

HALIFAX

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Item No. 15.1.3
Halifax Regional Council
March 10, 2020

TO: Mayor Savage and Members of Halifax Regional Council

SUBMITTED BY: Original Signed by 
Jacques Dubé, Chief Administrative Officer

DATE: February 18, 2020

SUBJECT: **Case CA0128: Proposed Amendments to Administrative Order 29, Respecting HRM Civic Addressing Policies – Street Naming and Renaming from September 1, 2019 – December 31, 2019**

ORIGIN

Street naming and renaming requests submitted through new subdivision applications, development permits and correction projects from September 1, 2019 – December 31, 2019.

LEGISLATIVE AUTHORITY

Halifax Regional Municipality Charter, s.323 “The Council may... (c): by policy, name or rename any street or private road;”

By-law C-300, *Respecting Civic Addressing*

Administrative Order #29, *Respecting HRM Civic Addressing Policies*

RECOMMENDATION

It is recommended that Halifax Regional Council adopt the proposed amendments to Administrative Order 29 Respecting Civic Addressing Policies as set out in Attachment A of this report in order to approve:

1. the naming of four new private lanes as identified in Attachment A and Maps 1, 2, and 3;
2. the naming of four public streets as identified in Attachment A and Maps 4, 5, and 6; and
3. the renaming of a portion of Woodlawn Road to Athorpe Drive, Dartmouth as identified in Attachment A and Maps 7 and 8.

BACKGROUND

The *Halifax Regional Municipality Charter* allows Regional Council to name and rename any street or private lane by policy. In accordance with the *HRM Charter*, Council has adopted Administrative Order 29, Respecting HRM Civic Addressing Policies and By-law C-300, Respecting Civic Addressing. Regional Council officially approves all new street names for public streets and private lanes.

Civic Addressing Policy and By-Law

The Civic Addressing By-Law (C-300) requires that all names must be approved in accordance with the Civic Addressing Policy. Schedule A of the Policy contains the guidelines that must be followed for all new street or lane names (see Attachment B). Names are required for those streets or lanes which are submitted through:

- a) the subdivision process for new public streets and new private lanes and;
- b) the application process for existing un-named private lanes.

The Civic Addressing By-law defines a private lane as any street, road or travel way which serves three or more structures or facilities that is not owned by Halifax Regional Municipality or the Province of Nova Scotia. Therefore, all private lanes providing access to three or more structures or facilities must be named.

DISCUSSION

The following list of street names have been reviewed in keeping with HRM's Civic Addressing Policies and By-law and staff advises that all proposed names are consistent with the Policies and By-law. Attachment C provides a more detailed discussion on each recommendation, including an evaluation of the names in relation to the Policies and By-law. Therefore, it is recommended that Regional Council approve all names, as contained in Attachment A.

Proposed Street Namings

1. Private Lane Naming

Proposed Name	Community	Origin	Map	Rationale For Naming
Eleventh Street	Lucasville	Development Agreement	1	Lane services at least 3 structures or facilities
Ironstone Lane	Halifax	Development Permit	2	Lane services at least 3 structures or facilities
Nightshade Lane	Middle Sackville	Subdivision #22484	3	Lane services at least 3 structures or facilities
Timbertrail Lane	Lucasville	Development Agreement	1	Lane services at least 3 structures or facilities

2. Public Street Naming

Proposed Name	Community	Origin	Map	Admin Order Criteria
Blush Court	Middle Sackville	Subdivision #22234	4	All public streets shall be named
Golden Way	Halifax	Subdivision #22537	5	All public streets shall be named
Honeygold Drive	Halifax	Subdivision #22537	5	All public streets shall be named
Talus Ave	Bedford	Subdivision #22161	6	All public streets shall be named

3. Public Street Re-Naming

Proposed Name	Community	Current Name	Map	Admin Order Criteria
Athorpe Drive	Dartmouth	Woodlawn Road (portion of)	7 & 8	No street name shall be continued through a right angle turn.

FINANCIAL IMPLICATIONS

The costs associated with the Administration of the HRM's Civic Addressing By-law and Administrative Order can be accommodated within the 2019-2020 operating budget for C420 Land Development and Subdivision.

RISK CONSIDERATION

There are no significant risks associated with the recommendations contained within this report.

COMMUNITY ENGAGEMENT

The community engagement process is consistent with the intent of the HRM Community Engagement Strategy. The level of community engagement was notification and/or consultation with affected property owners in accordance with the HRM Civic Addressing By-law [Section 4(2)]. As per the standard consultation process all relevant property owners were notified and/or consulted.

ENVIRONMENTAL IMPLICATIONS

No environmental implications were identified.

ALTERNATIVES

Regional Council may choose not to approve some or all the street namings and renamings as contained in Attachment A. This alternative is not recommended as these street names meet the street naming criteria set out in HRM's Civic Addressing Policies (Administrative Order 29).

ATTACHMENTS

- Map 1: Eleventh Street & Timbertrail Lane, Lucasville
- Map 2: Ironstone Lane, Halifax
- Map 3: Nightshade Lane, Middle Sackville
- Map 4: Blush Court, Middle Sackville
- Map 5: Golden Way & Honeygold Drive, Halifax
- Map 6: Talus Ave, Bedford
- Map 7: Woodlawn Road/Athorpe Drive, Dartmouth Current Alignment
- Map 8: Woodlawn Road/Athorpe Drive, Dartmouth Proposed Alignment

- Attachment A: Amending Administrative Order #29
- Attachment B: Administrative Order #29 Schedule A - Street Naming Guidelines
- Attachment C: Project Details of Proposed Naming

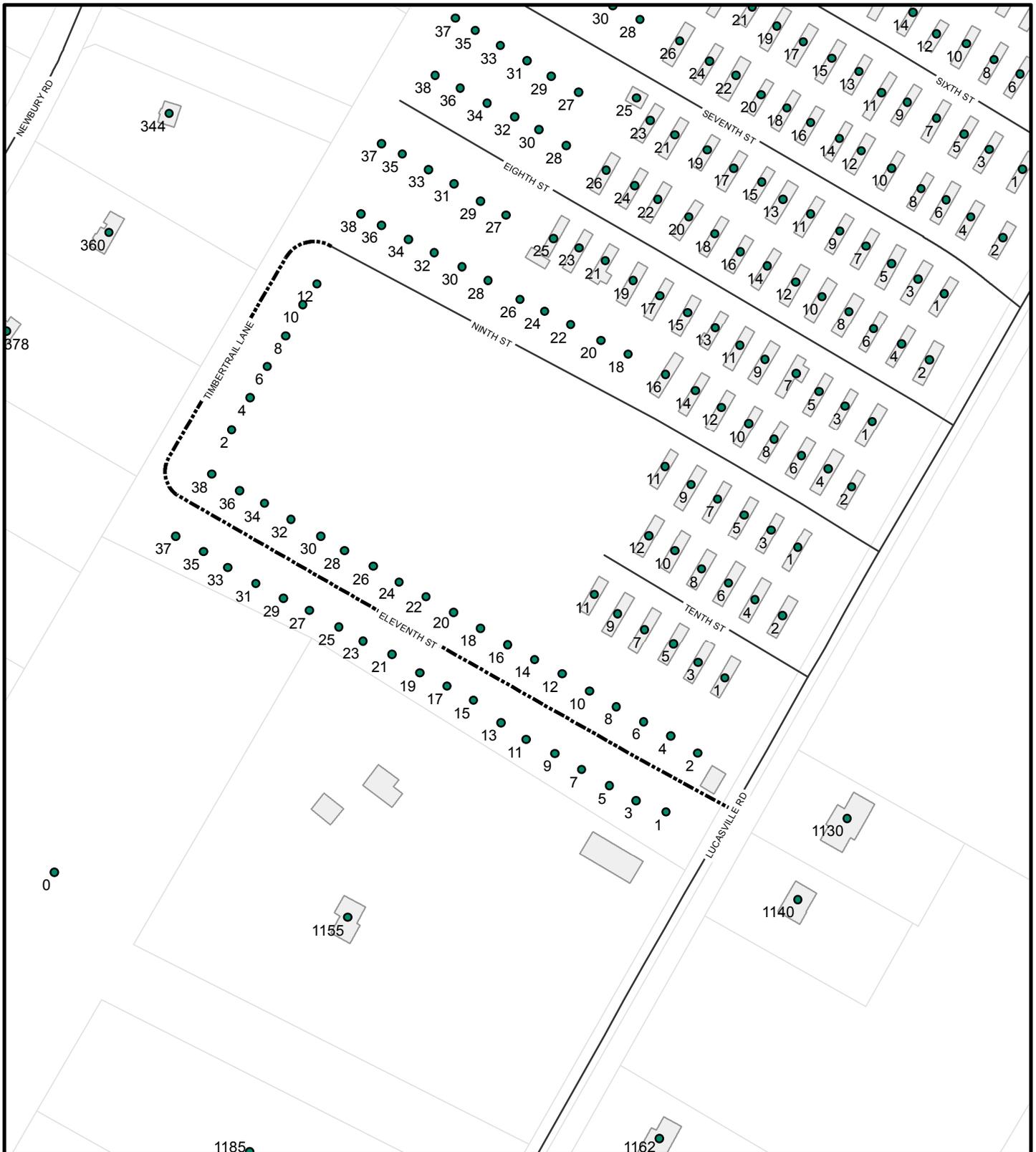
A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

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Map 1- Eleventh Street and Timbertrail Lane, Lucasville

----- New Private Road

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Map 2- Ironstone Lane, Halifax

----- New Private Road

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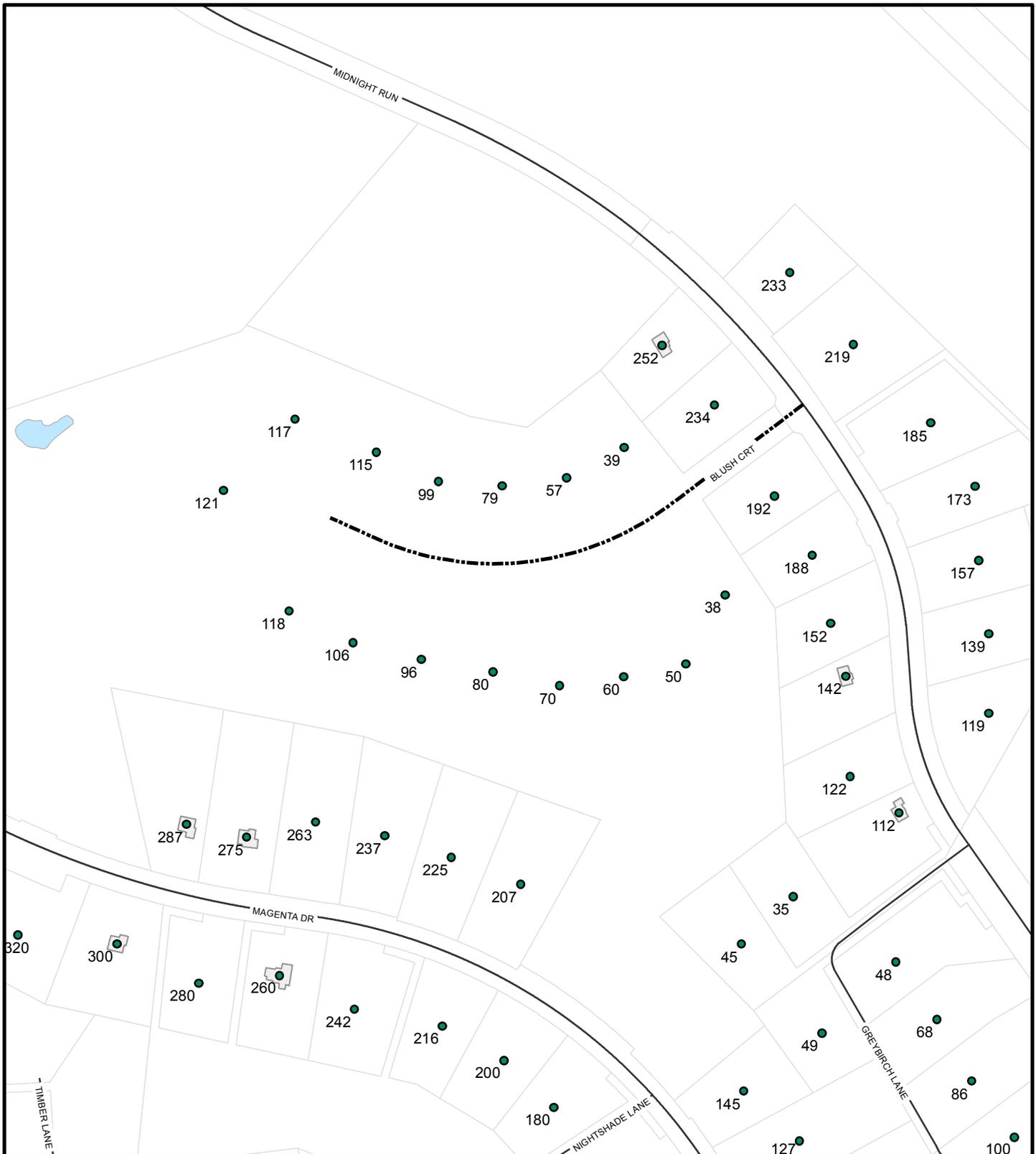
Map 3- Nightshade Lane, Middle Sackville

----- New Private Road

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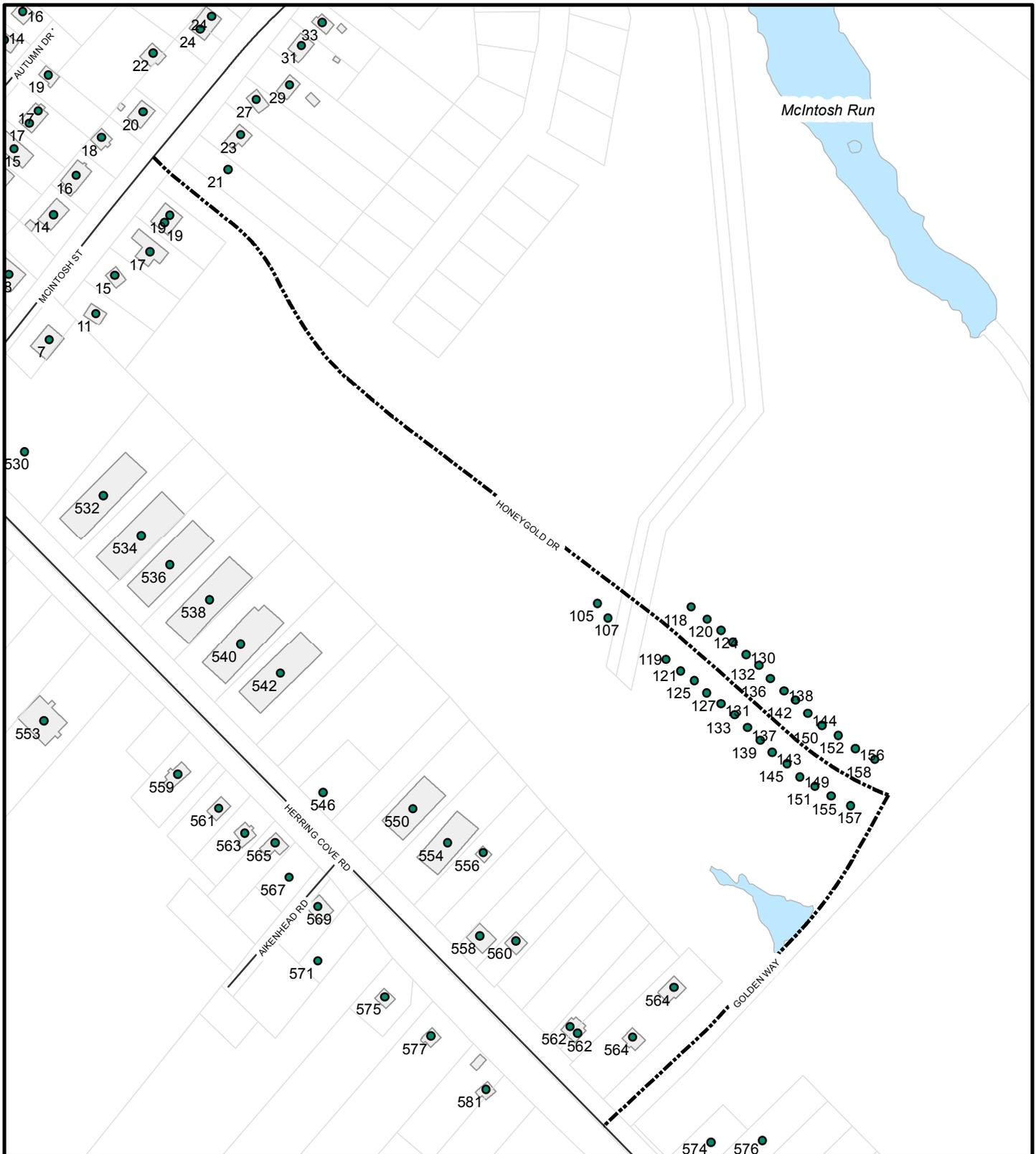
Map 4 - Blush Court, Middle Sackville

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----- New Public Road

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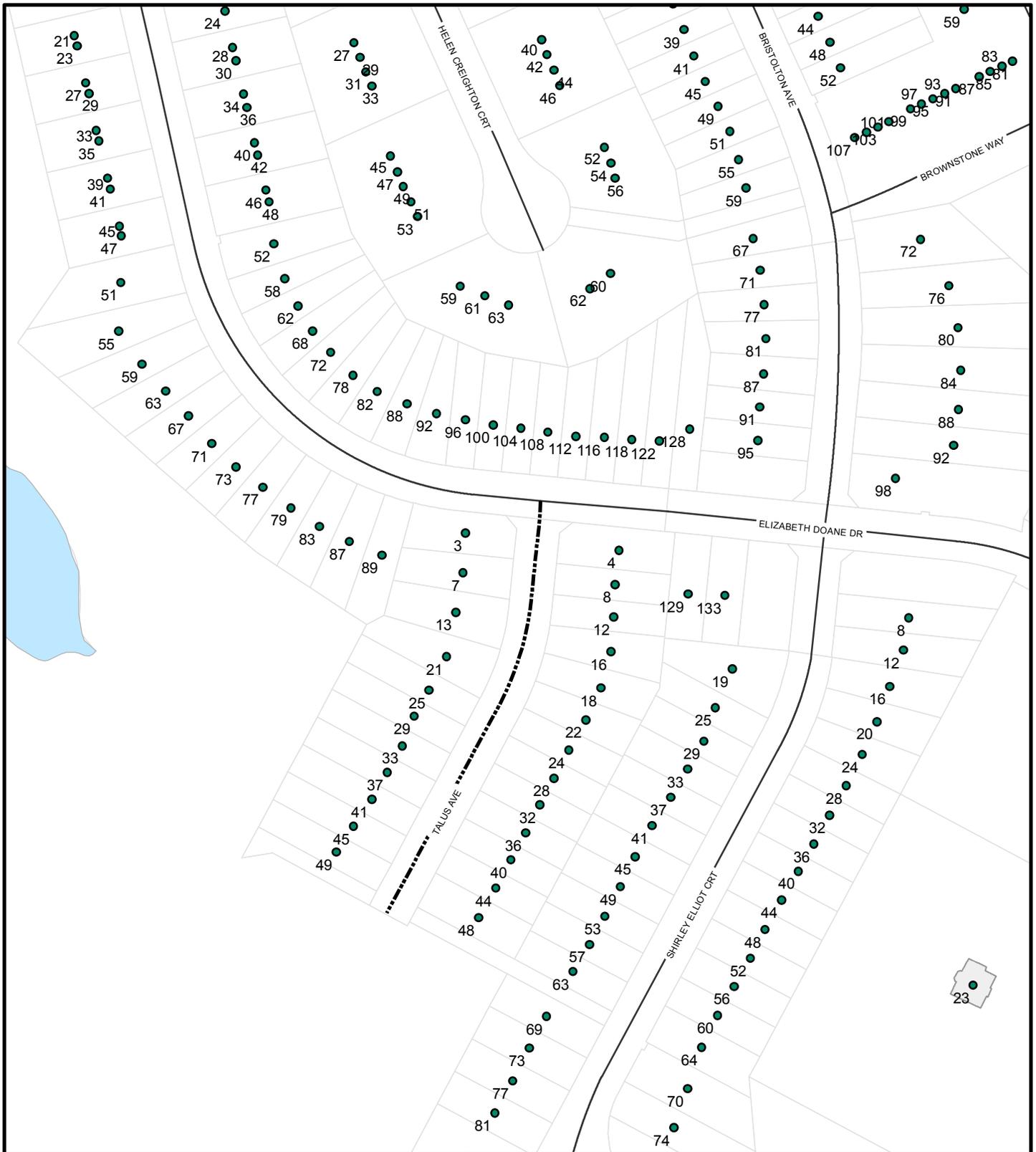
Map 5- Golden Way, Honeygold Drive, Halifax

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----- New Public Road



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Map 6- Talus Avenue, Bedford

----- New Public Road

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**Map 7 - Woodlawn Road, Athorpe Drive, Dartmouth
Current Alignment**

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- Woodlawn Road Current Alignment
- Athorpe Drive Current Alignment



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**Map 8 - Woodlawn Road, Athorpe Drive, Dartmouth
Proposed Alignment**

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- Woodlawn Road Proposed Alignment
- Athorpe Dr Proposed Alignment



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Attachment A:
(Amending Administrative Order #29)

**HALIFAX REGIONAL MUNICIPALITY
ADMINISTRATIVE ORDER 29
RESPECTING HRM CIVIC ADDRESSING POLICIES**

BE IT RESOLVED that Administrative Order 29, Respecting HRM Civic Addressing Policies, is further amended as follows:

1. Schedule C is amended by adding the following row after the row starting “Bluejay” and before the row starting “Boathouse”:

BLUSH	COURT	MIDDLE SACKVILLE	<i>Date of Council Approval</i>
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2. Schedule C is further amended by adding the following row after the row starting “Eldoras” and before the row starting “Eliza Ritchie”:

ELEVENTH	STREET	LUCASVILLE	<i>Date of Council Approval</i>
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3. Schedule C is further amended by adding the following row after the row starting “Glencairn” and before the row starting “Goldeneye”:

GOLDEN	WAY	HALIFAX	<i>Date of Council Approval</i>
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4. Schedule C is further amended by adding the following row after the row starting “Homefire” and before the row starting “Hoperidge”:

HONEYGOLD	DRIVE	HALIFAX	<i>Date of Council Approval</i>
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5. Schedule C is further amended by adding the following row after the row starting “Iron” and before the row starting “Isaacs”:

IRONSTONE	LANE	HALIFAX	<i>Date of Council Approval</i>
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6. Schedule C is further amended by adding the following row after the row starting “Nickel” and before the row starting “Nijinsky”:

NIGHSHADE	LANE	MIDDLE SACKVILLE	<i>Date of Council Approval</i>
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7. Schedule C is further amended by adding the following row after the row starting “Tall Trees” and before the row starting “Tamarack”:

TALUS	AVENUE	BEDFORD	<i>Date of Council Approval</i>
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8. Schedule C is further amended by adding the following row after the row starting “Timber” and before the row starting “Tin”:

TIMBERTRAIL	LANE	LUCASVILLE	<i>Date of Council Approval</i>
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9. Schedule D is amended by adding the following row after the row starting "Athorpe" and before the row starting "Augusta":

ATHORPE DRIVE	DARTMOUTH	(PORTON OF) WOODLAWN ROAD	<i>Date of Council Approval</i>
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Schedule A Street Naming Guidelines

General Principles

Uniqueness - there should be no duplication of names.

Distinctiveness - names that sound very similar should be avoided in order to avoid diction problems when people are making emergency calls under stress .

Continuity - a road running in one direction should have one name only and should have the same name throughout its entire length.

Guidelines

Street Name Characteristics

- A1. No name shall be duplicated including similar names that are differentiated by street type.
- A2. No name shall sound like an existing name.
- A3. No name shall contain numbers, special characters, decimals, hyphens, apostrophes, periods, or punctuation of any kind.
- A4. No double barreled names shall be permitted except for HRM place names listed in the Nova Scotia Gazetteer or approved heritage names.
- A5. No streets names shall incorporate product, trademark or copyright names.
- A6. No name of more than 10 characters in length shall be permitted where the street type is more than 2 characters in length and no name of more than 11 characters in length shall be permitted where the street type is 2 characters in length except for HRM place names listed in the Nova Scotia Gazetteer or approved heritage names.

Street Type Definitions (new streets only)

A7. An appropriate street type shall be used as follows:

Street Type	Use Guideline <i>currently under review</i>	Primary Abbreviation (Database Application)	Secondary Abbreviation (Signage Application)	Notes
Avenue		AVE	AVE	
Boulevard		BLVD	BLVD	
<i>Brae</i>		<i>BRAE</i>	<i>BR</i>	<i>No longer accepted</i>
Circle		CIRC	CIR	
Close		CLOSE	CL	
<i>Connector</i>		<i>CONN</i>	<i>CN</i>	<i>No longer accepted</i>
Court		CRT	CT	
Crescent		CRES	CR	
<i>Crest</i>		<i>CREST</i>	<i>CRST</i>	<i>No longer accepted</i>
<i>Cross</i>		<i>CROSS</i>	<i>CRS</i>	<i>No longer accepted</i>
<i>Diversion</i>		<i>DIVRSN</i>	<i>DIV</i>	<i>No longer accepted</i>
Drive		DR	DR	
<i>East</i>		<i>EAST</i>		<i>No longer accepted</i>
<i>Extension</i>		<i>EXTN</i>	<i>EXT</i>	<i>No longer accepted</i>
Gate		GATE	GT	
<i>Gateway</i>		<i>GTWY</i>	<i>GWY</i>	<i>No longer accepted</i>
Green		GREEN	GRN	
Grove		GROVE	GRV	
<i>Hall</i>		<i>HALL</i>	<i>HL</i>	<i>No longer accepted</i>
Heights		HTS	HTS	
Highway		HWY	HWY	
Hill		HILL	HL	
Street Type	Use Guideline <i>currently under review</i>	Primary Abbreviation (Database Application)	Secondary Abbreviation (Signage Application)	Notes

Landing		LNDG	LDG	
Lane		LANE	LN	
Loop		LOOP	LP	
Park		PARK	PK	
Parkway		PKY	PKY	
Path		PATH	PTH	
Place		PLACE	PL	
Ramp		RAMP	RMP	
Ridge		RIDGE	RG	
Road		RD	RD	
Route		RTE	RTE	
Row		ROW	ROW	
Run		RUN	RUN	
<i>Siding</i>		<i>SI</i>	<i>SI</i>	<i>No longer accepted</i>
<i>Square</i>		<i>SQR</i>	<i>SQ</i>	<i>No longer accepted</i>
Street		ST	ST	
Terrace		TERR	TR	
Trail		TRL	TL	
<i>Turn</i>		<i>TURN</i>	<i>TRN</i>	<i>No longer accepted</i>
Walk		WALK	WK	
Water Access		WA		
Way		WAY	WAY	
<i>West</i>		<i>WEST</i>		<i>No longer accepted</i>
<i>Woods</i>		<i>WOODS</i>	<i>WDS</i>	<i>No longer accepted</i>

Italics indicates legacy street types that are no longer acceptable in HRM.

Street Network Considerations

- A8. Continuous streets shall have one name throughout their entire length.
- A9. No street name shall be continued through a right angle turn.
- A10. A continuous street intersecting the same collector road more than twice shall be given a different name.

- A11. The same name shall not be used at both ends of a loop road if the middle portion of the road has not been taken over by the Municipality.
- A12. A cul-de-sac shall have a different street name from its cross road.

Water Access

- A13. Where access to a property is by water only, the street name shall be deemed to be the name of the island or waterbody as listed in the Nova Scotia Gazetteer.

Heritage Names

- A14. The use of heritage names shall be encouraged.
- A15. All street names for the community of Bedford (Municipal District 21) shall conform with the former Town of Bedford Street Naming Policy (1987)¹ .

Theme Names

- A16. Where street names in a neighbourhood are based on a specific theme, the name of all new street within the neighbourhood shall be consistent with the theme.

¹ This policy is currently administered by the Development Officer for the Central Region

Attachment C: Project Details of Proposed Street Renaming and Naming

1. Private Lane Namings:

a) Eleventh Street, Lucasville, Private Lane Naming

<u>Reason for the naming:</u>	This private lane was created through a Development Agreement. A map of the proposed Eleventh Street is included as Map 1.
<u>Civic Addressing By-law/Policy:</u>	As per section 3(h) of the Civic Addressing By-law a private road means any street, road or travel way which serves three or more structures or facilities and is not owned by HRM or the Province of Nova Scotia. There will now be more than three (3) structures accessed by this lane and in accordance with Policies, any lane providing access to three or more structures shall be named and the structures addressed accordingly.
<u>HRM Civic Addressing Public Safety Committee:</u>	The Committee does not provide recommendations on private lane namings.
<u>Proposed Name:</u>	Eleventh Street - This name was suggested by the property owner. This name meets the street naming criteria laid out in the Policies.
<u>Recommendation:</u>	In accordance with the By-law and Policies civic addressing staff recommends that the new lane way, as shown in Map 1, be named Eleventh Street.

b) Ironstone Lane, Halifax, Private Lane Naming

<u>Reason for The naming:</u>	This private lane was created through multiple development permits. A map of the proposed Ironstone Lane is included as Map 2.
<u>Civic Addressing By-law/Policy:</u>	As per section 3(h) of the Civic Addressing By-law a private road means any street, road or travel way which serves three or more structures or facilities and is not owned by HRM or the Province of Nova Scotia. There will be at least three (3) addresses assigned to this lane and in accordance with Policies, any lane providing access to three or more structures or facilities shall be named and the structures addressed accordingly.
<u>HRM Civic Addressing Public Safety Committee:</u>	The Committee does not provide recommendations on private lane namings.
<u>Proposed Name:</u>	Ironstone Lane – This name was suggested by the property owner. This name meets the street naming criteria laid out in the Policies.
<u>Recommendation:</u>	In accordance with the By-law and Policies civic addressing staff recommends that the un-named lane way, as shown in Map 2, be named Ironstone Lane.

c) Nightshade Lane, Middle Sackville, Private Lane Naming

Reason for the naming: This private lane was created through Subdivision #22484. A map of the proposed Nightshade Lane is included as Map 3.

Civic Addressing By-law/Policy: As per section 3(h) of the Civic Addressing By-law a private road means any street, road or travel way which serves three or more structures or facilities and is not owned by HRM or the Province of Nova Scotia. There will be at least three structures accessed by this lane and in accordance with Policies, any lane providing access to three or more structures shall be named and the structures addressed accordingly.

HRM Civic Addressing Public Safety Committee: The Committee does not provide recommendations on private lane namings.

Proposed Name: Nightside Lane - This name was suggested by the developer. This name meets the street naming criteria laid out in the Policies.

Recommendation: In accordance with the By-law and Policies civic addressing staff recommends that the un-named lane way, as shown in Map 3, be named Nightshade Lane.

d) Timbertrail Lane, Lucasville, Private Lane Naming

Reason for the naming: This private lane was created through a Development Agreement. A map of the proposed Timbertrail Lane is included as Map 1.

Civic Addressing By-law/Policy: As per section 3(h) of the Civic Addressing By-law a private road means any street, road or travel way which serves three or more structures or facilities and is not owned by HRM or the Province of Nova Scotia. There will now be more than three (3) structures accessed by this lane and in accordance with Policies, any lane providing access to three or more structures shall be named and the structures addressed accordingly.

HRM Civic Addressing Public Safety Committee: The Committee does not provide recommendations on private lane namings.

Proposed Name: Timbertrail Lane - This name was suggested by the property owner. This name meets the street naming criteria laid out in the Policies.

Recommendation: In accordance with the By-law and Policies civic addressing staff recommends that the new lane way, as shown in Map 1, be named Timbertrail Lane.

2. Public Street Naming:

a) Blush Court, Middle Sackville

Reason for the renaming:

This public street is being named through subdivision #22234. A map of the proposed Blush Court is included as Map 4.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to name and rename any street or private road in accordance with the Civic Addressing Policies as submitted through the subdivision process for new public streets and new private roads

HRM Civic Addressing Public Safety Committee:

The Committee does not provide recommendations on public street namings

Proposed Name:

Blush Court, Middle Sackville – this name was suggested by the developer. This name meets the street naming criteria laid out in the Policies.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that the unnamed public street, as shown in Map 4, be named Blush Court and signed appropriately.

b) Golden Way, Halifax

Reason for the renaming:

This public street is being named through subdivision #22537. A map of the proposed Golden Way, Halifax is included as Map 5.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to name and rename any street or private road in accordance with the Civic Addressing Policies as submitted through the subdivision process for new public streets and new private roads

HRM Civic Addressing Public Safety Committee:

The Committee does not provide recommendations on public street namings

Proposed Name:

Golden Way, Halifax – this name was suggested by the developer. This name meets the street naming criteria laid out in the Policies.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that the unnamed public street, as shown in Map 5, be named Golden Way and signed appropriately.

c) Honeygold Drive, Halifax

Reason for the renaming:

This public street is being named through subdivision #22537. A map of the proposed Honeygold Drive is included as Map 5.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to name and rename any street or private road in accordance with the Civic Addressing Policies as submitted through the subdivision process for new public streets and new private roads

HRM Civic Addressing Public Safety Committee:

The Committee does not provide recommendations on public street namings

Proposed Name:

Honeygold Drive, Halifax – this name was suggested by the developer. This name meets the street naming criteria laid out in the Policies.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that the unnamed public street, as shown in Map 5, be named Honeygold Drive and signed appropriately.

d) Talus Avenue, Bedford

Reason for the renaming:

This public street is being named through subdivision #22161. A map of the proposed Talus Avenue is included as Map 6.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to name and rename any street or private road in accordance with the Civic Addressing Policies as submitted through the subdivision process for new public streets and new private roads

HRM Civic Addressing Public Safety Committee:

The Committee does not provide recommendations on public street namings.

Proposed Name:

Talus Avenue, Bedford – this name was suggested by the developer. This name meets the street naming criteria laid out in the Policies.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that the unnamed public street, as shown in Map 6, be named Talus Avenue and signed appropriately.

3. Public Street Re-Naming:

a) Athorpe Drive, Dartmouth

<u>Reason for the renaming:</u>	There are currently two sections of Woodlawn Road, the western portion of which is a continuous road with Athorpe Drive turn (Map 7). This western portion of Woodlawn Road is currently named Athorpe Drive in google maps and other online mapping services.
<u>Civic Addressing By-law/Policy:</u>	Policy A8 of the Civic Addressing Policies states that continuous streets shall have one name throughout their entire length.
<u>HRM Civic Addressing Public Safety Committee:</u>	The Committee confirmed, via email on January 8, 2020, that they are in agreement that the portion of Woodlawn Road, as shown on Map 7, be renamed to Athorpe Drive.
<u>Proposed Name:</u>	Athorpe Drive – Athorpe Drive is the adjacent street that continues to Woodlawn Road.
<u>Recommendation:</u>	In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that the portion of Woodlawn Road as shown on Map 9 be renamed Athorpe Drive.