

P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

# Item No. 10.1.2 Halifax and West Community Council First Reading October 9, 2018 November 14, 2018

TO: Chair and Members of Halifax and West Community Council

-Original Signed-

**SUBMITTED BY:** 

Kelly Denty, Director, Planning and Development

-Original Signed-

Jacques Dubé, Chief Administrative Officer

**DATE:** September 14, 2018

SUBJECT: Case 20417: Development Agreement for 2267 Brunswick Street, Halifax

# **ORIGIN**

Application by Studio Works International Inc.

#### LEGISLATIVE AUTHORITY

Halifax Regional Municipality Charter (HRM Charter), Part VIII, Planning & Development.

#### **RECOMMENDATION**

It is recommended that Halifax and West Community Council:

- 1. Give notice of motion to consider the proposed development agreement, as set out in Attachment A of this report, to construct a 9 storey residential apartment building at 2267 Brunswick Street in Halifax and schedule a public hearing;
- 2. Approve the proposed development agreement, which shall be substantially of the same form as set out in Attachment A of this report, conditional upon approval of a final plan of subdivision as required in the development agreement; and
- 3. Require the agreement be signed by the property owner within 180 days, or any extension thereof granted by Council on request of the property owner, from the date of final approval by Council and any other bodies as necessary, including applicable appeal periods, whichever is later; otherwise this approval will be void and obligations arising hereunder shall be at an end.

#### **BACKGROUND**

Studio Works International Inc. has applied to enter into a development agreement to enable a 9 storey building located at the rear of St. Patrick's Rectory at 2267 Brunswick Street in Halifax. The subject lands are within the Brunswick Street Heritage Area (Map 3) that guides both new buildings and changes to existing buildings within a historic context. The proposal entails a 9 storey building with 51 dwelling units that uses a contrasting design approach to locate a new building behind an historic building and abutting two registered heritage properties.

Subject Site	St. Patrick's rectory - 2267 Brunswick Street, Halifax			
Location	East side of Brunswick Street, north of Cornwallis Street			
Regional Plan Designation	Urban Settlement			
Community Plan Designation	Medium Density Residential (MDR) under the Peninsula North			
(Map 1)	Secondary Municipal Planning Strategy			
Zoning (Map 2)	R-2 (General Residential) under the Halifax Peninsula Land Use By-			
	law			
Size of Site	929.59 square metres (10,006 square feet)			
Street Frontage	20.02 metres (65.66 feet)			
Current Land Use(s)	St. Patrick's rectory occupies the front of the site and the vacant land			
	at the rear is currently utilized as parking.			
Surrounding Use(s)	The proposed addition will be surrounded by the existing rectory, St.			
	Patrick's church and the Huestis House Heritage property that is a			
	single unit dwelling. There are undeveloped lands to the east between			
	the rear of the rectory and Barrington Street.			

#### **Proposal Details**

The applicant is proposing to build a 9 storey residential apartment building at 2267 Brunswick Street. The major aspects of the proposal are as follows:

- The proposed building will be located about nine feet from the rear wall of St. Patrick's rectory;
- The proposed building height is 102 feet from the floor of the parking level to top of roof slab; this is one level of parking and 9 floors of residential units;
- 51 residential units;
- At-grade parking level for 8 vehicles and 24 Class "A" bicycle parking stalls;
- 144.93 square metres (1,560 square feet) common private interior amenity space; and
- Connected to St. Patrick's rectory by pedestrian bridge.

#### Heritage

The proposed building will be located behind the existing St. Patrick's Rectory. The Rectory is not a Registered Heritage property but the abutting properties on both sides of the Rectory, St. Patrick's Church and Heustis House, are registered heritage properties. The proposal is subject to HRM Regional Municipal Planning Strategy (RMPS) Policy CH-16 for new buildings which abut registered heritage properties. This application is a local plan-led approach to allow change within a historical area while preserving character and appearance of the area by ensuring the impact of new buildings in the area is mitigated.

#### **Enabling Policy and LUB Context**

Halifax MPS Policy 9.3.2 permits new apartment buildings with over four dwelling units in areas zoned general residential (R-2) by development agreement in the area identified in the LUB pursuant to Policy 9.3. This policy is intended to support the preservation of historic properties and municipally registered heritage buildings and allow new development that achieves preservation of the character and appearance of existing heritage structures. The policy further suggests that the historic streetscape of Brunswick Street be retained through specific architectural controls and standards for building placement.

# Land Use By-law and Zoning Context

The subject lands are zoned R-2 (General Residential) which permits R-1 dwelling units, semi-detached or duplex dwellings, apartments of up to 4 units and accessory uses. Conversions to multiple unit dwellings, such as the St. Patrick's rectory conversion, are permitted within the Brunswick Street Heritage Area (Map

3) subject to specific provisions, to encourage the retention of existing buildings in this area which contribute to the heritage streetscape.

# **COMMUNITY ENGAGEMENT**

The community engagement process is consistent with the intent of the HRM Community Engagement Strategy. The level of community engagement was consultation, achieved through providing information and seeking comments through the HRM website, signage posted on the subject site, letters mailed to property owners within the notification area and a public information meeting held on November 30, 2016. Attachment C contains a summary of the minutes from the meeting. The public comments received include the following topics:

- 13 storey height is overly tall;
- Limited on-site parking creates off-street parking issues;
- Will HRM right-of-way always exist to act as setback; and
- Blank wall facing Heustis House is unattractive.

A public hearing must be held by Halifax and West Community Council before they can consider approval of the proposed development agreement. Should Community Council decide to proceed with a public hearing on this application, in addition to the published newspaper advertisements, property owners within the notification area shown on Map 2 will be notified of the hearing by regular mail. Notification will also be mailed to any names added to the sign-in list at the PIM.

The proposal will potentially impact local residents and property owners.

#### **DISCUSSION**

Staff has reviewed the proposal relative to all relevant policies and advise that it is reasonably consistent with the intent of the MPS. Attachment B provides an evaluation of the proposed development agreement in relation to the relevant MPS policies.

#### **Proposed Development Agreement**

Attachment A contains the proposed development agreement for the subject site and the conditions under which the development may occur. The proposed development agreement addresses the following matters:

- A landscape plan is required before a Development Permit may be issued;
- Permits multiple unit building land use;
- Prior to site disturbance, the Curator of Special Places with Heritage Division of Nova Scotia Communities must be contacted;
- Siting requirements;
- Architectural requirements;
- Access from lands to public realm to be demarcated for safety;
- Subdivision of the lands to occur in accordance with site plan;
- Screening of propane tanks and transformers to ensure minimal impact from Brunswick Street, St. Patrick's Church and Huestis House:
- Non-substantive amendments include changes to architectural requirements, design layout, positioning of the building and an increase in the building floor area; and
- Non-substantive amendments also include extensions to the date of commencement of construction and time of completion of the development.

The attached development agreement will permit a 9 storey multiple unit building, subject to the controls identified above. Of the matters addressed by the proposed development agreement to satisfy the MPS criteria as shown in Attachment B, the following have been identified for detailed discussion.

# **Surrounding Context**

In considering a development agreement to allow a new apartment building Policy 9.3.2.1(a) states the building shall be complementary to adjacent registered heritage buildings. The Brunswick Street Heritage Area contains registered heritage properties as well as supporting historic buildings. As noted previously, there are registered heritage properties on each side of the subject lands. These heritage properties, grouped with other adjacent and nearby buildings of similar scale, materials and shared architectural motifs, create a distinctive area. In areas with such a strong group value, the scale and height of new buildings should respect these characteristics given the impact new proposals could have upon them. The proposed agreement provides for the retention of the Rectory building, while creating a contemporary addition that uses architectural elements to relate to the architectural surroundings and to the human scale.

A portion of the subject site lies within View Plane 1 and the proposed building will meet all applicable requirements under the Halifax Peninsula Land Use By-law.

#### **Building Design**

The proposed building addition will contrast with the historic building with its contemporary style. The building addition connects to the rear elevation of the Rectory by means of pedestrian bridge. This allows the Rectory to form the base and streetwall for the proposed building addition, but also creates a safe and convenient access to the building. This design approach also preserves the character and appearance of the conservation area by facilitating for development which leaves the character or appearance of existing buildings unaffected. Such contemporary architecture, using present day techniques and materials, fits into historic groups of buildings without affecting the structural and aesthetic qualities of the existing historic setting with appropriate use of mass, scale, rhythm and articulation. By avoiding imitation of the historical rectory or neighbouring groups of buildings, their authenticity is maintained. This approach does not affect neighbouring buildings aesthetic or historical value, and does not result in a parody of the original style. The proposed development agreement allows for use of contemporary materials on a building that does not contribute to the formal street edge and draws upon the local identity to provide scale, grain and legibility.

### Height, Scale and Massing

The proposed building addition is a vertically oriented rectangular volume with 9 storeys of residential levels above the parking level. The addition is located to the rear of the Rectory, on a secondary façade instead of the front or over the Rectory, and reduces the prominence of the addition. This presents a building that is higher than the Rectory and the neighbouring Heustis house but aligning with the tower height of St. Patrick's Church. Terminating below the steeple, and having a stepback on the top floor facing the church, will ensure the iconic steeple form remains visible on the skyline.

The vertical elements of the building are organized following the rhythm of the vertical windows and bays of the Rectory and neighbouring buildings and refer to the grain of the local context. These vertical elements activate the general volume and break the massiveness of the structure. This sense of verticality is related directly to the Rectory and creates a close relationship with the architectural context but does not sufficiently mitigate the impact of the height on the pedestrian realm. To provide a connection to the pedestrian, the presence of scale elements such as windows and floor levels, that are clearly perceivable from the exterior of the structure, give a sense of human scale to the building. The horizontal lines of the cladding system and the change in materials at level 5 also contribute to a perceived reduction of scale.

#### Parking

Apartment buildings constructed with low numbers of parking spaces but with other amenities like bike storage are intended to attract tenants who use alternate forms of transportation or do not own a car. The Integrated Mobility Plan promotes development of safe, convenient and sustainable transportation modes designed to reduce reliance on the automobile which can in turn reduce the need for off-street parking and demand for on-street parking as well as result in local and regional air quality benefits and reduce fossil fuel dependence.

The development agreement requires a minimum of 8 interior vehicle parking spaces, which equates to approximately 0.156 parking spaces per unit, and 24 class A bicycle parking spaces. Staff consider the need for parking in a building based on it's location in relation to transit connections, opportunities for active transportation and the community desire for less costly housing. This building is well located with bus service provided every 15 minutes on Gottingen Street and Cornwallis Street as well as Barrington Street. Minimizing the required number of parking spaces can materially reduce construction costs which can contribute to less costly units. Under these circumstances, staff support the proposed parking requirements.

#### Subdivision

The proposal is currently shown on lands at 2263 Brunswick Street and a small portion of an abutting rear property. There is an agreement between the property owners for the applicant to make a final subdivision application which would adjust the rear property boundaries to match those shown on the schedules of the development agreement. Additional time has been provided for the signing of the development agreement to allow for the final subdivision to be approved and filed before the proposed development agreement can be registered. Additionally, the development agreement requires this final subdivision application to be approved prior to any work on the lands.

#### **Halifax Peninsula Planning Advisory Committee**

On May 29, 2017, the Halifax Peninsula Planning Advisory Committee (PAC) recommended that the application be rejected because the concept as presented was not acceptable and that the applicant explore an alternative design. The applicant has revised the proposal based on comments received from PAC and the responses are discussed below. A report from the PAC to Community Council will be provided under separate cover.

#### Adverse Effect on Abutting Heritage Property

The proposed building is within the Brunswick Street Heritage Area and abuts municipally registered heritage properties on both sides. Development on lands abutting municipally registered heritage properties are subject to Policy CH-16 of the RMPS where a range of design solutions and architectural expressions that are compatible with the abutting registered heritage property are to be considered.

The architectural design of the proposed building does not reference features similar to adjacent residential buildings or the registered heritage church, but is a distinct contemporary design. Rather than replicate past building forms and styles such as roofs, entrances and dormers, the contrasting proposal avoids competition between the existing Rectory and the new building. The proposal places the new building to the rear of the site to avoid drastic changes in the historic view of the Rectory and uses surface articulation to relate to the historic rectory and adjacent heritage buildings and to the pedestrian realm. Surface articulations are used in contemporary buildings to give a sense of scale and establish a close relationship between the building and the spectator.

#### Height

In an effort to select a building height relatable to nearby residential buildings and the church, the proposal height is between the height of the neighbouring buildings. By creating a stepping sequence between 2275 Brunswick Street (Heustis House) and St. Patricks Church and positioning the proposal height closer to the taller volume of the church, the top of the tower, visually mitigates the building height and allows the steeple to maintain its prominence. Building height above the public realm is mitigated by incorporating design solutions such as setting the building addition back from the streetwall to preserve the view of the Rectory, visually reducing the building massing using vertical and horizontal articulation, and creating a sense of human scale through clearly perceived interior levels and scalable elements such as windows.

The church steeple is a recognizable local landmark and its iconic value to the skyline will be respected by the proposal.

#### **Parking**

There are mobility benefits to denser urban living in terms of car ownership and the need for parking spaces. More and more residents are expressing a strong preference to live close to a wide range of amenities,

social activities and employment opportunities that are accessed with short travel times. Residents in the Regional Centre, an area of denser urban living, are nearly 3 times more likely to use transit or active transportation and less likely to use motorized transport than average HRM or NS residents. On-site parking also can be the difference between an apartment's rent being affordable and out-of-reach. In light of the above the perception remains that the impact from buildings with low parking ratios is stressing existing on-street parking because of visitor parking and the fact that even low-car lifestyle tenants' own cars that require parking.

The proposed development agreement requires a minimum of 8 parking spaces for the development which is a ratio of 0.156 parking spaces for every one residential unit. In this locality of the Peninsula, the subject site has good access to Halifax Transit and is within walking distance to the downtown. This proximity to the downtown provides access to employment, shopping, cultural venues and entertainment. Options such as car-share and cycling exist for residents in the proposed building. Constructing apartment buildings with limited parking – but requiring other amenities like bike storage - will attract tenants who use alternative forms of transportation, are looking for reasonable rent and do not own a car.

#### Conclusion

Staff have reviewed the proposal in terms of all relevant policy criteria and advise that the proposal is reasonably consistent with the intent of the MPS. The proposed building achieves a positive contribution to preserving the Brunswick Street Heritage Area by minimizing the impact to the character and appearance of the conservation area. The contrasting architectural composition is respectful of the historic Rectory as well as the abutting heritage properties, allowing St. Patrick's Church steeple to retain its prominence on the skyline. The proposal uses architectural elements to reduce the building mass and to relate to the scale of the pedestrian realm. The proposed reduction from the standard number of parking spaces of 1:1.25, to a proposed 1:0.156 is appropriate given the proximity of the proposed building to jobs, a wide range of amenities and personal services in the area, the small average unit size (471,5 square feet), convenient transit access, safe cycling routes and car-share services and reduces or eliminates the need for parking spaces and permanently owned cars. Therefore, staff recommend that the Halifax and West Community Council approve the proposed development agreement.

#### FINANCIAL IMPLICATIONS

There are no budget implications. The applicant will be responsible for all costs, expenses, liabilities and obligations imposed under or incurred in order to satisfy the terms of this proposed development agreement. The administration of the proposed development agreement can be carried out within the approved 2018-19 budget and with existing resources.

#### **RISK CONSIDERATION**

There are no significant risks associated with the recommendations contained within this report. This application may be considered under existing MPS policies. Community Council has the discretion to make decisions that are consistent with the MPS, and such decisions may be appealed to the N.S. Utility and Review Board. Information concerning risks and other implications of adopting the proposed development agreement are contained within the Discussion section of this report.

#### **ENVIRONMENTAL IMPLICATIONS**

No environmental implications are identified.

#### **ALTERNATIVES**

- 1. Halifax and West Community Council may choose to approve the proposed development agreement subject to modifications. Such modifications may require further negotiation with the applicant and may require a supplementary report or another public hearing. A decision of Council to approve this development agreement is appealable to the N.S. Utility & Review Board as per Section 262 of the HRM Charter.
- Halifax and West Community Council may choose to refuse the proposed development agreement. and in doing so, must provide reasons why the proposed agreement does not reasonably carry out the intent of the MPS. A decision of Council to refuse the proposed development agreement is appealable to the N.S. Utility & Review Board as per Section 262 of the HRM Charter.

#### **ATTACHMENTS**

Generalized Future Land Use Map 1: Map 2: Zoning and Notification Area Brunswick Street Heritage Area Map 3:

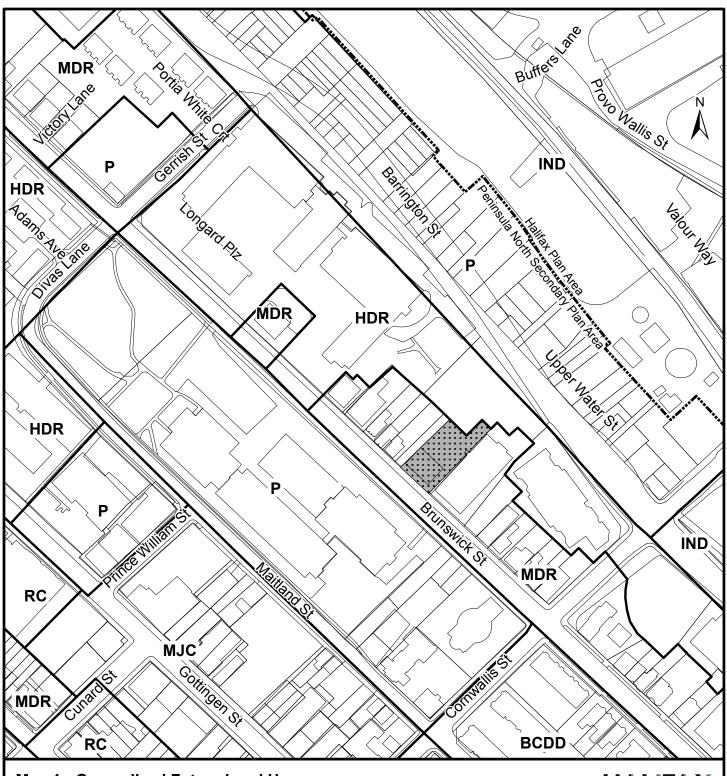
Attachment A: Proposed Development Agreement Attachment B: Review of Relevant MPS Policies Summary of Public Meeting Notes Attachment C:

A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Darrell Joudrey, Planner II, 902.490.4181

-Original Signed-

Report Approved by: Steve Higgins, Manager, Current Planning, 902.490.4382



# Map 1 - Generalized Future Land Use

2267 Brunswick Street Halifax

Subject Property

Peninsula North Secondary Plan Area

Peninsula North Designations

MDR Medium Density Residential HDR High Density Residential RC Residential/Commercial Mix MJC Major Commercial

MJC Major Commercial
P Park and Institutional

IND Industrial

BCDD Brunswick Comprehensive Development District

**Halifax Designations** 

IND Industrial

**H**\(\text{LIF}\(\text{X}\)

40 80 m

This map is an unofficial reproduction of a portion of the Generalized Future Land Use Map for the plan area indicated.

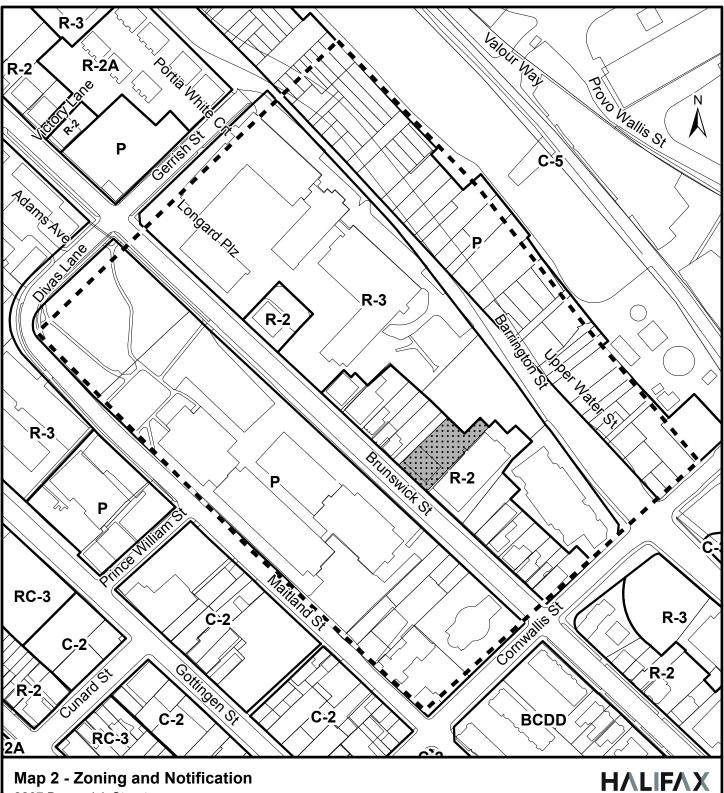
The accuracy of any representation on this plan is not guaranteed.

18 June 2018

Halifax Plan Area

Case 20417

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# Map 2 - Zoning and Notification

2267 Brunswick Street Halifax

Subject Property

Area of Notification

Halifax Peninsula Land Use By-Law Area

#### Zone

R-2 General Residential

R-2A General Residential Conversion

R-3 Multiple Dwelling

High Density Residential Minor Commercial RC-3

Ρ Park and Institutional C-2 **General Business** 

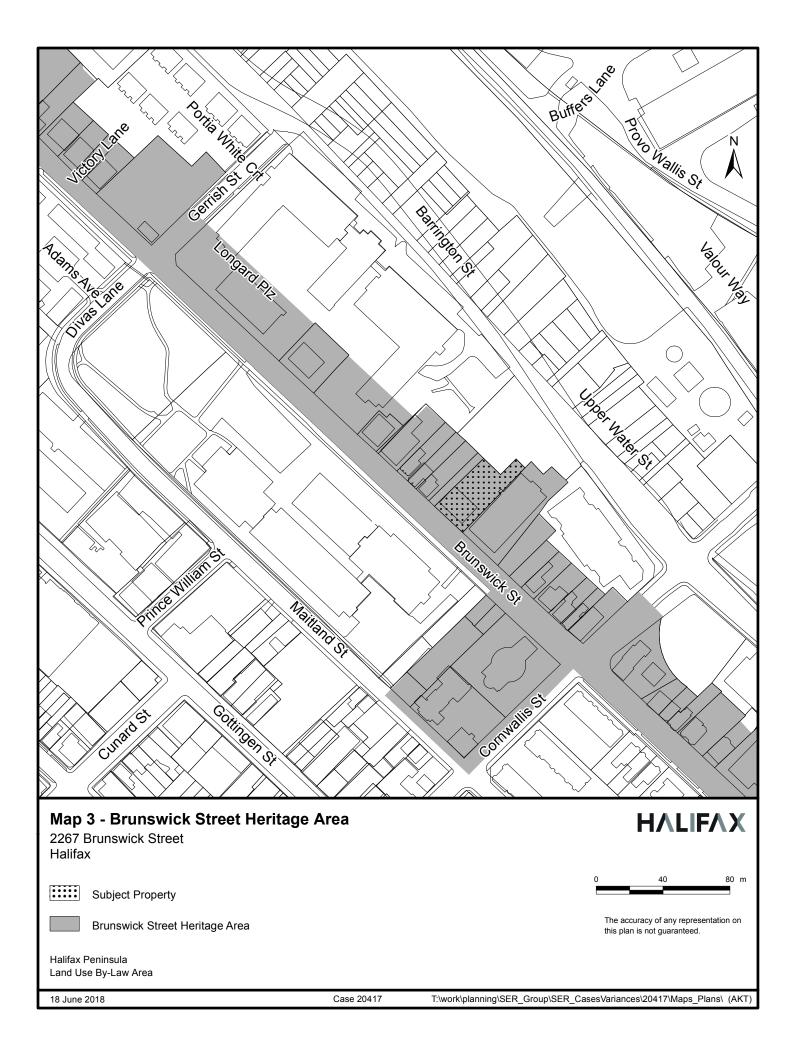
Harbour-Related Industrial

Brunswick Comprehensive Development District

80 m

This map is an unofficial reproduction of a portion of the Zoning Map for the plan  $\,$ area indicated.

The accuracy of any representation on this plan is not guaranteed.



# **Attachment A – Proposed Development Agreement**

THIS AGREEMENT made this day of [Insert Month], 20\_\_\_,

BETWEEN:

# [INSERT NAME OF CORPORATION/BUSINESS LTD.]

a body corporate, in the Province of Nova Scotia (hereinafter called the "Developer")

OF THE FIRST PART

- and -

#### HALIFAX REGIONAL MUNICIPALITY

a municipal body corporate, in the Province of Nova Scotia (hereinafter called the "Municipality")

OF THE SECOND PART

WHEREAS the Developer is the registered owner of certain lands located at 2267 Brunswick Street, Halifax and which said lands are more particularly described in Schedule A hereto (hereinafter called the "Lands");

AND WHEREAS the Developer has requested that the Municipality enter into a Development Agreement to allow for a 9 storey residential addition to an existing building on the Lands pursuant to the provisions of the *Halifax Regional Municipality Charter* and pursuant to Policies 6.1, 9.3.2 and 9.3.2.1 of the Peninsula North Secondary Municipal Planning Strategy and Sections 76(1), 76(2) and 77 of the Halifax Land Use By-law;

AND WHEREAS the Halifax and West Community Council for the Municipality approved this request at a meeting held on [Insert - Date], referenced as Municipal Case Number 20417;

THEREFORE, in consideration of the benefits accrued to each party from the covenants herein contained, the Parties agree as follows:

\_\_\_\_\_

#### PART 1: GENERAL REQUIREMENTS AND ADMINISTRATION

### 1.1 Applicability of Agreement

1.1.1 The Developer agrees that the Lands shall be developed and used only in accordance with and subject to the terms and conditions of this Agreement.

#### 1.2 Applicability of Land Use By-law and Subdivision By-law

1.2.1 Except as otherwise provided for herein, the development, use and subdivision of the Lands shall comply with the requirements of the Land Use By-law for Halifax Peninsula and the Regional Subdivision By-law, as may be amended from time to time.

#### 1.3 Applicability of Other By-laws, Statutes and Regulations

- 1.3.1 Further to Section 1.2, nothing in this Agreement shall exempt or be taken to exempt the Developer, lot owner or any other person from complying with the requirements of any by-law of the Municipality applicable to the Lands (other than the Land Use By-law to the extent varied by this Agreement), or any statute or regulation of the Provincial/Federal Government and the Developer or Lot Owner agree(s) to observe and comply with all such laws, by-laws and regulations, as may be amended from time to time, in connection with the development and use of the Lands.
- 1.3.2 The Developer shall be responsible for securing all applicable approvals associated with the on-site and off-site servicing systems required to accommodate the development, including but not limited to sanitary sewer system, water supply system, stormwater sewer and drainage system, and utilities. Such approvals shall be obtained in accordance with all applicable by-laws, standards, policies, and regulations of the Municipality and other approval agencies. All costs associated with the supply and installation of all servicing systems and utilities shall be the responsibility of the Developer. All design drawings and information shall be certified by a Professional Engineer or appropriate professional as required by this Agreement or other approval agencies.

### 1.4 Conflict

- 1.4.1 Where the provisions of this Agreement conflict with those of any by-law of the Municipality applicable to the Lands (other than the Land Use By-law to the extent varied by this Agreement) or any provincial or federal statute or regulation, the higher or more stringent requirements shall prevail.
- 1.4.2 Where the written text of this Agreement conflicts with information provided in the Schedules attached to this Agreement, the written text of this Agreement shall prevail.

#### 1.5 Costs, Expenses, Liabilities and Obligations

1.5.1 The Developer shall be responsible for all costs, expenses, liabilities and obligations imposed under or incurred in order to satisfy the terms of this Agreement and all Federal, Provincial and Municipal laws, by-laws, regulations and codes applicable to the Lands.

#### 1.6 Provisions Severable

1.6.1 The provisions of this Agreement are severable from one another and the invalidity or unenforceability of one provision shall not affect the validity or enforceability of any other provision.

#### **PART 2: DEFINITIONS**

#### 2.1 Words Not Defined under this Agreement

2.1.1 All words unless otherwise specifically defined herein shall be as defined in the applicable Land Use By-law and Subdivision By-law, if not defined in these documents their customary meaning shall apply.

#### PART 3: USE OF LANDS, SUBDIVISION AND DEVELOPMENT PROVISIONS

#### 3.1 Schedules

3.1.1 The Developer shall develop the Lands in a manner, which, in the opinion of the Development Officer, conforms with the following Schedules attached to this Agreement and filed in the Halifax Regional Municipality as Case 20417:

Schedule A Legal Description of the Lands Schedule B Site Plan Schedule C 1st Level Floor Plan (Parking) Schedule D 1st Level Floor Plan 2<sup>nd</sup> to 4<sup>th</sup> Level Floor Plan Schedule E 5th Level Floor Plan Schedule F 6th Level Floor Plan Schedule G 7<sup>th</sup> to 8<sup>th</sup> Level Floor Plan Schedule H Schedule I Penthouse Level Floor Plan Schedule J Roof Plan

Schedule K West Elevation (Brunswick Street)

Schedule L East Elevation
Schedule M South Elevation
Schedule N West Elevation

#### 3.2 Requirements Prior to Approval

- 3.2.1 Prior to the commencement of any site work the Developer shall provide to the Development Officer in accordance with section 5.1 of this Agreement:
  - (a) Site Disturbance Plan;
  - (b) Erosion and Sedimentation Control Plan; and
  - (c) Site Grading and Stormwater Management Plan.
- 3.2.1 Prior to the issuance of a Development Permit, the Developer shall provide to the Development Officer:
  - (a) A detailed Landscape Plan prepared by a Landscape Architect in accordance with Section 3.8 of this Agreement; and
  - (b) A Site Servicing Plan prepared by a Professional Engineer and acceptable to the Development Engineer in accordance with Section 4.1 of this Agreement.
  - (c) An approved final plan of subdivision which generally meets Schedule B of this Agreement, and any requirements of the Land Use Bylaw for Halifax Peninsula and the Regional Subdivision By-law.

- 3.2.2 Prior to the issuance of the first Occupancy Permit, the Developer shall provide the Development Officer with certification from a member in good standing of the Canadian Society of Landscape Architects indicating that the Developer has complied with the landscaping provisions of this Agreement.
- 3.2.3 Notwithstanding any other provision of this Agreement, the Developer shall not occupy or use the Lands for any of the uses permitted by this Agreement unless an Occupancy Permit has been issued by the Municipality. No Occupancy Permit shall be issued by the Municipality unless and until the Developer has complied with all applicable provisions of this Agreement and the Land Use By-law (except to the extent that the provisions of the Land Use By-law are varied by this Agreement) and with the terms and conditions of all permits, licenses, and approvals required to be obtained by the Developer pursuant to this Agreement.

#### 3.3 General Description of Land Use

- 3.3.1 The use(s) of the Lands permitted by this Agreement are the following:
  - (a) multiple unit residential building;
  - (b) ground level parking located at 1st Level (Parking) under the multiple unit building;
  - (d) any accessory uses permitted within the existing zone applied to the Lands subject to the provisions contained within the Land Use By-law for Halifax Peninsula as amended from time to time;
  - (e) The habitable floors shall include, in addition to the residential use, a common amenity terrace of 102.19 square metres (1100 square feet) and interior amenity space of 83.61 square metres (900 square feet) at the 5<sup>th</sup> Level;
  - (f) A minimum of 42.74 square metres (460 square feet) of outdoor landscaped open space shall be provided at ground level at the northeast area of the Lands as generally shown at Schedule B;
  - (g) A minimum of 8 parking spaces shall be provided at the 1<sup>st</sup> Level (Parking) of the multiple unit residential building;
  - (h) A 5-stream source separation area shall be provided at the 1st Level (Parking); and
  - (i) A maximum of 51 residential dwelling units shall be permitted within the multiple unit residential building.
- 3.3.2 The Development Officer may permit unenclosed structures attached to a main building such as steps and mobility disabled ramps to be located within the required minimum front, side and rear yards in conformance with the provisions of the Land Use By-law for Halifax Peninsula, as amended from time to time.

#### 3.4 Archeological Resources

3.4.1 The Lands at 2267 Brunswick Street falls within the High Potential Zone for Archeological Sites identified by the Province. The Developer shall contact the Curator of Special Places with the Heritage Division of Nova Scotia Communities, Culture and Heritage of the Province of Nova Scotia prior to any disturbance of the site and the Developer shall comply with requirements set forth by the Province in this regard.

#### 3.5 Siting and Architectural Requirements

- 3.5.1 The building's siting, bulk and scale shall comply to the following:
  - (a) lot coverage shall not exceed 70%;
  - (b) the building, at 1st Level (Parking), 1st Level, 2nd Level, 3rd Level and 4th Level, shall be a minimum of 60 feet from the front lot line:
  - (c) the maximum permitted height of the building shall not exceed 102 feet measured from the floor of the 1st Level (Parking);
  - (d) the maximum permitted height may be exceeded to accommodate appurtenances extending from the surface of the roof but shall not include habitable living space;
  - (e) where minimum or zero-lot line sideyard setbacks are permitted, they are subject to a detailed review by the Development Officer to ensure compliance with all relevant building codes and by-laws; and
  - (f) any excavation, construction or landscaping will be carried out in a safe manner, with the appropriate measures put into place to ensure the protection and preservation of the adjacent properties.
- 3.5.2 The multiple unit residential building will be accessed from the interior of the existing St. Patrick's Rectory building by an enclosed pedestrian walkway. Service entrances shall be integrated into the design of the building and shall not be a predominant feature.
- 3.5.3 The façades facing St. Patrick's Church, Barrington Street and the Heustis House shall be designed and detailed as the Brunswick Street primary façade. Further, the same architectural treatment of windows, balconies/terraces and surfaces shall be continued around all sides of the building as identified on the Schedules.
- 3.5.4 Large blank walls that deteriorate the scale of the pedestrian environment shall not be permitted. The scale of large walls shall be tempered by details in the proposed cladding creating texture, wall patterns and colour/tonal change as identified on the Schedules. The landscape plan may provide for textured plantings and treillage and distinctive landscape features in front of the façades.
- 3.5.5 Any exposed foundation in excess of two feet in height and 10 square feet in total area shall be architecturally detailed, veneered with stone or brick or treated in an equivalent manner acceptable to the Development Officer.
- 3.5.6 Exterior building materials shall not include vinyl siding.
- 3.5.7 All mechanical vents, down spouts, flashing, electrical conduits, metres, service connections, and other functional elements shall be treated as integral parts of the design. Where appropriate these elements shall be painted to match the colour of the adjacent surface, except where used expressly as an accent.
- 3.5.8 Buildings shall be designed such that the mechanical systems (HVAC, exhaust fans, etc.) are not visible from Brunswick Street, Barrington Street or the abutting Registered Heritage Properties on either side. Furthermore, no mechanical equipment or exhaust fans shall be located between the building and the adjacent residential properties unless screened as an integral part of the building design and noise reduction measures are implemented. This shall exclude individual residential mechanical systems.

- 3.5.9 All windows shall be vertical in proportion, or square. The framing of the curtain walls, mullions and muntin bars shall all be considered to create vertical proportioned windows. Windows should be framed with prefinished metal.
- 3.5.10 All roof mounted mechanical or telecommunication equipment shall be visually integrated into the roof design or screened from public view.

#### 3.6 Parking, Circulation and Access

- 3.6.1 Eight (8) parking spaces shall be provided at grade at the rear of the building, and accessed as shown on Schedule B. The parking area and parking access shall maintain setbacks from the property lines as shown on the plan.
- 3.6.2 The parking area shall provide a minimum of eight (8) automobile parking spaces and 24 Class A bicycle parking stalls.
- 3.6.3 The driveway shall be hard surfaced.
- 3.6.4 The limits of the parking area shall be defined by a concrete curb.
- 3.6.5 It is the responsibility of the Developer to maintain all required rights-of-way over the abutting St. Patrick's Church property as shown on Schedule C in written agreements.
- 3.6.6 The access from the Lands onto the public sidewalk shall be demarcated, for the purpose of pedestrian safety, by a landscape design element.

#### 3.7 Outdoor Lighting

3.7.1 Lighting shall be directed to driveways, parking areas, loading area, building entrances and walkways and shall be arranged so as to divert the light away from streets, adjacent lots and buildings.

#### 3.8 Landscaping

- 3.8.1 All plant material shall conform to the Canadian Nursery Trades Association Metric Guide Specifications and Standards and sodded areas to the Canadian Nursery Sod Growers' Specifications.
- 3.8.2 Prior to the issuance of a Development Permit, the Developer agrees to provide a Landscape Plan which provides 460 square feet of Landscaped Open Space as shown on Schedule B, and that complies with the provisions of this section and as generally shown on Schedule B. The Landscape Plan shall be prepared by a Landscape Architect (a full member, in good standing with Canadian Society of Landscape Architects).
- 3.8.3 Prior to issuance of the first Occupancy Permit the Developer shall submit to the Development Officer a letter prepared by a member in good standing of the Canadian Society of Landscape Architects certifying that all landscaping has been completed according to the terms of this Development Agreement.
- 3.8.4 Notwithstanding Section 3.8.3, where the weather and time of year do not allow the completion of the outstanding landscape works prior to the issuance of the Occupancy Permit, the Developer may supply a security deposit in the amount of 110 percent of the estimated cost to complete the landscaping. The cost estimate is to be prepared by a member in good standing of the Canadian Society of Landscape Architects. The security shall be in favour of the Municipality and shall be in the form of a certified cheque or automatically renewing, irrevocable letter of credit issued by a chartered bank. The security shall be returned to the Developer only upon completion of the work

as described herein and illustrated on the Schedules, and as approved by the Development Officer. Should the Developer not complete the landscaping within twelve months of issuance of the Occupancy Permit, the Municipality may use the deposit to complete the landscaping as set out in this section of the Agreement. The Developer shall be responsible for all costs in this regard exceeding the deposit. The security deposit or unused portion of the security deposit shall be returned to the Developer upon completion of the work and its certification.

#### 3.9 Subdivision of the Lands

3.9.1 A subdivision application shall be submitted to the Development Officer as required in Section 3.2.1(c) of this agreement, and the Development Officer shall grant subdivision approval subject to and in accordance with the Regional Subdivision By-law. The subdivision shall be filed at the Registry of Deeds prior to any work on the Lands as described in this agreement.

#### 3.10 Maintenance

- 3.10.1 The Developer shall maintain and keep in good repair all portions of the development on the Lands, including but not limited to, the exterior of the building, fencing, walkways, recreational amenities, parking areas and driveways, and the maintenance of all landscaping including the replacement of damaged or dead plant stock, trimming and litter control, garbage removal and snow and ice control, salting of walkways and driveways.
- 3.10.2 All disturbed areas shall be reinstated to original condition or better.

#### **3.11** Signs

- 3.11.1 The sign requirements shall be accordance with the Land Use By-law for Halifax Peninsula as amended from time to time.
- 3.11.2 Signs depicting the name or corporate logo of the Developer shall be permitted while a sales office is located on the site.
- 3.11.3 Signs shall only be externally illuminated.

# 3.12 Temporary Construction Building

3.12.1 A building shall be permitted on the Lands for the purpose of housing equipment, materials and office related matters relating to the construction and sale of the development in accordance with this Agreement. The construction building shall be removed from the Lands prior to the issuance of the last Occupancy Permit.

# 3.13 Screening

- 3.13.1 Propane tanks and electrical transformers shall be located on the site in such a way to ensure minimal visual impact from Brunswick Street and residential properties along the St. Patrick's Church and Huestis House property lines. These facilities shall be secured in accordance with the applicable approval agencies and screened by means of opaque fencing or masonry walls with suitable landscaping.
- 3.13.2 Mechanical equipment shall be permitted on the roof provided the equipment is screened and not visible from Brunswick Street or incorporated in to the architectural treatments and roof structure.
- 3.13.3 Any mechanical equipment shall be screened from view from Brunswick Street or Barrington Street with details such as a combination of fencing and landscaping or building elements.

#### **PART 4: STREETS AND MUNICIPAL SERVICES**

#### 4.1 General Provisions

4.1.1 All design and construction of primary and secondary service systems shall satisfy the most current edition of the Municipal Design Guidelines and Halifax Water Design and Construction Specifications unless otherwise provided for in this Agreement and shall receive written approval from the Development Engineering prior to undertaking the work.

#### 4.2 Off-Site Disturbance

4.2.1 Any disturbance to existing off-site infrastructure resulting from the development, including but not limited to, streets, sidewalks, curbs and gutters, street trees, landscaped areas and utilities, shall be the responsibility of the Developer, and shall be reinstated, removed, replaced or relocated by the Developer as directed by the Development Officer, in consultation with the Development Engineer.

#### 4.3 Solid Waste Facilities

- 4.3.1 The building shall include designated space for five stream (refuse, recycling and composting) source separation services in accordance with By-law S-600 as amended from time to time. This designated space for source separation services shall be shown on the building plans and approved by the Development Officer and Building Inspector in consultation with Solid Waste Resources.
- 4.3.2 Refuse containers and waste compactors shall be confined to the loading areas of each building, and shall be screened from public view where necessary by means of opaque fencing or masonry walls with suitable landscaping.
- 4.3.3 All refuse and recycling materials shall be contained within the building. Further, consideration shall be given to locating of all refuse and recycling material to ensure minimal effect on abutting property owners by means of opaque fencing or masonry walls with suitable landscaping.

#### PART 5: ENVIRONMENTAL PROTECTION MEASURES

#### 5.1 Stormwater Management Plans and Erosion and Sedimentation Control Plan

- 5.1.1 Prior to the commencement of any site work on the Lands, including earth movement or tree removal other than that required for preliminary survey purposes, or associated off-site works, the Developer shall:
  - (a) Submit to the Development Officer a detailed Site Disturbance Plan, prepared by a Professional Engineer indicating the sequence and phasing of construction and the areas to be disturbed or undisturbed:
  - (b) Submit to the Development Officer a detailed Erosion and Sedimentation Control Plan prepared by a Professional Engineer in accordance with the Erosion and Sedimentation Control Handbook for Construction Sites as prepared and revised from time to time by Nova Scotia Environment. Notwithstanding other sections of this Agreement, no work is permitted on the Lands until the requirements of this clause have been met and implemented. The Erosion and Sedimentation Control Plan shall indicate the sequence of construction, all proposed detailed erosion and sedimentation control measures and interim stormwater management measures to be put in place prior to and during construction; and

(c) Submit to the Development Officer a detailed Site Grading and Stormwater Management Plan prepared by a Professional Engineer.

# 5.2 Sulphide Bearing Materials

5.2.1 The Developer agrees to comply with the legislation and regulations of the Province of Nova Scotia with regards to the handling, removal, and disposal of sulphide bearing materials, which may be found on the Lands.

#### **PART 6: AMENDMENTS**

#### 6.1 Non-Substantive Amendments

- 6.1.1 The following items are considered by both parties to be not substantive and may be amended by resolution of Council.
  - (a) Changes to the architectural requirements/details as shown on the attached Schedules or as detailed in Section 3.5 which, in the opinion of the Development Officer, do not conform with Schedules H, I, J or K;
  - (b) Changes to the design, layout and positioning of the building, provided that plans are submitted for any changes to the building design and that such changes, in the opinion of the Development Officer, are minor;
  - (c) An increase in the floor area of the building;
  - (d) The granting of an extension to the date of commencement of construction as identified in Section 7.3 of this Agreement;
  - (e) The length of time for the completion of the development as identified in Section 7.5 of this Agreement.

### 6.2 Substantive Amendments

6.2.1 Amendments to any matters not identified under Section 6.1 shall be deemed substantive and may only be amended in accordance with the approval requirements of the *Halifax Regional Municipality Charter*.

#### PART 7: REGISTRATION, EFFECT OF CONVEYANCES AND DISCHARGE

#### 7.1 Registration

7.1.1 A copy of this Agreement and every amendment or discharge of this Agreement shall be recorded at the Land Registry Office at Halifax, Nova Scotia and the Developer shall incur all costs in recording such documents.

# 7.2 Subsequent Owners

- 7.2.1 This Agreement shall be binding upon the parties hereto, their heirs, successors, assigns, mortgagees, lessees and all subsequent owners, and shall run with the Lands which are the subject of this Agreement until this Agreement is discharged by Council.
- 7.2.2 Upon the transfer of title to any lot(s), the subsequent owner(s) thereof shall observe and perform the terms and conditions of this Agreement to the extent applicable to the lot(s).

### 7.3 Commencement of Development

- 7.3.1 In the event that development on the Lands has not commenced within three (3) years from the date of registration of this Agreement at the Land Registry Office, as indicated herein, the Agreement shall have no further force or effect and henceforth the development of the Lands shall conform with the provisions of the Land Use By-law.
- 7.3.2 For the purpose of this section, commencement of development shall mean installation of the footings and foundation for the proposed building.
- 7.3.3 For the purpose of this section, Council may consider granting an extension of the commencement of development time period through a resolution under Section 6.1, if the Municipality receives a written request from the Developer at least sixty (60) calendar days prior to the expiry of the commencement of development time period.

# 7.4. Completion of Development

- 7.4.1 Upon the completion of the whole development or complete phases of the development, Council may review this Agreement, in whole or in part, and may:
  - (a) retain the Agreement in its present form;
  - (b) negotiate a new Agreement;
  - (c) discharge this Agreement; or
  - (d) for those portions of the development which are completed, discharge this Agreement and apply appropriate zoning pursuant to the Municipal Planning Strategy and Land Use By-law for Halifax, as may be amended from time to time.

# 7.5 Discharge of Agreement

- 7.5.1 If the Developer fails to complete the development after seven (7) years from the date of registration of this Agreement at the Land Registration Office Council may review this Agreement, in whole or in part, and may:
  - (a) retain the Agreement in its present form;
  - (b) negotiate a new Agreement; or
  - (c) discharge this Agreement.

#### PART 8: ENFORCEMENT AND RIGHTS AND REMEDIES ON DEFAULT

#### 8.1 Enforcement

8.1.1 The Developer agrees that any officer appointed by the Municipality to enforce this Agreement shall be granted access onto the Lands during all reasonable hours without obtaining consent of the Developer. The Developer further agrees that, upon receiving written notification from an officer of the Municipality to inspect the interior of any building located on the Lands, the Developer agrees to allow for such an inspection during any reasonable hour within twenty four hours of receiving such a request.

#### 8.2 Failure to Comply

- 8.2.1 If the Developer fails to observe or perform any condition of this Agreement after the Municipality has given the Developer 30 days written notice of the failure or default, then in each such case:
  - (a) The Municipality shall be entitled to apply to any court of competent jurisdiction for injunctive relief including an order prohibiting the Developer from continuing such default and the Developer hereby submits to the jurisdiction of such Court and waives any defence based upon the allegation that damages would be an adequate remedy;
  - (b) The Municipality may enter onto the Lands and perform any of the covenants contained in this Agreement or take such remedial action as is considered necessary to correct a breach of the Agreement, whereupon all reasonable expenses whether arising out of the entry onto the Lands or from the performance of the covenants or remedial action, shall be a first lien on the Lands and be shown on any tax certificate issued under the Assessment Act:
  - (c) The Municipality may by resolution discharge this Agreement whereupon this Agreement shall have no further force or effect and henceforth the development of the Lands shall conform with the provisions of the Land Use By-law; or
  - (d) In addition to the above remedies, the Municipality reserves the right to pursue any other remedy under the *Halifax Regional Municipality Charter* or Common Law in order to ensure compliance with this Agreement.

**IN WITNESS WHEREAS** the said parties to these presents have hereunto set their hands and affixed their seals the day and year first above written.

<b>SIGNED, SEALED AND DELIVERED</b> in the presence of:	(Insert Registered Owner Name)
<b>100</b>	Per:
Witness	HALIFAX REGIONAL MUNICIPALITY
<b>SIGNED, DELIVERED AND ATTESTED</b> to by the proper signing officers of Halifax Regional Municipality, duly authorized in that behalf, in the presence of:	
Witness	Per: MAYOR
Witness	Per:

# COUNTY OF HALIFAX

On this	day of	, A.D. 20	_, before me, the subscriber personally came
and appeared		_ a subscribing	g witness to the foregoing indenture who
having been by me duly sworn,	made oath a	nd said that	
	of the parties	s thereto, signe	d, sealed and delivered the same in his/her
presence.	·		
			A Commissioner of the Supreme Court
			of Nova Scotia
PROVINCE OF NOVA SCOTIA			
COUNTY OF HALIFAX	<b>\</b>		
OCCIVITION THALITAK			
On this	day of	. A.D. 20	, before me, the subscriber personally came
and appeared	_ uu, u	the subscribin	g witness to the foregoing indenture who
			Mayor and Kevin Arjoon, Clerk of the Halifax
			of the said Municipality thereto in his/her
presence.			, ,
•			
			A Commissioner of the Supreme Court
			of Nova Scotia

Schedule B: Site Plan

Schedule C: 1st Level Floor Plan (Parking)

Schedule D: 1st Level Floor Plan

Schedule E: 2nd to 4th Level Floor Plan

Schedule F: 5th Floor Level Plan

Schedule G: 6th Floor Level Plan

Schedule H: 7th to 8th Level Floor Plan

Schedule I: Penthouse Level Floor Plan

Schedule J: Roof Plan

Schedule K: West Elevation (Brunswick Street)

Schedule L: East Elevation

Schedule M: South Elevation

Schedule N: West Elevation

# SECTION XI PENINSULA NORTH SECONDARY PLANNING STRATEGY

#### **OVERALL OBJECTIVE**

To create a lively and interesting environment in Peninsula North with a mixture of land uses and a physical environment that is aesthetically pleasing, safe, and well-maintained.

#### 1. RESIDENTIAL ENVIRONMENTS

**Objective:** Stable residential communities in Peninsula North that offer a variety of housing types to meet the needs of a range of income and age groups.

- 1.1 To foster stable residential areas and to preserve the character of Peninsula North, the retention and rehabilitation of structurally sound housing units shall be encouraged.
- St. Patrick's rectory was internally converted to 12 residential units while retaining the existing structure. This desirable rehabilitation of an historic building maintains community stability and preserves the character and appearance of the area.
- 1.1.1 Where redevelopment is proposed for sites with structurally sound housing units, the retention and rehabilitation of such existing units and the integration of new structures with these shall be encouraged.

The proposed multiple unit structure will be located at the rear of the rehabilitated rectory and entered from that structure by a pedestrian bridge. So as to meet the intent of policy, the integration of a proposed new structure should be a positive enhancement within the Brunswick Street Heritage Area with no adverse effect or harm to the character of the area.

1.1.4 In the area bounded by North, Robie, Cogswell and **Barrington** Streets, with exception of the portion falling outside of Peninsula North Area, housing options for all income levels will be encouraged; developments that address the needs of surrounding community and help promote neighbourhood stability shall also be encouraged. (RC-Jun 16/09; E-Oct 24/09)

The conversion of the rectory to residential units and the proposed residential addition speak to neighbourhood stability and responds to some housing needs of the surrounding community by providing greater diversity in unit type and unit age.

1.2 In this Section, residential environments means:

(i) low-density residential;	n.a.
(ii) medium-density residential; and	The subject site is designated MDR, Medium Density Residential, under the Peninsula North Secondary Planning Strategy of the Halifax MPS.
(iii) high density residential.	n.a.
1.3 In areas shown as medium-density residential on the Generalized Future Land Use Map of Section XI, residential development in the following forms shall be permitted:	
(i) single family dwellings;	n.a.
(ii) duplex housing;	n.a.
(iii) semi-detached housing; and	n.a.
(iv) buildings containing three or four units.	n.a.
1.3.5 Notwithstanding the Medium Density Residential designation and Policy 1.3, certain properties within Area 7 of this Section shall be zoned as general residential conversion and townhouse to maintain the conformity of some existing developments and to allow limited redevelopment potential for other properties.	The existing rectory on the subject property was permitted a residential conversion in accordance with Halifax MPS Policy 9.3 and the LUB under the R-2 Zone General Residential Zone, sec. 43L Multiple Unit Conversions – Schedule HA-1. The proposed addition to the rectory may be considered under Halifax MPS Policy 9.3.2 that allows for new apartment buildings beyond four dwelling units.

#### 4. RECREATION

**Objective:** The increase and improvement of the variety and useability of recreation land and facilities in Peninsula North.

4.6 The City shall provide opportunities for the participation of people living within a one-half kilometre radius of a neighbourhood park and for community parks, within a one kilometre radius in the planning of facilities for small-scale Cityowned recreation spaces.

There are existing parks in vicinity to the proposed addition, namely Murray Warrington Park on Brunswick Street, George Dixon Community Centre/Dixon Field and Barrington Street AT Greenway to provide opportunities to future residents.

#### 5. TRANSPORTATION

**Objective** Transportation facilities in Peninsula North that will decrease the negative effects of through traffic on residential streets, facilitate the movement of vehicles

associated with light-industrial, business and service uses, and minimize traffic conflicts.

5.2 The traffic implications of proposals for any large-scale developments shall be assessed and developers encouraged to take measures to alleviate or avoid potential traffic problems, particularly on residential streets.

A Traffic Impact Statement was submitted in support of this application and prepared in accordance with HRM guidelines. The concerns identified included site development related issues such as safe egress/ingress, limited parking, delineation of private vs. public realm (for pedestrian safety reasons) and the shared driveway.

#### 6. ENVIRONMENT

**Objective:** An energy-efficient lifestyle in Peninsula North and an aesthetically pleasing environment for the activities that take place in the area.

6.2 The City shall continue its treeplanting program to ensure that all streets benefit. The proposed development agreement will require adherence to HRM Urban Forest Master Plan.

6.3 The City should consider, wherever appropriate, the use of coniferous trees in its tree-planting or landscaping programs.

The proposed development agreement requires a landscape plan be prepared by a landscape architect who will determine appropriate tree species and their location in the design at the time of permitting.

6.4 In all cases in which landscaping or buffering is required, the use of coniferous trees on the north, west and east sides of the property, and deciduous trees on the south side shall be encouraged unless inappropriate to the specific use or site.

The proposed development agreement will encourage location of coniferous trees on the north, west and east aspects and deciduous trees on the southern aspect of the site as the landscape architect deems appropriate.

#### 9. HERITAGE RESOURCES

**Objective:** The preservation, maintenance and enhancement of buildings, areas, streetscapes and conditions which contribute to the heritage character of certain areas of Peninsula North.

9.2 All new buildings shall be located so that the views to the Harbour from Citadel Hill, as specifically delineated in the City of Halifax land use by-law regarding viewplanes, are maintained.

A portion of the subject property is within View Plane 1 as delineated in the Halifax LUB. All requirements under LUB sections 76(1), 76(2) and 77 shall apply.

9.3 In order to preserve existing structures which are not registered heritage properties, and to promote new development which reflects the

The subject site is designated Medium Density Residential and lies within the Brunswick Street Heritage Area. The existing rectory building on the site will be architectural character of existing heritage structures and maintains the streetscapes of Brunswick Street, the city shall, through the land use by-law, identify areas where specific architectural controls, standards for building placement, and criteria for building conversion would be desirable.

retained while the proposed multiple unit building will be located behind the existing building. Policy 9.3.2 allows an apartment building in the Brunswick Street Heritage Area by development agreement and provides applicable criteria, that is evaluated in this table, under Policy 9.3.2.1

9.3.1 In the area identified in the land use by-law pursuant to Policy 9.3 above, and shown on Map 3: Brunswick Street Heritage Area, the conversion of a building existing on the date of approval of this section into a converted multiple dwelling house, in the Medium Density Residential Area, shall be permitted in order to encourage the retention of existing buildings in the Brunswick Street area which contribute the heritage streetscape.

The existing former rectory on the subject site is an example of Victorian Gothic Revival (1889) but is not a registered heritage building. It has been recently refurbished and converted to contain 12 apartment units and will effectively function as the entrance and as the base or streetwall to the proposed building. The retention and adaptive reuse of this distinctive building is а positive contribution to the heritage streetscape.

9.3.1.1 In the area identified in the land use by-law pursuant to Policy 9.3.1 above, the conversion of an existing building, which is not a registered heritage property or an accessory use, to a converted multiple dwelling house shall be permitted provided that:

there is no increase in the height or volume of the building; The rectory conversion complies.

(ii) there are not major changes to the facade of the existing building;

The rectory façade has not been changed.

(iii) at least one unit for every five in the converted building contains two or more bedrooms.

The unit type mix has been met.

9.3.2 In the area identified in the land use by-law pursuant to Policy 9.3 above, a new apartment house with over four dwelling units, or an addition to an existing building which produces an apartment house with over four dwelling units, may be permitted in areas zoned as general residential by development agreement; any such residential development in the area zoned as general residential conversion and townhouse, multiple dwelling, or general business, shall only be by development agreement.

The proposed multiple unit building will be located and developed behind the existing building.

- 9.3.2.1 In considering agreements pursuant to Policy 9.3.2, Council shall consider the following:
- (a) the building or addition shall complement adjacent properties and uses, particularly any adjacent registered heritage buildings;

Staff believe the proposed 9 storey building is complementary to the localised character or appearance of the Brunswick Street Heritage Area and is appropriately scaled in comparison to the adjacent St. Patrick's church heritage property.

The height, massing and rhythm of the contemporary proposed building sensitive and responsive to the neighbouring context. The proposal places vertical emphasis strong and considerable mass against the "background" grain of small scale vertical bays and gaps. These vertical lines give the building a sense of verticality that breaks the massiveness of the structure. The organization of horizontal elements. primarily the emulation of horizontal lines from the rectory and the perceivable interior lines of the floor levels give a human scale to the building that reduces the impact on the pedestrian realm.

(b) the impact of vehicle access and egress and parking on adjacent properties and uses shall be minimized;

Development Engineering and Traffic Services have provided comments on the submitted site plan and TIS. One of the concerns noted was the shared easement between the proposed building and the church. The proposed development agreement requires this be managed by an agreement between both bodies. Staff suggested that the access onto Brunswick Street should be designed such that drivers emerging from the parking area are aware when their vehicle is approaching the public sidewalk for the safety of pedestrians. The DA requires that landscape elements delineate the transition from private onto public lands.

A limited number of parking spaces is being proposed with a total of 8 spaces being provided. Staff believe the low

dwelling unit to parking space ratio is appropriate. The development agreement requires a minimum of 8 interior vehicle parking spaces which equates approximately 0.16 parking spaces per unit and 24 class A bicycle parking Staff consider the need for spaces. parking in a building based on it's location transit connections. relation to opportunities for active transportation and the community desire for less costly housing. This building is well located with bus service provided every 15 minutes on Gottingen Street and Cornwallis Street as well as Barrington Street. Minimizing the required number of parking spaces can materially reduce construction costs which can contribute to less costly units.

- (c) the new development shall complement or maintain the existing heritage streetscape of Brunswick Street, by ensuring that features, including but not limited to the following, are similar to adjacent residential buildings particularly any registered heritage properties in the area identified in the land use by-law pursuant to Policy 9.3 above, on which Council shall specify conditions to be met in the development agreement:
- (i) architectural design including building forms such as roofs, entrances, porches and dormers;

The contrasting architectural design of the proposed building does not imitate features similar to adjacent residential buildings or the registered heritage Rather than replicate past church. building forms and styles such as roofs, entrances and dormers the proposal seeks visual compatibility, but still distinguishable, that complements the character and appearance of the heritage area in a manner that respects its heritage value. The building will relate in a sensitive and contemporary manner to the rectory, neighbouring Victorian housing and the church building, responding to them in height, massing and rhythm as

		discussed in the following conditions below.
(ii)	height, scale and massing;	To create an appropriate height to the residential buildings and the church the proposal mediates between the heights of the neighbouring buildings and aligns with the base of the steeple or spire of the church. This allows the church steeple, a recognizable local landmark, to retain its iconic value to the skyline. Additional building height above the public realm is mitigated by utilizing design solutions such as setting the building back from the streetwall, perceptually reducing the building massing using vertical and horizontal articulation and creating a sense of human scale through clearly perceivable interior levels and scale elements such as windows.
(iii) exteri	location and style of building details such as doors, windows and or walls;	The vertical style windows relate to the vertical proportions of the fenestration in neighbouring buildings and brings a suggestion of the street grain to the wall surface. The windows articulate the building skin and help reduce apparent scale. Entrance doors are contained within the rectory and are not visible on the new addition.
(iv)	front and side yard setbacks;	The front yard is setback from the continuous building edge and has been used as a landscaping opportunity. The side yard setback between the church property and the rectory/proposed addition is a shared right-of-way easement. Staff recommend an agreement between both parties respecting management and maintenance.
(v)	building materials.	The applicant's intent for the proposed new architecture in this Heritage Area is to achieve distinction and be complementary to the neighbouring local buildings and the abutting church while mitigating impact on

the public realm and the abutting heritage properties. The proposed building skin materials are modern and distinguishable from surrounding traditional materials and provide appropriate surface articulation to convey human scale and yet do not strongly contrast with local character. The sheathing and balcony materials are modest in nature and contribute to the subordinate relationship of the proposal to the rectory and the adjacent church. (d) open space and landscaped areas Because site development opportunities shall be provided where appropriate; beyond the building footprint constrained by the small site there is only a proposed landscaped area of 1096 sq. ft. located at the rear of the property. The required minimum open space area under the LUB for Multi Unit Dwellings is 4680 sq. ft. of which 4000 sq. ft. is to be landscaped, compared to the total 1638 sq. ft. open space on the site plan. Usually in urban situations where site development is tight private amenity space in the building provides the deficit required area. Private amenity space is provided in the form of balconies at all levels and roof terraces for one 6th level unit and penthouse level. Common interior amenity space (880 sq. ft.) and a landscaped terrace (542 sq. ft.) proposed at the penthouse level. The minimum requirement under the LUB for common landscaped space is 600 sq, ft... other relevant land High quality urban design is key to (e) use considerations which are based on the achieving a more attractive and green city. policy guidance of this Section.

#### **SECTION II**

#### CITY-WIDE OBJECTIVES AND POLICIES

#### 6. HERITAGE RESOURCES

#### Definitions

"<u>Heritage Property</u>" means an area, site, structure or streetscape of historic, architectural or cultural value registered in the Halifax Registry of Heritage Property. "<u>Heritage Conservation Area</u>" means an area of concentration of properties unified by similar use, architectural style or historical development, which retains the atmosphere of a past era and which is registered in the Halifax Registry of Heritage Property.

**Objective:** The preservation and enhancement of areas, sites, structures, streetscapes and conditions in Halifax which reflect the City's past historically and/or architecturally.

The City shall continue to seek the 6.1 retention. preservation. rehabilitation and/or restoration of those areas, sites, streetscapes, structures, and/or conditions such as views which impart to Halifax a sense of its heritage, particularly those which are relevant to important occasions. eras, or personages in the histories of the City, the Province, or the nation, or which are deemed to be architecturally significant. Where appropriate, in order to assure the continuing viability of such areas, sites, streetscapes, structures, and/or conditions, the City shall encourage suitable re-uses.

This proposal for a residential building located at the rear of a non-registered heritage property, St. Patrick's rectory, can make a positive contribution to the visual quality of the local townscape and the abutting St. Patrick's church while effecting the preservation of the rectory.

The skyline will be preserved by requiring the proposed height of the addition to respect the height of the church's iconic tower and spire and ensure it remains the visual landmark it has always been.

6.1.2 The City should designate those properties which meet the adopted criteria as registered heritage properties or registered heritage conservation areas and protect them within the terms of the Heritage Property Act.

The rectory is not a registered Heritage Property but the abutting St. Patrick's church is a registered Heritage Property. The proposed addition to the Rectory is subject to Policies and Guidelines for development abutting Heritage Properties. The subject property is within the Brunswick Street Heritage Area (Schedule HA-1) which provides policy criteria to enable consideration of re-development of non-registered heritage properties while preserving the character and appearance of the area. There is no Heritage Conservation District in Area 7.

6.2 The City shall continue to make every effort to preserve or restore those conditions resulting from the physical and economic development pattern of Halifax which impart to Halifax a sense of its history, such as views from Citadel Hill, public access to the Halifax waterfront, and the street pattern of the Halifax Central Business District.

Views from the Citadel will be protected in accordance with the requirements of the LUB pertaining to View Plan 1.

6.3 The City shall maintain or recreate a sensitive and complimentary setting for Citadel Hill by controlling the height of new development in its vicinity to reflect the historic and traditional scale of development.

The proposal is partially within View Plane 1 and shall meet all requirements of the LUB. In addition to regulating the building height View Plane requirements under sec. 77 of the LUB do not allow sides of the proposed building, outside of the view plane, to be parallel to the view plane.

View Plane attestation is required in the form of surveyor certification on site and elevation plans submitted for construction permit and surveyor confirmation prior to issuance of Occupancy Permit.

6.4 The City shall attempt to maintain the integrity of those areas, streetscapes, structures, and/or conditions which are retained through encouragement of sensitive and complementary architecture their immediate environs.

The integrity of the immediate streetscape is maintained by retention of the rectory building that serves as the access to the proposed building at the rear of the rectory. The proposed addition should be complementary to the locality neighbouring buildings as opposed to a strong contrast. This does not preclude an innovative contemporary design and such an approach is acknowledged under the Regional Plan Policy CH-16; which gives guidance for development abutting heritage properties.

Attachment C: Summary of Public Meeting Notes

# HALIFAX REGIONAL MUNICIPALITY Public Information Meeting Case 20417

The following does not represent a verbatim record of the proceedings of this meeting.

Wednesday, November 30, 2016 7:06 p.m. Saint Josephs-Alexander McKay Elementary School

STAFF IN

**ATTENDANCE:** Melissa Eavis, Planner II, HRM Development Approvals

Ian Grant, Planning Technician, HRM Development Approvals
Jennifer Purdy, Planning Controller, HRM Development Approvals

ALSO IN

ATTENDANCE: Councillor Lindell Smith

Ronald V Smith, Applicant

**PUBLIC IN** 

**ATTENDANCE:** Approximately 10

The meeting commenced at approximately 7:06 p.m.

#### 1. Call to order, purpose of meeting – Planner

Ms. Melissa Eavis introduced herself as the Planner and Facilitator for the application and noted that the applicant has not yet arrived. She introduced Councillor Lindell and fellow staff from HRM Development Approvals.

Ms. Eavis explained that the Planner who holds the file, Darrell Joudrey, could not be here tonight so she would be filling in and explained that she may not have all of the answers but will take all questions back to Darrell for response.

Case 20417: Application by Studioworks to enter into a development agreement to allow a 13 storey, 49 unit building as an addition to the existing rectory at 2267 Brunswick Street, Halifax.

The purpose of the Public Information Meeting (PIM) is to: a) identify the proposal site; b) look at the current planning approach in the neighborhood; c) highlight the proposal; d) explain the process from the Municipal Planning Strategy (MPS) that allows this to be considered; e) give the applicant an opportunity to present the proposal; and f) receive public feedback and input regarding the proposal that will be used to prepare the staff report and go forward with this application. No decisions are made at this PIM.

#### 2. Presentation of Proposal – Melissa Eavis

Ms. Eavis presented the proposal outlining the site and explained that HRM has received an application from Studioworks International to enter into a development agreement at 2267

Brunswick street for a 13 storey multi unit residential building as an addition to the existing rectory. Currently there are 49 units proposed, 7 underground parking spaces and 1093 square feet of ground level landscaped open space.

Reviewing a slide of the subject site, Ms. Eavis explained that the site is located within the North End of Halifax, north of Cornwallis St., along the east side of Brunswick. The site itself is currently home to St. Patrick's Rectory. Immediately to the east is of the subject site is St. Pat's Church. To the north are a number of 2 storey mixed use properties. At the north east is a vacant property which is currently zoned R-3. Across the street to the west is the St. Pats Alex site.

The property is zoned R-2 under the Halifax Peninsula Land Use By-law where the permitted uses are R1 uses; semi-detached and duplex dwellings; buildings containing not more than four units. The site is within Schedule HA-1. The Brunswick Street Heritage Area and a small portion at the rear of the site falls within a view plane.

#### Presentation of Proposal – Ronald V Smith, Applicant

The Applicant set up two display boards for reference and explained that he was asked by the Saint Patrick's Congregation to consider the whole site. He explained that they did not want to tear down the church and lose the history of the building. He explained that this proposal was a little more complicated as it is a heritage site and it needed to be de-registered as a heritage structure prior to application submission. He briefly explained that the money being profited will go back into the church to help with the up keeping of the church.

Mr. Smith explained that the developer will be keeping the glebe and will be offering 5/6 units for subsidized housing.

The development will be set back from the street leaving the streetscape to remain as is and added that they are trying to keep the steeple and that the development would be comparable in height to that.

#### 3. Public Comments / Concerns

Mr. Blair Beed, Saint Patrick's Church, gave a brief history of the church, explained that there are currently 20 rooms that are connected to the church by underground tunnel. He explained that there is a special designation off the Brunswick Street side of the building that is considered Municipal Heritage and was successful with deregistering it. He feels that it is a bonus to have someone buy it and that the money coming in will stay with the church.

Mr. Beed added that this development will be good for heritage and good for the neighborhood.

Councillor Smith asked if the church still owns the land. It was explained that the developer bought the house and that there is no relation between the house and the church.

Michael Napier, Halifax asked about the heritage designation

Ms. Eavis explained that this is not a heritage property but, is in a heritage area which can allow for Development Agreement.

Mr. Napier explained expressed concern with this size of development at this location and feels that it is "shoe-horned" in between the other buildings and is too crowed of an area. He also expressed concern with the blank wall and feels that there are different sites within Halifax that

the developer can put 13-stories on.

Mr. Smith explained that they plan on using multiple patterns on the exterior wall on the north evaluation; and are currently working on how to make this visually pleasing.

A question surrounding the land beside the rectory asking if it is City owned and what the City's plan is with this property.

Ms. Eavis explained that the land is City owned however, she is not sure what the intentions are of the site and would follow-up with City Real Estate.

Ms. Joanne McCrae, Halifax asked how this development will interact with the Cogswell Interchange.

Ms. Eavis explained that she didn't have the answer to this question but, will forward to Darrell Joudrey, Planner for answer.

Ms. Kate Shewan, Executive Director of Youth Program explained that she is worried about the blank wall and explained that this development looks ugly and is not an attractive building for a heritage area.

She also expressed concern with this development only having seven underground parking spaces for 49 units and that there are already parking issues in area and explained that the influx of people will change the feel of the neighborhood.

Ms. Shewan expressed concern with the height of the building and doesn't feel that it fits with the neighborhood.

Ms. McCrae suggested that this development fall within the Center plan process. There are 18 other applications being discussed for changing policy.

Ezra Edelstein asked how this development will complement the area.

Mr. Smith explained that the view of the street level will not change.

Mr. Edelstein explained that he is also a developer and feels that Halifax has made a number of bad exceptions in the past that HRM By-Design is currently trying to fix. He feels that this application should be part of the Centre Plan Project and feels that this design could be more complimentary to the neighborhood.

Mr. Rick Butler, Halifax explained that he is in his first year at Saint Patrick's Church and asked why HRM is not providing comments to this proposal.

Ms. Eavis explained that this application is very early in the stages of the process.

Mr. Butler explained that the property owner has done a tremendous job with rectory however, is not in favor of this particular proposal. He requested that HRM staff and Council review this application accordingly to the Land Use and Heritage By-law.

lan MacIntyre, working on behalf of the developer made comment on HRM allowing the developer to use the property through an easement and felt that a bigger discussion should be had

Mr. Edelstein added that the developer has done a fantastic job on the front and other low rise projects in the area, would like to see it work here as well.

### 4. Closing Comments

Ms. Eavis thanked everyone for coming and expressing their comments.

## 5. Adjournment

The meeting adjourned at approximately 8:20 p.m.