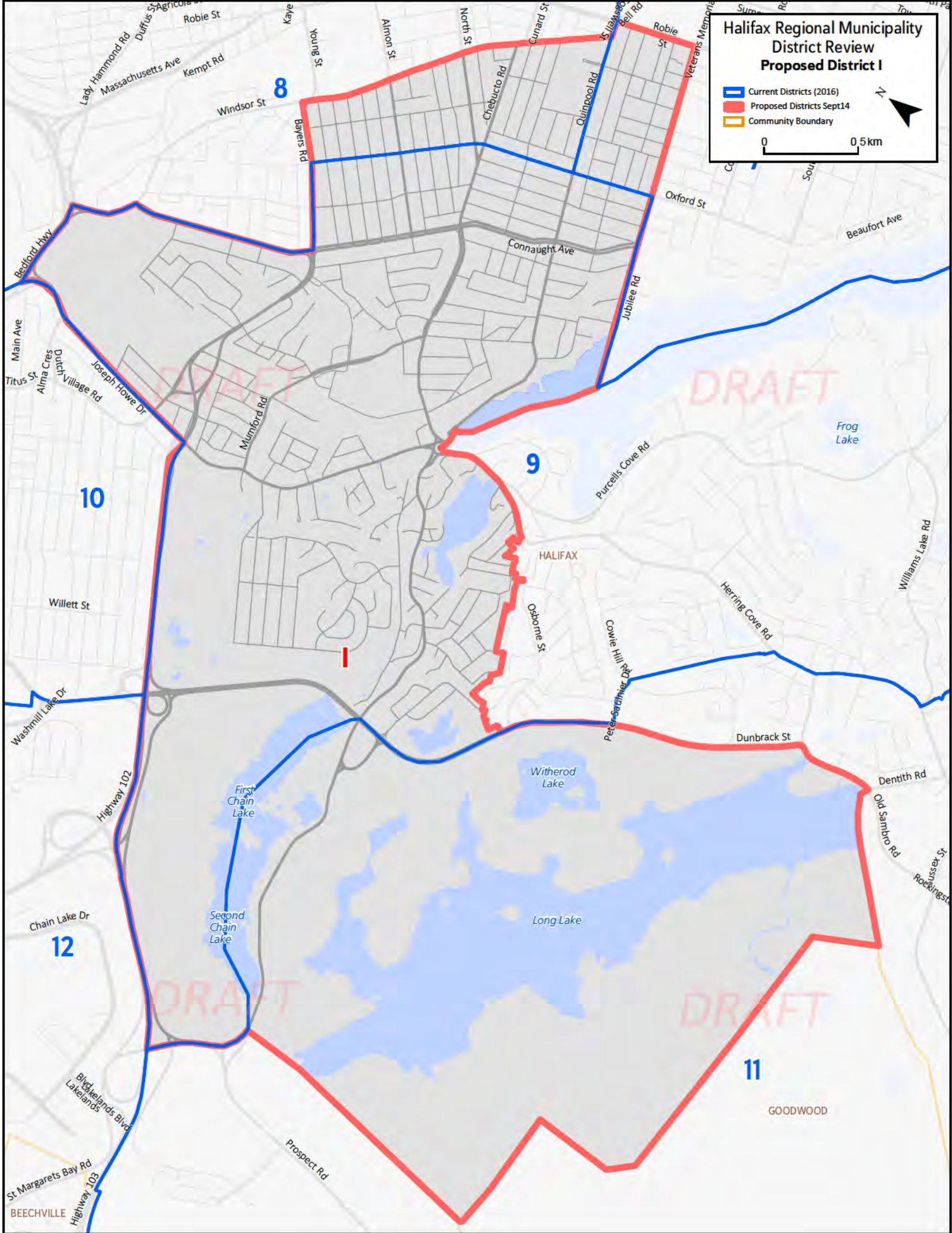
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### Halifax Regional Municipality District Review Proposed District I

- Current Districts (2016)
- Proposed Districts Sept14
- Community Boundary

0 0.5km

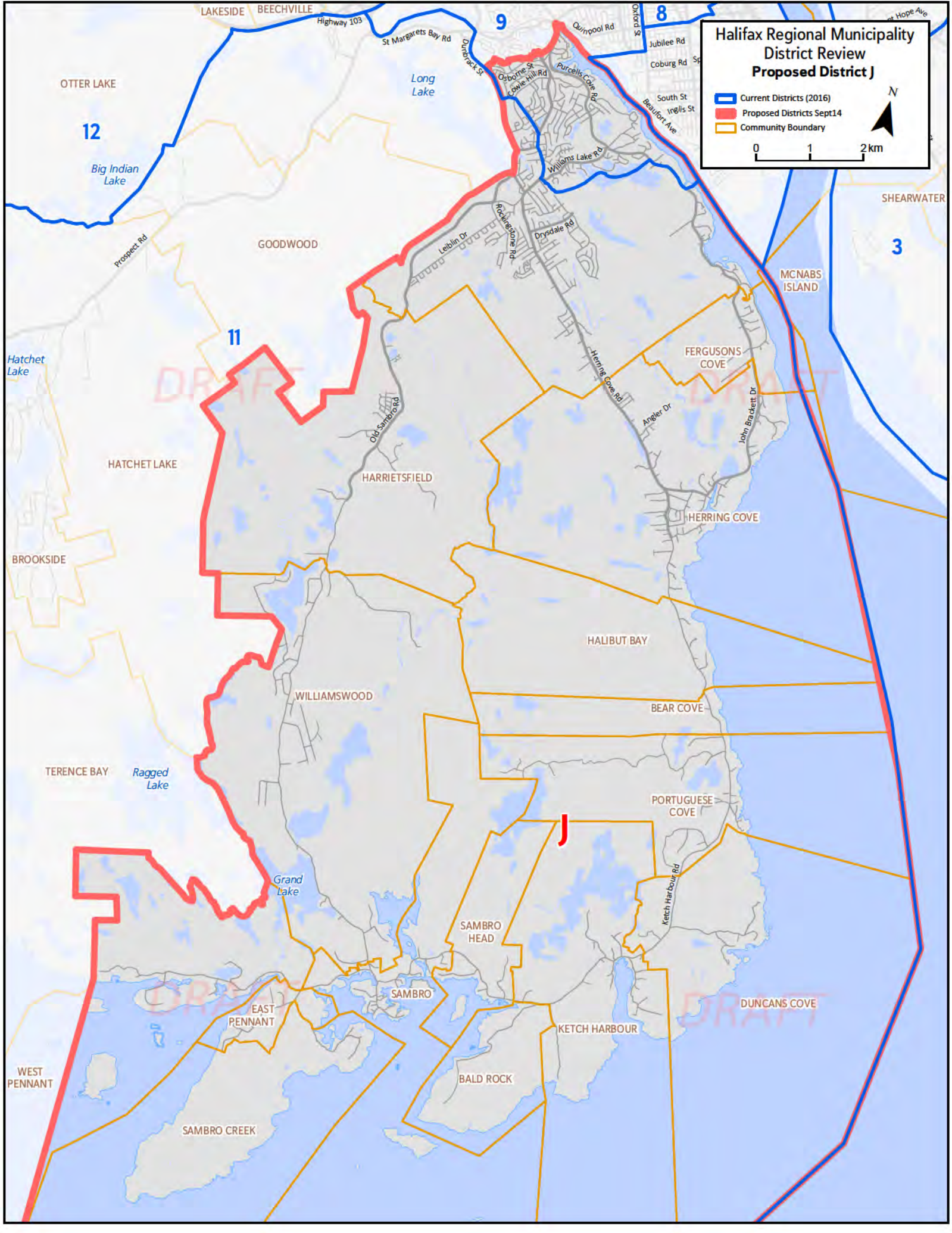


### Halifax Regional Municipality District Review Proposed District J

- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary

0 1 2 km

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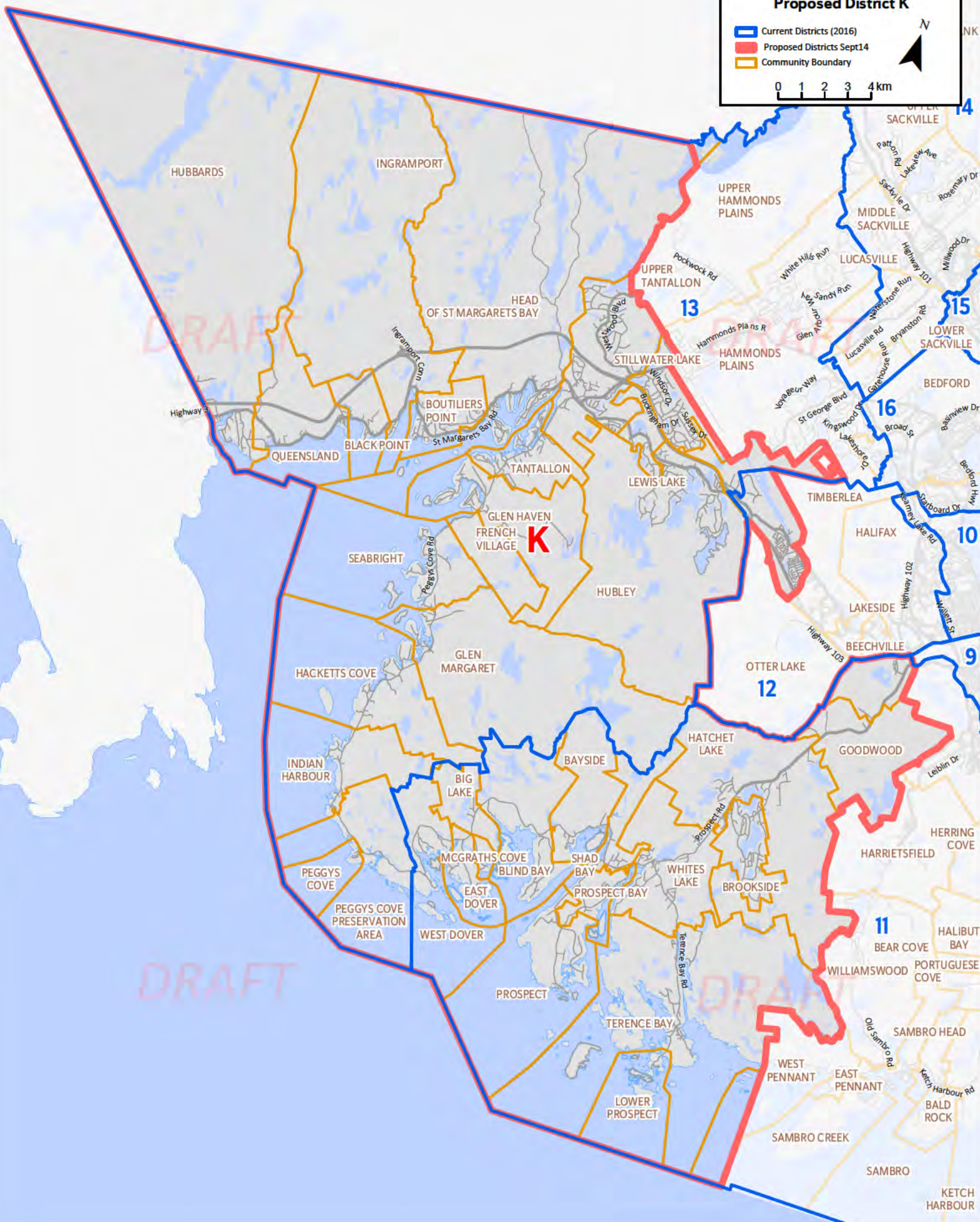
# Halifax Regional Municipality District Review

## Proposed District K

■ Current Districts (2016)  
■ Proposed Districts Sept 14  
■ Community Boundary

0 1 2 3 4 km

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### Halifax Regional Municipality District Review Proposed District L

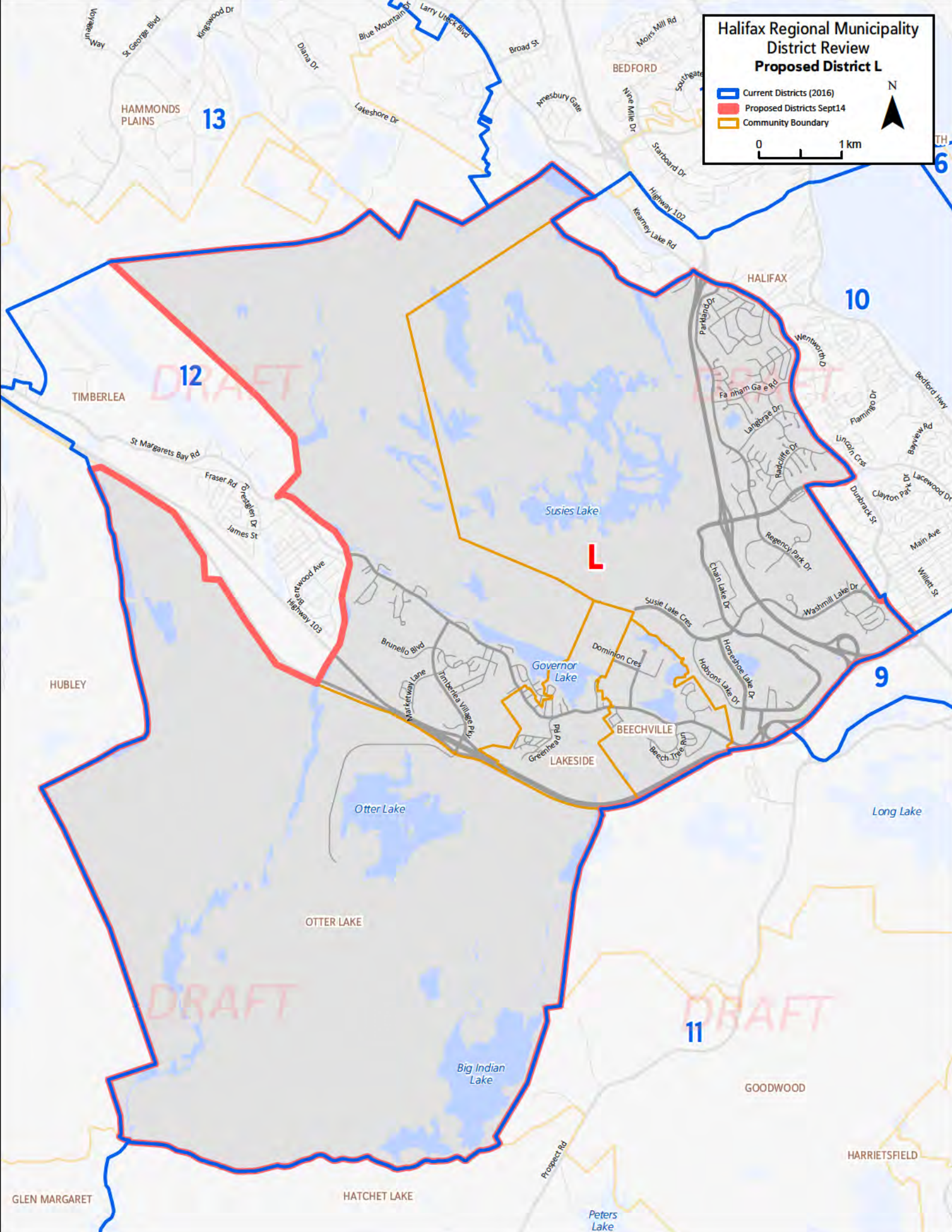
- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary

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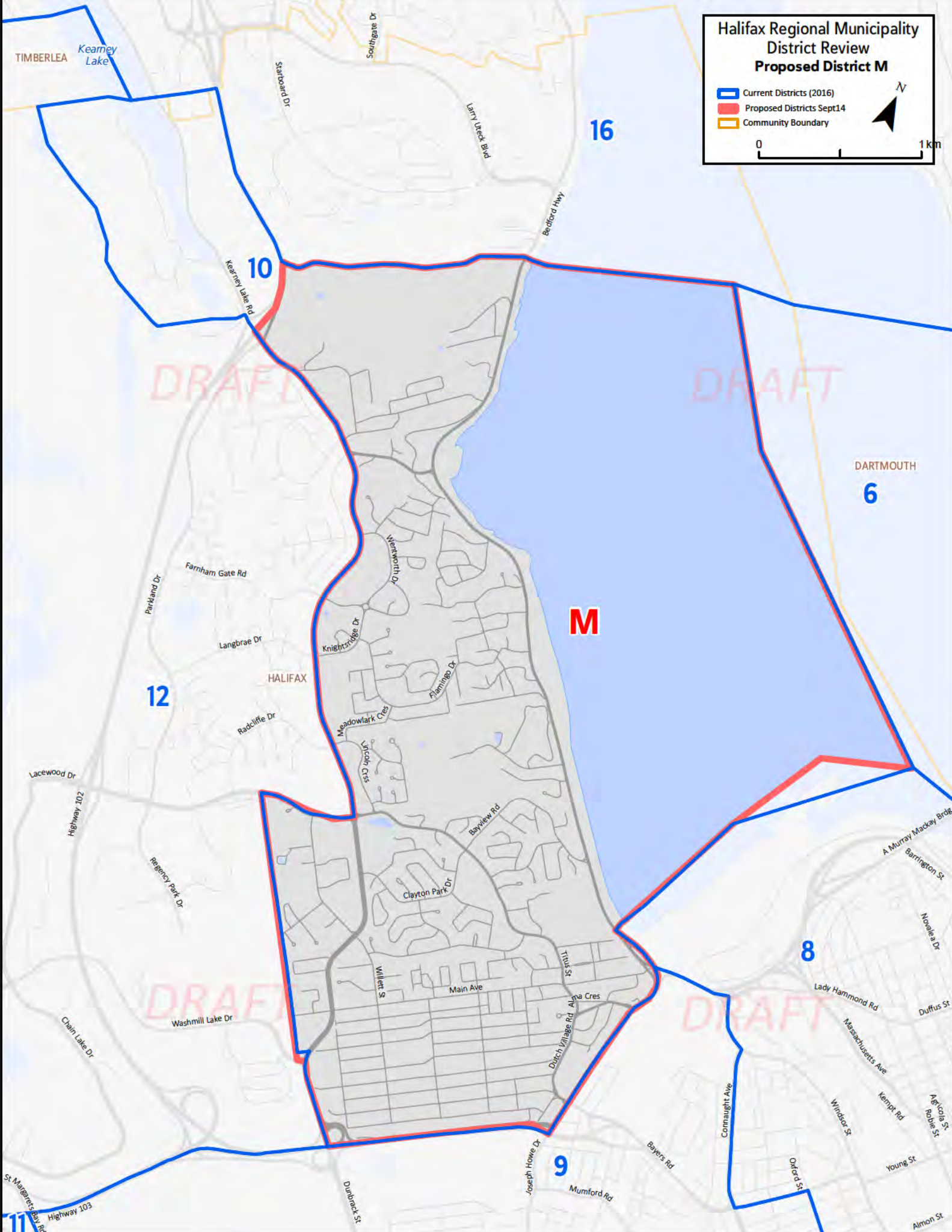
0 1 km



### Halifax Regional Municipality District Review Proposed District M

- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary

0 1 km



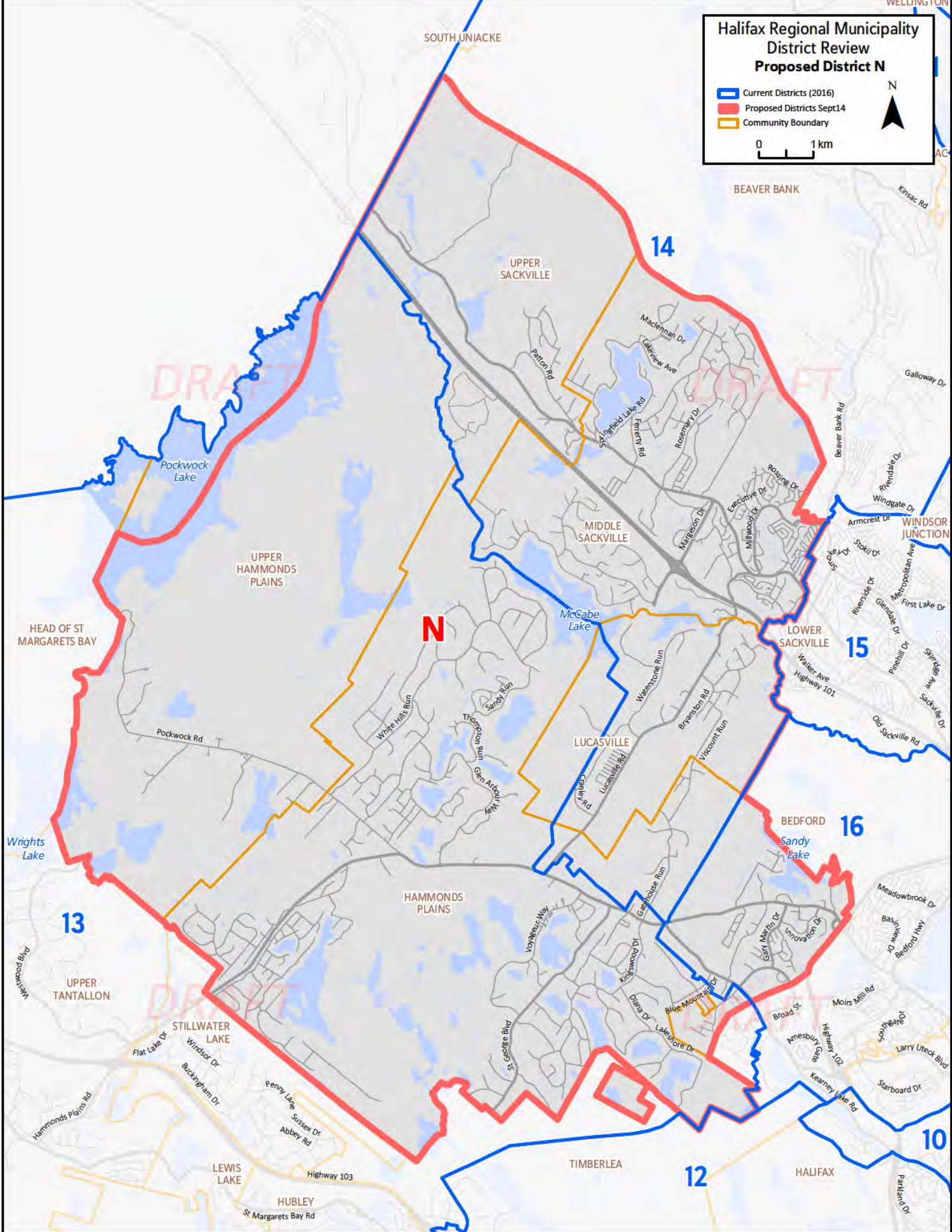
# Halifax Regional Municipality District Review

## Proposed District N

- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary



0 1 km



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15

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12

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SOUTH UNIACKE

BEAVER BANK

WELLINGTON

Kinsac Rd

UPPER SACKVILLE

MIDDLE SACKVILLE

LUCASVILLE

HAMMONDS PLAINS

BEDFORD

WINDSOR JUNCTION

HEAD OF ST MARGARETS BAY

Pockwock Lake

UPPER HAMMONDS PLAINS

Wrights Lake

McCabe Lake

LOWER SACKVILLE

Sandy Lake

UPPER TANTALLON

STILLWATER LAKE

LEWIS LAKE

HUBLEY

TIMBERLEA

HALIFAX

MacLennan Dr

Calleyview Ave

Penton Rd

Springfield Lake Rd

Fairfax Rd

Rosemary Dr

Retting Dr

Executive Dr

Millwood Dr

Beaver Bank Rd

Rivendale Dr

Windgate Dr

Armcrest Dr

Stokil Dr

Jeux Dr

Riverside Dr

Metropolitan Ave

First Lake Dr

Glendale Dr

Pinehill Dr

Skyridge Dr

Sackville Dr

Old Sackville Rd

Walker Ave

Highway 101

White Hills Run

Sandy Run

Thompson Run

Glen Arbour Run

Lucasville Rd

Canterly Rd

Westerstone Run

Braingson Rd

Viscount Run

Garphouse Run

Kingswood Dr

Diana Dr

Lakeshore Dr

Blue Mountain Dr

Island Martin Dr

Innovation Dr

Broad St

Amesbury Ave

Highway 102

Kearney Lake Rd

Starboard Dr

Barham Dr

Meadowbrook Dr

Baskin Dr

Bedford Hwy

Moors Mill Rd

Southgate Dr

Larry Uttek Blvd

Starboard Dr

Starboard Dr

Starboard Dr

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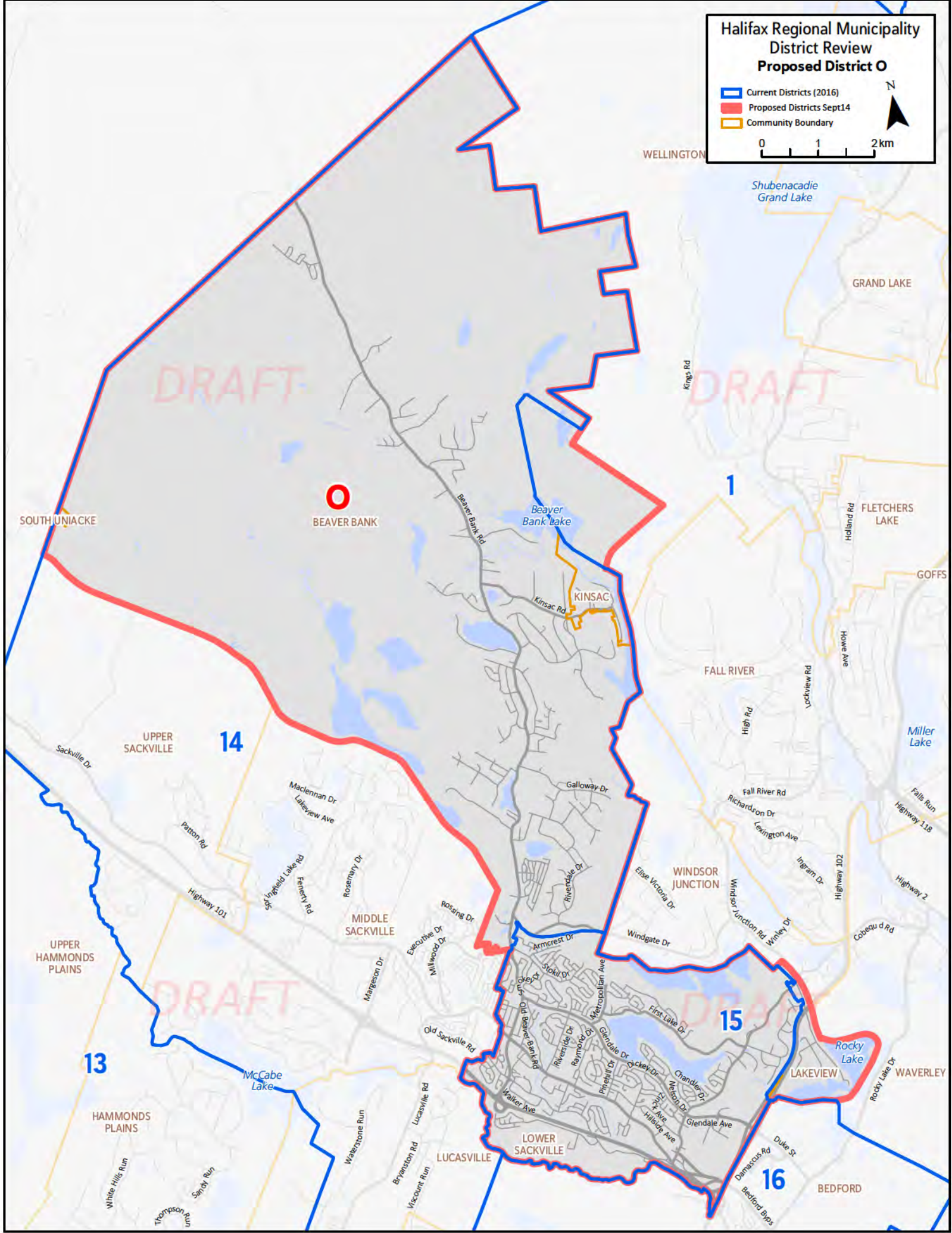
Hammonds Plains Rd

# Halifax Regional Municipality District Review Proposed District O

Legend:  
■ Current Districts (2016) (Blue outline)  
■ Proposed Districts Sept14 (Red outline)  
■ Community Boundary (Yellow outline)

Scale: 0 1 2 km

North Arrow: N

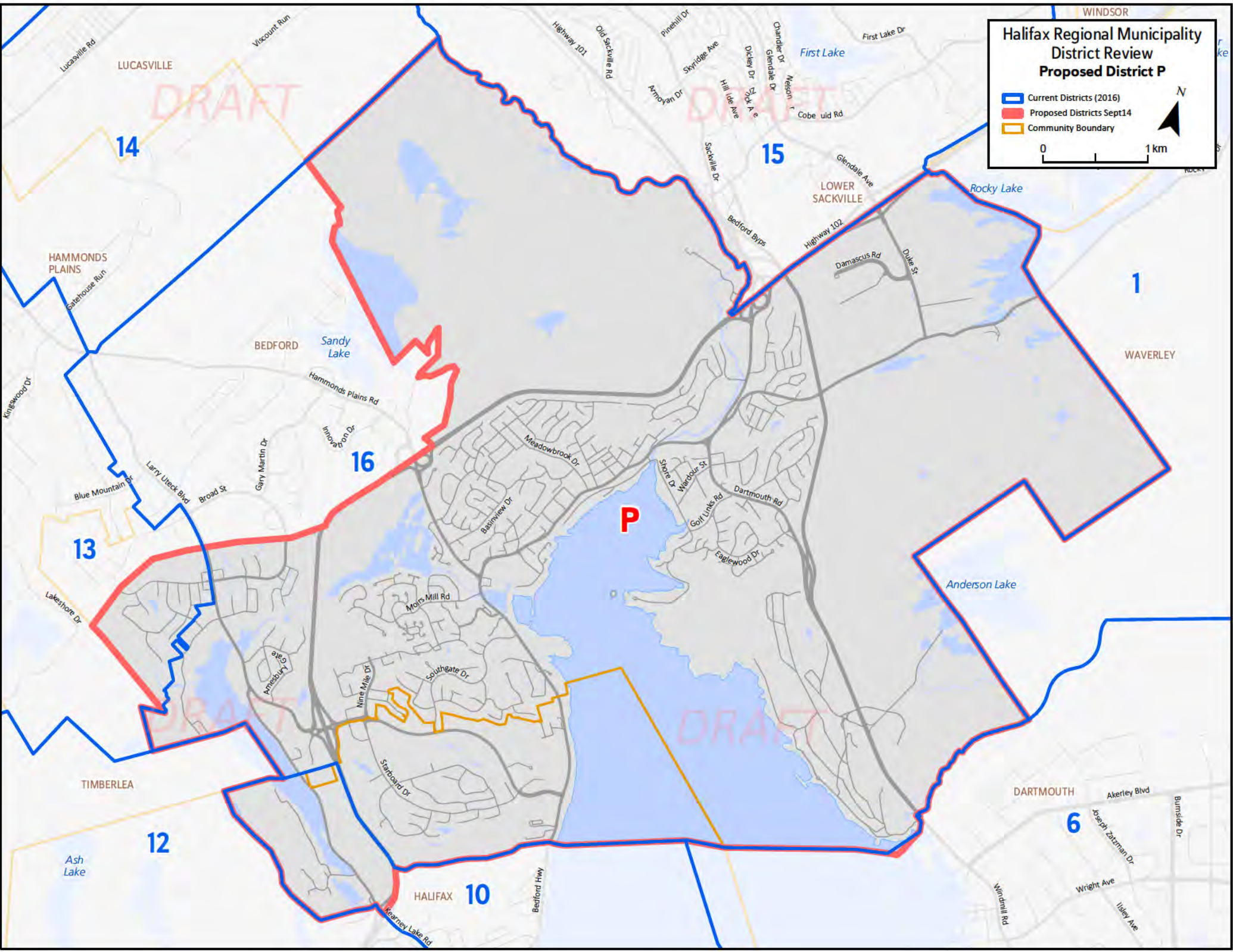


### Halifax Regional Municipality District Review Proposed District P

- ▬ Current Districts (2016)
- ▬ Proposed Districts Sept14
- ▬ Community Boundary

0 1 km

N



## Attachment 5

The proposed changes to the proposed mapping option developed by the Panel, and the corresponding feedback from the What We Heard Report, are outlined below for each proposed district:

### ***Proposed District A:***

The feedback from the public engagement outreach (survey, correspondence, public engagement sessions) was consistent that this proposed District is too large, divides communities of interest and would be unmanageable for one Councillor to effectively represent. At the in person public engagement session in Musquodoboit Valley, a concern noted was the distribution of Councillor District Activity funds in a proposed district that includes over 100 communities. As summarized in the What We Heard Report:

“Residents provided commentary regarding proposed District A that related to existing districts 1 and 2. The concerns in this District relate to the size of the geographical area covered, the diversity of communities and interests that would be included within, and a major concern that grouping all the rural areas would dilute their voice more than it already is against the weight of urban populations and Districts.

There are concerns about the differences between the North-Easternmost communities and the ones closer to the urban centre, as well as the differences between the coastal lifestyle along the shores and the inland communities in the Musquodoboit Valley.

Specific areas of concern include the division of the Lakeview – Fall River –Wellington areas and communities along Highway 102; as well as confusion about the exclusion of the Mineville section.” (Page 19, attachment 6).

Several communities were identified in the public feedback to remain together: Fall River, Fletchers Lake, Waverley, Lakeview, Wellington and Grand Lake have been identified as communities of interest in the “River Lakes Community” and public feedback was that they should not be separated from each other or included with communities in Dartmouth as in proposed District E.

Therefore, the proposed amendments to District A in general are to reinstate the district boundaries for existing Districts 1 and 2 with the exception of the following communities, which are recommended to be removed for the following reasons:

- District 1: The Lake Charles, and Craighburn Drive area as these share common interest with Dartmouth (approximately 940 electors).
- District 2: The communities of East and North Preston (approximately 1801 electors). This maintains historic African Nova Scotian Communities of interest together in another proposed district.

This recommendation results in a variance of -23.9% for proposed District One (1). Staff acknowledge that this is at the outer limit of what the Utility and Review Board will consider and absent population growth may require changes to the boundary at the next review in 8 years. However, in developing this recommendation, staff explored multiple options to increase the elector count for proposed District 1, such as adjusting the proposed boundaries to include the communities of Beaver Bank, Lake Charles, and portions of Dartmouth. However, these options are not recommended due issues surrounding road connectivity, district continuity and public feedback respecting communities of interest.

### ***Proposed District B:***

Based on the feedback collected in the “What we Heard” report, proposed District B will be absorbed into several neighbouring districts (Proposed Districts 2, 4 & 6). The communities of North Preston and East Preston are proposed to be included with the communities of Cherry Brook, Lake Loon, Westphal and Cole Harbour. This places historic African Nova Scotian communities together in one district (Cherry Brook, Lake

Loon, East Preston and North Preston) and reunites the community of Cole Harbour within its current community boundaries.

As stated in the What We Heard Report, “Many residents felt that Cherry Brook, Lake Loon, and the Prestons being united in one district is positive and makes sense since all are historical African Nova Scotian communities that share common interests, schools and roads, though it is important to note that others were not yet sure about whether this would provide benefits for historic African Nova Scotian communities or not” (Page 28, Attachment 6).

At a public engagement session in Cherry Brook, the What We Heard Report noted that “While some residents felt there may be benefit in uniting historic African Nova Scotian communities in a single district, others felt that there may be disadvantages, and there was a desire expressed for more time to consult and understand both sides of the argument” (page 29, Attachment 6).

The Nova Scotia Utility and Review Board has previously found a community of interest between Cherry Brook/Lake Loon and Cole Harbour (2007 NSUARB 166, maintained in 2011 NSUARB 196), and the revised boundaries will maintain that community of interest, while also bringing in the communities of North Preston and East Preston.

The communities of Dartmouth (Woodlawn area) are being proposed for inclusion in proposed District 6 as there is an established community of interest with other areas of suburban Dartmouth. Similarly, the community of Mineville is being proposed to be included in proposed District 2 with other similar rural communities.

#### ***Proposed District C:***

Based on feedback collected in the “What we Heard Report”, the community of Cole Harbour has been removed from proposed District C and placed in proposed District 4. This is consistent with the majority of feedback collected on proposed District C. As stated in the What We Heard Report:

“Most comments (more than half) related to the split of the Cole Harbour communities through Cole Harbour Road. Most people want current District 4 to remain the way it is, with no changes to the current boundaries around Cole Harbour” (Page 36, Attachment 6).

This is also consistent with the Nova Scotia Utility and Review Board’s previous finding that there is a strong community of interest in the Cole Harbour Area (2011 NSUARB 196).

Proposed District C has been expanded into Dartmouth to include the areas around Morris Lake, Russell Lake, along with the neighbourhoods of Southdale and North Woodside. Although there was some concern noted in the “What we Heard Report” regarding the inclusion of Southdale and North Woodside within proposed District 3, it allows for these neighbourhoods to remain together, takes pressure off the elector count in Downtown Dartmouth and enables the portions of Woodlawn included in proposed District C to be reconnected in proposed District 6. With the addition of North Woodside and Southdale, proposed District 3 will encompass a portion of Regional Centre Plan Area.

#### ***Proposed District D:***

Based on the feedback collected in the “What we Heard Report” the areas around Russell Lake and Baker Drive have been kept intact and included in proposed District 3. The neighbourhoods of Caledonia and Woodlawn, which share similar interests as suburban neighbourhoods of Dartmouth, have been placed together within proposed District 6. The removal of these neighbourhoods has allowed for Downtown Dartmouth to be reunified in proposed District 5 which was a concern noted in the What We Heard Report:

“There are major concerns about the split of Downtown Dartmouth and most feel that the new District should remain within current District 5 boundaries. Another large issue is the difference between the communities on each side of Highway 111, the west belonging to the downtown core, the east having more similarities with Cole Harbour.

More than half of the comments were related to the division of downtown Dartmouth, or “Old Dartmouth”. There were specific concerns in the neighbourhoods around Lake Banook, and in proximity of Dartmouth Cove.

Another large portion of comments highlight the distinction between the two sides of the highway, or what is called the inside of the “Circ” and the outside of the “Circ”; many believe these two areas are composed of very distinct communities that have very little in common” (Page 41, attachment 6).

Prince Albert Road, Maynard Lake and Dartmouth Cove have been removed and placed into proposed District 5 as they share a community of interest with Downtown Dartmouth. The Penhorn area and all of the Woodlawn neighbourhood have been placed into District 6 as these areas share a community of interest as suburban communities of Dartmouth.

#### ***Proposed District E:***

As noted in proposed District A, the communities of Fletchers Lake, Fall River, Waverley, Lakeview, Oakfield, Wellington and Windsor Junction have been placed into one district based on public feedback and keeping common communities of interest together. The Port Wallace area and Lake Charles have been included in proposed District 6 due to public feedback where residents identify as a part of Dartmouth as opposed to Fall River/Waverley:

“Residents largely believe that proposed district boundary E should maintain community integrity Craigburn Drive/Port Wallace. Currently Port Wallace is in proposed district E but Craigburn Drive is not, which is seen as an issue. Suggestions were made to revise the northern boundary to extend no further than either Spider Lake Road or slightly beyond where highway 107 connector crosses Waverley Road.(Page 51, Attachment 3).

The Burnside Industrial Park has been placed into proposed District 6 based on public feedback noting that it does not fit with the communities of Fall River, Windsor Junction and Waverley. The Dartmouth neighbourhoods of Montebello and Caledonia (Breeze Drive, Lakeshore Drive, Caledonia Road) have commonality, and public feedback was that they should not be split up. These areas have been included into proposed District 6.

#### ***Proposed District F:***

Based on feedback collected in the “What we Heard Report” proposed District F has been amended to include all of Downtown Dartmouth using Highway 111 and Old Ferry Road as the boundaries. This change has been incorporated based on public feedback:

“The majority of concerns in this area relate to the split of Downtown Dartmouth, or what is currently District 5. Most people strongly feel they should be kept as a single community. Some people believe that Shannon Park area and Burnside sections should not be included with sections of Downtown Dartmouth and should not be excluded from the rest of Burnside area” (Page 55, attachment 6).

Proposed District F has also been amended to place the communities of North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas in one district to keep these areas together with other central Dartmouth neighbourhoods and to follow the Regional Centre Plan Area boundary. This is supported by feedback received in the “What We Heard Report”.



***Proposed District G:***

There have been no proposed changes to this district based on public feedback. Staff considered the feedback shared by residents in the “What We Heard Report” respecting the boundary amendment along Jubilee Road:

“Residents provided commentary regarding proposed District G that related to current District 7. The only concern noted is the small section currently in District 7 (between Quinpool Rd and Jubilee Rd). A large portion of this District is not subject to change so there is satisfaction with the consistency, except for the areas between Quinpool Rd and Jubilee Rd that are being moved to the North End District. People south of Quinpool feel more attached to current District 7 than they do to the North End area.

The idea of dividing Districts along roads leaving opposite sides of streets in different Districts is not a popular concept for residents of this District.” (Page 62, attachment 6).

Staff have considered this feedback; however, it is recommended that the proposed boundary along Jubilee Road remain to ensure that the elector count remains within parity. Proposed District G is now represented as Proposed District 7.

***Proposed District H:***

There have been no proposed changes to this district based on public feedback. Proposed District H is now represented as Proposed District 8.

***Proposed District I:***

Staff have made minor adjustments to the boundaries for proposed District I. Based on feedback collected in the “What we Heard Report” a minor adjustment has been made to include a portion of the Armview community along Purcells Cove Road within the District, (page 74, attachment 6). Similarly, a minor adjustment was made to ensure that the entirety of the Chocolate Lake Recreation Centre was included within the proposed District.

Feedback was received expressing concern that Long Lake Provincial Park would be represented in a single district with this proposal. Although the Lake is contained entirely within the proposed District, the proposed boundary splits the Provincial Park between surrounding proposed districts (9, 11, 12 and 13). Proposed District I is now represented as Proposed District 9.

***Proposed District J:***

There have been no proposed changes to this district based on public feedback. Proposed District J is now represented as proposed District 11.

***Proposed District K:***

Staff have recommended a minor change to this proposed district near Ragged Lake in the Hammonds Plains area to adjust the boundary line. Additionally, the portion of the Community of Timberlea proposed for inclusion within this District has been removed based on public feedback to ensure that the community of Timberlea is kept together with Beechville and Lakeside as these communities are regarded as one of common interest (page 85, attachment 6). Proposed District K is now represented as Proposed District 13.

***Proposed District L:***

Based on public feedback received in the “What we Heard Report” staff have recommended that the portion of the community of Timberlea proposed for inclusion in District K be maintained within proposed District L to ensure that the community of Timberlea is kept together:

“Most feel strongly about the fact that Timberlea is being divided into two Districts with this proposal. Residents believe the BLT community, Beechville –Lakeside –Timberlea, should remain connected in the same District” (Page 85, attachment 6)”.

A minor adjustment to the boundary is being recommended by staff to include the newly proposed community of boundary of Beechville. There is no impact on the potential number of electors based on this change. Proposed District L is now represented as Proposed District 12.

***Proposed District M:***

Staff are recommending that a portion of Kearney Lake Drive including Saskatoon Drive be included into proposed District M, consistent with the existing boundary between Districts 10 and 16. This is based on community feedback to include a portion of the Blue Mountain-Birch Cove Wilderness area within the district to ensure more representation among Council for this area. Proposed District N is now represented as Proposed District 10.

***Proposed District N:***

A portion of Innovation Drive including Charles P. Allen High School has been removed from District N and included in proposed District 16. This change was made to ensure that the High School and Community Centre for Bedford and the majority of West Bedford are maintained in the same district.

The What We Heard Report noted, “The highest area of concern seems to be with the West Bedford section. Most believe that this area does not share the same interests and needs as the rest of this District” (Page 104, Attachment 6).

Staff have considered this feedback and recommend that the areas of Bedford West be maintained within the proposed District. Some of the public feedback received suggested that Bedford West should continue to be included with the old Town of Bedford, as the more suburban/rural parts of the district had concerns that their voice would be lost with the inclusion of urban Bedford West. However, the population of Bedford and Bedford West together are too great to maintain voter parity between districts. Additionally, staff recommend that the boundary be adjusted slightly to include the entire park area of Sandy Lake within the proposed District. Proposed District N is now represented as proposed District 14.

***Proposed District O:***

The community of Lakeview has been removed and included into proposed District 1 based on public feedback provided in the “What we Heard” report that the community of Lakeview has a community of interest with the communities of Fall River, Waverley and Windsor Junction (page 48, Attachment 6). Proposed District O is now represented as proposed District 15.

***Proposed District P:***

Based on public feedback, a portion of Kearney Lake Drive including Saskatoon Drive has been included into proposed District 10, consistent with the existing boundary between Districts 10 and 16. This change was made based community feedback to include a portion of the Blue Mountain-Birch Cove Wilderness area within the district to ensure more representation among members of Council for parkland area. A portion of Innovation Drive including Charles P. Allen High School has been removed from proposed District N and included in this District. This is recommended to ensure that the important community amenities of the High School and Community Centre remain in the same District as Bedford and a majority of West. Proposed District P is now represented as proposed District 16.



**NARRATIVE**  
RESEARCH

# 2022 Halifax Regional Council District Boundary Review, Phase Two Study – What we Heard Report

Final Report

October 2022

**HALIFAX**



Section	Page
Introduction	3
Methodology and Approach	5
Key Research Findings	7
Overall Results	9
Proposed Districts: Results	14
Demographic Profile of Respondents	121



NARRATIVE  
RESEARCH

# Introduction

As required by the Nova Scotia Utility and Review Board (NSUARB), the Halifax Regional Council is conducting the 2022 District Boundary Review study. This initiative is provincially-mandated and requires that each municipality in Nova Scotia reviews the number of councillors and municipal polling districts every eight years. The findings of this study will be used to inform the NSUARB in its decision on the size of Council and the polling boundaries within the Halifax Regional Municipality (HRM).

This report represents findings from the second phase of research, which aimed to gather public feedback on proposed district boundaries from members of the public, as well as from members of Municipal Council.

Gathering and analyzing these inputs will help the volunteer District Boundary Resident Review Panel to create final recommendations on district boundaries for the Executive Standing Committee's review and recommendation to Halifax Regional Council.

The second phase of research included one key objective, namely to understand feedback related to draft proposed district boundaries for the future of the Municipality.

Three components made up the second phase of this research, including:

- *An online public survey distributed to Narrative Research's East Coast Voice panel (referred to as 'Gen Pop Panel' in this report), as well as the same survey accessible through the Municipality's website (referred to as 'General Public' in this report);*
- *Public input at a series of facilitated community engagement meetings held throughout the Municipality (Musquodoboit Harbour, North Preston, Lucasville, Spryfield, Cherry Brook, and Musquodoboit Valley), as well as Community Council meetings (Halifax and West, North West, Harbour East Marine Drive);*
- *Public input and correspondence received by the Municipal Clerk's office; and*
- *In-depth interviews with each of the 16 Municipal Councillors and the Mayor.*



**Approach:** In October 2022, Narrative Research began the second phase of the research that the Halifax Regional Municipality commissioned to complete public engagement for the Halifax Regional Municipality's District Boundary Review. Proposed districts, created by the District Boundary Resident Review Panel were publicly-available at [Halifax.ca/boundaryreview](https://halifax.ca/boundaryreview).

1. **Online Survey:** To gather public opinions, an online study was conducted. The survey was publicly-available on HRM's website for all members of the public to complete and concurrently, the survey was sent to members of Narrative Research's *East Coast Voice* online panel, to ensure a minimum level of survey completions were achieved across a representative sample of residents.
2. **Submitted Feedback:** Residents were also able to send in their feedback on proposed boundaries through email or other forms of correspondence to the Municipal Clerk's office.
3. **Public Meetings:** A series of public meetings were held, including special public engagement sessions at five locations throughout the municipality and Community Council meetings.
4. **Qualitative Interviews:** Individual interviews were held with each of the 16 Municipal Councillors and the Mayor.



- **Online Survey** with residents of HRM, aged 14+ years
- 1,321 surveys were completed, with 908 from the General Population (submitted via [Halifax.ca/boundaryreview](https://halifax.ca/boundaryreview)) and 413 from Narrative Research’s general population panel of residents – East Coast Voice.
- Average survey length was 17 minutes to complete
- Collection dates were October 11 – 25
- It is important to note that the Gen Pop Panel (ECV) results may be more representative of the actual population than the General Population results. This may be due to the special interest that certain residents have towards the study which lead them to the generic link. Due to this difference, GP results may skew lower than the Gen Pop Panel results.



*As a non-probability sample (i.e., a panel sample where residents have joined a panel to share their opinions), and in accordance with CRIC Public Opinion Research Standards, a margin of error is not applied. A demographic profile of respondents can be found on page 119 of this report.*



- **Submitted Feedback:** 71 email submissions were received by the Municipal Clerk’s office, and are included in the qualitative feedback sections of this report.



- **Public Meetings:** A series of public meetings were held, including: Musquodoboit Harbour, North Preston, Lucasville, Cherry Brook, Spryfield and Musquodoboit Valley. Note that a session took place in Lower Sackville, but no member of the public attended. Community Council meetings (Halifax and West, North West, Harbour East Marine Drive) were also held to discuss the proposed districts, and feedback from these sessions is included in this report.
- CART captioning was made available for each of the public meetings, and attendees were welcomed both in-person as well as via an online Zoom meeting (run simultaneously).



- **Qualitative Interviews:** 17 in-depth interviews were held either online or in-person with each of the Municipal Councillors and the Mayor. Each interview lasted approximately 20 minutes, and were held between October 24 and November 2.



*The primary benefits of qualitative discussions are that they allow for in-depth probing with qualifying participants on their opinions, perceptions and attitudes on a specific subject matter. Qualitative research allows for more complete understanding of the segment in that the thoughts or feelings are expressed in the participants’ “own language” and at their “own levels of passion.” Qualitative techniques are used in marketing research as a means of developing insight and direction, rather than collecting quantitatively precise data or absolute measures. As such, results are directional only and cannot be projected to the overall population under study.*





NARRATIVE  
RESEARCH

# Key Research Findings

Public input from various methods (qualitative Interviews, online surveys, and public meetings and input), revealed the following overarching findings:



Public feedback related to the proposed districts was primarily negative or neutral, with some notable exceptions. Those who completed the survey using the generic link available through the Municipality's website were less satisfied with the proposed districts overall. This may be attributed to the special interest that these residents took in the subject matter compared with those who completed the survey through East Coast Voice (Narrative Research's *Gen Pop Panel*).



Proposed districts A, B, D, E, F and L were viewed as most problematic across the sixteen proposals, while proposed districts C, G, H and P received more positive feedback. Proposed districts I, J, K, M, N and O received more neutral ratings and feedback.



There were significant negative reactions to the idea of splitting of several large communities (e.g., Cole Harbour, Downtown Dartmouth, Timberlea, Waverley-Fall River, etc.), as well as concerns raised from residents about ensuring their voices are heard in municipal matters, particularly those living in smaller or rural communities. Overall, communities of interest is felt to be an extremely important criterion in determining districts, over-riding the other five criteria (number of electors, relative parity of voting power, population density and geography). That said, geography is a key concern for some residents, particularly those living in rural areas.



NARRATIVE  
RESEARCH

# Overall Results

*Overall, respondents from the General Public sample are more inclined to say that the proposed boundaries will not work well.*

Survey respondents were asked, after evaluating several proposed districts near where they currently live, to provide more general feedback about the new proposed boundaries.

Results show neutral to positive ratings from the *Gen Pop Panel* respondents (mean score of 6.5, with just under four in ten offering scores of seven or higher that the new boundaries work well. By contrast, those who completed the survey via the generic link – the *General Public* sample, offered much lower scores – mean score of 3.8 and just 10% offering scores of seven or higher.

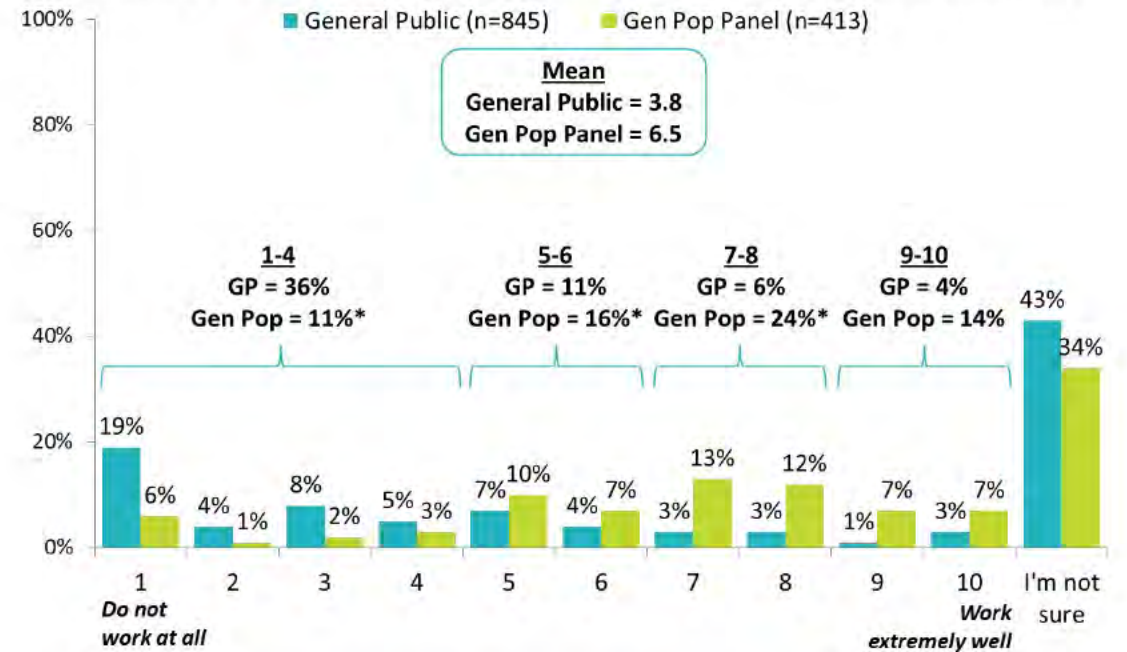
Amongst all respondents from the *General Public* sample, residents in current districts 4 (mean of 2.6) and 6 (mean of 2.8) give the **lowest** overall scores concerning the proposed boundaries for the Municipality in general. Conversely, those living in the current districts 8 (mean of 6.1), 9 (mean of 7.5), 14 (mean of 6.3) and 16 (mean of 8.2) give the **highest** overall scores concerning the proposed boundaries of the municipality.

It is important to note that four in ten participants from the *General Public* sample and one-third of participants from the *Gen Pop Panel* sample did not give a score for this question (indicating that they weren't sure, or didn't know).

Mean scores, by sample, are provided for each of the sixteen proposed districts, on the following page.

## New Boundaries for Municipality Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B65: To what extent do you believe that the new district boundaries for the municipality as a whole work well or not?  
 \*Due to rounding.

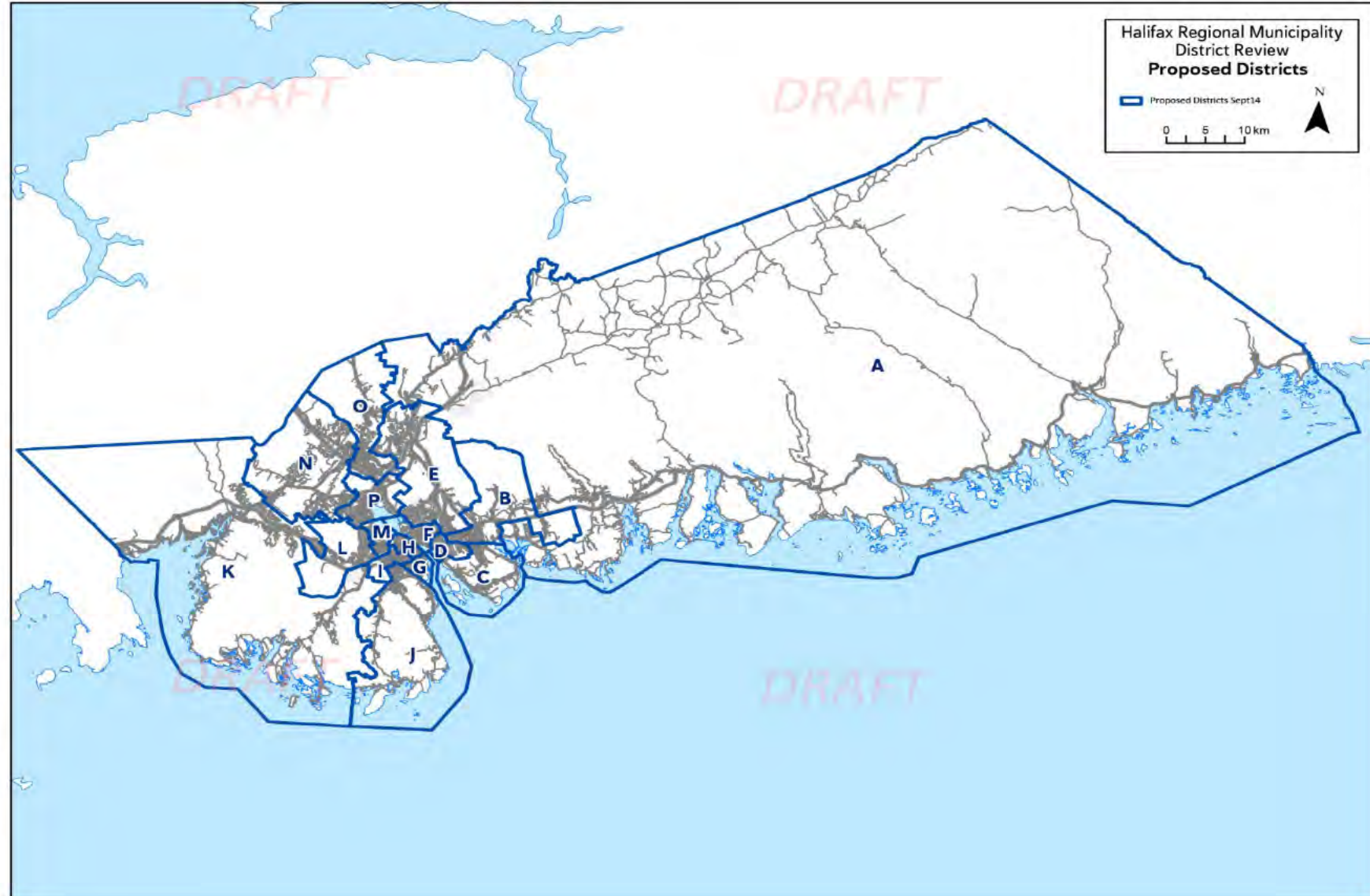


## New Boundaries for Districts Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all,  
10=Boundaries work extremely well  
Mean Score

	Gen Pop Panel	General Public
District A (n=53-195)	5.3	2.8
District B (n=78-241)	5.5	2.6
District C (n=44~99)	6.9	3.4
District D (n=59-252)	6.7	2.4
District E (n=37~-252)	6.2	2.6
District F (n=53-265)	7.0	2.9
District G (n=38-22~)	7.3	4.3
District H (n=48-24~)	7.7	6.9
District I (n=76-31~)	6.6	4.8
District J (n=37-15~)	6.9	5.4
District K (n=85-110)	6.3	3.1
District L (n=29~-52)	5.0	1.8
District M (n=30-5~)	7.2	3.8
District N (n=62-74)	6.3	3.7
District O (n=44~-82)	6.3	3.5
District P (n=40-21~)	7.2	5.9

~Caution: Small sample size. Note: Gen Pop Panel sample sizes are listed first.



Across methodologies (public engagement sessions, public meetings, survey responses and public email submissions), there are some notable themes and feedback that warrant mention:

- Some felt that the NSUARB **criteria for determining districts within the Municipality, including geography, number of electors, communities of interest and so on, should be weighted or prioritized**. Some suggestions for which criteria should receive a higher weighting include that **geography** (notably ensuring that larger geographies are minimized so that residents have access to their municipal representative) and **communities of interest** (notably ensuring communities are not split, and historic communities are maintained) should be weighted higher than number of electors. There were also concerns from residents about which data was incorporated in planning the proposed districts related to planning and growth of communities.
- In terms of geographic area, some members of the public believe there should be serious consideration given to **the length of time a councillor has to drive from one end of their district to the other**. Some offered the suggestions that a maximum of one hour of driving may be appropriate
- Some residents indicated that there should be **some consideration going forward to adding more districts**, in order to reduce the size of some of the geographically largest proposed districts.
- While there was recognition of the efforts made by the Municipality to advertise public meetings and other forms of feedback, including recreation centre bulletins, newspaper advertisements, notices in community newspapers, work through community organizations and groups, and online notices, some still felt that in future, **there needs to be better publicity for such community engagement sessions**, particularly where rural areas are concerned. Some of the suggestions included reaching out local community groups and churches, doing a community mailout, or advertising on community hall/family resource centre bulletin boards. Some residents noted that the NSUARB should extend the deadline for the review process to allow for more community consultation.
- There were discussions and suggestions related to **wilderness areas, watersheds and public parks**, with some suggestions of ensuring these areas have advocacy by being divided between districts. Some also suggested use a topographical map when drawing up district boundaries as it is important to visualize watershed locations.
- Due to the complexity of mapping and understanding the proposed district boundaries, **some residents had difficulty engaging with the online survey**. *That said, residents were also able to provide feedback via email or other submissions.*

Councillors also noted some general feedback about the proposed districts and the District Boundary Review generally:

- Consistent with resident feedback, **communities of interest is felt to be a very important criterion** in determining future district boundaries, even more so than others such as number of electors.
- Some councillors noted that **keeping existing communities together and combining other communities should only be considered if they are similar types of communities with similar interests, histories and needs.**
- Some Councillors noted that in future, they would like to ensure that **members of the volunteer committee tasked with district boundary review should be well versed in the history of the communities within the HRM.**
- There were suggestions that the **HRM district boundaries should mirror the provincial voting districts** to some extent.
- Some councillors felt that there should be a **greater number of districts**, such as 18 rather than 16, in order to better serve smaller communities, while **there were also opposing views**, with many feeling that 16 districts work well.
- Some Councillors feel that **districts should include urban only, or suburban and rural only, but not a combination, while others felt that having a mix of type of residential areas strengthens a councillor's ability to understand issues and challenges within a district.** Those who felt that combinations of types of residential areas was an issue did so because combining rural and urban can result in smaller communities feeling lost.
- In general, there is **support for councillors/districts having shared responsibility over parks and wilderness areas.** However, when it comes to industrial/business parks, councillors are more divided in terms of whether or not these should be shared.
- Some Councillors note that the **first draft of proposed districts is not an improvement**, in general, over the current district boundaries.



NARRATIVE  
RESEARCH

# Proposed Districts - Results



# A Guide to Interpreting This Report

This report represents findings across a number of key methodologies, and is organized by proposed district. Maps used throughout this report are those that were introduced part way through the public engagement process, as the initial maps were more difficult to interpret, and did not include street names.

Throughout the report, feedback is shown by methodology, but using a consistent visual method of providing feedback. Areas of concern on the proposed maps are shown using colour-coded circles. Red indicates areas of greater concern, while yellow is moderate, and green represents areas that were felt to work well. The thickness of circles represents the number of mentions (with thicker circles representing areas that were more commonly noted by residents). Amber or gold dashes are used to show where residents felt communities within a district had separate identities.

Verbatim comments are shown within quotation marks to illustrate and provide more depth on public commentary.

For each proposed district (numbered A – P), this report includes:

- A summary slide,
- Quantitative results from the survey related to that district,
- Open-ended feedback from the survey,
- Public engagement feedback and correspondence, and
- A summary of Councillor feedback.

## Legend:

Red circles were used to highlight areas of the map that residents commented on most frequently and the thicker the circle the more frequent the comments.



A line of gold-dashes was used to dissect the Districts for discussion purposes, where residents felt communities within a District had separate issues or identities.





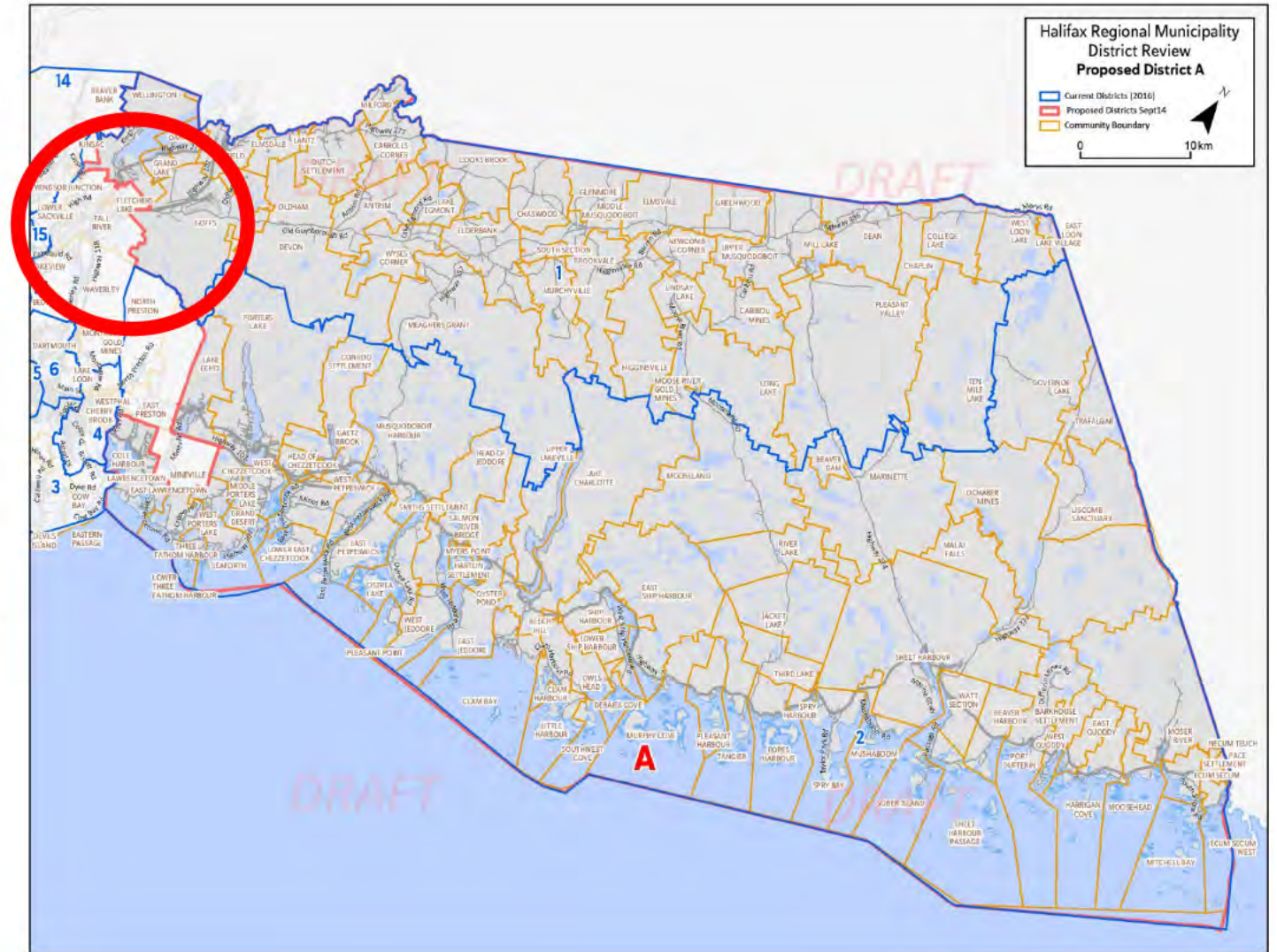
# District A - Summary

Results from the survey and the engagement sessions yielded similar responses from residents across methodologies, as well as from Councillors. Overall, there is very little support for proposed district A. The biggest concern is the large geographical area that one councillor would be expected to cover.

Some residents expressed how they believe that, under this proposed district, their votes would be worth less than a resident in an urban area. Additionally, there is much contention over the division of the Lakeview and Fall River areas.

## Key concerns:

- The proposed district is too large geographically.
- The proposed district divides communities of interest, which should all be together, including Fall River, Waverley, Lakeview, Wellington, Grand Lake and Fletcher's Lake.



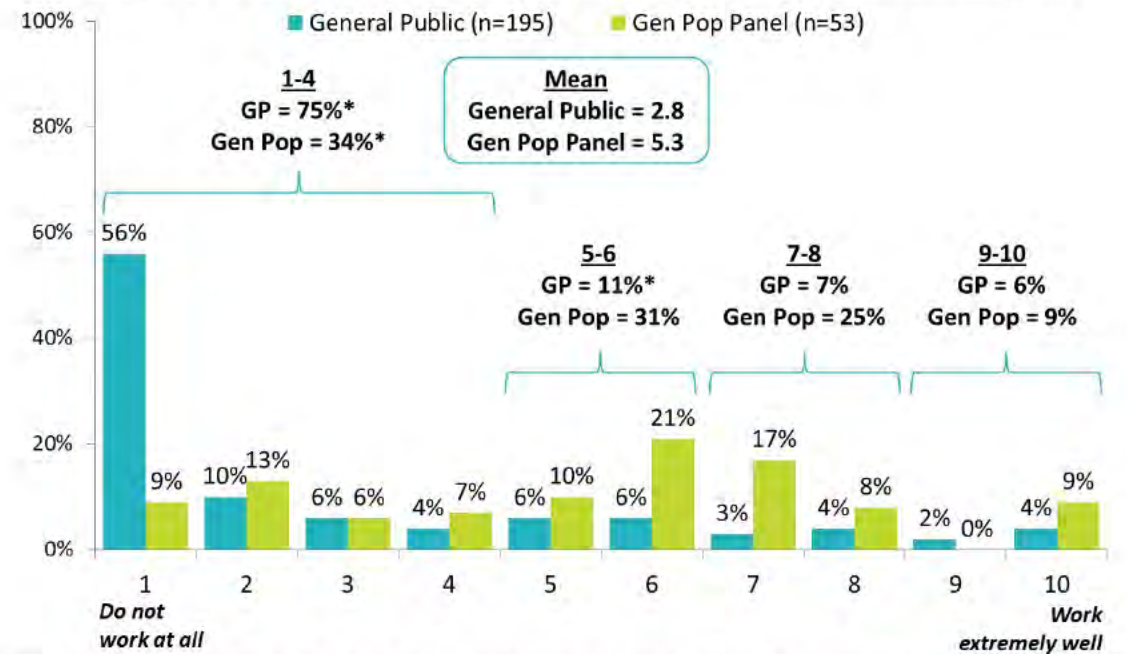
*Scores are low to moderate across samples concerning the proposed boundaries for district A.*

More than one-half of respondents from the *General Public* sample reported that the boundaries do not work at all, while only one in ten respondents from the *Gen Pop Panel* sample reported that the boundaries do not work at all.

Results are consistent across demographic sub-groups.

## New Boundaries for District A Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B1: To what extent do you believe that the new district boundaries for DISTRICT A work well or not? *\*Due to rounding*  
*Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*



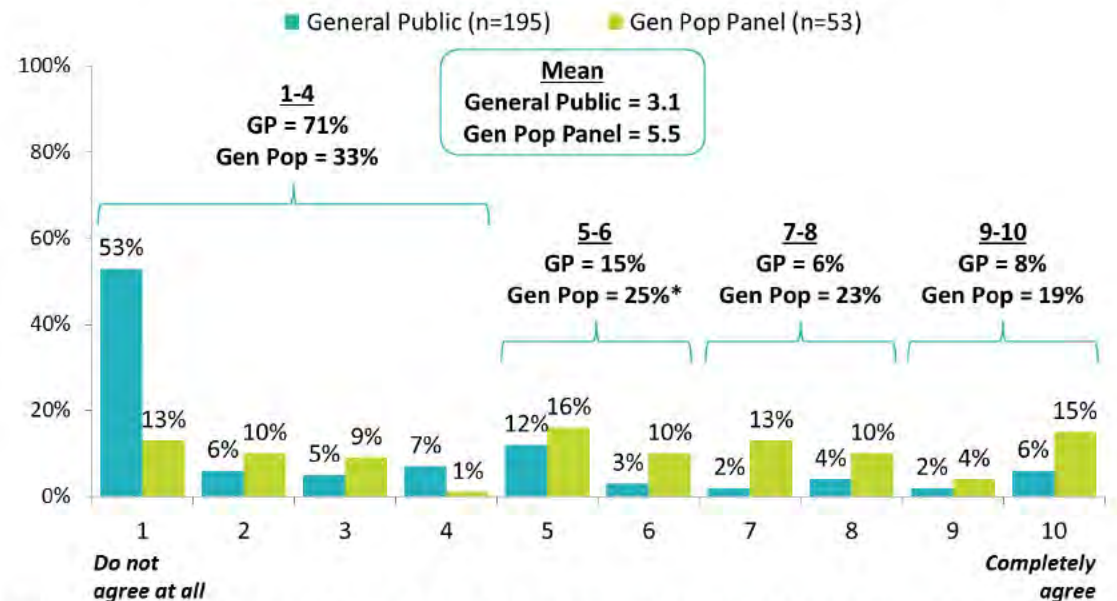
# District A – Survey Results

Most respondents do not agree with the placement of these proposed boundaries to include all communities east of and including Milford, Lantz, Elmsdale, Enfield, Wellington, Grand Lake, Goffs, Lake Echo, Middle Porters and East Lawrencetown.

Similar to views of proposed district A overall, half of respondents from the *General Public* sample reported that they did not agree at all with the more specific description of the placement of this boundary. By contrast, four in ten respondents from the *Gen Pop Panel* sample gave top 4 box (7-10) scores.

## Placement of New Proposed District Boundary for District A

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary



Q.B3. To what extent do you agree or disagree with the placement of new proposed district boundary including all communities east of and including Milford, Lantz, Elmsdale, Enfield, Wellington, Grand Lake, Goffs, Lake Echo, Middle Porters, and East Lawrencetown?  
\*Due to rounding. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.



# District A – Open-ended Feedback

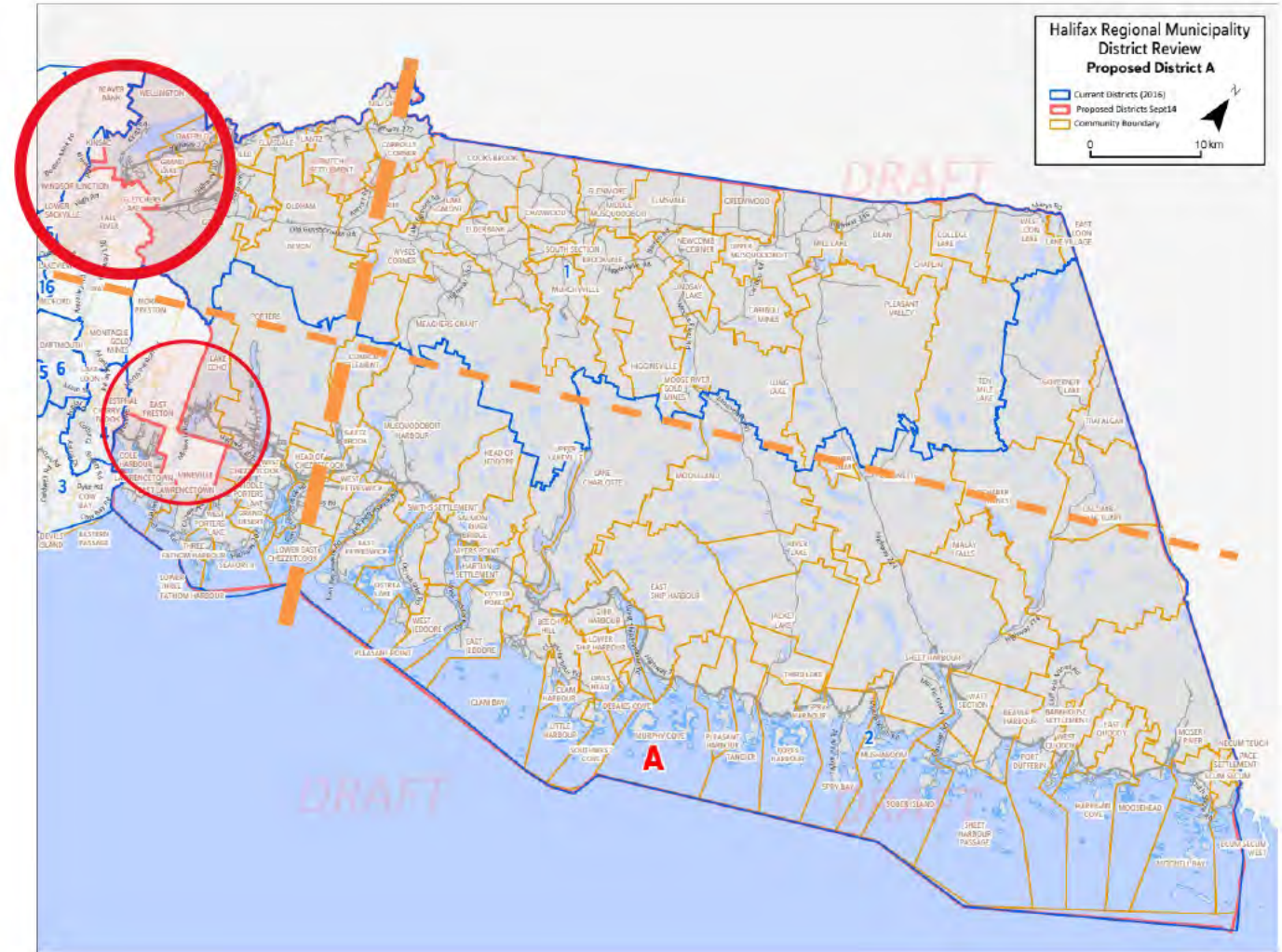
Residents provided commentary regarding proposed **District A** that related to existing districts **1** and **2**. The concerns in this District relate to the size of the geographical area covered, the diversity of communities and interests that would be included within, and a major concern that grouping all the rural areas would dilute their voice more than it already is against the weight of urban populations and Districts.

There are major concerns about the differences between the North-Easternmost communities and the ones closer to the urban centre, as well as the differences between the coastal lifestyle along the shores and the inland communities in the Musquodoboit Valley.

Specific areas of concern include the division of the Lakeview – Fall River – Wellington areas and communities along Highway 102; as well as confusion about the exclusion of the Mineville section.

Verbatim commentary shown to the next page offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 5.3 / 10 – (Sample size : 53)*  
*General Public Score: 2.8 / 10 – (Sample size: 195)*  
*Total number of comments: 248*



“

*There is a huge difference between rural coastal and inland communities and larger populated towns. I worry this would seriously affect our level of service and opportunities.*

*East Lawrencetown, Lake Echo, etc., are more geographically connected, as well as aspects of community life, such as schools, shopping, sports and entertainment to each other and to Mineville, Cherrybrook, East Preston, North Preston. Is the goal to break down a sense of community spirit?*

*Communities are on the ground, driven in cars or school buses. Not in the air by drones. Physical similarities in communities exist that are not reflected in these proposals. Looks like a computer, that never lived in a neighbourhood made these decisions based on numbers.*

*Too big and again rural area would not have a voice - we have one voice in 20+ councillors. ONE! Every time something in rural areas request to be heard 19 councillors shoot it down. This gives less of a voice to constituents - it is time to stop making a hub and make what works for us too - that is democracy this is hypocrisy!*

“

*If one looks at the current boundaries, it is all too clear to realise how interconnected each community is with its neighbours. The historical and current connections between the different communities has been ignored; communities have been separated for what reason I cannot see. These connecting ties go back a long time and have shaped the current aspects of these communities.*

*Fall River, Waverley and Lakeview belong with the communities of Wellington and Grand Lake. They share services, shopping areas, school Districts (especially the junior high school), recreational facilities. The new Ameritech connector will tighten the relationship even further. They are suburban in nature but have been lumped in with agricultural and fishing communities that are truly rural in nature.*

*We are connected socially and geographically with the Fall River area. Our doctor, allied health care practitioners, veterinary hospital, dentist, hairdressers, grocery store and pharmacy are all there. We most often frequent restaurants and other leisure activities in the area or beyond. We seldom have any interactions or use any services within the new boundaries.*

*I want to remain in my current District where I have lived for 42 years. Our community has mutual interests with surrounding communities. None with the community being considered.*

*There is strong public opposition in terms of amalgamating districts 1 and 2 into proposed district A.*

**Pros:**

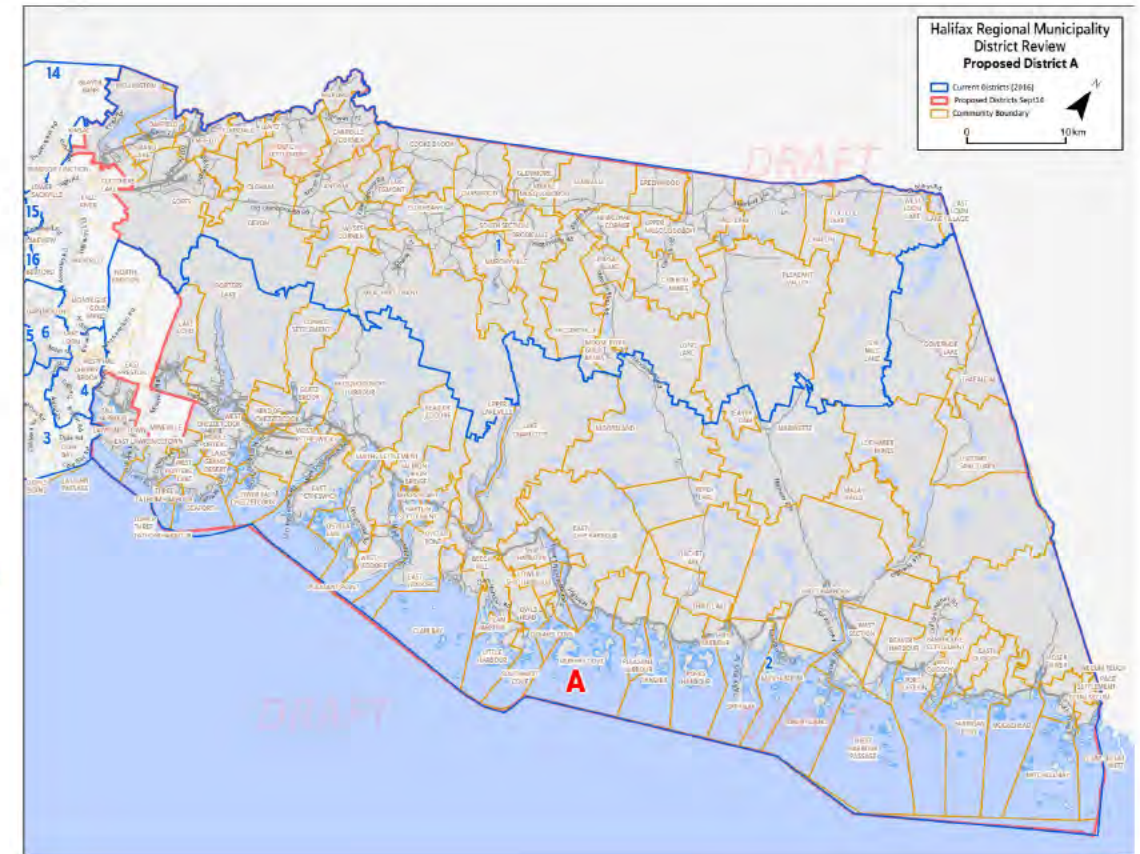
- All areas of the proposed boundary are rural, making needs, as well as the bylaws, more similar across the district.

**Cons:**

- The proposed district would geographically too large for one councillor to serve:
  - *Would cause difficulty for councillors to travel to all parts of the district – so much travel is felt to be not only expensive, but also detrimental for the environment.*
  - *Residents indicated that it would be difficult for councillors to get to know everyone within such a large district, resulting in lack of equal representation for all communities.*
  - *Residents indicated they are happy with the current councillors and their representation.*
  - *Some expressed concern that the proposal would result in loss of district activity funds and loss of services available to the community.*
- Residents note that the proposed boundary is too focused on number of electors, and not focused enough on the other four criteria, particularly geography.
- Residents noted that not all the rural communities in this proposed district have the same needs/issues.
- Some residents equate a large geographic size with a long travel time to polling stations.



*Mind boggling what councillors will have to cover in distance with the combination of districts 1 and 2.*



*Although there is acknowledgement that boundaries need to change to adjust for number of electors, there is strong opposition from Councillors in terms of combining districts 1 and 2 into the proposed A.*

## Cons:

- The proposal was considered too geographically large, including over 100 communities and two-thirds of the municipality by land mass, making it too difficult for a councillor to travel to all.
- Councillors noted that there are different demands now than there were when a large rural district existed previously, making such a large district untenable going forward.
- Some expressed the view that it is not desirable to group all rural districts together because needs vary. Coastal and tourism on the shore do not have the same needs as inland communities based around agricultural, forestry and mining. The proposal is felt to be at odds with the communities of interest criterion.
- Others noted that there would not be the funds to support the fire stations and community centres (among other amenities) in this large of a district and that capital funds would need to be considered.
- Some would prefer to keep district 2 as it is, though other suggestions were made, bearing in mind the need to ensure parity of voting power:
  - Could add in Beaver Bank off Capilano (feeds into Fall River) into existing district 2, as well as Montague Gold Mines, Monarch Estates or the area off Windgate if need to increase number of electors.
  - Alternatively, some noted that it could be possible to extend district 1 into Beaver Bank and district 2 to include Lake Loon and Cherry Brook, uniting the Prestons. Montague Gold Mines could also be added to district 2 with The Forest Hills Parkway as the boundary.
  - Lawrencetown could be added into proposed district C based on similarities to Eastern Passage.





Findings are consistent across the qualitative and quantitative methodologies about proposed district B, with generally low opinions about the proposed boundary lines.

One of the primary concerns with this proposed district is the split of Cole Harbour. Residents of Cole Harbour feel very connected with their community and are strongly opposed to the division. Moreover, there is worry that the voices of East and North Preston and Cherry Brook may get lost by being combined with the more densely-populated Cole Harbour. There were also strong concerns about including Woodlawn in this district, believing it should be instead with Dartmouth.

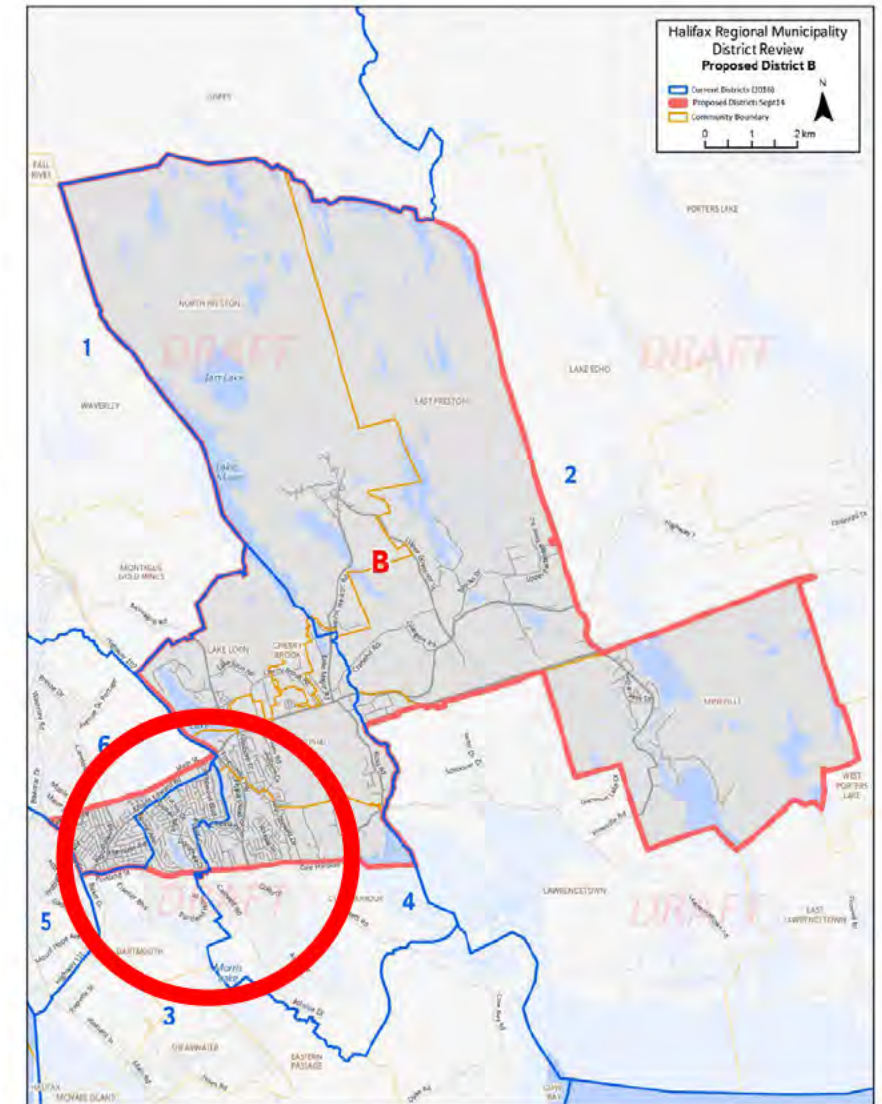
One distinct positive note about this proposal was heard in North Preston engagement session related to the uniting of Cherry Brook, Lake Loon, and the Preston communities, which was felt to be a positive in bringing together historical African Nova Scotian communities that share common interests.

### Key concerns:

- The proposed district divides Cole Harbour.
- The proposed district should not include the community of Woodlawn.
- Historic African Nova Scotian communities need more time to consult and determine where they would be best placed.

### Key benefits:

- Uniting historic African Nova Scotian communities of East Preston, North Preston, Cherry Brook and Lake Loon.





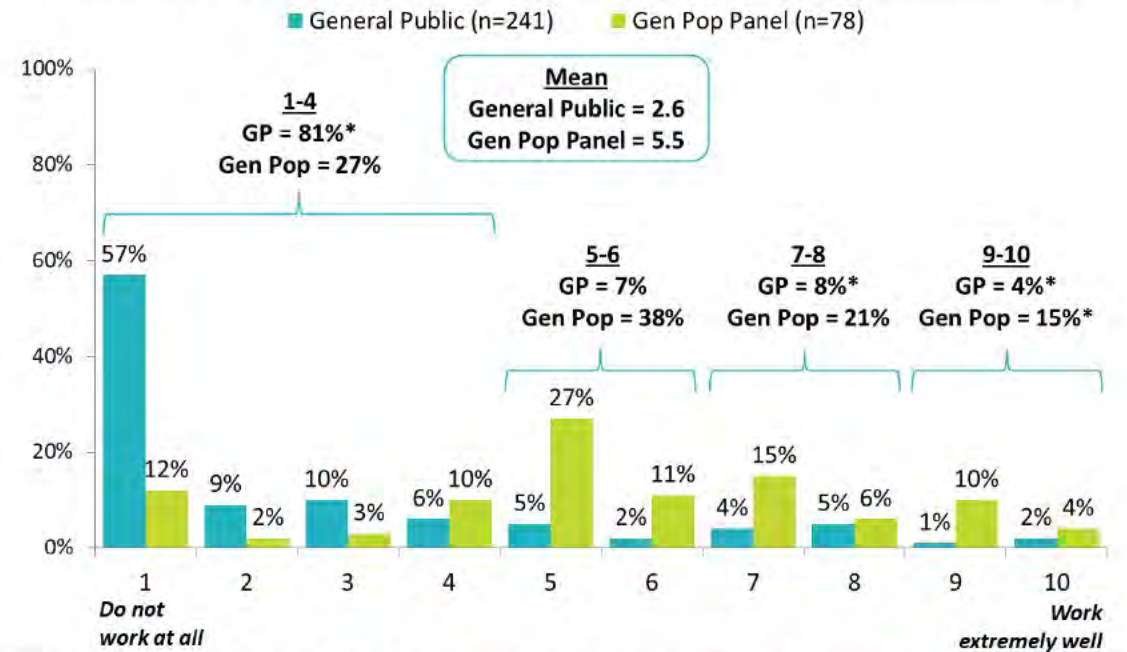
*Eight in ten respondents from the General Public sample give bottom box (1-4) scores for district B's proposed boundaries.*

Results from the *General Public* sample show that respondents from the current district 2 are more pleased with the new boundaries (4.6) compared with those living in district 4 (1.8), although both districts still give low scores related to whether the proposed district B works well or not.

Results are otherwise consistent across demographics.

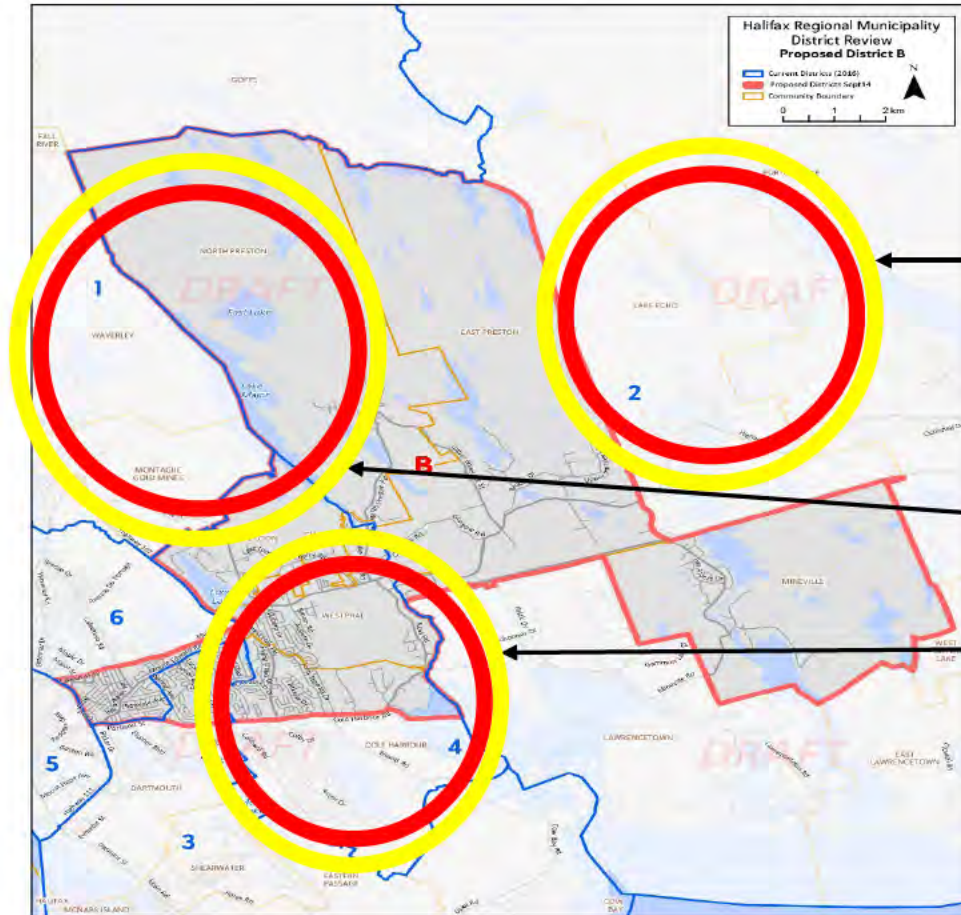
## New Boundaries for District B Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B5: To what extent do you believe that the new district boundaries for DISTRICT B work well or not? \*Due to rounding  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Scores skew low to moderate for the placements of the various new proposed district boundaries for district B.



## Placement of New Proposed District Boundary for District B

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

*The new proposed boundary for District B excludes all communities east of East Preston and Mineville. These communities have been shifted to proposed District A.*

*The new proposed boundary starts by going south along the Waverley-Salmon River Long Lake Wilderness Area along Bell Street and Mineville Road to Highway 107, all the way to the community boundary of Westphal.*

*The new proposed boundary proceeds south to Cole Harbour and continues West along Cole Harbour Road and Portland Street to Highway 111. From the 111 and Main Street, the boundary proceeds northeast to Main and Forest Hills Parkway and north along Highway 107 until Lake Loon, east to Lake Major and up to Waverley-Salmon River Long Lake Wilderness Area.*

**Mean**  
General Public = 3.1  
Gen Pop Panel = 5.6

**Mean**  
General Public = 3.1  
Gen Pop Panel = 5.6

**Mean**  
General Public = 2.7  
Gen Pop Panel = 5.5

Q.B7A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=240, Gen Pop n=77) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

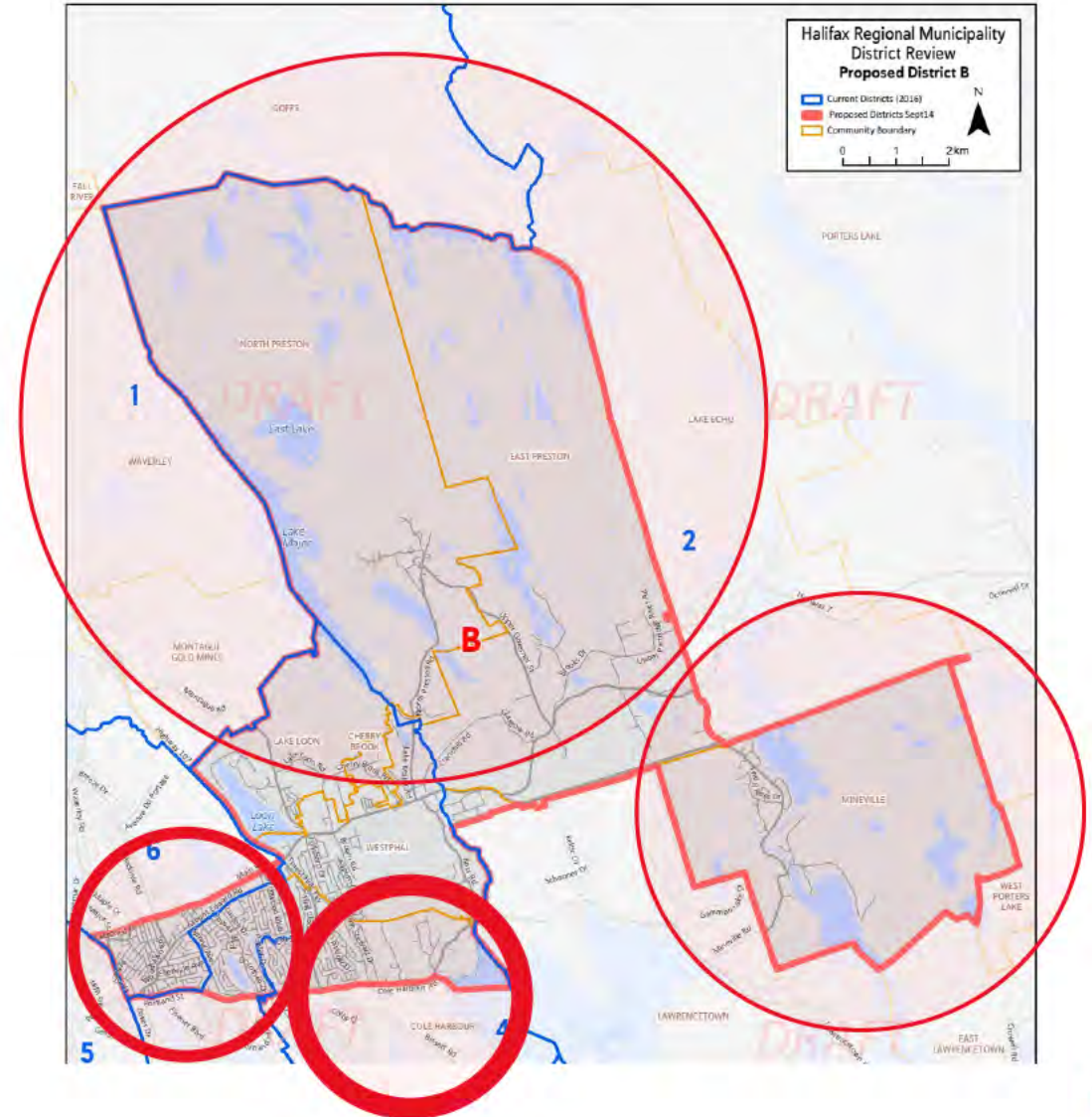
Residents provided commentary regarding proposed **District B** that related to existing districts **2, 3, 4** and **5**. There are major concerns about the strong differences and diversity in needs and interests of the communities within the proposed District; particularly, the differences between the urban and rural areas. Comments also highlight concerns about splitting up existing communities, such as Cole Harbour. Many comments suggest there should be no changes to the current existing Districts in that area.

The two biggest areas of concern are the inclusion of Woodlawn and surrounding neighbourhood into the newly suggested District B, and the fracture of the Cole Harbour community. People strongly believe Woodlawn belongs with Dartmouth and should be separated from the rest of the suggested division. There is major concern that the existing communities around Cole Harbour, including Colby Village and Bisset Rd, are divided along the Cole Harbour Road in suggested District B. Most people suggest current District 4 remain as its own District.

Other areas that warranted a notable portion of comments relate to what is perceived to be an odd inclusion of the Mineville section to the East and a strong concern that the voices in the communities within the Prestons and Cherry Brook area won't be heard when diluted with more urban areas.

Verbatim commentary shown on the next page offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 5.5 / 10 – (Sample size: 78)*  
*General Public Score: 2.6 / 10 – (Sample size: 241)*  
*Total number of comments: 319*



“

*Splitting the current Cole Harbour District in half down Cole Harbour Road is not right, and it goes directly against the 2011 decision of the UARB to allow the Cole Harbour Community to form its own polling District, as there is a strong community of interest in the Cole Harbour area. This split in the current District would essentially kick the Cole Harbour Heritage Farm out of Cole Harbour (which is a historic site on Cole Harbour lands for a century - they are Cole Harbour!) and would place Cole Harbour Place outside of the proposed Cole Harbour District as well. It just is not historically accurate nor historically sensitive to do this.*

*It's not right to destroy the Cole Harbour Community!*

*The areas of Forest Hills/ Colby Village from Caldwell down to Bissett Lake all share "community". We ARE Cole Harbour. That should never ever be changed. Please leave this area the way it is! Who is making these decisions that lives in Cole Harbour and understands this community? This is not a rhetorical question. Please advise.*

*It divides communities and blends parts of several different communities with no commonality.*

“

*It is cutting up several communities that have a long history and community identity. I am not sure that the Woodlawn and Westphal areas being subsumed into area B would be appreciated by the residents. It should be noted that the first European settlements in Cole Harbour were set up on both sides of Cole Harbour Road.*

*The choice to mix urban, suburban, and rural areas is going to leave one or two of those groups unrepresented. This looks like the famous Austin map, where Districts include a section of the urban core and extend into rural areas, allowing the rural and suburban vote to overpower the urban vote. I don't expect this to be intentional gerrymandering, but that's what it looks like.*

*Woodlawn and Ellenvale are tight knit communities with Caledonia/Montebello/Keystone area. Cole Harbour is spit in two. Boundary would make more sense running 107 to Main heading East. Leave Cole Harbour intact and Woodlawn with the Caledonia area.*

*I believe that the communities around Preston need to be their own District with their own, distinct voice. The needs from Canada's largest Black Community are vastly different from the communities whose biggest complaint is speed bumps.*

*There is public support for combining the Prestons, Cherry Brook and Lake Loon into one district but there remains concerns about the inclusion of a portion of Cole Harbour.*

## Pros:

- Many residents felt that Cherry Brook, Lake Loon, and the Prestons being united in one district is positive and makes sense since all are historical African Nova Scotian communities that share common interests, schools and roads, though it is important to note that others were not yet sure about whether this would provide benefits for historic African Nova Scotian communities or not.
- Some indicated that including Westphal and Cole Harbour with the Preston communities made sense, again sharing schools with these areas.
- Most agreed proposed district B is an improvement over the current boundaries.

## Cons:

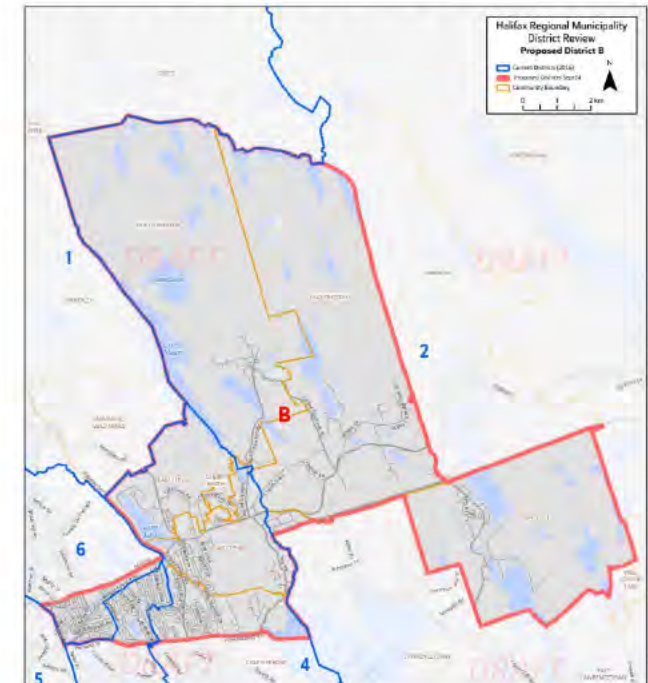
- Some expressed concern about African Nova Scotian communities losing their voices due the inclusion of large communities in Cole Harbour.
- Others were concerned by the shape of proposed district B as it is relatively non-contiguous.
- Some felt that the large geographic size of the proposed district would mean some residents may have to travel long distances to access polling stations.

## Other Considerations:

- All of Bell Street should be included in proposed district B because it is part of East Preston. This should include the Bell Park Education Centre located in the middle of the street. In the current districts, the street is divided.
- Some expressed concerns about the extent of the consultation, specifically the need to engage a greater breadth of African Nova Scotian communities.

**“** I like the proposed district review. Thank you for the work you have done on this. This makes better sense. I am glad it is taking in parts of Westphal & Cole Harbour.

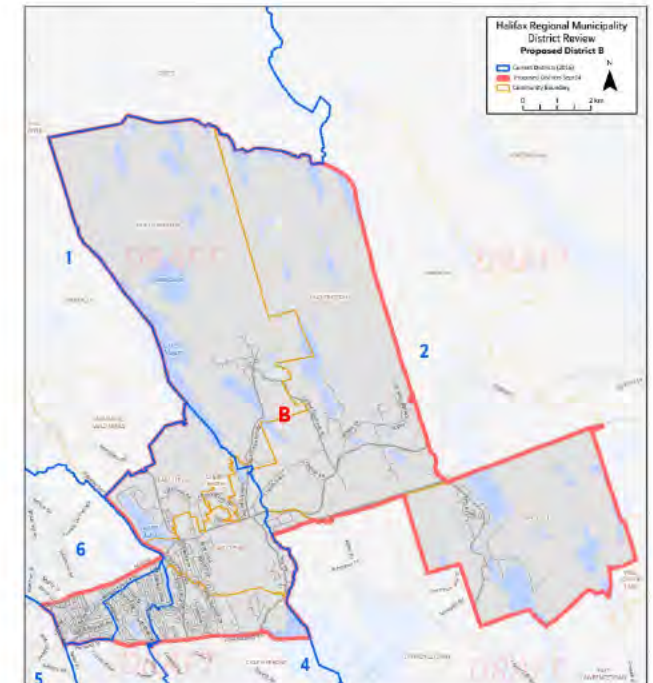
Glad boundaries are changing and that all four communities are included in one district. It's a start.



- The public session held in Cherry Brook discussed the proposed changes to borders, and a number of key concerns were raised:
  - A concern about who sits on the NSUARB, and whether the concerns and needs of African Nova Scotian communities would be taken into account in the final decision about district boundaries.
  - A concern that communities with smaller populations will be lost as the Municipality as a whole grows. There was a desire to ensure that the needs of smaller communities, such as Cherry Brook, are not lost and can be supported and represented.
  - A desire to ensure that district boundaries do not split communities, and should not be placed down the middle of a street, whereby residents on one side of the street belong to one district and those on the other side belonging to another.
  - Concerns about protected wilderness areas and that the district boundary review does not result in changes to where building and development can happen. In addition, concerns were raised that bylaws related to farming or business placement would be impacted by district boundary placement.
  - While some residents felt there may be benefits in uniting historic African Nova Scotian communities in a single district, others felt that there may be disadvantages, and there was a desire expressed for more time to consult and understand both sides of the argument.

“ We should have input before these proposals are created. Our communities need time to consult and come up with what’s best for us.

I don’t see problem with our district now. District 4 works.



*Councillors are in support of uniting historic African Nova Scotian communities into one district but oppose the division of Cole Harbour.*

## Pros:

- Councillors endorsed the idea of having the Prestons, Cherry Brook and Lake Loon all in the same district in order to unite the areas.
- There is understanding of why the Forest Hills Parkway was included in this proposed district.

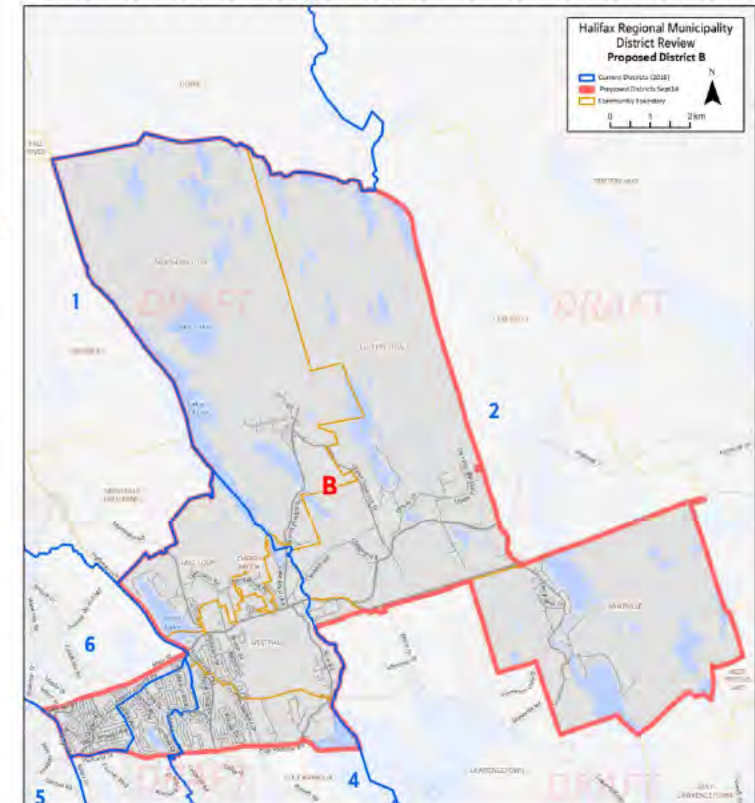
## Cons:

- Mount Edward Road down to Cole Harbour was not felt to be a part of Cole Harbour and does not belong in this proposed district. Instead, some indicated that it should be in what is currently District 3 or 6 (proposed district E).
- It was communicated to councillors that the business district is opposed to the boundary for proposed district B being located on Cole Harbour Road.
- Some felt very strongly that Cole Harbour should not be divided as it is a consistent community.
- Lake Loon and Cherry Brook should continue to be part of Cole Harbour.
- Woodlawn and Caldonia should not be included with Cole Harbour but rather, with Dartmouth.

## Other Considerations:

- There is uncertainty and disagreement in the communities about whether the Prestons and Cherry Brook/Lake Loon should be part of the same district or not.
- Some uncertainties were noted about how residents in the areas of Flying Cloud Drive and Woodlawn Road feel about the changes. In addition, it was acknowledged that it is a difficult balance to strike with uniting Prestons and keeping these areas in mind.

“ Woodlawn has nothing to do with Cole Harbour.  
Keep Cole Harbour, Cole Harbour.”







# District C - Summary

Findings are consistent across all methods of feedback. Residents express high levels of concern regarding the division of Cole Harbour.

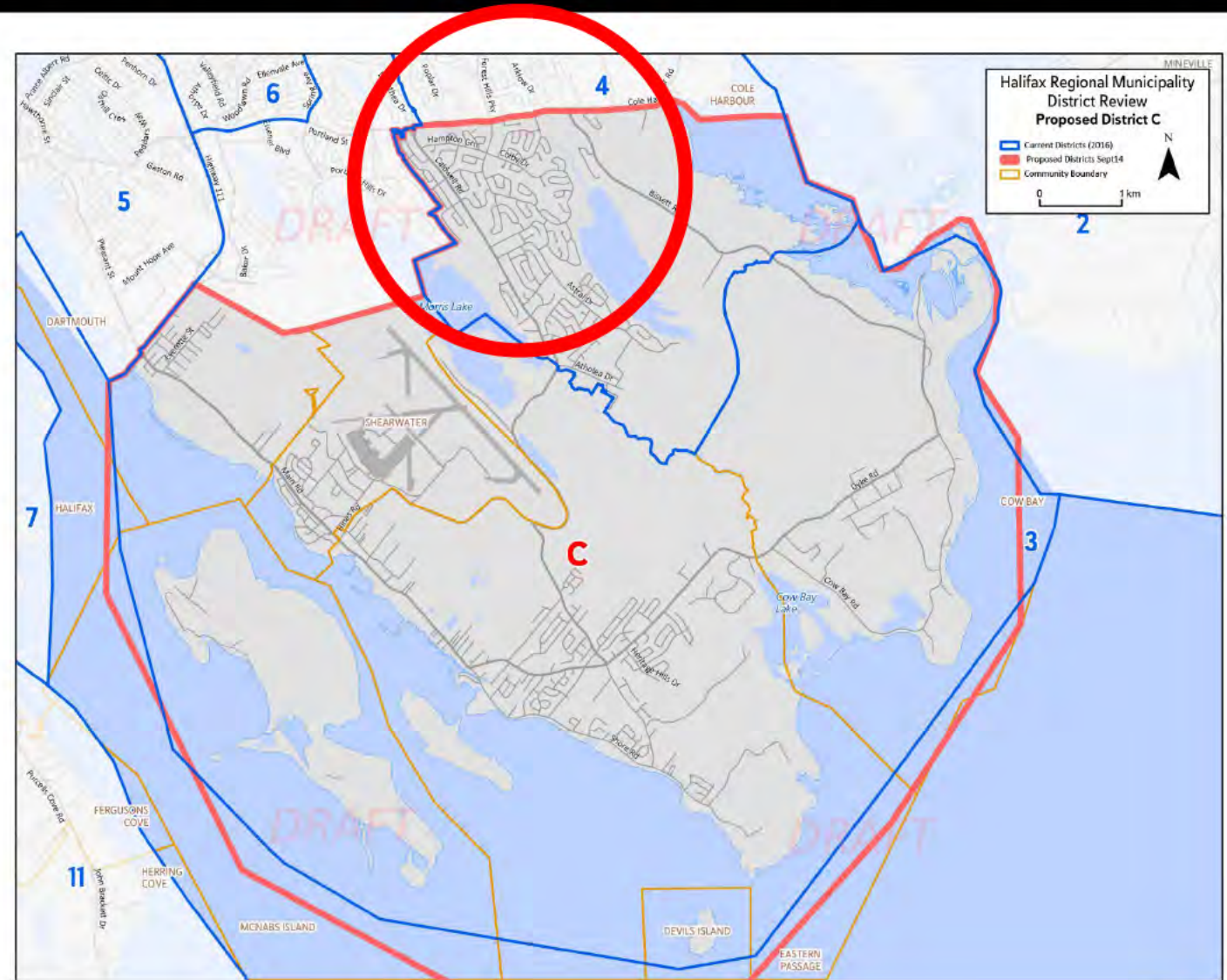
Respondents are mostly concerned with maintaining their community of interest and firmly state they do not want any changes to the current boundaries.

### Key concerns:

- Division of Cole Harbour across two districts.
- Inclusion of Woodside with Eastern Passage (instead of Dartmouth).

### Key benefits:

- Inclusion of Bissett Road and Cow Bay.



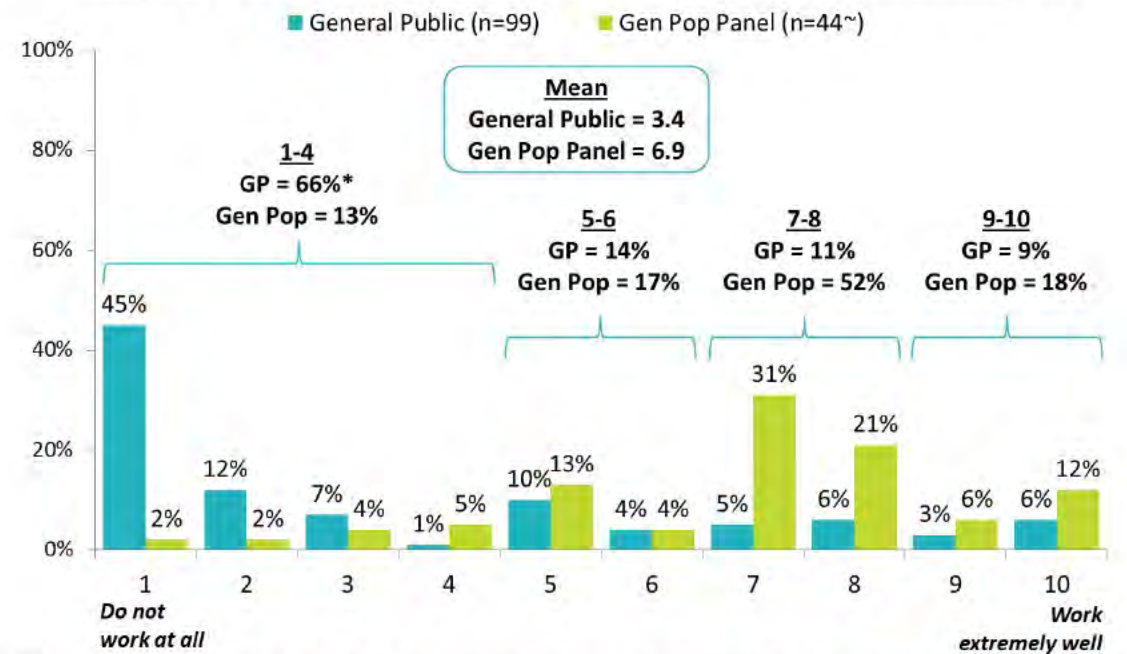
*Results concerning the proposed boundaries for district C skew slightly higher among respondents from the Gen Pop panel sample.*

Among respondents from the *General Public* sample, those in the current district 3 give nearly moderate scores (5.6) concerning the proposed boundaries for district C. On the other hand, those in the current district 4 give low scores (2.4) and are far more likely to report that the boundaries do not work at all.

Results are consistent across demographic sub-groups.

## New Boundaries for District C Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



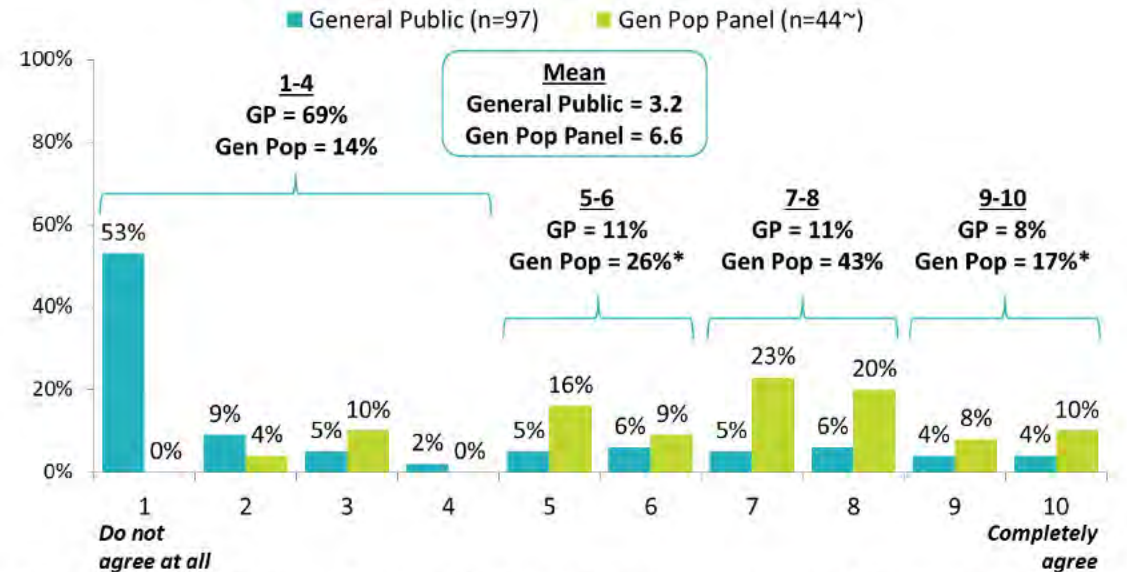
Q.B9: To what extent do you believe that the new district boundaries for DISTRICT C work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

*One-half of General Public respondents report that the proposed boundary does not work at all, whereas one-fifth of Gen Pop Panel respondents agree that the proposed boundary does, in fact, work.*

As previously mentioned, those in the current district 4 more commonly report that they do not agree at all with the placement of the proposed district C boundaries, particularly the proposed boundary going easterly on Portland Street to Cole Harbour and then back to the Halifax Harbour.

## Placement of New Proposed District Boundary for District C

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary



Q.B11: To what extent do you agree or disagree with the placement of the new proposed district including boundaries from Portland Street in Dartmouth on the Halifax Harbour, the proposed boundary will go easterly on Portland Street to Cole Harbour Road to Cole Harbour and then back down into the Halifax Harbour. *\*Due to rounding. \*Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Residents provided commentary regarding proposed **District C** that related to existing districts **3** and **4**.

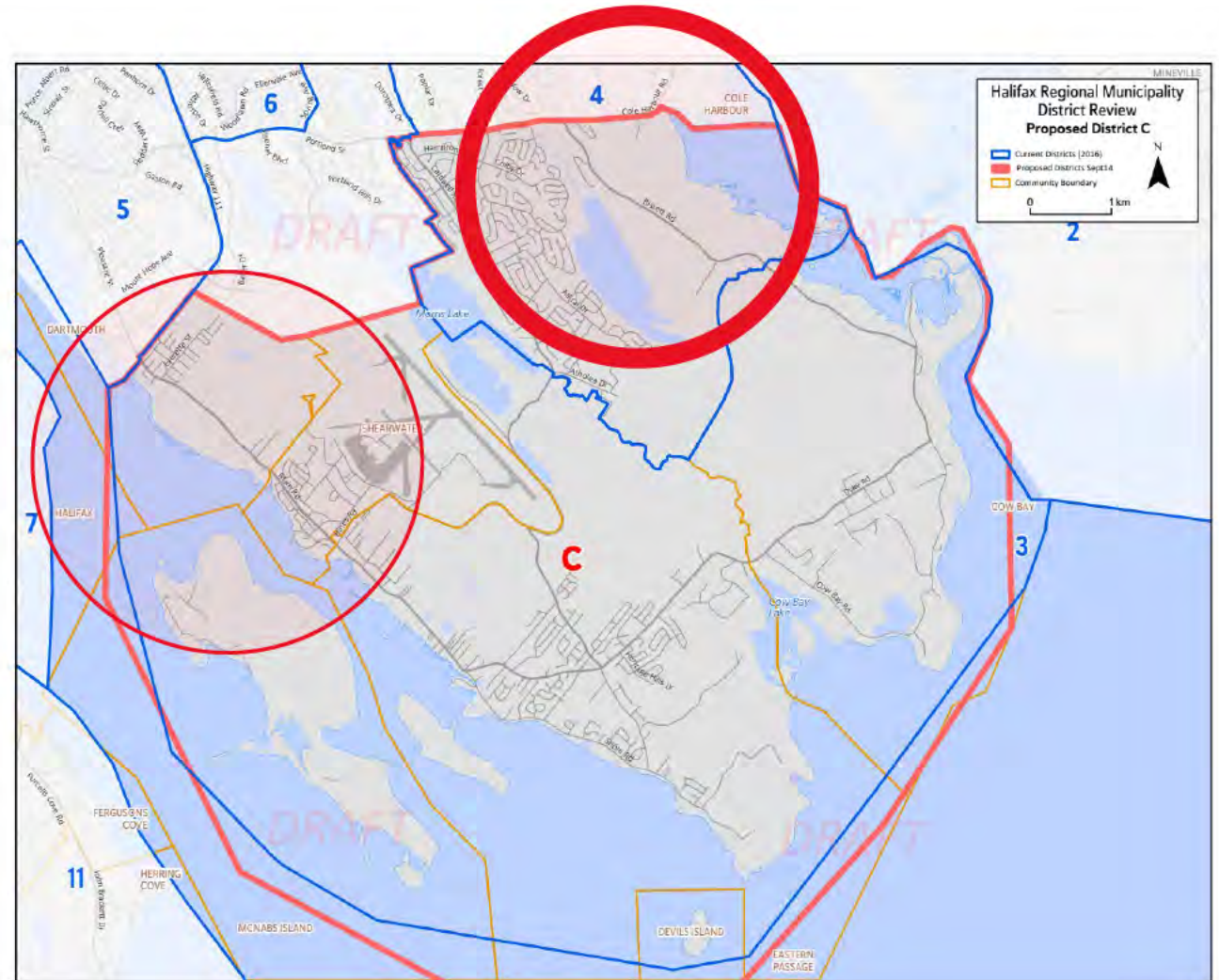
Concerns seemed mostly focused on the split of the Cole Harbour community, similarly to the sentiment received by comments regarding proposed District B.

Most comments (more than half) related to the split of the Cole Harbour communities through Cole Harbour Road. Most people want current District 4 to remain the way it is, with no changes to the current boundaries around Cole Harbour.

There were also a few mentions related to the Woodside area: people seem to believe it should be included with Downtown Dartmouth instead.

Verbatim commentary shown on the next page includes some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 6.9 / 10 – (Sample size : 44) \*Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 3.4 / 10 – (Sample size: 99)*  
*Total number of comments: 143*



“

*Again, dividing Cole Harbour in two parts and then adding in Eastern Passage and Shearwater and parts of Dartmouth does not make sense. Councillors should be able to deal with communities as a whole, not just specific streets in a community. It takes away from the community feel and any growth of that community. Cole Harbour has and should have its own identity.*

*Breaking up Cole Harbour and making it part of Eastern Passage is absolutely ridiculous. This has been tried in the past with school Districts and other things and has only failed and caused great anxiety and anger. The people who live here have built their communities over the 50 plus years. We have attended community meetings, voted on area rates to build the community, etc. and now you fools expect us to have no say in our Cole Harbour area.*

*I do not agree with a boundary running along Cole Harbour Road as it would cut this historic community of interest in two.*

*This proposed boundary goes against the stated priority of preserving communities of interest and would cut the community of Cole Harbour in two. Cole Harbour is a diverse and cohesive community bound socially, commercially, recreationally, and culturally and must remain intact.*

“

*Again, if it's not broken don't fix it. It's a domino effect that is the issue. Leave well enough alone. Unless changing the boundaries reduces councillors and saves money, it is a waste of time and resources.*

*South Woodside is associated more with Dartmouth than EP. The inclusion of Colby, Maplewood and Colby South with EPCB is a direct reversal of the last review. Why the flip flop?*

*You are splitting up the City of Dartmouth and forcing residents to be represented in some cases by persons that are not familiar with the current or long range plans within the current Districts. Is it possible you are trying to eventually eliminate the City of Dartmouth boundaries for political reasons only.*

*Dartmouth and Cole Harbour should not be included with eastern passage. The communities are too different. Have different needs and different demographic*

*It will work for most people but there will be others that don't want to be stuck with a District that has very little services at all, i.e.: very few lite crosswalks, very little recreation facilities if any and so on.*

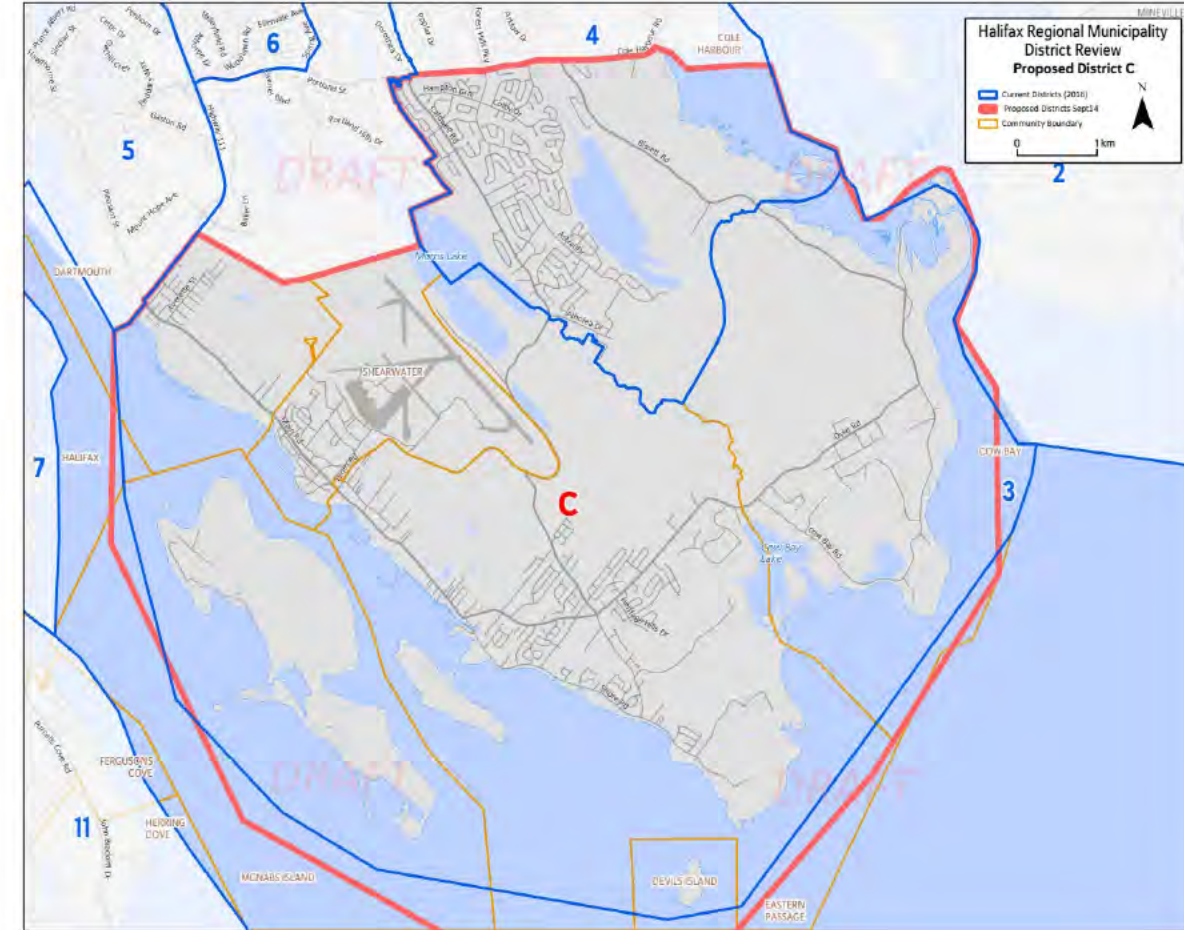
*There is public concern about the division of Cole Harbour across two proposed districts.*

## Cons:

- Potential confusion if residents live in one district and own a business in another district:
  - This proposal would likely divide the Cole Harbour Business Improvement District between two districts
- Concerned about the division of Cole Harbour across proposed districts B and C. There is a risk this could cause division of the existing communities.
- Concerned about the distances some residents may have to travel to access polling stations.

## Other Considerations:

- Boundaries need to reflect a greater effort to ensure the continuity of Cole Harbour and to foster a sense a community among residents and reduce confusion regarding their representation.
- Residents in the area suggested that intervener status should be sought when this proposal goes to the UARB to help prevent the division of existing communities.





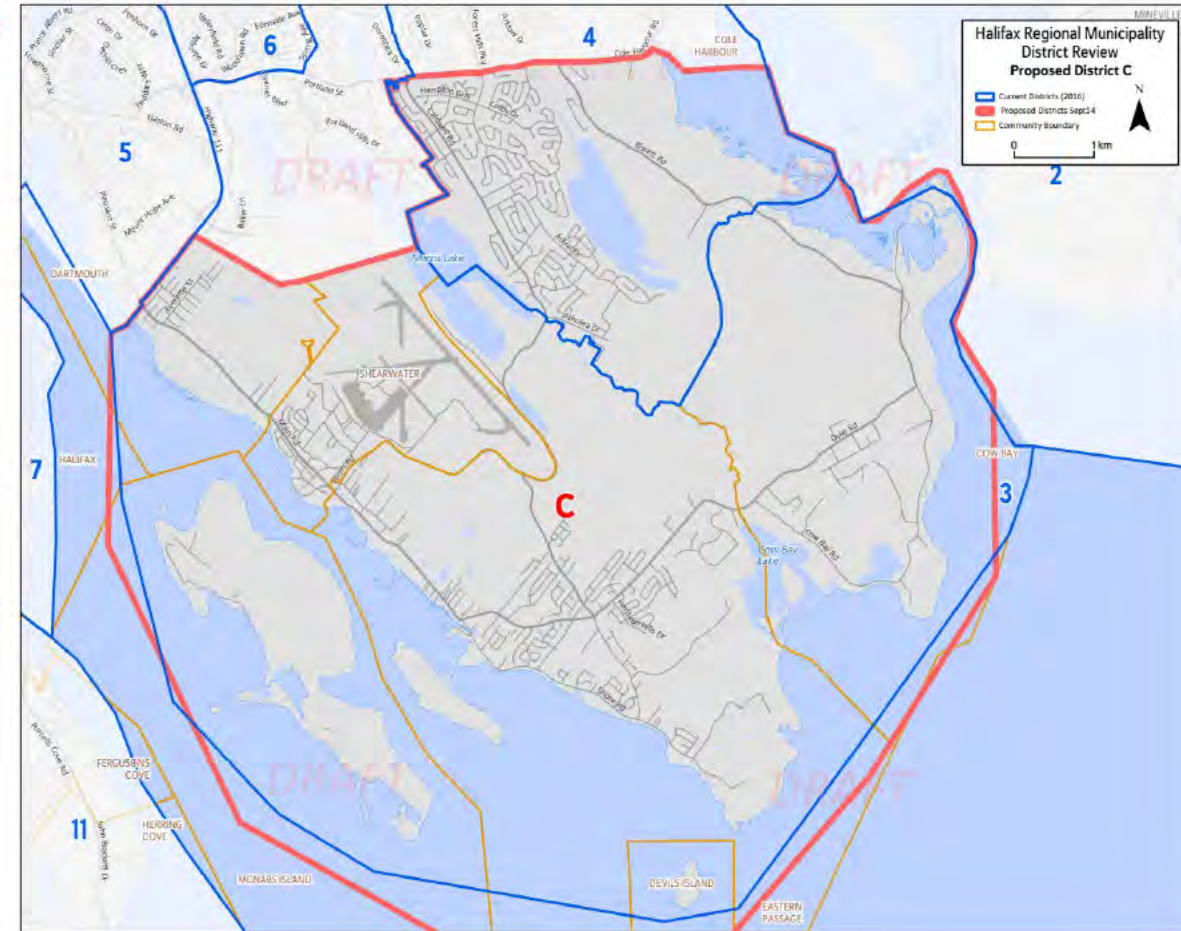
*Councillors are generally content with the changes to proposed district C but do provide recommendations for other areas that can be included.*

## Pros:

- Overall, content with the changes to proposed district C.

## Cons:

- Could also include Portland Hills Drive, Portland Estates and Baker Drive.
- Lawrencetown could be added in to proposed district C (similar to Eastern Passage) at least up to the edge of the HRM service area.
- Understanding that Cole Harbour is divided between two districts and that it could be a negative.



Scores for proposed district D are low, and while there were concerns expressed in qualitative public sessions, there were also voices expressing support for this proposed district.

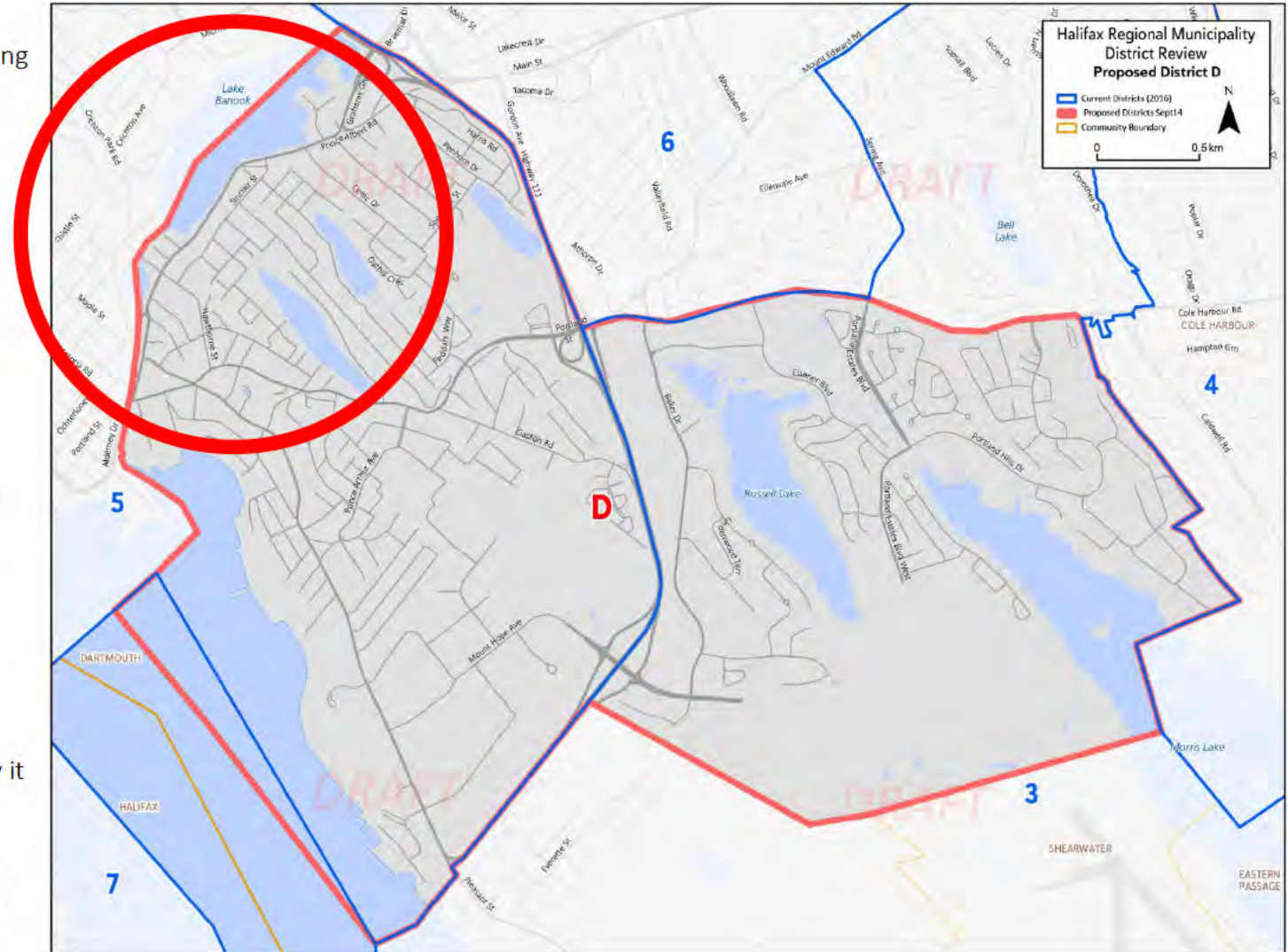
The main perceived problem area is the split of downtown Dartmouth, with an expressed desire to keep that community of interest united.

### Key Concerns:

- Splitting downtown Dartmouth between two districts
- Including disparate communities from either side of the “Circ”
- The proposal splits the Portland Hills neighbourhood and Woodlawn area on each side of Portland Street which some believe belong together in the same District.

### Key Benefits:

- Baker Drive and Russell Lake areas stay intact
- Some familiarity as the proposed district is reverting back to the way it was before
- Manor Park (i.e., area north of Portland Street and between Oat Hill Lake Park and Penhorn Lake) is very suburban and similar to Portland Hills, both of which are in proposed district D.







*Results are very low among respondents from the General Public sample.*

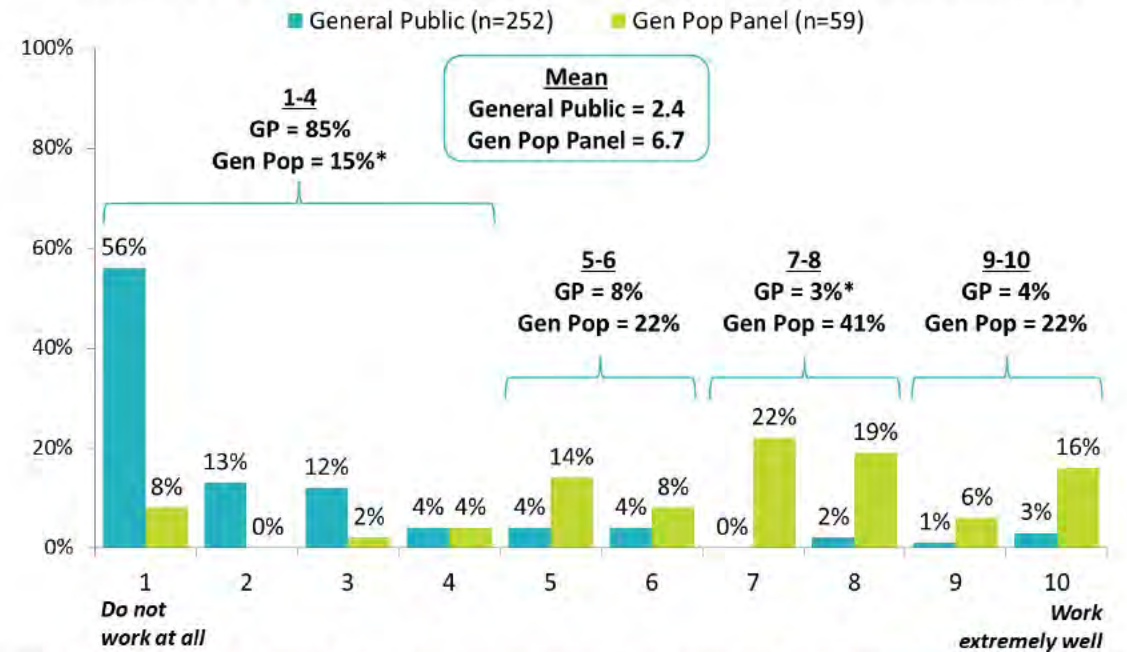
Results are relatively high among members of the *Gen Pop Panel* (mean score of 6.7), while feedback from the *General Public* is markedly lower (mean score of 2.4).

Results from the *General Public* sample show that respondents from current district 3 give modestly higher scores (4.6) and those from current district 5 give modestly lower scores (2.1) compared with the rest of the district respondents.

Results are consistent across demographic sub-groups.

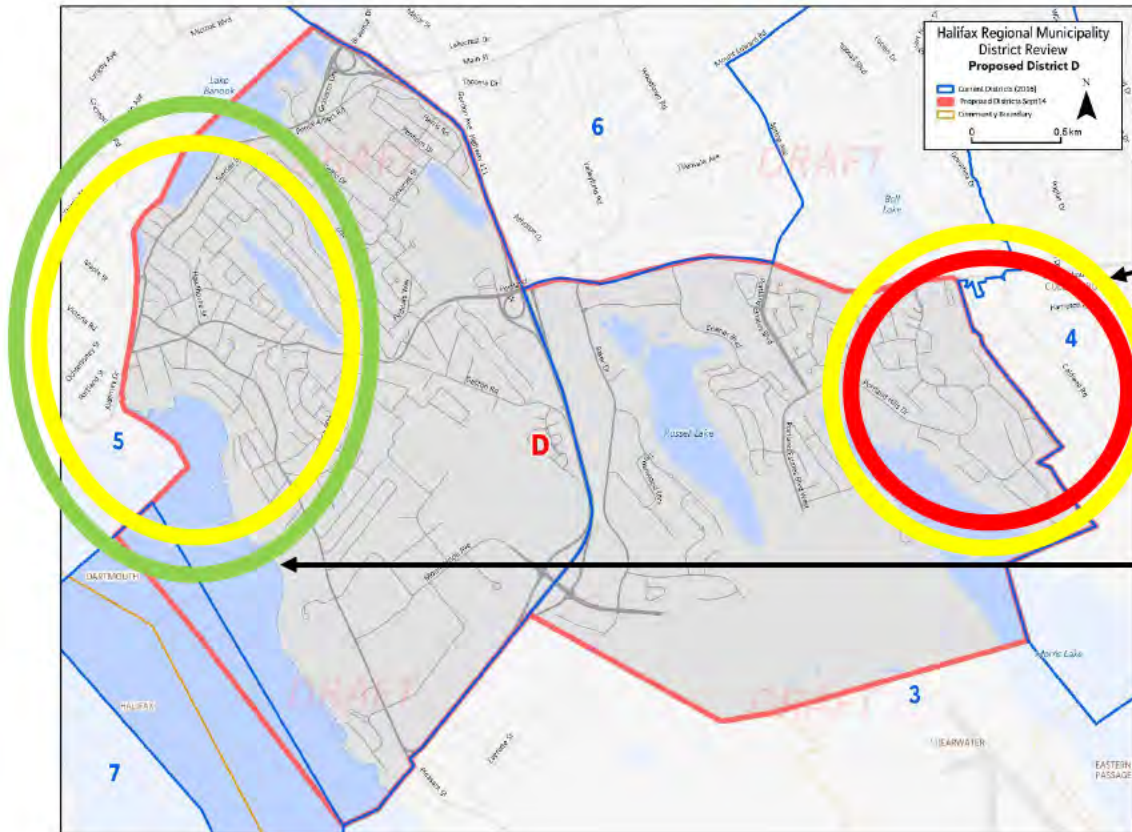
## New Boundaries for District D Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B13: To what extent do you believe that the new district boundaries for DISTRICT D work well or not? \*Due to rounding.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Respondents from current district 5 in the General Public sample are least likely to agree with the proposed district boundaries.



## Placement of New Proposed District Boundary for District D

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will start at Portland Street, south of Bell Lake, this boundary will proceed southerly along the Dartmouth community boundary to Morris Lake. It will go west to Highway 111, south of Mount Hope and continue southwest down Highway 111 to the Halifax Harbour.

The new proposed boundary will proceed northwest along the coast to Shubenacadie Canal (not including Kings Wharf) and go north through Sullivans Pond and Lake Banook to Highway 111. Finally, it will go south-easterly along the 111 to Portland and down to Bell Lake.

**Mean**  
General Public = 2.4  
Gen Pop Panel = 6.9

**Mean**  
General Public = 2.3  
Gen Pop Panel = 7.0

Q.B15A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=252, Gen Pop n=59) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District D** that related to existing districts **3** and **5**. There are major concerns about the split of Downtown Dartmouth and most feel that the new District should remain within current District 5 boundaries. Another large issue is the difference between the communities on each side of Highway 111, the west belonging to the downtown core, the east having more similarities with Cole Harbour.

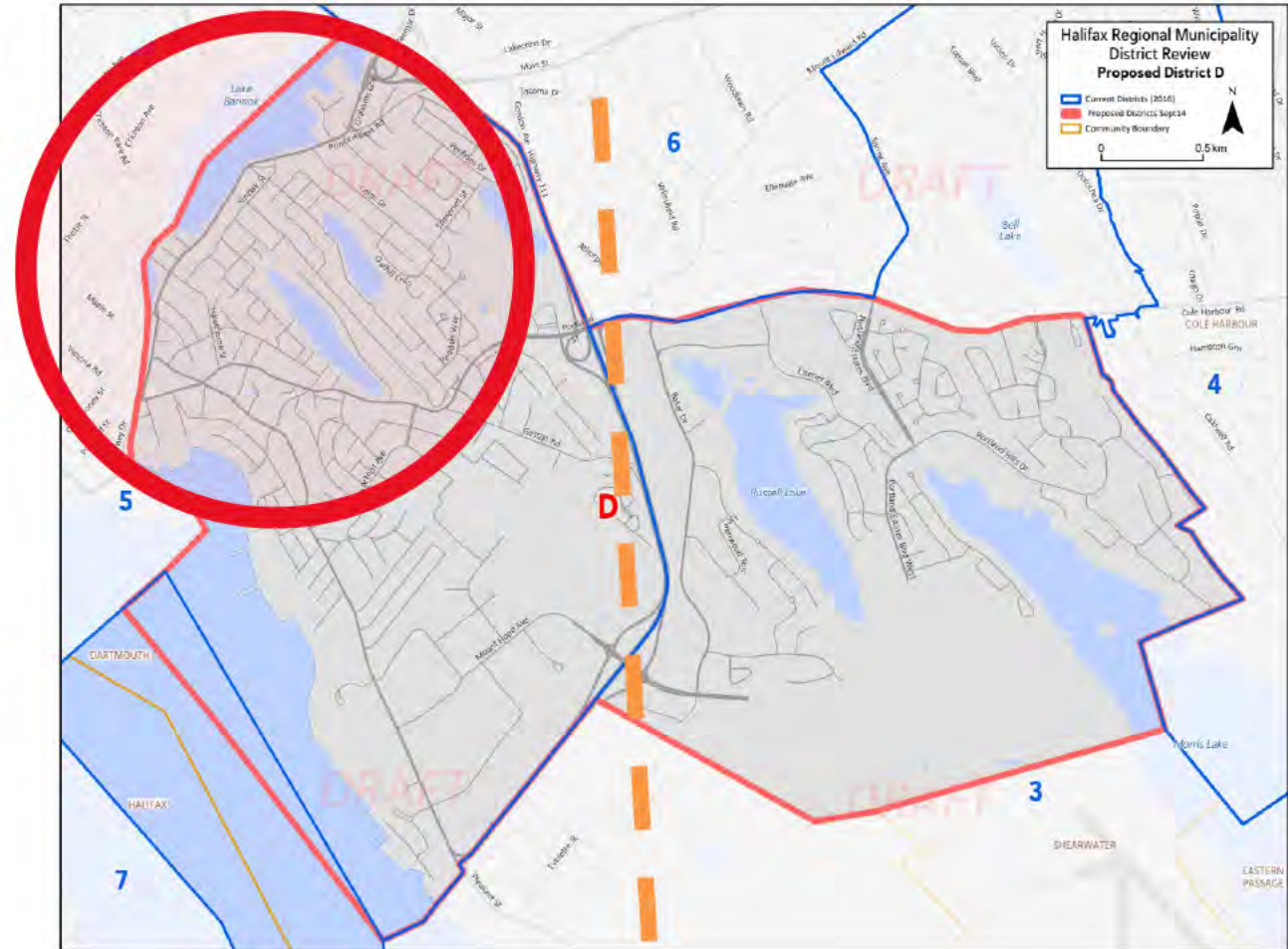
More than half of the comments were related to the division of downtown Dartmouth, or “Old Dartmouth”. There were specific concerns in the neighbourhoods around Lake Banook, and in proximity of Dartmouth Cove.

Another large portion of comments highlight the distinction between the two sides of the highway, or what is called the inside of the “Circ” and the outside of the “Circ”; many believe these two areas are composed of very distinct communities that have very little in common.

It is also worth mentioning the split between Portland Hills neighbourhood and Woodlawn area on each side of Portland Street which some believe belong together in the same District.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

**Gen Pop Panel Score: 6.7 / 10 – (Sample size : 59)**  
**General Public Score: 2.4 / 10 – (Sample size: 252)**  
**Total number of comments: 311**



“

*This redrawing clearly violates the communities of interest provision. Splitting downtown Dartmouth in half would split a well-defined community in half. This makes no sense. People from a well-defined community will routinely find themselves at odds with their neighbours. The solution is to keep downtown Dartmouth whole. The existing boundaries for District 5 make sense.*

*The area known as Old Dartmouth, that is the area bordered by the Harbour, Highway 111, including the communities inside the round about should remain intact. These are the true urban areas of Dartmouth with the same concerns and the same goals.*

*District does not reflect historical, cultural, and natural unity of area.*

*Splitting the Shubenacadie Canal, Sullivan's Pond and Lake is asinine. Downtown Dartmouth grew up AROUND these waterways - they are the CENTRE of the community NOT a natural boundary. What a nightmare it would be to manage and protect these waterways if they are separated into two Districts! The downtown harbourside neighbourhoods should all be part of the same District. They are physically interconnected and culturally similar and have little in common with the suburban neighbourhood on the other side of Highway 111.*

“

*It impact the voter representation by breaking up communities and placing them into larger communities in which they won't have their views properly appreciated thus losing all impact of old Dartmouth the heart of Dartmouth. It is a historical and political abomination to separate our communities especially via the lake. The lake is what joins our community it is a point of community and pride it is a horrific undertaking to tear apart a community by the seems that hold it together.*

*We live in "Dartmouth North" and feel that we already get left behind. If no longer part of Dartmouth centre, it would solidify that people do not care about our area. Honestly it seems this division is creating "rich areas" vs "poor areas" which is highly problematic.*

*I have already stated that the residential area bounded by the harbour and the circumferential highway share history, culture, and concerns.*

*Portland Hills and Baker Drive have very little in common with downtown Dartmouth. You have established communities (old infrastructure, etc.) and growing communities. It has broken up family of school Districts.*

*This new boundary combines areas inside and outside the circumferential highway. It combines two areas which are distinct in their perspectives.*

*In general, there is support proposed district D although residents do express that areas including Woodlawn and Forest Hills should be included.*

**Pros:**

- General support received in qualitative feedback for this proposed district.

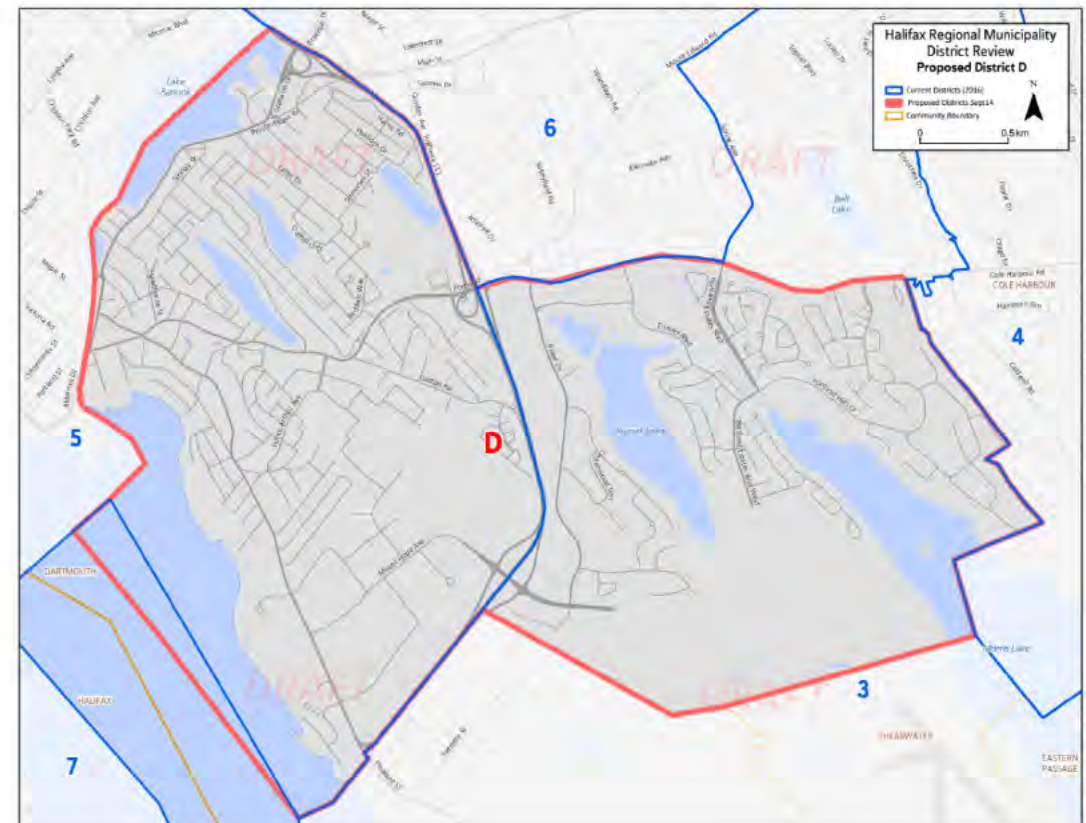
**Cons:**

- Portland Hills, Portland Estates, Russell Lake (currently in proposed district D), Woodlawn and Forest Hills (not currently in proposed district D) are part of the same community and should be kept together.
- Prefer the current boundary lines for district 6 to the proposed district D.

“

*I am in support of the proposed district D. At least, unlike amalgamation and the Regional Centre Community Council, we are being consulted with.*

*What benefit is this to anyone separating close nit neighbourhoods? Example: Caledonia, Montebello, and Woodlawn.*



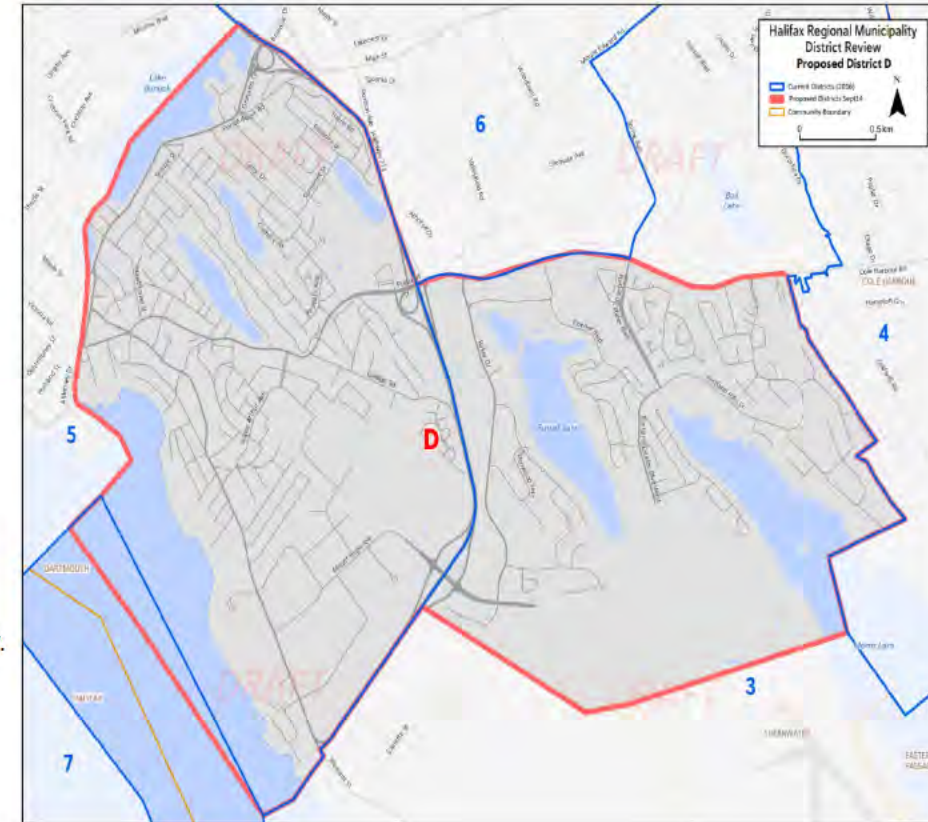
*Councillors would like to see other key areas of Dartmouth currently in district 6 added back into this proposed district.*

## Pros:

- Baker Drive and Russell Lake stay intact which is seen as benefit.
- The proposed district is reverting back to the way it was before.
- Manor Park (i.e., area north of Portland Street and between Oat Hill Lake Park and Penhorn Lake) is very suburban and similar to Portland Hills, both of which are in proposed district D.

## Cons:

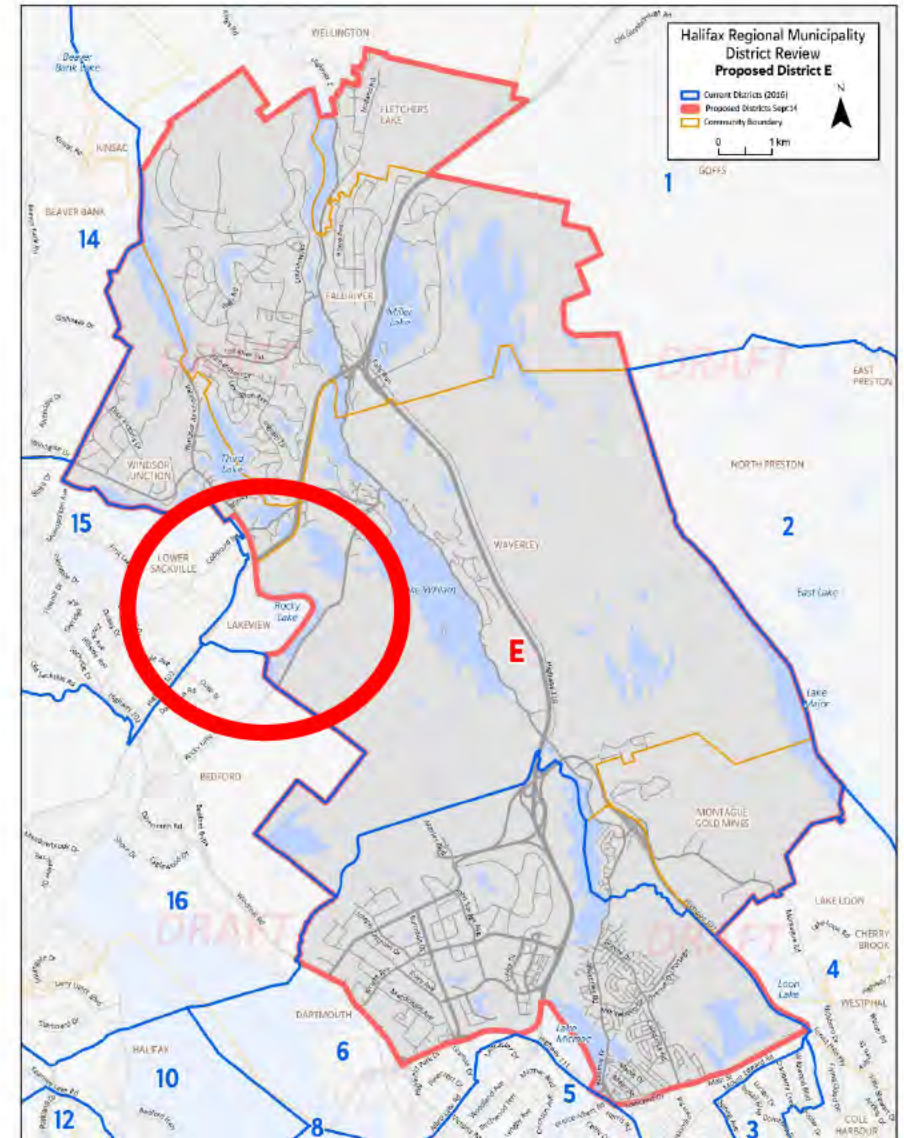
- Concerned with how part of the eastern shore has been brought into the Woodlawn area.
- There could be some edits made to the boundary in South and North Woodside.
- Some see proposed district D as a solution for 10 years in the future after more growth has taken place. Right now, districts should be divided into downtown Dartmouth and Eastern Passage.
- Would prefer to keep the boundary along the Circumferential Highway the way it is now as this is a natural boundary.
- Some disagree with the separation of Caledonia, Montebello and Woodlawn, which should all be kept as part of Dartmouth.



Survey and engagement session results are consistent, with residents strongly disagreeing with the proposed changes, especially concerning the exclusion of the community of Lakeview, as well as a lack of understanding as to why disparate communities such as Fletcher's Lake and Fall River would be included in the same district as much more urban areas of Dartmouth.

### Key Concerns:

- Exclusion of Lakeview from surrounding and connected communities of Windsor Junction and Fall River.
- Linking of communities such as Windsor Junction, Fall River, Fletcher's Lake with Dartmouth. Areas that are in current District 6, such as Burnside and Port Wallace, feel a strong connection with the city of Dartmouth and the Woodlawn areas.
- Wellington, Grand Lake and Oakfield communities, which were once all part of the same District with Fall River area and communities, which are separated from Fall River in this proposal.



*Seven in ten respondents in the General Public sample from the current district six report that they do not think the proposed boundaries work at all.*

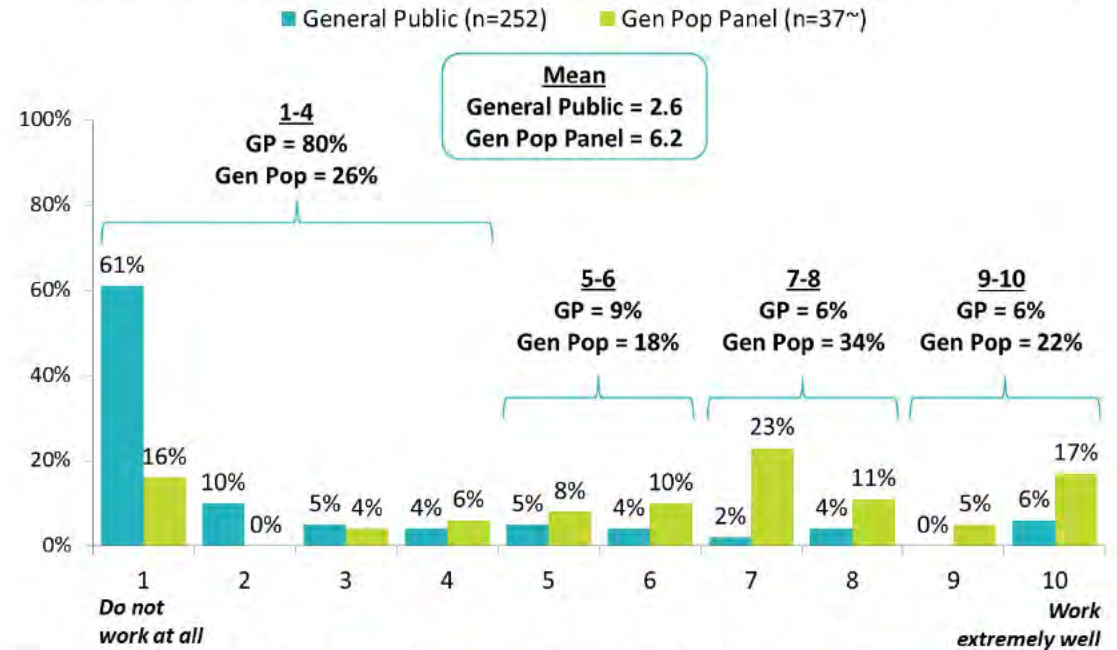
Members of the *General Public* sample offered very low scores for this proposed district (mean of 2.6), with eight in ten offering scores of between 1 and 4, and six in ten giving a superlative score of one out of ten. By contrast, members of the *Gen Pop Panel* are more moderate, with neutral scores in general (mean of 6.2).

Results from the *General Public* sample show that those in the current district 1 give scores slightly higher (3.2) and conversely, those in current district 6 give scores slightly lower (1.8) than other districts.

Results are consistent across demographic sub-groups.

## New Boundaries for District E Work Well or Not

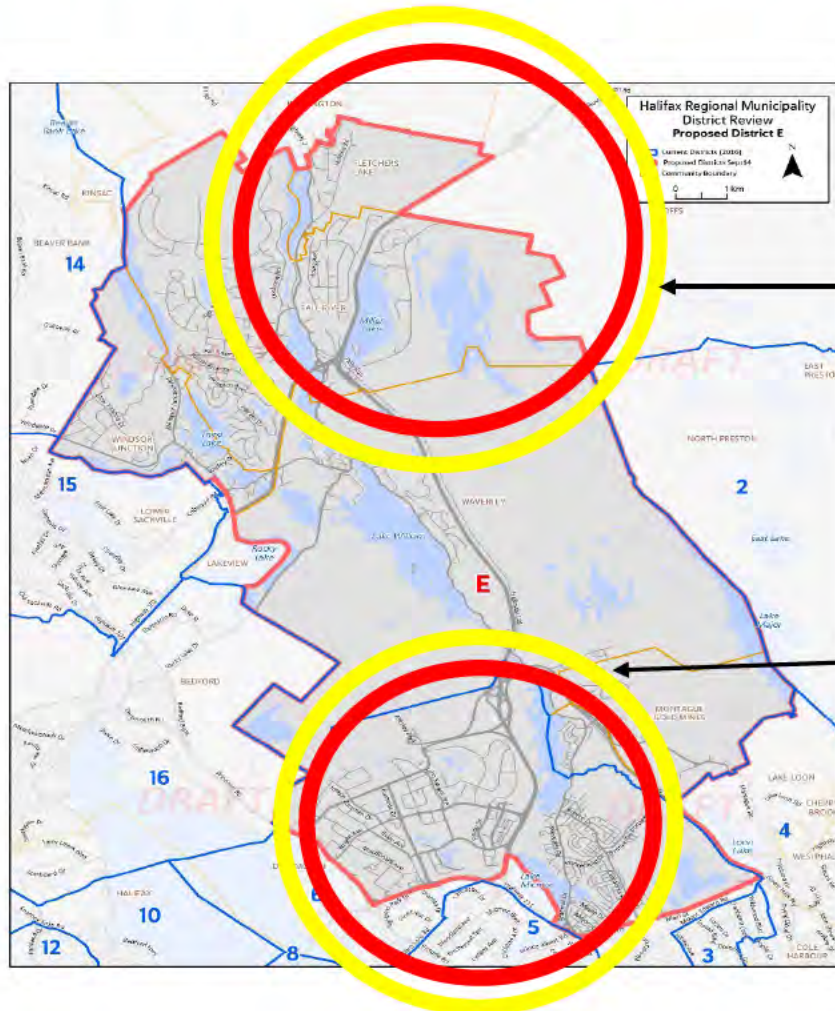
Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B17: To what extent do you believe that the new district boundaries for DISTRICT E work well or not? *Caution: Small sample size.*  
*Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*



Six in ten respondents from the General Public sample do not think that the proposed boundaries work at all, and mean scores are relatively low.



## Placement of New Proposed District Boundary for District E

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will include the communities of Fletcher's Lake down through Fall River to the Montague Gold Mines found currently in District 1.

The new proposed boundary will include parts of Dartmouth around Forest Hills Parkway to Main Street, through Lake Mic Mac to Highway 118. It will also include Waverley, avoid Lakeview, and up to the Windsor Junction.

**Mean**  
**General Public = 2.9**  
**Gen Pop Panel = 5.8**

**Mean**  
**General Public = 2.6**  
**Gen Pop Panel = 5.5**

Q.B19A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=242, Gen Pop n=37~) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District E** that related to existing districts **1** and **6**. Concerns seem focused on the distinction between the top and bottom part of the suggested District boundaries (i.e.: the areas around Dartmouth and Fall River).

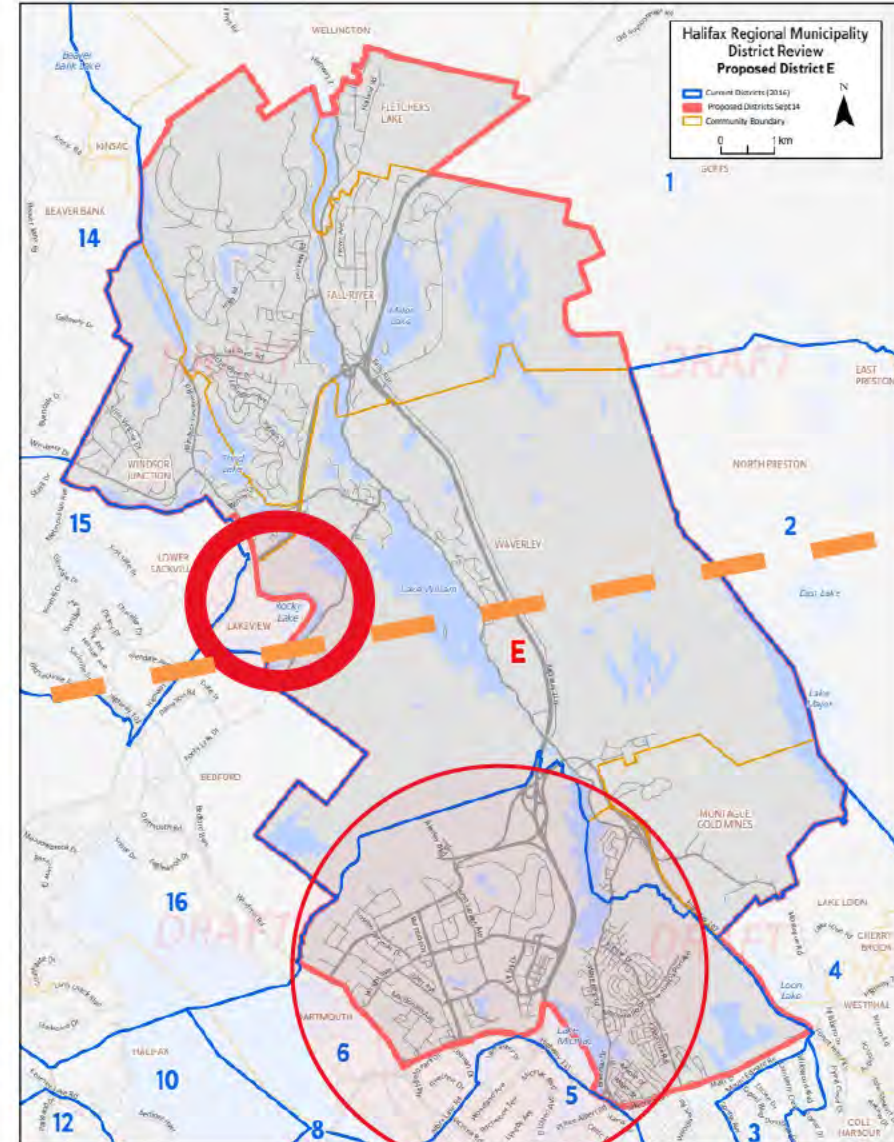
There is strong concern about the Lakeview community being excluded from the newly proposed District; especially with the strong existing bonds between Lakeview, Windsor Junction and Fall River, also known as the LWF.

Areas that are in current District 6, such as Burnside and Port Wallace, feel a strong connection with the city of Dartmouth and the Woodlawn areas.

Other concerns relate to the Wellington, Grand Lake and Oakfield communities, which were once all part of the same District with Fall River area and communities.

Verbatim commentary shown on the next page offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 6.2 / 10 – (Sample size : 37) \* Caution should be used when interpreting these results as the sample size is small**  
**General Public Score: 2.6 / 10 – (Sample size: 252)**  
**Total number of comments: 289**



“

*Windsor Junction, Fall River and Fletchers Lake are rural areas, whereas my community is suburban. I really don't think this proposed District makes sense, geographically. I also don't want somebody from one of those rural areas representing my community, since they're not going to be as familiar with our needs as is the case presently (with our existing electoral Districts boundaries).*

*You are going piecemeal with people and Districts. Taking a bit of Dartmouth and trying to make them country! Look at all the land between Dartmouth and Lake Fletcher. What exactly do we have in common with Lake Fletcher? You are taking residential and commercial areas and splitting them apart from their current areas.*

*I live in Dartmouth and my councillor will most likely live in Fall River. I want my councillor to understand the needs of my neighbour hood. If by chance, we are able to have a councillor from Dartmouth that would not serve the residents of Fall River well as they do not live in Fall River.*

*I live on Major St which is currently in District 6. Our community is connected to WOODLAWN. We have NO connection to Fall River and Windsor Junction. The CRITERIA - COMMUNITY OF INTEREST has been ignored completely. Our community has NOTHING TO DO with WINDSOR JUNCTION. Again, whoever dreamed up these boundaries DOES NOT know DARTMOUTH at all!*

“

*Again, these are numbers based. this has moved Lakeview out of our traditional community of LWF. LWF is a community that exists on the ground, not from an aerial map. On the ground the Highway 102 does not dissect Lakeview from Windsor Junction and Fall River. We drive under the bridge . Those who don't live here don't understand the community connection.*

*Historically, the LWF communities have been together since 1891.*

*I do NOT agree with the exclusion of Lakeview. Specifically, Lakeview Road. I repeat that Lakeview, for generations, been part of a closely knit community with Windsor Junction and Fall River, referred to as “LWF”. This has also included close ties with Waverley. We have had to fight to maintain this identity and inclusion during boundary reviews. This area is not just a head count at the voter lines, it contains people who have deeply ingrained emotional ties with its community*

*Fall River/Windsor Junction/Lake Fletcher are too far away from and have little in common with the city of Dartmouth. They should be included with Wellington and Oakfield. To a lesser extent I feel the Montague area (east of Highway 107) has more in common with neighbouring communities like Lake Loon/Humber Park and would be better served if in the same District as those communities.*

*Residents on whole oppose proposed district E given the lack of similarities between Fall River and Dartmouth and, because these communities have been split from communities of interest in this proposal.*

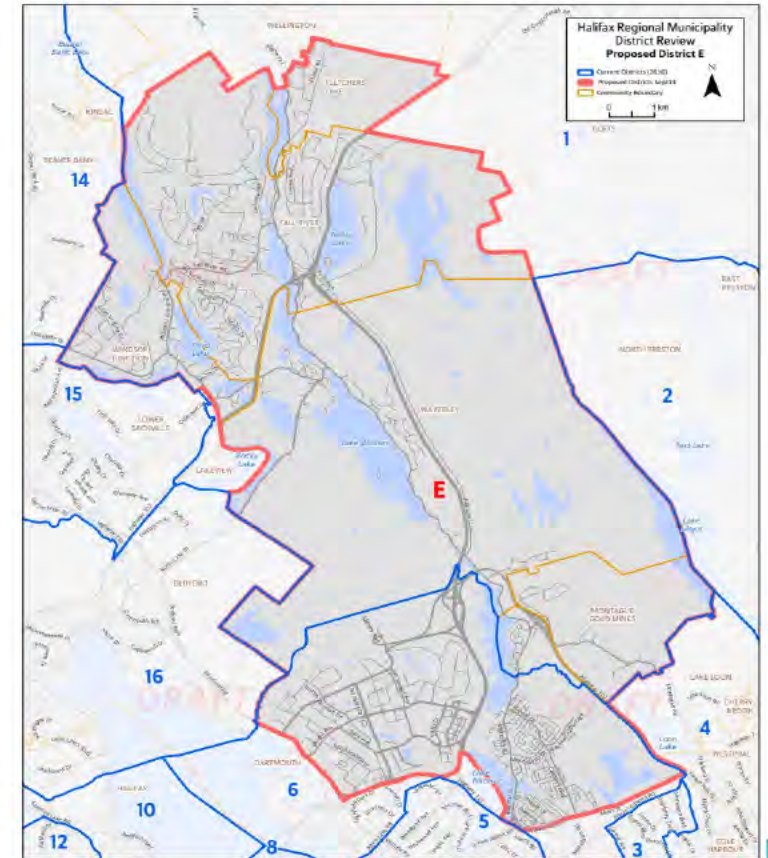
## Cons:

- Residents largely believe that proposed district boundary E should maintain community integrity Craigburn Drive/Port Wallace. Currently Port Wallace is in proposed district E but Craigburn Drive is not, which is seen as an issue.
- There were concerns expressed about the combination of urban and suburban communities.
- Some residents equate a large geographic size with a long travel time to polling stations.
- Concerns from residents noted the communities of interest criterion, with Fall River and Dartmouth/Burnside in the same district. Fall River was felt to fit better with Sackville, historically.
- Residents believe that Lakeview should be kept with Fall River including areas of Wellington, Oakfield and Grand Lake.
- Many indicate that the proposed district should not divide the communities of Waverley. The Shubenacadie waterway is historic and felt to be “an anchor” of the area’s identity.
- Suggestions were made to revise the northern boundary to extend no further than either Spider Lake Road or slightly beyond where highway 107 connector crosses Waverley Road.
- Suggestions were also made to consider including section of Woodlawn within this proposed district.

## Other Considerations:

- The integrity of new and current Business Improvement Districts should be maintained within the proposed district boundaries.
- Convenience and where residents access amenities should be considered in this proposal.

“ I ask that the northern boundary line for district E be revised to extend no further than either Spider Lake Road or slightly beyond where the highway 107 connector crosses Waverley Road.

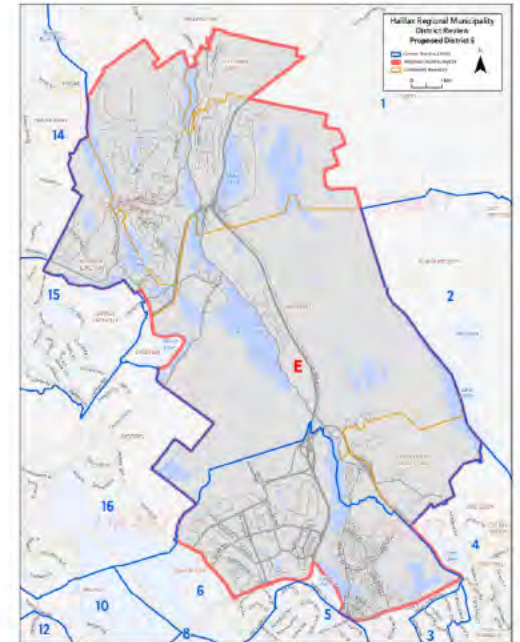


*Councillors are opposed to proposed district E on the basis that it does not prioritize communities of interest.*

- Dartmouth and Fall River are felt to have very different challenges and these communities are also felt to have very little connection to one another.
- Part of the area has an urban centre (Dartmouth) while the other (Fall River) does not. Fall River is felt to be more like Beaver Bank and Lower Sackville.
- It was suggested that proposed district E should stop at the northern boundary of the current district 6. In a similar vein, proposed district E should not include the Port Wallace area (i.e., Montebello, Keystone Heights, Shubie Park, Lake Charles, etc.) as this is part of Dartmouth and would have a better fit in proposed district D.
- Some believe that Burnside should have a single voice and single councillor to represent that voice, while others believe that splitting Burnside between councillors would be beneficial.
- It was suggested that Wellington, Fall River and Lakeview could be included in current district 2 (communities in proposed district A), but does not make sense to include them with Dartmouth. Further, the communities of Oakfield, Grand Lake, Wellington and Fletcher’s Lake (known as the River Lakes communities) should be kept together.
- It is good that the area of Barry’s Run is included in the proposal with other parts of Dartmouth, as this community has previously felt underrepresented.
- Some suggested they would prefer to keep district 6 as is and do away with district E entirely.

**Other Considerations:**

- Uninhabited areas should be divided by access points. If there is a single access point to an area, that should be included in single district.



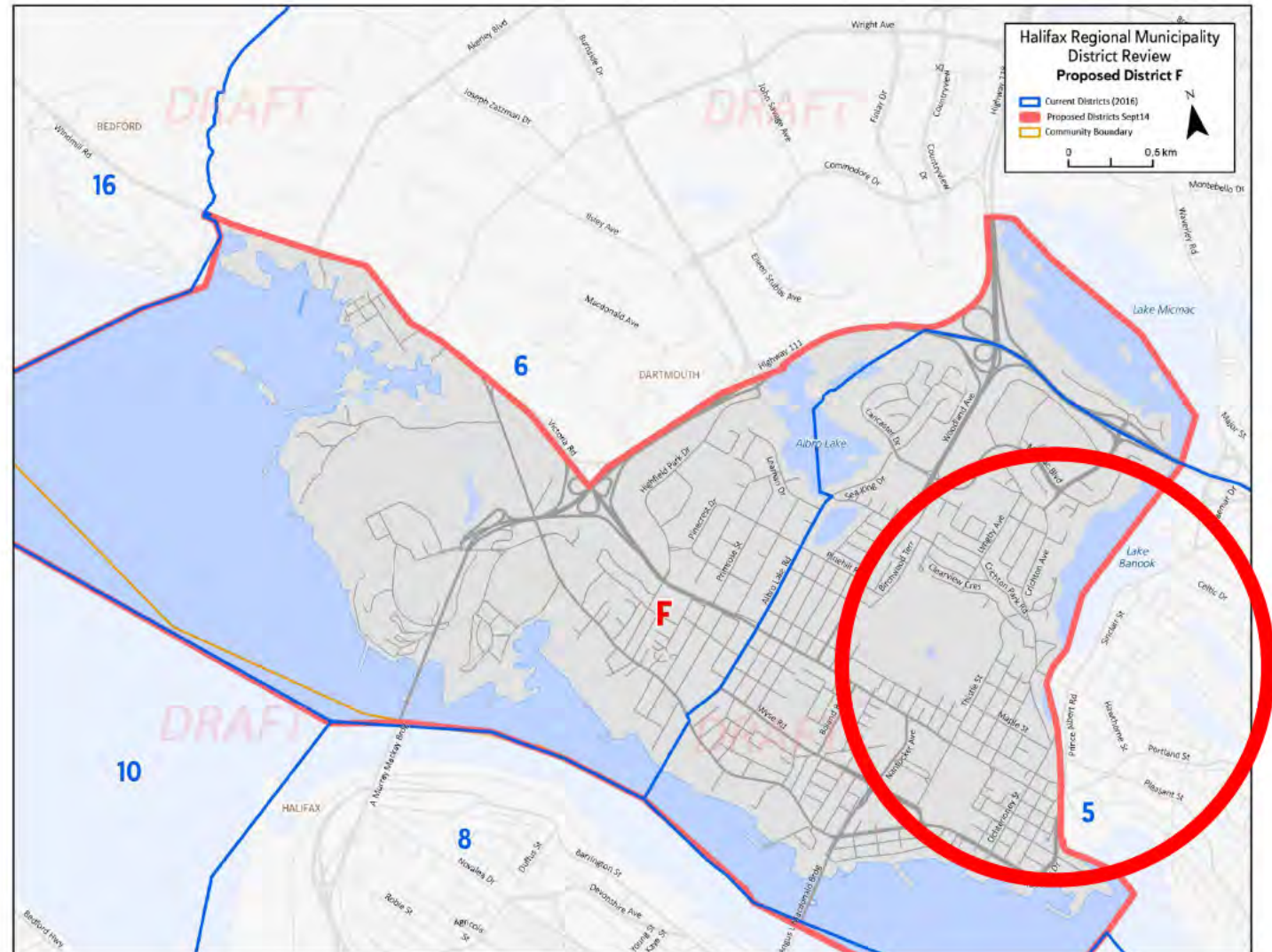
Findings from the survey are moderately consistent with feedback from engagement sessions. Respondents from the *Gen Pop Panel* sample are more inclined to agree with the proposed boundaries. However, the problem area that is mentioned among many residents is the division of downtown Dartmouth, consistent with feedback related to proposed district D.

### Key Concerns:

- Splitting downtown Dartmouth across two districts.
- Placement of the eastern boundary of newly suggested District F along lake Banook down to Dartmouth Cove.
- Exclusion of Shannon Park area and Burnside from Downtown Dartmouth.

### Key Benefits:

- Dartmouth North being moved to Downtown Dartmouth makes sense.
- Highway 111 as a natural northern boundary for part of the district.





Results from the General Public sample show that three-quarters of respondents give bottom box (1-4) scores, while members of the Gen Pop panel are more in favour of the proposed district.

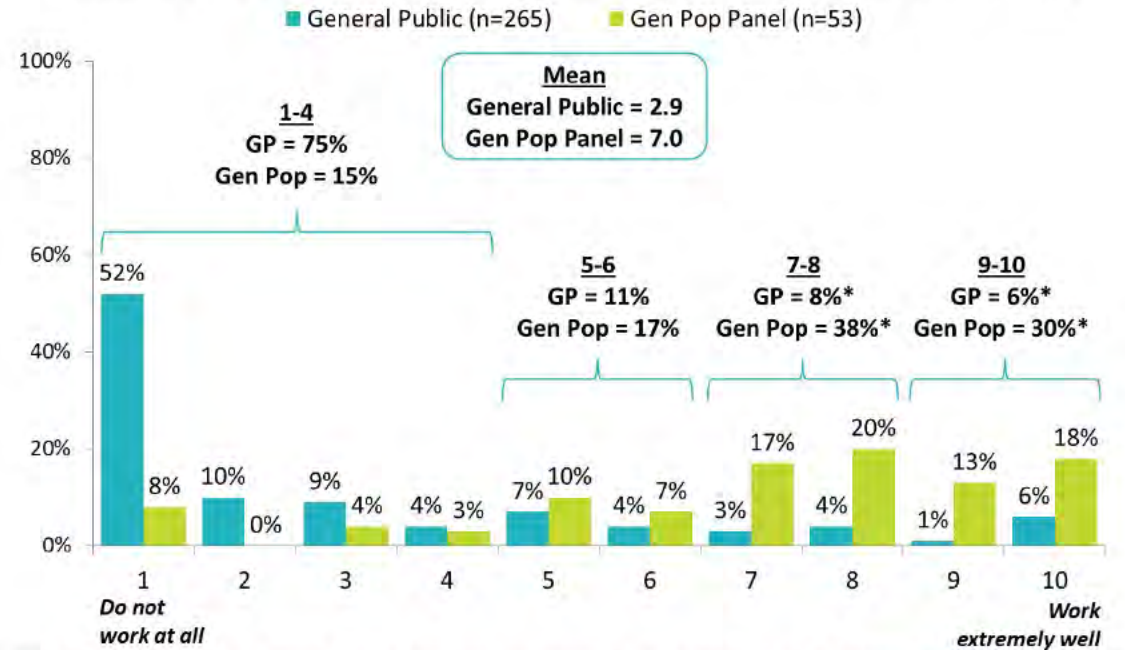
Members of the Gen Pop Panel offered relatively high scores (mean of 7.0) related to this district, in contrast to member of the General Public who accessed the survey via a generic link (mean of 2.9).

District 6 respondents from the Gen Pop Panel group were more likely to respond that the proposed district boundaries work well than respondents from other districts (8.5). Conversely, district 5 respondents from the General Public group were far unhappier (2.5) with the proposed boundaries than those from other districts.

Results are consistent across demographic sub-groups.

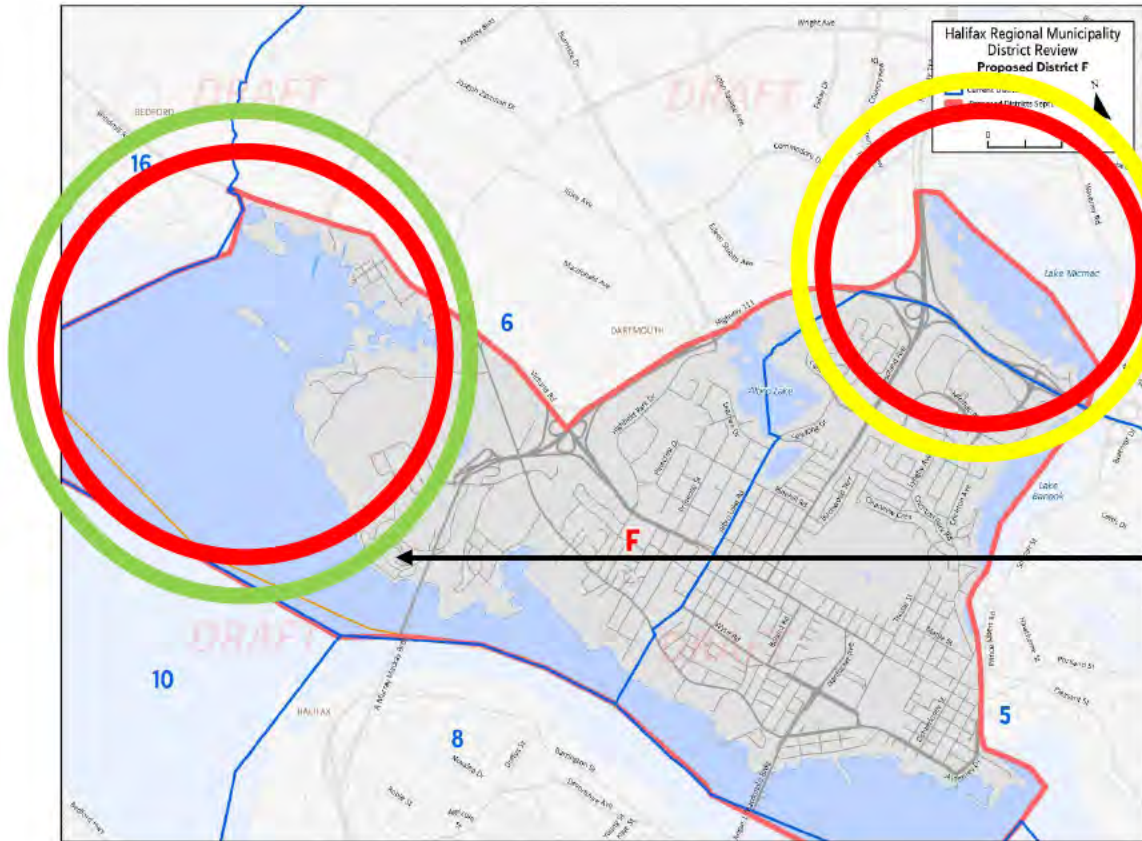
## New Boundaries for District F Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B21: To what extent do you believe that the new district boundaries for DISTRICT F work well or not? \*Due to rounding.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Two-thirds of respondents from the Gen Pop Panel give top box (7-10) scores concerning the proposed placement of district F boundaries, while members of the General Public offered much lower scores.



## Placement of New Proposed District Boundary for District F

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will start from Highway 118 at Lake Micmac it will go southeast through Lake Micmac until Highway 111 and then continue south-easterly through Lake Banook, Sullivans Pond and the Shubenacadie Canal to Halifax Harbour (including Kings Wharf).

The new proposed boundary will proceed northwest along the coast up to the Dartmouth Community boundary near Wrights Cove (north of Navy Island). The boundary will follow Windmill Road and Victoria Road southeast to Highway 111 and then Highway 118.

**Mean**  
**General Public = 2.7**  
**Gen Pop Panel = 6.9**

**Mean**  
**General Public = 3.1**  
**Gen Pop Panel = 7.1**

Q.B23A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=261, Gen Pop n=53) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean





# District F – Open-ended Feedback

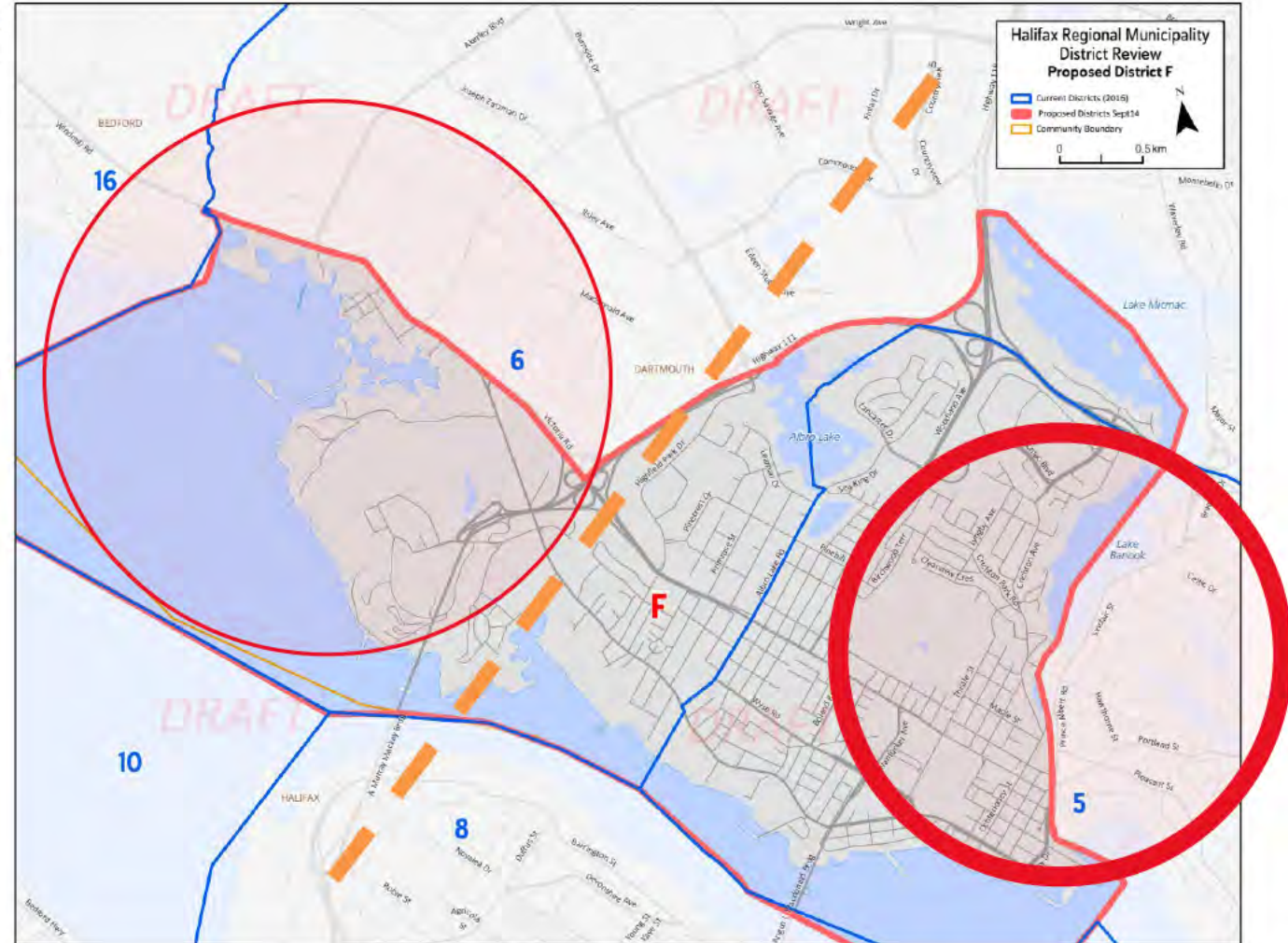
Residents provided commentary regarding proposed **District F** that related to existing districts **5** and **6**. Major concerns relate to the split of downtown Dartmouth and the placement of the eastern boundary of newly suggested District F along lake Banook down to Dartmouth Cove.

The majority of concerns in this area relate to the split of Downtown Dartmouth, or what is currently District 5. Most people strongly feel they should be kept as a single community.

Some people believe that Shannon Park area and Burnside sections should not be included with sections of Downtown Dartmouth and should not be excluded from the rest of Burnside area.

Verbatim commentary shown on the next page offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 7.0 / 10 – (Sample size : 53)*  
*General Public Score: 2.9 / 10 – (Sample size: 265)*  
*Total number of comments: 318*



“

*You are cutting downtown Dartmouth in half re red boundary line right hand side. That makes no sense at all. We lose our downtown Dartmouth identity and having more than 1 councillor representing the downtown core just makes community engagement that much more difficult. Also, there are so many overlapping issues re downtown area it only makes sense to keep it intact. Add other areas if you wish but do not disturb current downtown boundaries.*

*I live in this proposed District. Again, I feel that the neighbourhoods surrounding the downtown and the lake have a lot in common. They are a community. This does not take into account how people go about their daily lives, where they walk or bike or drive to access services and gather.*

*You are cutting Downtown Dartmouth in half which is flat wrong. This is a very strong area going through immense change and it needs a single voice. I have lived here since 1987 and I dislike your changes.*

*Downtown Dartmouth shouldn't be cut in two. However, I do see the value in the north end having sort of its own District in that it could help with more diverse representation.*

“

*This redrawing clearly violates the communities of interest provision. Splitting downtown Dartmouth in half would split a well-defined community in half. This makes no sense. People from a well-defined community will routinely find themselves at odds with their neighbours. The solution is to keep downtown Dartmouth whole. The existing boundaries for District 5 make sense.*

*I have already stated that the residential area bounded by the harbour and the circumferential highway share history, culture, and concerns. We need a single strong voice to represent us at council.*

*Again - it stems from the fact that you are degrading downtown Dartmouth representation which has very unique needs. The current boundaries take a downtown more urban community and combine it with areas of the community that are more suburban and bordering on industrial. The needs of these areas are very different and sometimes in opposition. Again, this severing of the downtown Dartmouth community will negative impact representation and important connections for downtown urban residents.*

*Downtown Dartmouth shouldn't be combined with the business park area, if extra population needed should be inside Circ or along the lake chain out the Waverley Road.*

*In general, residents would prefer to keep the downtown core of Dartmouth within one district.*

**Cons:**

- Residents would generally prefer a boundary which would keep the Dartmouth downtown core within one district rather than the division on the southern side of the proposal. Some residents recognize that voter parity and population growth in the area may not make this a feasible option, however.

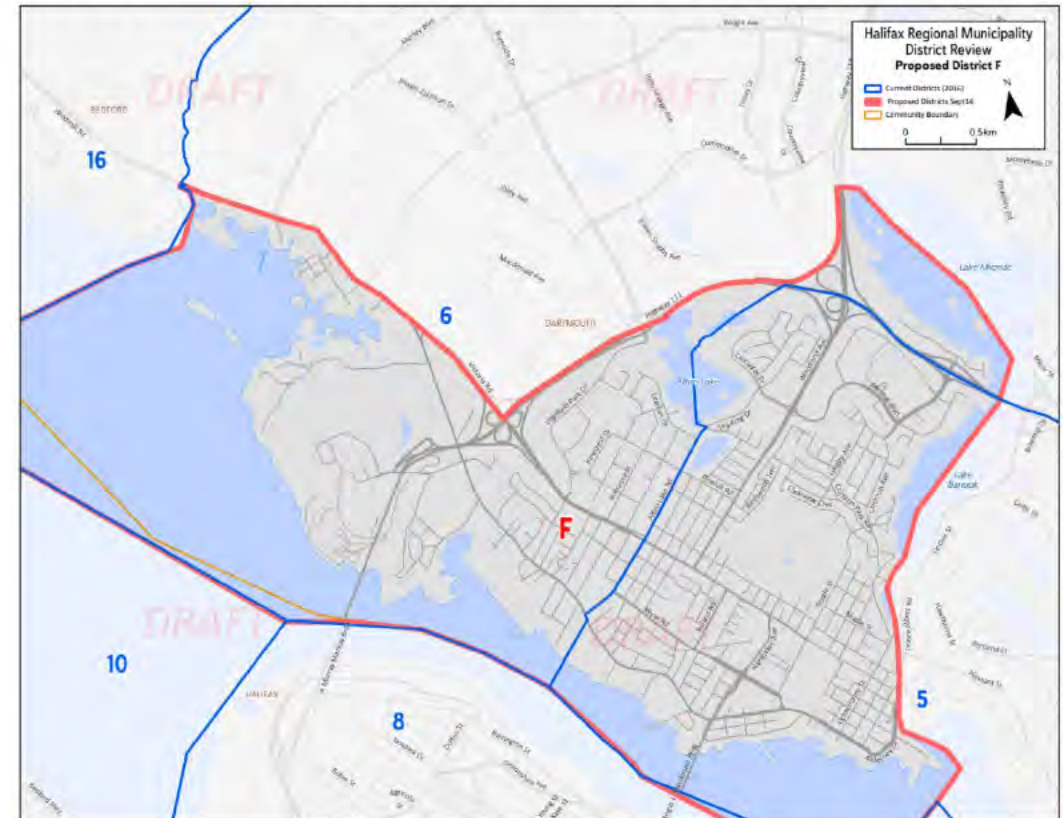
**Other Considerations:**

- Residents believe that consideration should be given to the importance of not dividing established communities as part of proposing new district boundaries.

“

*What is the real benefit in carving downtown into two pieces?*

*Downtown Dartmouth is just that, “downtown.” It has always had a very distinct identity, just ask anyone who lives there.*



*In general, Councillors are content with the boundaries for proposed district F, offering minimal suggestions for change.*

### Pros:

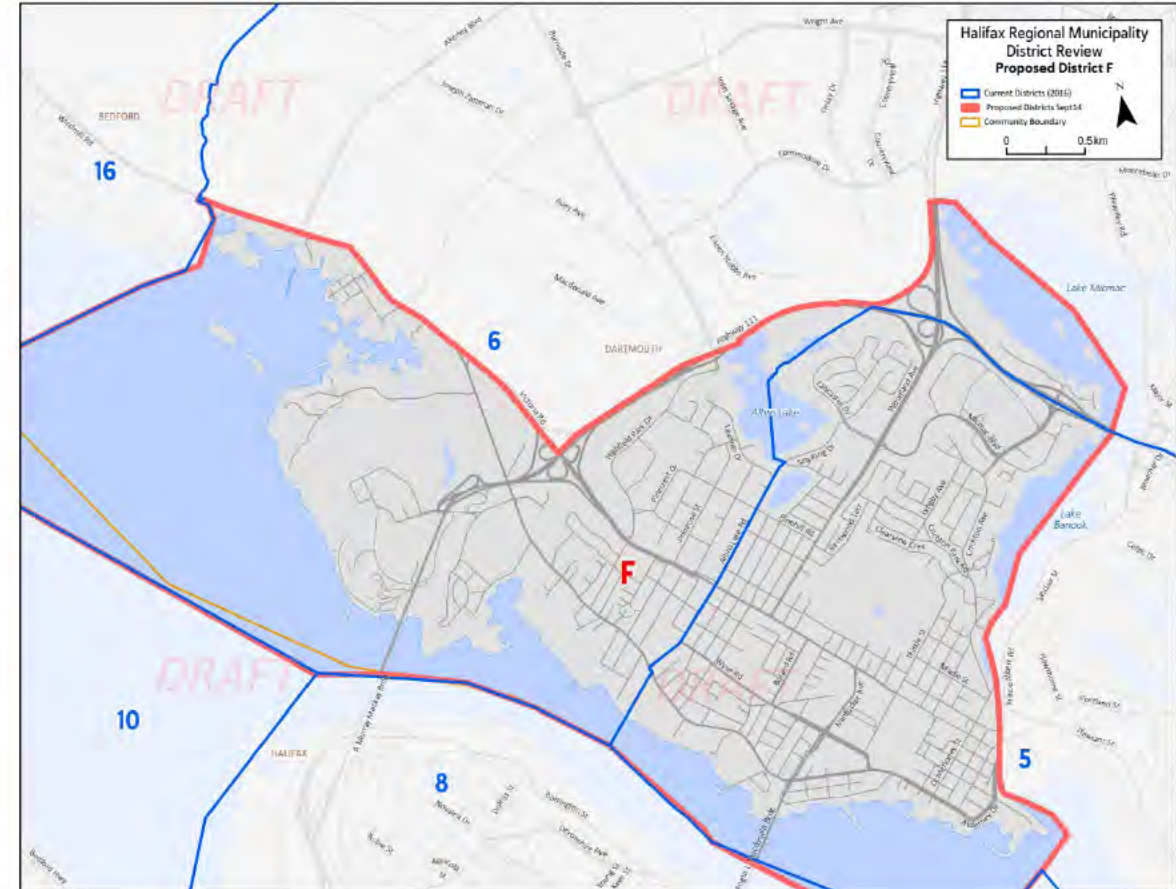
- Overall, some Councillors were content with proposed district F, who indicated an understanding for need to divide areas due to growth and elector counts.
- Dartmouth North being moved to Downtown Dartmouth makes sense to some.

### Cons:

- Albro Lake is a natural boundary (as it was in the existing district boundaries).
- Five Corners Wellness Centre should be included as part of downtown (i.e., proposed district F).

### Other Considerations:

- Although Highfield Park/North Dartmouth are very different from Montebello (for example) it would be acceptable to put them in the same district if necessary due to their geographic proximity.



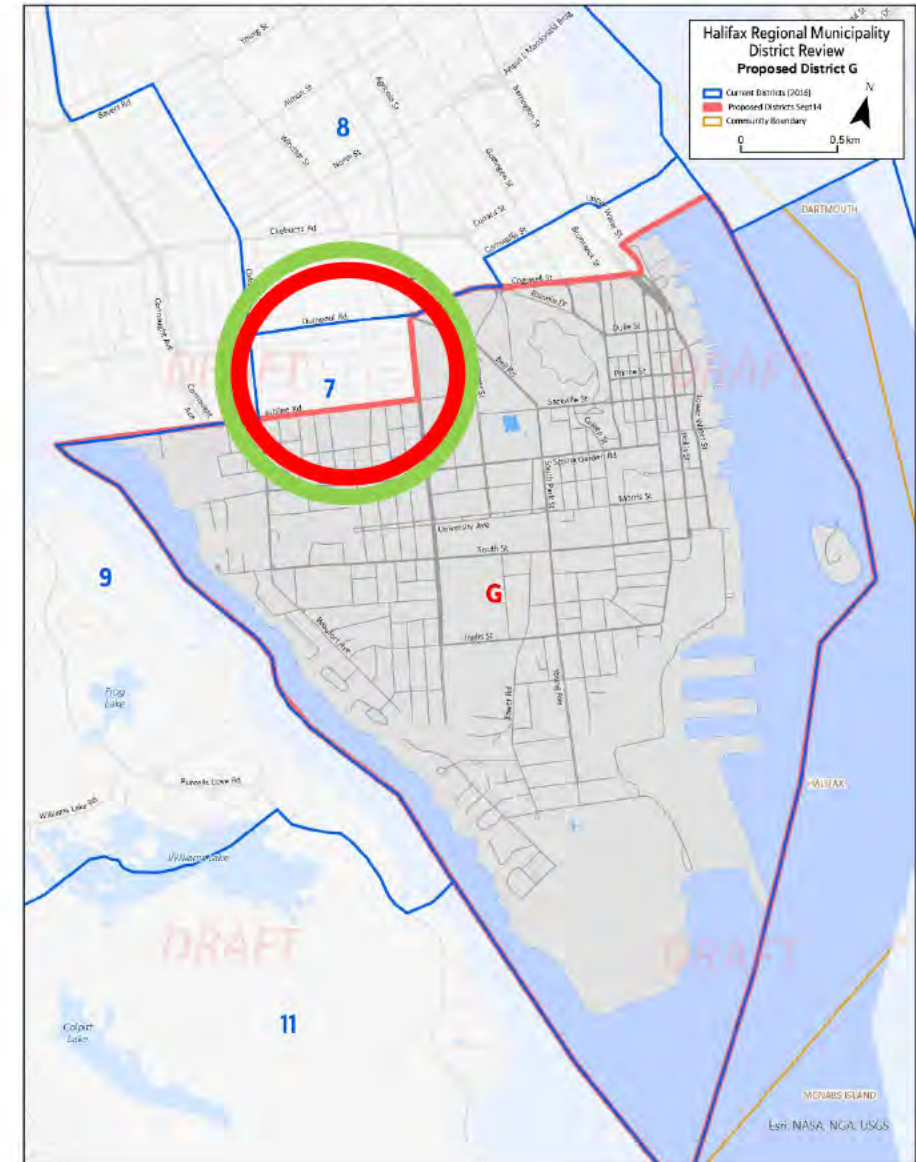
The proposed boundaries for district G are generally well-received among respondents from the survey and the engagement sessions, except for the proposal to have Jubilee Road as the boundary instead of Quinpool Road or Pepperell Street. The change from Cornwallis Street to Cogswell Street is endorsed.

### Key Concerns:

- The residential area south of Quinpool Road to Jubilee is much more of a community of interest in common with the residential area south Jubilee than it is similar to areas to the west.
- The idea of dividing Districts along roads leaving opposite sides of streets in different Districts is not a popular concept for residents of this District.

### Key Benefits:

- Moving the northern boundary from Cornwallis to Cogswell makes sense.





*Results are mixed concerning the proposed boundaries for district G.*

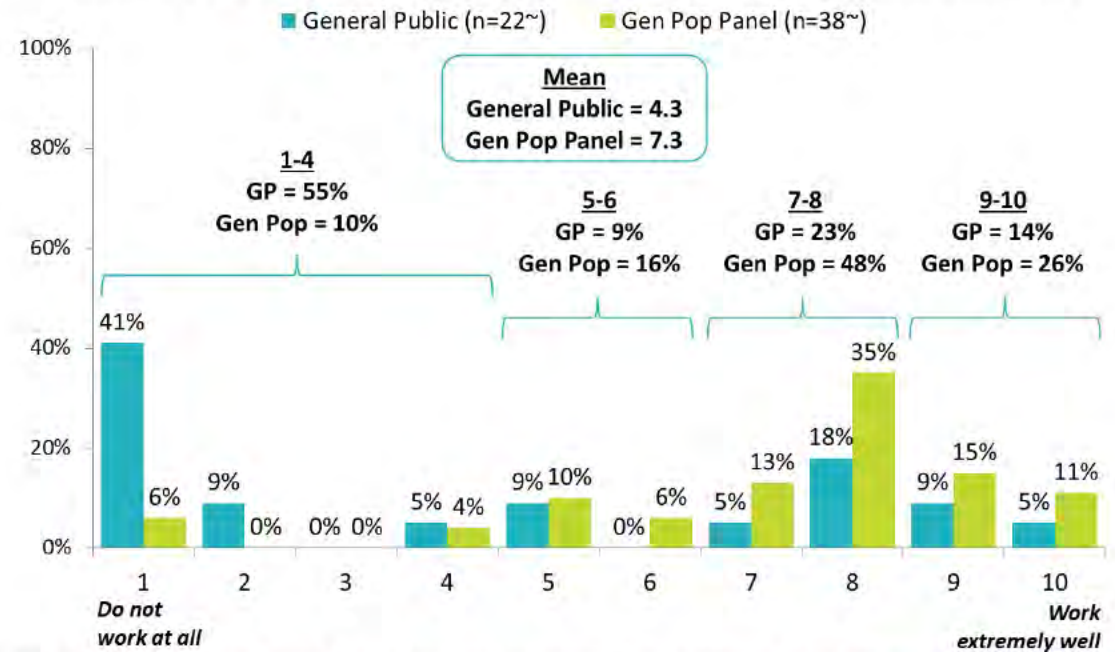
One-third of *General Public* respondents give top box (7-10) scores concerning the proposed boundaries for district G and by contrast, three-quarters of *Gen Pop Panel* respondents offered positive, top box scores.

Members of the *General Public* sample were much more likely to offer negative scores (55% scores of 1 – 4). However, note that sample sizes for both groups are relatively small.

Results are consistent across demographic sub-groups.

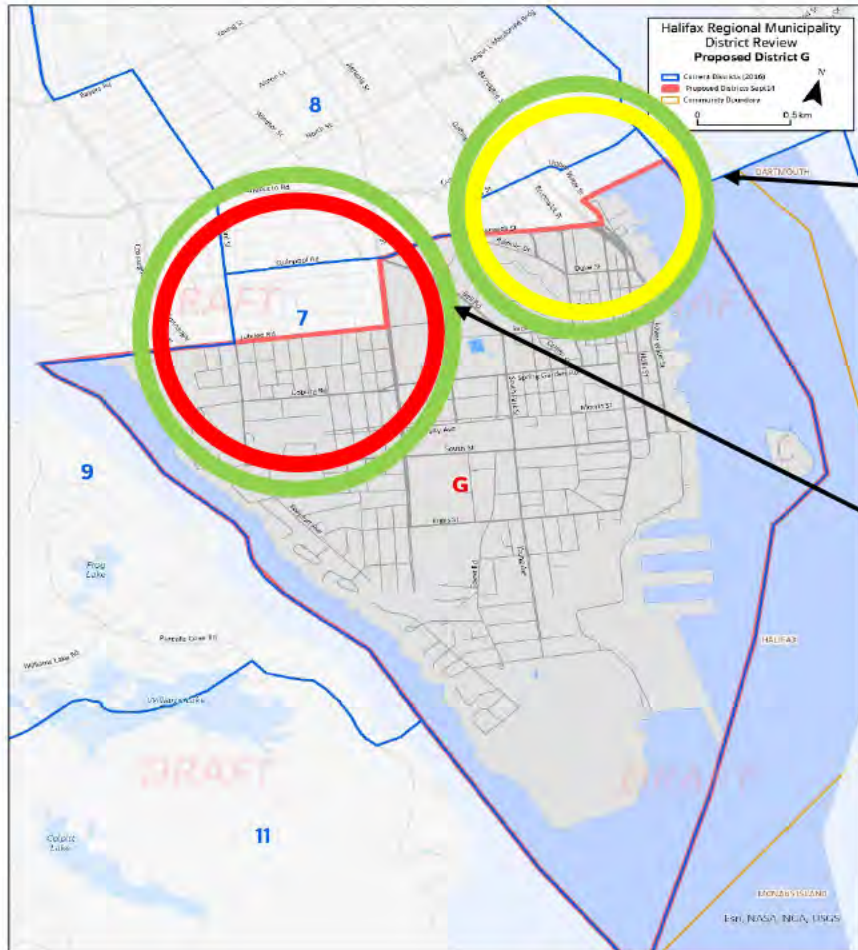
## New Boundaries for District G Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B25: To what extent do you believe that the new district boundaries for DISTRICT G work well or not? ~Caution: Small sample size.  
Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Agreement among respondents from both samples is mostly moderate regarding proposed boundaries for district G.



## Placement of New Proposed District Boundary for District G

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will start on the south end of the Halifax Commons and would proceed southeast on Robie Street until Jubilee and proceed southwest on Jubilee until the coast where it then travels east towards Point Pleasant Park and up the coast, including George's Island.

The new proposed boundary has been moved north to Cogswell until the Cogswell Interchange.

**Mean**  
General Public = 4.9  
Gen Pop Panel = 7.2

**Mean**  
General Public = 5.4  
Gen Pop Panel = 7.7

Q.B27A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=22~, Gen Pop n=38~) ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District G** that related to current district **7**. The only concern noted is the small section currently in District 7 (between Quinpool Rd and Jubilee Rd).

A large portion of this District is not subject to change so there is satisfaction with the consistency, except for the areas between Quinpool Rd and Jubilee Rd that are being moved to the North End District. People south of Quinpool feel more attached to current District 7 than they do to the North End area.



The idea of dividing Districts along roads leaving opposite sides of streets in different Districts is not a popular concept for residents of this District.

Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 7.3 / 10 – (Sample size : 38) \***  
**Caution should be used when interpreting these results as the sample size is small**  
**General Public Score: 4.3 / 10 – (Sample size: 22) \***  
**Caution should be used when interpreting these results as the sample size is small**  
**Total number of comments: 60**

“

*It's almost the same as now, but I don't think the boundary should be on jubilee- that divides the community.*

*Nothing is perfect but I hate to see boundaries down the middle of the street when neighbours on both sides have the same problems in a neighbourhood. move boundary to include both sides of the street. This would also go for Quinpool Rd.*

*The area being sliced off (Quinpool to Jubilee, Robie to the west) from District 7 does not have the same "community of interest" that it is being added to. The issues in this area align more with the area it presently is in then the area it is proposed to be added to. I strongly disagree with this change.*

*Moves our area streets to new Districts from other side of same street... some streets divided in half... in G and Half in I. Makes no sense. Very badly thought out. Bad proposal.*

*These proposed boundaries divide a cohesive neighbourhood along an arbitrary line. Specifically, the portion along Robie Street and then back along Jubilee. This area is very much in common with Robie further south.*

*I live to the south of Quinpool. Not part of the northend at all.*





# District G - Qualitative Resident Feedback

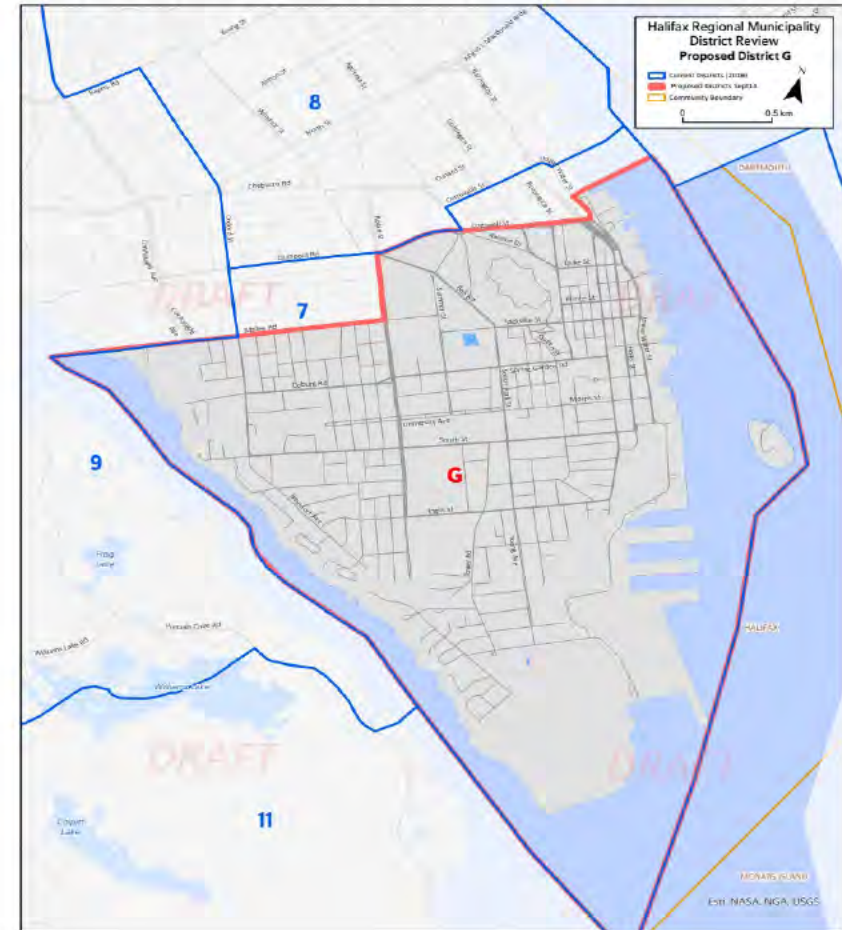
*There is public opposition to the removal of some of the “tree streets” from proposed district G/ current district 7.*

## Cons:

- Communities in current district 7 that have been put into proposed district I are felt to bear few similarities to the other communities in proposed I. Some residents would prefer to keep the area bound by Robie, Jubilee, the Arm and Bedford in proposed district G.

“

I would like to see the “Tree Streets” kept together either in district G or I and not split.



*Councillors provide limited feedback but would prefer to see all the ‘tree streets’ kept together in one district.*

**Pros:**

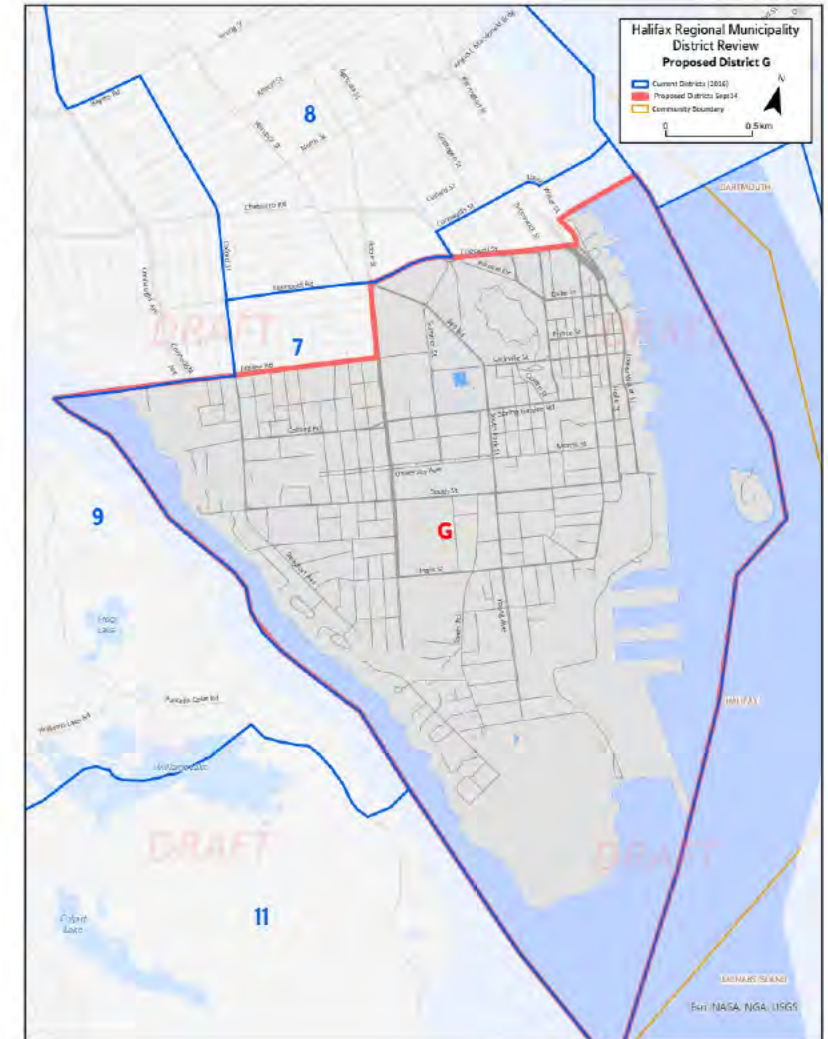
- Councillors are generally content with Quinpool Road being excluded from proposed district G.

**Cons:**

- Prefer to have the southern boundary at Coburg Road rather than Jubilee (if it can’t be Pepperell) in order to keep all ‘tree streets’ together in a single district. For context, the ‘tree streets’ begin at Pepperell Street continue down towards the Northwest Arm.

**Other Considerations:**

- It is ideal to have parks divided between multiple districts so that multiple councillors are responsible. It is less appropriate to divide industrial parks, but it is okay to do so if necessary.



Despite small sample sizes, district H had the highest scores among proposed districts. Residents from the survey and the engagement sessions express moderate levels of satisfaction concerning the proposed boundaries for district H.

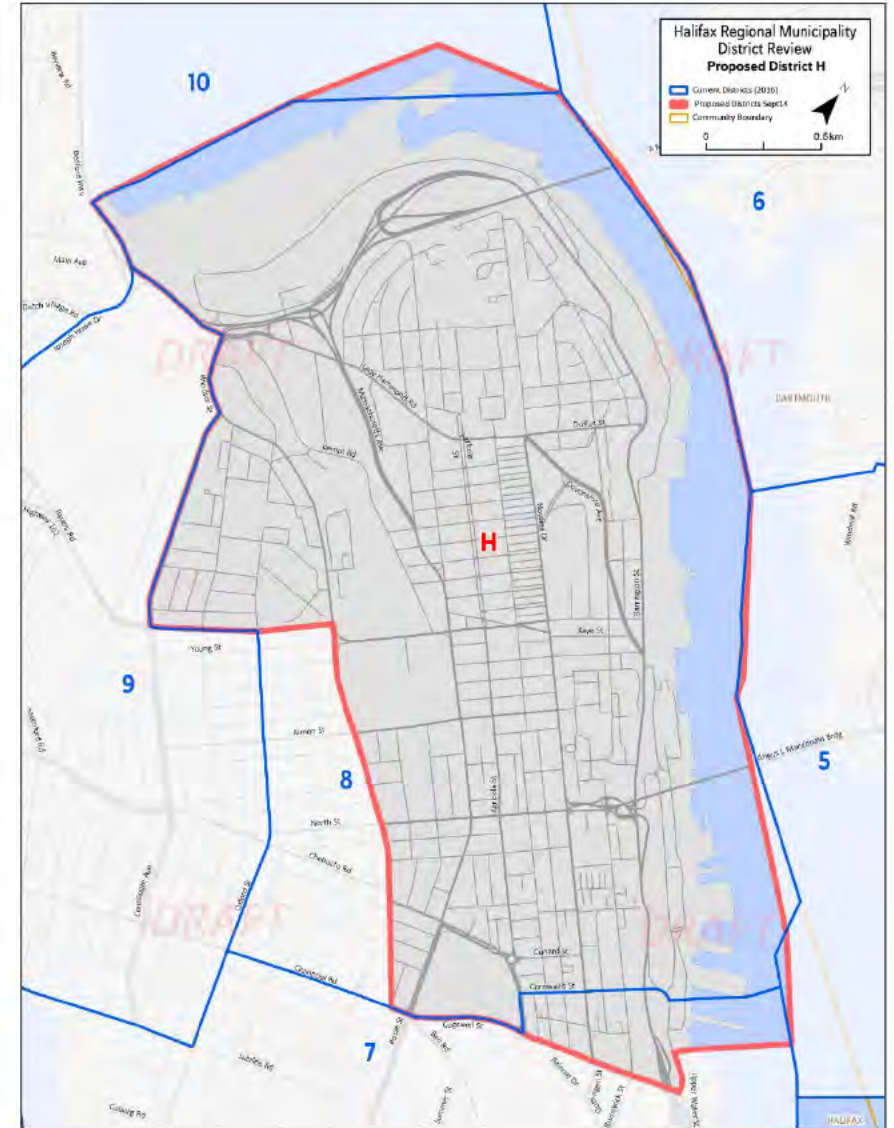
Positively, there are no problem areas to mention.

### Key Concerns:

- No areas of concern were noted with this proposed district, though a few noted that by moving the boundary on the west side eastward, it creates economic divides between wealthier neighbourhoods such as Westmount and more “working class” neighbourhoods in the North end.

### Key Benefits:

- Relatively consistent with the current district, but the change of the southern boundary to Cogswell was seen as a benefit, along with moving the boundary from Oxford to Windsor.





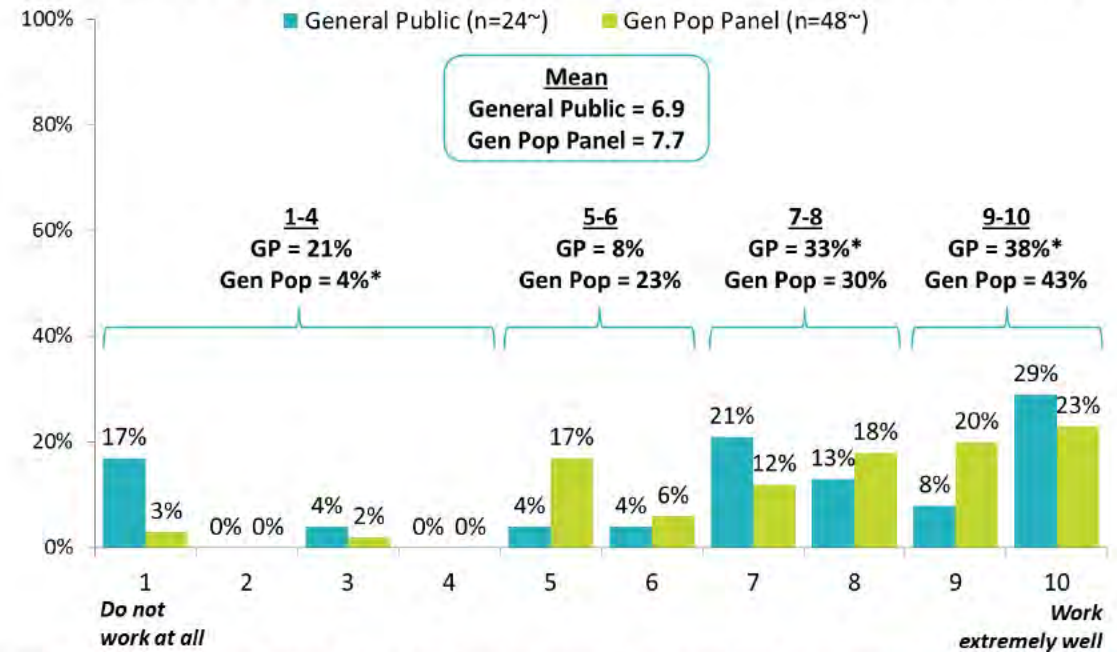
Overall, respondents from both sample sources give the high scores for district H.

Seven in ten respondents from the *General Public* sample give top box (7-10) scores concerning the proposed boundaries for district H and a similar proportion of respondents from the *Gen Pop Panel* sample also give top box scores.

Results are consistent across demographic sub-groups.

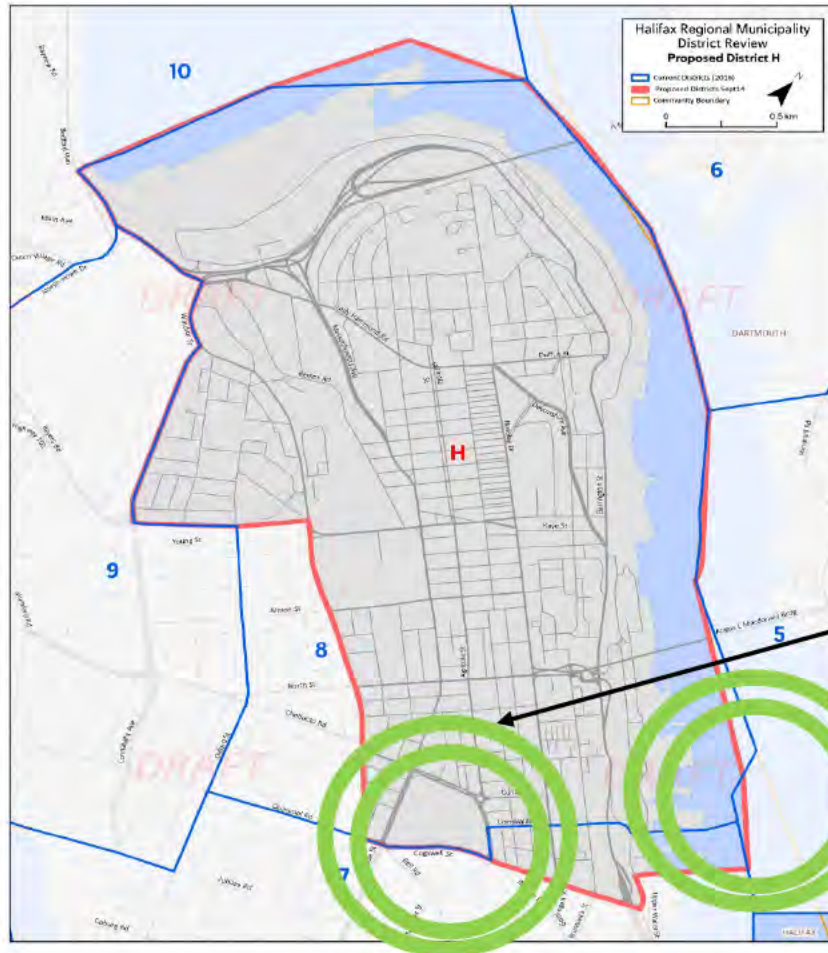
## New Boundaries for District H Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B29: To what extent do you believe that the new district boundaries for DISTRICT H work well or not? \*Due to rounding. \*\*Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Despite small sample sizes, levels of agreement are moderate to high regarding the placements of the proposed district H boundaries.



## Placement of New Proposed District Boundary for District H

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will be west of the Halifax Commons, and would end at Parker Street and Quinpool Road and proceed northwest on Windsor Street to Bayers Road and connect back to Connaught and subsequently to the Bedford Highway.

The new proposed boundary will be east of the Halifax Commons and will continue on Cogswell until Upper Water Street and follow the coastline to the Mackay Bridge.

**Mean**  
General Public = 7.0  
Gen Pop Panel = 7.4

**Mean**  
General Public = 7.8  
Gen Pop Panel = 7.6

Q.B31A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=23, Gen Pop n=48) ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District H** that related to current districts 7 and 8. Comments highlighted solid support for this proposed District. Most feel it represents common communities, and it is not a big change from the existing District, which is appreciated.



Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 7.7 / 10 – (Sample size : 48) \* Caution should be used when interpreting these results as the sample size is small**  
**General Public Score: 6.9 / 10 – (Sample size: 24) \* Caution should be used when interpreting these results as the sample size is small**  
**Total number of comments: 72**



*These boundaries very nicely encompass everything that residents would consider the north end of Halifax. This is a region of HRM with specific interests that a councillor could represent.*

*This is encompassing most of what I would consider "my area" of the city.*

*Seems reasonable to keep the north end together.*

*The southern boundary should be North Street. South of North Street and Cogswell are a unique neighbourhood and should be regarded as so.*

*I want to see boundaries with a better mix of rich and poor business and residential.. Insufficient mix of incomes.*

*There is positive and negative here. This omits the wealthy Westmount area, which is functionally very different from the more working class areas of the North End. But it also creates a "zone of inequality," which currently is especially bad with our current councillor, who refuses to communicate with constituents.*

*Looks fine and relatively tight geographically with common resident concerns.*

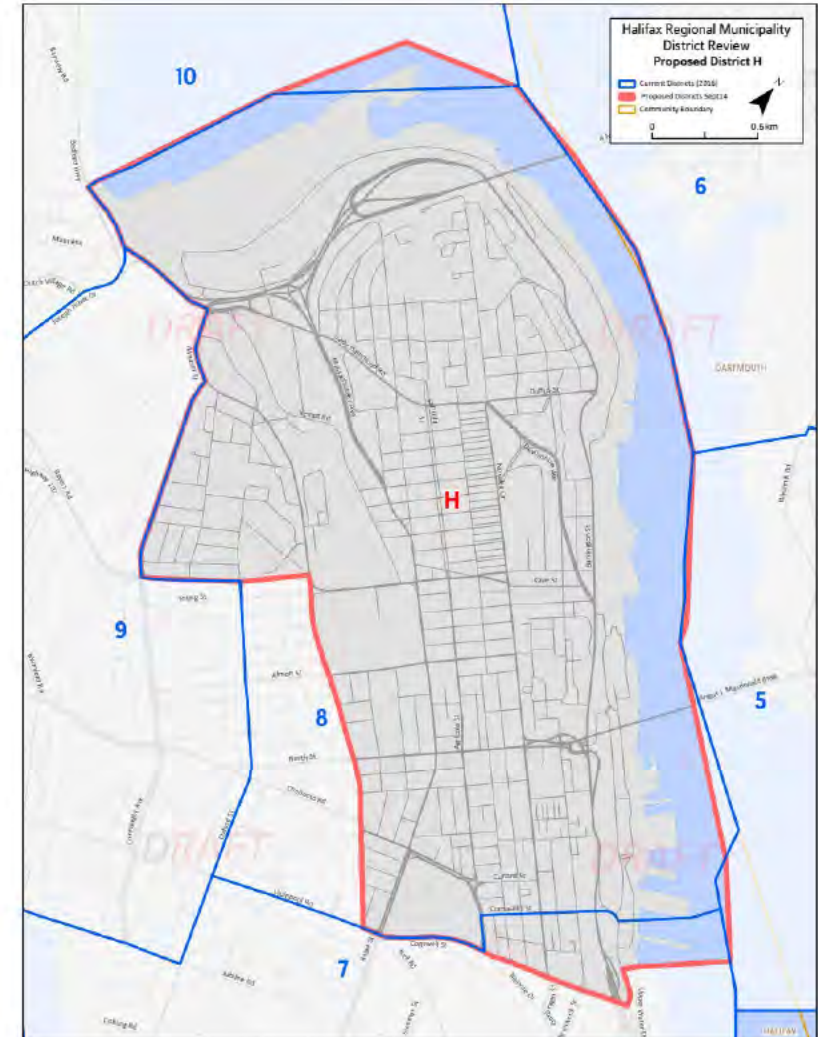
*Councillors note that changes are limited to proposed district H and are generally content with the minimal adjustments.*

## Pros:

- In general, Councillors indicated that the limited boundary changes that have been made are consistent with what residents have asked for in the past. There is recognition that the new boundaries (making the district somewhat smaller geographically) are defensible given the rapid growth that is easy to see in the area based on all the construction.
- It was felt that it is appropriate to change the southern boundary to Cogswell Street, where it was previously at Cornwallis Street, which was felt to make less sense given where businesses operate.
- Councillors felt that having the western boundary along Windsor Street makes sense.

## Cons:

- While some felt that it was unfortunate to move some of Quinpool Road, it was also seen as a sensible decision to keep the entirety of the business district within one district.
- Concerned that residents on Allan Street might be upset that are not in proposed district H but Councillors often do share responsibility for areas and can handle issues like this if they arise.



Although results are consistent among survey and engagement session responses, opinions are mixed concerning the proposed boundaries for district I. Notably, there is no overwhelming problem area to mention, however, opinions on all boundaries are mixed.

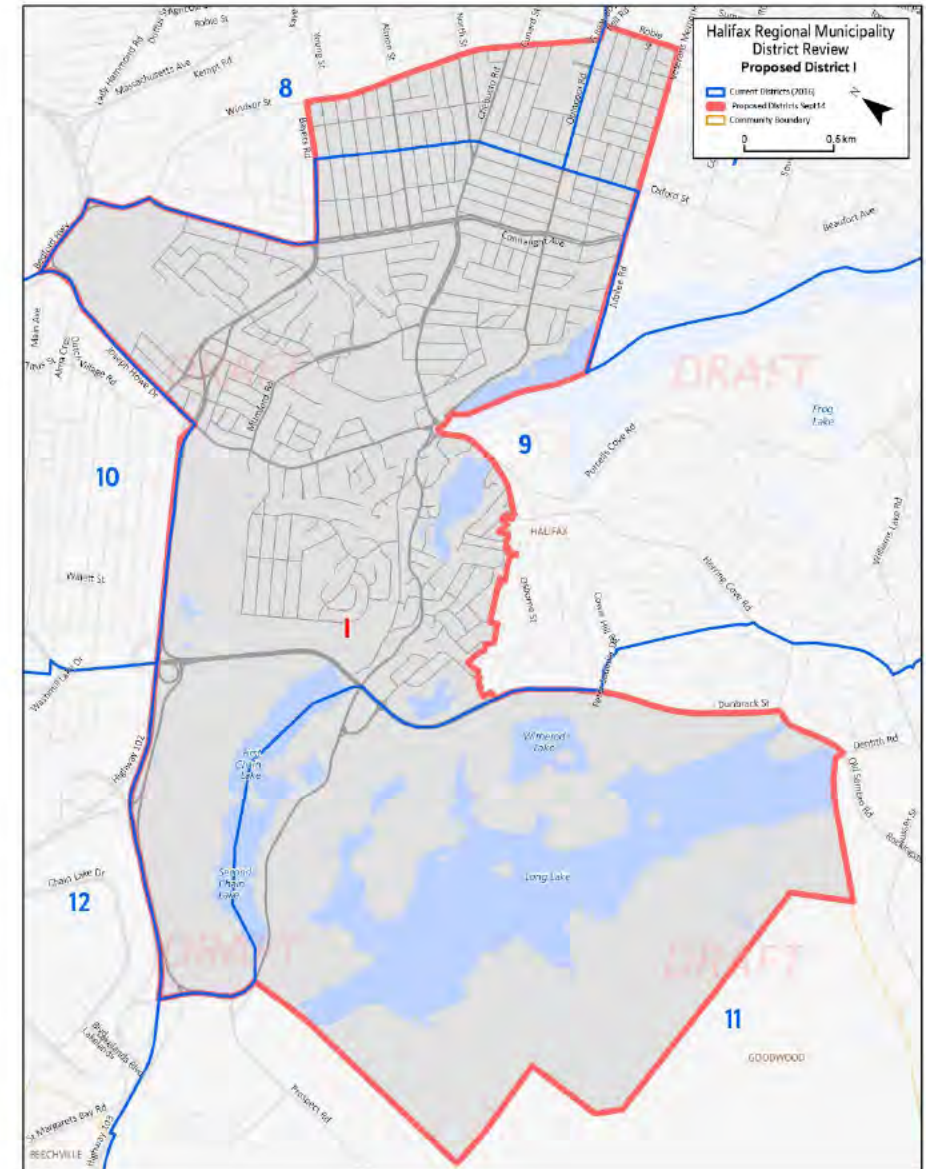
Results are consistent across demographic sub-groups.

### Key Concerns:

- Splitting of the Chocolate Lake recreation centre and recreation facilities.
- Not including part of Armdale within the district.
- Including Cowie Hill in this proposed district instead of in Spryfield.
- Including the whole of Long Lake within a single district.

### Key Benefits:

- Many of the areas within the district are felt to be communities of interest, despite some economic differences.





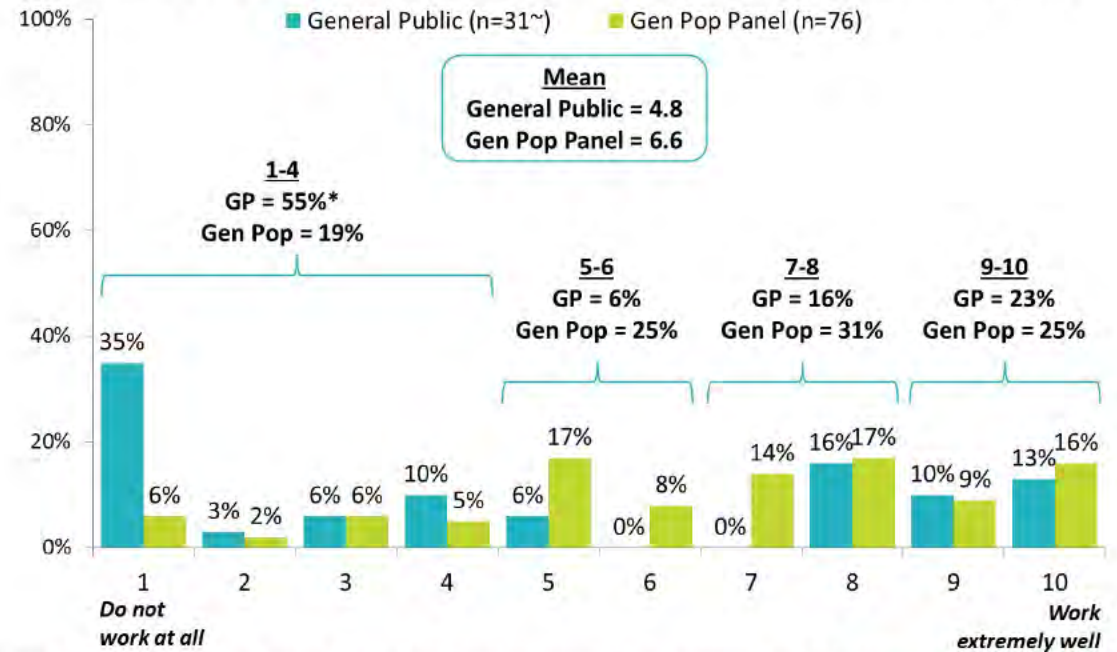


*Despite a small sample size, one-third of respondents from the General Public sample do not believe the proposed boundaries work well at all.*

Results are mixed, with those in the *General Public* sample offering lower scores than those in the *Gen Pop Panel*. More than half of respondents from the *Gen Pop Panel* sample give top box (7-10) scores for proposed district I. The findings also show that respondents who would be eligible to vote in proposed district I give higher scores (6.7) than those who would not be eligible to vote in district I (4.7).

## New Boundaries for District I Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well

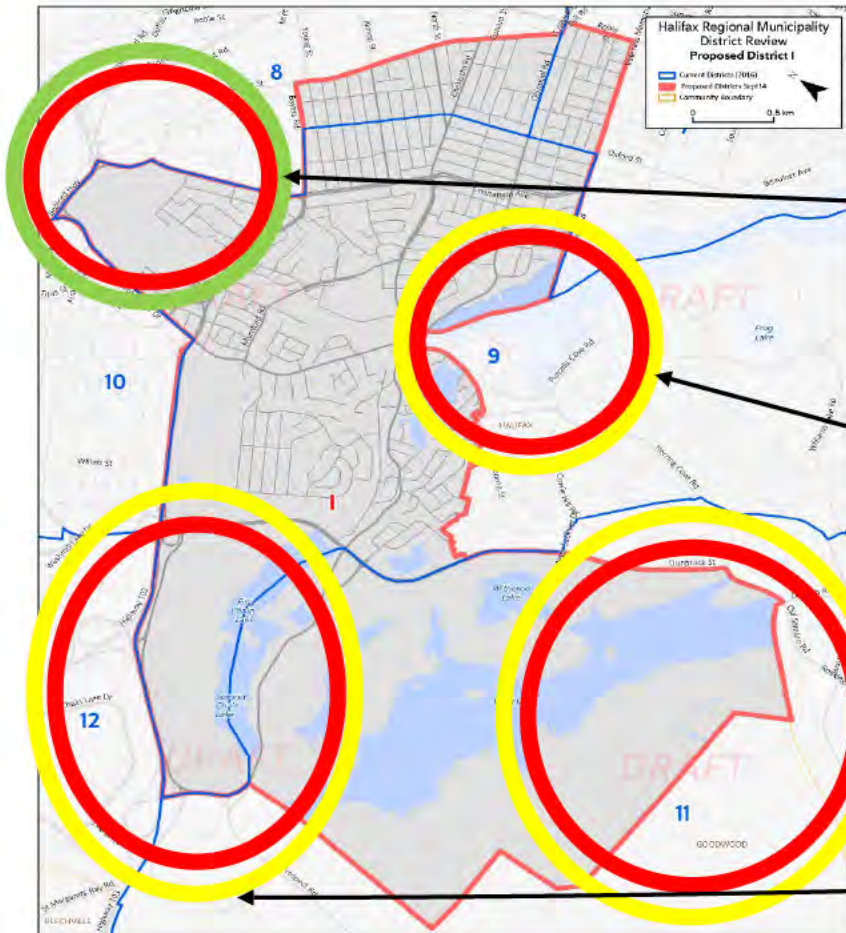


Q.B33: To what extent do you believe that the new district boundaries for DISTRICT I work well or not? *\*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Levels of agreement are low to moderate amongst both the General Public and Gen Pop Panel samples regarding specific areas of the proposal.

## Placement of New Proposed District Boundary for District I

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary



The new proposed boundary starts at the Bedford Highway and Windsor Street and will go southeast towards Connaught to Bayers Road and then northeast to Windsor Street.

The new proposed boundary goes south-easterly on Windsor to Quinpool Road and Robie then southeast on Robie to Jubilee. West on Jubilee to the Northwest Arm to the Armdale Rotary.

The new proposed boundary proceeds down Herring Cove Road to Osborne and southwest to Dunbrack Street, then south along Dunbrack and then westerly through Long Lake Provincial Park to east of Prospect Road.

The new proposed boundary proceeds north to St. Margaret's Bay Road, northwest to Highway 103 and then northeast along Highways 103 and 102 to Joseph Howe Drive which leads back to Bedford Highway Windsor Street exit. This boundary excludes the Halifax Exhibition Centre.

**Mean**  
General Public = 5.7  
Gen Pop Panel = 7.0

**Mean**  
General Public = 5.5  
Gen Pop Panel = 6.7

**Mean**  
General Public = 4.8  
Gen Pop Panel = 6.5

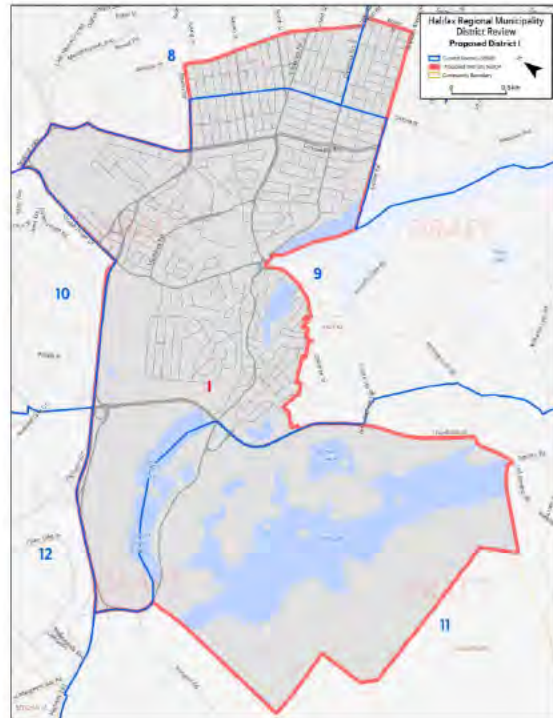
**Mean**  
General Public = 4.8  
Gen Pop Panel = 6.6

Q.B35A-D. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=30\*, Gen Pop n=76) \*Caution: Small sample size. This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District I** that related to current districts **7, 8, 9** and **11**. Comments seem to display mixed feelings. There is no specific area of concern shared by any large number of people. Some suggest leaving the boundaries as they are, but it's not an overwhelming opinion.

Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.



**Gen Pop Panel Score: 6.6 / 10 – (Sample size : 76)**  
**General Public Score: 4.8 / 10 – (Sample size: 31)**  
**\* Caution should be used when interpreting these results as the sample size is small**  
**Total number of comments: 107**

“

*This is whack. The boundaries are overlapping four distinct communities and demographics. Is this the intent? To have divisions among the populous and the elected councilor?*

*Types of neighbourhood vary quite a bit, and the boundary is rather convoluted, but it may be better than current.*

*Combining parts of Halifax West Armdale, with Clayton Park and Fairview, won't work well, they're different geographies and communities. All with growing populations.*

*I live in Cowie Hill, I should be included in the Spryfield District.*

*This seems to provide a greater commonality of interest because people on the central and western peninsula are grouped with fewer people on the mainland.*

*Keeps neighborhoods intact.*

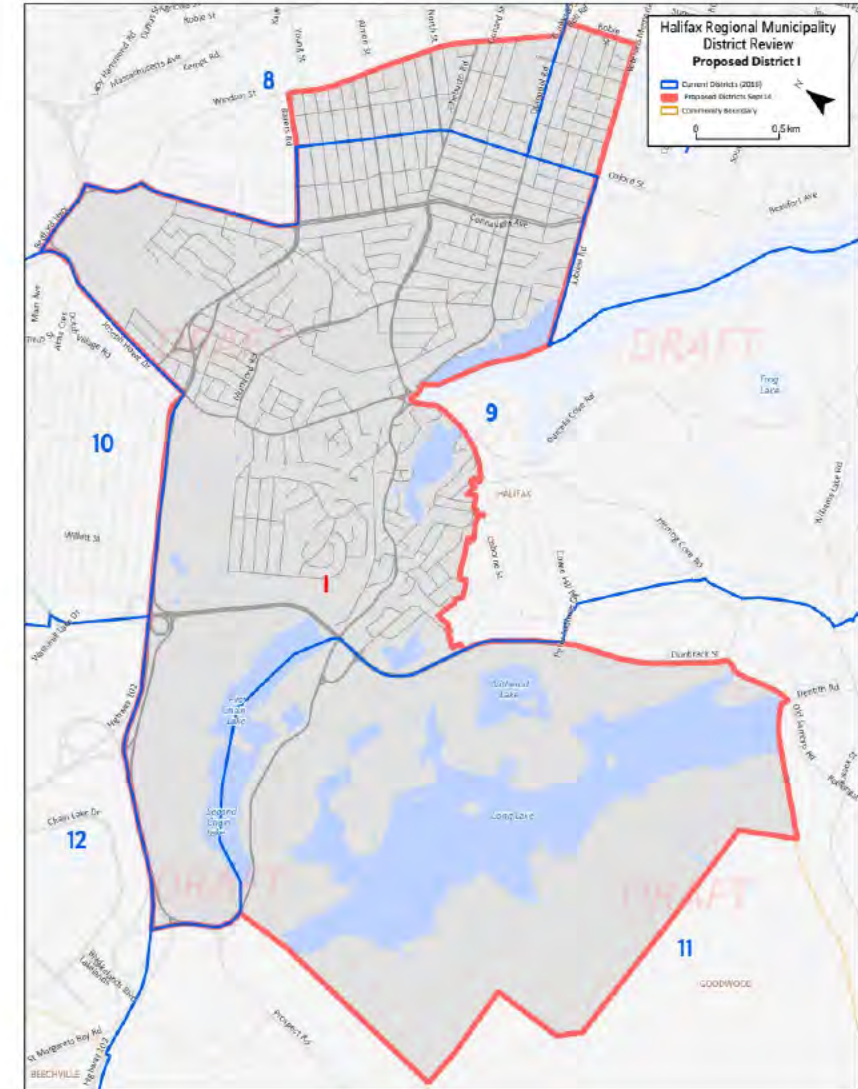
*The area between Oxford, Pepperell, Robie and Jubilee should stay in District 7. if the number of citizens is too large change Cogswell to Rainnie Drive.*

*I think it works well.*

*Residents indicate that Long Lake Provincial Park should not reside within a single district, but rather be split across multiple districts so it is a shared responsibility of all neighbouring communities.*

**Cons:**

- Residents expressed concerns that the Long Lake Provincial Park is entirely in proposed district I. The trails in this park are managed by the Long Lake Provincial Park Association which includes residents in the areas of Clayton Park and Beechville who are not in the same proposed district as the park, removing the close connection to the park. Some felt that there would be merit in having part of the park in districts I, J and L so that there is a shared responsibility for the park and there is more than one councillor responsible.



*Councillors are mostly in favour of the boundaries for proposed district I, but offer some minor suggested adjustments.*

## Pros:

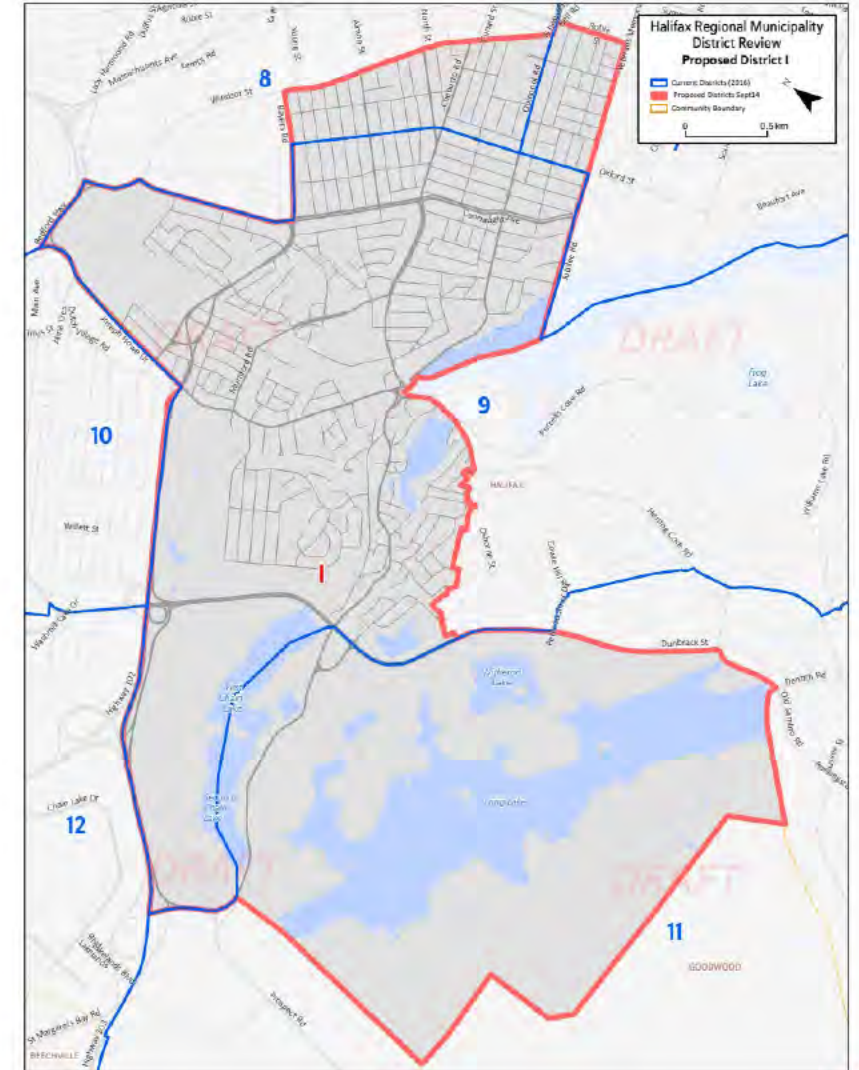
- Councillors indicated that they feel it makes sense to attach Armdale to the West End.
- Including Fairview up to Bayers Road was similarly felt to make sense as Fairview as lot in common with the St. Margaret's Bay Road area.
- Some felt it was positive to move the eastern boundary to Windsor Street and Robie Street such that residents living in communities on both sides of Oxford are included in one district.

## Cons:

- The community of Armdale (mainland in proposed I) including the western side of the Northwest Arm near the Armdale Yacht Club (in proposed J) was felt to be part of the same community and should be in the same district.
- Some noted that the Chocolate Lake tennis and basketball courts are currently split between I and J and should instead be in the same district.
- Some felt that it would make more sense to divide Long Lake between proposed districts I, K and L.

## Other Considerations:

- There was acknowledgement that although having the boundary at the up to Jubilee Road and Robie Street is not ideal but that there is also not an ideal cut off.





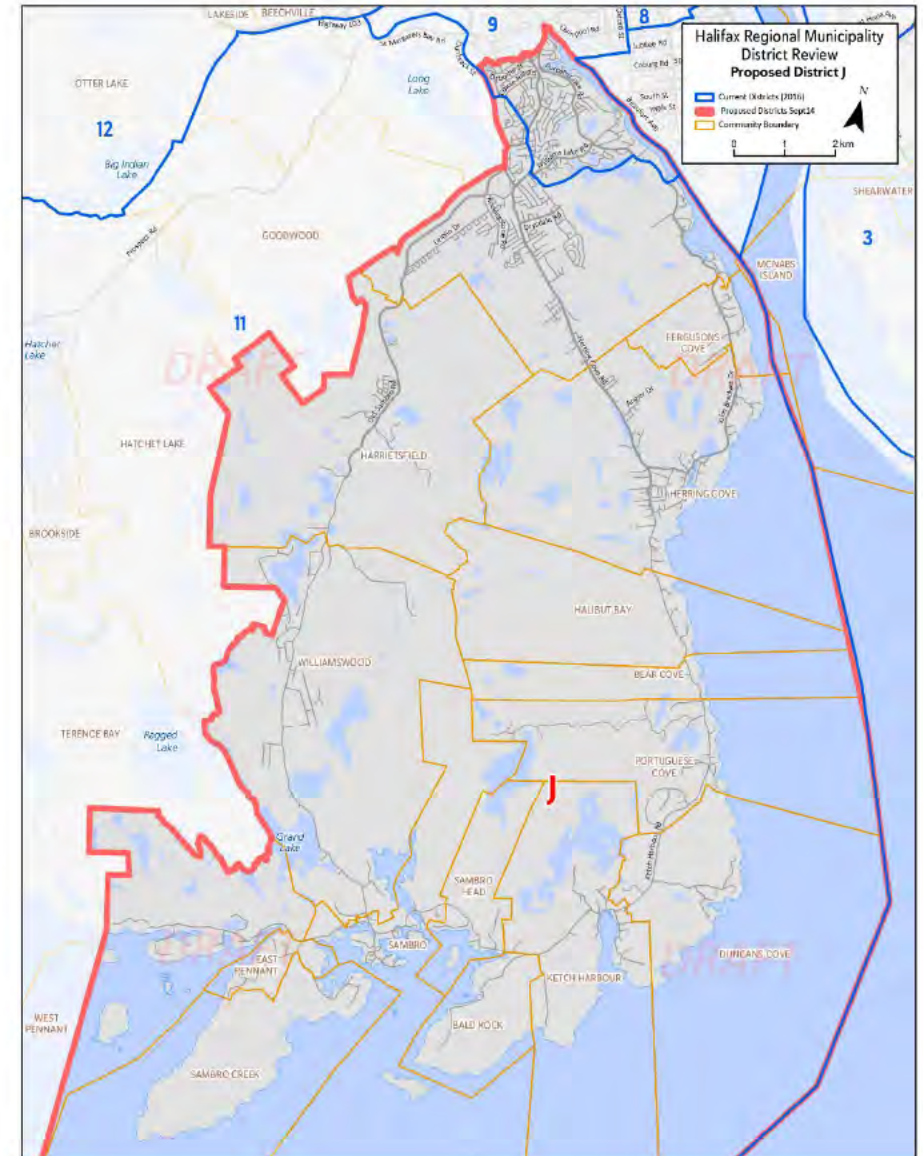
Results from the survey and engagement sessions are moderate in terms of satisfaction for district J boundaries. Opinions are mixed but many are pleased with the grouping of communities of interest. There are no specific problem areas to mention.

### Key Concerns:

- Some felt that excluding Prospect from this district was problematic given where people live, shop and work.
- Varied types of residential areas from very rural to urban within a single district.

### Key Benefits:

- Uniting all of Spryfield into a single district.



Results are moderate among both sample groups concerning the proposed boundaries for district J.

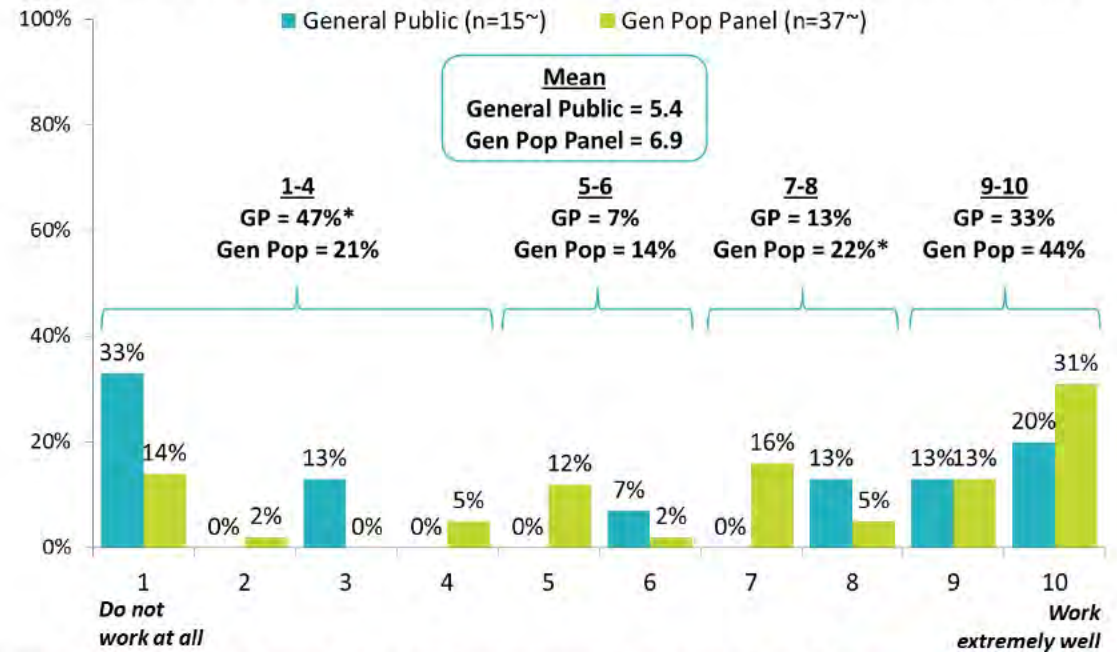
Survey results about district J are mixed, with some feeling both positively and negatively about this proposed district, though mean scores are overall seen to be moderate.

One-third of respondents from the *General Public* sample reported that they boundaries do not work at all for proposed district J. However, only one in six respondents from the *Gen Pop Panel* sample believe the boundaries do not work at all. It should be noted that very few individuals from the *General Public* completed questions related to this proposed district (n = 15).

Results are consistent across demographic sub-groups.

## New Boundaries for District J Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B37: To what extent do you believe that the new district boundaries for DISTRICT J work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Respondents from both samples express mixed levels of agreement concerning the specific proposed boundary placements for district J.

## Placement of New Proposed District Boundary for District J

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The proposed boundaries for District J are completely different than the current District 10.

The new proposed boundary starts from the Armdale Rotary, then proceeds down the Northwest Arm and along the coast, encompassing Crystal Crescent Beach Provincial Park to the Terence Bay Wilderness area.

The new proposed boundary then proceeds north following the West Pennant, Williamswood, Harrietsfield, and Halifax community boundaries.

The new proposed boundary proceeds north-easterly through the Long Lake Provincial Park to Old Sambro Road and follow Dunbrack Street northeast to North Herring Road at Osborne Street where it will meet back at the Armdale Rotary.

**Mean**  
General Public = 5.9  
Gen Pop Panel = 7.2

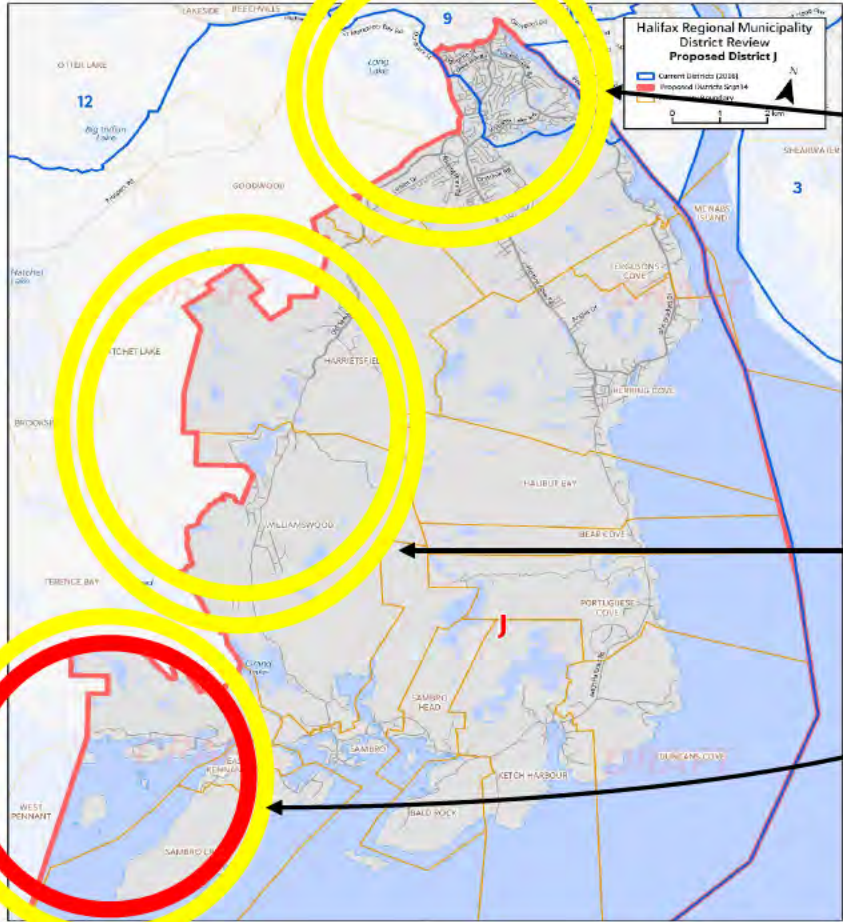
**Mean**  
General Public = 6.5  
Gen Pop Panel = 6.8

**Mean**  
General Public = 6.6  
Gen Pop Panel = 6.8

**Mean**  
General Public = 5.5  
Gen Pop Panel = 6.9

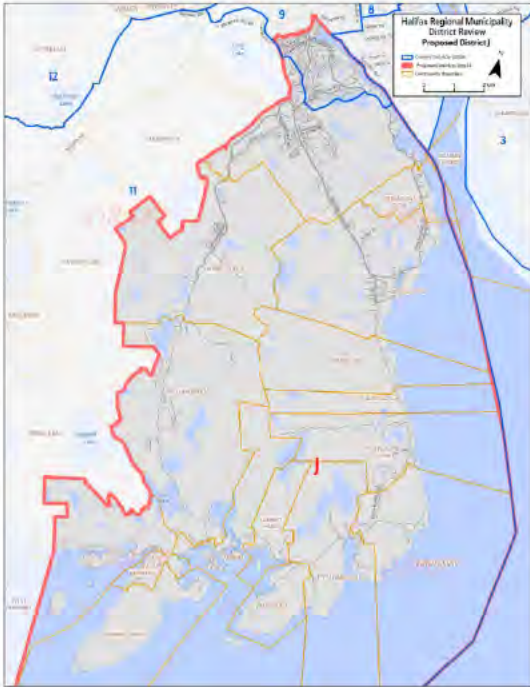
Q.B39A-D. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=15\*, Gen Pop n=37\*) \*Caution: Small sample size. This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean





Residents provided commentary regarding proposed **District J** that related to current districts **9** and **11**. Residents supported the changes suggested for the new boundaries. The majority of comments were positive about this proposed District.



**Gen Pop Panel Score: 6.9 / 10 – (Sample size : 37) \***  
*Caution should be used when interpreting these results as the sample size is small*

**General Public Score: 5.4 / 10 – (Sample size: 15) \***  
*Caution should be used when interpreting these results as the sample size is small*

**Total number of comments: 52**



*Holy smokes! Now I see it. Thank you. The needs, wants, and priorities in this/my community are different than those of the communities that currently make up our District. What you have laid out here for a new District J is spot-on. It makes perfect sense.*

*Lumping the urban and rural areas together does disservice to both.*

*Makes sense to split this District by access roads rather than coastal geography.*

*Too much of a mix between urban and rural. Population density is very different and service response times are different*

*Rural areas included in urban No common issues and problems Sambro has nothing in common with suburban areas except traffic*

*These communities all interact together and view themselves as one community.*

*It makes so much sense to separate Spryfield and the corresponding Herring Cove/Old Sambro loop from the adjacent but wholly unconnected Prospect/Peggy's Cove loop!*

*Public feedback reflects that the changes to proposed district J make the district feel more cohesive, although there is some debate about the western boundary.*

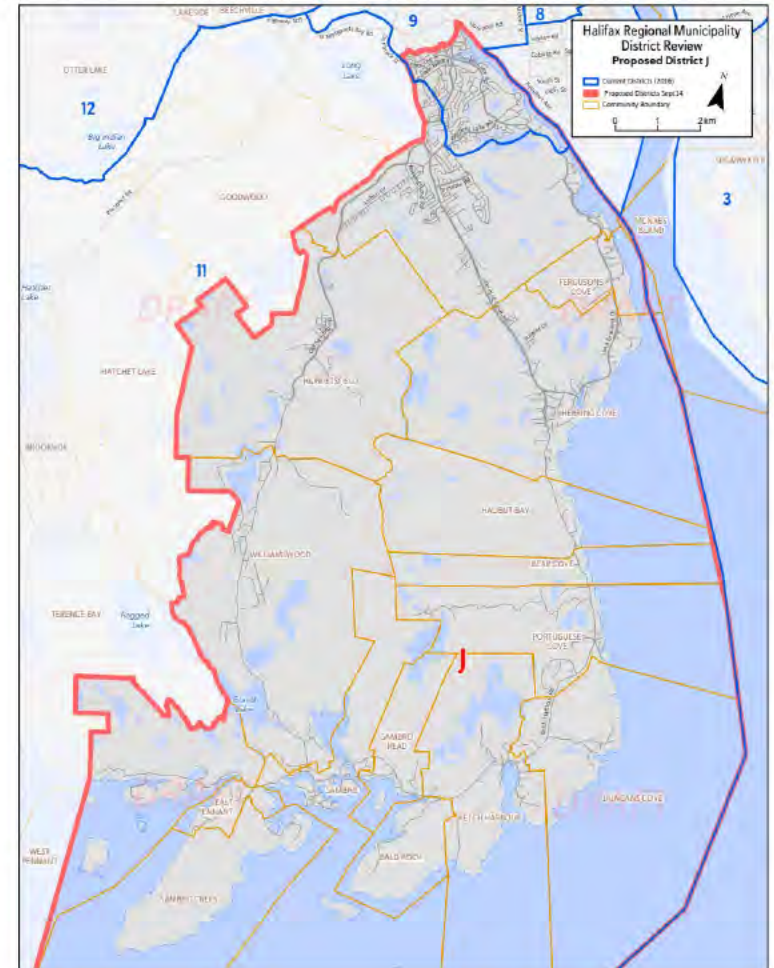
**Pros:**

- Public feedback was generally positive, indicating that they like that proposed district J encompasses the majority of the Spryfield community, and that the western boundary has been moved in closer to the east, making the district feel more cohesive.
- Changes were felt to make sense because there has often been commentary in the current district about where the councillor lives – Prospect or Spryfield. When the Councillor lives in Spryfield, Prospect residents do not feel represented and vice versa. It makes sense to separate the two because presently, these communities feel divided.

**Cons:**

- Some feel the boundary should move slightly more to the west to include Long Lake and Terrance Bay.
- Long Lake Provincial Park, or at least part of it, should be kept as part of Spryfield and included as part of proposed district J.

**“** *I do not agree with the projected growth rates, it will continue to grow rapidly and get out of hand quickly.*



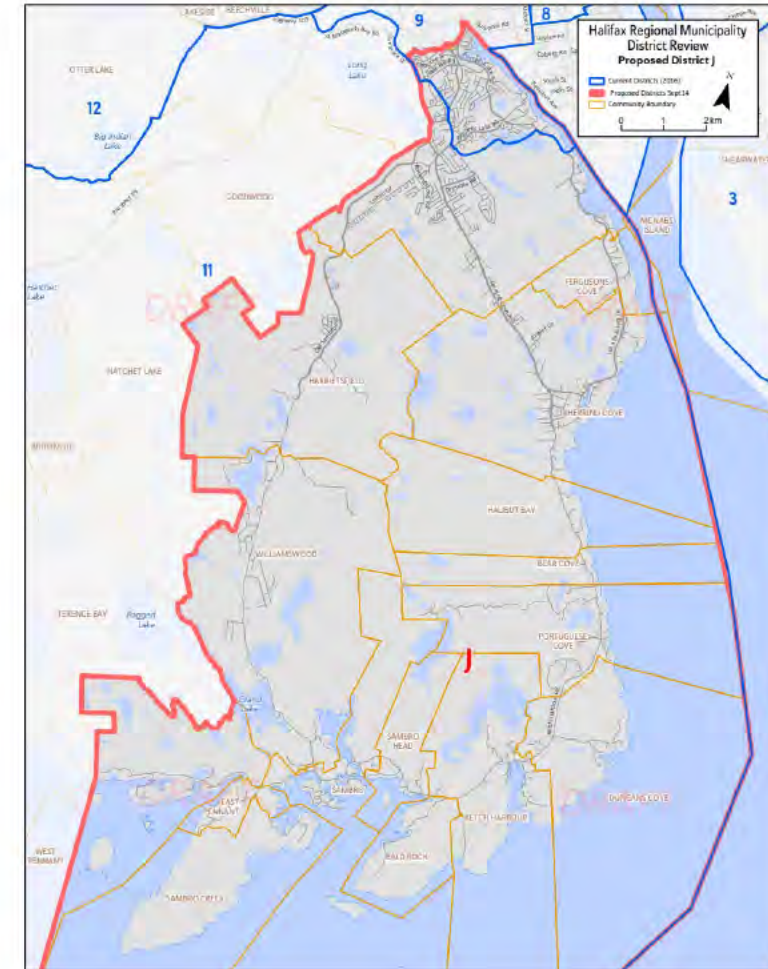
*Councillors generally felt that the proposal for district J makes sense.*

## Pros:

- There was an understanding that there are various arguments both for and against the inclusion of Prospect with the communities within proposed district J, though on the whole, the proposal was felt to be cohesive as a community, with a loop road uniting the area (around Sambro).

## Cons:

- There was also discussion that some parts of proposed district J could instead be part of the Bayers Lake or BLT communities. However, given the Sambro Loop access to the bulk of this district, it was felt to be a generally sensible decision.
- Parts of the proposed district (particularly on the southern side) do have more in common with communities along the 333 – coastal, fishing and rural areas.



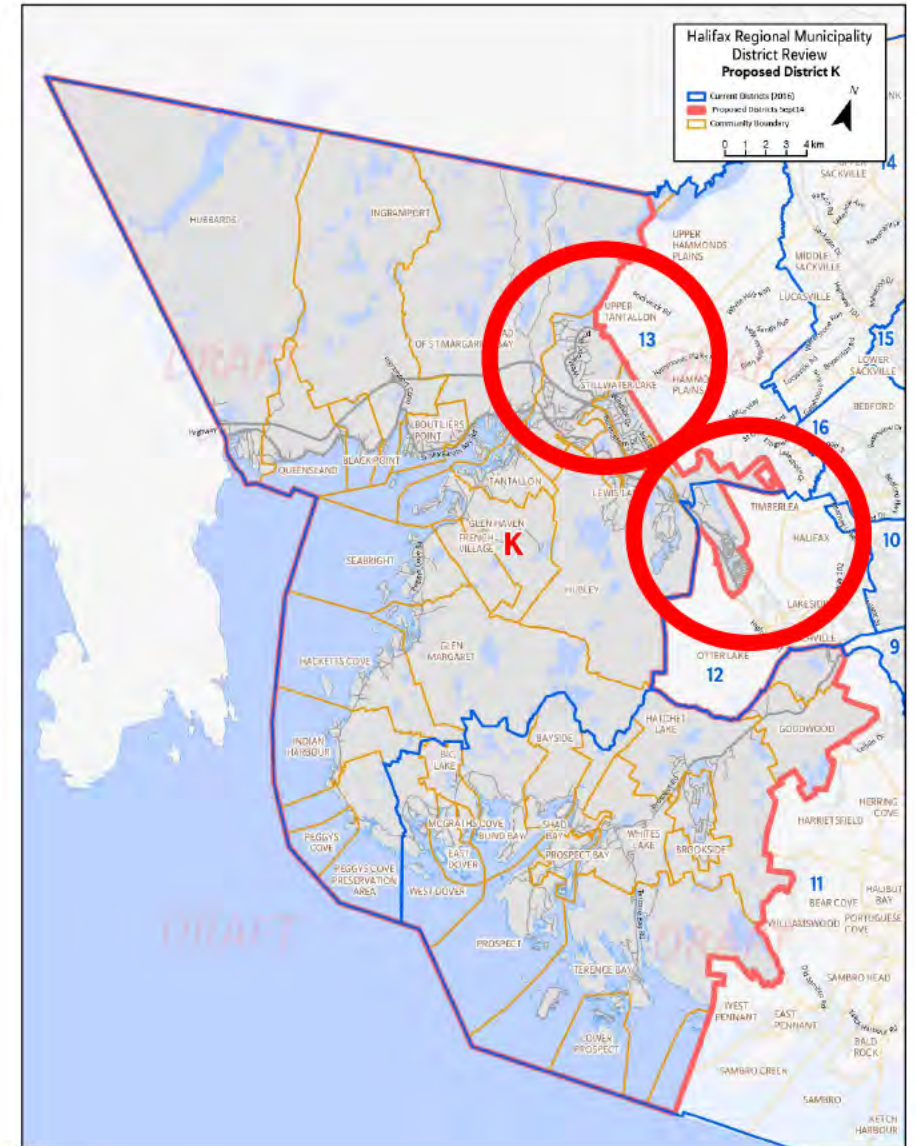
Results from the survey and engagement sessions are consistent. Residents from Timberlea and Tantallon are in strong disagreement with the proposed boundaries, however, those from the Spryfield and Prospect areas generally give positive feedback for the proposed boundaries.

### Key Concerns:

- Removing Timberlea from the 'BLT' community is problematic.
- Residents in the Tantallon area believe neighbourhoods around Stillwater Lake and Highland Park should be part of the same District.
- The geographic size of the proposed district is potentially too large for one councillor.

### Key Benefits:

- Uniting coastal and rural communities into a single area.



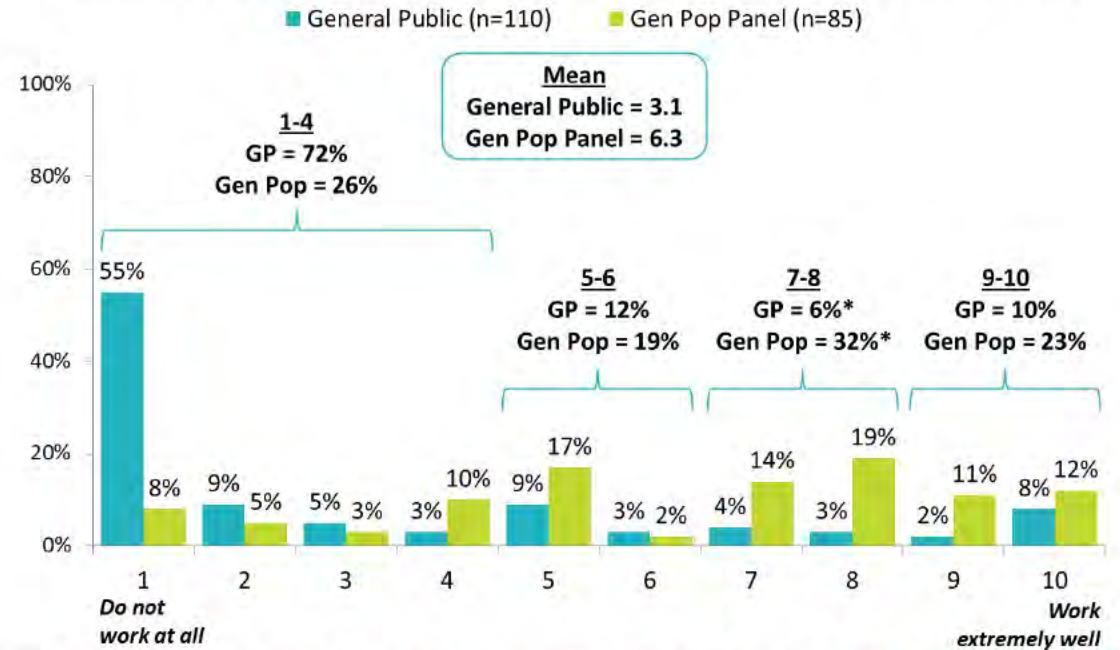
Results are mixed related to proposed district K, though one half of the General Public sample was strongly in opposition to the proposal.

While results from the survey are mixed, and many offering neutral scores, some residents feel extremely strongly that the proposal does not work, notably three quarters of the *General Public* sample. Indeed, among the *General Public* respondents, those currently living in district 12 gave the lowest scores (1.6) concerning the proposed boundaries for district K.

Results are consistent across demographic sub-groups otherwise.

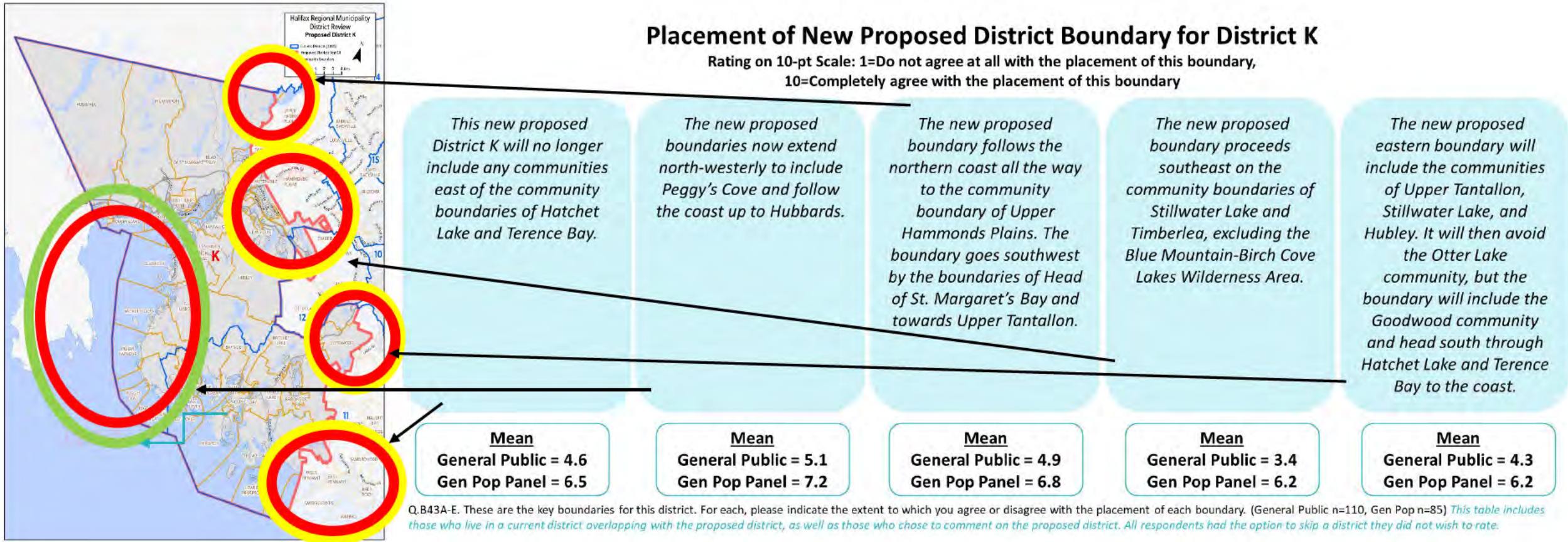
## New Boundaries for District K Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B41: To what extent do you believe that the new district boundaries for DISTRICT K work well or not? \*Due to rounding. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Levels of agreement with the proposed boundaries of district K are greater among respondents from the Gen Pop Panel sample, with scores being neutral or low among members of the General Public.



Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

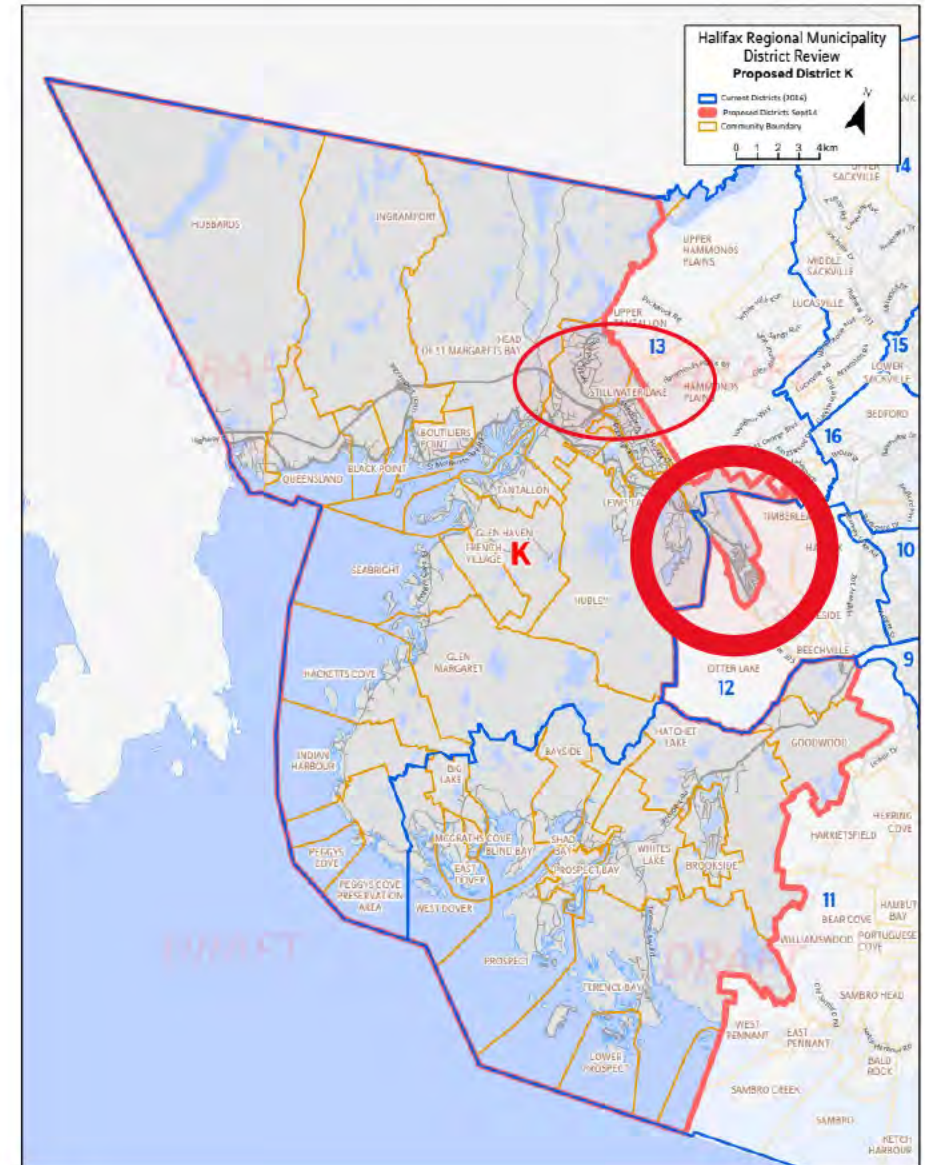
Residents provided commentary regarding proposed **District K** that related to current districts **11,12** and **13**. The concerns in this District relate to the division of Timberlea and Tantallon communities.

Most feel strongly about the fact that Timberlea is being divided into two Districts with this proposal. Residents believe the BLT community, Beechville – Lakeside – Timberlea, should remain connected in the same District.

In a similar way, residents in the Tantallon area believe neighbourhoods around Stillwater Lake and Highland Park should be part of the same District.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 6.3 / 10 – (Sample size : 85)*  
*General Public Score: 3.1 / 10 – (Sample size: 110)*  
*Total number of comments: 195*



*Timberlea commentary:*

“

*You're splitting the BLT boundary rather awkwardly and to what purpose? Why not include all of BLT?*

*Splitting Timberlea in half is not a good idea.*

*BLT needs to stay together and Timberlea should not be split!*

*It is dividing up the community of Timberlea. There is a great sense of community here now, don't ruin that!*

*Tantallon commentary:*

“

*Stillwater Lake, Tantallon area better related to Timberlea/Hammonds Plains communities.*

*Hammonds Plains and Upper Tantallon should be part of this District. These populations have more in common with the communities in this District than they do with the District they are proposed to join. These communities are the ones who use the Hammonds Plains road the most which is a significant concern of many people in this proposed District.*

*I believe Hammonds plains should be included with St. Margaret's as it was not Sackville.*

*These communities seem to align with similar interests so makes sense to have them together.*

*All included communities have similar characteristics.*

*The new boundaries far better represent the character, needs, and perspective than do the existing Districts.*



*Residents are generally in favour of no longer combining the Prospect area with Spryfield, but are not convinced that there is a fit with the suburban and rural communities along the South Shore.*

## Pros:

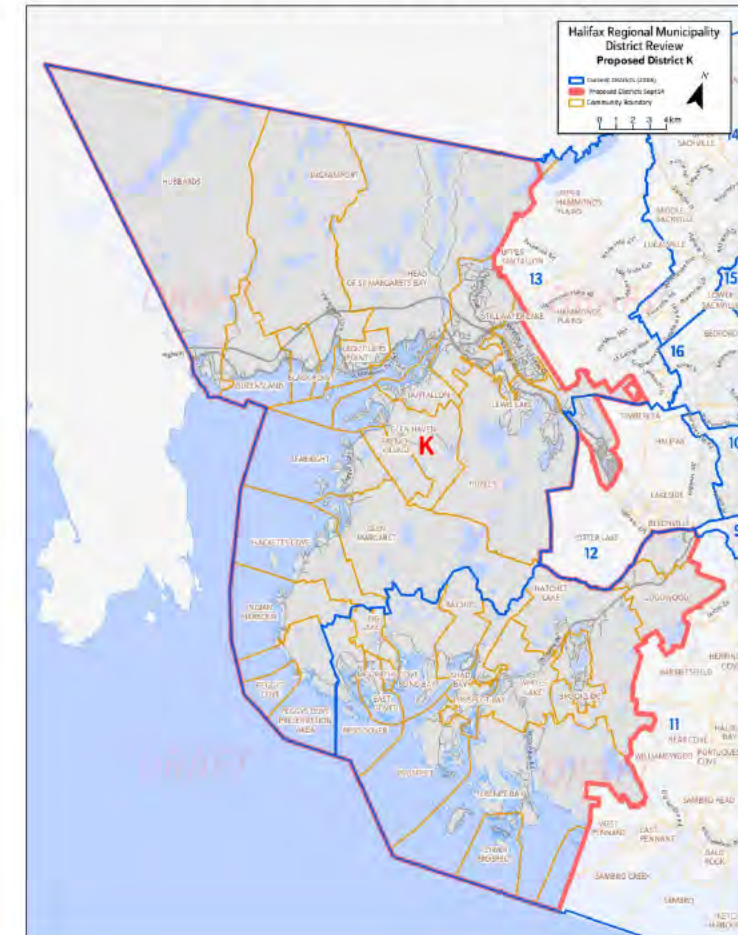
- Combining Prospect Road and South Shore communities makes sense to many residents, who indicated that all communities along the 333 are rural/commuter and coastal communities that do not have many similarities to the suburban areas surrounding Bayers Lake.

## Cons:

- Residents along the Prospect Road do not feel a strong connection with the South Shore communities because they are not travelling into the suburbs of Tantallon to get their groceries or go shopping, but rather are going into Bayers Lake or further into the city centre.
- The area is geographically very large, and there are concerns the land mass will be too much for one councillor to serve.
- Prospect residents express feeling ‘passed-off’ from one district to another with respect to the last few boundary changes and proposed boundaries.
- Some residents are concerned about number of electors as the count is already over and there is a perception that this area is experiencing growth.

“

*There really is not a good fit between Spryfield & Prospect Road, in that there are not a lot of commonalities (not even a road!). I believe that the new district K (11) is a good proposal.*



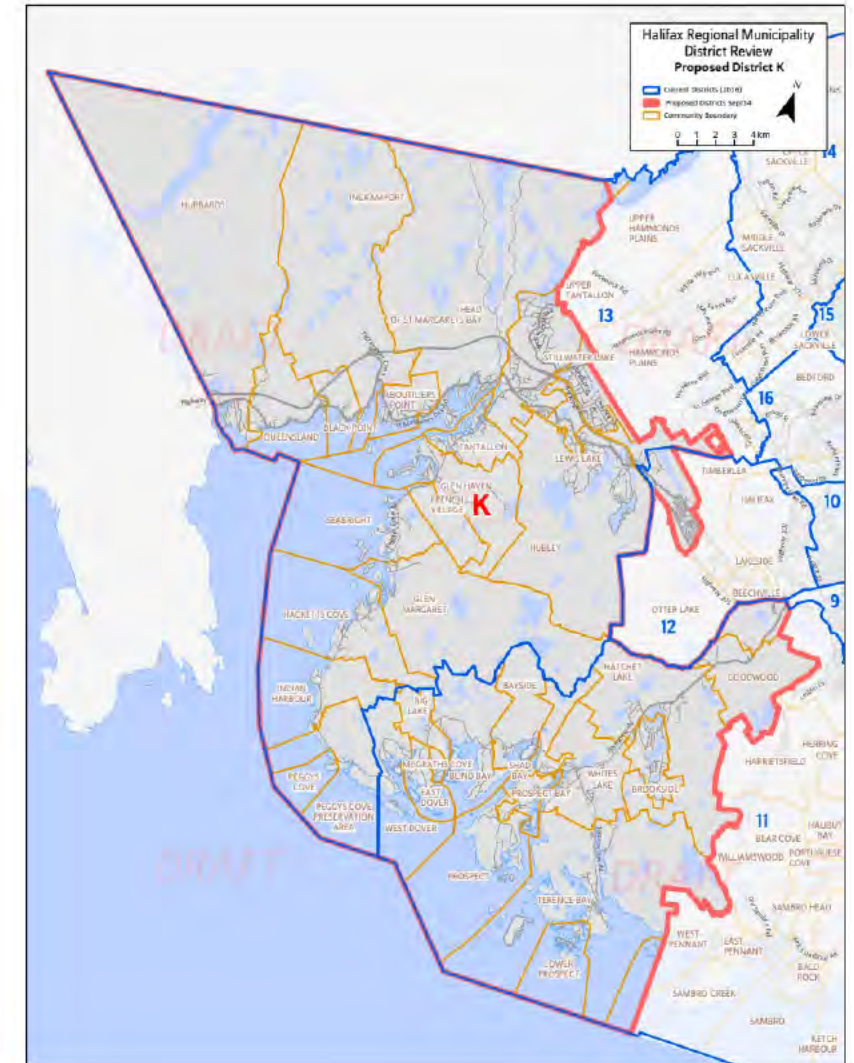
*Councillors express that Timberlea belongs in district L and present mixed opinions when it comes to the best fit for the Prospect area.*

### Cons:

- Councillors felt strongly that Timberlea should be moved out of this proposed district and included with Beechville and Lakeside in proposed district L.

### Other Considerations:

- Councillors had heard mixed opinions from residents. Some appreciate that there are shared interests among these communities while others says that rural interests will be lost because there are fewer rural councillors representing this point of view.
- Councillors expressed arguments for the Prospect area being included with communities along Route 333 (proposed district K), with BLT communities (proposed district L), or with Spryfield/Sambro Loop region (proposed district J).
  - K: Fits best with Route 333 communities in terms of land use
  - L: There are community relationships between Prospect and Beechville
  - J: Some had heard feedback from residents suggests there is a good fit for Prospect, as this is the grouping for the current districts.



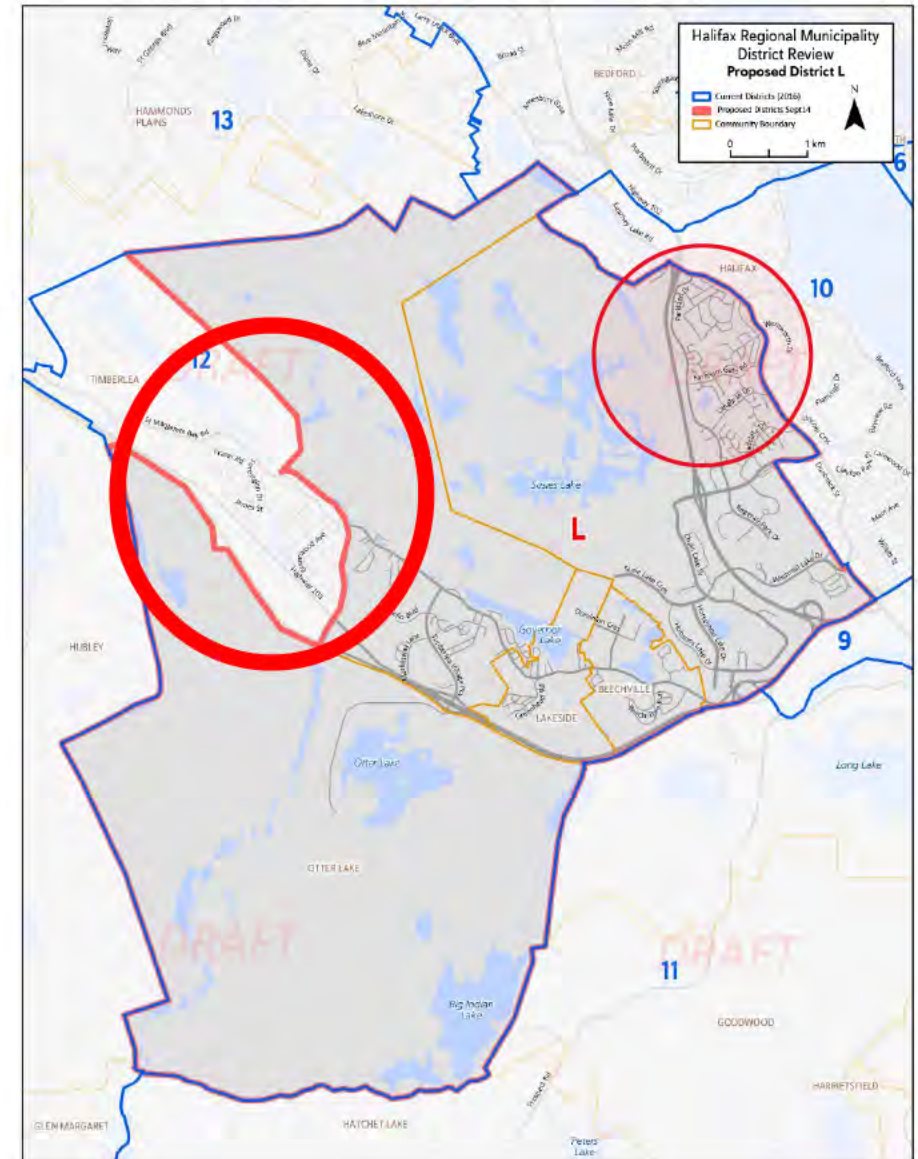
Although results are consistent between survey and engagement sessions results, levels of satisfaction or agreement with the proposed boundaries are quite low. The problem area for district L is the exclusion of Timberlea and the Greenwood Heights community.

### Key Concerns:

- Dividing the “BLT” communities by excluding Timberlea from district L.
- Continued division of Clayton Park across two districts.

### Key Benefits:

- Relatively little change from the existing district.



While results from the Gen Pop panel residents are mixed, respondents from the General Public sample give district the lowest overall mean score.

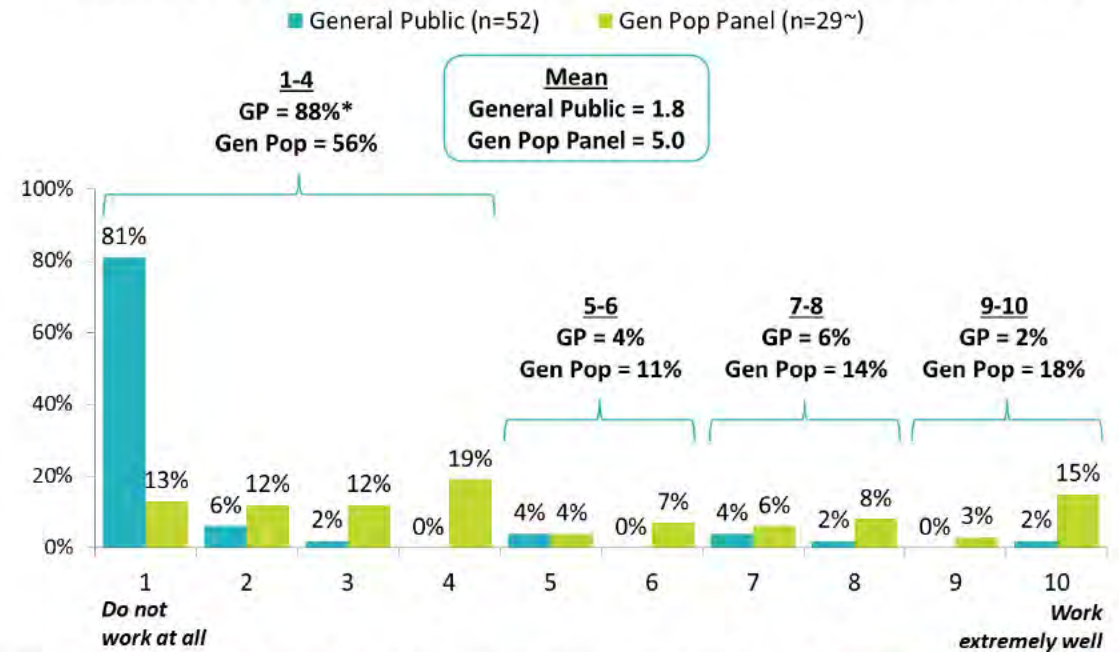
Members of the *Gen Pop Panel* offered neutral scores about proposed district L (mean score of 5.0), while those members of the *General Public* who accessed the survey via a generic link offered the lowest scores of any of the sixteen districts (mean score of 1.8).

Results from the *General Public* sample show that respondents who live in current district 12 report that the proposed boundaries for District L do not work at all.

Results are consistent across other demographic sub-groups.

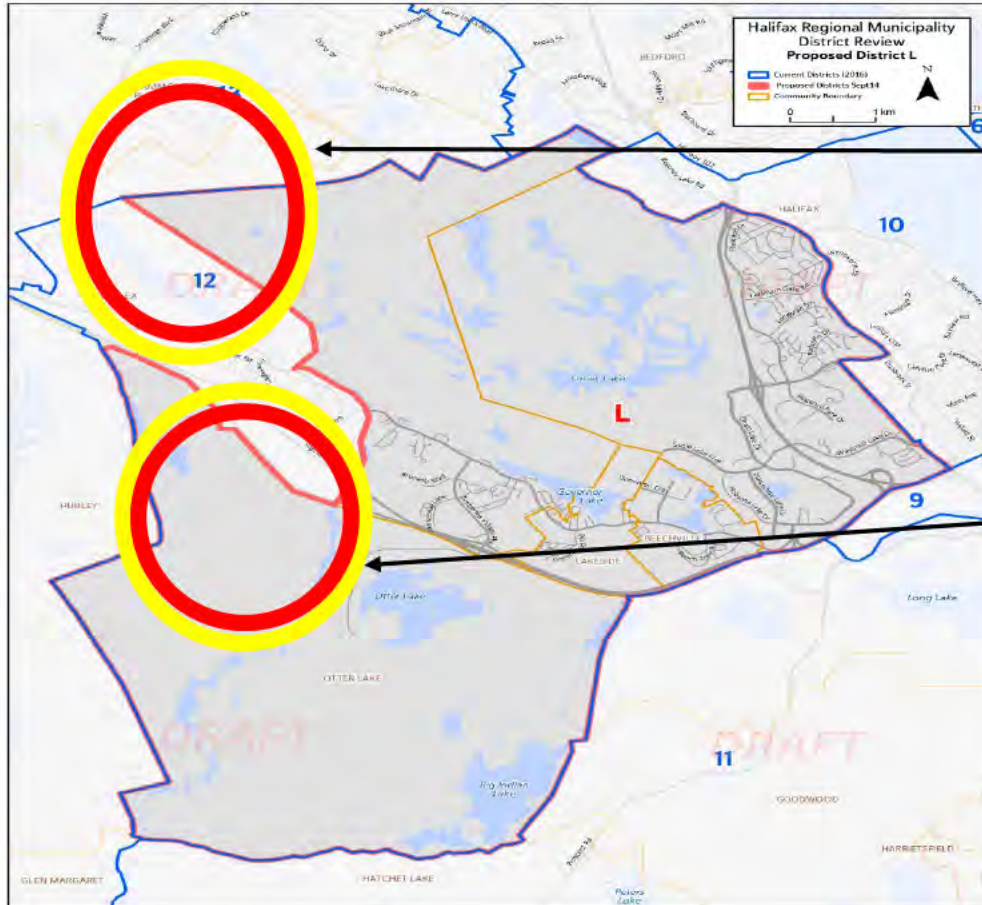
## New Boundaries for District L Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B45: To what extent do you believe that the new district boundaries for DISTRICT L work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

*There are very low levels of agreement concerning the proposed boundary cutting out Timberlea and the Greenwood Heights community.*



## Placement of New Proposed District Boundary for District L

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

*The new proposed district boundary will cut easterly down Highway 103 until the edge of the Greenwood Heights community.*

*The new proposed boundary will move north towards St. Margaret's Bay Road north of Ashgrove Lane through the Blue Mountain-Birch Cove Lakes Wilderness area back through Kearney Lake, Charlies Lake, and Washmill Lake to the Highway 102 and Kearney Lake Road intersection.*

**Mean**  
**General Public = 1.8**  
**Gen Pop Panel = 5.3**

**Mean**  
**General Public = 3.1**  
**Gen Pop Panel = 5.7**

Q.B47A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=52, Gen Pop n=29\*) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

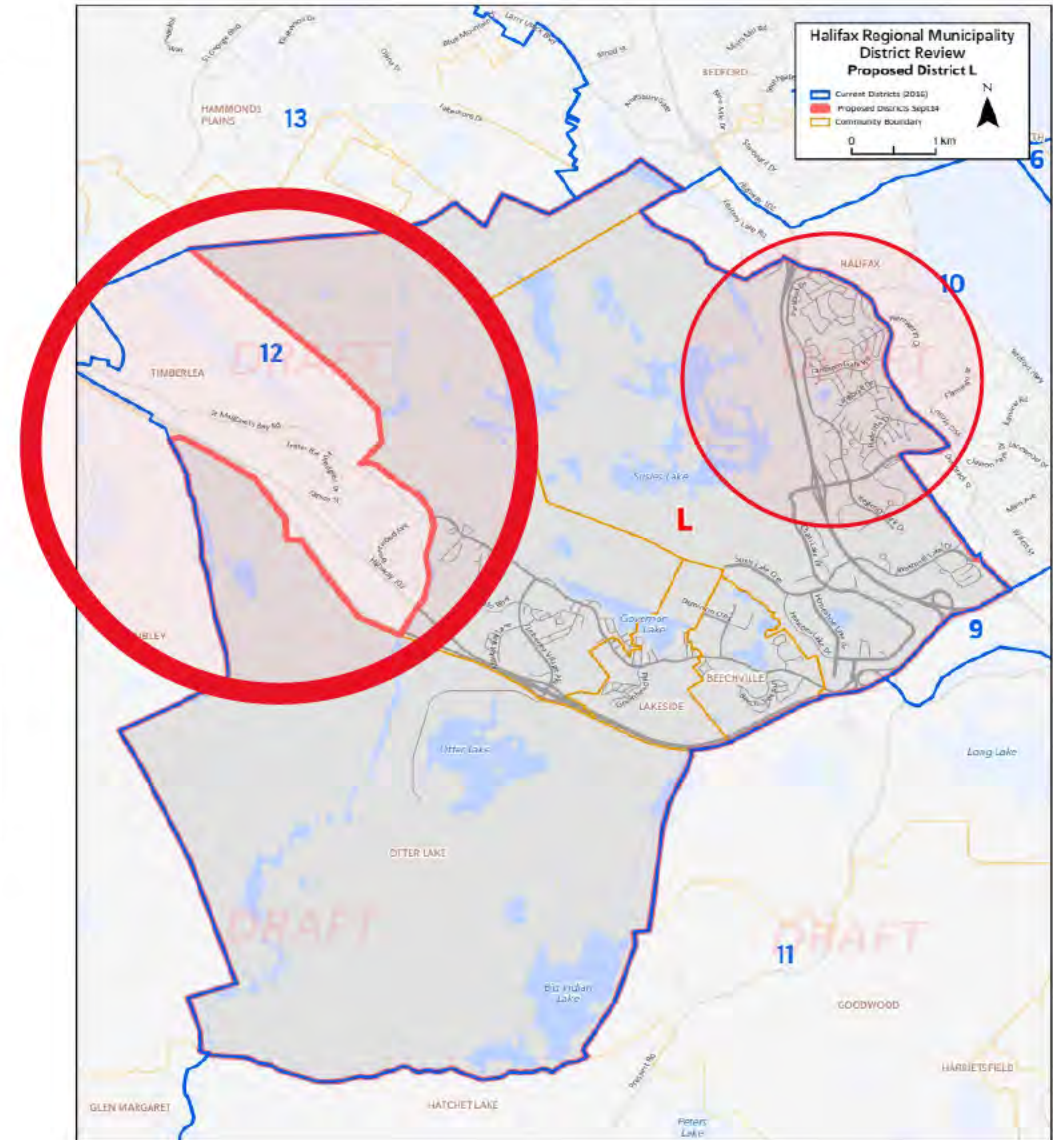
Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
 Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District L** that related to current district **12**. The strong concern in this proposed District is in relation to cutting out Timberlea.

There is strong support for keeping the BLT community, Beechville – Lakeside – Timberlea, together in the same District. Residents feel this new boundary divides a tight community. Similarly, some believe that the Clayton Park communities are being divided between two Districts. Some suggest moving the Clayton Park area (between Highway 102 and Dunbrack St) into newly proposed District M, leaving room for Timberlea to be included into District L.

Verbatim commentary shown on the next page offers some examples of residents' opinions about this proposed District.

*Gen Pop Panel Score: 5.0 / 10 – (Sample size : 29) \* Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 1.8 / 10 – (Sample size: 52)*  
*Total number of comments: 81*



*Timberlea commentary:*

“

*What is wrong with current boundaries? Spitting Timberlea into separate Districts doesn't make sense.*

*The community of Timberlea should not be split into separate Districts.*

*Splitting the Timberlea community is ridiculous... please do not follow through with this division.*

*Greenwood Heights and Glengarry should not be separated from the rest of the Beechville-Lakeside-Timberlea community.*

*The separation of part of Timberlea from the rest of Timberlea and the community of BLT (Beechville Lakeside Timberlea) is a ridiculous idea.*

*Timberlea needs to remain whole.*

*Beechville, Lakeside and Timberlea belong together.*

*Clayton Park needs to be in with District 10 and Beechville, Lakeside and Timberlea must stay together.*

*Clayton Park commentary:*

“

*The boundary on the Dunbrack side cuts the community into two.*

*Clayton Park West should go the other way...*

*Clayton Park needs to be in with District 10 and Beechville, Lakeside and Timberlea must stay together.*

*Clayton Park should remain with similar communities - other urban areas. Beechville, Lakeside and Otter Lake should be included with more suburban or rural areas.*

*Residents are concerned about the exclusion of Timberlea from district L as well as the inclusion of the Wedgewood subdivision in this proposed district.*

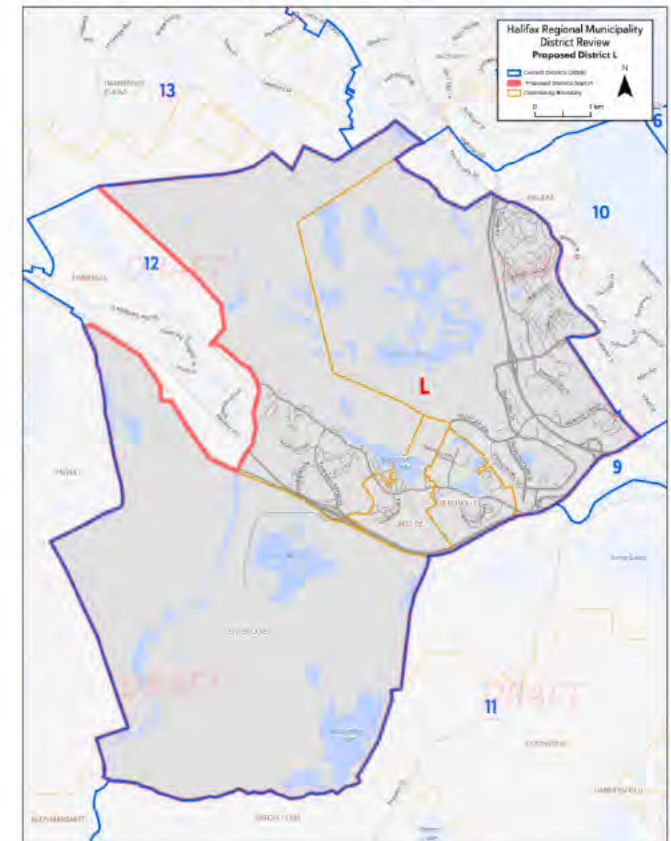
## Cons:

- Residents in Wedgewood believe they should be included with Clayton Park West (proposed district L) or Bedford West (proposed district P) as there is a perception that these communities are most similar.
- Some believe that all the communities/neighbourhoods that touch the Blue Mountain Birch Cove regional park should be enclosed in one district, while others feel that shared responsibility of an area like this is better.
- Some residents would prefer if the area of Clayton Park West/Wedgewood adjacent to proposed district M be removed from proposed district L and included in proposed district M. This because Clayton Park West and Clayton Park share families of schools and commercials areas.
- Many believe that Timberlea should not be split as it is currently part of a well-functioning neighbourhood association.
- Some residents noted that proposed district L has too many parks for which it is solely responsible, and concerns were raised that a single councillor may not be able to advocate for them all. The three parks include Western Common, Mainland Common, and Blue Mountain Birch Cove Lakes (BMBCL). Some residents feel that all surrounding districts should have a shared responsibility for this proposed BMBCL park as it would be too overwhelming for one district/councillor.
- Some residents are concerned that many of the newcomers in the region may not have been excluded when the count of electors when conducted.

“

*Do not split Timberlea, there is a very effective & engaged Residents Association with 13 neighbourhoods.*

*In the Wedgewood/CP area we would identify more closely with our neighboring communities of Bedford West or Clayton Park West where we live and work today.*





*Councillors are opposed to the exclusion of Timberlea from proposed district L and are in favour of wilderness areas being divided among councillors.*

## Cons:

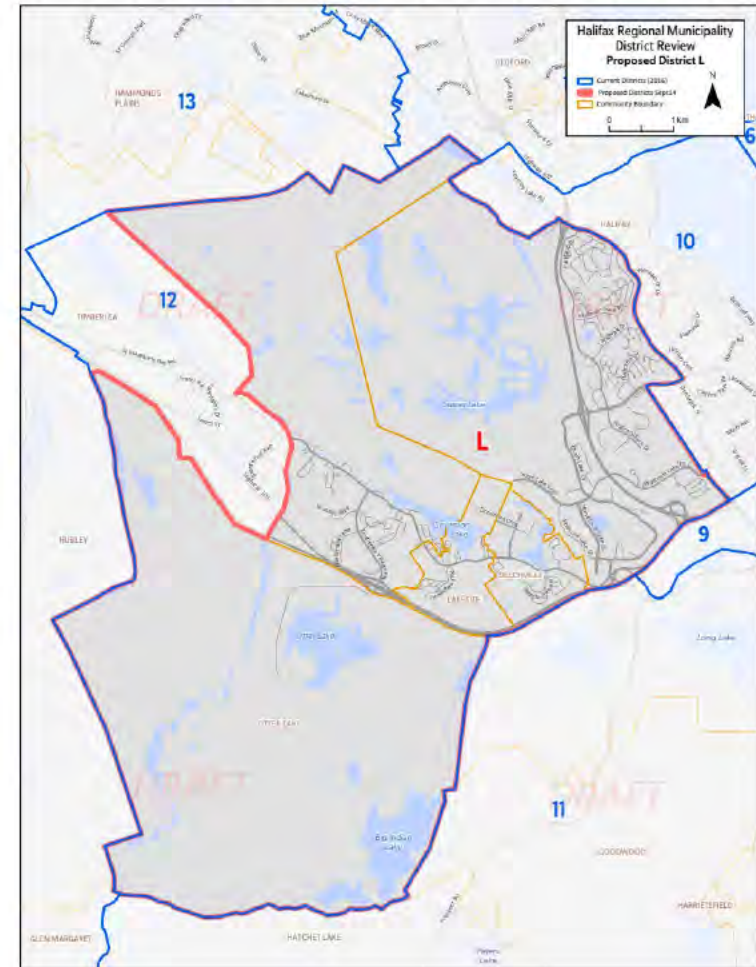
- Councillors noted that it would be better if Parkland Drive and the surrounding area was divided into multiple districts so that multiple councillors would have responsibility for these shared areas.
- Similarly, some felt that it would be better to have more than one councillor responsible for the Blue Mountain Birch Cove Lakes area.
- There is a clear view that Timberlea should be included in proposed district L. Everything that affects Lakeside affects Timberlea as well.
- It was felt that the community of Goldeneye should be removed from this is proposed district and into proposed district K as it is more rural.

## Other Considerations:

- If something has to be removed from proposed district L in order to make room for Timberlea, Clayton Park West could be moved to district M.

“

In reference to Beechville, Lakeside, Timberlea: *It would be a darn shame to split that community.*



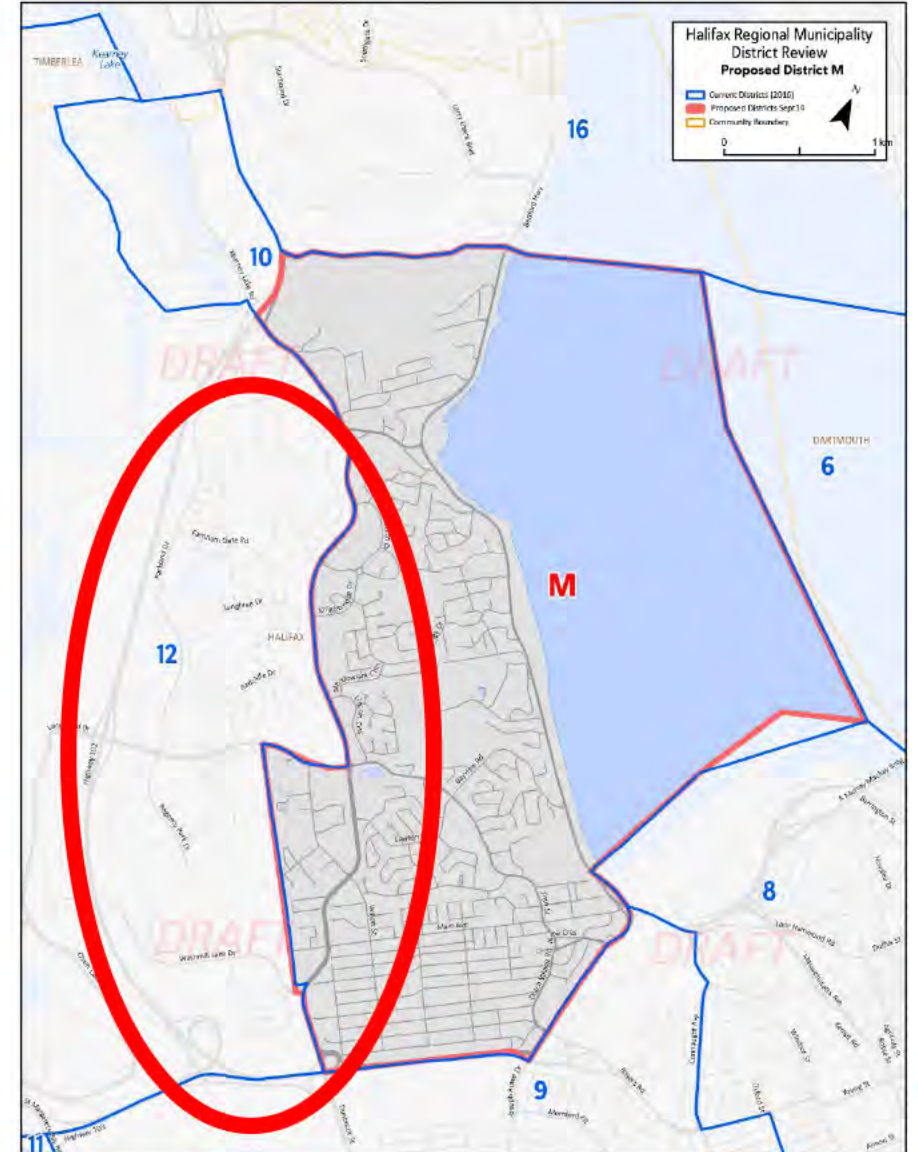
Feedback from the survey and engagement sessions are consistent, yet opinions are quite mixed. The one problem area to mention is the exclusion of the area between Highway 102 and Dunbrack Street.

### Key Concerns:

- The areas between the 102 Highway and Dunbrack being excluded from the district.
- Kearney Lake being excluded from the district.

### Key Benefits:

- Very little change from existing district.



Scores range from low to moderately high concerning the proposed boundaries for district M.

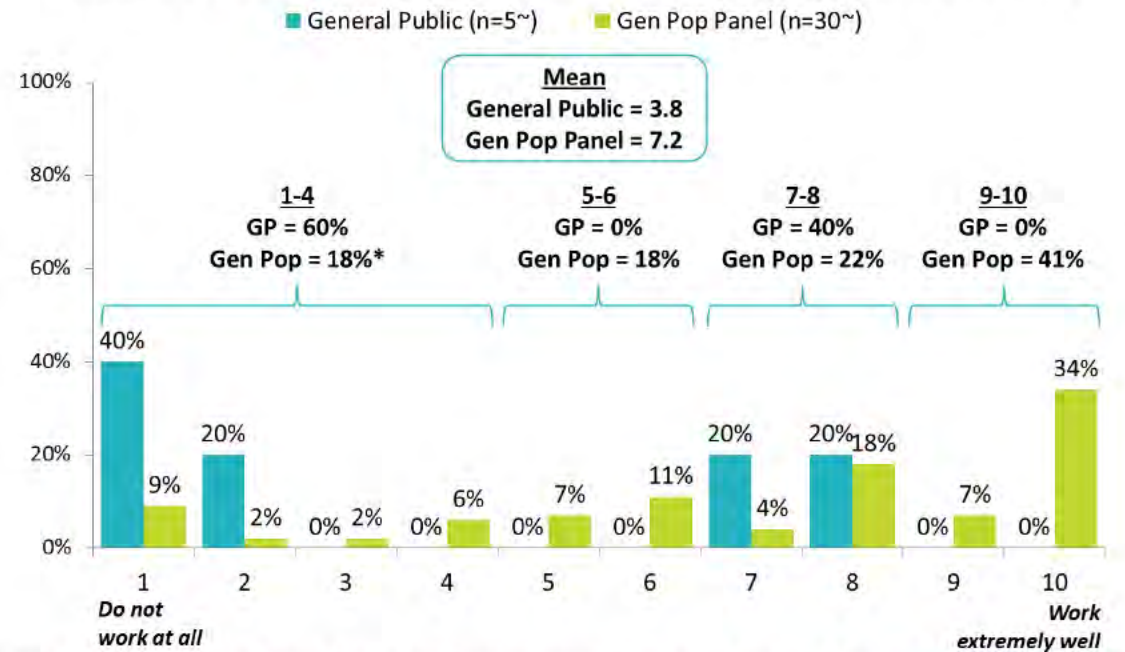
Results are mixed by the two sample sources, with those in the *Gen Pop Panel* offering higher scores, and those in the *General Public* who accessed the survey using a generic link being much more likely to offer low scores.

Two-thirds of respondents from the *Gen Pop Panel* sample give top box (7-10) scores concerning the proposed boundaries for district M, while only 40% of the *General Public* did so.

Results are consistent across demographic sub-groups.

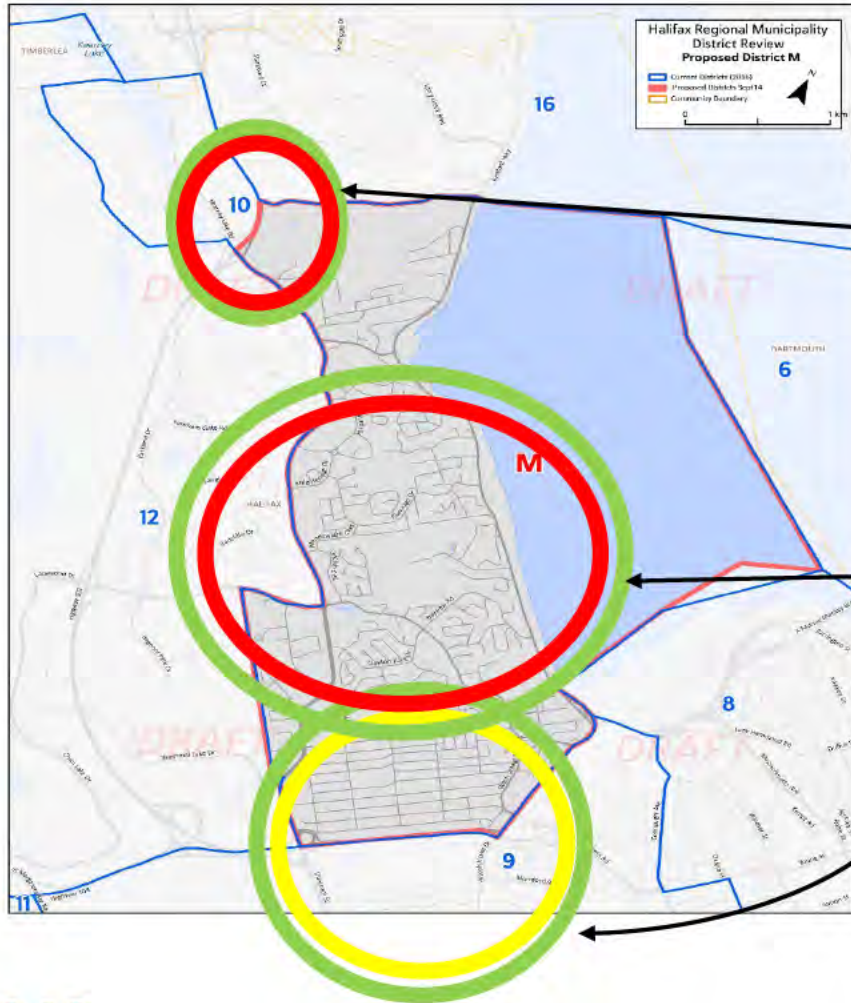
## New Boundaries for District M Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B49: To what extent do you believe that the new district boundaries for DISTRICT M work well or not? \*Due to rounding. ~Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Levels of agreement differ amongst the various boundaries proposed for district M, with the area around Kearney Lake Road, as well as parts of the 'middle' of the district also receiving lower scores from members of the General Public.



## Placement of New Proposed District Boundary for District M

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary starts at the intersection of Highway 102 and Kearney Lake Road.

The new proposed boundary travels north-easterly through Hemlock Ravine Park to the coast, then down the coast to the intersection of the Bedford Highway and Joseph Howe Drive. Boundary goes south down Joseph Howe to Highway 102. From Highway 102 the boundary goes south-westerly to Dunbrack Street and then northeast through the Halifax Mainland Common Park to Lacewood Drive. The boundary follows Lacewood Drive to Dunbrack Street and northwest to Kearney Lake Road and Highway 102.

The new proposed boundary on the south side is School Avenue.

**Mean**  
General Public = 4.4  
Gen Pop Panel = 7.5

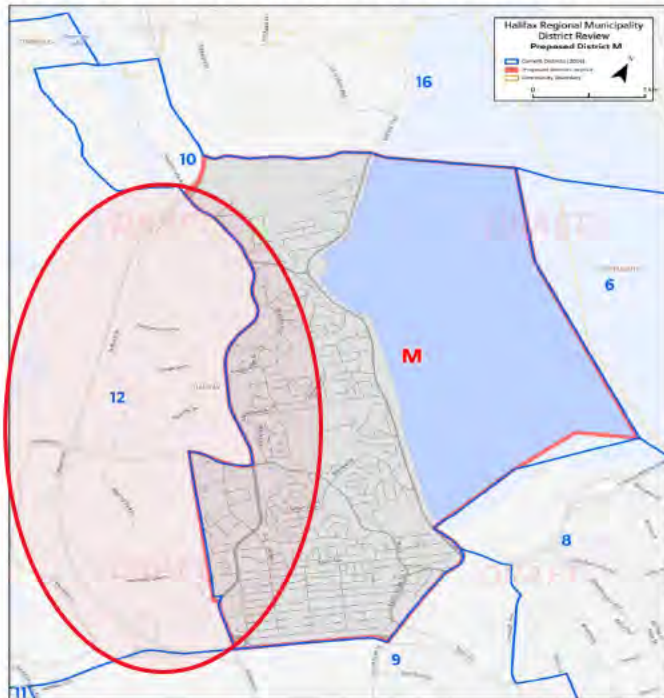
**Mean**  
General Public = 2.4  
Gen Pop Panel = 7.6

**Mean**  
General Public = 5.2  
Gen Pop Panel = 7.7

Q.B51A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=5~, Gen Pop n=30~) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District M** that related to current district 10. There is very little commentary about this District. The feedback seems mainly positive, despite some lower scores from members of the general public. Some suggest that the area between Highway 102 and Dunbrack St could be included within the boundaries of proposed District M.



Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 7.2 / 10**  
 – (Sample size : 30)\* Caution should be used when interpreting these results as the sample size is small  
**General Public Score: 3.8 / 10**  
 – (Sample size: 5)\* Caution should be used when interpreting these results as the sample size is small  
**Total number of comments: 35**

“

*The boundary between the Bedford highway and Dunbrack is an easy one to understand.*

*This seems appropriate.*

*It seems to be good size for District.*

*It is very similar to the prior layout. It shouldn't change the demographic of voting much.*

“

*I think it should push to 102 on the West side.*

*I think Clayton Park West shouldn't be cut off.*

*Everything from the 102 to the Bedford highway should be thought of the same community.*

*Fairview should be paired with Bayers lake and the BLT. Rockingham and Wedgewood/Birch cove should be in the same District. I'd like to have a voice in an area that my kids actually go to school (elementary).*

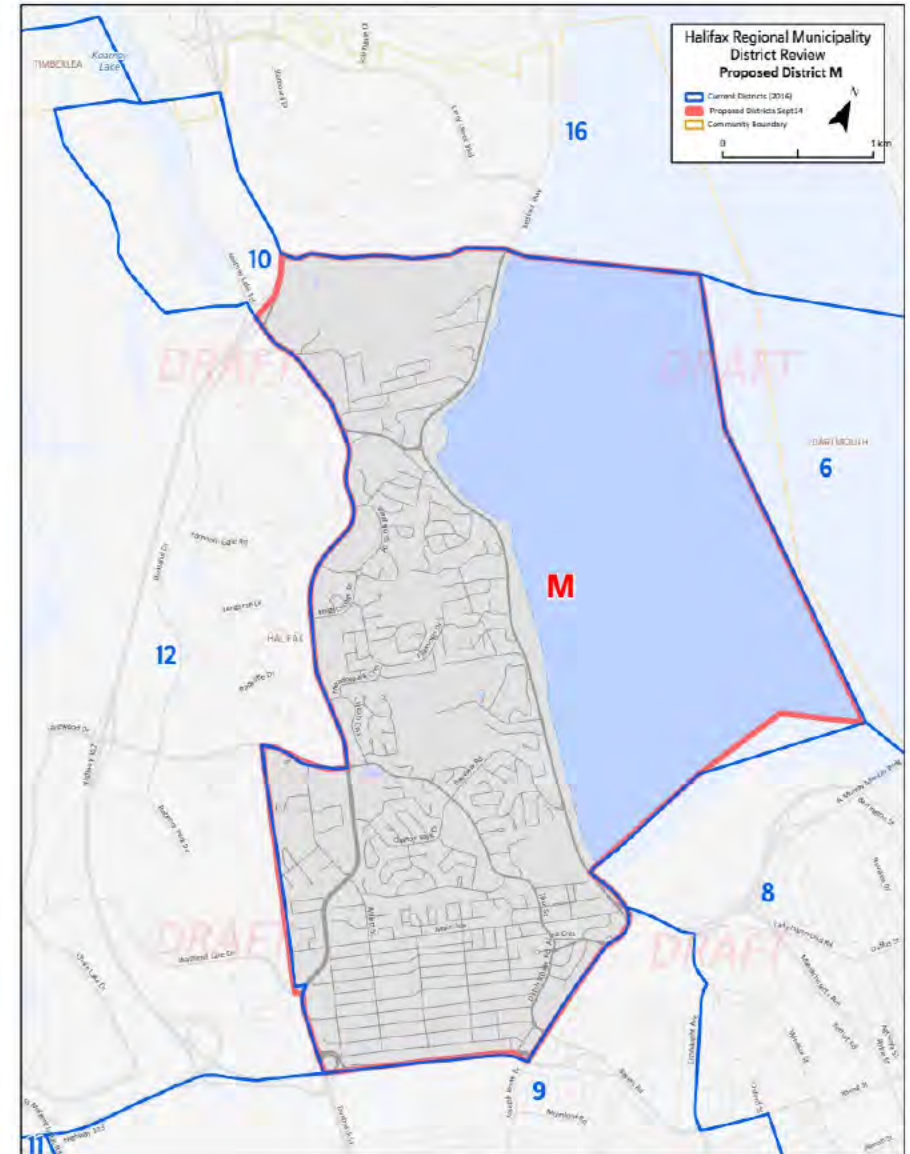
*Councillors provide very minor suggestions for boundary adjustments to proposed district M.*

**Pros:**

- Councillors endorse Fairview, Rockingham and Clayton Park staying together within this proposed district.

**Cons:**

- It was felt that part of the Blue Mountain Birch Cove Lakes regional park should be kept in proposed district M, as multiple councillors should represent this area.
- Some felt that the special planning area in Larry Uteck should be part of proposed district M as this area is going to be developed in the very near future. There was the view that less focus should be placed on the anticipated growth in Seton Ridge, as this development is expected to be less imminent.
- Some concerns that Kearney Lake should be shared among Councillors rather than included in a single district.





# District N - Summary

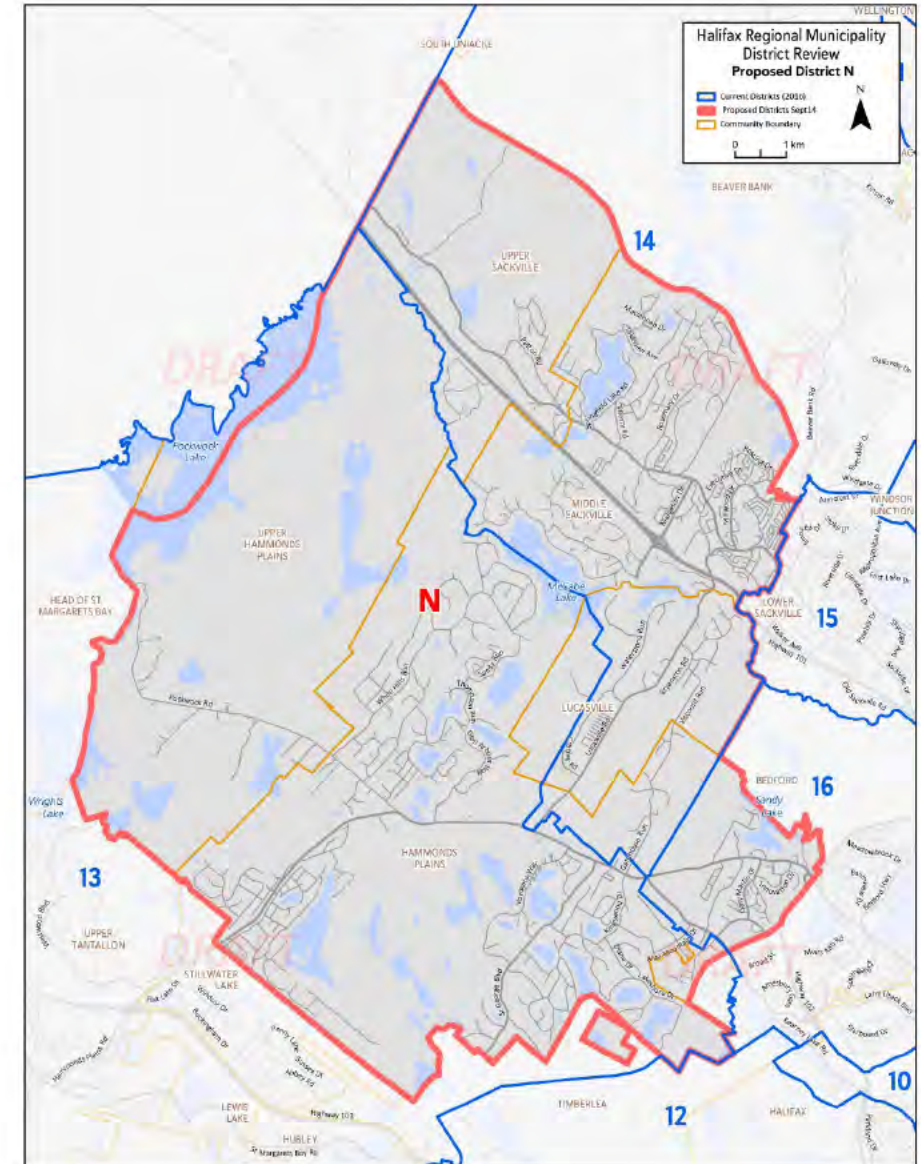
Results from the survey and the engagement sessions are both moderate in terms of satisfaction and agreement with proposed district N. The problem area for identified for this proposal is West Bedford, which is felt to be a community with little in common with the rest of the district.

## Key Concerns:

- Inclusion of West Bedford in the proposed district.
- The view that Hammonds Plains and Sackville are very different communities that share very little interests to be grouped together in a single District. There are also mentions of keeping Sackville connected to Beaverbank as they share more similarities.
- Exclusion of areas closest to Tantallon (White Hills, Highland Park, Stillwater Lake) that are felt to be part of Tantallon and should not be split.

## Key Benefits:

- Uniting Lucasville and Upper Hammonds Plains.



Nearly one-half of respondents from the General Public sample believe that the proposed boundaries for district N will not work at all, while scores are more neutral to positive among the Gen Pop panel members.

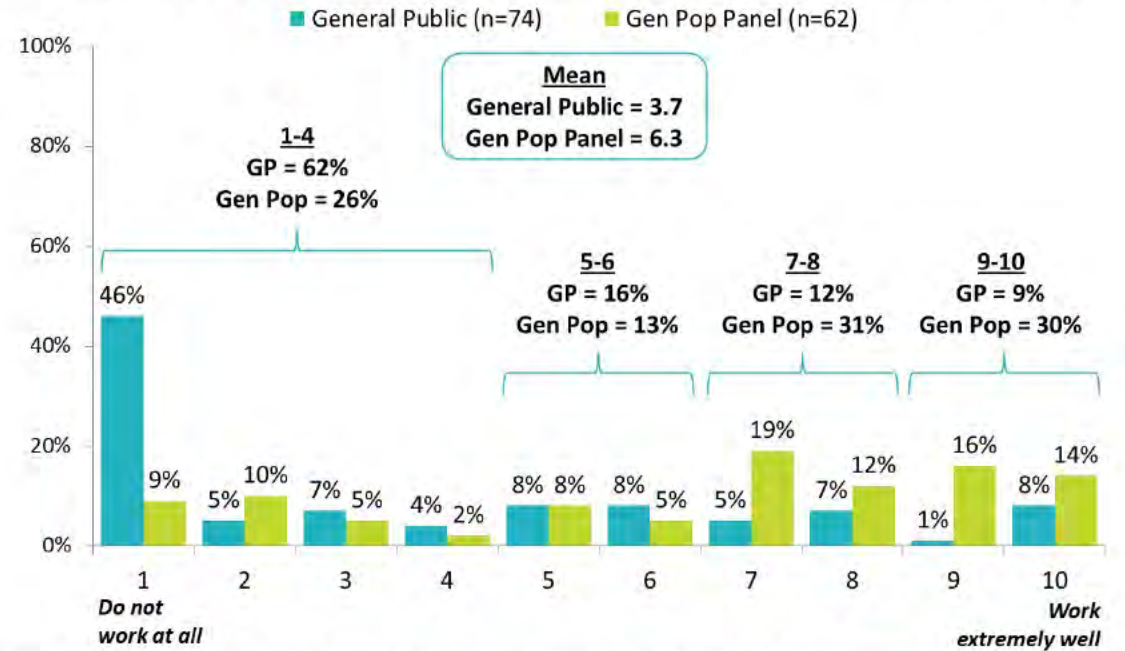
Results show moderate to positive scores among members of the *Gen Pop Panel* (mean score of 6.3), while members of the *General Public* were more critical of this proposed district (mean score of 3.7).

Those living in the current district 13 more commonly give low scores concerning the proposed boundaries for district N than those in other districts.

Results are consistent across other demographic sub-groups.

## New Boundaries for District N Work Well or Not

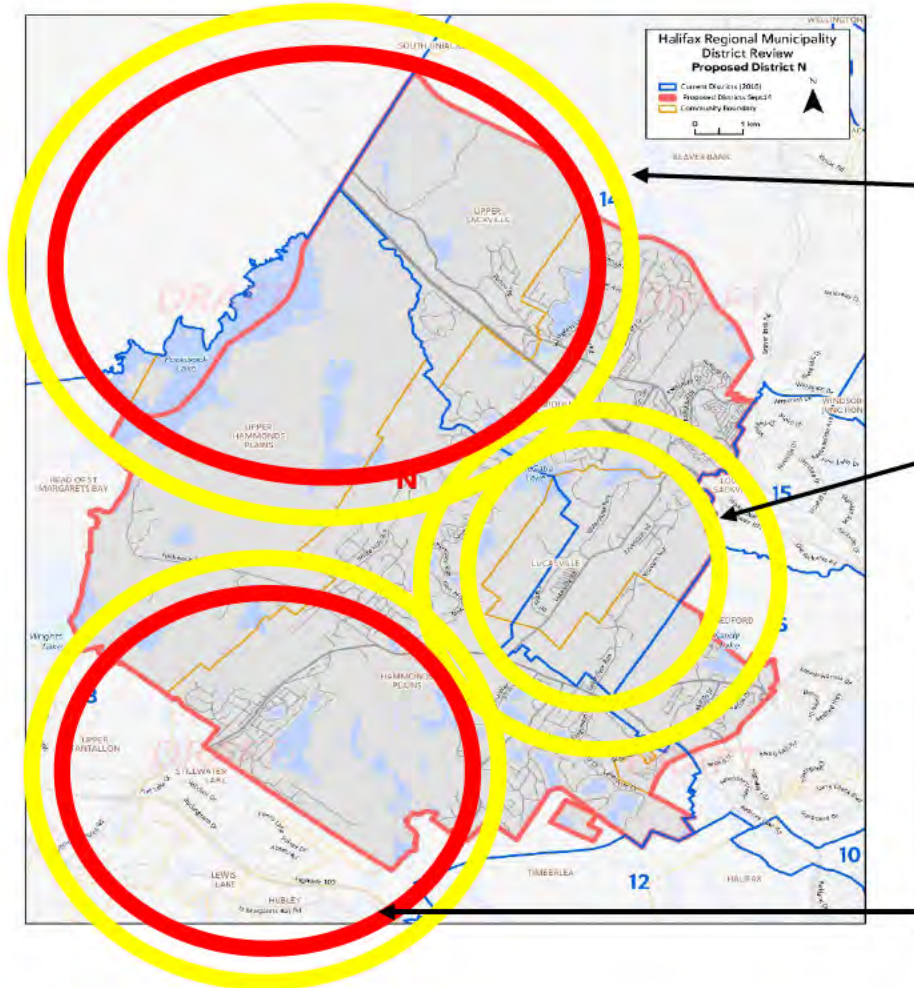
Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B53: To what extent do you believe that the new district boundaries for DISTRICT N work well or not? *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*



Respondents express mixed levels of agreement concerning the placements of proposed boundaries for district N.



## Placement of New Proposed District Boundary for District N

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The proposed boundary now encompasses all of Lucasville.

The proposed southern boundary border now follows the Bedford community border near Ragged Lake southwest towards the Hammonds Plains community border and north up the Hammonds Plains community boundary up to Stillwater Lake. It continues northwest towards Wrights Lake.

The proposed northern boundary stretches from Wrights Lake to the boundary of Halifax Regional Municipality and the Municipality of East Hants.

**Mean**  
General Public = 5.7  
Gen Pop Panel = 6.9

**Mean**  
General Public = 4.8  
Gen Pop Panel = 6.6

**Mean**  
General Public = 4.6  
Gen Pop Panel = 6.7

Q.B55A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=73, Gen Pop n=62) *Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District N** that related to current districts **13, 14** and **16**. There are a few areas of concern within the boundaries of this proposed District: the inclusion of West Bedford and Sackville areas, and the exclusion of Tantallon areas.

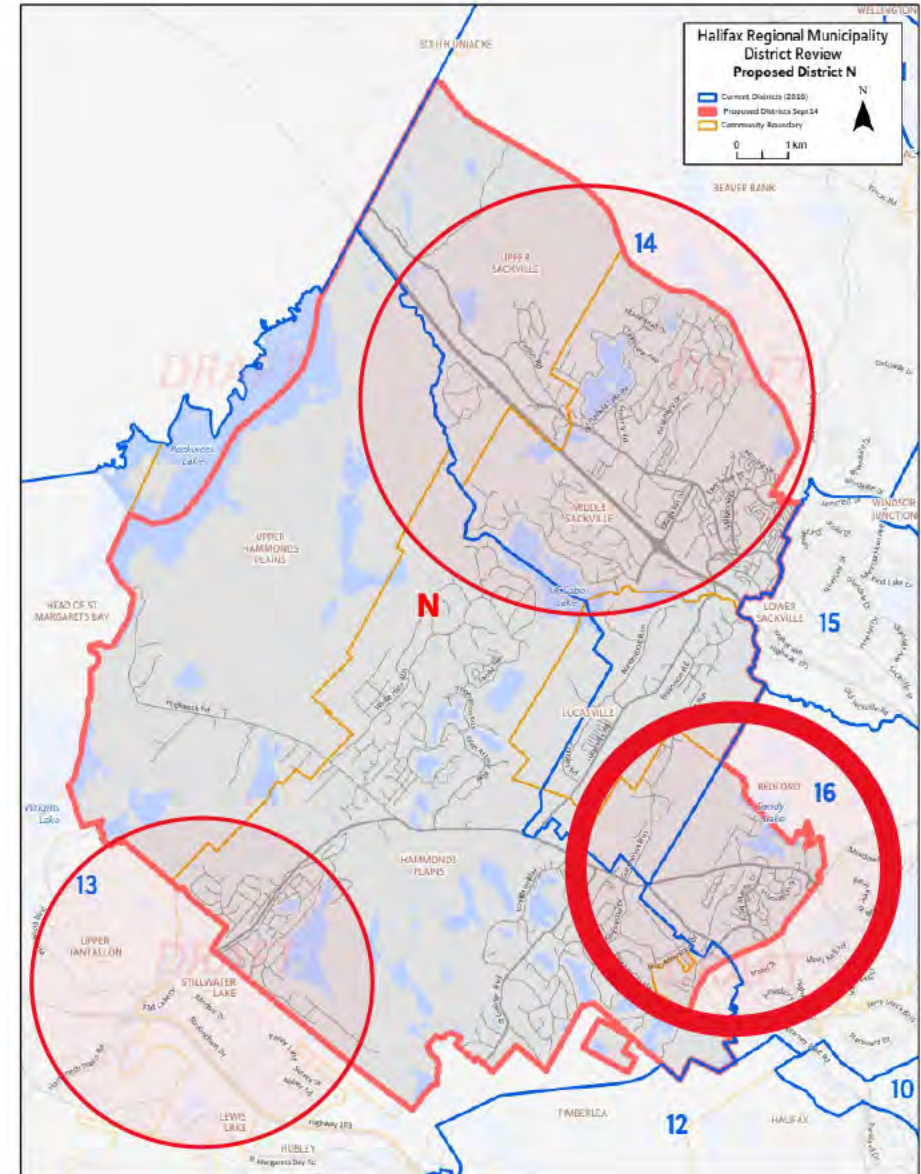
The highest area of concern seems to be with the West Bedford section. Most believe that this area does not share the same interests and needs as the rest of this District.

There also seems to be strong sentiment that Hammonds Plains and Sackville are very different communities that share very little interests to be grouped together in a single District. There are also mentions of keeping Sackville connected to Beavertank as they share more similarities.

Areas closest to Tantallon (White Hills, Highland Park, Stillwater Lake) feel they should not be split away from the rest of Tantallon.

Verbatim commentary shown on the next two pages offers some examples of residents' opinions about this proposed District.

**Gen Pop Panel Score: 6.3 / 10 – (Sample size : 62)**  
**General Public Score: 3.7 / 10 – (Sample size: 74)**  
**Total number of comments: 136**



*West Bedford commentary:*

“

*Areas in Bedford aren't going to have the same issues as those in Hammonds Plains, this could make more "rural" issues become less known and required amenities no longer accessible due to the size of the proposed District making individuals that don't live in the more urban area become ignored.*

*Bedford and West Bedford should be together. Upper Sackville and Hammonds Plains should not be in the same District.*

*Don't lump part of new Bedford West in with rural Middle Sackville and Hammonds Plains the interests are too different.*

*Hammonds Plains and Middle/Upper Sackville are similar communities. Bedford is very different though, should maybe be separate?*

*Middle Sackville, although is a similar community to Hammonds Plains, does not share any connection with West Bedford.*

*The southern boundary should not include: - Any parts of Larry Uteck. - The new Brookline community west of Larry Uteck. - The Hammonds Plains road east of Larry Uteck.*

*Tantallon and Highland Park commentary:*

“

*Upper Hammonds Plains is part of the Tantallon community and has been for the past decades. It is our community, our culture. In no way do we have any affiliation, likeness or desire to be a part of Sackvegas!!!! If I wanted to live or be grouped in with Sackville I would have moved to Sackville!! That's a hard no from me.*

*Tantallon should be part of Hammonds plains new proposed N .. They share community lifestyle, schools, facilities, common interests. Hammonds plains had very little similar lifestyle interests and issues to Sackville. New Bedford park areas are very different from Hammonds Plains and should be removed and added to Bedford Districts.*

*Remove Highland Park.*

*Highland Park is part of the Bay!*

*Sackville commentary:*

“

*I don't believe the Sackville area should be part of this District.*

*Hammonds plains should be separate from Sackville.*

*Beaver Bank and Lower Sackville have much in common. Most residents of Beaver Bank go to Sackville to shop, for services and entertainment. Beaver Bank is almost like a suburb of Lower Sackville.*

*Hammonds Plains area does not have the same needs as Sackville.*

*All areas of Sackville should be under the same boundary.*

*I live in the Millwood subdivision in Middle Sackville and, as a suburban community, believe we have more in common with Lower Sackville than the rest of Middle Sackville, Hammonds Plains, etc., which are more rural communities.*

*General commentary:*

“

*This is far too broad a District that includes many different communities. There is too much of a suburban/rural split.*

*Geographically it makes sense.*

*This is my community, these are my people (scored 10/10).*

*These communities are very similar and should be grouped together. This will also facilitate a new connector between the communities of Indigo Shores and White Hills which are separated by only a single empty lot in some places.*

*Residents are in favour of combining Lucasville and Hammonds Plains but weary of the inclusion of West Bedford in proposed district N due to its vastly different needs.*

**Pros:**

- Residents indicated that they like the proposed combination of Lucasville and Upper Hammonds Plains because these are two African Nova Scotian communities and have a shared history.

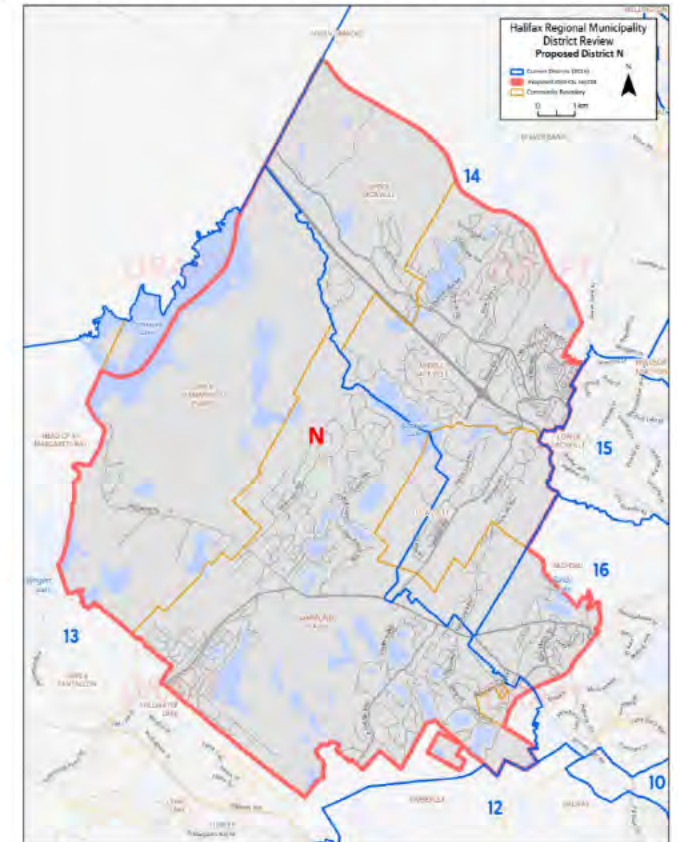
**Cons:**

- There were expressed concerns from residents in Lucasville that the voices of the African Nova Scotian communities in this area will not be heard with the inclusion of larger higher-populated communities – like a portion of West Bedford – in this area. Indeed, with the inclusion of communities like Bedford West and Larry Uteck, there are concerns among those in Lucasville that these communities will take up too much of a councillor’s time and resources, and be too different in terms of needs (i.e., too urban compared to Lucasville/Hammonds Plains) such that the councillor cannot serve all communities equally.
- There is the perception that growth is very rapid in Upper/Middle Sackville resulting in concerns about the number of electors in the district getting disproportionately high.
- Many residents would prefer to see the area around the 213 in Hammonds Plains moved into proposed district K.

“

*Bedford West and Larry Uteck shouldn’t be in District N. Combine Hammonds Plains, C. Howe and Lucasville.*

*I think the larger boundaries will have a negative impact on smaller communities.*



*Councillors are in favour of uniting historic African Nova Scotian communities of Lucasville and Upper Hammonds Plains but do not agree with the inclusion of a portion of West Bedford within the proposed district.*

## Pros:

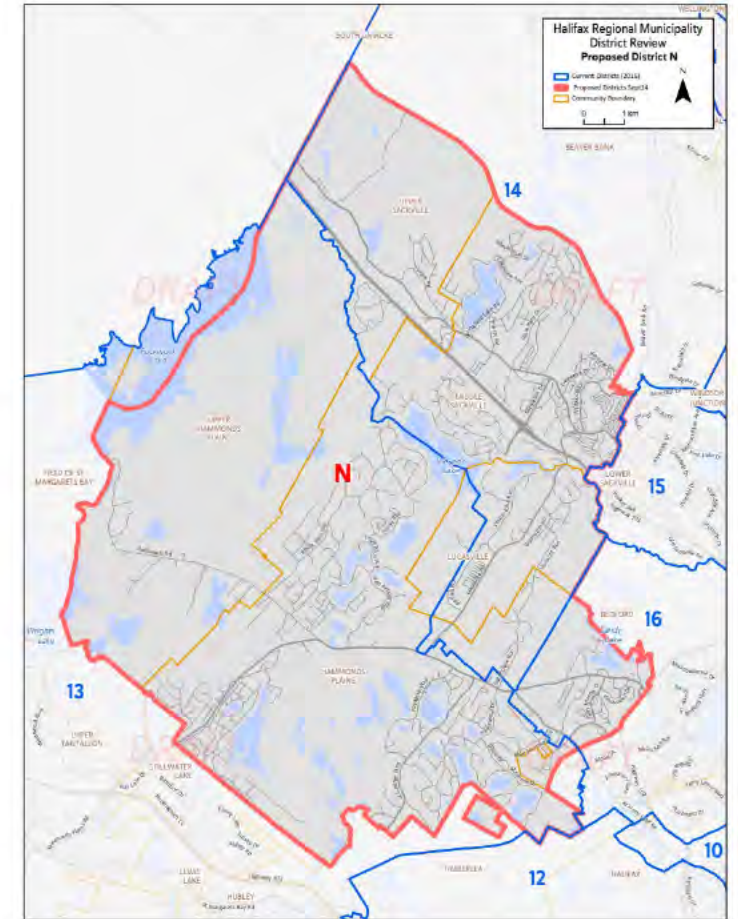
- Councillors felt that it makes sense to unite Lucasville with Upper Hammonds Plains in order to lift up the voice of historic African Nova Scotians.

## Cons:

- There is concern about the Brookline area, and a view that it should be moved into the same proposed district as West Bedford (proposed district P).
- Some have the perception that not all the growth that is currently happening in Hammonds Plains is being considered in the proposed districts. Presently, single-unit homes are being replaced with multi-unit dwellings that may not have planning permission.
- Some felt strongly that the inclusion of West Bedford with proposed district N does not make sense as it is a separate community.
- Some noted that Belle Street should be the boundary at the end of Bluewater Road.

## Other Considerations:

- The historic boundaries of Hammonds Plains should be reviewed and considered in drawing the new proposed boundary line.
- Highway 101 is thought to be a natural dividing line for proposed district N. Using this highway as a boundary would remove Upper Sackville and part of Middle Sackville from this proposed district.



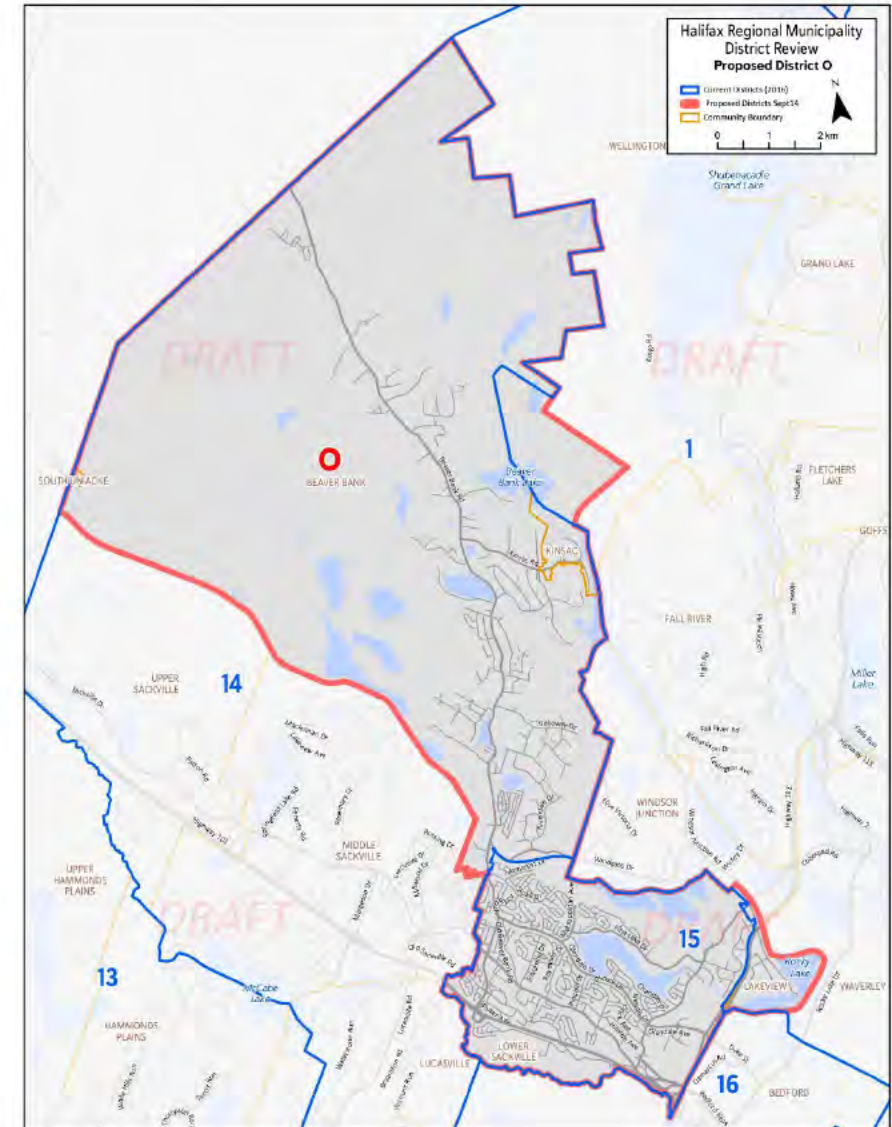
Survey and engagement session results are consistent for the proposed district O. The problem area in this case is Lakeview as many residents believe that their community has more in common with Fall River than Lower Sackville and Beaverbank.

### Key Concerns:

- Inclusion of Lakeview in with Lower Sackville and Beaverbank, when it is much more a part of Fall River.

### Key Benefits:

- Similarities of the communities of Lower Sackville and Beaver Bank such that the expansion of this district makes sense.



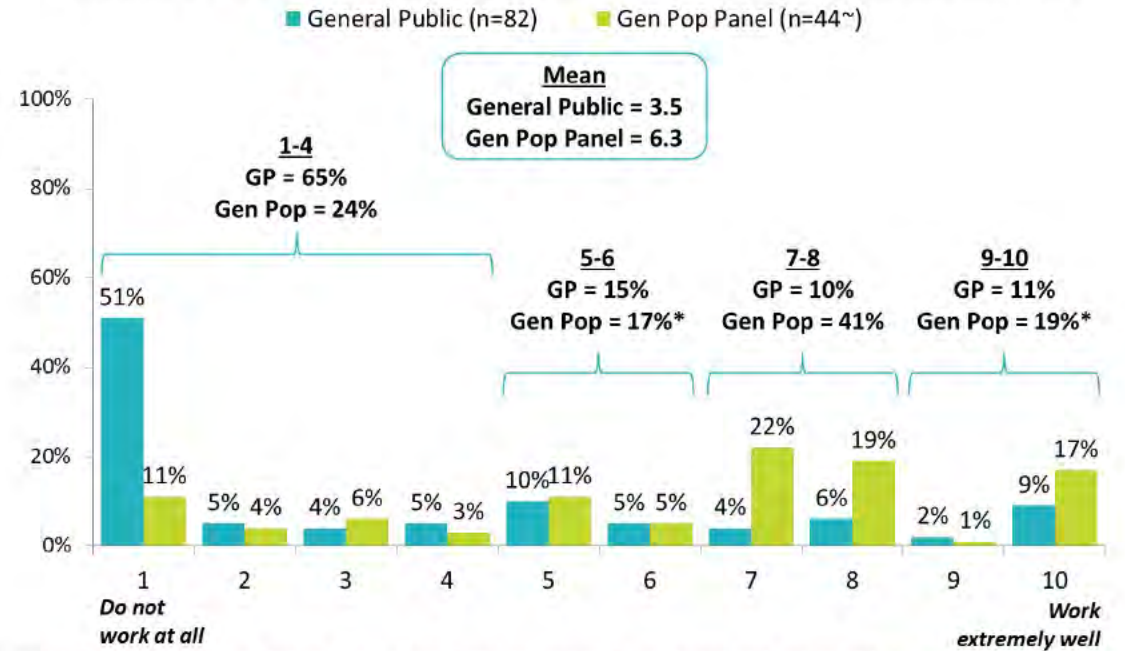
Results are mixed, with members of the Gen Pop panel providing neutral to positive scores, while two-thirds of respondents from the General Public sample believe the proposed boundaries for district O do not work at all.

Among the *General Public* respondents, those living in the current district 1 more commonly give lower scores (2.8), while those in the current district 14 more commonly give more moderate scores (6.1).

Results are consistent across other demographic sub-groups.

## New Boundaries for District O Work Well or Not

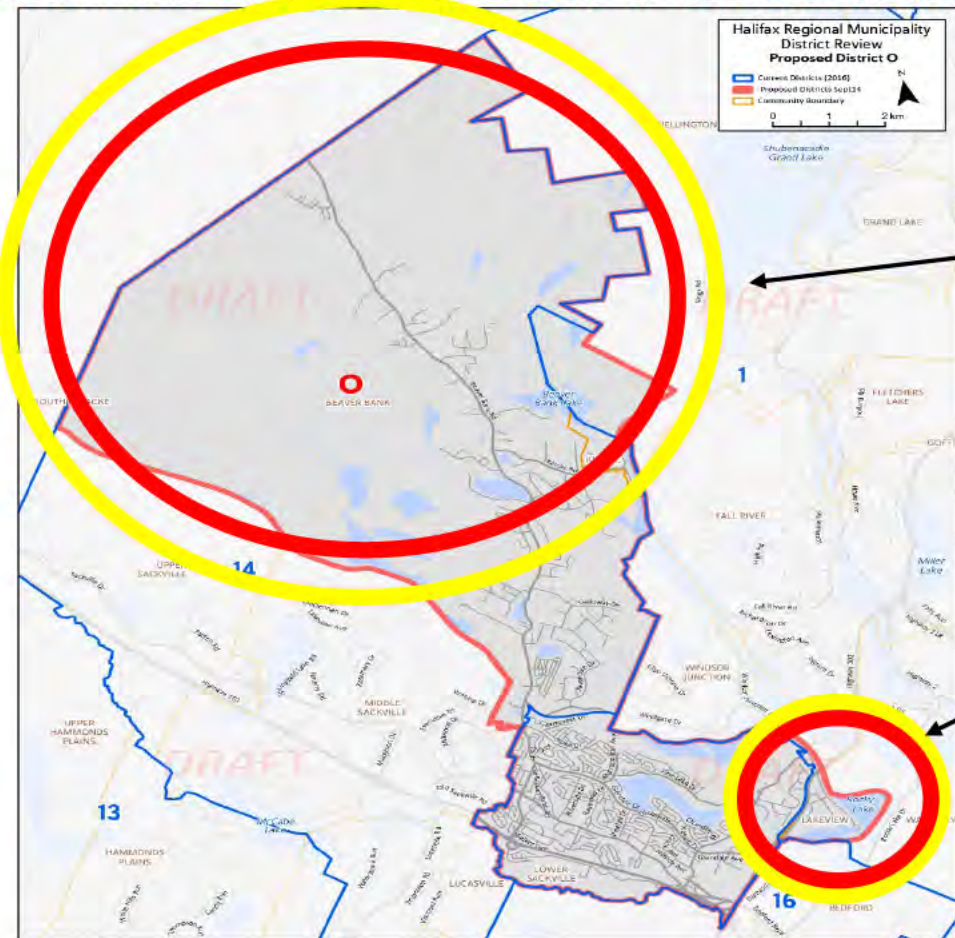
Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B57: To what extent do you believe that the new district boundaries for DISTRICT O work well or not? \*Due to rounding. \*Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.



There are concerns about the inclusion of Lakeview in the proposed district, and some view Beaver Bank as neutral or negative. Agreement is higher among those in the current district 14 than the current district 1, according to results from the General Public sample.



## Placement of New Proposed District Boundary for District O

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary expands north up to South Uniacke and east enough to cover Kinsac.

The new proposed district adds the community of Lakeview in the south-eastern boundary.

**Mean**  
General Public = 4.5  
Gen Pop Panel = 6.1

**Mean**  
General Public = 3.5  
Gen Pop Panel = 6.3

Q.B59A-B. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=82, Gen Pop n=44) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

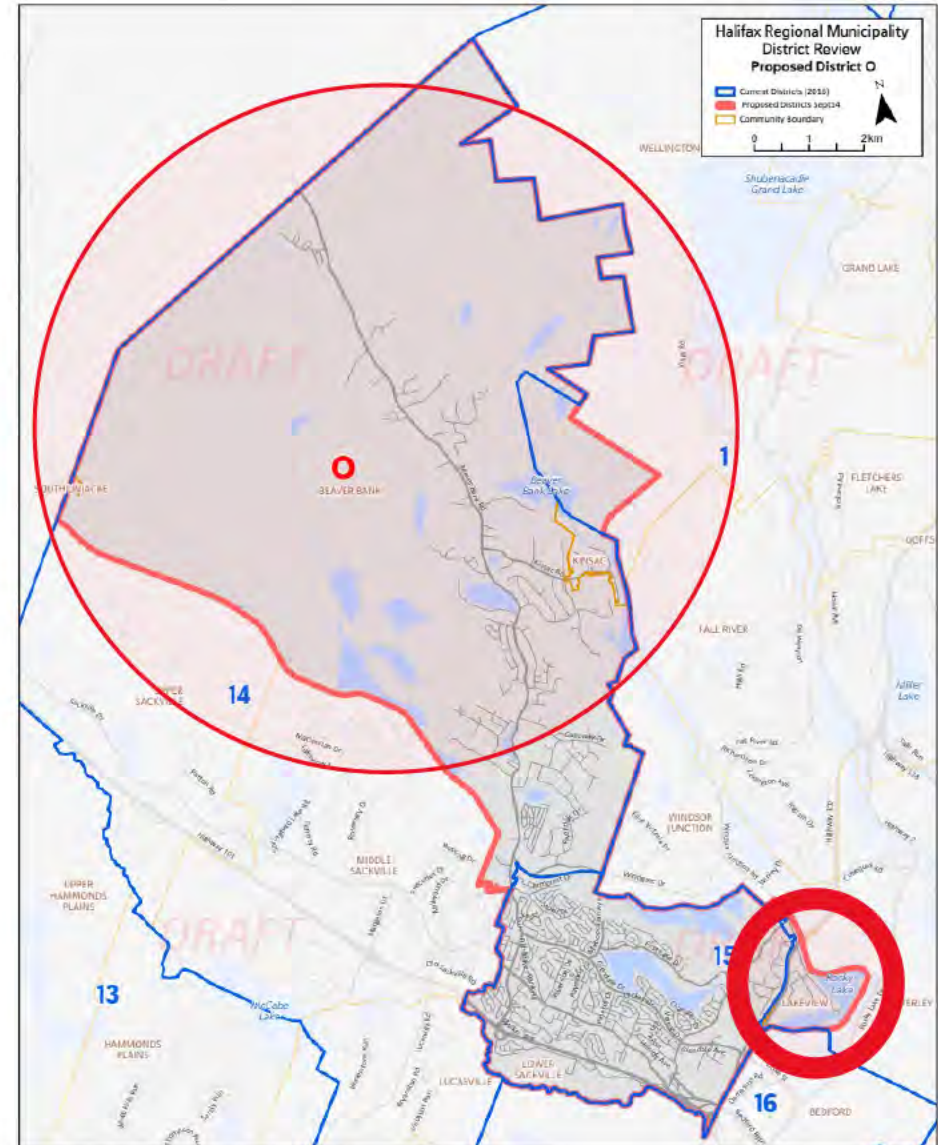
Residents provided commentary regarding proposed **District O** that related to current districts **1, 14** and **15**.

The major area of concern in this proposed District is Lakeview. Residents in that community feel much more connected with Fall River, Windsor Junction and Waverley than they do with Lower Sackville. There is a very consistent message about their connection with the people, schools, sports teams and communities of Lakeview – Windsor Junction – Fall River, also known as the LWF.

The decision of combining Beaverbank with Lower Sackville was less concerning; there were comments both in favor of this connection and against. Any negative comments for this area related to a difference in interests and issues for these two communities, particularly related to transportation.

Verbatim commentary shown on the next page offers some examples of residents’ opinions about this proposed District.

*Gen Pop Panel Score: 6.3 / 10 – (Sample size : 44)\* Caution should be used when interpreting these results as the sample size is small*  
*General Public Score: 3.5 / 10 – (Sample size: 82)*  
*Total number of comments: 126*



*Lakeview commentary:*

“

Lakeview, Windsor Junction, and Fall River are deeply connected communities and as such, this proposed boundary creates a separation that has impacts on recreational and educational options, as well as community cohesiveness. This is a huge no way for us.

Lakeview should be included with Fall River as they are a part of the community, schools, activities and ratepayer associations.

Lakeview is not part of Sackville! It has always asserted its independence and connection to the Waverley Memorial Elementary school and the WJCC.

Lakeview has been part of the LWF community for many years. Changing the boundaries would impact school and recreation for our residents. Please leave us in District 1.

Lakeview does not share schools with these communities, they are geographically separated.

Lakeview belongs in in District E with the other smaller more private communities.

Lakeview is related to Fall River and Windsor Junction through community camps, school and geography.

*Beaverbank commentary:*

“

Beaverbank is quite distant from Lower Sackville both geographically and in needs.

Sackville's issues aren't always compatible with Beaverbank's.

Upper and Middle Sackville should be included with Sackville.

I have lived in both Beaverbank and currently Lower Sackville, issues in the two are not the same (i.e.: transit).

I do not think Beaver Bank should be lumped in with Sackville.

Beaver Bank and Lower Sackville are connected communities in my mind.

*Councillors support combining Beaver Bank and Lower Sackville but express some concerns that there may be too much growth in the area in the short-term.*

## Pros:

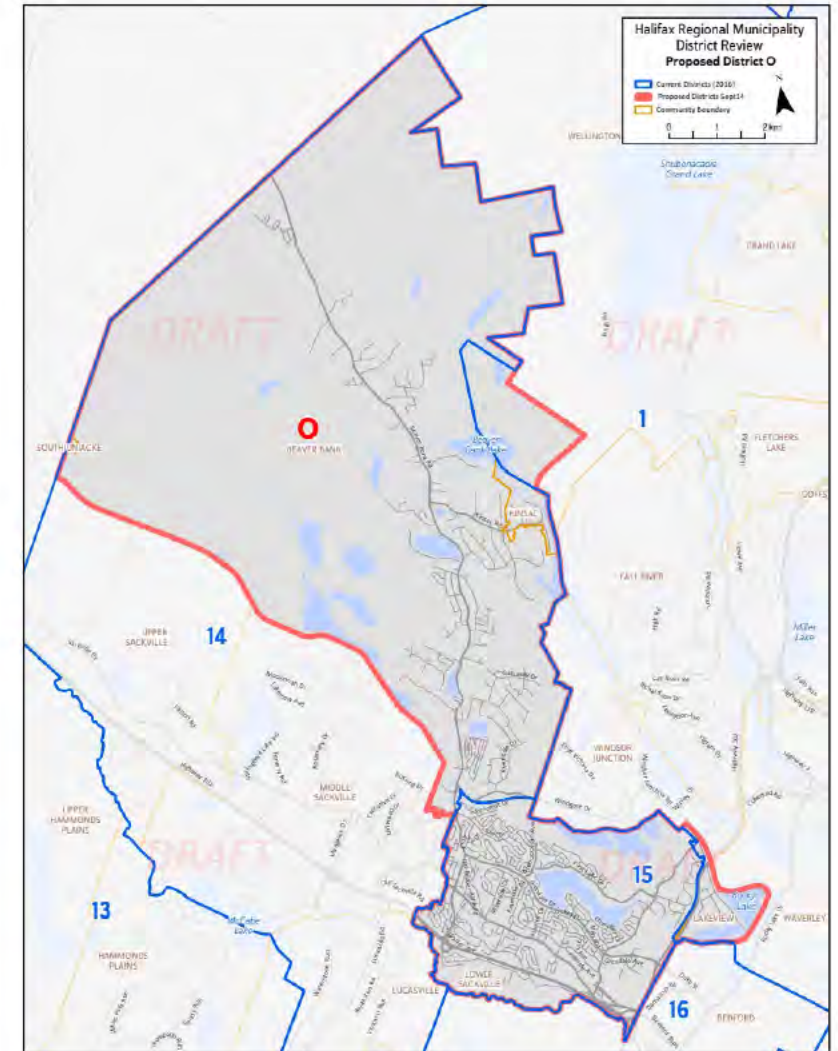
- Councillors felt that the proposed district makes sense. Beaver Bank and Lower Sackville are felt to be communities with many commonalities, with those in Beaver Bank often coming into Lower Sackville to access amenities.

## Cons:

- Beaver Bank Road is the divider provincially and should be considered for proposed district O as well.

## Other Considerations:

- There is anticipated growth in Lower Sackville.
- There is a development expected between Windsor Junction and Riverdale Drive.





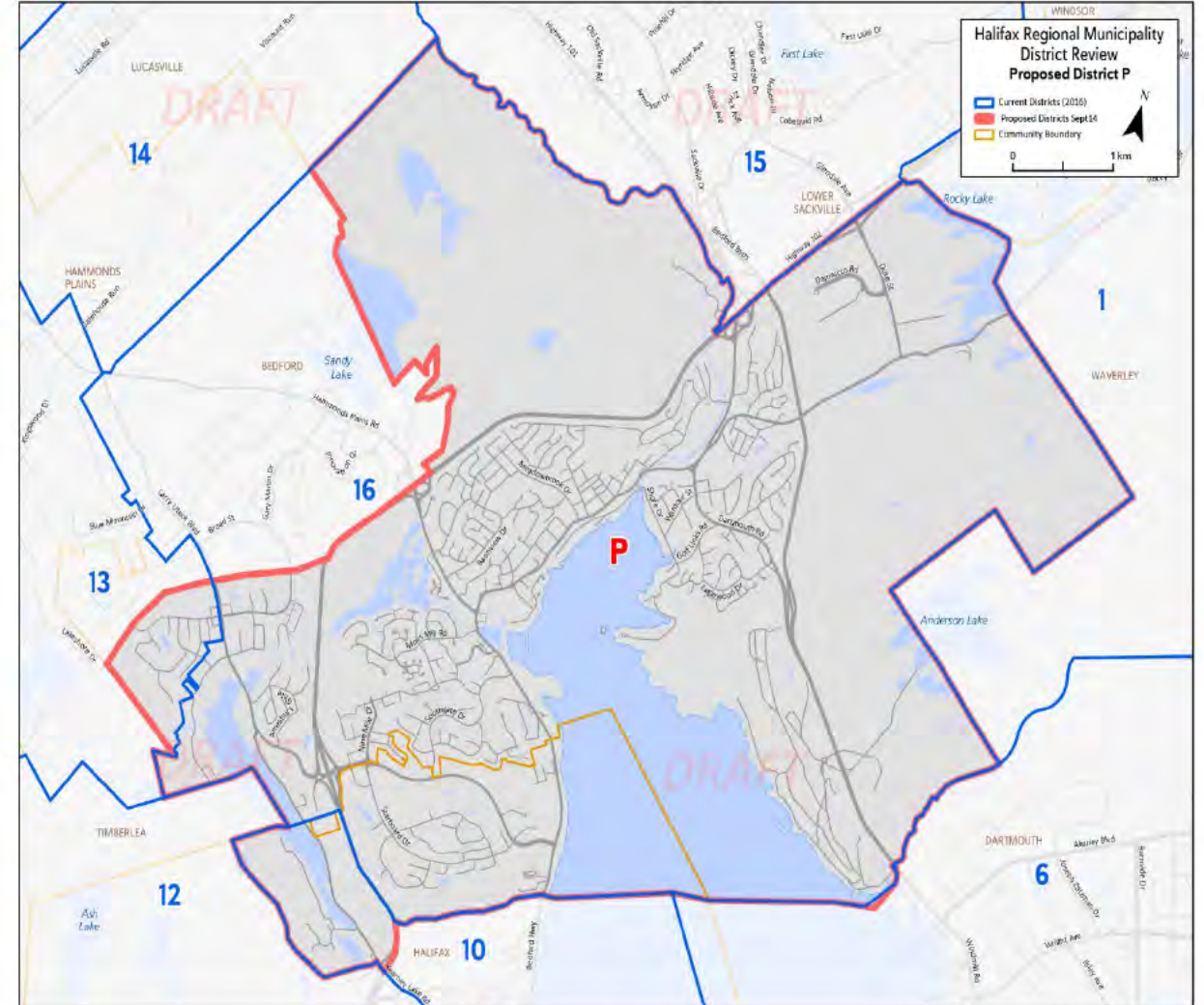
Findings from the survey and engagement sessions are modestly positive concerning the proposed boundaries for district P. The one small problem area mentioned is the exclusion of the West Bedford community.

### Key Concerns:

- Exclusion of West Bedford from the rest of Bedford.

### Key Benefits:

- District is largely unchanged from current boundaries.



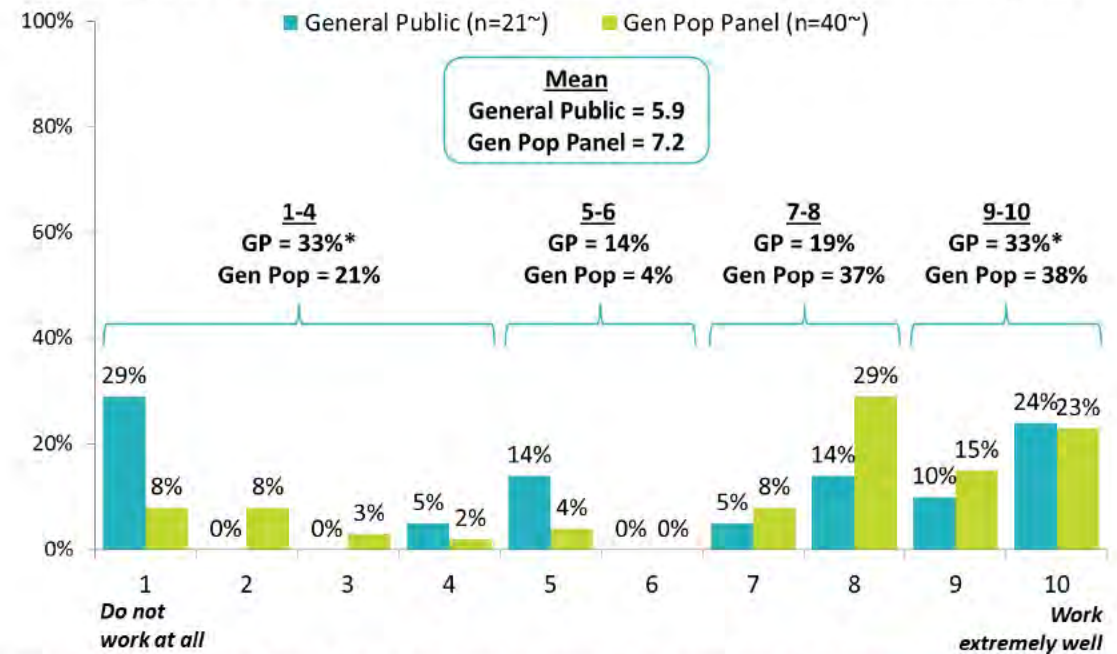
*Results are relatively moderate among samples concerning the proposed boundaries for district P.*

Three-quarters of respondents from the *Gen Pop Panel* sample give top box (7-10) scores concerning the proposed boundaries for district P and positively, and one-half of respondents from the *General Public* sample also give top box scores.

Results are consistent across demographic sub-groups.

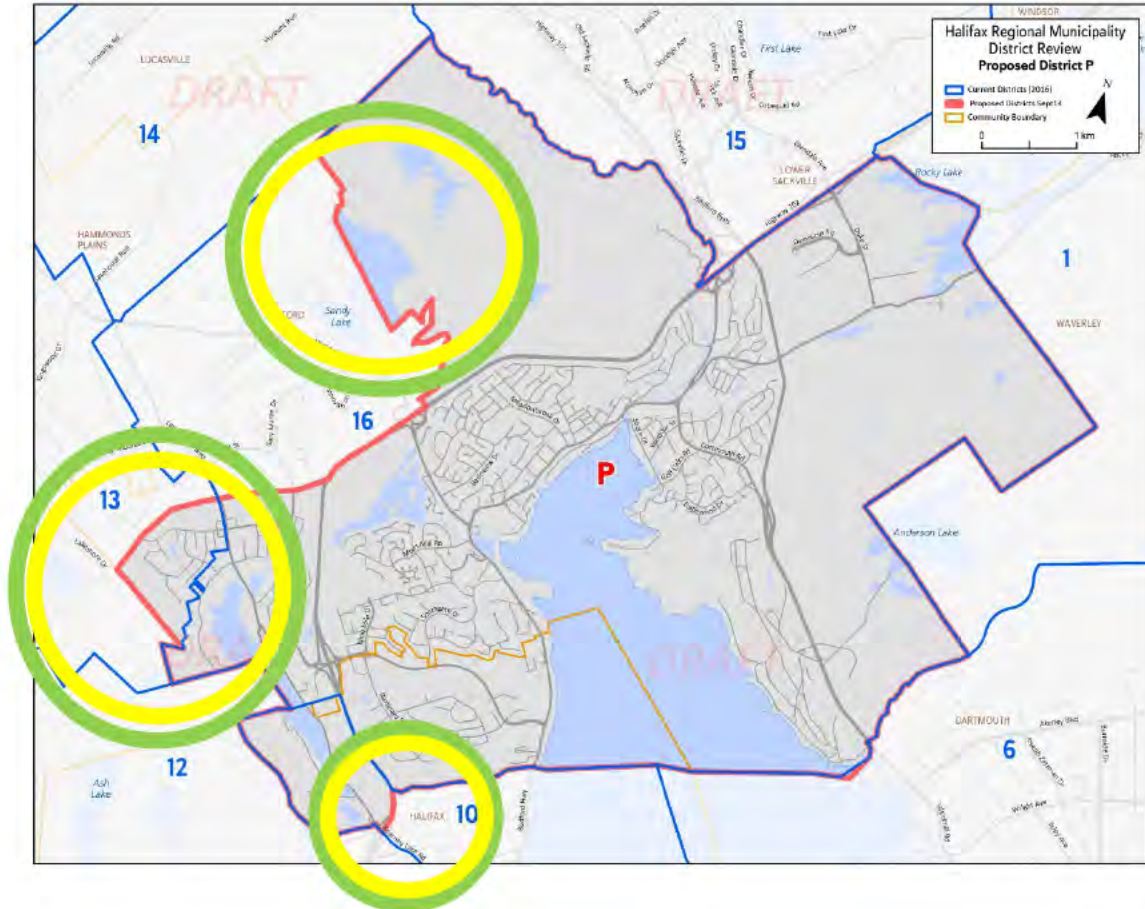
## New Boundaries for District P Work Well or Not

Rating on 10-pt Scale: 1=Boundaries do not work at all, 10=Boundaries work extremely well



Q.B61: To what extent do you believe that the new district boundaries for DISTRICT P work well or not? \*Due to rounding. \*Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.

Approximately one-half of respondents from the General Public sample give top box (7-10) scores for the placements of the proposed boundaries for district P.



## Placement of New Proposed District Boundary for District P

Rating on 10-pt Scale: 1=Do not agree at all with the placement of this boundary, 10=Completely agree with the placement of this boundary

The new proposed boundary will cut through the Bedford Basin proceeding westerly through Hemlock Ravine Park to Highway 102.

**Mean**  
General Public = 6.0  
Gen Pop Panel = 7.1

The new proposed boundary will proceed south at Kearney Lake Road and continue westerly through Washmill Lake, Charlies Lake, and Kearney Lake, connecting the Bedford community boundary. It will then go west to Ragged Lake and proceed northeast to reconnect with Highway 102.

**Mean**  
General Public = 5.5  
Gen Pop Panel = 7.2

The new proposed boundary will go from Highway 102 northeast to Sandy Lake and through to the edge of the Lucasville community boundary. It will follow the Lucasville boundary northeast to the Sackville River and the river goes east to Highway 101 and back to Ragged Lake and the 102.

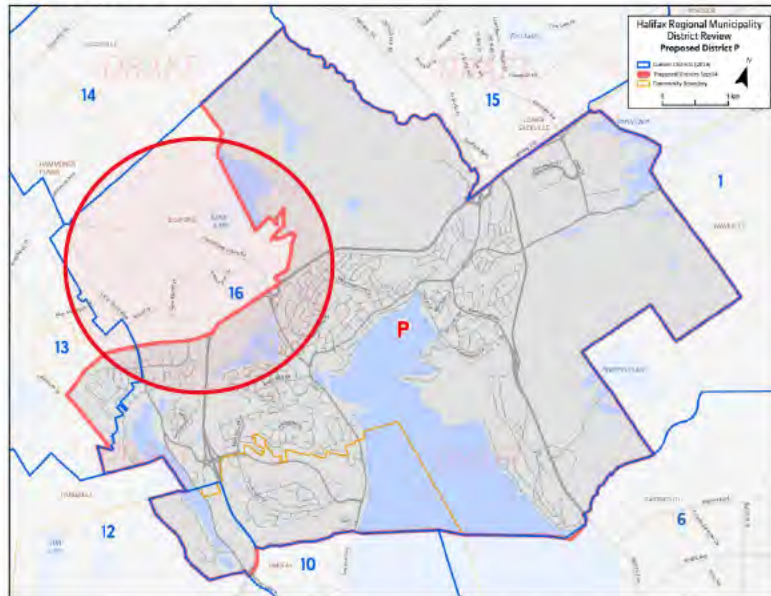
**Mean**  
General Public = 6.1  
Gen Pop Panel = 7.4

Q.B63A-C. These are the key boundaries for this district. For each, please indicate the extent to which you agree or disagree with the placement of each boundary. (General Public n=21, Gen Pop n=40) *Caution: Small sample size. Note: This table includes those who live in a current district overlapping with the proposed district, as well as those who chose to comment on the proposed district. All respondents had the option to skip a district they did not wish to rate.*

Outside circle: *Gen Pop Panel* mean    ■ Low    ■ Moderate    ■ High  
Inside circle: *General Public* mean

Residents provided commentary regarding proposed **District P** that related to current districts **16, 13** and **12**. Survey respondents seem generally satisfied with this District; but some feel that all of West Bedford should be added to this District.

Verbatim commentary shown to the right offers some examples of residents' opinions about this proposed District.



**Gen Pop Panel Score: 7.2 / 10 – (Sample size : 40)\* Caution should be used when interpreting these results as the sample size is small**  
**General Public Score: 5.9 / 10 – (Sample size: 21) \* Caution should be used when interpreting these results as the sample size is small**  
**Total number of comments: 61**

“

*This should include Bedford West and extend to the Kearney Lake Road.*

*The boundary suites the geographical and social economical factors of Bedford West and Bedford proper.*

*I think this is fair, based on total population being represented.*

*It seems to carve out all of Bedford nicely, without splitting any communities.*

*The layout seems appropriate.*

*It includes parts of Halifax with Bedford, when the Parks of West Bedford should be included with Bedford... The Boundary from Bedford Basin should follow Larry Uteck Blvd and continue out to Hammonds Plains Road so as to include Parks of West Bedford with Bedford.*

*It looks fine, it keeps communities together.*

*The northwest boundary which splits Broad street in half. The northwest boundary should be shifted to either include the neighbourhood from Bluewater Rd. to Abbington Ave or it should be removed and put into proposed boundary.*



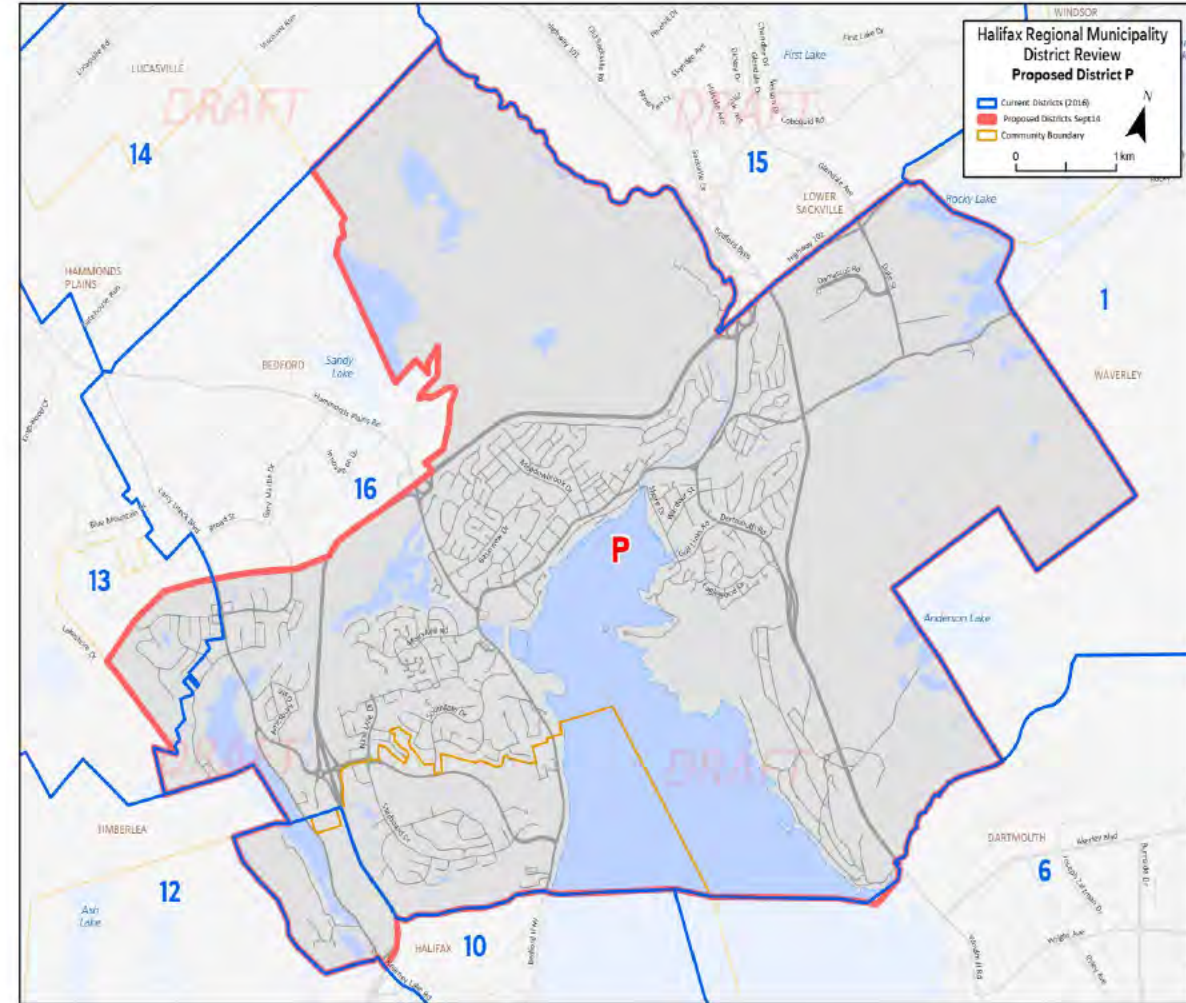


# District P - Qualitative Resident Feedback

*One resident expressed concerns about the district boundary not following the boundary of Sandy Lake Regional Park.*

## Cons:

- The boundary on the side of Sandy Lake Regional Park with the jagged edge does not presently follow the park boundary. The district boundary should follow the HRM boundary in terms of where the park is so that the park can lie entirely inside of one district or the other.



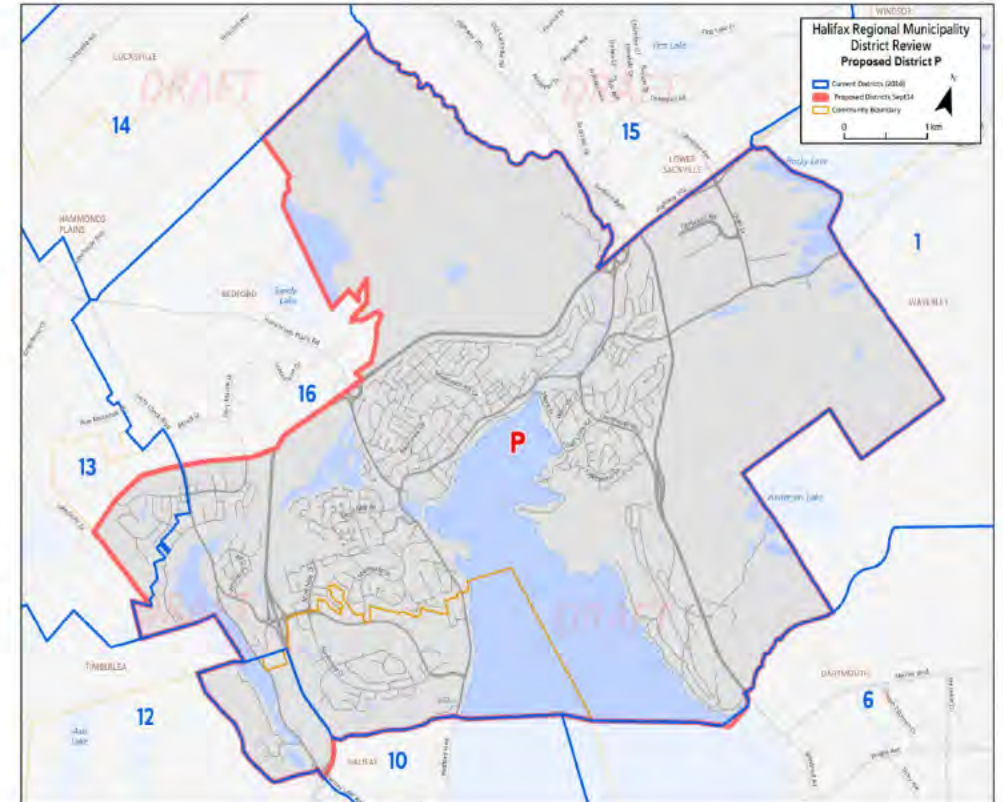
*In general, councillors in the area wish to keep the northern and eastern boundary as proposed but adjust the boundary to include more of Bedford West and less of Larry Uteck.*

## Cons:

- Councillors feel that the proposed district P should include all of West Bedford as communities of interest are being split up in terms of common activities. For example, the high school, the community centre, the turf field, the Bedford Blues hockey rink or the new library would no longer be in Bedford.
- There was the view that Fernley Park off the Bedford Highway does not need to be part of Bedford.
- Some felt that the new proposed district ignores the old town boundaries for Bedford.
- There was the suggestion that Starboard Drive could be removed from proposed district P because it does not feel like part of Bedford. Larry Uteck Boulevard could be the south-western boundary.
- Innovation Drive should be included in proposed district P.

## Other Considerations:

- If proposed district P needs to be made smaller, consider cutting off the part that extends south Magazine Hill was suggested.
- Communities of interest should be the most important of the five criteria. Perception is that boundaries have been drawn to accommodate numbers more so than other important criteria.
- Having districts share a park is a good idea in general, especially for larger parks like BMBCL or Kearney Lake.





NARRATIVE  
RESEARCH

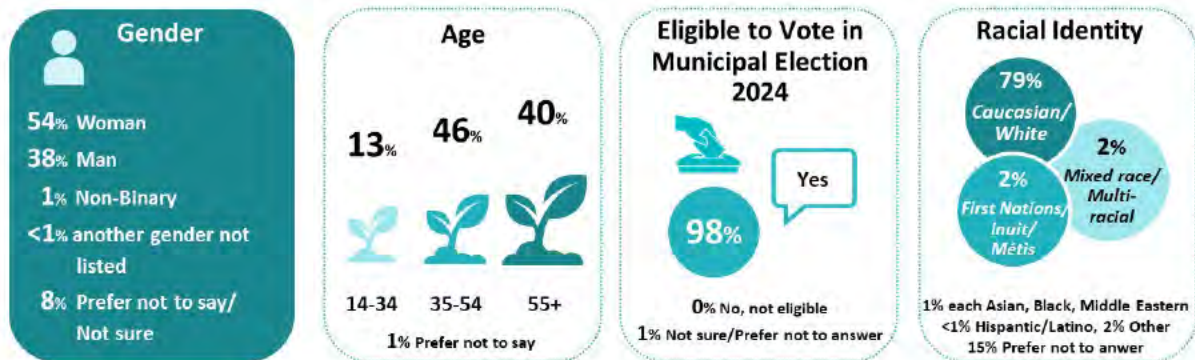
# Demographic Profile



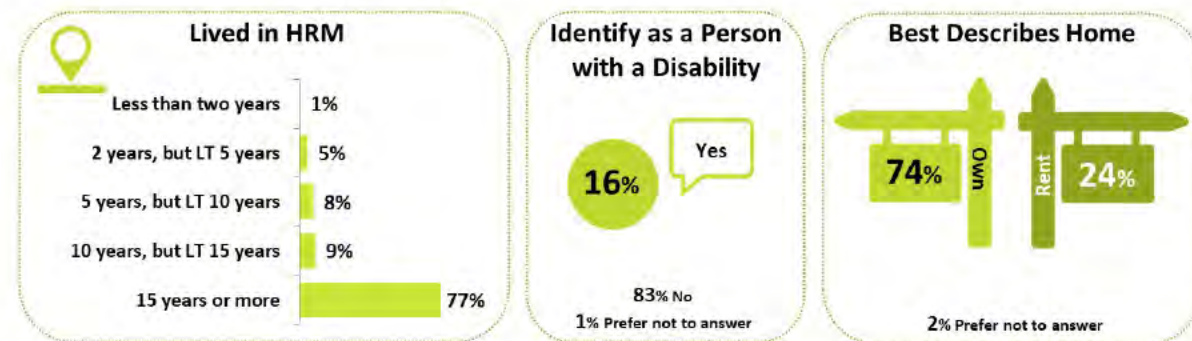
# Demographic Profile of Respondents

The following provides an overview of the research participants, by sample.

## Profile of Respondents – General Public (n=825-908)



## Profile of Respondents – Gen Pop Panel (n=413)





# **NARRATIVE** RESEARCH

Every insight tells a story.

## Attachment 7

### **Role of Regional Council:**

*Municipal Government Act*, S.N.S. 1998, c. 18, s. 369

369 (1) In the year 1999, and in the year 2006 and every eight years thereafter the council shall conduct a study of the number and boundaries of polling districts in the municipality, their fairness and reasonableness and the number of councillors.

(2) After the study is completed and before the end of the year in which the study was conducted the council shall apply to the Board to confirm or to alter the number and boundaries of polling districts and the number of councillors

### **Role of Executive Standing Committee:**

December 14, 2021 motion of Halifax Regional Council to:

1. Conduct the 2022 District Boundary Review in two (2) phases: Phase I to determine the size of Council and its governance structure, and Phase II to set the specific district boundaries.
2. Designate the Executive Standing Committee (ESC) to undertake Phase I of the District Boundary Review and bring forward a recommendation to Regional Council on or before May 31, 2022, with regard to the number of Municipal Polling Districts appropriate to regional decision making, including a Community Council governance structure for the HRM; and
3. Direct the Chief Administrative Officer to return to Council with an Administrative Order before the end of February 2022 for its consideration to establish a committee of experts to conduct Phase II of the District Boundary Review in accordance with the discussion section of the staff report dated November 2, 2021 as follows:
  - a. the composition of the committee is to be as set out in the discussion section of the staff report dated November 2, 2021 and appointed by Regional Council, through Executive Standing Committee, in accordance with the Public Appointment Policy;
  - b. the committee is to report through Executive Standing Committee to Regional Council;
  - c. the committee is to be supported by appropriate staff resources and expertise;
  - d. members of the committee are to be given an honorarium as set out in the Administrative Order;
  - e. the committee's mandate is to include:
    - i. develop and undertake the public consultation necessary to ensure appropriate public input and consultation on the matter; and
    - ii. ensure that the boundaries are set in accordance with the legislative requirements and the guidance established by the Nova Scotia Utility and Review Board; and
  - f. the final report of the committee is to be submitted to the Executive Standing Committee to Regional Council no later than November 22, 2022

### **Role of District Boundary Resident Review Panel:**

Administrative Order 2022-001-GOV, Respecting the Special Advisory Committee for the 2022 Halifax Regional Municipality District Boundary Review, section 5, 7 & 9:

### **Duties of the Committee**

5. The Committee shall advise Council, through Executive Standing Committee, on proposed boundaries for the electoral districts of the Municipality by:

- (1) leading a public engagement process in alignment with this Administrative Order and guidance from past decisions of the Nova Scotia Utility and Review Board;
- (2) analyzing responses and themes from public engagement to inform the Committee's recommendations to Council; and
- (3) adjusting the current district boundaries to develop proposed boundaries that take into consideration:
  - the direction of Regional Council from Phase One of the District Boundary review;
  - the results of the public engagement process; and
  - the objectives set out in section 368(4) of the Municipal Government Act, including consideration of the number of electors, relative parity of voting power, population density, community of interest, and geographic size.

### **Outreach and Engagement**

7. (1) The Committee shall conduct public engagement and provide opportunities for organizations and Members of the public to participate in discussion of issues within the mandate of the Committee.
- (2) The Committee shall provide such public opportunities as it determines appropriate and encourage as wide a range of persons as reasonably possible to participate in discussion and make submissions to the Committee.
- (3) The Committee shall provide a report to Executive Committee on its public engagement. The report shall include how engagement addressed communities of interest.

### **Formulation of Advice and Recommendations**

8. The Committee shall provide its advice and recommendations to the Council through the Executive Standing Committee.

9. The Committee shall submit its final report and recommendations to the Executive Standing Committee no later than the Executive Standing Committee's November, 2022 meeting.

### **Role of Nova Scotia Utility and Review Board (NSUARB):**

*Municipal Government Act*, S.N.S. 1998, c. 18, s. 369

- 368 (1) Upon application, the Board may, by order
- (a) divide or redivide a municipality into polling districts;
  - (b) amend the boundaries of any polling district;
  - ...
  - (e) determine the number of councillors for a municipality...
  - ...
- (4) In determining the number and boundaries of polling districts the Board shall consider number of electors, relative parity of voting power, population density, community of interest and geographic size.

