



P.O. Box 1749  
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**Item No. 6.1**  
**Halifax Regional Council**  
**November 23, 2022**

**TO:** Chair and Members of the District Boundary Resident Review Panel

**SUBMITTED BY:** - Original Signed -

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Jacques Dubé, Chief Administrative Officer

**DATE:** November 23, 2022

**SUBJECT:** 2022 District Boundary Review Project – Phase Two

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### SUPPLEMENTARY REPORT

#### ORIGIN

November 18, 2022, motion of the District Boundary Resident Review Panel to defer consideration of the staff report dated November 17, 2022, pending a supplementary staff report outlining further boundary options for Districts 5 and 16.

#### LEGISLATIVE AUTHORITY

##### **Role of District Boundary Resident Review Panel:**

Administrative Order 2022-001-GOV, Respecting the Special Advisory Committee for the 2022 Halifax Regional Municipality District Boundary Review, section 5, 7 & 9:

##### **Duties of the Committee**

5. The Committee shall advise Council, through Executive Standing Committee, on proposed boundaries for the electoral districts of the Municipality by:

- (1) leading a public engagement process in alignment with this Administrative Order and guidance from past decisions of the Nova Scotia Utility and Review Board;
- (2) analyzing responses and themes from public engagement to inform the Committee's recommendations to Council; and
- (3) adjusting the current district boundaries to develop proposed boundaries that take into consideration:
  - the direction of Regional Council from Phase One of the District Boundary review;
  - the results of the public engagement process; and
  - the objectives set out in section 368(4) of the Municipal Government Act, including consideration of the number of electors, relative parity of voting power, population density, community of interest, and geographic size.

**Legislative Authority continued on page 2.**

### **Outreach and Engagement**

7. (1) The Committee shall conduct public engagement and provide opportunities for organizations and Members of the public to participate in discussion of issues within the mandate of the Committee.
- (2) The Committee shall provide such public opportunities as it determines appropriate and encourage as wide a range of persons as reasonably possible to participate in discussion and make submissions to the Committee.
- (3) The Committee shall provide a report to Executive Committee on its public engagement. The report shall include how engagement addressed communities of interest.

### **Formulation of Advice and Recommendations**

8. The Committee shall provide its advice and recommendations to the Council through the Executive Standing Committee.
9. The Committee shall submit its final report and recommendations to the Executive Standing Committee no later than the Executive Standing Committee's November 2022 meeting.

The entire Legislative Authority section is outlined attachment 7 of the attached staff report dated November 17, 2022.

### **RECOMMENDATION**

It is recommended that the District Boundary Resident Review Panel amend the motion on the floor from its November 18, 2022 meeting to recommend that to complete Phase Two of the 2022 District Boundary Review that the Executive Standing Committee recommend that Halifax Regional Council approve the revised proposed polling district boundaries as set out in Attachments 1 and 3 of this report for submission to the Nova Scotia Utility and Review Board.

### **BACKGROUND**

The District Boundary Resident Review Panel received its final report on Phase Two of the 2022 District Boundary Review Project at its meeting held on November 18, 2022. As a result of its review, the District Boundary Resident Review Panel requested a supplemental staff report requesting further information on potential boundary adjustments for proposed District 16, to include more of West Bedford in the proposed District, and the proposed District 5 respecting the inclusion of Grahams Grove neighborhood. Staff have reviewed the options for District 16 that were presented to the panel at the meeting on November 18, 2022 in addition to other alternatives with different ways of balancing voter parity, communities of interest, and future growth.

### **DISCUSSION**

Staff recommend that the District Boundary Resident Review Panel adopt the proposed revisions to Districts 5 and 6 for the Dartmouth area and Districts 14 and 16 for the Bedford area, as summarized below and included in Attachments 1, 2 and 3.

#### **Proposed District 5**

As presented in the November 17, 2022 staff report, the boundary line near Grahams Grove is the centre line of Prince Albert Road. This line was drawn to address public feedback that all the lands around Lake Banook should be in one district. In response to this boundary feedback has been provided that the boundary line should instead follow the Corridor Zone applied along Prince Albert Road to support its development.

Staff support this approach as Lake Banook has stronger ties to the neighbourhoods in Downtown Dartmouth than the neighbourhoods in District 6. Further, staff support the adjustment to follow the Corridor (COR) zoning along the street, as shown in Attachment 1, Map A, as this will allow all related properties in the Grahams Grove commercial area to be included in the proposed District 5. Including the Corridor lands along Prince Albert Road will increase the number of electors by 264 electors which results

in a variance from average of 10.4% (compared to 9.3% as presented in the November 17 report). This reduction of 264 electors from proposed District 6 will result in variance from the average number of electors of -1.1% (compared to 0% as presented in the November 17, 2022 report).

### **Proposed District 16**

The November 17, 2022 staff report recommended that the majority of the Bedford West neighbourhood be included in District 14. In response to this proposed boundary, feedback was received requesting that the boundary of proposed District 16 be realigned to include neighborhoods that are located in Bedford West within a single Bedford district. Concerns have been raised that that the BMO Centre arena and the planned high school on Broad Street would be located outside of the proposed District 16 and may be perceived as disconnected from CP Allen High School (which includes the arts cafeteria and artificial turf sports field) and the Bedford - Hammonds Plains Community Centre, which are located within the proposed District 16 boundary included in the November 17 report.

These facilities are located within Bedford West – a large new development within the community of Bedford. The initial phases of Bedford West along Gary Martin Drive and a portion of Broad Street have already been developed and contain the BMO Centre and the planned high school. The remaining lands of Bedford West along Broad Street, Brookline Drive and Larry Uteck Boulevard to Kearney Lake (including a provincial Special Plan Area<sup>1</sup>) are still under various stages of development and will create a significant number of new units.

In addition to the feedback on proposed District 16 outlined above, public feedback in the “What we heard report” indicated that the residents of District 14 are concerned that the urban/suburban type development within Bedford West will overpower the voices from the smaller communities within their district.

Staff recognize the community facilities located in Bedford West continue to tie this new neighbourhood to the community of Bedford. To avoid splitting Bedford West and maintain its connection to the broader community of Bedford, staff are recommending that all of Bedford West be included within proposed District 16 (see Attachment 1, Map B). Including Bedford West and its associated facilities will reduce the numbers electors within District 14 to 23,154 which is about the average number of electors (-0.5%). The variance in the number of electors for District 16 will increase to 16.2% above the average (27,033 electors) but will result in a single Bedford District. This change is supported by public response to the proposed boundaries and is the recommended approach to District 16 and 14 from staff.

### **FINANCIAL IMPLICATIONS**

There are no financial implications of this report. Further information can be found in the report dated November 17, 2022.

### **RISK CONSIDERATION**

The District Boundary Review is a legislatively required action. Administrative Order 2022-001-GOV (section 9) requires that the District Boundary Resident Review Panel submit its final report and recommendation to Executive Standing Committee by its November 2022 meeting to ensure that the project remains on track to meet the NSUARB application deadline of December 31, 2022.

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<sup>1</sup> Bedford West 1 and 12 Special Planning Area:  
<https://novascotia.ca/just/regulations/regs/spabedfordwest1and12.htm>

### **COMMUNITY ENGAGEMENT**

Following the November 18, 2022 meeting of the District Boundary Resident Review Panel, a number of emails were received from current District 16 residents in support of an option that would continue to include Bedford West as part of District 16. These residents felt strongly that Bedford West should be considered a community of interest with Bedford.

Further community engagement details can be found in the report dated November 17, 2022.

### **ENVIRONMENTAL IMPLICATIONS**

No environmental implications were identified.

### **ALTERNATIVES**

The District Boundary Resident Review Panel could chose not to amend the motion on the floor from its November 18, 2022 meeting and recommend the boundaries as outlined in the staff report dated November 17, 2022.

The District Boundary Resident Review Panel could recommend changes to the proposed boundaries and specify rationale for these changes. Depending on the extent of the recommended changes, this may require a supplementary staff report.

### **ATTACHMENTS**

Attachment 1 – Proposed Polling District Boundaries for the Halifax Regional Municipality (Revised)

Attachment 2 – Rationale for Proposed Polling Boundary Adjustments (Revised)

Attachment 3 – Populations and Electors Table (Revised)

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A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

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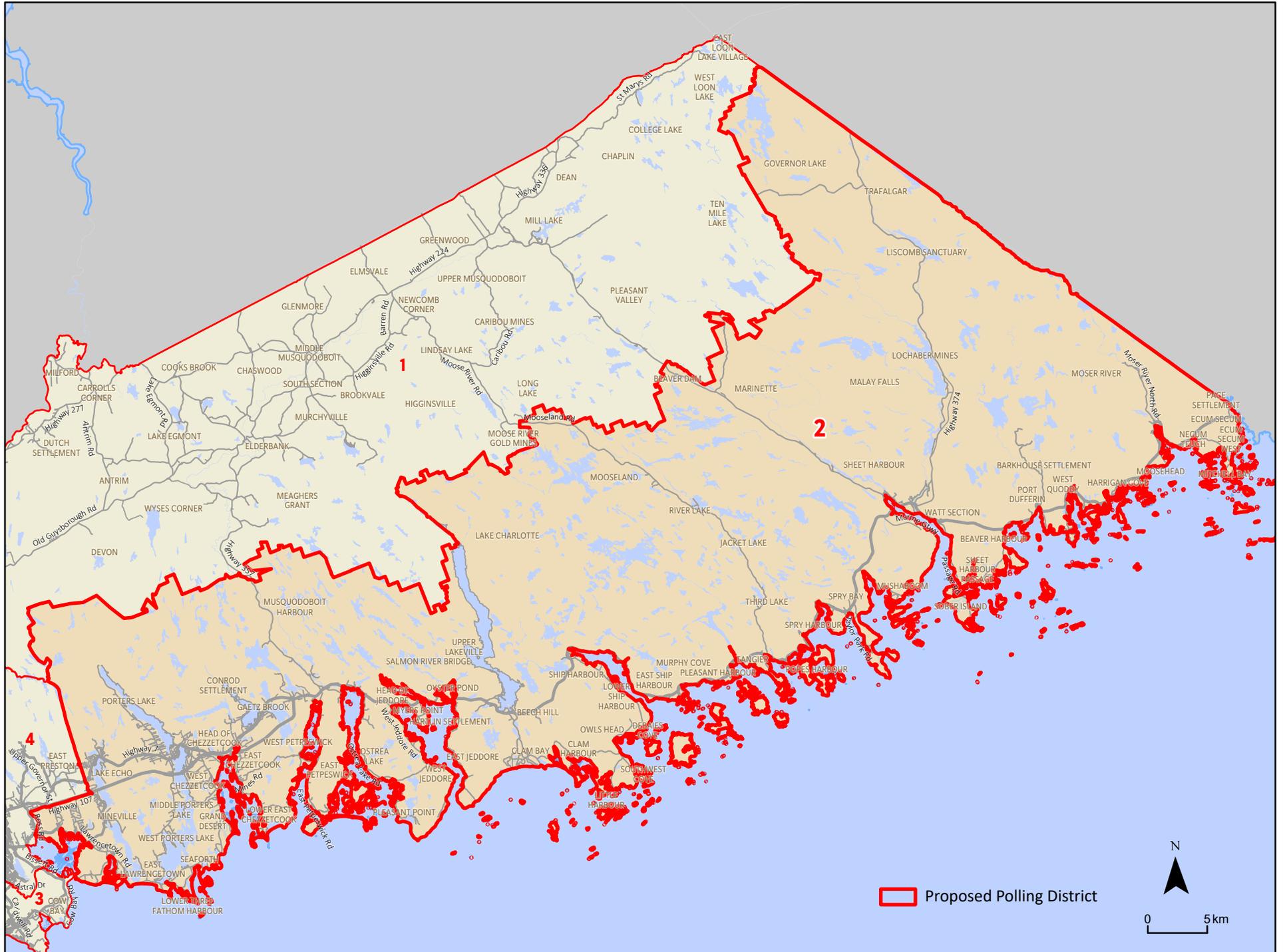
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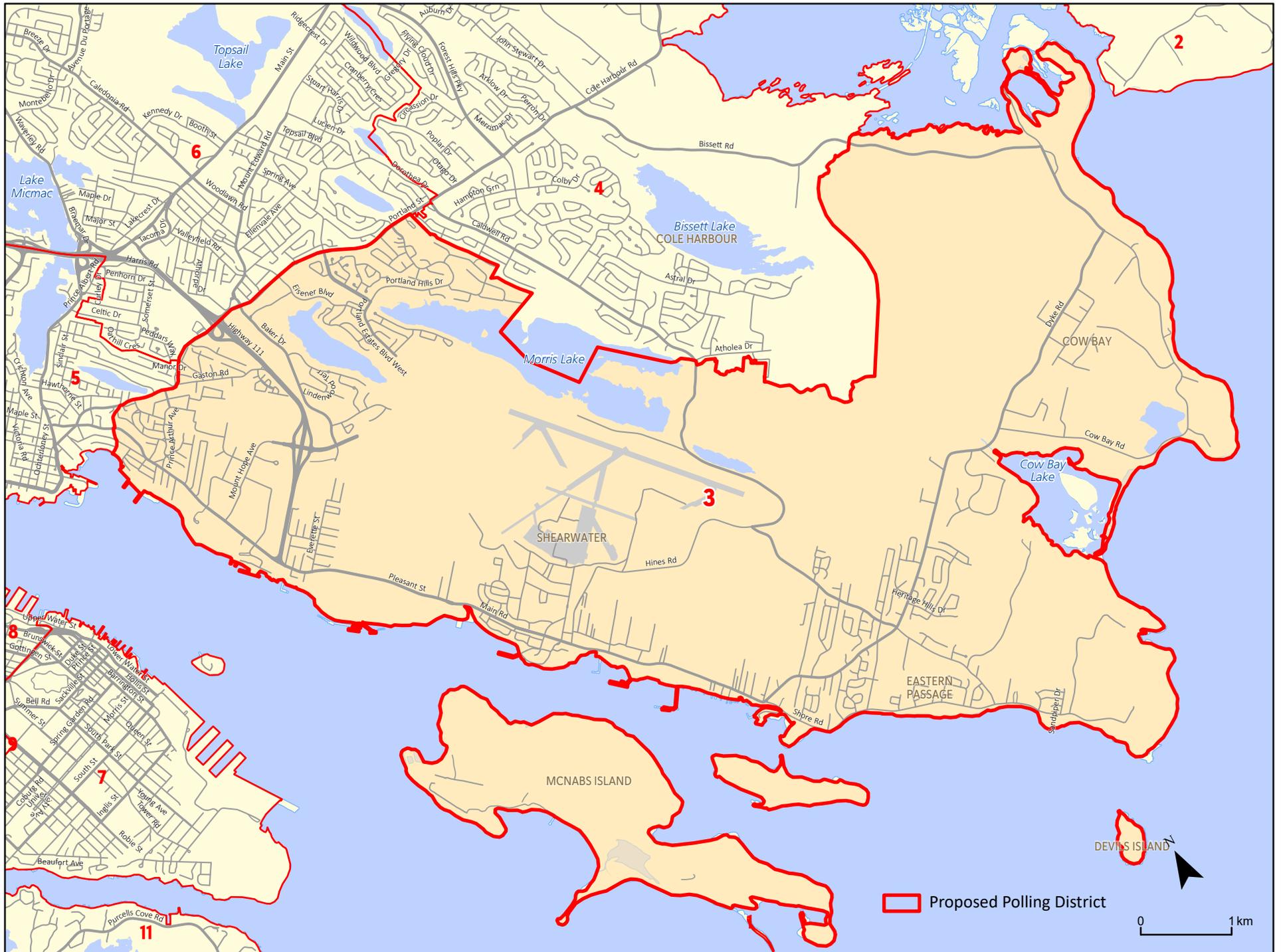
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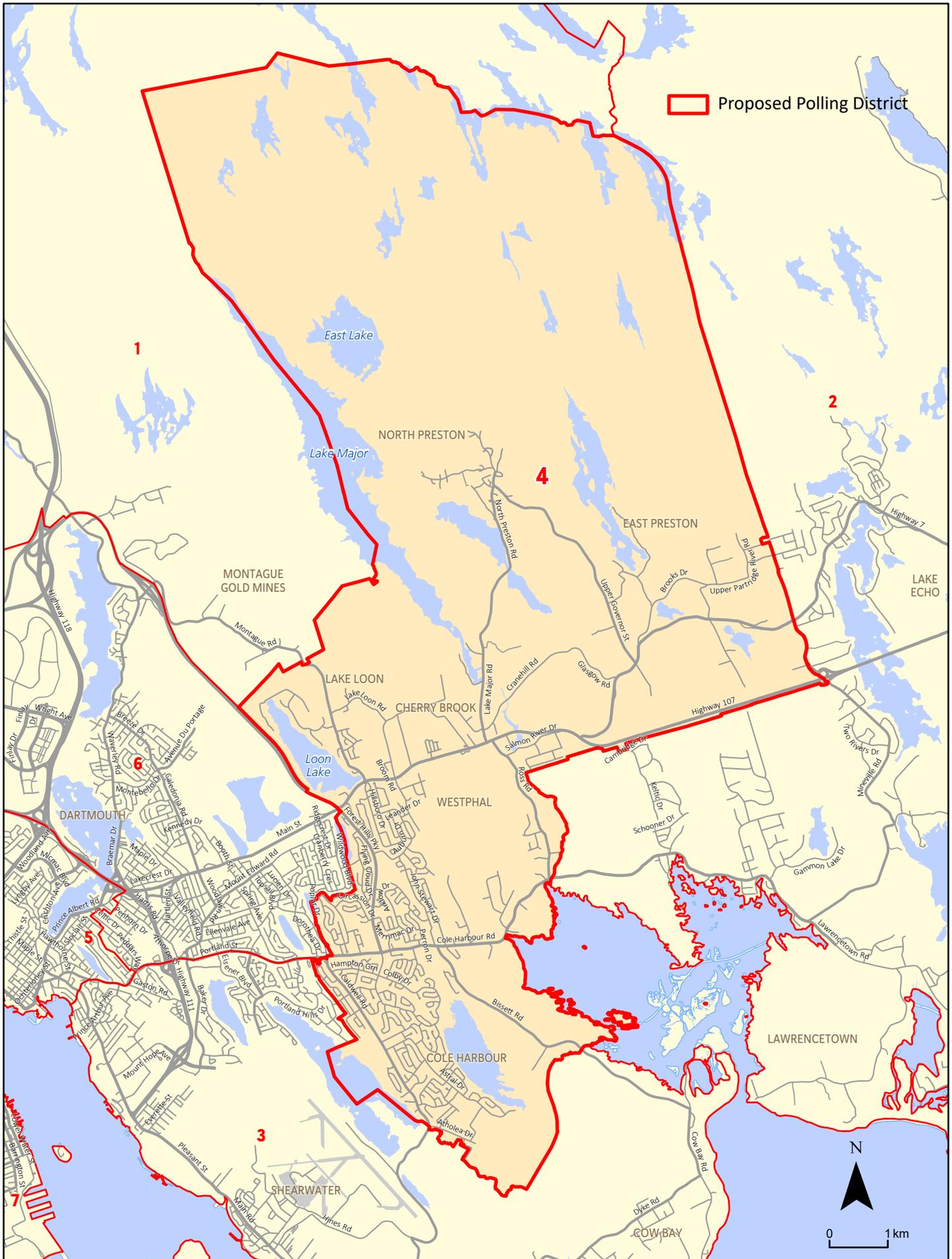
# Proposed Polling District 2



# Proposed Polling District 3



# Proposed Polling District 4



# Proposed Polling District 5

Revised Nov. 21, 2022

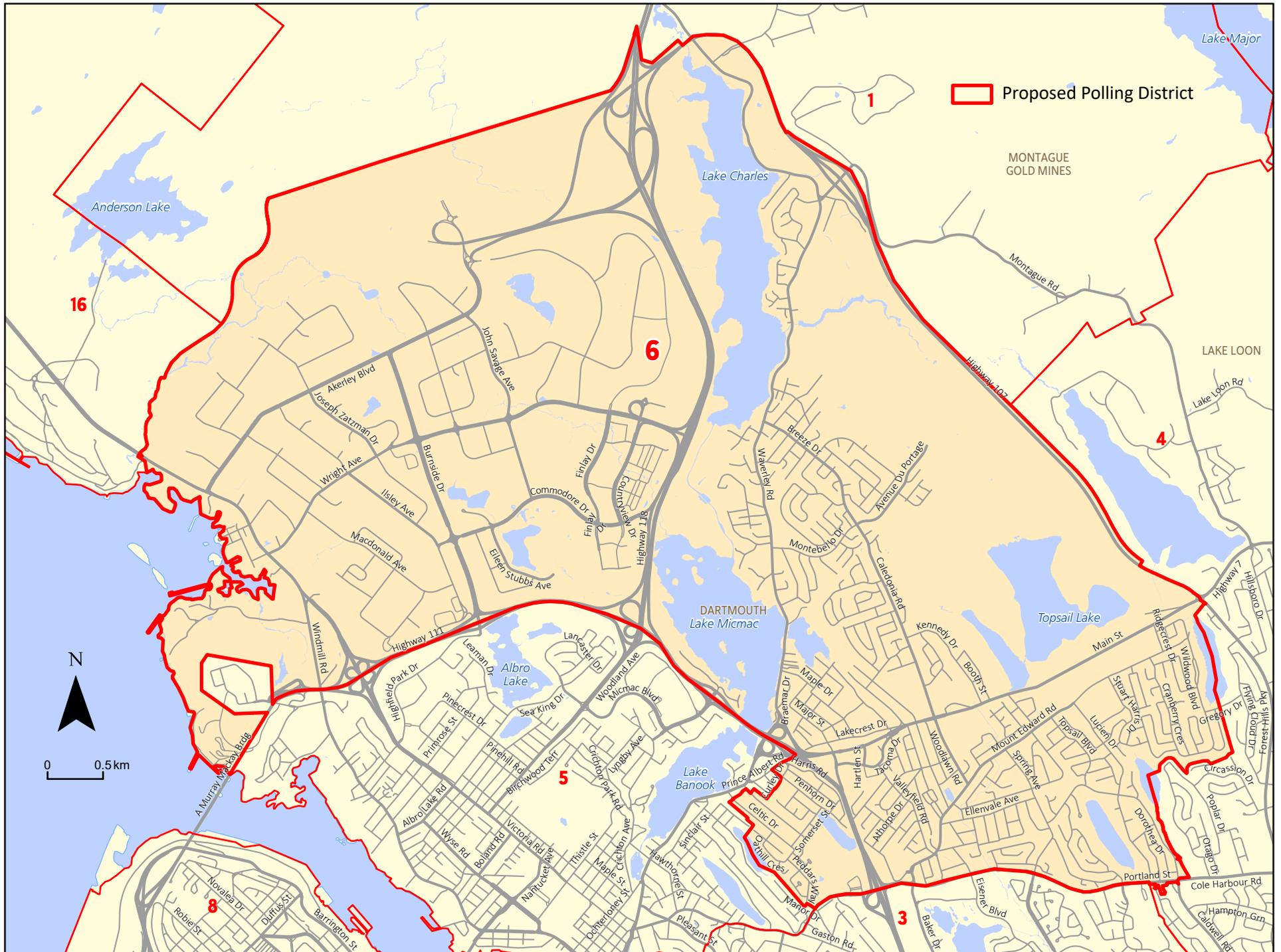
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# Proposed Polling District 6

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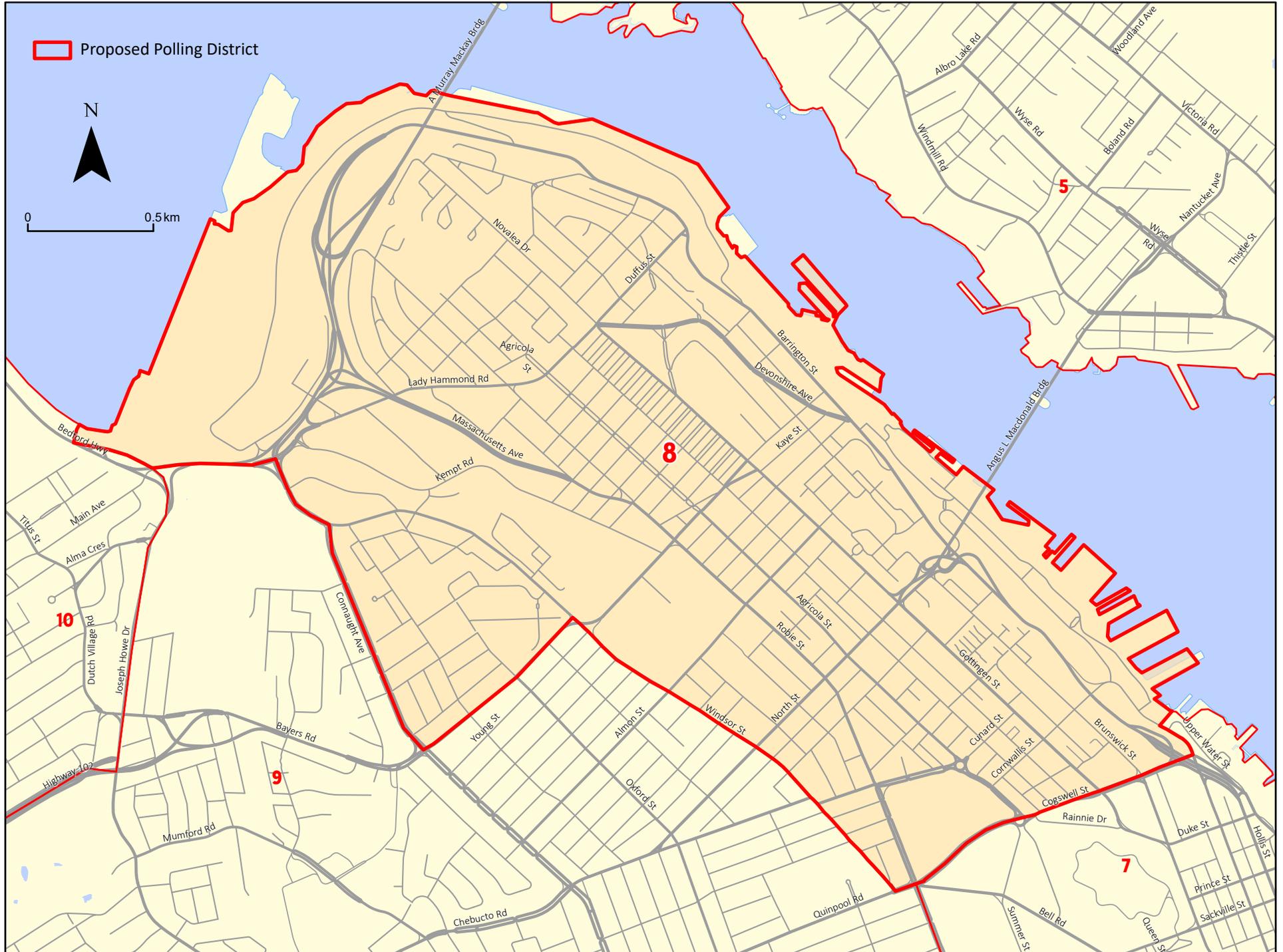


Proposed Polling District

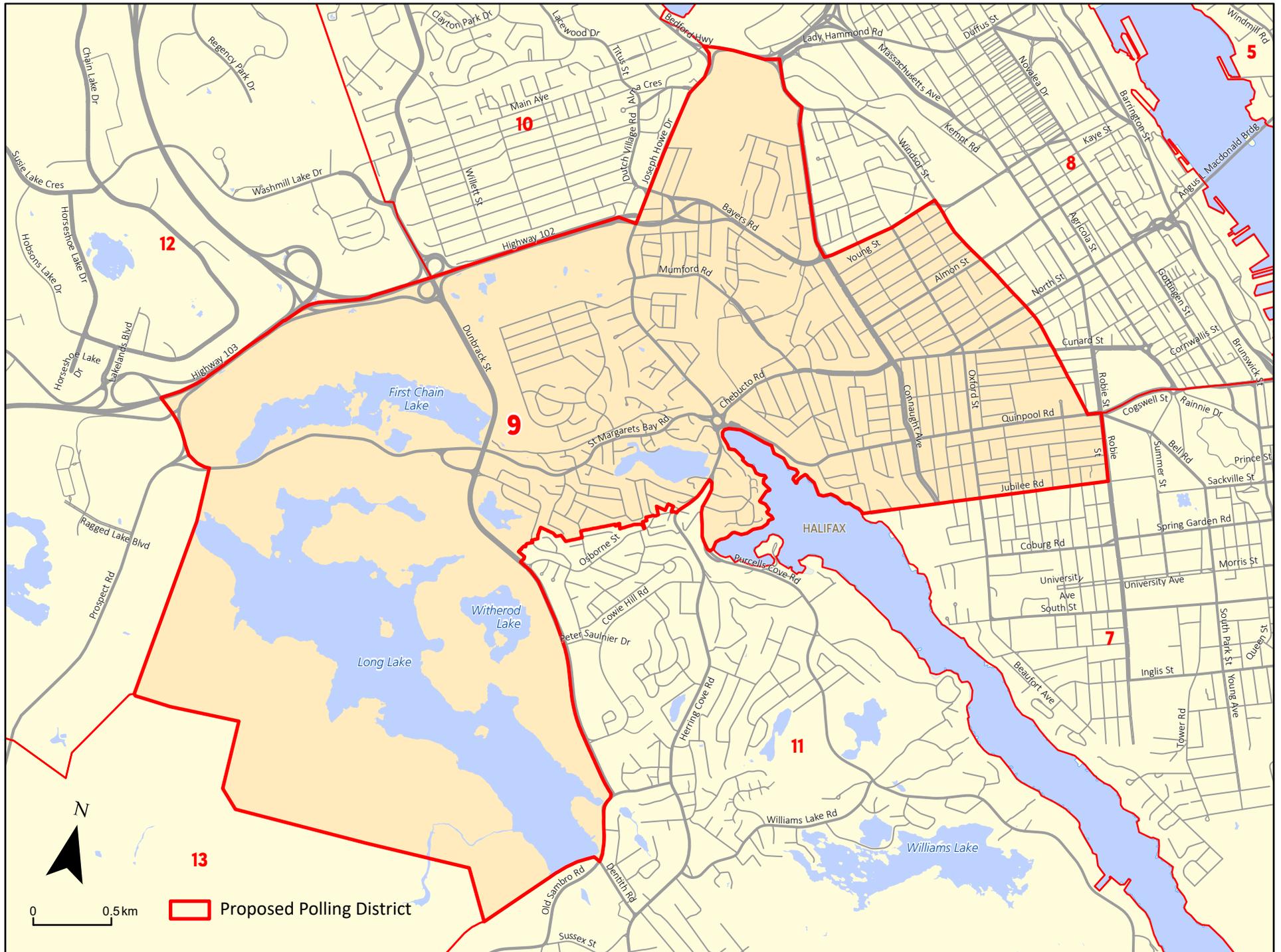
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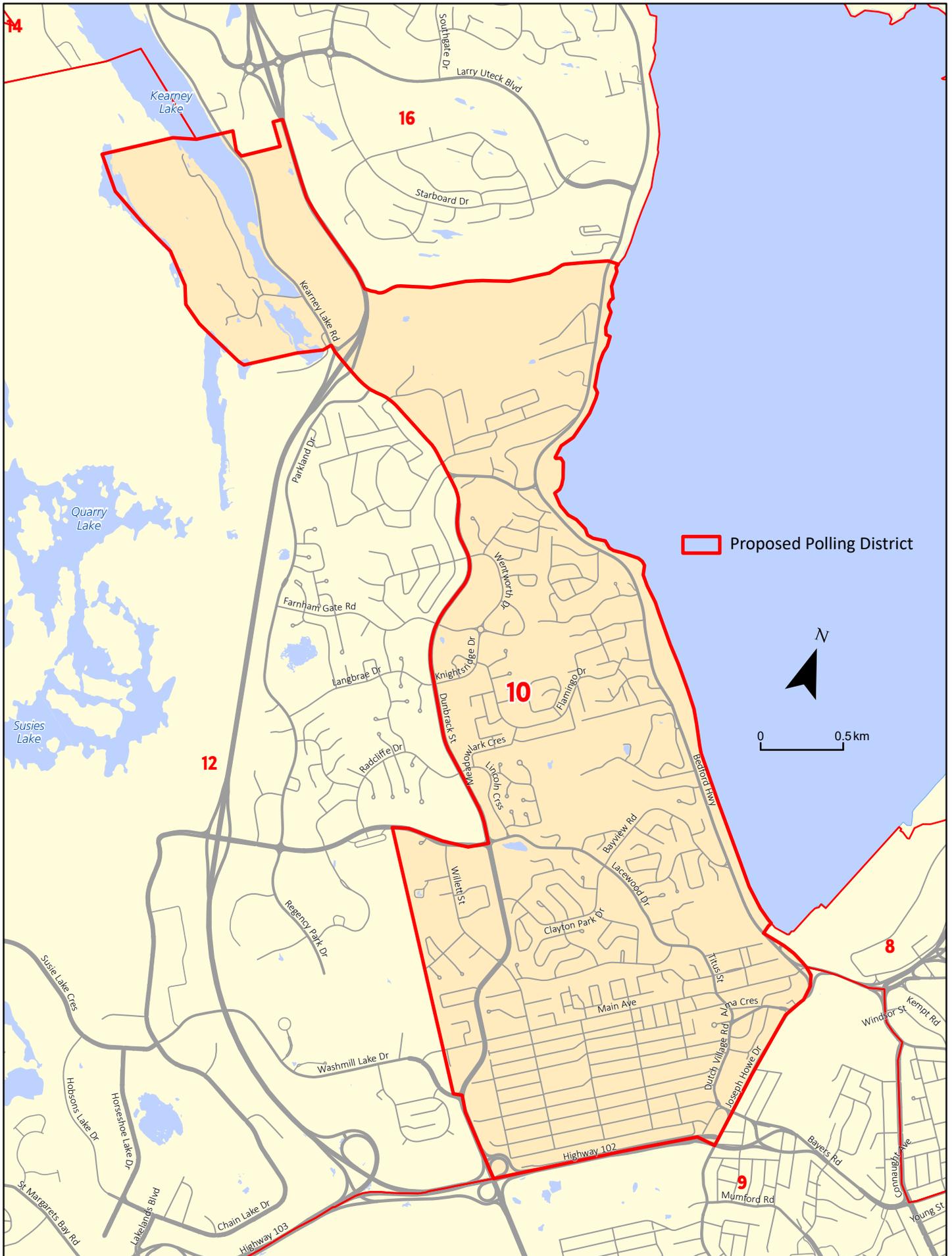
# Proposed Polling District 8



# Proposed Polling District 9

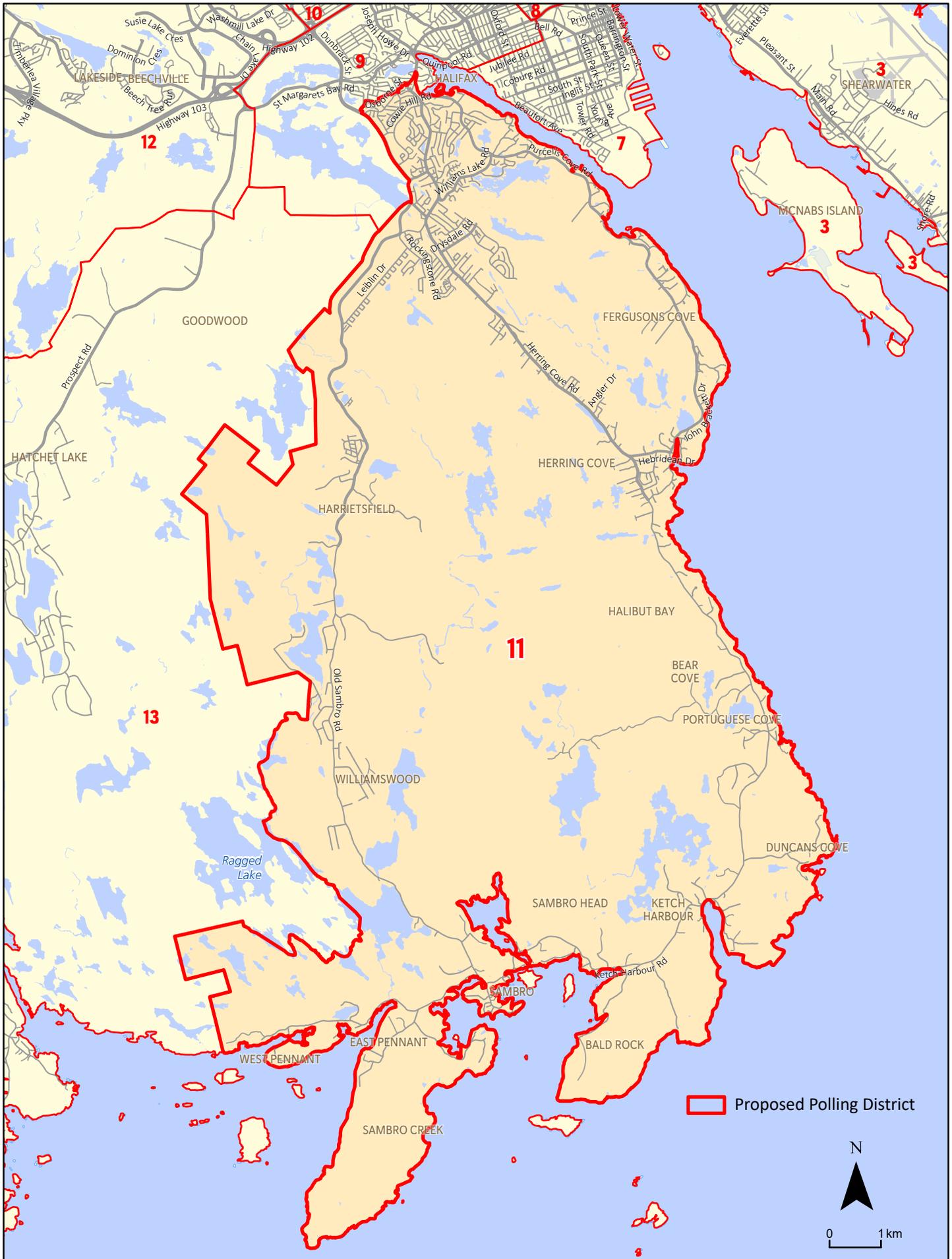


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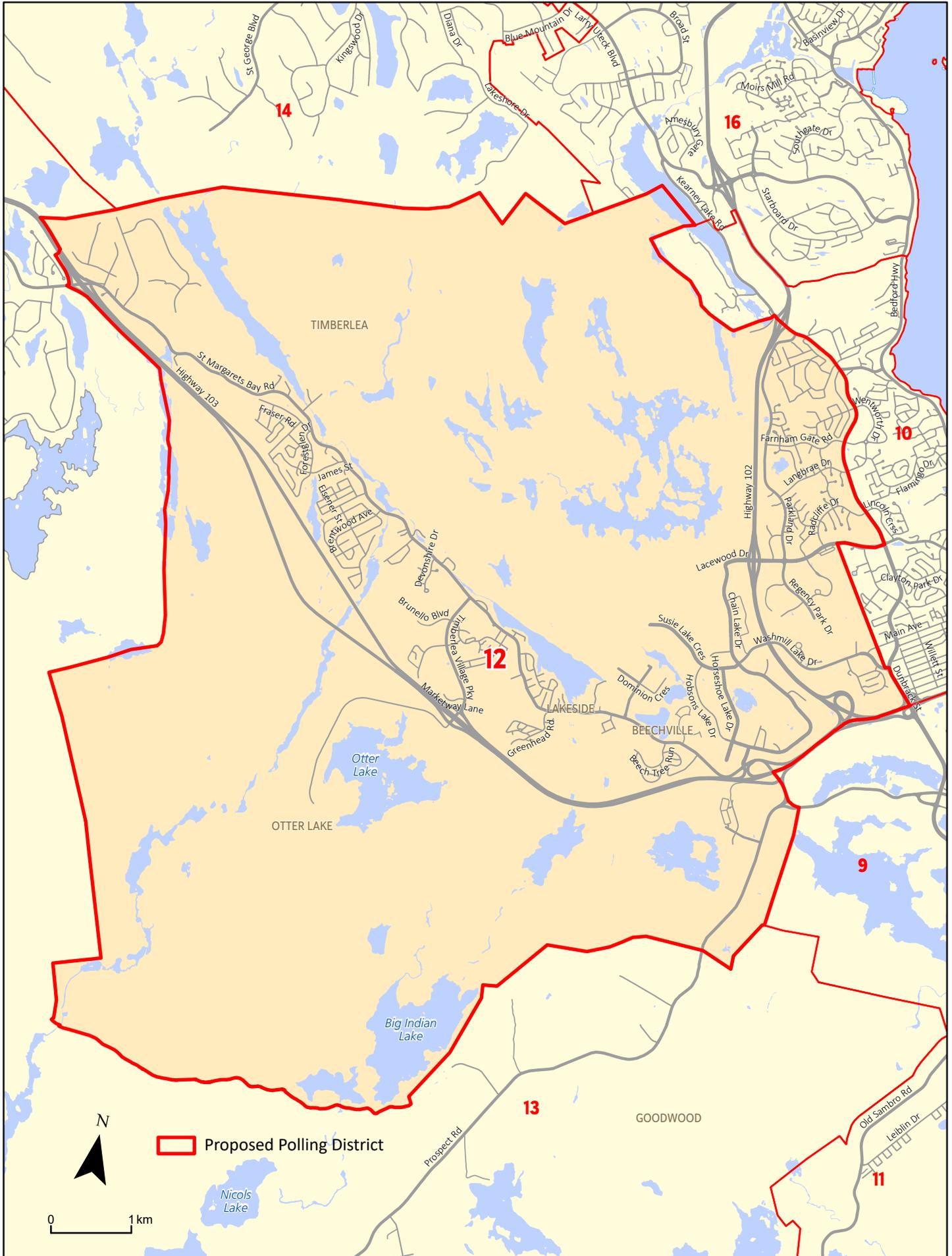


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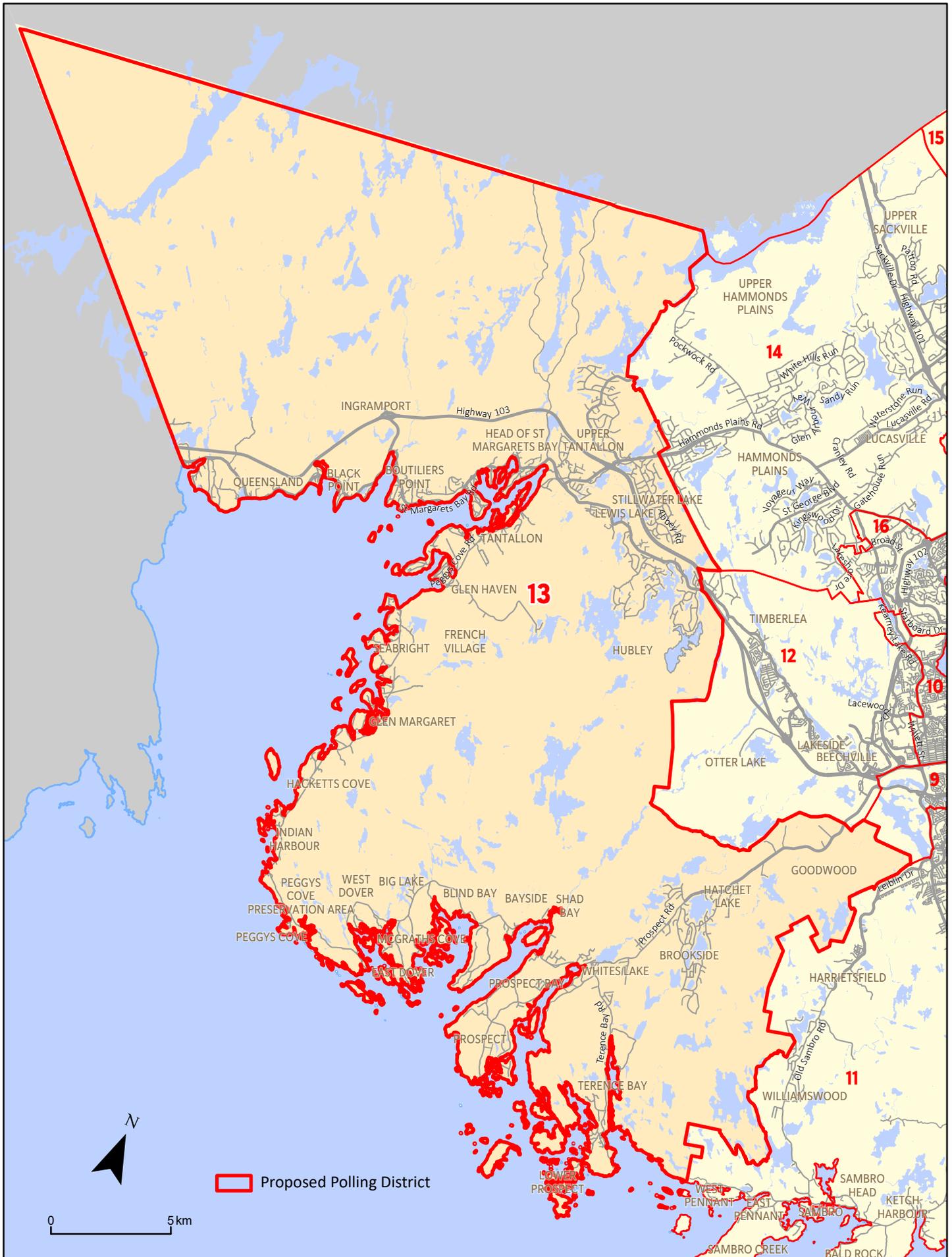
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# Proposed Polling District 12



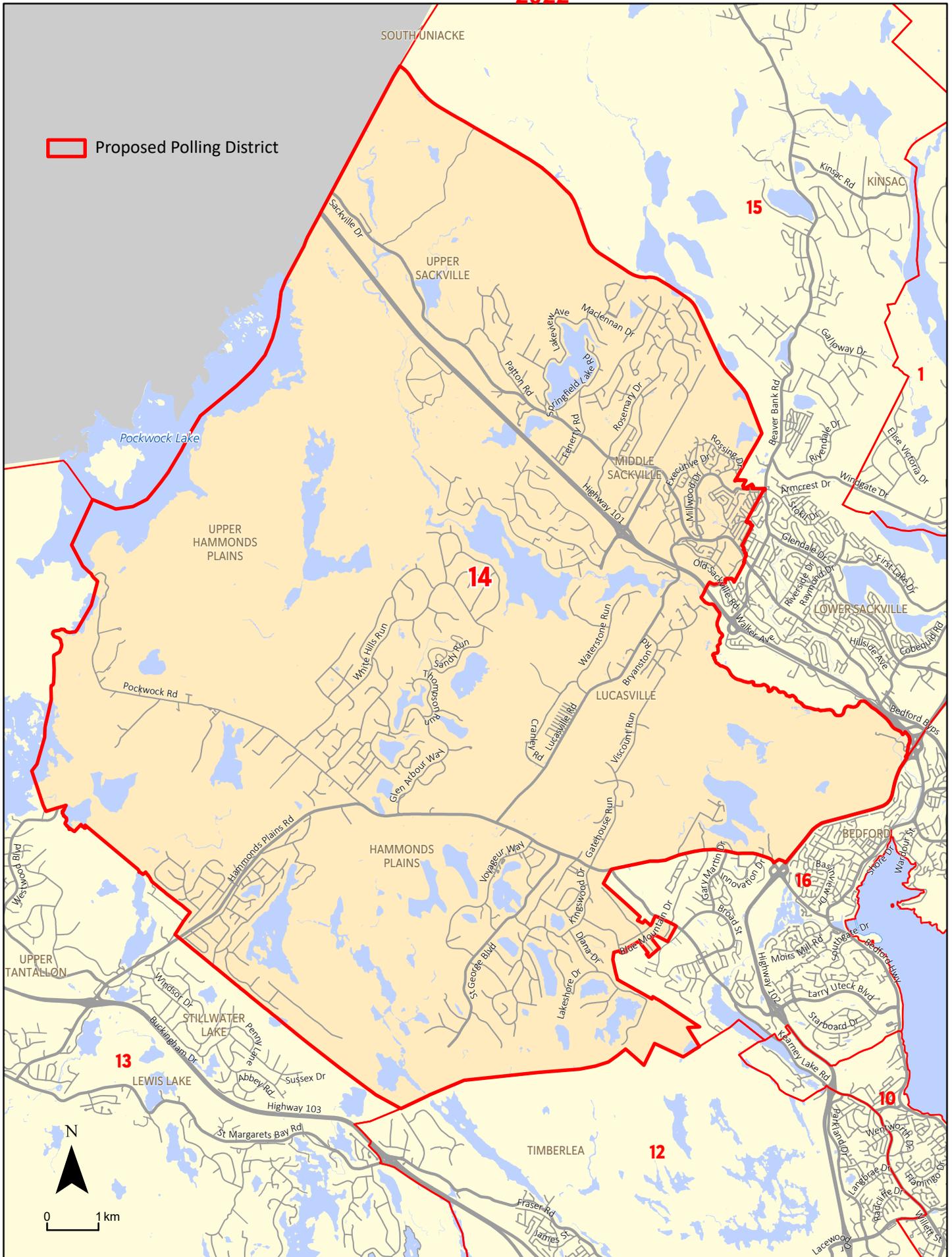
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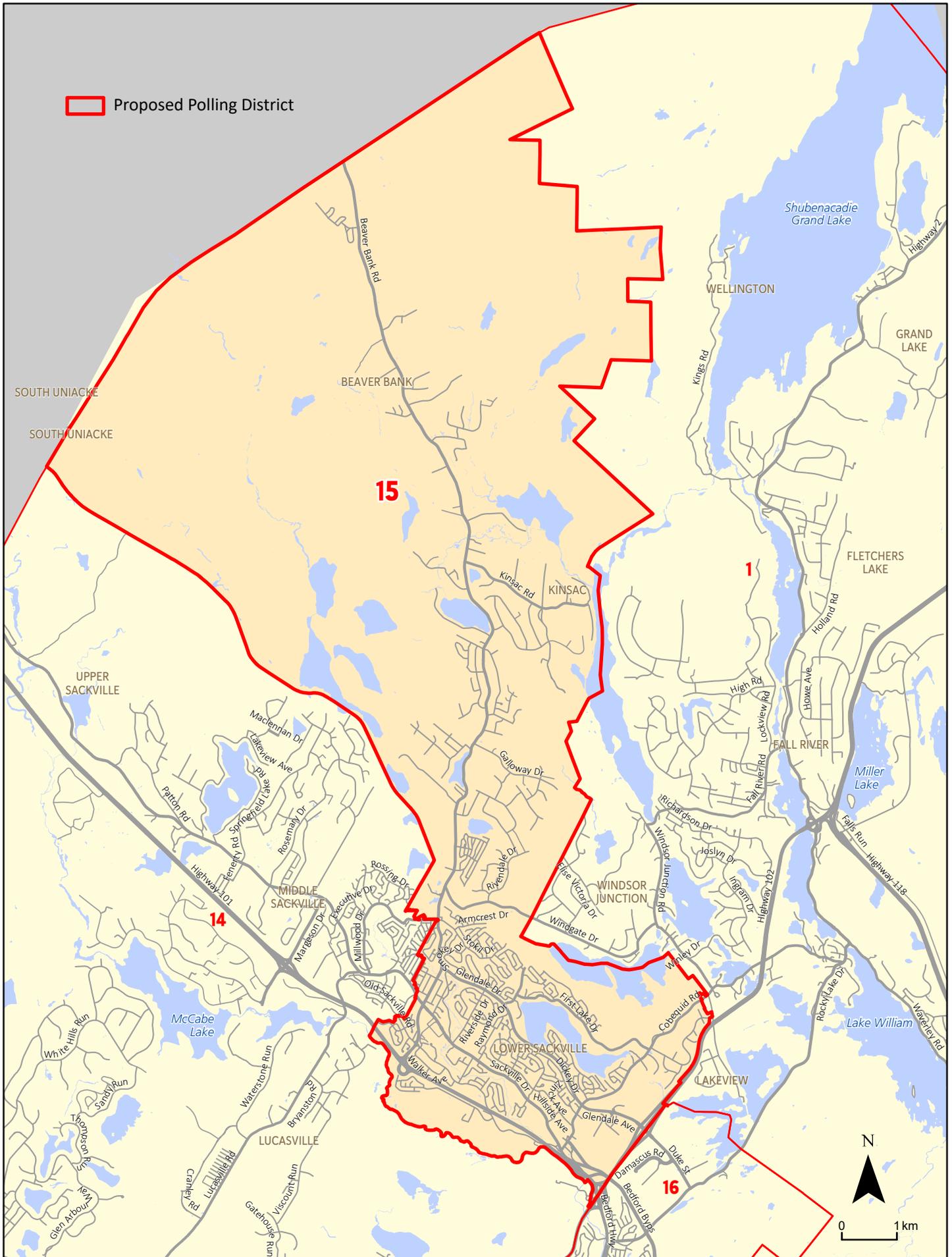
# Proposed Polling District 14

Revised Nov. 21, 2022

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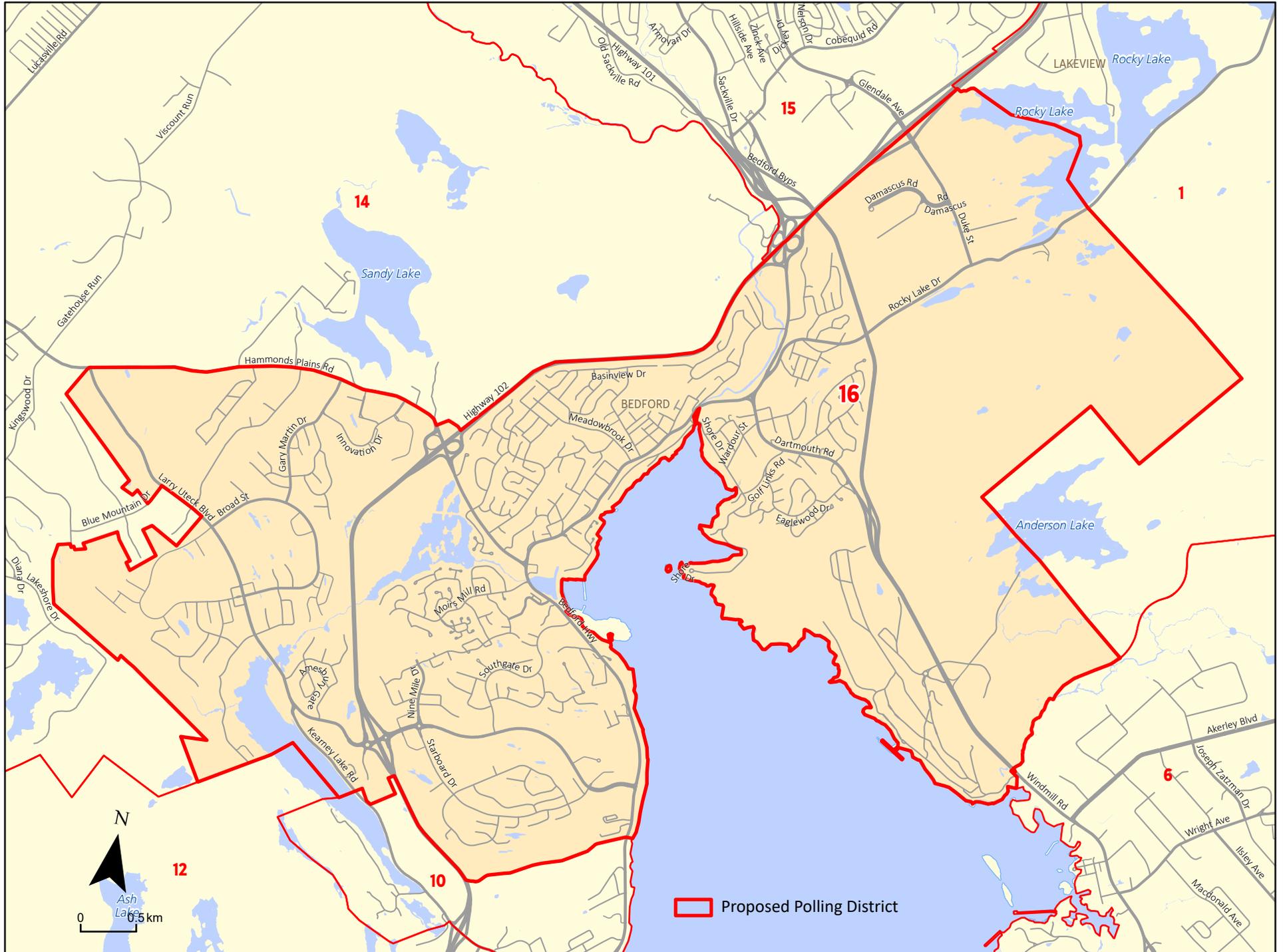
# Proposed Polling District 15



# Proposed Polling District 16

Revised Nov. 21, 2022

HALIFAX



**Rationale for Proposed Polling Boundary Adjustments (REVISED November 21, 2022)**

Section 368(4) of the Municipal Government Act directs the Board to consider, when determining the number and boundaries of polling districts: the number of electors, relative parity of voting power, population density, community of interest, and geographic size. In Phase 1 of the District Boundary Review, Regional Council confirmed the number of polling districts and number of councillors at sixteen (16) and directed this to be applied to Phase Two of the 2022 District Boundary Review.

The following outlines the rationale for adjusting the polling district boundaries in preparation for the 2024 election.

**Rationale for Adjusting Boundaries from Existing**

Since the last boundary review, which relied on 2011 Census population estimates, the Municipality's population has grown by 12.7%<sup>1</sup>. The number of electors has grown from 330,302 based on 2011 Census data, to 372,203 electors based on 2021 Census data (+41,901 electors). Maintaining 16 polling districts, this has increased the average number of electors per district from 20,644 electors to a current estimated 23,263 (see Table 1, Appendix).

Population growth has not been spread evenly across the municipality: areas such as Downtown Halifax and West Bedford have grown significantly, while rural areas and older suburbs have remained relatively stable. Adjusting the polling district boundaries is required to acknowledge this uneven growth, while maintaining communities of interest as much as possible. Table 2 in the Appendix provides a summary of the estimated electors by proposed district.

**Summary: Eastern HRM (Proposed Districts 1 – 6)**

Districts 1 and 2 are large, primarily rural districts. The existing district boundaries had a below average number of electors, and the proposed boundaries will further increase their variance from the average. It is recommended that these districts remain with largely the same boundaries. The large geographic area covered by each of these two districts incorporates many traditional rural communities that include agricultural, fishing, and other important resource lands. There are distinctly different interests in the Musquodoboit Valley area compared to the Eastern Shore, and rural residents have expressed concern that their voices would be lost with a reduction of representation, should Districts 1 and 2 be reduced to one district.

Eastern HRM includes several historical African Nova Scotia communities, including Lake Loon, Cherry Brook, North Preston and East Preston. The existing boundary between District 2 and District 4 has divided Lake Loon-Cherry Brook from North Preston and East Preston. The proposed boundary adjustments would allow these communities to be included together in District 4, which will also recognize a community connection to the Cole Harbour area.

The Dartmouth community has grown since the last boundary review and is expected to continue to grow with approved developments in the Downtown Dartmouth and Port Wallace areas. Boundary adjustments to District 3, 4, 5 and 6, for the Cole Harbour and Dartmouth areas have attempted to balance voter parity and communities of interest. More significant boundary adjustments were explored that may have further improved voter parity; however, these changes meant dividing communities of interest (such as Downtown Dartmouth and Cole Harbour) and were not supported by the public or members of Council during consultation.

The following sections provide specific details on proposed District 1 to 6.

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<sup>1</sup> Based on 2011 Census population of 390,328, and 2021 Census population of 440,072.

### **Proposed District 1**

- Elector Count: 17,702 (-23.9%)
- Includes communities along the northeastern boundary of the municipality from Montague Gold Mines, Waverley, and Windsor Junction to East Loon Lake Village, including but not limited to Fall River, Wellington, Middle and Upper Musquodoboit.
- Changes from existing District 1:
  - Few changes, very similar to existing district
  - Removes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified most with Dartmouth, rather than Waverley/Fall River
  - Removes a small area around Beaver Bank Lake to follow the edge of the Wellington community boundary
- Proposed District 1 has significantly lower than the average number of electors, however:
  - There is a need to maintain this district to represent the largely rural community, separate from the Eastern Shore area; and
  - The Fall River area is likely to continue to grow in coming years, which will increase the number of electors.

### **Proposed District 2**

- Elector Count: 20,726 (-10.9%)
- Includes communities along the Eastern Shore, from Lawrencetown to Ecum Secum, including but not limited to Lake Echo, Porters Lake, Musquodoboit Harbour, Ship Harbour, and Sheet Harbour.
- Changes from existing District 2:
  - Removes historical African Nova Scotian communities (North Preston and East Preston) so that they can be included with other historical African Nova Scotian communities in the proposed District 4
- Proposed District 2 has lower than the average number of electors as a result of moving North Preston and East Preston to the proposed District 4 and reflecting that recent population growth in this area was relatively low. The proposed boundary appropriately balances voter parity while maintaining communities of interest.

### **Proposed District 3**

- Elector Count: 25,326 (+8.9%)
- Includes communities of: Cow Bay, Eastern Passage, Shearwater, Dartmouth (Woodside, Southdale)
- Changes from existing District 3:
  - Removes the portion of the Woodlawn area of Dartmouth north of Portland Street that was in the existing district to keep Woodlawn together as a community of interest
  - Includes North Woodside and Southdale neighbourhoods of Dartmouth
- District 3 is a primarily suburban district with a mix of urban and suburban residential areas and large employment areas, including Woodside Industrial Park, the Autoport, and CFB Shearwater. The proposed district continues to include the Cow Bay community, recognizing the connection to the Eastern Passage area.
- The proposed boundary changes allow communities of interest in Dartmouth to be maintained, while

maintaining voter parity compared to existing District 5. A recently approved development in the Southdale/Mount Hope area will bring additional residents to proposed District 3, which will have a community connection to the amenities in the Baker Drive/ Russell Lake area (grocery store, medical clinics, restaurants, hardware store, banks, etc.).

#### **Proposed District 4**

- Elector Count: 22,887 (-1.6%)
- Includes communities of: North Preston, East Preston, Cherry Brook, Lake Loon, Westphal, Cole Harbour
- Changes from existing District 4:
  - Includes the communities of East Preston and North Preston, to unite them with other historical African Nova Scotian communities of Cherry Brook and Lake Loon in this district. This change was supported in the feedback provided by the public.
- Proposed District 4 is just under the average number of electors, and keeps the Cole Harbour community together as a community of interest, which was strongly supported in public feedback.

#### **Proposed District 5 (REVISED November 21, 2022)**

- Elector Count: 25,684 (+10.4%)
- Includes communities of: Dartmouth (within the Regional Centre)
- Changes from existing District 5:
  - Removes the areas of Woodside, Southdale, Penhorn, and Manor Park to maintain voter parity in this district and proposed Districts 3 and 6. Public feedback indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.
  - Includes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas, keeping these areas together with other central Dartmouth neighbourhoods and following the Regional Centre Plan boundary
- Although the proposed District 5 is above the average number of electors, there is strong public support to ensure older areas of Dartmouth, particularly Downtown Dartmouth, are kept together within one district. The proposed boundary includes the entire Lake Banook area, including the Grahams Grove commercial area along Prince Albert Road.

#### **Proposed District 6 (REVISED November 21, 2022)**

- Elector Count: 23,006 (-1.1.%)
- Includes communities of: Dartmouth and a small portion of Waverley
- Changes from existing District 6:
  - Includes Lake Charles/Craigburn Drive area south of Highway 107, as public feedback indicated this area identified more with Dartmouth, rather than Waverley/Fall River
  - Includes all of Woodlawn to keep it together as a community of interest
  - Removes North Dartmouth, Highfield Park, Shannon Park, and the Princess Margaret Blvd areas to keep these areas together with other parts of central Dartmouth in proposed District 5, following the Regional Centre Plan Boundary
  - Includes the areas of Penhorn and Manor Park to maintain voter parity in this district. Public feedback also indicated that the Manor Park area is similar to residential communities on the other side of Highway 111.

- Proposed District 6 is a primarily suburban district with a mix of urban and more suburban residential areas and a large employment area (Burnside Industrial Park). As proposed, it includes about the average number of electors per district. It is expected that this district will grow before the next boundary review, as developments in the Penhorn and Port Wallace areas will bring additional residents.

**Summary: Central and Western HRM (Districts 7 - 16)**

Significant population growth has taken place in the central and western parts of the Municipality in recent years. For example, since the last boundary review, existing District 16, which includes the new community of Bedford West, has gone from 7.5% below the average number of electors to 16.1% above the average, and based on approved and planned development, is expected to continue to grow. Proposed boundary adjustments are intended to achieve better voter parity between growing urban communities and rural, more stable communities; however, it is important to residents to maintain communities of interest as much as possible.

The Halifax Peninsula is proposed to continue to be included within Districts 7, 8 and 9, with some adjustments to account for growing populations in Downtown Halifax and the North End areas. Suburban areas of Halifax Mainland will continue to be represented by District 9, 10, 11, and 12. Relatively significant boundary adjustments are proposed to Districts 13, 14, 15 and 16, to better ensure voter parity given the growth occurring in the Bedford West area, while maintaining communities of interest. It is recognized that Districts 14 and 16, facing such high levels of growth, will likely require an adjustment in future boundary review processes.

The following sections provide specific details on proposed Districts 7 to 16.

**Proposed District 7**

- Elector Count: 23,716 (+1.9%)
- Includes communities of: Halifax (South End)
- Changes from existing District 7:
  - Removes the area bounded by Quinpool Road, Robie Street, Jubilee Road, and Oxford Street. Although public feedback indicated this area might ideally be included in this district, this change was needed to maintain voter parity among districts.
  - Removes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement process.
- The existing District 7 is 15.2% above the average number of electors and downtown Halifax is expected to continue to grow in the coming year. Therefore, the proposed boundary changes are needed for District 7 to maintain the average number of electors and leaves room to grow in District 8.

**Proposed District 8**

- Elector Count: 21,655 (-6.9%)
- Includes communities of: Halifax (North End)
- Changes from existing District 8:
  - Includes the area bounded by Cornwallis Street, the Halifax Harbour, Cogswell Street, and the Halifax Citadel. This was based on this area being part of the North End community of interest, as opposed to downtown, and was supported by the public through the engagement

- process.
  - Removes the area bounded by Windsor Street, Quinpool Road, Oxford Street, and Bayers Road, to keep the West End together as a community of interest.
- Proposed District 8 is below the average number of electors; however, growth is likely given the urgent need for housing across the region and ongoing development in the area. For example, the Richmond Yards development currently under construction on Robie Street at Almon Street will include about 600 new housing units.

### **Proposed District 9**

- Elector Count: 23,087 (-0.8%)
- Includes communities of: Halifax (West End, part of Armdale)
- Changes from existing District 9:
  - Includes the area bounded by Windsor Street, Quinpool Road, Robie Street, Jubilee Road, Oxford Street, and Bayers Road to keep the West End together as a community of interest.
  - Includes part of Long Lake Provincial Park; public feedback indicated concern with this park being represented in a single district, and this proposed boundary splits the park (if not the lake itself) between all surrounding proposed districts (9, 11, 12 and 13).
  - Removes Cowie Hill and Jollimore areas to keep them with Spryfield in the proposed District 11 as a community of interest.
- Proposed District 9 includes the average number of electors. Growth is likely along Joseph Howe Drive and in other parts of this district within the Regional Centre Plan Area.

### **Proposed District 10**

- Elector Count: 22,950 (-1.3%)
- Includes communities of: Halifax (Clayton Park, Rockingham, Fairview, part of Bedford West)
- Changes from existing District 10:
  - Adjusted slightly to exclude properties off Hogan Court, so that street can stay within one district, following the Halifax community boundary
- Proposed District 10 is largely the same as existing District 10, with a small adjustment recognizing recent development in the Larry Uteck area (Hogan Court, as described above). The proposed district contains very close to the average number of electors. Some additional growth is likely in the Fairview and Kearney Lake areas in the coming years.

### **Proposed District 11**

- Elector Count: 24,258 (+4.3%)
- Includes communities of: Halifax (Cowie Hill, Spryfield), Fergusons Cove, Herring Cove, Halibut Bay, Bear Cove, Portuguese Cove, Duncans Cove, Ketch Harbour, Bald Rock, Sambro Head, Sambro, Sambro Creek, Williamswood, West Pennant, East Pennant, Harrietsfield
- Changes from existing District 11:
  - Includes Cowie Hill and Jollimore areas to keep them with Spryfield as a community of interest.
  - Includes only the communities accessed via the Herring Cove Road, Purcells Cove Road, and Old Sambro Road (from Halifax to West Pennant along the coast) due to their shared infrastructure and community similarities.

- Removes communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast)

Proposed District 11 includes urban and rural residential areas, with communities of interest related to the transportation corridors of Purcells Cove Road, Herring Cove Road and Old Sambro Road. Spryfield has historical connections and a strong community of interest with the Purcells Cove and Herring Cove communities. The proposed district is only slightly higher than the average number of electors. Some growth is likely expected in the Spryfield area in the coming years, but this may be balanced by less growth in more rural parts of the district.

### **Proposed District 12**

- Elector Count: 25,729 (+10.6%)
- Includes communities of: Beechville, Lakeside, Timberlea, Otter Lake, Halifax (Clayton Park West, Bayers Lake)
- Changes from existing District 12:
  - Includes the area around Ragged Lake so that it can be included as part of the historic Beechville area with the rest of the community
  - Includes the Sheldrake Lake area to the west of Highway 103 to keep this neighbourhood together with other parts of Timberlea
- Proposed District 12 has a higher than average elector count; however, reducing the number of electors would require dividing communities of interest. The Clayton Park area is currently logically divided along Dunbrack Street and the Mainland North linear trail; any alternative division would alter from current boundaries in an arbitrary manner. The public was consulted on an alternative boundary that divided the community of Timberlea from the Lakeside and Beechville communities, and there was public concern about this decision as the “BLT” communities have historical community of interest connections. Therefore, the proposed boundary is recommended to remain consistent with the existing boundary in those areas. A minor proposed adjustment around Sheldrake Lake does not significantly affect the overall elector count.
- Beechville, as an historic African Nova Scotian community, has been undergoing a formal review of the existing community boundary. The proposed District 12 includes lands around Ragged Lake that are likely to be included within this boundary. These lands are wilderness lands and the existing/proposed Ragged Lake industrial park, and do not affect the proposed number of electors.

### **Proposed District 13**

- Elector Count: 20,354 (-12.5%)
- Includes communities around St. Margarets Bay as far east as Terence Bay along the coast, including but not limited to Goodwood, Hubley, Peggys Cove, Upper Tantallon, and Hubbards
- Changes from existing District 13:
  - Includes the communities accessed via the Prospect Road (from Terence Bay to West Dover along the coast), due to their shared infrastructure and community similarities.
  - Removes the communities of Upper Hammonds Plains, Hammonds Plains, and Lucasville in order to keep Upper Hammonds Plains and Lucasville together as historic African Nova Scotian communities in the proposed District 14.
- Proposed District 13 is primarily rural with some suburban large lot development. The proposed

district keeps coastal communities in the St. Margarets Bay area together with similar coastal communities accessed via Prospect Road (from Terence Bay to West Dover). Although electoral count is lower than average, the proposed district is geographically large, similar to proposed Districts 1 and 2, which allow related rural areas to have their own representation.

### **Proposed District 14 (REVISED November 21, 2022)**

- Elector Count: 23,148 (-0.5%)
- Includes communities of: Upper Sackville, Middle Sackville, Lucasville, Hammonds Plains, Upper Hammonds Plains
- Changes from existing District 14:
  - Includes the communities of Upper Hammonds Plains and Lucasville, to keep these historic African Nova Scotian communities in one district
  - Includes the community of Hammonds Plains as a community of interest similar to the other communities included.
  - Includes Sandy Lake Regional Park, using Highway 102 as a natural boundary between this district and Bedford.
  - Removes Bedford West sub-areas 7 and 8 to keep them together with the remainder of Bedford West in another district
  - Removes the community of Beaver Bank and Kinsac to keep them with Lower Sackville in the proposed District 15 as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 14 has the average number of electors (-12.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 14 will continue to include the Middle and Upper Sackville communities, together with the Hammonds Plains, Upper Hammonds Plains and Lucasville communities. These areas include primarily large lot suburban and rural development.

### **Proposed District 15**

- Elector Count: 24,943 (+7.2%)
- Includes communities of: Lower Sackville, Beaver Bank, Kinsac
- Changes from existing District 15:
  - Includes the community of Beaver Bank and Kinsac to keep them with Lower Sackville, as these communities are similar and have common transportation connections, which was supported by public feedback.
- The existing District 15 has significantly less than the average number of electors (-18.1%), and therefore has room to accommodate additional electors with an adjusted boundary. The proposed District 15 will continue to include Lower Sackville, which is an urban and suburban community with a mix of residential and commercial development. The proposed District 15 will also include the Beaver Bank and Kinsac areas, which have community connections to Lower Sackville through the Beaver Bank Road connection. Lower Sackville provides most amenities to these suburban communities, and transit connections will continue to be through the Lower Sackville area to Beaver Bank.

### **Proposed District 16 (REVISED November 21, 2022)**

- Elector Count: 27,033 (16.2%)
- Includes communities of: Bedford, Halifax (Wentworth, Bedford South)
- Changes from existing District 16:
  - Removes Sandy Lake Regional Park, using Highway 102 as a natural boundary of this district
  - Includes Bedford West sub-areas 7 and 8 with the remainder of Bedford West
  - Includes previously undeveloped properties off Hogan Court, so that street can stay within one district, following the Bedford community boundary
- The proposed District 16 has seen significant growth in recent years with the development of the new Bedford West community. While some phases of this development remain, some development will require additional planning approvals so growth may not be as rapid as the past decade. Public feedback received suggested that Bedford West should continue to be included with the old Town of Bedford, as the more suburban/rural parts of the proposed District 14 had concerns that their voice would be lost with the inclusion of urban Bedford West. Further, this would keep all the sub-areas of Bedford West together as a community of interest as well as key facilities such as schools and recreation centres with the remainder of Bedford.

## Appendix

**Table 1: Existing Districts – Estimated Electors**

<b>Existing Districts</b>	<b>Estimated Electors 2011 Census</b>	<b>Variance from Average 2011</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average 2021</b>
1	16,954	-17.9%	18,642	-19.9%
2	21,817	5.7%	22,527	-3.2%
3	22,575	9.4%	25,952	11.6%
4	20,751	0.5%	21,085	-9.4%
5	23,321	13.0%	25,259	8.6%
6	20,914	1.3%	21,865	-6.0%
7	22,686	9.9%	26,802	15.2%
8	23,073	11.8%	25,499	9.6%
9	22,799	10.4%	24,703	6.2%
10	21,658	4.9%	22,950	-1.3%
11	20,127	-2.5%	22,892	-1.6%
12	21,277	3.1%	25,580	10.0%
13	19,045	-7.7%	22,098	-5.0%
14	16,373	-20.7%	20,458	-12.1%
15	17,840	-13.6%	18,881	-18.8%
16	19,092	-7.5%	27,010	16.1%
<b>Total</b>	<b>330,302</b>		<b>372,205</b>	
<b>Average</b>	<b>20,644</b>		<b>23,263</b>	

**Table 2: Proposed Districts – Estimated Electors**

<b>Proposed Districts</b>	<b>Estimated Electors 2021 Census</b>	<b>Variance from Average</b>
1	17,702	-23.9%
2	20,726	-10.9%
3	25,326	8.9%
4	22,887	-1.6%
5	25,684	10.4%
6	23,006	-1.1%
7	23,716	1.9%
8	21,655	-6.9%
9	23,087	-0.8%
10	22,950	-1.3%
11	24,258	4.3%
12	25,729	10.6%
13	20,354	-12.5%
14	23,148	-0.5%
15	24,943	7.2%
16	27,033	16.2%
<b>Total</b>	<b>372,204</b>	
<b>Average</b>	<b>23,263</b>	

### Attachment 3

Table One: Proposed District Population, Number of Electors, and Variance from Average –  
REVISED November 21, 2022

Proposed Districts	Population – 2021 Census	Electors 2021 Census	Variance from Average number of electors
1	20,580	17,702	-23.9%
2	24,325	20,726	-10.9%
3	29,065	25,326	8.9%
4	26,560	22,887	-1.6%
5	29,682	25,684	10.4%
6	26,822	23,006	-1.1%
7	26,571	23,716	1.9%
8	24,334	21,655	-6.9%
9	26,735	23,087	-0.8%
10	28,853	22,950	-1.3%
11	29,699	24,258	4.3%
12	29,386	25,729	10.6%
13	24,141	20,354	-12.5%
14	28,575	23,148	-0.5%
15	28,390	24,943	7.2%
16	36,354	27,033	16.2%
<b>Total</b>	<b>440,072</b>	<b>372,204</b>	
<b>Average</b>	<b>27,505</b>	<b>23,263</b>	