## **H**\LIF\

## **CDAC**

**Update: Downtown Dartmouth** 

Update: CDAC July 25th Motion

## **Downtown Dartmouth Plan Open House**

October 22, 2018

6:00 pm Open House

6:30 pm Presentation + Q&A

7:20 pm Open House

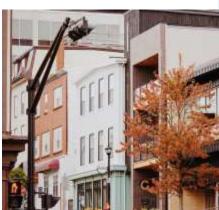
8:30 pm Close

Comments: talk to staff and/or send to <a href="mailto:planhrm@halifax.ca">planhrm@halifax.ca</a>









## **Open House**

- 1. To present how Downtown Dartmouth Plan Update will be aligned and incorporated with the Centre Plan
- 2. To seek public feedback on proposed policies and regulations.









## **Presentation Outline**

- 1. Plan Update / Centre Plan Process
- The Vision for Downtown Dartmouth
- 3. What is not changing, and changes are proposed
- 4. We want to hear from you how to provide feedback
- 5. Next steps









## **Downtown Dartmouth Vision (2000)**

Downtown Dartmouth is an attractive & safe community with a lively business district, quiet and stable neighbourhoods, and an accessible and beautiful waterfront for all to enjoy. The community has retained a strong sense of its heritage and culture, provides a broad range of quality housing choices for all, and assures that all lifestyles can be met through an abundance of park and recreation facilities and employment opportunities.









## **Downtown Dartmouth Today**

- One of the oldest settled areas of the Municipality
- Traditional street patterns
- Heritage properties
- Connection to the Harbour and Shubenacadie Canal
- Diverse parks, open spaces and the Trans Canada Trail
- Vibrant commercial downtown with diverse business community
- Host of many community & cultural events
- Alderney hub and waterfront
- Increased private and public investment
- Planning Documents for Downtown Dartmouth 20 years old



75% A BY 2031 in the REGIONAL MUNICIPALITY

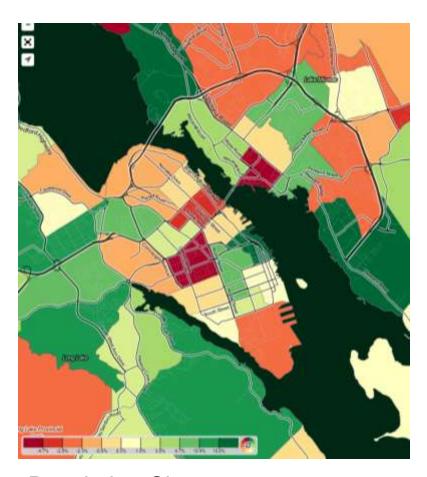


25% REGIONAL CENTRE





### 2018 in Downtown Dartmouth



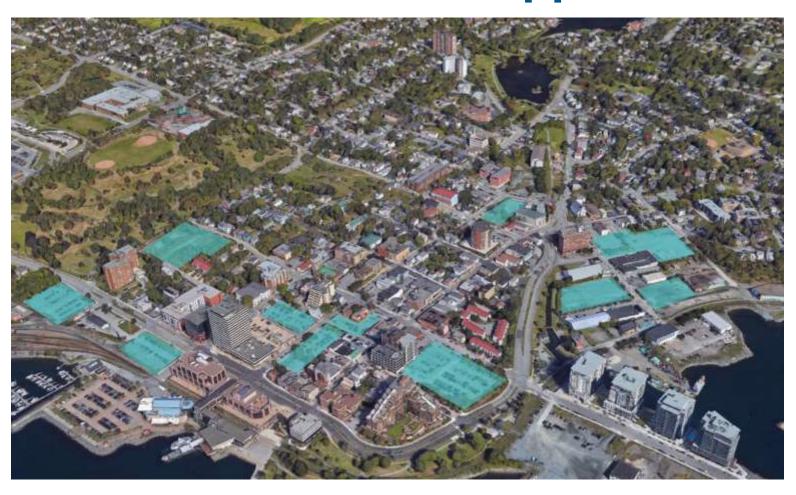
Population Change, 2011 - 2016

2011 Population: 6,8672016 Population: 7,083

3% growth over 5 years ~0.7% annually

**Trailing Regional Growth** 

## **Downtown Dartmouth Opportunities**



## **Engagement to Date**

#### Downtown Dartmouth Plan Update

**June 6, 2013** Project Initiated by Council

Jan. 13, 2014 Initial Public Meeting

Dec. 1, 2014 Public Open House

Nov. 18 & 20, 2015 Design Manual Pop-Up

Dec. 11, 2017 Public Open House

#### Centre Plan

Feb. 28, 2012 Centre Plan Initiated

Nov. 2016 Centre Plan Launch

May - Nov. 2016 Open Houses, Neighbourhood Workshops & Pop-Ups

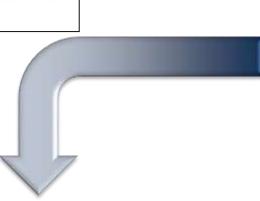
June 2017 – Regional Council Direction (Purple Document)

Feb. – May 2018 Package A Consultation (Plan & LUB)

Feb. 2019 Target for CDAC & start of adoption



SECONDARY PLANNING STRATEGY FOR DOWNTOWN DARTMOUTH

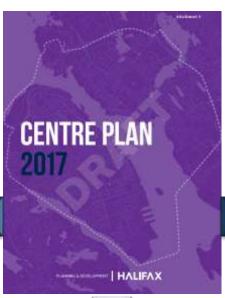




REGIONAL CENTRE PLANNING STRATEGY

PACKAGE A INCLUSIVE OF DOWNTOWN DARTMOUTH

CENTRE PLAN



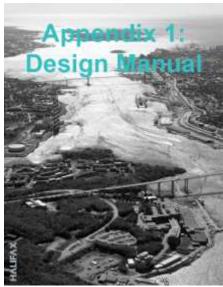


#### DRAFT REGIONAL CENTRE LAND USE BY-LAW (PACKAGE A)

The following version of the Draft Regional Centre Land Use By-Jaw (Package A) has been prepared for public consultation purposes only. It does not contain comprehensive regulatory impage, and is robject to charge.

DBAPT Regional Gentra (189 — Palmush) 2010





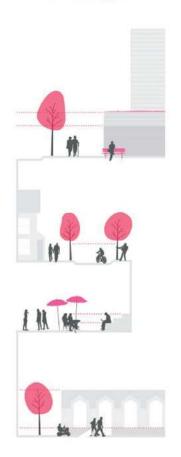
## What is being proposed?

## 3.2 DOWNTOWN DESIGNATION

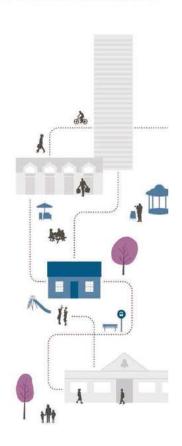
The downtowns of Halifax and Dartmouth are the cultural, commercial and civic heart of the Municipality they will continue to accommodate new residents, mixed-use development, and support the rest of the Municipality. These lands are major growth areas within the Municipality where the most intense mix of uses and larger scale developments are supported, while also respecting the local heritage context and transitions to surrounding low-rise neighbourhoods.

## **Centre Plan Core Concepts**

Human Scale Design



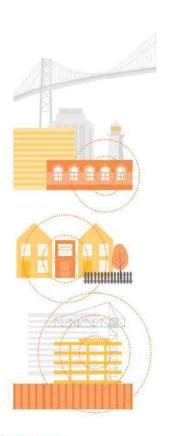
Complete Communities



Pedestrians First



Strategic Growth



CENTRE PLAN

## Housing

- New and infill developments
- Mix of unit types required in multi-unit developments
- Ground oriented units
- Greater location choices for shared / special care housing
- Reduced or no parking requirements
- Reduced rent rental housing or cash-in-lieu through density bonusing in all 'Package A' areas
- Continued investigation of government and community partnerships to address affordable housing targets









## Sustainability

- Focus of growth in areas best served by transit
- Newly permitted urban agriculture uses including chickens (hens only) and bees (two hives for most properties)
- Extended requirements for 'Green Roofs' outside of the downtown
- Landscaping to reduce stromwater runoff







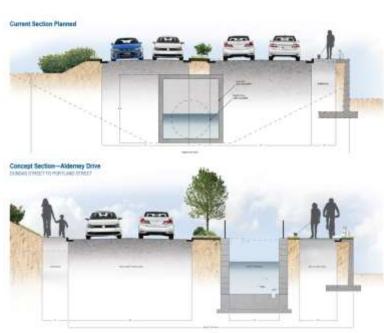
## **Mobility & Transportation**

- Modernized bicycle parking requirements and spacing
- Required off-street loading space for residential and commercial uses above a certain threshold
- Growth focused strategically in Downtowns Centres, and Corridors with current and proposed high frequency transit
- Mixed-use buildings permitted in all Package A zones aiding in reducing the need for travel
- Policies to encourage and require traditional street-grid connections



# Downtown Dartmouth Combined Infrastructure Renewal Project





## Downtown Dartmouth Planning What stays the same?

- Vision
- Key Objectives
- Viewplanes from Dartmouth Common
- Public View Corridors to the Harbour
- Downtown Commercial mixed use zoning









## Downtown Dartmouth Planning What is being proposed?

- Development approval processes
- Zoning & Permitted Uses
- Pedestrian Oriented Commercial Streets
- Precincts
- Proposed Heritage Conservation Districts
- Built Form requirements
- Design Guidelines
- Density Bonusing



## **Development Approval**

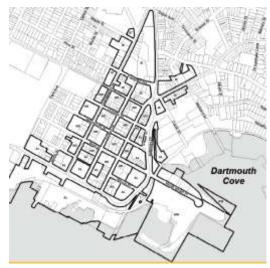
- Development Permit process for developments 2,000 sm or less
- Site Plan Approval for larger developments
  - Land Use By-law (quantitative elements)
  - Design Guidelines (qualitative elements)
  - Design Advisory Committee
- Development Agreements
  - 1 ha lots
  - King's Wharf Special Area
  - Registered Heritage Properties
  - Non-conforming Uses



## **Precincts**

- Historic Dartmouth, Alderney, Irishtown/Canal & King's Wharf
- Describe unique existing <u>and</u> desired area characteristics
- Guide policies and regulations for land use, built form, heritage preservation, public realm
- Guide decisions on municipal investments to support growth





## Heritage

- Restoration of heritage buildings on a development site qualifies for density bonusing
- Planning flexibility for registered heritage properties through a development agreement option
- Future Heritage Conservation
   Districts and Cultural Landscapes identified;
- Design guidelines for development that abuts or is adjacent to registered heritage buildings extended to all Package A zones



## Proposed Heritage Conservation Districts

- Downtown Dartmouth
- Five Corners
- Harbourview



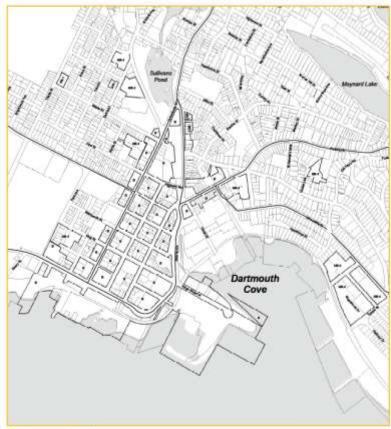




## **Zoning & Land Use**



#### ZONING



Downtown Corridor COR

Higher-Order Residential 1

#### HALIFAX



#### PERMITTED USES BY ZONE

RESIDENTIAL	D	COR	HR-2	HR-1
Single-unit dwelling use	•	•		•
Semi-detached dwelling use	•			•
Townhouse dwelling use	•	•	•	•
Two-unit dwelling use				
Three- and four- unit dwelling use			•	
Medium-density dwelling use				
High-density dwelling use				
Secondary or backyard suite use				
Mobile home use				
Supportive housing use			•	
Bed and breakfast use				
Lodging use				
Halfway house use				
Rooming house use				
Home occupation use				
Home office use				
Work-live unit use				
Grade-related unit use				
Model suite use				
Model suite use				_
COMMERCIAL	D	COR	HR-2	HR-1
Broadcast use	•	•	110-2	116-1
Crematorium use				
Day care use	•	•	€	€
Dealership use				
Drinking establishment use	•			
Local drinking establishment use	•	•	€	
Fabrication use			€	6
Financial institution use			€	
Fitness centre use			Ð	<u> </u>
Garden centre use				<del> </del>
Grocery store use			€	<del> </del>
Hotel use				
Kennel use				
ocal commercial use			€	98
Micro-brewery or micro-distillery use			e e	- 55
Office use			6	<u> </u>
Pawn shop use	_			1
Personal service use			6	6
Quick charging station use		_		
Restaurant use			€	99
Retail use			6	99
Self-storage facility use				+
Service station use		_	_	<u> </u>
Service use		+		<u> </u>
Any other commercial use (if not prohibited above)		+	<del>                                     </del>	+
URBAN AGRICULTURE	D	COR	HR-2	HR-1
Farmers' market use	•	•	•	•
Heritage farm use				
			•	•
Keeping of bees as an accessory use		_		
Keeping of bees as an accessory use Keeping of chickens as an accessory use				•

3 = permitted within a predominantly (at least 75% by floor area) residential mixed-use building only

# Pedestrian Oriented Commercial Streets

- Portland Street & Alderney Drive
- Required active ground uses
- Fine-grained storefronts

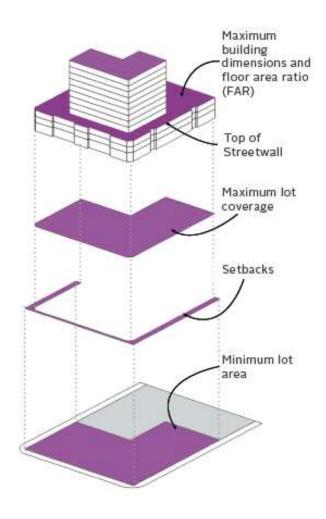






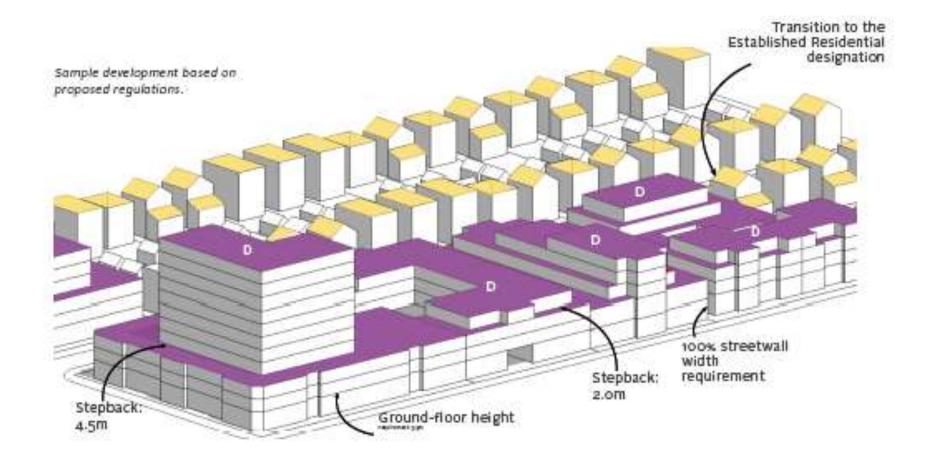
## **Built Form**





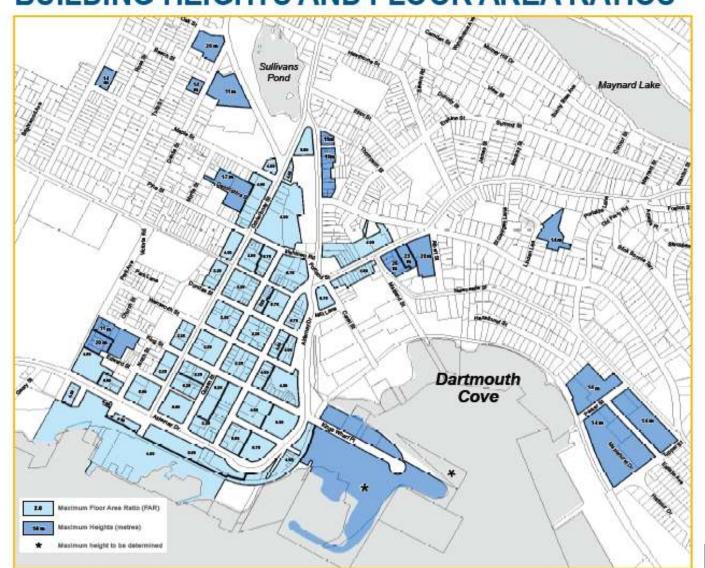
CENTRE PLAN

## **Built Form Framework**



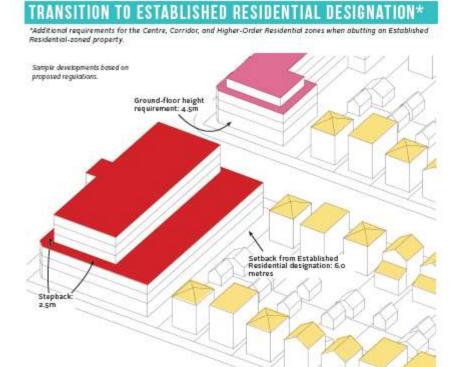


### **BUILDING HEIGHTS AND FLOOR AREA RATIOS**



## **Transition Rules**

- Transition to Established
   Residential areas a key to the
   success of adding density to
   Package A Designations
- Transition Requirements include Setbacks, Stepbacks after a Streetwall & Landscaped Buffers in some circumstances



DRAFT CENTRE PLAN

SIDE & REAR STEPBACK

Above 11 metre height

## TRANSITION REQUIREMENTS Zones, maximum heights, and gross floor areas will transition from higherintensity uses and forms into smaller forms and less-intense uses that are more compatible with the established residential zones. BEQUIRED SIDE YARD 3.0 metres If abutting an Established Residential-designated property, the setbacks on this page supersed the requirements outlined on the Centre, Corridor,

and Higher-Order Residential

zone summary pages.

This document illustrates proposed requirements. For Auli details on the draft Centre Pian and Land Use By-law go to Centreplan.co This document must be read in conjunction with the Centre, Corridor, and Higher-Order Residential zone summary pages.

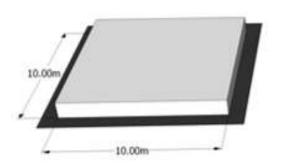
2.5 metres for mid-rise buildings

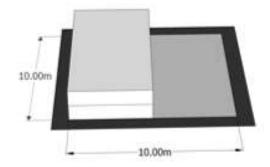
3.5 metres for high-rise buildings

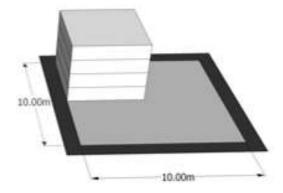
### **Floor Area Ratio**

 $FAR = \underline{Gross Floor Area (m^2)}$   $Total Lot Area (m^2)$ 

An FAR of 1 indicates that the lot has been covered once with total floor space





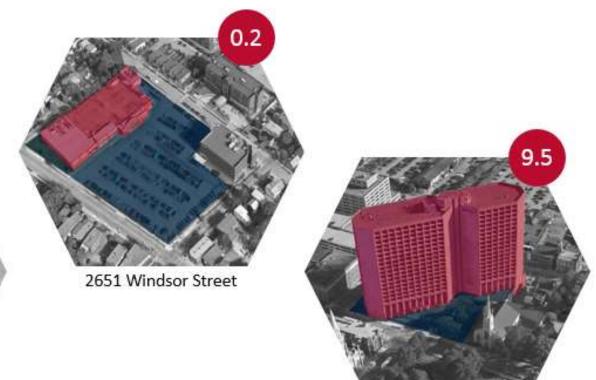


## Floor Area Ratio Snapshot

 $FAR = \frac{Gross Floor Area (m^2)}{Total Lot Area (m^2)}$ 



5552 Kaye Street



Maritime Centre

## **Design Manual**



#### **DESIGN MANUAL**

#### What?

Design guidelines for designing and reviewing development proposals within the Downtown, COR and HR designations.

#### Why?

To ensure that proposals are human scaled, reflect their specific area goals, and inspire civic awareness. engagement and pride.

#### How?

By specifying requirements for site design, building design, landscape design and heritage design that proposals must meet.

#### Who?

Proposals are assessed against the Design Manual requirements and Land Use Bylaw regulations by a Design Advisory Committee and HRM Planning Staff.

#### **Height Transition**



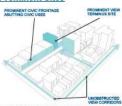
Stepping down to lower buildings integrate with the established block structure

#### **Building Orientation**



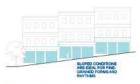
Facing the building a specific direction to integrate with the established block structure.

#### **Prominent Sites**



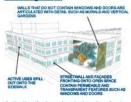
Placing buildings at important intersections to recognize and respond to the area's prominent features.

#### Topography

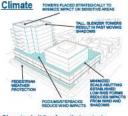


Taking advantage of slope to create unique designs that encourage pedestrian

#### **Building Base**



Activating the base by placing shop fronts placed close to the sidewalk, with frequent entries, awnings, and spill-out activity.



Choosing building form that protects pedestrians from bad weather and does not create negative wind impacts.

#### Streetwalls



Giving special attention to where a building relates to pedestrians to create well-defined, engaging and active streets.

#### **Building Articulation**



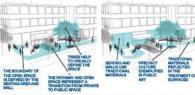
Diversifying the shape and form of a buildings exterior to preserve

#### **Building Elements**



Using combinations of lighting, signage and canopies to create building identity, highlight special features and improve pedestrian

#### Landscaping



Incorporating features that create inclusive, accessible and inviting places that compliment the sidewalk to reinforce area character and connect the building to the public realm.

#### Scale & Materials



Using a mix of new and traditional materials to distinguish, yet integrate new buildings into existing areas.

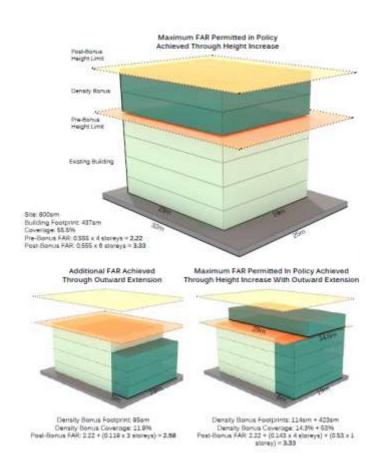
#### Heritage



Utilize building elements and forms that enhance heritage resources and ensure the continuation of existing heritage resources.

## **Density Bonusing**

- Available for mid-rise and highrise developments
- Public benefits include: heritage, affordable rental housing, affordable community cultural space public art, open space
- Mandatory inclusion of affordable housing benefit (units or cash)



## What Happens Next?

- Provide comments during the Open House
- Write <u>planhrm@halifax.ca</u> until Nov. 6, 2018
- Meet with HRM staff
- Follow us on social media
   @planhrm
- Join our mail list for updates
- Interactive map
- Next draft of Package A: February, 2019



Interactive Map centreplan.ca

# Update on CDAC Motion – Review of Public Feedback

## CDAC June 27, 2018 Motion

THAT the Committee supports the direction of the Centre Plan draft while noting the following areas of concern:

- Development industry concerns regarding modeling should be answered where possible with modelling released for public review,
- The Committee shares the concerns of the Keesmaat report and other respondents about needing to strengthen protection and form of neighbourhood character and heritage protection,
- Additionally, the Committee shares concerns regarding integration with parks planning, other municipal frameworks and priority plans, especially the Integrated Mobility Plan, Economic Plan, accessibility framework,
- Centre Plan should outline a need to work to coordinate with the province on siting and delivery of health and education,
- Connection between the Centre Plan and the Regional Plans long term planning and growth vision is especially important and should be strengthened,
- Stronger heritage supports, resources, and incentives already under consideration by Council should be in place and funded when the Centre Plan is adopted,
- The Committee values a strong affordable housing plan and feels an affordable housing reserve fund could be a key component,
- The Centre Plan should indicate a need for public sector investment in Centres and Corridors where required to meet the goal of complete communities.

## CDAC June 13, 2018 Motion

THAT the Community Design Advisory Committee recommend to Community Planning and Economic Development Committee that it endorse the adoption of GFAR in substitution of height limits for the Regional Centres in the Cen-2 zones.

CDAC Motion	Update
Development industry concerns regarding modeling should be answered where possible with modelling released for public review	Staff completed additional analysis of many aspects of the plan and regulations. A summary will be presented during Draft 2 presentation to CDAC.
The Committee shares the concerns of the Keesmaat report and other respondents about needing to strengthen protection and form of neighbourhood character and heritage	Staff reviewed and refined Urban Structure analysis. Changes to the Urban Structure will be presented as part of Draft 2 presentation.
protection,	Consultation with Heritage staff is ongoing to strengthen heritage protection, and unique area characteristics.

#### **CDAC Motion**

#### **Update**

Additionally, the Committee shares concerns regarding integration with parks planning, other municipal frameworks and priority plans, especially the Integrated Mobility Plan, Economic Plan, accessibility framework,

A number of workshops were completed with all business units to share in greater detail Centre Plan goals, objectives and growth targets. Communication is ongoing to ensure greater alignment, while maintaining the scope of the Centre Plan in relation to other plans.

Stronger heritage supports, resources, and incentives already under consideration by Council should be in place and funded when the Centre Plan is adopted,

Planning documents cannot commit Council to financial expenditures, but the Plan can provide policy support for future Heritage Conservation Districts and other programs.

CDAC Motion	Update
Connection between the Centre Plan and the Regional Plans long term planning and growth vision is especially important and should be strengthened,	This direction can be incorporated in Draft 2. Based on community and stakeholder feedback, all regulations are being reviewed to respond to public and stakeholder feedback.
The Committee values a strong affordable housing plan and feels an affordable housing reserve fund could be a key component,	Greater flexibility for cash-in-lieu. A program on how any reserve fund can be managed and leveraged is being developed.
The Centre Plan should indicate a need for public sector investment in Centres and Corridors where required to meet the goal of complete communities.	The development of complete communities requires both private and public investments. The "Opportunities and Challenges" section of the Plan as well as the Implementation section can make a strong connection between growth and the need for investments.

CDAC Motion	Update
Endorse the adoption of GFAR in substitution of height limits for the Regional Centres in the Cen-2 zones.	<ul> <li>Staff has maintained max. FAR but not height as a built form control in Centres and in the Downtown Dartmouth Designation;</li> <li>Staff has maintained height but not GFAR as a built form control in Corridors and Higher-Order Residential Areas</li> <li>Refinement of GFAR exclusions, now limited to balconies, underground areas, and elevator shafts.</li> <li>Moved to "Floor Area Ratio" term</li> <li>Staff will propose some boundary changes for Centres.</li> </ul>

## Some proposed changes – built form

#### General

- Introduction of a "tall mid-rise" building typology with generous stepbacks above the podium, for buildings 20–26 metres high
- Elimination of the streetwall heights map in favour of a general 11-metre maximum
- Introduction of a four-storey streetwall exception for fourstorey buildings only (i.e., no stepback needed)
- Elimination of lot coverage requirements for "Package A" zones due to robust setback side yard, backyard, transitioning and landscaping requirements
- Reduction in ground floor height requirement from 4.5 metres to 3.5 metres in Package A
- Introduction of maximum 12-metre frontage per commercial use requirement in COR zones, and 18 m in Centres and the Downtown to encourage fine-grained commercial areas
- Proposed changes to pre and post bonus thresholds to provide access to density bonusing in more areas

#### CORRIDOR ZONE - SUMMARY OF PROPOSED REQUIREMENTS

#### WHAT IS THE CORRIDOR ZONE?

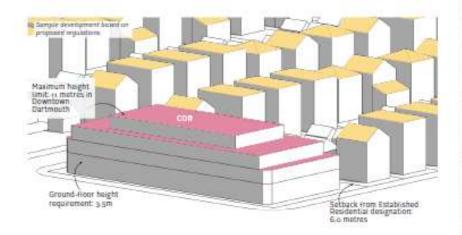
The Corridor designation contains one zone: Corridor (COR).

WHAT IS PERMITTED?

Pormits mixed-use buildings (residential and commercial) within low- and mid-rise buildings, failured to local context.

The Corridor zone permits the greatest mix of uses such as residential, office, retail, personal service, restaurant, and institutional uses.

WHERE IS THE CORREGOR ZONE TYPICALLY LUCATED? The Corridor zone is located along transit corridors, in proximity to lower-density residential neighbourhoods.



# Top of Streetwaii Maximum job coverage Setbacks Lot area

MINIMUM LOT AREA

MINIMUM LOT FRONTAGE

MAXINUM BUILDING BEPTH TIN WETREST

MAXIMUM LIT COVERAGE

MAXIMUM HEISHT (Mappod)

BEQUIRED SIDE YARD

REQUIRED BEAR YARD

BEHINDER BEND IND

REQUIRED FRONT OR Flanking Yard

MAXIMUM STOREFRONT WIDTH

MINIMUM STOREFRONT DEPTH

TROUGH LIAWTEENTS

ARTICULATION BREAKS

PARKING REQUIREMENTS

APPROVAL PROCESS:

EA.

37s square metres specified on man

MTAGE (a.a metres

\*lantimax achievasse stancalised on mass:

Beiow streetwall - Rath

no requirement.

mo to 20.0 metres, 26.0 metres in limited locations

o.o metres, or 6.o metres where abutting ER

3.0 metres, or 6.0 metres where abutting ER

Typically 15 to 30 metres

Cities and Change

12.0 metres

3.0 metres

tr.o metres

Every 8.o metres

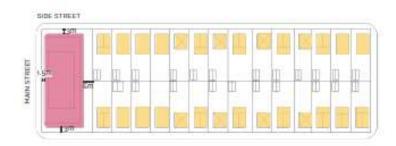
Multi-unit residential buildings exempt

Development Permit, Site Plan Approval, with Density Bonusing available for alow of floor area that exceeds alooc square metres.

#### **EXAMPLE PROJECTS**







#### HIGHER-ORDER RESIDENTIAL ZONES - SUMMARY OF PROPOSED REQUIREMENTS

#### WHAT ARE THE HIGHER-ORDER RESIDENTIAL ZONES?

THE HIGHER-ORDER RESIDENTIAL DESIGNATION CONTAINS TWO ZONES: HIGHER-ORDER 1 (HR-1) AND HIGHER-ORDER 2 (HR-2).

#### WHAT IS PERMITTER?

WHERE ARE THE HIGHER-

ORDER TONES TYPICALLY

LOCATED?

The Higher-Order Residential zones encompass neighbourhoods with a concentration of multi-unit residential buildings, within low-rise and mid-rise forms.

Design controls permit a variety of building forms within the Higher-Order Residential designation, which range in height from 4 to 12 storeys.

The Higher-Order Residential zones are primarily higher-density residential zones with increased opportunities for work-live units, professional offices, local commercial, and other businesses appropriate to the neighbourhood.

Higher-Order Residential zones are located in areas close to goods and services needed for daily twing as well as places of employment, and are well-served by transit.

#### WHAT IS THE DIFFERENCE BETWEEN HR-1 AND HR-2?

48-1 OR 48-2 ZONE ABUTTING ANOTHER 88-1 OR 48-2 ZONE

#### 10.1

HR-s is the lower-intensity zone within the Higher-Order Residential designation, permitting "missing middle" residential forms and smitted commercial uses.

The HR-1 zone permits mid-rise multi-unit dwellings, townhouses, stacked townhouses, supportive housing, as well as single-, semi-detached, and two-unit dwellings.

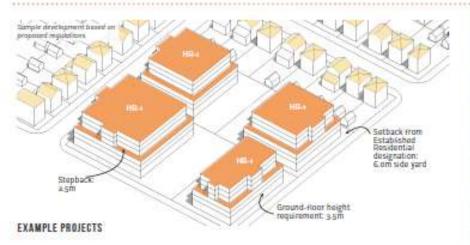
The HR-+ zone transitions to adjacent established residential uses through lower heights.

#### HI-2

HR-a is the higher-intensity zone within the Higher-Order designation permitting a wider variety of commercial uses.

The HR-u zone permits low- to high-rise multi-unit residential buildings, as well as stacked townhouses. Single- and two-unit dwellings are not permitted.

Within the Higher-Order Residential designation, the HR-a zone permits greater heights, it is applied in limited locations not abutting established residential areas.



#### **EXAMPLE PROJECTS**





Maximum building dimensions

Lot coverage

Setbacks

Minimum lot area

MINIMUM LOT AREA

MINIMUM LOT FRONTAGE

MAXIMUM BUILDING DIMENSION

MAXIMUM REIGHT (Mapped)

REQUIRED SIDE YARD

REDUISED REAR YARD

REDDIRED STREETLINE YARD

MAXIMUM STREETWALL HEIGHT

ARTICULATION BREAKS

PARKING REQUIREMENTS

APPROVAL PROCESS

558 square metres "union others

12.2 motres

funites otherwise specified on mos-

Bolow strootwall - 64m

HR-1 14 to 20 metres HR-2 14 to 38 metres

a.5 metres, or 6.0 metres where abutting ER

3.0 metres, or 6.0 metres where abutting ER

Typically L5 to 3.0 metres

tico metres

Every B.o metres

space for every 3 units

Development Permit, Site Plan Approval, with Density Bonusing available for ac-w of Floor area that exceeds accorsquare metres.



#### **DENSITY BONUS**

#### What?

A voluntary option enabled in the planning documents that allows for an increase in gross floor area, up to a prescribed maximum, in exchange for set public benefits that contribute to the livability and inclusiveness of the neighbourhood.

#### Why?

Larger developments can place demands on existing neighbourhood amenities. Density bonusing provides benefits that are connected to the development and will improve the public realm and Ilvability of the area. They must support the local context.

#### How?

As part of a Site Plan Approval, applicants apply for a bonus zoning agreement and provide a public benefit as part of the site plan approval process. There is a mandatory inclusion of affordable housing for 75% of the required bonus, except for registered heritage properties.

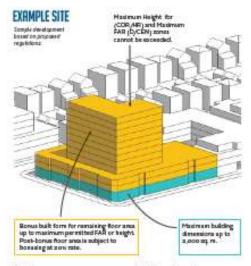
The required value of public benefits will be based on updated local land values. A Development Officer will be able to approve the density bonus agreement.

The list of public benefits includes:

- w affordable housing units in the development.
- # conservation of a registered heritage building:
- 3) publicly accessible space;
- W affordable community or cultural indoor space;
- 39 public art:
- W cash-in-lieu where none of the above are appropriate or possible.

#### Where?

For developments that exceed 2,000 sq. m In floor area, on land zoned D, COR, HR-2 and HR-1 under the Land Use By-law.



ZONE

SITE SIZE

**MAXIMUM HEIGHT** 

**BUILDING FOOTPRINT** 

**WAXIMUM DENSITY** 

WAXIMUM BUILDABLE SOUARE AREA PRE-BONUS

MAXIMUN BUILDABLE SOUARE AREA POST-BONUS

SOUARE AREA REQUIRING BONUS

**BONUS RATE** 

TOTAL BONUS VALUE

D (Downtown) 3264 sq.m

no requirement

2833 sq.m (this example)

55 FAR

2000 sq.m

3264 x 5.5 FAR = 17,952 sq.m

(17,952 sq. m - 2,000 sq. m) x 0.20 = 3,190 sq. m

\$161/square metre

\$573590

CENTRE PLAN

# Thank you centreplan.ca

