P.O. Box 1749
Halifax, Nova Scotia
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Item No. 14.5.1
Halifax Regional Council
August 14, 2018

TO: Mayor Savage and Members of Halifax Regional Council

Original Signed

SUBMITTED BY: Councillor Tim Outhit, Chair, Transportation Standing Committee

DATE: July 31, 2018

SUBJECT: Transit Priority Corridor: Gottingen Street

ORIGIN

July 26, 2018 meeting of the Transportation Standing Committee, Item No. 12.1.1.

LEGISLATIVE AUTHORITY

Administrative Order 1, Respecting the Procedures of the Council, Schedule 7, Transportation Standing Committee Terms of Reference, section 4 (d):

Duties and Responsibilities
4. The Transportation Standing Committee shall oversee and review of the Municipality's Regional Transportation Plans and initiatives, as follows: providing input and review of the Transportation Road network strategies and related Regional initiatives.

RECOMMENDATION

The Transportation Standing Committee recommend that Halifax Regional Council:

1. Approve the detailed design as shown in Attachment B of the staff report dated June 21, 2018.
2. Approve the parking loss mitigation plan as described in Attachment C of the staff report dated June 21, 2018.
3. Direct staff to proceed with implementation of a peak period (7am-9am and 3pm-6pm, Monday to Friday) northbound bus lane on the Gottingen Street corridor.
4. Approve the evaluation methodology as per Attachment E of the staff report dated June 21, 2018 through which the Gottingen Street peak period northbound bus lane will be measured and evaluated one year after implementation.

BACKGROUND

A staff report dated June 21, 2018 pertaining to a proposed Transit Priority Corridor for Gottingen Street was before the Transportation Standing Committee for consideration at its meeting held on July 26, 2018.

For further information, please refer to the attached staff report dated June 21, 2018.

DISCUSSION

Staff provided a presentation and responded to questions from the Standing Committee respecting the parking loss mitigation, the peak period northbound bus lane, and the detailed design of the of the proposed transit corridor. In addition to the recommendation outlined in this report, the Transportation Standing Committee approved an additional motion requesting that a supplementary staff report be provided to Regional Council for its August 14, 2018 meeting outlining the detailed design of the complete streets element and public realm for the Gottingen Street Transit Priority Corridor.

FINANCIAL IMPLICATIONS

As outlined in the attached staff report dated June 21, 2018.

RISK CONSIDERATION

As outlined in the attached in the staff report dated June 21, 2018.

COMMUNITY ENGAGEMENT

The Transportation Standing Committee meetings are open to public attendance, a live webcast is provided of the meeting, and members of the public are invited to address the Committee for up to five minutes at the end of each meeting during the Public Participation portion of the meeting. The agenda, reports, video, and minutes of the Transportation Standing Committee are posted on Halifax.ca

ENVIRONMENTAL IMPLICATIONS

As outlined in the attached staff report dated June 21, 2018.

ALTERNATIVES

The Transportation Standing Committee did not discuss alternative recommendations.

ATTACHMENTS

1. Staff report dated June 21, 2018.
2. Staff presentation dated July 26, 2018.

A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Liam MacSween, Legislative Assistant, 902.490.6521.

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Halifax, Nova Scotia
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Attachment 1
Transportation Standing Committee
July 26, 2018

TO: Chair and Members of Transportation Standing Committee

SUBMITTED BY: Original Signed

Kelly Denty, Director, Planning & Development

Original Signed

Dave Reage, MCIP, LPP, Director, Halifax Transit

Original Signed

Jacques Dubé, Chief Administrative Officer

DATE: June 21, 2018

SUBJECT: Transit Priority Corridor: Gottingen Street

ORIGIN

At the March 6, 2018 meeting of Regional Council, the following motion was put and passed:

That Halifax Regional Council proceed with detailed design of a continuous northbound bus lane on the Gottingen Street corridor at peak (7am-9am and 3pm-6pm, Monday to Friday), with a provision for intermittent northbound transit priority measures off peak, that will include allowing short duration time regulated (15-90 minute) parking and loading where appropriate, and to return to the Transportation Standing Committee with:

1. A Parking Loss Mitigation Plan which includes engagement with the public and stakeholders, returning with a recommendation prior to tendering the project;
2. A supplementary report regarding the potential for moving northbound express buses (as planned) to a different route and moving Dartmouth bound express buses to Barrington Street via the Bridge ramp;
3. A plan to measure and evaluate the impact of the project and recommend changes, if any, within one year of implementation.

LEGISLATIVE AUTHORITY

Transportation Standing Committee Terms of Reference, section 4 (a) which states: “The Transportation Standing Committee shall oversee and review the Municipality’s Regional Transportation Plans and initiatives, as follows: overseeing HRM’s Regional Transportation Objectives and Transportation outcome Areas”.

Halifax Regional Municipality Charter, subsection 318(2): "In so far is consistent with their use by the public, the Council has full control over the streets in the Municipality."

Halifax Regional Municipality Charter, subsection 322(1): "The Council may design, lay out, open, expand, construct, maintain, improve, alter, repair, light, water, clean, and clear streets in the Municipality."

RECOMMENDATION

It is recommended that the Transportation Standing Committee recommend that Halifax Regional Council:

1. Approve detailed design as shown in Attachment B of this report.
2. Approve the parking loss mitigation plan as described in Attachment C of this report.
3. Direct staff to proceed with implementation of a peak period (7am-9am and 3pm-6pm, Monday to Friday) northbound bus lane on the Gottingen Street corridor.
4. Approve the evaluation methodology as per Attachment E of this report through which the Gottingen Street peak period northbound bus lane will be measured and evaluated one year after implementation.

BACKGROUND

The Halifax Transit *Moving Forward Together Plan* (MFTP), approved by Regional Council in April 2016, identifies Gottingen Street as a critical choke point for transit service that requires transit priority. To improve transit service on the corridors, the MFTP recommends investment in transit priority measures (TPMs) that provide priority to the movement of buses over general traffic. These recommendations have been further reinforced by policy direction in the recent Council adopted *Integrated Mobility Plan* (IMP) (December 2017).

Following approval of the MFTP and securement of funding support from the Public Transit Infrastructure Fund (PTIF), a consultant was retained in May 2017 to complete a functional design study for the Gottingen Street transit priority corridor, as well as the Bayers Road corridor. The functional design study, which was completed in January 2018, considered multiple design options for the Gottingen Street corridor, representing a range of costs. Based on the findings of the functional design study and significant input from public and stakeholders, staff recommended that the preferred concept – a dedicated, continuous northbound bus lane on Gottingen Street (Cogswell Street to North Street) – be advanced to detailed design and implementation.

At the March 6, 2018 meeting of Regional Council, Regional Council directed staff to to proceed with detailed design of a time-restricted northbound bus lane on Gottingen Street that is operational during weekday peak periods (7am-9am and 3pm-6pm), and that accommodates time-regulated parking and loading outside of peak periods. Regional Council also directed staff to return to the Transportation Standing Committee with a Parking Loss Mitigation Plan (based on engagement with the public and stakeholders), a supplementary report regarding the potential for moving northbound express buses to a different route and moving Dartmouth bound express buses to Barrington Street via the Bridge ramp, and a plan to measure and evaluate the impact of the project and recommend changes (if any) within one year of implementation.

In April 2018, WSP Canada Inc. was retained to complete detailed design for transit priority upgrades on Gottingen Street as described above. The detailed design process – completed collaboratively by staff and the consultant team – included engagement with stakeholders and the public, along with the development of a Parking Loss Mitigation Plan and a plan to monitor and evaluate operation of the corridor over a one-year period.

DISCUSSION

Proposed Street Configuration

The proposed configuration for the Gottingen Street transit priority corridor as directed by Regional Council on March 6, 2018 (illustrated in Figure 1) includes a time-restricted northbound transit lane on the east side of Gottingen Street that provides dedicated space for northbound buses during weekday peak traffic periods (7AM-9AM, 3PM-6PM). Right-turning traffic is also permitted to use the northbound bus lane at intersections, similar to other transit priority measures currently in use in Halifax (i.e. Windmill Road, Dartmouth). During off-peak periods, the lane accommodates time-regulated parking and loading. Parking, loading, and stopping on the west side of the street (southbound direction), which are currently accommodated intermittently, will no longer be permitted. Although the previous motion called for provision of intermittent transit priority measures (included in the functional design drawings as signalized pedestrian crossings or 'half signals' and a transit queue jump signal at Cornwallis Street), these transit priority measures have not been incorporated into the detailed design, as they are not expected to provide significant benefits. The need for these measures will be monitored and may be considered in the future if deemed to be necessary from the transit priority and/or pedestrian safety perspective.

This configuration was the preferred option based on a review of multiple alternatives during the functional design process. Dedicated space is provided for buses where and when it is most needed, and during less congested periods, street space is available to facilitate vehicular access to Gottingen Street properties.

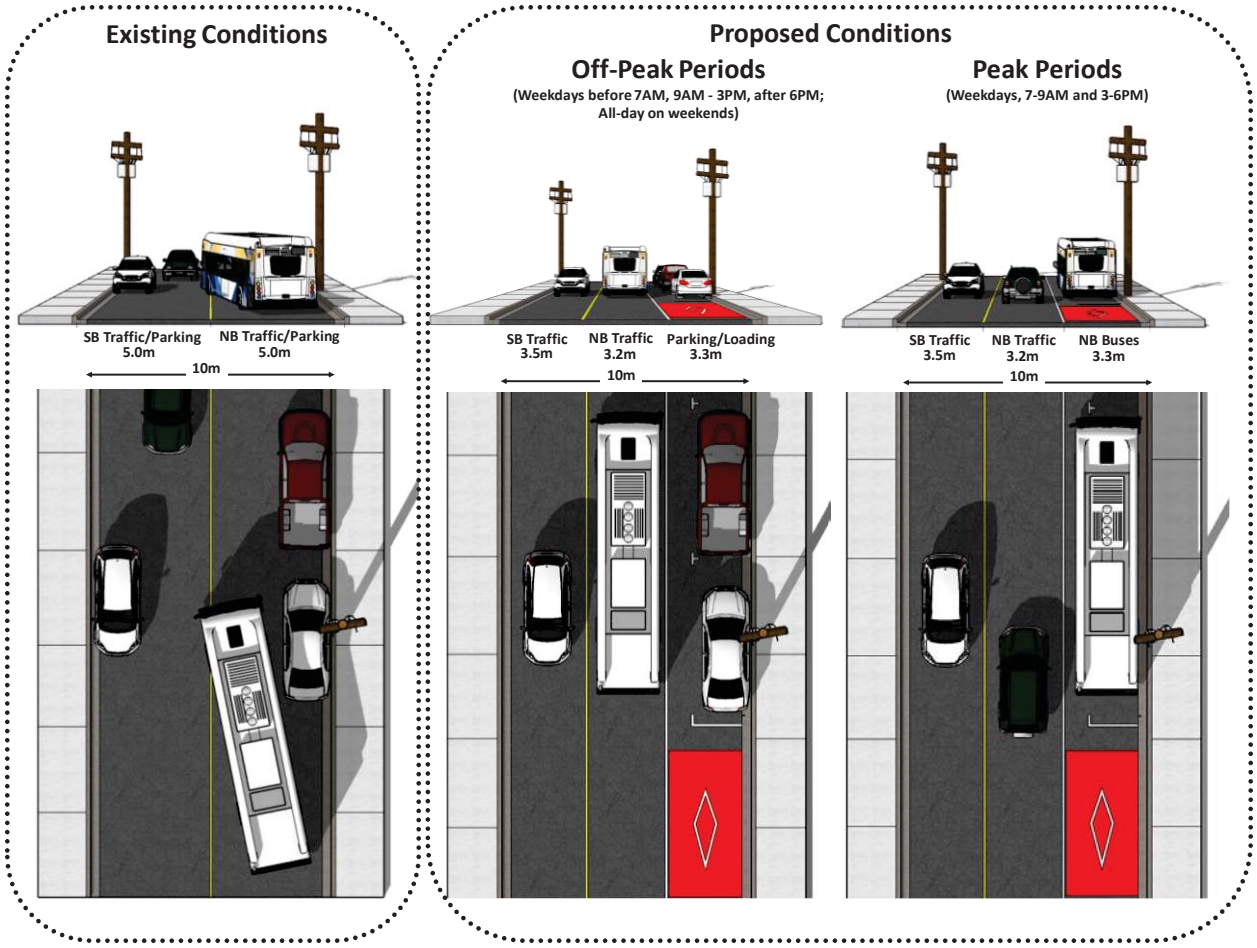

Figure 1: Existing and proposed typical cross section (looking to the north) - Gottingen Street

Design Considerations

Detailed design drawings for the corridor are provided in **Attachment A**. Key design considerations are summarized below.

- *Cross Section Elements*: Gottingen Street ranges in width (curb-to-curb) from a minimum of 9.6m to a maximum of 13.1m, though most of the corridor is 10.0m-10.2m wide. The proposed cross section, illustrated in Figure 1, includes a minimum typical width of 3.4m for the northbound transit lane and the southbound curb lane. The northbound traffic lane (center lane) has a minimum width of 3.2m. The proposed lane widths are consistent with design guidance from the National Association of City Transportation Officials (NACTO) *Transit Street Design Guide*, which recommends a minimum width of 3.3m-3.6m for curbside transit lanes and 3.05m for general traffic lanes.
- *Pavement Markings / Signage*: The northbound curb lane will be delineated by a solid white line, and will include diamond pavement markings, bounded by red paint, to identify its reserved status for buses during the peak periods. A combination of side-mounted and overhead signs will establish the regulatory status of the bus lane, and will detail the time periods within which transit priority is in effect.
- *Pedestrian Enhancements*: The design includes the addition of curb extensions to reduce the crossing distance for pedestrians at the Cunard Street, Portland Place, and Uniacke Street intersections. These curb extensions will be located on the side streets and not on Gottingen Street. Additional street trees are also being proposed to improve the streetscape and improve the buffer between pedestrians and the street. An application has been made to fund the implementation of additional pedestrian enhancements through the Department of Energy's Connect2 program. If the application is successful, it will be implemented with this project; if unsuccessful, funds will be requested in the 2019-20 budget process. Signalized pedestrian crossings or 'half signals', which were considered in the functional design as a means to enhance pedestrian crossings and provide intermittent transit priority measures, are not being considered at this time. The need for these pedestrian crossing treatments will be monitored and may be considered in the future if deemed to be necessary from the transit priority and/or pedestrian safety perspective.

Overview of Impacts:

Various impacts of the proposed transit priority upgrades are summarized in the following sections.

Transit Service:

There are currently 18 Halifax Transit routes that travel on Gottingen Street, which could generate up to 79 buses per hour (2-way) during the busiest peak hour. Scheduled transit volumes indicate that the busiest peak volume of buses is closer to 68 buses for the busiest hour.

Planned service level changes in the approved MFTP could increase the number of buses using Gottingen Street to a potential total of 90 bidirectional trips during the peak hour. This figure represents a theoretical value based on assumed levels of transit service as described in the MFTP, and could vary based on scheduled timings. This increase was determined as part of the public engagement process during the MFTP, and reflects changes in the level of service for local, limited stop, and express service on the Gottingen Street Corridor. Transit service on Gottingen Street is hindered by traffic congestion during peak periods, as well as by the need for buses to manoeuvre around vehicles stopped or parked in the curb lanes throughout the day.

The proposed bus lane will provide significant transit improvement during peak periods, most notably in the northbound direction. Buses in both directions will avoid obstruction by parked cars, and northbound buses will have the ability to bypass traffic congestion, reducing delay and improving reliability. As Gottingen Street is served by a number of routes with origins and destinations throughout the city, the proposed bus lane will result in benefit to individuals travelling along the Gottingen Street Corridor as well as passengers network wide.

On-Street Parking and Loading:

The peak period northbound bus lane requires the following curb access restrictions on Gottingen Street:

- *No stopping in the northbound curb lane during peak periods (weekdays 7-9AM and 3-6PM)*. The bus lane must remain clear of obstruction while operational.
- *Parking and loading permitted in the northbound curb lane during off-peak periods (weekdays before 7AM, 9AM-3PM, after 6PM and weekends)*. When the bus lane is not operational, parking/loading will be permitted in the northbound curb lane.
- *No stopping in the southbound curb lane at any time*: Due to the width of the proposed southbound lane, there will not be sufficient width to allow vehicles to manoeuvre around stopped vehicles without entering the opposing traffic lane.

The loss of the ability for traffic to stop to access the curb (northbound during peak periods, southbound full-time) has implications for curbside activities including short-term loading (including moving, parcel delivery), solid waste collection, and passenger drop-off / pick-up. It will be necessary for Gottingen Street businesses and residents, as well as municipal services, to make changes to the way these curbside activities are completed – options include shifting these activities outside of peak periods, or completing them via a side street or the opposite side of the street.

Enforcement of curbside access restrictions will be key to the success of the proposed transit lane. During peak periods, ticketing and/or towing of vehicles in the bus lane will be necessary to keep it free of obstructions. Parking enforcement will be expanded to this area, however, due to limitations with existing resourcing, staff may be drawn from other areas to provide the necessary coverage. Presently, limited parking enforcement (a result of resource shortages) has resulted in extended parking (in some cases, all-day) in time-restricted parking areas. The increased enforcement that is essential for the transit lane will promote higher turnover parking, an improvement to parking availability that should benefit businesses in the area. Recognizing that increased parking enforcement will be necessary for this and other transit priority lanes, staff are also exploring other enforcement capacity including providing Transit Supervisors with the ability to enforce parking within the transit lane and possibly Halifax Police support through available community response officers.

Parking Loss Mitigation Plan:

Recognizing the importance of on-street parking and loading for businesses and residents of Gottingen Street, the detailed design process included the completion of a parking loss mitigation plan. The objective of the parking loss mitigation plan was to quantify the anticipated change in on-street parking and loading resulting from the proposed street changes, and identify opportunities to add on-street parking and loading to reduce the net loss. Strategies that were used to reduce parking and loading impacts included:

- Reallocating and optimizing curb space on Gottingen Street to more efficiently lay out parking and loading areas
    - Where possible, allowing parking in areas where it was previously prohibited;
    - Minor changes to bus stop locations
- Modifying parking restrictions on side streets and adjacent streets
    - Converting existing on-street parking space to dedicated strategically located loading space

As part of the parking loss mitigation plan, staff consulted local businesses and property owners to better understand their parking and loading needs. A total of 29 questionnaires focusing on parking and loading were completed through in-person meetings and email / mail-in returns. Staff met one-on-one with representatives from 12 businesses during multiple site visits. A local stakeholder meeting was also held on Monday, May 14, 2018, which was attended by 18 business owners.

Table 1 displays the existing and proposed number of off-peak parking spaces on the east and west sides of Gottingen Street. Overall, the project will result in a net loss of 8 parking spaces on Gottingen Street. Although the potential to add parking spaces on side streets was considered, the design does not propose any changes to side street controls given the relatively low existing parking utilization on Gottingen Street and the resulting need to remove existing 'no parking' areas that facilitate loading activities. On-street parking utilization will be monitored during the project evaluation period, and changes will be considered as required. Further detail regarding the parking loss mitigation plan is provided in **Attachment C**.

Table 1: Gottingen Street – Existing and Proposed On-street Parking

		# of On-Street Off-peak Parking Spaces		
		Existing	Proposed	Net Change
North Street to Uniacke Street	East Side	0	6	+6
	West Side	0	0	-
Uniacke Street to Prince William Street	East Side	6	15	+9
	West Side	15	0	-15
Prince William Street to Cornwallis Street	East Side	7	9	+2
	West Side	12	0	-12
Cornwallis Street to Portland Place	East Side	7	10	+3
	West Side	1	0	-1
Portland Place to Cogswell Street	East Side	4	4	-
	West Side	0	0	-
	Total	**52**	**44**	**-8**

Other Street Users:

The proposed changes to Gottingen Street will impact other users of the street in the following manner:

- *Pedestrians*: During peak periods, when the bus lane is operational, pedestrians crossing Gottingen Street will cross three lanes (an increase of one lane from existing conditions and off-peak conditions, which requires pedestrians to cross two lanes). The revised lane configuration will require that buses consistently travel closer to the curb, which may have an adverse impact on pedestrian comfort. The existing sidewalks, which are typically 2.5-3.5m in width (curb to edge of right-of-way), are buffered in most areas by planters, trees, and other infrastructure on the east side of the street, which helps mitigate these concerns. Additional tree installations are being proposed as part of this project to improve buffering in areas where opportunities are available. Also, crossing distances for side streets including Portland Place, Cunard Street, and Uniacke Street will be shortened through the addition of curb extensions.
- *Cyclists*: Bicycles will continue to travel in both directions on Gottingen Street at all times. During peak periods, northbound cyclists will ride within the transit lane, and buses will be required to yield to cyclists. During off-peak periods, cyclists will ride between the northbound traffic lane and parked vehicles on the east side of the street. At all times, southbound cyclists will be required to ride as far the right as practicable on the west side of the street. Though these conditions are not ideal for cyclists, they represent an improvement over the existing configuration, which – in addition to sharing space with buses and vehicles – forces cyclists to navigate around vehicles parked on both sides of the street. It is also noted that although Gottingen Street is well used by cyclists, Maynard

Street and Creighton Street are nearby parallel streets that are identified as north-south cycling routes in the *Active Transportation Priorities Plan*.

- *Vehicular Traffic*: The proposed street configuration will narrow existing traffic lanes, and the ability of through vehicles to bypass vehicles waiting to turn left at intersections. As a result, peak period (7-9AM, 3-6PM) left turn restrictions are being proposed at the Cornwallis Street intersection to avoid delays and vehicle queuing. Overall, it is not expected that the transit lane will have a significant impact on vehicular traffic. Improved curb access management will reduce conflicts with parked and loading vehicles, improving the flow of traffic and potentially reducing the incidence of sideswipe collisions on Gottingen Street.

Property Impacts:

No private property acquisition is required.

Stakeholder and Public Consultation

Stakeholder and public consultation were completed to obtain feedback on the detailed design and solicit information related to key design elements including the allocation of on-street parking / loading space and the proposed pedestrian / complete streets enhancements.

Engagement Activities

The following stakeholder and public consultation activities were completed during the detailed design process:

- Parking / Loading Questionnaire: A questionnaire related to current parking and loading activities was administered to Gottingen Street businesses and property owners. Staff met with stakeholders individually where available, and circulated the questionnaire to the remaining stakeholders via mail and drop off and through the North End Business Association (NEBA). A total of 29 questionnaires were completed, representing a response rate of 53%.
- Stakeholder Meeting: Staff met with local stakeholders including the North End Business Association (NEBA) on Monday, May 14, 2018 at the Halifax North Memorial Public Library. The meeting was attended by more than 18 local stakeholders.
- Public Open House: A public Open House was held on Thursday, May 17, 2018, at the Halifax North Memorial Public Library. The meeting was attended by 65 members of the public.
- On-Street Pop-up Engagement Sessions: Staff engaged with Gottingen Street users during pop-up engagement sessions on the street during the week of May 14, 2018. Staff engaged with more than 70 people during these pop-up sessions.
- Online Engagement: Project materials and a feedback survey were provided via a Shape Your City online consultation page for the project.

Summary of Feedback

Results of the stakeholder and public consultation activities are provided in Appendix D. In general, feedback from stakeholders and the public was mixed. Though there was relatively strong agreement on the need for transit priority on Gottingen Street, the necessary trade-offs did present concerns for some participants. The loss of on-street parking and loading on Gottingen Street was a common concern, along with pedestrian comfort and safety concerns that arise from the addition of a third traffic lane during peak periods.

There was also a considerable amount of feedback on the volume of buses that use Gottingen Street (existing and planned) and the lack of consideration of alternatives that would reduce transit routing on Gottingen Street, including modified route configurations that could use alternate streets such as Barrington Street and Brunswick Street to service buses accessing the Macdonald Bridge. These concerns were noted by staff and will be considered as part of the ongoing review of Macdonald Bridge access options for buses. It should be noted that transit priority measures are still considered critical on Gottingen Street even if some transit vehicles are rerouted to Barrington Street.

Potential complete streets enhancements were an important focus of engagement efforts for the project. Positive feedback was received for the inclusion of complete streets enhancements on the street as part of

the project. There was strong support for several complete streets improvements including trees / planters, benches, garbage cans, curb / sidewalk improvements, and bike parking.

Monitoring and Evaluation Plan:
Monitoring and evaluation of the proposed transit lane will be important in determining the extent to which it achieves desired outcomes (transit service improvement), while understanding the implications for other potential related impacts. A monitoring and evaluation plan has been developed that identifies fourteen metrics focusing on key areas including transit service, mode share, road safety, parking, the street environment, and the impact on adjacent land uses. Table 2 introduces and categorizes the metrics to be monitored, and identifies the desired outcomes. Data and information will be regularly collected at identified time periods and reported on a year after project implementation.

While each of the identified metrics provide valuable insight, it is important to consider some key limitations of their monitoring and evaluation over the short-term. Due to the inherent variability in some of the metrics, year over year observations are not generally a reliable performance indicator. Observation of trends over multiple years is required to develop meaningful conclusions. Also, each metric is influenced by other external factors unrelated to the changes introduced by the proposed bus lane. These limitations should be considered when evaluating the project after implementation.

Further information on the Monitoring and Evaluation Plan including the data sources, data collection methods, and the proposed monitoring and evaluation timelines are provided in Attachment E.

Table 2: Project Evaluation Metrics

#		Metric	Desired Outcome
1	**Transit**	Change in average transit travel time and reduced variability	Decrease in the average travel time and variability for buses in both directions during peak periods.
2		Rider experience	Improvement in rider experience and support for the project.
3		Transit Operator experience	Improvement in Operator experience and support for the project.
4		Change in ridership	Increase in the ridership for each transit route during peak periods.
5		Change in number of transit related collisions	Decrease in the number of transit-related collisions.
6	**All Modes**	Change in total person throughput	Increase in the proportion of people traveling by transit as well as walking
7		Cross section allocation	Strong correlation between ROW width assigned to each travel mode and the corresponding mode share
8		Public experience	Improvement in public experience and support for the project.
9		Change in number and severity of collisions	Decrease in the number and severity of collisions.
10		Change in how people are accessing the street	Increase to people accessing the street via transit and active transportation modes.
11	**Non-Transit Motorists**	Parking / stopping compliance in transit lane	Minimal blockage of the transit lane by parked / stopped vehicles during peak periods.
12		Change in 85th percentile speed	No significant increase in the 85th percentile speeds.
13	**Street Environment**	Number of installed streetscape elements	Increase in the number of streetscaping elements.
14	**Parking**	Parking utilization	The 85th percentile parking occupancy is at or less than 85%.

Next Steps / Implementation Plan:
Next steps for the project include the following:

- Transportation Standing Committee and Regional Council approval to proceed with implementation (June-July 2018)
- Collection of baseline evaluation and monitoring data (June-July 2018)
- Consultation with HRM departments including transit operations, parking enforcement, and solid waste other to develop operation strategies for post-implementation
- Tendering and construction (August-October 2018)
- Report to Council concerning the potential for moving northbound express buses to a different route and moving Dartmouth bound express buses to Barrington Street via the Bridge ramp (fall 2018)
- Collection of post-implementation evaluation and monitoring data (periodically, following implementation, for one year)
- Update to Regional Council via Halifax Transit's quarterly reports
- Monitoring and Evaluation Plan report to Regional Council (one year after implementation – anticipated fall 2019)

FINANCIAL IMPLICATIONS

Activities associated with the detailed design will be funded from CM000014 Transit Priority Measures Corridor Study as approved at the March 6, 2018 Regional Council meeting. It is anticipated that construction costs associated with the Gottingen Street transit priority corridor (cost estimate: $220,000) can be completed using funds in the Transit Priority Measures Implementation project account (CM000009). Funding for select complete streets enhancements (street trees, benches, bicycle parking) is contingent on award of funding from Nova Scotia Energy's Connect2 program or may be included in a future capital budget.

Budget Summary:	**Project Account No. CM000009 – Transit Priority Measures**	
	Cumulative Unspent Budget	$712,708
	Less: Construction – Gottingen St. Transit Priority Corridor	$220,000
	Balance	$492,708

The balance of funds will be used to implement the remaining 2018/19 and other capital projects as approved by Council.

RISK CONSIDERATION

There are not significant risks associated with the recommendations of this report. The risks considered rate low.

COMMUNITY ENGAGEMENT

A stakeholder / public consultation process was completed as part of the functional design stage, which included stakeholder consultation sessions with several groups (North End Business Association, advocacy groups), a public open house, and online consultation. Results of this consultation process were presented in the March 6, 2018 Regional Council report.

Consultation efforts were furthered as part of the detailed design process, which included direct engagement with Gottingen Street property / business owners, residents, and the general public. The focus of the detailed design community consultation process was to develop a better understanding of parking / loading needs on Gottingen Street to better inform the design, as well as to gauge the community's interest in various streetscape improvement options being considered as part of the project. The consultation

process included open house meetings with the local business community and the general public, as well as on-street pop-up engagement sessions and administration of feedback surveys focused on parking and loading, complete streets elements, and the detailed design. Survey results are summarized in **Attachment D**.

ENVIRONMENTAL IMPLICATIONS

This project is supportive of the Council Priority Outcome of building Healthy, Livable communities, as it aims to make it more convenient for residents to choose sustainable transportation options for everyday transportation purposes. This is reflected in the enhancements for transit, but also the improvements for pedestrians and cyclists.

ALTERNATIVES

1. The Transportation Standing Committee may recommend that Regional Council direct staff to revise the proposed Parking Loss Mitigation Plan as presented in Attachment C. This is not recommended, as the proposed plan minimizes the potential impact to parking and loading without compromising the effectiveness of the transit priority corridor and traffic operations. Revisions to the Parking Loss Mitigation Plan will also require design changes that will delay project implementation.

2. The Transportation Standing Committee may recommend that Regional Council direct staff to revise the proposed Monitoring and Evaluation Plan as presented in Attachment E. This is not recommended as it represents a comprehensive list of metrics that will play a key role in assessing project outcomes.

3. The Transportation Standing Committee may recommend that Regional Council direct staff to revise the detailed design drawings in Attachment B. This is not recommended as it will delay the implementation of a Council approved project beyond the 2018 construction season.

ATTACHMENTS

Attachment A: *Transportation Standing Committee Report: Transit Priority Corridors: Gottingen Street / Bayers Road* (January 25, 2018)

Attachment B: Detailed Design Drawings – Gottingen Street

Attachment C: Parking Loss Mitigation Plan

Attachment D: Community Consultation Results Summary

Attachment E: Monitoring and Evaluation Plan

A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Mike Connors, P.Eng., Transportation Engineer, Planning & Infrastructure, 902.817.0795

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Attachment A

Item No. 14.3.1
Halifax Regional Council
March 6, 2018

TO: Mayor Savage and Members of Halifax Regional Council

SUBMITTED BY: Original Signed
Councillor Tim Outhit, Chair, Transportation Standing Committee

DATE: February 23, 2018

SUBJECT: Transit Priority Corridors: Gottingen Street

ORIGIN

February 22, 2018 meeting of the Transportation Standing Committee, Item No. 8.1.

LEGISLATIVE AUTHORITY

Administrative Order 1, Respecting the Procedures of the Council, Schedule 7, Transportation Standing Committee Terms of Reference, section 4 (d):

Duties and Responsibilities
4. The Transportation Standing Committee shall oversee and review of the Municipality's Regional Transportation Plans and initiatives, as follows: providing input and review of the Transportation Road network strategies and related Regional initiatives.

RECOMMENDATION

That the Transportation Standing Committee recommends that Halifax Regional Council proceed with detailed design of a continuous northbound bus lane on the Gottingen Street corridor at peak (7am-9am and 3pm-6pm, Monday to Friday), with a provision for intermittent northbound transit priority measures off peak, that will include allowing short duration time regulated (15-90 minute) parking and loading where appropriate, and to return to the Transportation Standing Committee with:

1. A Parking Loss Mitigation Plan which includes engagement with the public and stakeholders, returning with a recommendation prior to tendering the project;
2. A supplementary report regarding the potential for moving northbound express buses (as planned) to a different route and moving Dartmouth bound express buses to Barrington Street via the Bridge ramp.
3. A plan to measure and evaluate the impact of the project and recommend changes, if any, within one year of implementation.

BACKGROUND

A staff report dated January 25, 2018 pertaining to Transit Priority Corridors for Gottingen Street was before the Transportation Standing Committee for consideration at its meeting held on February 22, 2018.

For further information, please refer to the attached staff report dated January 25, 2018.

DISCUSSION

Staff provided a presentation and responded to questions of clarification from the Transportation Standing Committee in relation to the proposed Transit Priority Corridors for Gottingen Street. The Transportation Standing Committee forwarded an alternative recommendation to Halifax Regional Council as outlined in this report.

FINANCIAL IMPLICATIONS

As outlined in the attached staff report dated January 25, 2018.

RISK CONSIDERATION

As outlined in the attached staff report dated January 25, 2018.

COMMUNITY ENGAGEMENT

The Transportation Standing Committee meetings are open to public attendance, a live webcast is provided of the meeting, and members of the public are invited to address the Committee for up to five minutes at the end of each meeting during the Public Participation portion of the meeting. The agenda, reports, video, and minutes of the Transportation Standing Committee are posted on Halifax.ca.

ENVIRONMENTAL IMPLICATIONS

As outlined in the attached staff report dated January 25, 2018.

ALTERNATIVES

The Transportation Standing Committee considered an alternative recommendation as outlined in the recommendation section of this report. Additional alternative recommendations are outlined in the January 25, 2018 staff report.

ATTACHMENTS

1. Staff report dated January 25, 2018.

A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Liam MacSween, Legislative Assistant, 902.490.6521.

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Attachment 1
Transportation Standing Committee
February 1, 2018
February 22, 2018

TO: Chair and Members of Transportation Standing Committee

SUBMITTED BY: **ORIGINAL SIGNED**

Kelly Denty, Acting Director: Planning & Development

ORIGINAL SIGNED

Dave Reage, Director: Halifax Transit

DATE: January 25, 2018

SUBJECT: Transit Priority Corridors: Gottingen Street / Bayers Road

ORIGIN

- The Halifax Transit *Moving Forward Together Plan*, approved by Regional Council in April 2016, identified Bayers Road and Gottingen Street as critical choke points for transit service into and out of downtown Halifax that require transit priority.

- At the June 21, 2016 meeting of Regional Council, staff were directed to submit 16 proposed transit projects for cost-shared funding approval under the Public Transit Infrastructure Fund (PTIF). One of those projects proposed was the Transit Priority Corridors project.

- At the February 21, 2017 meeting of Regional Council, Halifax Regional Council authorized the Mayor and Municipal Clerk to sign the fifteen Contribution Agreements with the Minister of Municipal Affairs, to receive funding for public transit projects approved under the Public Transit Infrastructure Fund (PTIF), including one for the Transit Priority Corridors project.

- In May 2017, RFP 17-303 was awarded to WSP Canada Inc. to prepare functional designs for 'Transit Priority Corridors' on Bayers Road (Romans Avenue to Windsor Street) and Gottingen Street (North Street to Cogswell Street).

- At the December 5th, 2017 meeting of Regional Council, the Integrated Mobility Plan was approved, and staff were directed to include an implementation plan in the upcoming staff report for the Bayers Road and Gottingen Street Transit Priority corridors functional design to allow Council to consider construction in fiscal 2019/20.

LEGISLATIVE AUTHORITY

Transportation Standing Committee Terms of Reference, section 4 (a) which states: "The Transportation Standing Committee shall oversee and review the Municipality's Regional Transportation Plans and initiatives, as follows: overseeing HRM's Regional Transportation Objectives and Transportation outcome Areas".

Recommendation on page 2.

Halifax Regional Municipality Charter, subsection 318(2): “In so far as is consistent with their use by the public, the Council has full control over the streets in the Municipality.”

Halifax Regional Municipality Charter, subsection 322(1): “The Council may design, lay out, open, expand, construct, maintain, improve, alter, repair, light, water, clean, and clear streets in the Municipality.”

RECOMMENDATION

It is recommended that the Transportation Standing Committee recommend that Halifax Regional Council:

1. Proceed with detailed design of a dedicated northbound bus lane on the Gottingen Street corridor, including a Parking Loss Mitigation Plan which includes engagement with the public and stakeholders, and return to Council with a recommendation prior to tendering the project.

2. Proceed with detailed design of dedicated bus lanes in both directions on the Bayers Road corridor, including reconfiguration of the Halifax Shopping Centre intersection.

EXECUTIVE SUMMARY

The Halifax Transit *Moving Forward Together Plan* (MFTP), approved by Regional Council in April 2016, identifies Bayers Road and Gottingen Street as critical choke points for transit service that require transit priority. To improve transit service on these corridors, the MFTP recommends investment in transit priority measures (TPMs) that provide priority to the movement of buses over general traffic. These recommendations have been further reinforced by policy direction in the recently adopted *Integrated Mobility Plan* (IMP). When the IMP was adopted in December 2017, Regional Council also directed staff to include an implementation plan for Bayers Road and Gottingen Street so that Council could consider construction in fiscal 2019/20.

The physical characteristics of the corridors, as well as how people use them, have a major influence on the type of transit priority measures that can be implemented. Also, as is typical with any project that involves reconfiguration of an existing street, there are trade-offs that need to be considered. Where right-of-way expansion is necessary, there may be impacts to utilities, private property, and other infrastructure. Loss of traffic lanes and curb access used for on-street parking, loading, and stopping may also be necessary. These impacts are consistent with the IMP, which notes that parking management should be aligned with the goal of shifting more trips to active transportation, transit and car-sharing, while supporting growth in the Regional Centre. Effectively managing the supply of parking can help to influence travel habits and improved parking efficiency can reduce the amount of space needed for parking. As an initial phase of detailed design, a Parking Loss Mitigation Plan will be carried out in consultation with local Gottingen Street businesses to help ensure that adequate short-duration parking is provided for this important commercial area.

Following approval of the MFTP and securement of funding support from the Public Transit Infrastructure Fund (PTIF), a consultant was retained in May 2017 to complete a functional design study for transit priority corridors on Bayers Road and Gottingen Street. Multiple design options were completed for each corridor, representing a range of investment scenarios. The design options were evaluated based on various criteria that considered the potential to improve transit operation, multimodal impacts (walking, bicycling, traffic), curbside impacts (parking, loading), implementation cost, and the feedback received from stakeholders and the public. Analysis was also completed to relate capital / operational costs to operational benefits and develop an understanding of the cost-effectiveness of each option.

Based on the findings of the functional design study, this report recommends that both the Bayers Road and Gottingen Street transit priority corridors be advanced to the detailed design stage. The recommended configuration for Gottingen Street includes a continuous northbound transit lane between Cogswell Street and North Street. The recommended configuration for Bayers Road includes continuous dedicated transit

lanes in both directions between Romans Avenue and Windsor Street. These recommendations, which will provide considerable improvements for transit service, are in accordance with the objectives of the MFTP and the IMP.

With approval of the recommendations in this report, the proposed transit priority corridors will move to the detailed design stage, which will provide further opportunity to refine the details of the corridor configuration and develop a comprehensive understanding of the implications of constructing the corridors. It is anticipated that detailed design will be completed using a combination of HRM staff resources and an external consultant, and will involve public and stakeholder engagement. Upon completion of the detailed design process, implementation will be subject to budget availability and approval of construction tenders by the CAO.

A projected implementation timeline has been developed for both the Gottingen Street and Bayers Road corridors. The recommended Gottingen Street transit priority corridor does not require property acquisition or significant construction works; therefore, it is anticipated that implementation can be completed during 2018. The recommended Bayers Road transit priority corridor configuration will require property acquisition and involves extensive construction works – it is possible that construction could be completed by 2020; however, there is potential that property acquisition could delay implementation beyond this timeframe.

BACKGROUND

The Halifax Transit *Moving Forward Together Plan* (MFTP), approved by Regional Council in April 2016, identifies Bayers Road and Gottingen Street as critical choke points for transit service into and out of downtown Halifax that require transit priority. To improve transit service on these corridors, the MFTP recommends investment in transit priority measures (TPMs) that provide priority to the movement of buses over general traffic.

In February 2017, Regional Council directed staff to enter into a contribution agreement with the federal government, under the Public Transit Infrastructure Fund (PTIF), for a project to study and design 'Transit Priority Corridors' on Bayers Road and Gottingen Street. The total project budget is $250,000, the cost of which is being shared evenly between the municipality and federal government. The project, CM000014 Transit Priority Measures Corridor Study, is to be completed in two phases: a functional design study that identifies and evaluates design alternatives (Phase 1), followed by detailed design based on the preferred design options for the two corridors (Phase 2).

In May 2017, RFP 17-303 was awarded to WSP Canada Inc. (contract value $133,664) to prepare functional designs for 'transit priority corridors' on Gottingen Street (North Street to Cogswell Street) and Bayers Road (Romans Avenue to Windsor Street), with the option to undertake the design of two further corridors pending direction from Regional Council through the Integrated Mobility Plan (IMP).

On December 5, 2017, Regional Council approved the IMP, which includes direction to prioritize the delivery of transit priority corridors on Bayers Road, Gottingen Street, Robie Street, and Young Street.

This report represents the conclusion of Phase 1 of this project.

Gottingen Street:

Gottingen Street is an arterial road that runs north-south between downtown Halifax and the north end of the Halifax peninsula. It has a diverse mixture of land uses, and recent, ongoing, and planned development projects are rapidly increasing the density of residential and commercial uses on the street. A key roadway linking downtown to the Macdonald Bridge and points further north, Gottingen Street has daily traffic volumes exceeding 8,500 vehicles per day. There is limited available right-of-way on Gottingen Street, and physical widening of the street or right-of-way is not a viable alternative.

Transit on Gottingen Street

There are currently 18 Halifax Transit routes that travel on Gottingen Street, totalling 79 buses per hour (2-way) during the peak hour. Planned changes in the MFTP will increase the number of buses using Gottingen Street to a total of 90 during the peak hour. Some routes along Gottingen Street provide limited stops, and two routes do not stop at all between Cogswell Street and North Street. Transit service on Gottingen Street is hindered by traffic congestion during peak periods, as well as by the need for buses to manoeuvre around vehicles stopped or parked in the curb lanes throughout the day. The relatively narrow street width makes these manoeuvres particularly challenging, and transit vehicles are delayed an average of 5-6 minutes in the northbound direction during the afternoon peak hour. These delays can be significantly higher when incident-related traffic congestion occurs.

Bayers Road

Bayers Road is an arterial road that runs east-west between Joseph Howe Drive and Windsor Street. It is characterized mostly by single family homes, and there are also several commercial properties found along the length of the corridor including the Halifax Shopping Centre. A key link in the regional roadway network, Bayers Road accommodates more than 40,000 vehicles per day. Traffic congestion is prevalent during peak periods, often resulting in significant delays.

The 2014 *Regional Municipal Planning Strategy* identifies expansion of the Bayers Road corridor for mixed traffic as a planned project to occur in conjunction with expansion of Highway 102 (Hammonds Plains Road to Bayers Road) by the Province. Specifically, this includes widening from four lanes to six lanes west of Connaught Avenue and widening from three lanes to four lanes between Connaught Avenue and Windsor Street. Though the corridor expansion has not yet been programmed for implementation, for several years the Municipality has been making strategic property acquisitions along Bayers Road to preserve the corridor. At present, most of the properties on either side of the section of Bayers Road between Highway 102 and Connaught Avenue are owned by HRM.

Transit on Bayers Road

At present, seven Halifax Transit routes travel on Bayers Road, totalling more than 40 buses per hour (2-way) during the peak hour. Planned changes in the MFTP will increase the number of buses using Bayers Road during the peak hour. Traffic congestion on Bayers Road has significant impacts to transit and reduces Halifax Transit's ability to provide a high quality, reliable service. Routes on Bayers Road regularly experience significant delays during peak periods – particularly during the afternoon – and at present, some trips on the Route 1 detour in the outbound direction on Roslyn Road to reduce delay.

Transit Priority Corridors

Bayers Road and Gottingen Street were identified as proposed transit priority corridors in the MFTP based on their importance for existing and planned transit operations, as well as the potential that they are expected to offer for providing priority to transit over general traffic. The type of transit priority proposed for the corridors was not identified in the Plan, recognizing that there are many factors that need to be considered in determining a preferred approach. The physical characteristics of the corridors, as well as how people use them, have a major influence on the type of transit priority measures that can be implemented.

Also, as is typical with any project that involves reconfiguration of an existing street, there are trade-offs that need to be considered. Where right-of-way expansion is necessary, impacts to private property and other infrastructure (e.g. water & sewer, power / communications lines, trees) may be required. Loss of traffic lanes and curb access used for on-street parking, loading, and stopping may also be necessary. These impacts are consistent with the IMP, which notes that parking management should be aligned with the goal of shifting more trips to active transportation, transit and car-sharing, while supporting growth in the Regional Centre. Effectively managing the supply of parking can help to influence travel habits and improved parking efficiency can reduce the amount of space needed for parking. As an initial phase of detailed design, a Parking Loss Mitigation Plan will be carried out in consultation with local Gottingen Street businesses to help ensure that adequate short-duration parking is provided for this important commercial area.

DISCUSSION

Following approval of the MFTP and securement of funding support from the Public Transit Infrastructure Fund (PTIF), Phase 1 of the project commenced after the selection of a consultant in May 2017 to complete a functional design study for the corridors. The primary objective of Phase 1 of the project was to investigate transit priority options and develop functional designs for transit priority corridors for Gottingen Street and Bayers Road. The scope of the consultant's work included the following:

- Detailed investigation of existing conditions along each corridor and review of existing and projected multimodal transportation demands;
- Develop 2-3 conceptual design options representing a range of investment levels with input from the project steering committee and feedback from stakeholders;
- Public and stakeholder engagement related to the proposed design concepts;
- Identify any necessary property acquisition and utility relocation requirements for each option
- Evaluate multimodal level of service for the options that considers factors such as transit operational benefits, intersection performance impacts, parking / curb access, and road safety.

The consultant's findings and recommendations have been summarized in a design report appended to this report in **Attachment E**.

An overview of the Gottingen Street and Bayers Road corridors and the options considered for each are provided in **Attachment A** and **Attachment B**, respectively. The recommended options are summarized in the following sections:

Gottingen Street

Analysis Approach and Identification of Preferred Configuration

Options representing varying levels of investment (low, medium, and high) were considered for the proposed Gottingen Street transit priority corridor. A summary of the options that were considered is provided in **Attachment A** and further detailed in the consultant's report in **Attachment E.** The preferred configuration for the Gottingen Street transit priority corridor, as summarized in Table 1, includes a dedicated northbound transit lane. Further detail and functional design sketches are provided on Pages 5-7 (**Attachment C**).

Table 1: Preferred Configuration Option – Gottingen Street Transit Priority Corridor

	Functional Sketch	Summary
Cogswell Street to North Street	 *Gottingen Street (looking to the south)*	• Continuous outbound (northbound) lane for buses only (also permitted for use by right turning vehicles); • Installation of pedestrian signals at key pedestrian crossings; • Removal of on-street parking and loading

Summary of Impacts:

A summary of the impacts associated with the recommended transit priority corridor option for Gottingen Street is provided below:

- *Transit Service*: Significant transit improvement in the northbound direction. Buses avoid obstruction by parked cars and can bypass lengthy queues, reducing delay and improving reliability. It is estimated that these corridor-level transit priority measures will substantially reduce delay for northbound buses, benefiting approximately 1600 peak hour passengers over 56 trips.

During heavily congested periods, it is estimated that buses will experience significant reductions in delay – running times on Gottingen Street suggest that buses are regularly delayed by 5-6 minutes during the PM peak, and in some cases up to 15 minutes. The proposed transit priority corridor will enable buses to avoid these major delays, which will improve schedule adherence during congested periods and play an important role in making the service more attractive to users.

- *Active Transportation*: Minimal impacts. The addition of signalized crosswalks improves street crossing experience.
- *Traffic Impacts*: Slight improvement to traffic flow due to removal of on-street parking.
- *Property Impacts*: No impacts to private property.
- *Parking / Loading*: Removal of all on-street parking and loading on Gottingen Street (51 spaces). There may be potential to allow short-term parking or loading during overnight hours when buses are not running. A 'Parking Loss Mitigation Plan' will be included in the detailed design stage of the project. Work on the plan has already begun and will include further engagement with local businesses. The plan will determine actual parking demand and will identify areas where it can be accommodated in the immediate vicinity, including additional parking on side streets.

Summary of Stakeholder and Public Consultation Feedback:

The Gottingen Street concept options were presented to the public at an Open House on Monday, October 2nd, 2017, and a Shape Your City online consultation page was established. Feedback on the design options was obtained (via survey) from a total of 296 members of the public. Results are provided in **Attachment D**. The addition of transit priority on Gottingen Street was deemed favorable by more than 60% of survey respondents. Among the potential trade-offs associated with implementation of the presented options (parking / loading, traffic congestion, increased bus traffic, and implementation costs), the leading concerns were increased traffic congestion, loss of loading access, and increased bus traffic on the street. However, none of the trade-offs were deemed unacceptable by most respondents.

HRM consulted with representatives from the North End Business Association (NEBA) on July 26th, 2017, to introduce the project and develop an understanding of the priorities and concerns of the local business community. The NEBA is concerned about how the project may impact Gottingen Street businesses and raised the following items for consideration:

- ***The potential loss of on-street parking and loading on Gottingen Street and its perceived impact on the viability of local businesses*****:** As noted above, the detailed design stage of the project will include a 'Parking Loss Mitigation Plan' that includes a parking utilization study for Gottingen Street and the surrounding streets. While it is likely that there will be some net loss of on-street parking, this is consistent with curbside priority direction provided by the IMP, which prioritizes transit lanes over on-street parking and acknowledges the importance of replacing lost on-street parking where possible. Loading spaces will continue to be accommodated.
- ***The volume of buses that use Gottingen Street (existing and planned), and its perceived detrimental impact on the public realm*****:** The public realm on Gottingen Street benefits from the significant number of people that buses bring to the street; this is also true for the businesses. Added transit priority will enable buses to move through the corridor more efficiently, thereby reducing the amount of bus idling on Gottingen Street while in traffic.
- ***The lack of consideration of alternatives that would reduce transit routing on Gottingen Street, including modified route configurations that could use alternate streets such as Barrington Street and Brunswick Street to service buses accessing the Macdonald Bridge (bus access to the bridge via these streets is constrained by the current ramp configuration)*****:** At present, Dartmouth bound buses must use Gottingen Street to access the Macdonald Bridge. Due to geometry on the Barrington Street ramp to the Macdonald Bridge, transit vehicles are unable to use this access. The Municipality and the Bridge Commission continue to work closely to investigate viable options that would permit this movement in a way that is safe, and enables buses to travel to Dartmouth from Halifax via Barrington Street. Interventions may be limited to small changes to the geometry of some road markings, however it is possible that it could require larger changes to the bridge ramp, which may be extremely costly.

However, even if the Barrington Street ramp did provide access for Dartmouth bound buses to the bridge, transit priority is still warranted on Gottingen Street for the buses which would still serve the many residents and businesses on this important corridor. There is high passenger demand on Gottingen Street: and this area is very walkable and is characterized by businesses and services which attract transit passengers and pedestrians alike. If the Barrington Street ramp were to be accessible to transit vehicles, only routes that do not currently make stops on Gottingen Street would benefit.

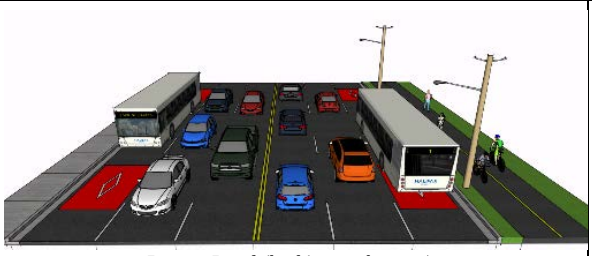
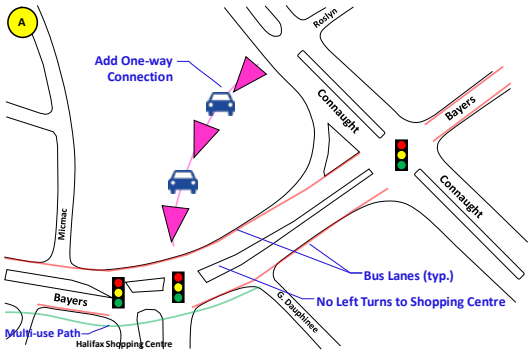
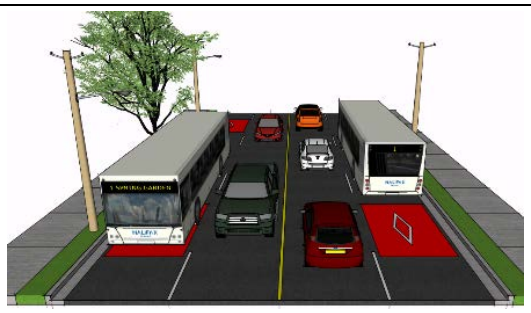
Brunswick Street is not considered a candidate for routing transit vehicles at this time. This street is a local street between Cogswell Street and North Street with lower traffic volumes, and the character of the street is largely residential. It lacks the commercial usage that Gottingen Street has, and thus does not have the same trip demand, attractions, or destinations. It is not currently possible for any vehicles to access the Macdonald bridge from Brunswick Street. At best, with the necessary intersection modifications at North Street, Brunswick Street could only accommodate buses travelling to Dartmouth and would not eliminate the need for transit priority on Gottingen Street.

Bayers Road

Analysis Approach and Identification of Preferred Configuration

Bayers Road was analyzed based on three distinct sections: (i) Romans Avenue to Halifax Shopping Centre, (ii) Halifax Shopping Centre and Connaught Avenue, and (iii) Connaught Avenue to Windsor Street. Multiple options representing varying levels of investment (low, medium, and high) were considered for the configuration of the proposed transit priority corridors for each section of Bayers Road. A summary of the options that were considered is provided in **Attachment B** and further detailed in the consultant's report in **Attachment E.** The preferred configuration for each of the three sections of Bayers Road are summarized in Table 2. Further detail and functional design sketches are provided on Pages 1-4 (**Attachment C**).

Table 2: Preferred Configuration Options – Bayers Road Transit Priority Corridor

	Functional Sketch	Summary
Romans Avenue to Halifax Shopping Centre	 *Bayers Road (looking to the east)*	• Widen from existing 4-lane cross section to a 6-lane cross section; • Add continuous eastbound and westbound dedicated bus lanes (also permitted for use by right turning vehicles); • Add a multi-use pathway on the south side of Bayers Road; • Most of required land has already been acquired by HRM, though more property acquisition will be required.
Halifax Shopping Centre to Connaught Avenue		• Left turns into Halifax Shopping Centre prohibited from Bayers Road, removing key source of congestion. • Add new one-way driveway connection to the Halifax Shopping Centre across HRM-owned vacant parcel. New connection provides increased capacity for traffic entering the Halifax Shopping Centre. Further consultation with the Halifax Shopping Centre will be required. • Add continuous eastbound and westbound dedicated bus lanes (also permitted for use by right turning vehicles);
Connaught Avenue to Windsor Street	 *Bayers Road (looking to the east)*	• Widen from existing 3-lane cross section to a 4-lane cross section; • Add continuous eastbound and westbound dedicated bus lanes (also permitted for use by right turning vehicles); • Property acquisition will be required. Several properties are affected, though it is not anticipated that impacts will be extensive. Removal of on-street parking and loading.

Summary of Impacts:

A summary of the impacts associated with the recommended transit priority corridor option for Bayers Road is provided below:

- *Transit Service*: Significant transit improvement in both directions, as buses avoid the traffic congestion that frequently occurs during peak periods. For example, it is estimated that these corridor-level transit priority measures will substantially reduce delay for outbound buses during the PM peak – running times on Bayers Road suggest that buses are regularly delayed by 13-14 minutes during the PM peak, and in some cases by up to 28 minutes (these improvements would benefit approximately 530 peak hour passengers, over 25 trips). The proposed transit priority corridor will enable buses to avoid these major delays, which will improve schedule adherence during congested periods and play an important role in making the service more attractive to users.
- *Active Transportation*: Multi-use path west of Connaught Avenue provides improved walking / cycling connection.
- *Traffic Impacts*: Slight improvement to traffic flow due to removal of buses from general traffic and decreased delay at the reconfigured Halifax Shopping Centre driveway intersection. The closely spaced intersections at Connaught Avenue and Bayers Road would benefit considerably from the intersection configuration, reducing confusion and operational challenges for all users.

- *Property Impacts*: Widening in constrained areas will require property acquisition. West of the Halifax Shopping Centre, most of required land has already been acquired by HRM, though more property acquisition will be required. East of Connaught Avenue, several properties may be affected, though the majority will not be significantly impacted (narrow strips of property frontage required).
- *Parking / Loading*: Loss of approximately 50 on-street parking spaces on Bayers Road between Connolly Street and Dublin Street.

Summary of Stakeholder and Public Consultation Feedback:
The Bayers Road corridor concept options were presented to the public at an Open House on Thursday, September 28th, and a Shape Your City online consultation page was established. Feedback on the design options was obtained (via survey) from a total of 488 members of the public. Results are provided in **Attachment D.** The addition of dedicated bus lanes on Bayers Road received a favorable response from more than 70% of respondents. Among the potential trade-offs associated with implementation of the presented options (property impacts, parking / loading, traffic congestion, increased bus traffic, and implementation costs), the potential for increased traffic congestion was the lone category that most respondents (54%) indicated was unacceptable.

HRM consulted with representatives from the Halifax Shopping Centre to review the concept options as they relate to the shopping centre driveway intersection. Based on preliminary feedback, Halifax Shopping Centre representatives have concerns about potential modifications to the existing access configuration, but indicated that they are open to further consultation as the project progresses.

Recommended Approach for the proposed Transit Priority Corridors:
It is recommended that both the Bayers Road and Gottingen Street Transit Priority Corridors be advanced to the detailed design stage. The recommended configuration for each corridor is described below:

Gottingen Street: Continuous northbound transit lane between Cogswell Street and North Street. Since the Gottingen Street options are quite scalable (most of the changes include modifications to signage, signals, and pavement markings and do not require land acquisition or have significant impacts to physical infrastructure), the recommended option could be modified relatively easily depending on how the facility operates and/or how its impacts to the street are perceived. Consideration could also be given to permitting on-street parking in the transit lane during specific periods with limited transit service such as overnight. Recommendations from the Parking Loss Mitigation Plan noted above will be included in the detailed design.

Bayers Road: Dedicated bus lanes (both directions) on Bayers Road between Romans Avenue and Windsor Street, and reconfiguration of the Halifax Shopping Centre intersection to include a new at-grade access leg via the HRM-owned vacant property at 6699 Bayers Road. During the detailed design process, further investigation should be completed to determine a preferred intersection configuration for the Halifax Shopping Centre driveway. Consultation with representatives from the Halifax Shopping Centre should also be continued during the design process.

Next Steps / Implementation Plan
At the February 21, 2017 meeting of Regional Council, Halifax Regional Council directed staff to provide an implementation plan for the Gottingen Street and Bayers Road corridors that allows consideration of the potential for construction during the 2019-20 fiscal year. The following describes the next steps that are anticipated to be required for implementation of both corridors.

Gottingen Street:
Based on Regional Council approval of the recommendations outlined in this report, an approximate implementation timeline is summarized in Table 3. Detailed design of the transit priority corridor will be completed by HRM staff. During detailed design, public and stakeholder engagement will be completed to provide opportunity for additional feedback on the design and related impacts.

Implementation of the recommended Gottingen Street transit priority corridor does not require property acquisition or significant construction works; therefore, it is anticipated that implementation can be completed during 2018.

Table 3: Estimated Implementation Timeline - Gottingen Street Transit Priority Corridor

Task	2018							
	J	F	M	A	M	J	J	A
1. **Detailed Design** [a] [b]								
2. **Construction Tendering**								
3. **Award of Construction Tender** [c]								
4. **Construction**								

Notes:

a. Assumes Regional Council approval of staff recommendations in February 2018.
b. Detailed design completed by HRM Planning & Development and Transportation & Public Works.
c. CAO award of construction tender will be subject to budget availability.

Bayers Road:

Based on Regional Council approval of the recommendations outlined in this report, an approximate implementation timeline is summarized in Table 4. Implementation of the Bayers Road transit priority corridor is significantly more complex than for Gottingen Street, and will require additional time, budget, and resources. Due to the anticipated need to acquire private property, there is also more schedule uncertainty.

A consultant will be retained to complete detailed design. During detailed design, public and stakeholder engagement will be completed to provide opportunity for additional feedback on the design and related impacts. Based on the detailed design, property acquisition requirements will be identified, and a construction budget estimate will be developed. The process of acquiring private property will have uncertain timelines that could delay the project. Award of a construction tender by the CAO will be required, subject to budget availability. Construction timelines are also uncertain, though it is expected that at least 3-4 months will be required.

Based on the estimated implementation timeline, it appears possible that construction of the proposed Bayers Road transit priority corridor can be completed by 2020. However, it is noted that certain elements of the implementation process – primarily property acquisition – do have the potential to delay the project to 2021 or beyond.

Table 4: Estimated Implementation Timeline - Bayers Road Transit Priority Corridor

Task	2018				2019				2020			
	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall
1. Issue and Award RFP for Detailed Design[a]												
2. Detailed Design[b]												
3. Property Acquisition[c]												
4. Construction Tendering												
5. Award of Construction Tender[d]												
6. Construction[e]												

Notes:

a. Assumes Regional Council approval of staff recommendations in February 2018.
b. Detailed design completed by consultant.
c. Property acquisition requirements will be determined based on the detailed design. The process of acquiring private property has uncertain timelines, and may vary considerably depending on the amount of property required.
d. CAO award of construction tender will be subject to budget availability.
e. Construction timelines for this project are uncertain. Mitigation of construction-related impacts on traffic will likely be desired due to the siginificance of the Bayers Road corridor. It has been assumed that construction will commence during spring, coinciding with the start of the road construction season.

Robie Street / Young Street: As recommended in the IMP, transit priority corridors are also being investigated on Robie Street and Young Street. Staff are currently working with WSP Canada Inc. on a functional design study for the two corridors. The design process will include public engagement in February 2018. Upon completion of the functional design study, a recommendation report will be submitted to Regional Council seeking direction to proceed to detailed design for a recommended corridor configuration. This report will also describe an estimated timeline for implementation of these corridors, which may include phasing. It is anticipated that the report will be submitted to Regional Council in spring 2018.

FINANCIAL IMPLICATIONS

The evaluation of the corridor options considered both capital and operating costs relative to operational benefits in identifying a preferred, cost-effective approach. The detailed design for Bayers Road will be funded from CM000014 Transit Priority Measures Corridor Study, the cost of which is estimated to be within the balance of $116,336 available in the project account. The Bayers Road detailed design is funded through the Public Transit Infrastructure Fund (PTIF), which provides up to 50% of the project costs. The detailed design work for Gottingen Street will be undertaken by HRM staff resources at no additional cost to the Municipality.

Budget Summary:	**Project Account No. CM000014 Transit Priority Measures Corridor Study**	
	Cumulative Unspent Budget	$ 116,336
	Less: estimated detailed design cost	$(116,336)
	Balance	$ 0

The Gottingen Street transit priority corridor construction work – estimated at approximately $250,000, but subject to detailed design – will be funded from project account CM000009, Transit Priority Measures, pending the approval of the 2018/19 capital budget.

Budget Summary:	**Project Account No. CM000009 Transit Priority Measures**	
	Cumulative Unspent Budget	$392,390
	Anticipated 2018/19 Budget	$350,000
	Less: estimated construction cost	$(250,000)
	Balance	$ 492,390

Construction of the recommended Bayers Road transit priority corridor is not budgeted at this time – the preliminary Class D cost estimate for construction, excluding property acquisition, is $4.8 million – but the design will allow tender/construction to proceed when the funding opportunity/decision occurs.

RISK CONSIDERATION

There are no significant risks associated with the recommendations of this report. The risks considered rate low.

COMMUNITY ENGAGEMENT

Stakeholder and public consultation was completed to develop an understanding of the key issues on each corridor and solicit feedback on the presented concept designs.

- Stakeholder consultation sessions were held with the following groups:
  - North End Business Association
  - Halifax Shopping Centre (20Vic Management)
  - Halifax Cycling Coalition
  - It's More Than Buses
  - Walk & Roll
  - Canadian National Institute for the Blind (CNIB)
  - Dalhousie Transportation Collaboratory (DalTrac)

  The information obtained from these groups was considered during the development of the design options, and incorporated into the options evaluation process.

- Public open consultation sessions were held for each of the Gottingen Street and Bayers Road corridors:
  - Bayers Road: Thursday, September 28th – Maritime Hall
  - Gottingen Street: Monday, October 2nd – George Dixon Centre

  In addition, a Shape Your City online engagement portal was established for each corridor. Feedback was collected via in-person comments, a paper feedback survey, and an online survey (there were a total of 488 respondents for the Bayers Road survey, and 296 respondents for the Gottingen Street survey). The information obtained from public consultation was used to develop an understanding of priorities on each corridor and evaluate public response to the design options. Survey results are summarized in **Attachment D**.

  Further engagement with Gottingen Street businesses, relative to on-street parking and loading impacts and the Halifax Shopping Centre, relative to its intersection at Bayers Road, will continue for both projects as they proceed through the detailed design process.

ENVIRONMENTAL IMPLICATIONS

This project is supportive of the Council Priority Outcome of building Healthy, Livable communities, as it aims to make it more convenient for residents to choose sustainable transportation options for everyday transportation purposes. This is reflected in the enhancements for transit, but also the improvements for

pedestrians and cyclists.

ALTERNATIVES

The Transportation Standing Committee may recommend to Regional Council that some or all of the recommendations not be approved or be modified. Alternatives for each of the Gottingen Street and Bayers Road and corridors are presented below:

Gottingen Street:

1. The Committee may recommend that Regional Council direct staff to introduce a 12-month pilot of a northbound transit lane on Gottingen Street in order to observe and monitor the impacts it may have on transit service reliability as well as local businesses and residents. This alternative is not recommended, as the transit benefits of the proposed measures are well understood at this time, and more than 60% of consultation survey respondents showed support for the measures.
2. The Committee may recommend that Regional Council direct staff to proceed to detailed design of intermittent transit priority measures in the northbound direction. This alternative is not recommended; while it does provide transit priority benefits, the overall transit benefit is considerably less than the continuous priority included in the high investment option, and the additional cost is only marginally lower.
3. The Committee may recommend that Regional Council direct staff to implement peak period parking / loading restrictions or recommend that no changes be made to the Gottingen Street corridor. These alternatives are not recommended, as they do not provide transit priority benefits contemplated by the MFTP and IMP.

Bayers Road:

1. The Committee may recommend that Regional Council direct staff to proceed to detailed design of dedicated bus lanes (both directions) on Bayers Road without reconfiguration to the Halifax Shopping Centre intersection. This alternative is not recommended, as it is not expected that effective transit priority can be provided through the section between Halifax Shopping Centre and Connaught Avenue under the existing intersection configuration.
2. The Committee may recommend that Regional Council direct staff to proceed to detailed design of a dedicated westbound bus lane on Bayers Road between Romans Avenue and Windsor Street. This alternative is not recommended, since it provides transit priority only in the outbound direction and does not achieve the benefits contemplated by the MFTP and IMP.
3. The Committee may recommend that Regional Council make no changes to the Bayers Road corridor. This alternative is not recommended, as it does not achieve the benefits contemplated by the MFTP and IMP.

ATTACHMENTS

Attachment A: Gottingen Street Summary and Design Options Overview
Attachment B: Bayers Road Summary and Design Options Overview
Attachment C: Functional Design Drawings
Attachment D: Community Consultation Results Summary
Attachment E: *Halifax Transit Priority Corridors: Gottingen Street and Bayers Road* (WSP, November 2017)

A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

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Report Approved by: Peter Duncan, Manager Infrastructure Planning, Planning & Development, 902.490.5449

Attachment A: Gottingen Street Summary and Options Overview

The Gottingen Street corridor was investigated between North Street and Cogswell Street (See Figure 1).

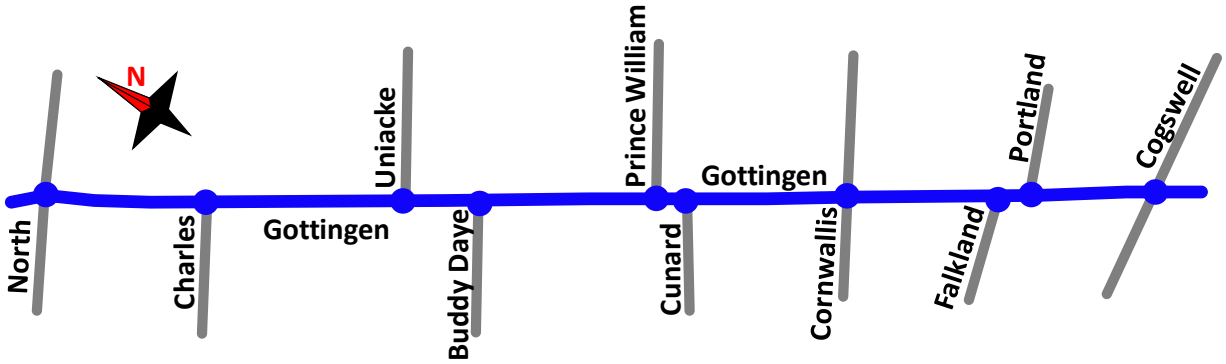


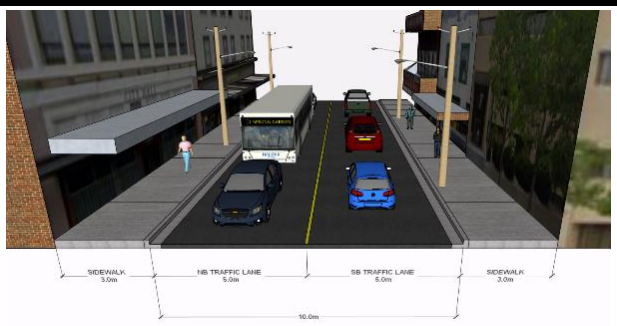
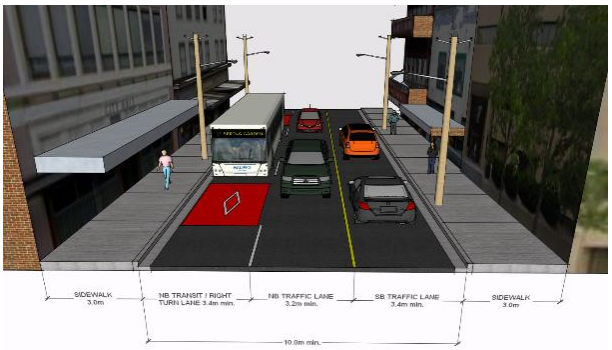
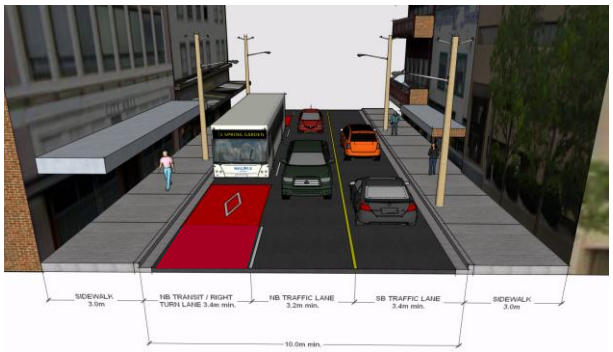
Figure 1: Gottingen Street Corridor

Table 1: Existing Conditions – Gottingen Street Corridor

Vehicle Traffic	Key arterial street that provides a north-south connection between downtown Halifax and the bridge, as well as the north end and beyond Two lanes south of Uniacke Street Three lanes (2 northbound, 1 southbound) between Uniacke Street and North Street
Pedestrians / Cyclists	*Walking:* An urban street with a diverse mixture of land uses, Gottingen Street is a busy pedestrian area. There are sidewalks on both sides of the street, though sidewalk width and separation from traffic lanes are limited by the narrow available right-of-way. *Cycling:* Gottingen Street does not have any current or planned bicycle facilities. With a relatively narrow cross section and extensive transit service, it is not considered an ideal cycling route.
Transit	The Gottingen Street Corridor is served by the following routes at peak: 1, 7, 10, 11, 21, 31, 33, 34, 41, 53, 59, 61, 68, 86, 159, 320, 330, and 370. This is a total of approximately 79 trips at in the peak hour. The biggest impediment to bus operation on Gottingen Street is interaction with vehicles parked or stopped along the curb, which requires buses to awkwardly manoeuvre to get by them. The narrow curb-to-curb width exacerbates the challenges, often disrupting the flow of traffic in both directions.
Property Ownership	Available right-of-way along Gottingen Street is very limited. The typical curb-to-curb width is 10m, and building setbacks on both sides are typically very tight. It is not expected that property acquisition for the purposes of widening to expand the street is a viable approach.
Adjacent Land Uses	Diverse mix of residential and commercial
Parking and Loading	There are approximately 51 on-street parking spaces on Gottingen Street between Cogswell Street and Uniacke Street, all of which are time-limited (peak period, peak direction parking is restricted). Loading activities are completed from the existing parking spaces, in addition to one designated loading zone and any other locations not designated as ‘No Stopping’.

The design options presented in Table 2, which represent varying levels of investment, were developed for Gottingen Street. Functional design drawings, along with an overview of the implications (transit improvements and impacts to traffic, parking, and adjacent land uses), advantages, and disadvantages for the options for each section are provided on Pages 5 to 7, Attachment C.

Table 2: Design Options – Gottingen Street Corridor

	Description	Summary of Impacts
Low Investment: Peak Period Parking / Stopping Restrictions	 • No explicit transit priority measures • Parking and stopping restricted on both sides of the street during AM and PM peak periods	• Transit Service: Does not provide priority for buses over general traffic, though transit delays may improve due to improvements to general traffic flow • Walking: No impact. • Bicycling: Minimal impact. Fewer conflicts with parked vehicles. • Traffic Impacts: Improved traffic flow during AM and PM peak periods. • Property Impacts: No impact. • Parking / Loading: Removal of all on-street parking and loading on Gottingen Street during peak periods only.
Medium Investment: Intermittent Outbound Transit Priority Measures	 • Installation of transit queue jump lanes at key locations; • Installation of pedestrian half signals at key pedestrian crossings;	• Transit Service: Transit priority at key locations provide moderate service improvement. • Walking: Minimal impact. The addition of signalized crosswalks improves street crossing experience. • Bicycling: Minimal impact. Fewer conflicts with parked vehicles. • Traffic Impacts: Improved traffic flow during AM and PM peak periods. • Property Impacts: No impact. • Parking / Loading: Removal of all on-street parking and loading on Gottingen Street during peak periods only.
High Investment: Continuous Outbound Transit Priority Lane	 • Continuous outbound (northbound) lane for buses only (also permitted for use by right turning vehicles); • Installation of pedestrian half signals at key pedestrian crossings;	• Transit Service: Continuous bus lane and transit priority lane provides significant service improvement. • Walking: Minimal impact. The addition of signalized crosswalks improves street crossing experience. • Bicycling: Minimal impact. Fewer conflicts with parked vehicles. • Traffic Impacts: Improved traffic flow during AM and PM peak periods. • Property Impacts: No impact. • Parking / Loading: Full-time removal of all on-street parking and loading on Gottingen Street

Attachment B: Bayers Road Summary and Options Overview

Bayers Road

Due to the varying widths and conditions found along the Bayers Road corridor, for the purposes of this investigation it has been separated into the following three distinct sections (illustrated in Figure 1).

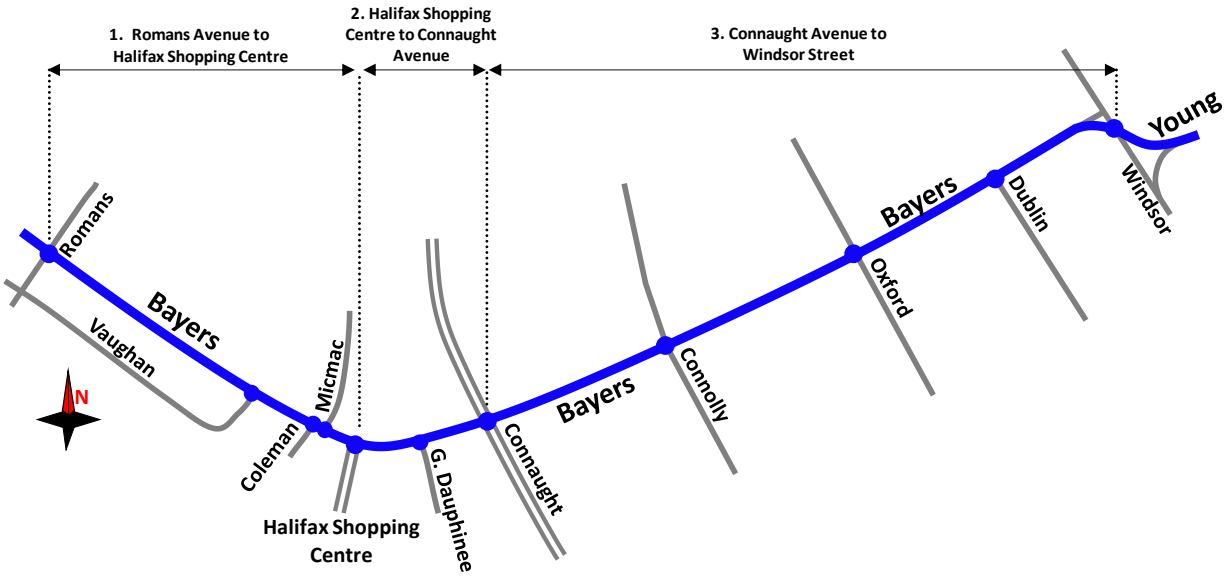


Figure 1: Bayers Road Corridor

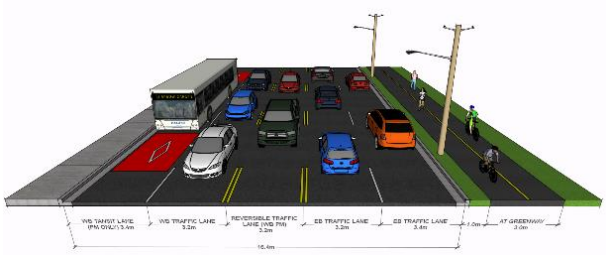
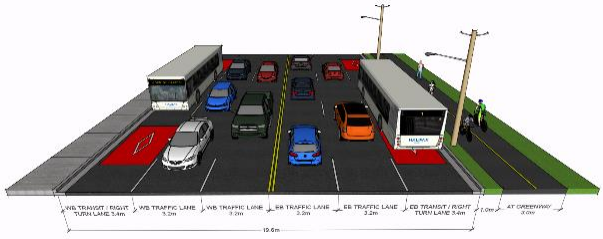
Table 1 summarizes existing conditions for the three sections of Bayers Road related to vehicular traffic, active transportation, transit, property ownership, adjacent land uses, and parking / loading.

Table 1: Existing Conditions – Bayers Road Corridor

	Vehicle Traffic	Pedestrians / Cyclists	Transit	Property Ownership	Adjacent Land Uses	Parking and Loading
Romans Avenue to Halifax Shopping Centre	Four lanes (2 lanes each direction) separated by a median Heavy traffic volumes and high delays during AM / PM peak periods	*Walking*: Though there are existing sidewalks, it is not an ideal walking environment due to heavy traffic volumes and a lack of separation between the sidewalk and traffic lanes, which reduces comfort for pedestrians. *Cycling*: Not currently an ideal cycling route due to heavy traffic volumes and lack of dedicated space for bicycles. The *2014-19 Active Transportation Priorities Plan* envisions a multi-use path connection on the south side of Bayers Road between Vaughan Avenue and George Dauphinee Avenue, which would bypass Bayers Road. However, HRM Active Transportation Staff have expressed interest in the potential to integrate a multi-use path extending west of Vaughan Avenue on Bayers Road if right-of-way widening is considered.	Used by routes 2, 17, 80, 81, 2, and 330 Currently 20-25 buses (2-way) per hour in the PM peak	HRM owns majority of property on both sides of the street due to long-term corridor preservation efforts.	Residential	No existing designated on-street parking or loading areas
Halifax Shopping Centre to Connaught Avenue	5-6 lanes (including turn lanes to Halifax Shopping Centre) Short separation (approx. 100m) between Shopping Centre intersection and Connaught Avenue results in spillback of queues, causing congestion. Interaction of queues between intersections complicates access to local land uses including Halifax Shopping Centre.		Used by routes 1, 29, 17, 80, 81, 2, and 330 Currently 30-35 buses (2-way) per hour in the PM peak	HRM owns the parcel on the northwest corner of the Bayers Road – Connaught Avenue intersection	Primarily commercial	
Connaught Avenue to Windsor Street	Three lanes (2 westbound, 1 eastbound) Heavy traffic volumes and high delays during AM / PM peak periods	*Walking*: Existing sidewalks and separation from traffic provide good walking environment. *Cycling*: Not currently an ideal cycling route due to heavy traffic volumes and lack of dedicated space for bicycles.	Used by routes 1, 17, 80, 81, and 330 Currently 25-30 buses (2-way) per hour in the PM peak	Private	Primarily residential with some commercial	On-street parking is limited to the section between Connolly Street and Dublin Street, most of which has time restrictions.

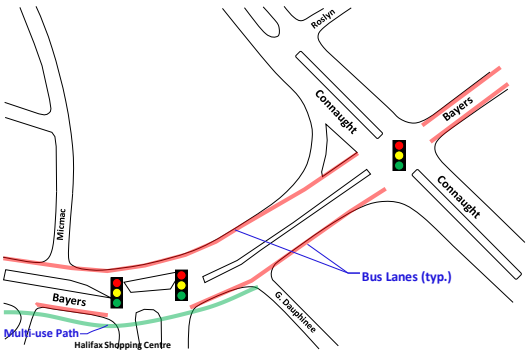
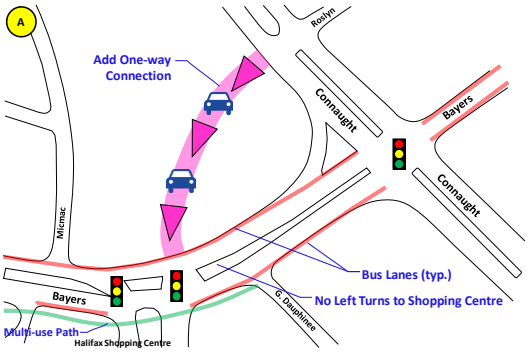
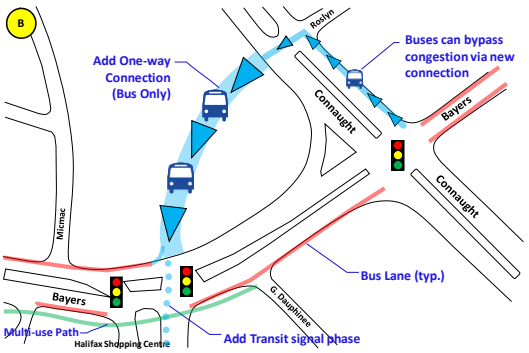
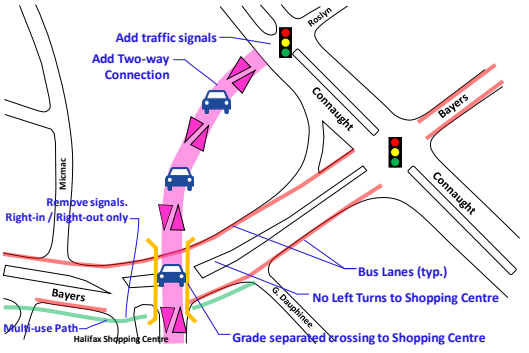
The design options considered for the section of Bayers Road between Romans Avenue and the Halifax Shopping Centre are summarized in Table 2. Further detail and functional design sketches are provided on Page 1 (Attachment C).

Table 2: Design Options – Bayers Road (Romans Avenue to Halifax Shopping Centre)

	Description	Summary of Impacts
Medium Investment: Reversible Peak Direction Transit Lane	 • Add a reversible dedicated bus lane (also permitted for use by right turning vehicles) that serves eastbound buses before noon and westbound buses after noon; • Requires reversible lane signage and pavement markings, similar to Chebucto Road. • Installation of a multi-use pathway on the south side of Bayers Road;	• Transit Service: Significant transit improvement in the peak direction. Buses can bypass congestion, reducing delay and improving reliability. • Walking: Multi-use path provides increased separation between pedestrians and vehicular traffic. • Bicycling: Multi-use path provides high quality cycling connection, makes an important connection in AT Priorities Plan. • Traffic Impacts: Slight improvement to traffic flow due to removal of buses from general traffic. • Property Impacts: Requires the acquisition of a limited amount of property on the south side of Bayers Road. • Parking / Loading: No impact.
High Investment: Continuous Eastbound and Westbound Transit Lanes	 • Add continuous eastbound and westbound dedicated bus lanes (also permitted for use by right turning vehicles); • Installation of a multi-use pathway on the south side of Bayers Road;	• Transit Service: Significant transit improvement in the both directions. Buses can bypass lengthy queues, reducing delay and improving reliability. • Walking: Multi-use path provides increased separation between pedestrians and vehicular traffic. • Bicycling: Multi-use path provides high quality cycling connection, makes an important connection in AT Priorities Plan. • Traffic Impacts: Slight improvement to traffic flow due to removal of buses from general traffic. • Property Impacts: Requires the acquisition of property on the south side of Bayers Road. Marginally more property is required that for the medium investment option. • Parking / Loading: No impact.

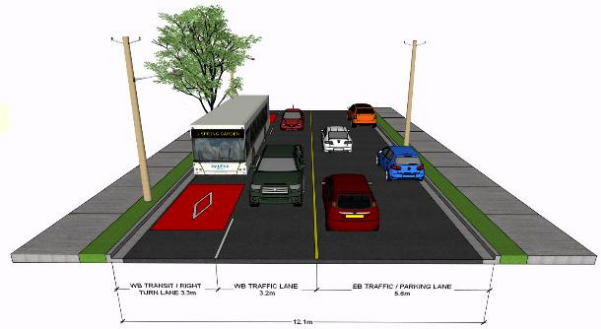
The design options considered for the section of Bayers Road between the Halifax Shopping Centre and Connaught Avenue are summarized in Table 3. Further detail and functional design sketches are provided on Page 2 (Attachment C).

Table 3: Design Options – Bayers Road (Halifax Shopping Centre to Connaught Avenue)

	Functional Sketch	Summary
Low Investment: Dedicated Bus Lanes (Both Directions)		• Eastbound and westbound dedicated bus lanes • Property acquisition required on south side of Bayers Road • Improves operation for through buses, but left turns to Halifax Shopping Centre remain a challenge. • Increasing roadway width extends pedestrian crossing distance
Medium Investment: Reconfigured Shopping Centre Intersection with Dedicated Bus Lanes (Both Directions)		• Add new one-way driveway connection to Shopping Centre across HRM-owned vacant parcel. • Eastbound and westbound dedicated bus lanes without need to widen Bayers Road. • Left turns into mall prohibited from Bayers Road, removing key source of congestion. New connection provides increased capacity for traffic entering Shopping Centre. • Less direct access for vehicles entering Shopping Centre.
		• Add new one-way driveway connection to Shopping Centre across HRM-owned vacant parcel for buses only. • Eastbound dedicated bus lane without need to widen Bayers Road. • Westbound buses can bypass congestion via new connection. Buses destined to Shopping Centre divert to new connection and proceed via transit signal phase. • Existing traffic access configuration for Shopping Centre is not impacted.
High Investment: Grade Separated Crossing to Shopping Centre with Dedicated Bus Lanes (Both Directions)		• Add new grade separated, two-way connection (bridge) to Shopping Centre across HRM-owned vacant parcel. • Remove signals from Shopping Centre intersections. Add signals to Connaught Avenue – Roslyn Road intersection. • Eastbound and westbound dedicated bus lanes without need to widen Bayers Road. • Less direct access for vehicles entering Shopping Centre, but higher capacity than existing.

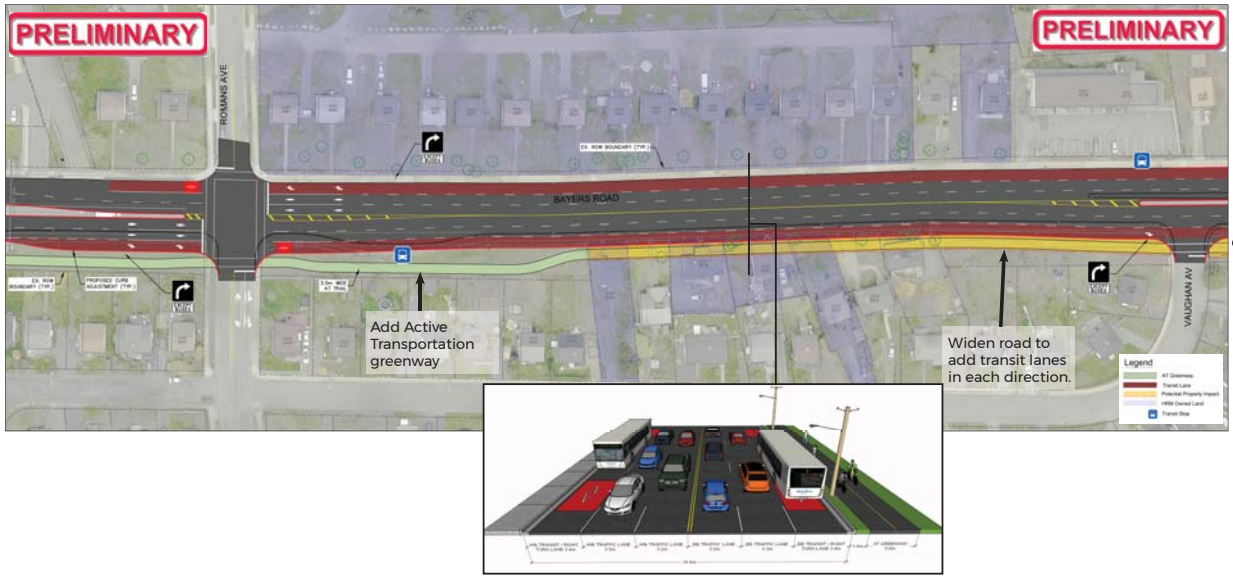
The design options considered for the section of Bayers Road between Connaught Avenue and Windsor Street are summarized in Table 4. Further detail and functional design sketches are provided on Pages 3-4 (Attachment C).

Table 4: Design Options – Bayers Road (Connaught Avenue to Windsor Street)

	Description	Summary of Impacts
Low Investment: Westbound Transit Lane	 • Continuous westbound dedicated bus lane (also permitted for use by right turning vehicles);	• Transit Service: Significant transit improvement in the westbound direction. Buses can bypass lengthy queues, reducing delay and improving reliability. • Walking: No impact. • Bicycling: No impact. • Traffic Impacts: Loss of one westbound traffic lane; removal of buses from general westbound traffic flow • Property Impacts: No Impact. • Parking / Loading: Modified parking restrictions.
Medium Investment: Reversible Peak Direction Transit Lane	 • Reversible dedicated bus lane (also permitted for use by right turning vehicles) that serves eastbound buses before noon and westbound buses after noon; • Requires reversible lane signage and pavement markings, similar to Chebucto Road.	• Transit Service: Significant transit improvement in the peak direction. Buses can bypass lengthy queues, reducing delay and improving reliability. • Walking: No impact. • Bicycling: No impact. • Traffic Impacts: Slight improvement to traffic flow in the peak direction due to removal of buses from general traffic. • Property Impacts: Requires minimal property acquisition, primarily on the south side of Bayers Road. • Parking / Loading: Loss of on-street parking between Connolly Street and Dublin Street.
High Investment: Continuous Eastbound and Westbound Transit Lanes	 • Continuous eastbound and westbound dedicated bus lanes (also permitted for use by right turning vehicles);	• Transit Service: Significant transit improvement in the both directions. Buses can bypass lengthy queues, reducing delay and improving reliability. • Walking: No impact. • Bicycling: No impact. • Traffic Impacts: Slight improvement to traffic flow due to removal of buses from general traffic. • Property Impacts: Requires property acquisition, primarily on the south side of Bayers Road. • Parking / Loading: Loss of on-street parking between Connolly Street and Dublin Street.

BAYERS RD. - ROMANS AVE. TO HALIFAX SHOPPING CENTRE

OPTION 1 - HIGH INVESTMENT: DEDICATED BUS LANES (BOTH DIRECTIONS)



IMPACTS

- Significant improvements to the flow of public transit.
- No major impacts. Slight improvement to traffic flow expected.
- New 3m off-street AT greenway.
- No impact.
- Impacts to properties along the corridor due to required road widening.

PROS

- Will significantly improve transit movement in both directions at all times.
- Improves right-turn movement Bayers to Romans.
- Provides new AT greenway.

CONS

- Requires roadway expansion.
- Impacts residential properties along the corridor.

OPTION 2 - MEDIUM INVESTMENT: PEAK DIRECTION 'REVERSIBLE' BUS LANES

Cross Section shown at PM Peak

IMPACTS

- Improvement to the flow of public transit.
- No major impacts. Slight improvement expected.
- New 3m off-street AT greenway.
- No impact.
- Impacts to properties along the corridor, but to a lesser extent than Option A (due to a reduced widening requirement).

PROS

- Will improve transit movement in peak direction only.
- Improves right-turn movement Bayers to Romans.
- Provides new AT greenway.
- Lower impacts on adjacent residential properties along the corridor.

CONS

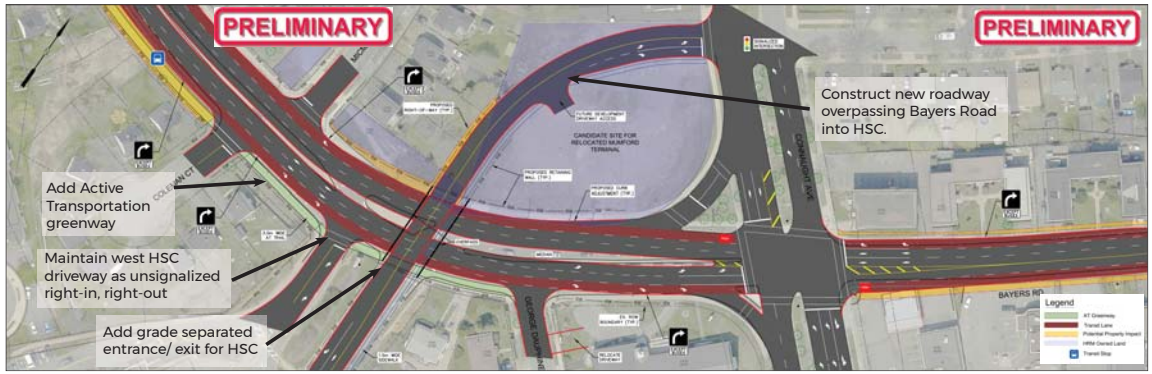
- Requires roadway expansion.
- Only prioritizes transit one way (peak direction).

HALIFAX

wsp

BAYERS RD. - HALIFAX SHOPPING CENTRE TO CONNAUGHT AVE.

OPTION 1 - HIGH INVESTMENT: MODIFIED HALIFAX SHOPPING CENTRE DRIVEWAY (WITH BRIDGE) AND DEDICATED BUS LANES (BOTH DIRECTIONS)



IMPACTS

- Significant improvements to the flow of public transit.
- Significant improvement of traffic flow with removal of HSC signals.
- New 3m off-street AT greenway. Grade separated crossing of Bayers Road.
- No impact.
- Properties will be impacted to allow for roadway adjustments.

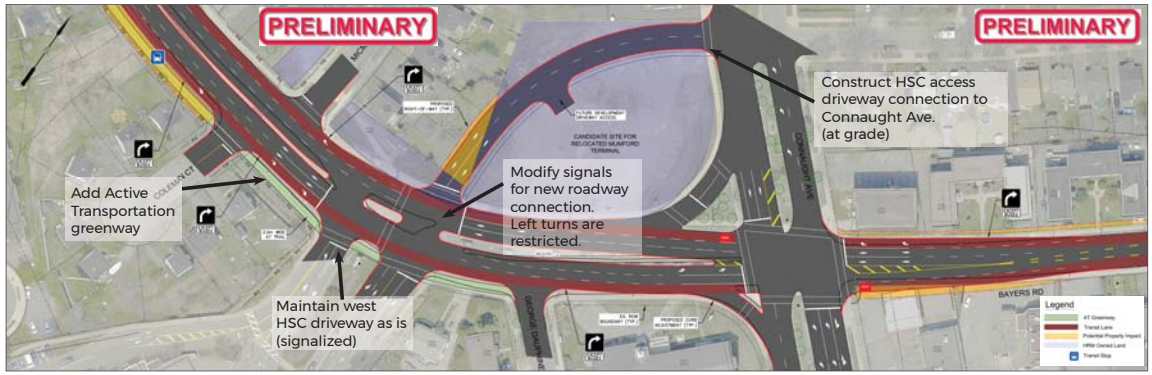
PROS

- Will significantly improve transit movement via transit lanes.
- Reduces merging conflicts into Halifax Shopping Centre.
- Alleviates queuing impacts by removing signal at HSC.
- Provides new Active Transportation greenway.

CONS

- High level of investment (cost).
- High level of impact to adjacent properties.
- Prolonged disruption during construction.

OPTION 2 - MEDIUM INVESTMENT: MODIFIED HALIFAX SHOPPING CENTRE DRIVEWAY (REALIGNED INTERSECTION) AND DEDICATED BUS LANES (BOTH DIRECTIONS)



IMPACTS

- Significant improvements to the flow of public transit.
- Improvement of traffic flow with intersection re-alignment.
- New 3m off-street AT greenway.
- No impact.
- Properties will be impacted to allow for roadway adjustments.

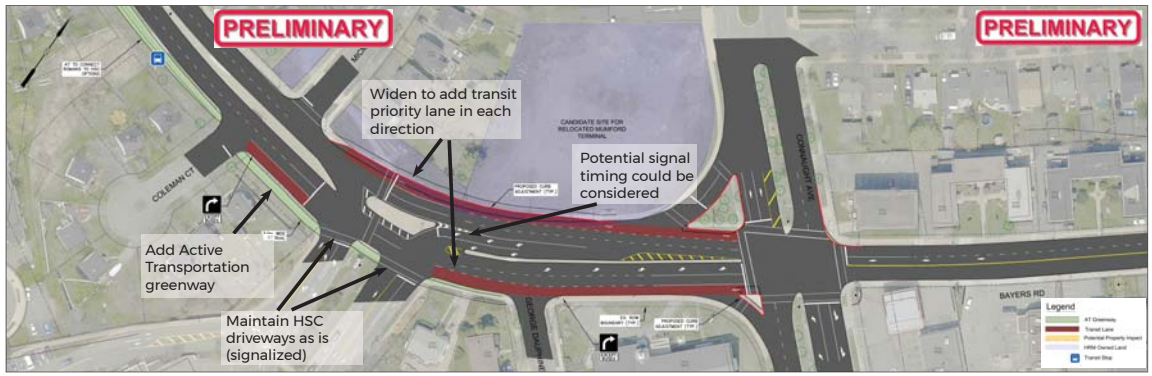
PROS

- Will significantly improve transit movement via transit lanes.
- Reduces merging conflicts into HSC.
- Eases through-moving traffic between Connaught and HSC.
- Provides new AT greenway.

CONS

- Maintains close signal spacing along Bayers Road.
- Moderate level of impact to adjacent properties.

OPTION 3 - LOW INVESTMENT: DEDICATED BUS LANES (BOTH DIRECTIONS)



IMPACTS

- Moderate improvements to the flow of public transit.
- No major impacts to traffic flow. Slight improvement expected.
- New 3m off-street AT greenway.
- No impact.
- Slight impacts to properties with AT trail.

PROS

- Will move public transit more effectively than what is currently in place.
- Provides new AT greenway.
- Reduced impacts to adjacent properties.

CONS

- Does not improve transit operations at Connaught Ave. in the outbound direction.
- Will not address queuing and merging issues caused by closely spaced intersections.

HALIFAX

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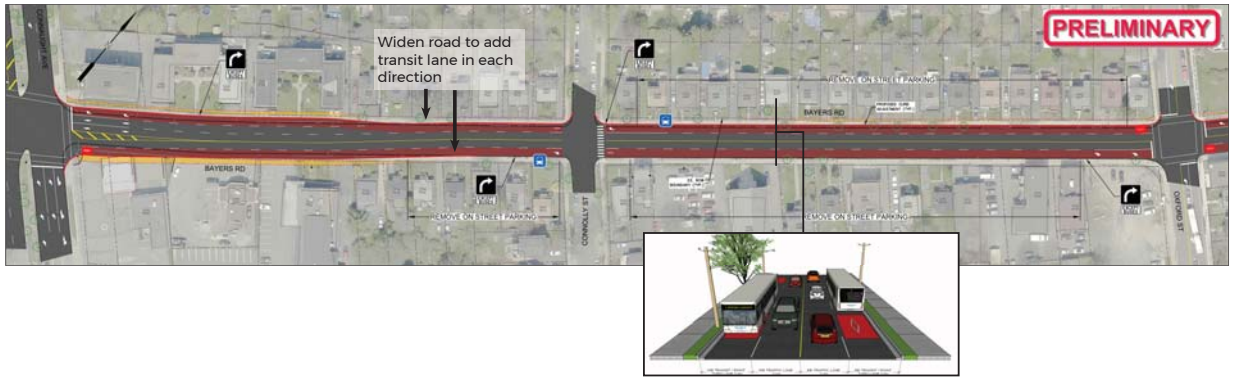
BAYERS RD. - CONNAUGHT AVE. TO OXFORD ST.

OPTION 1 - HIGH INVESTMENT: DEDICATED BUS LANES (BOTH DIRECTIONS)



IMPACTS	PROS
Significant improvements to the flow of public transit inbound and outbound.	• Will significantly improve transit movement, particularly during PM peak periods.
Fewer outbound lanes available.	
No impact.	**CONS**
Removal of on-street parking.	• Fewer travel lanes for through-moving vehicles on Bayers Road. • Road widening is required and may impact properties along the corridor. • Removal of on-street parking
Slight road widening may impact properties along the corridor.	

OPTION 2 - MEDIUM INVESTMENT: PEAK DIRECTION 'REVERSIBLE' BUS LANES

IMPACTS	PROS
Improvements to the flow of public transit during peak periods.	• Will improve transit movement in peak directions. • Significantly less road widening required (reduction in property impacts).
Fewer outbound lanes available.	
No impact	**CONS**
Removal of on-street parking.	• Does not benefit transit in off-peak direction. • Fewer travel lanes for through-moving vehicles on Bayers Road. • Removal of on-street parking
No major impacts	

OPTION 3 - LOW INVESTMENT: WESTBOUND (OUTBOUND) DEDICATED BUS LANE

IMPACTS	PROS
Minimally improves flow of public transit.	• No impact to on-street parking and adjacent properties.
Fewer outbound lanes available.	
No impact	**CONS**
Modified parking restrictions.	• Minimal improvement for public transit relative to existing conditions. • Challenges for traffic congestion remain. • Potential parking loss.
No major impact	

HALIFAX

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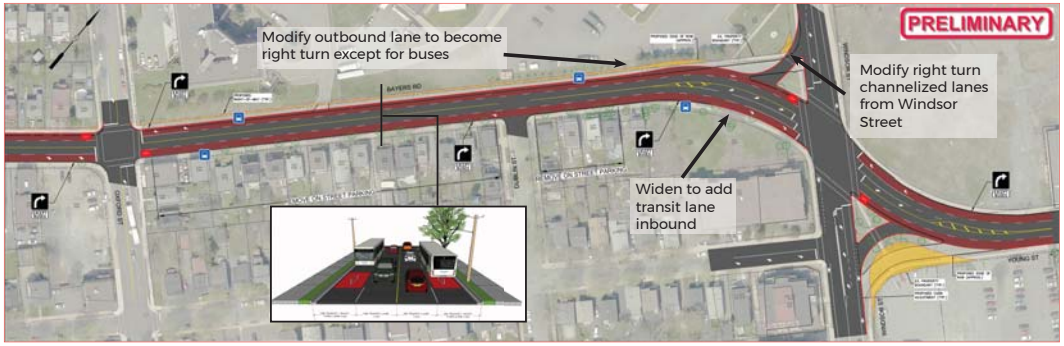
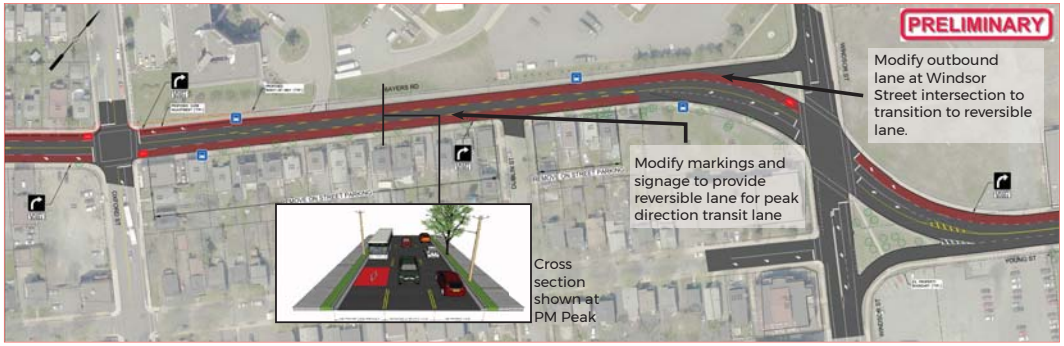
BAYERS RD. - OXFORD ST. TO WINDSOR ST.

OPTION 1 - HIGH INVESTMENT: DEDICATED BUS LANES (BOTH DIRECTIONS)



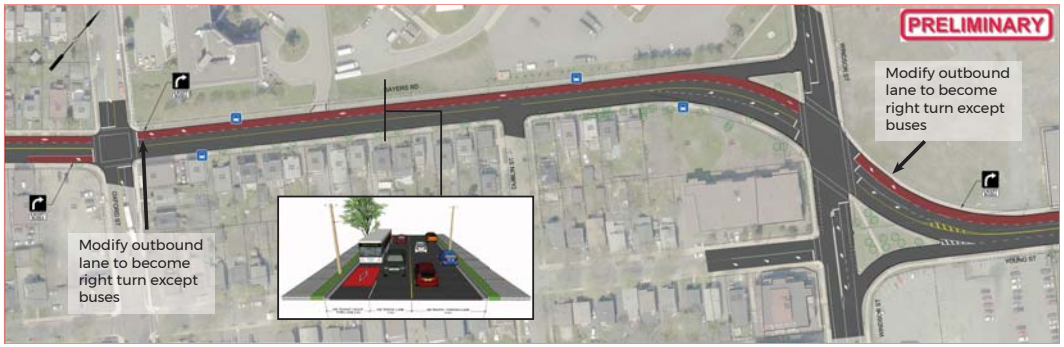
IMPACTS	PROS
Significant improvements to the flow of public transit inbound and outbound.	• Will significantly improve transit movement, particularly during PM peak periods. • Improve right-turn movement from Bayers Rd. to Oxford St. and Bayers Rd. to Windsor St. • Improves visibility of right-turns at Windsor/ Bayers/ Young intersection. • More land available at Windsor/Bayers/ Young intersection for streetscaping.
Fewer outbound lanes available for the corridor segment (Windsor to Oxford).	
No impact	
Reduced time available for on street parking.	**CONS** • Road widening is required and may impact properties along the corridor. • Fewer travel lanes for through-moving vehicles on Bayers Rd. • Reduced time available for on-street parking.
Slight road widening may impact properties along the corridor.	

OPTION 2 - MEDIUM INVESTMENT: PEAK DIRECTION 'REVERSIBLE' BUS LANES



IMPACTS	PROS
Improvements to the flow of public transit during peak periods.	• Will significantly improve transit movement, particularly during PM peak periods. • Improve right-turn movement from Bayers to Oxford during PM peak. • Significantly less road widening required (reduction in property impacts).
Fewer outbound lanes available for the corridor segment (Windsor to Oxford).	
No impact	
Reduced time available for on street parking.	**CONS** • Will reduce benefit to transit in off-peak direction. • Fewer travel lanes for through-moving vehicles on Bayers Road. • Reduced time available for on street parking.
No major impacts	

OPTION 3 - LOW INVESTMENT: WESTBOUND (OUTBOUND) DEDICATED BUS LANE



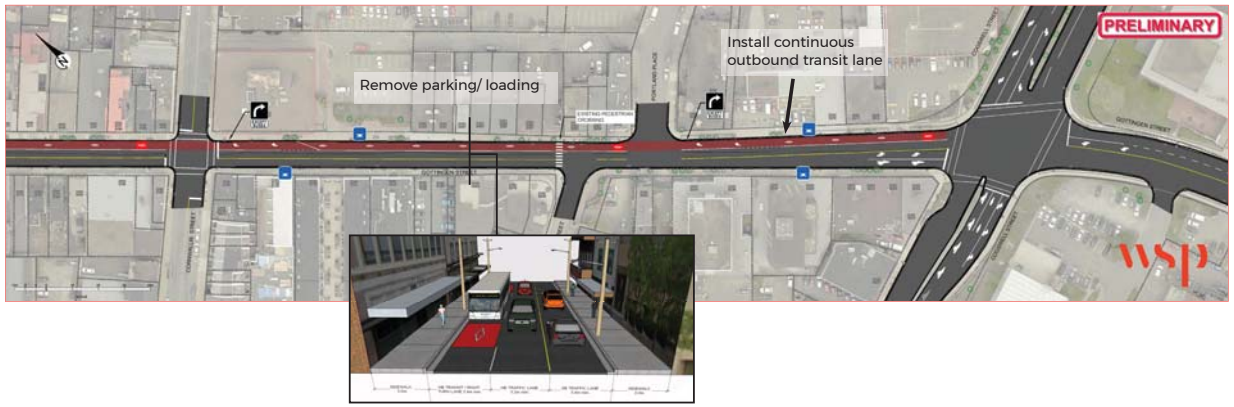
IMPACTS	PROS
Minimally improves flow of public transit.	• Will improve transit movement in outbound direction, particularly during PM peak periods. • Improve right-turn movement from Bayers to Oxford during PM peak. • No road widening required. • No on street parking impacts.
Fewer outbound lanes available for the corridor segment (Windsor to Oxford).	
No impact	
Modified parking restrictions.	**CONS** • Minimal improvement for public transit relative to existing conditions. • Fewer travel lanes for through-moving vehicles on Bayers Road. • Potential parking loss.
No impact	

HALIFAX

wsp

GOTTINGEN ST. - CORNWALLIS ST. TO COGSWELL ST.

OPTION 1 - HIGH INVESTMENT: CONTINUOUS OUTBOUND (NORTHBOUND) TRANSIT PRIORITY LANE



IMPACTS

- Improvements to the flow of transit in the outbound (northbound) direction.
- Slightly improved traffic flow.
- Reduced conflicts with parked vehicles.
- No impact.
- Full-time loss of parking / loading. Anticipated relocation of some parking / loading to nearby streets.

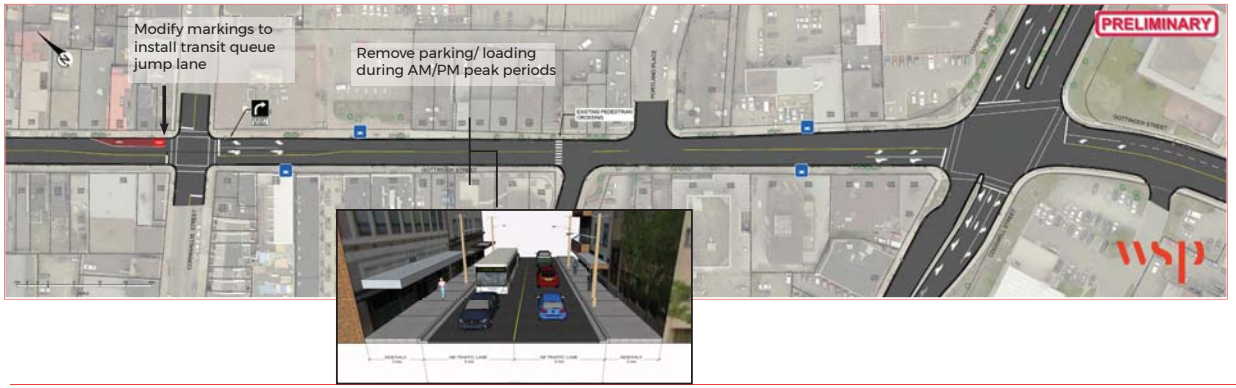
PROS

- Continuous improvement to transit flow in outbound (northbound) direction.
- Improvement to transit schedule reliability in outbound (northbound) direction.
- High visibility transit priority.
- Potential to increase compliance of parking and loading restrictions.
- Some improvement to the flow of traffic during peak periods.

CONS

- Full-time loss of parking / loading

OPTION 2 - MEDIUM INVESTMENT: INTERMITTENT OUTBOUND (NORTHBOUND) TRANSIT PRIORITY MEASURES



IMPACTS

- Slight improvement to the flow of transit in outbound direction.
- Slightly improved traffic flow during peak periods.
- Reduced conflicts with parked vehicles.
- No impact
- Loss of parking/loading during peak periods. Anticipated relocation of some parking / loading to nearby streets.

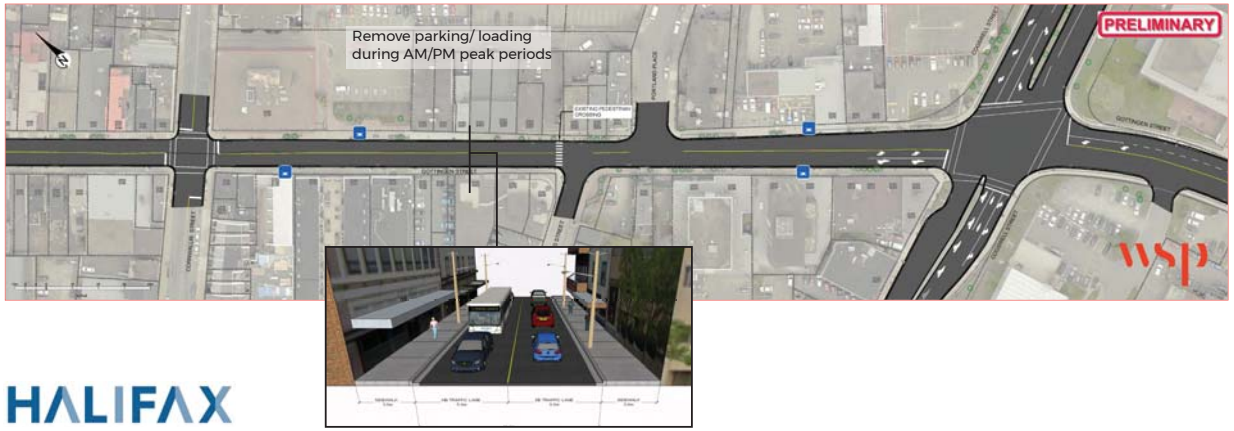
PROS

- Slight improvement to traffic and transit flow during peak periods.
- Some improvement to transit schedule reliability.
- Easy to implement, low cost.

CONS

- Not expected to provide the desired level of transit priority on this busy transit corridor.
- Loss of parking / loading during peak periods.

OPTION 3 - LOW INVESTMENT: PEAK PERIOD PARKING / LOADING / STOPPING RESTRICTIONS



IMPACTS

- Slight improvement to the flow of transit during peak periods.
- Slightly improved traffic flow during peak periods
- Reduced conflicts with parked vehicles.
- No impact
- Loss of parking/loading during peak periods. Anticipated relocation of some parking / loading to nearby streets.

PROS

- Slight improvement to traffic and transit flow during peak periods.
- Slight improvement to transit schedule reliability during peak periods.
- Easy to implement, low cost.

CONS

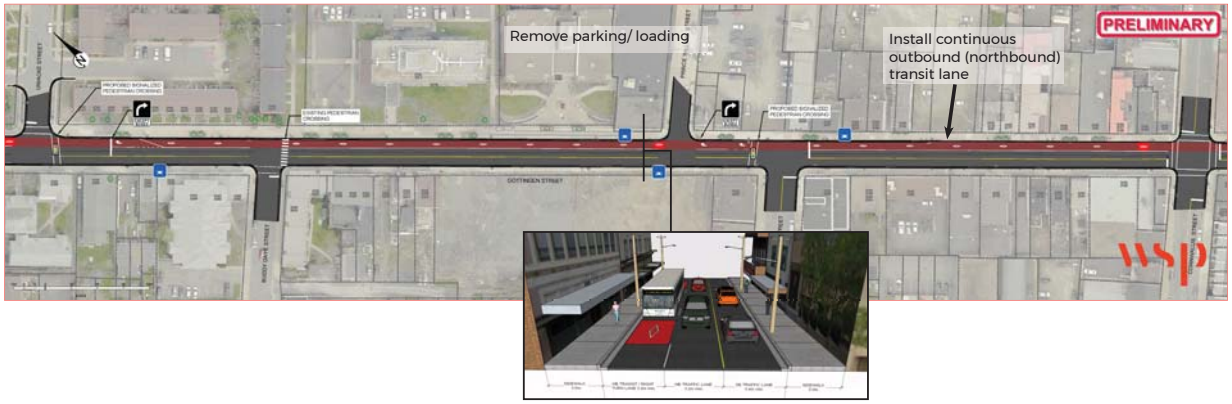
- Does not prioritize transit.
- Loss of parking / loading during peak periods.

HALIFAX

wsp

GOTTINGEN ST. - UNIACKE ST. TO CORNWALLIS ST.

OPTION 1 - HIGH INVESTMENT: CONTINUOUS OUTBOUND (NORTHBOUND) TRANSIT PRIORITY LANE



IMPACTS

- Improvements to the flow of transit in the outbound (northbound) direction.
- Slightly improved traffic flow.
- Reduced conflict with parked vehicles.
- Added signalized crossings of Gottingen St. at Cunard St. and Uniacke St.
- Full-time loss of parking / loading Anticipated relocation of some parking / loading to nearby streets

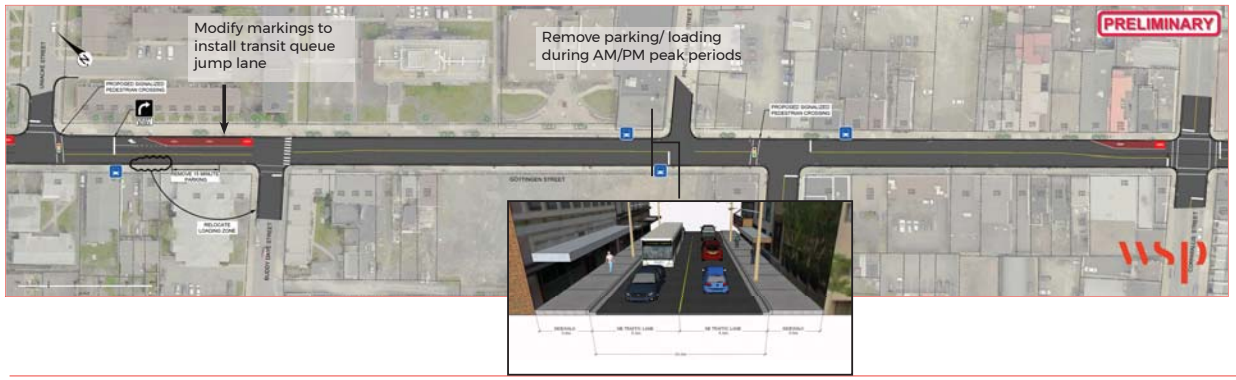
PROS

- Continuous improvement to transit flow in outbound (northbound) direction.
- Improvement to transit schedule reliability in outbound direction.
- High visibility transit priority.
- Potential to increase compliance of parking and loading restrictions.
- Signalized crosswalk will provide a higher visible crossing for pedestrians.
- Some improvement to the flow of traffic during peak periods.

CONS

- Full-time Loss of parking / loading

OPTION 2 - MEDIUM INVESTMENT: INTERMITTENT OUTBOUND (NORTHBOUND) TRANSIT PRIORITY MEASURES



IMPACTS

- Slight improvement to the flow of transit in outbound direction.
- Slightly improved traffic flow during peak periods.
- Reduced conflict with parked vehicles.
- No impact
- Loss of parking/loading during peak periods. Anticipated relocation of some parking / loading to nearby streets.

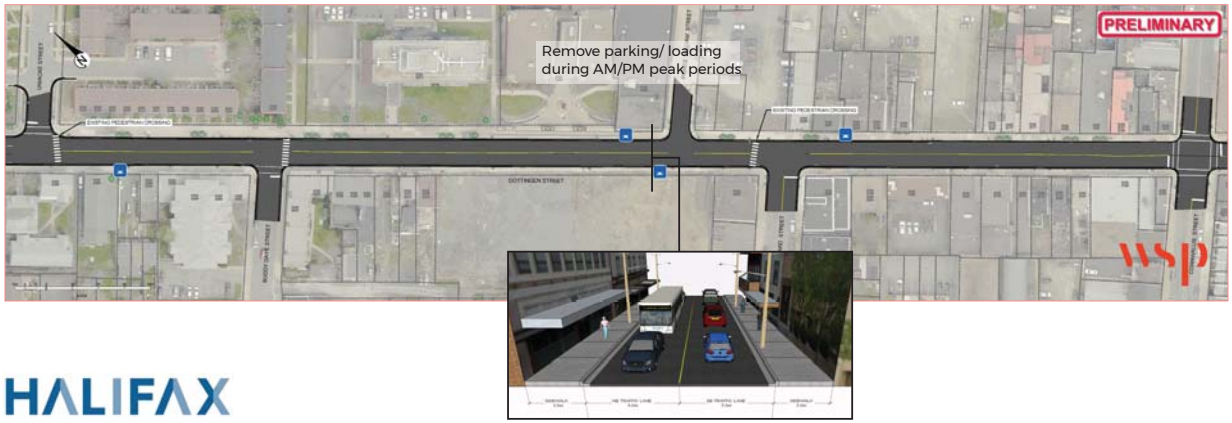
PROS

- Slight improvement to traffic and transit flow during peak periods.
- Some improvement to transit schedule reliability.
- Easy to implement, low cost.

CONS

- Not expected to provide the desired level of transit priority on this busy transit corridor.
- Loss of parking / loading during peak periods.

OPTION 3 - LOW INVESTMENT: PEAK PERIOD PARKING / LOADING / STOPPING RESTRICTIONS



IMPACTS

- Slight improvement to the flow of transit during peak periods.
- Slightly improved traffic flow.
- Reduced conflicts with parked vehicles.
- No impact
- Loss of parking/loading during peak periods. Anticipated relocation of some parking / loading to nearby streets.

PROS

- Slight improvement to traffic and transit flow during peak periods.
- Slight improvement to transit schedule reliability during peak periods.
- Easy to implement, low cost.

CONS

- Does not prioritize transit
- Loss of parking / loading during peak periods

HALIFAX

wsp

GOTTINGEN ST. - NORTH ST. TO UNIACKE ST.

OPTION 1 - HIGH INVESTMENT: CONTINUOUS OUTBOUND (NORTHBOUND) TRANSIT PRIORITY LANE

IMPACTS

- Improvements to the flow of transit in the outbound (northbound) direction.
- Impacts right-turn movement toward Macdonald Bridge.
- Reduced conflict with parked vehicles.
- Added signalized crossings of Gottingen St. at Uniacke St.
- Full-time loss of parking / loading. Anticipated relocation of some parking / loading to nearby streets.

PROS

- Continuous improvement to transit flow in outbound (northbound) direction.
- Improvement to transit schedule reliability in outbound direction.
- High visibility transit priority.
- Signalized crosswalk will provide a higher visible crossing for pedestrians.

CONS

- Full-time Loss of loading.

OPTION 2 - MEDIUM INVESTMENT: INTERMITTENT OUTBOUND (NORTHBOUND) TRANSIT PRIORITY MEASURES

IMPACTS

- Slight improvement to the flow of transit in outbound (northbound) directions.
- Impacts right-turn movement toward Macdonald Bridge.
- No impact.
- Added signalized crossings of Gottingen St. at Uniacke St.
- No parking on section modified to no stopping during peak periods.

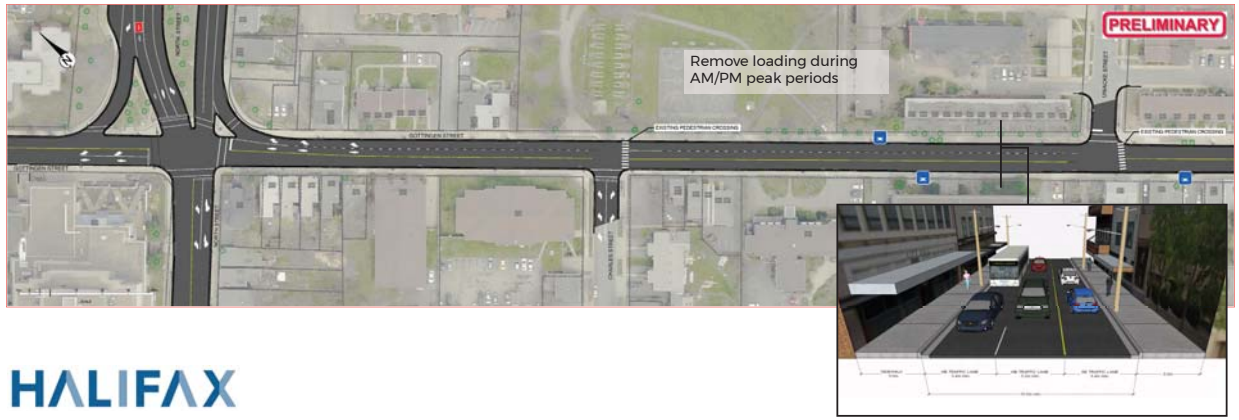
PROS

- Slight improvement to traffic and transit flow during peak periods.
- Some improvement to transit schedule reliability.
- Easy to implement, low cost
- Signalized crosswalk will provide a higher visible crossing for pedestrians.

CONS

- Not expected to provide the desired level of transit priority on this busy transit corridor.
- Loss of loading during peak periods.

OPTION 3 - LOW INVESTMENT: PEAK PERIOD PARKING / LOADING / STOPPING RESTRICTIONS



IMPACTS

- No major impact to this section of Gottingen Street.
- No major impact.
- No impact.
- No impact.
- No parking on section modified to no stopping during peak periods.

PROS

- Easy to implement, low cost.

CONS

- Does not prioritize transit.
- Loss of loading during peak periods.

HALIFAX

wsp

Bayers Road / Gottingen Street Transit Priority Corridors

Public Feedback Survey Summary

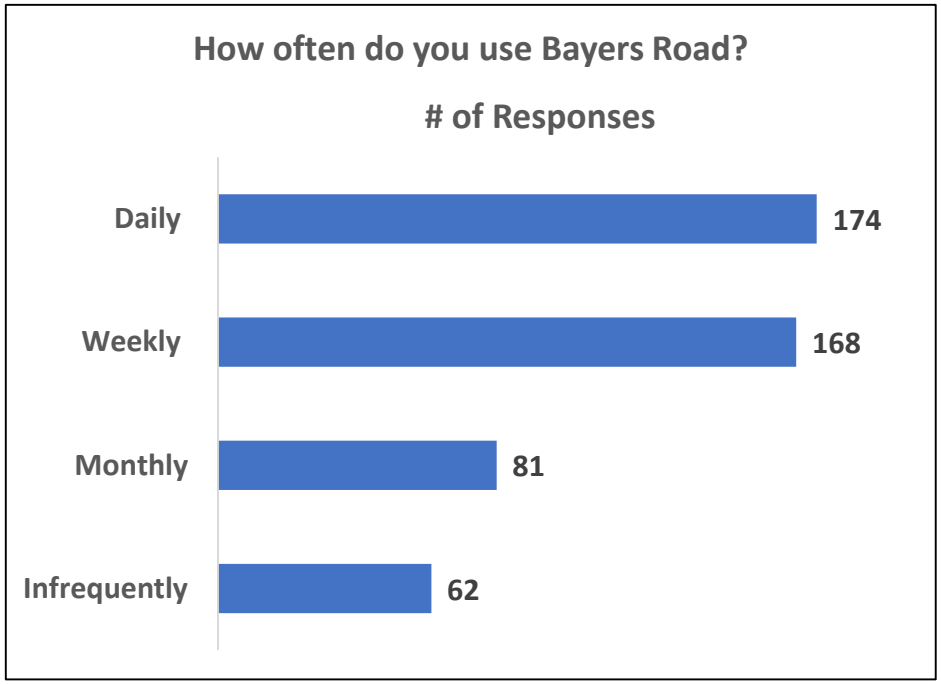
October-19-17

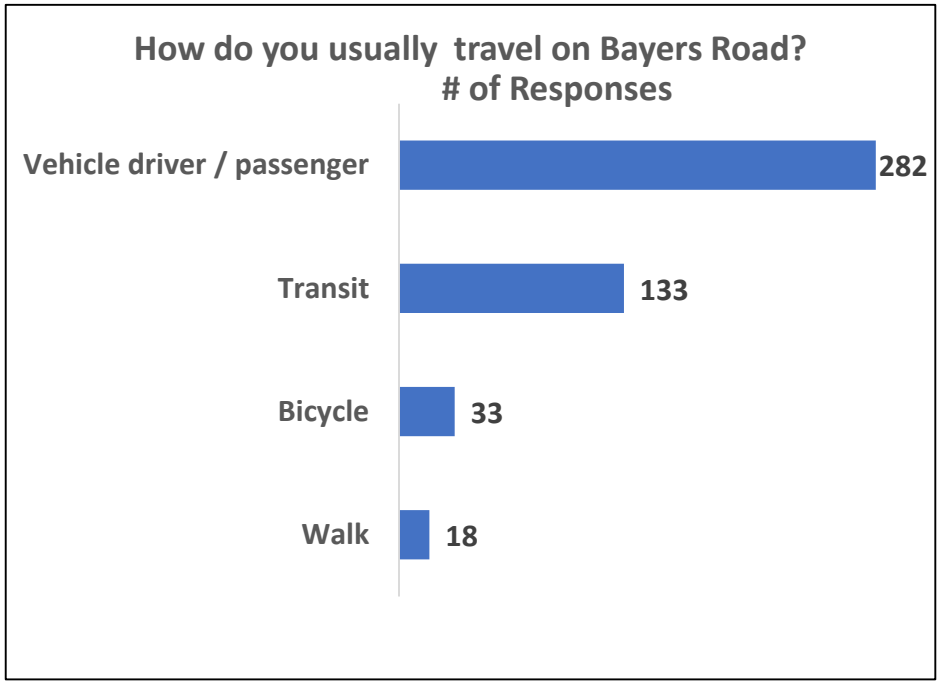
Bayers Road

Shape Your City Online Survey	469
Paper Survey	19
Total Participants	**488**

HALIFAX

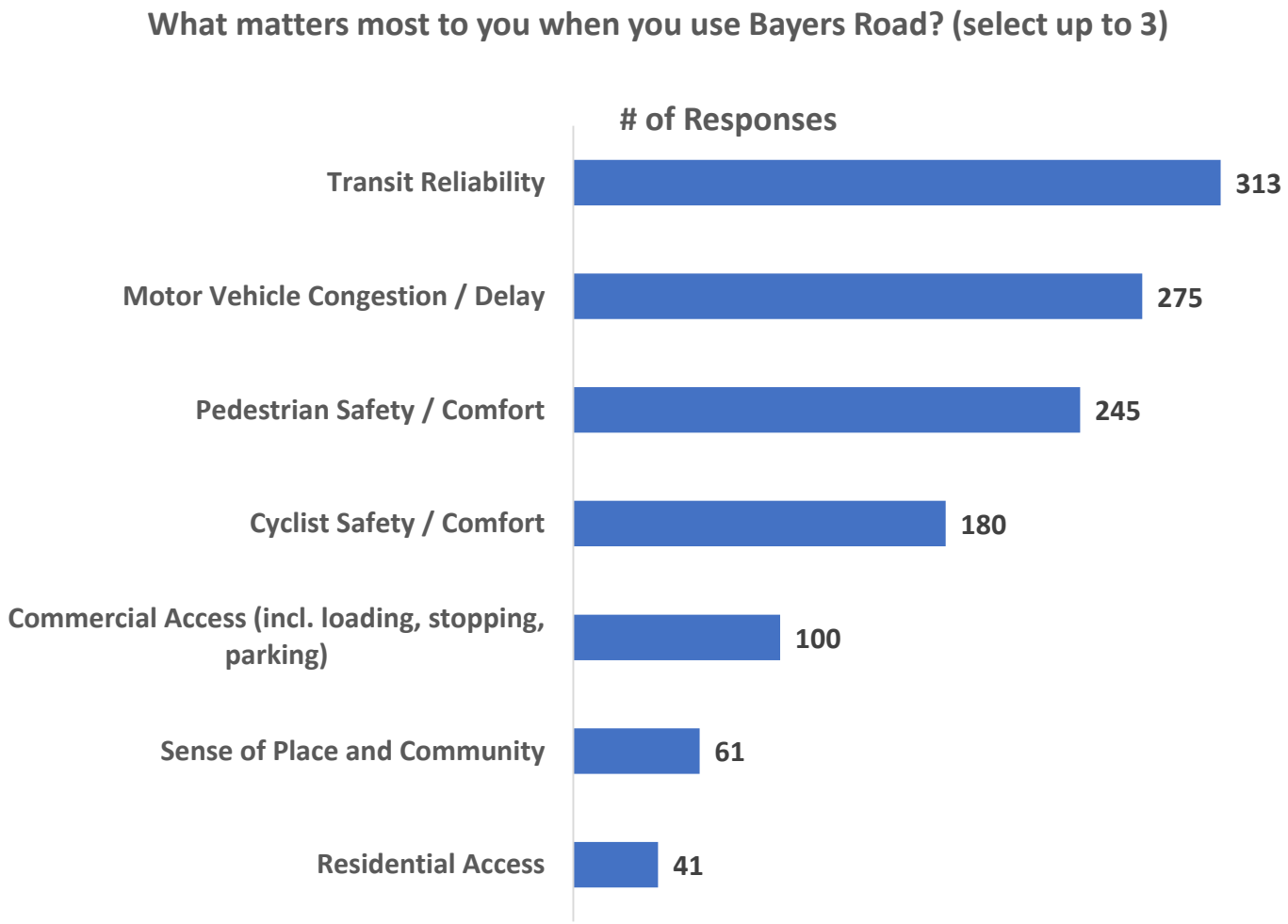
Bayers Road





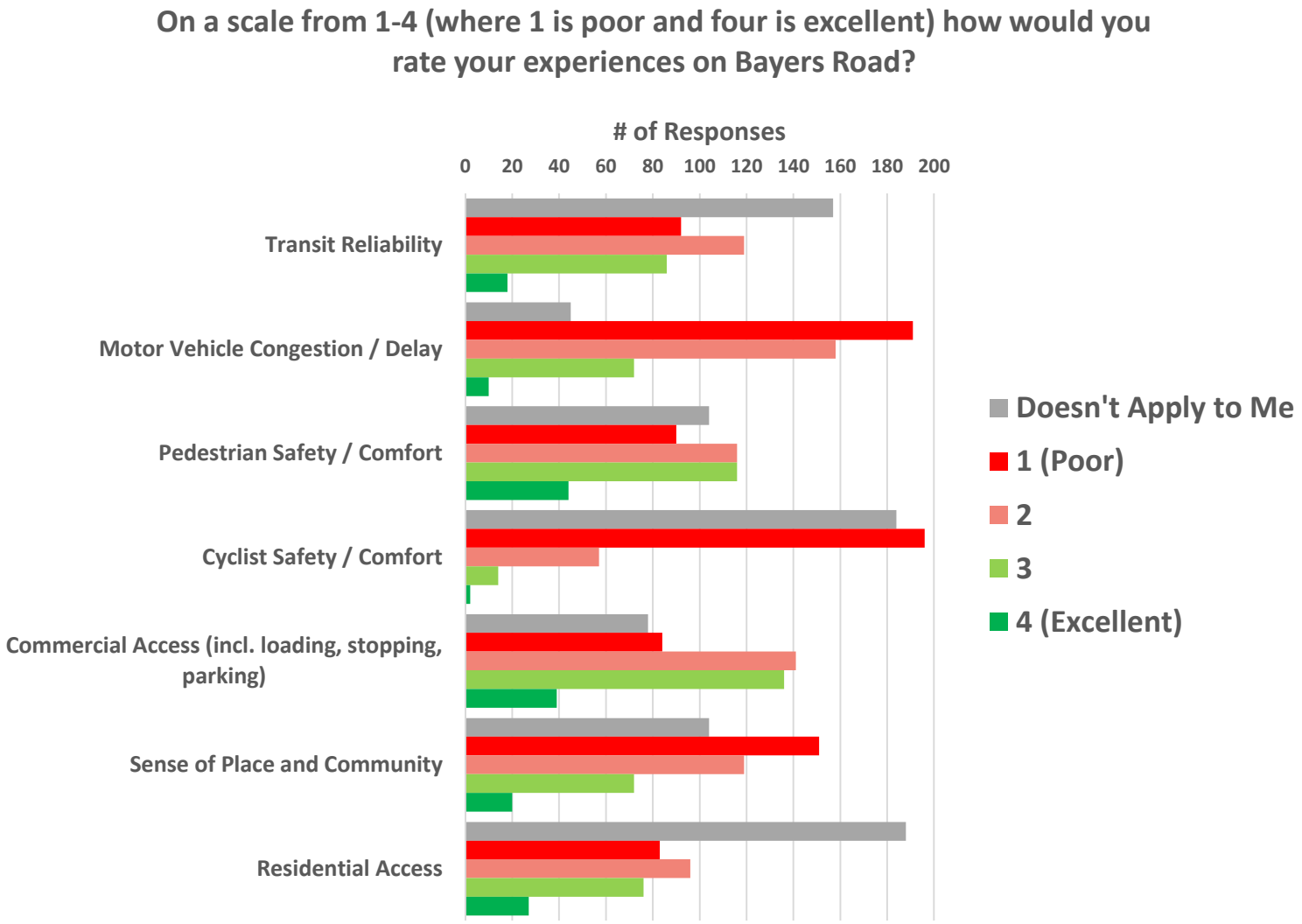
HALIFAX

Bayers Road



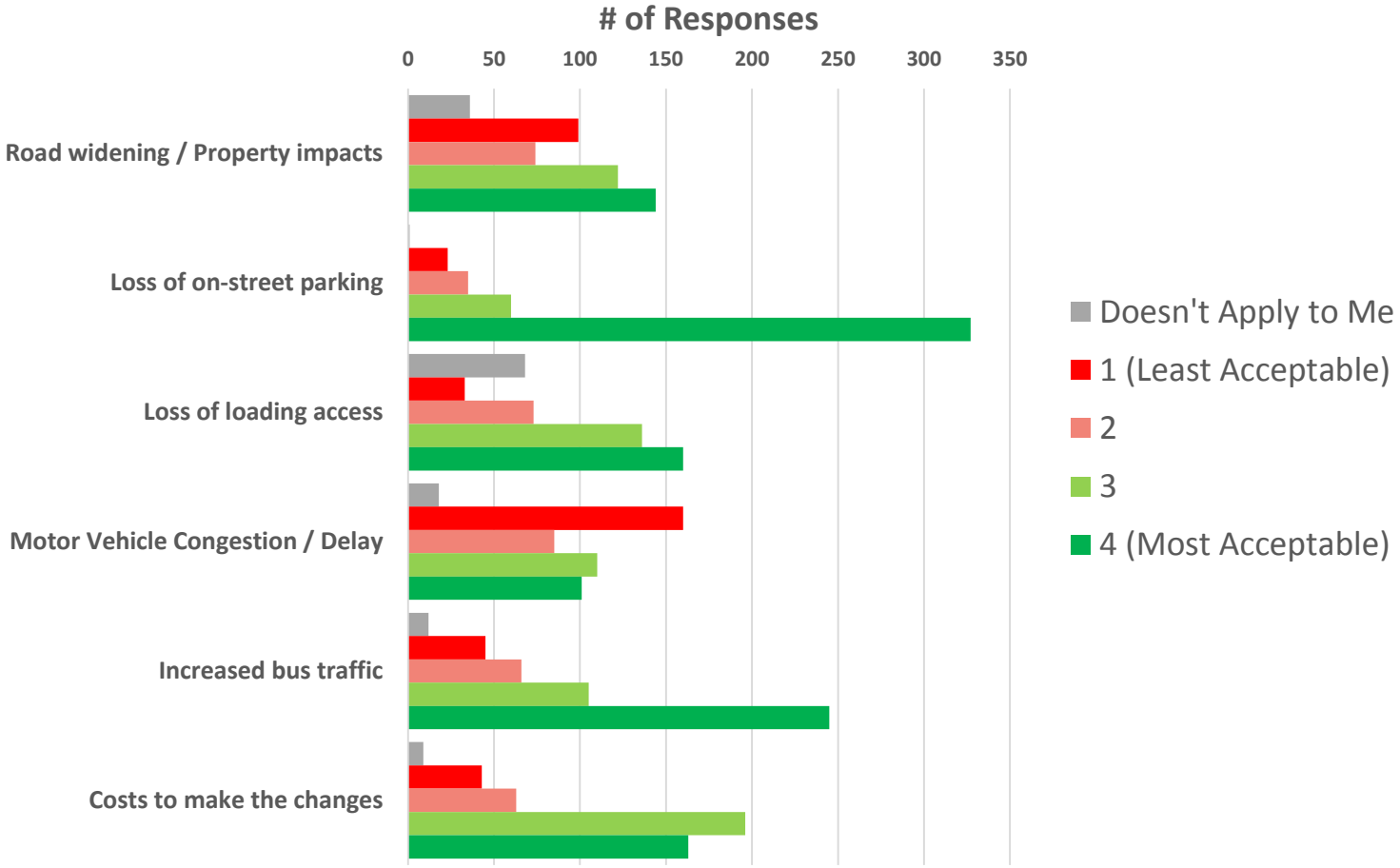
HALIFAX

Bayers Road


On a scale from 1-4 (where 1 is poor and four is excellent) how would you rate your experiences on Bayers Road?
# of Responses
0
20
40
60
80
100
120
140
160
180
200
Transit Reliability
Motor Vehicle Congestion / Delay
Pedestrian Safety / Comfort
Cyclist Safety / Comfort
Commercial Access (incl. loading, stopping, parking)
Sense of Place and Community
Residential Access
Doesn't Apply to Me
1 (Poor)
2
3
4 (Excellent)

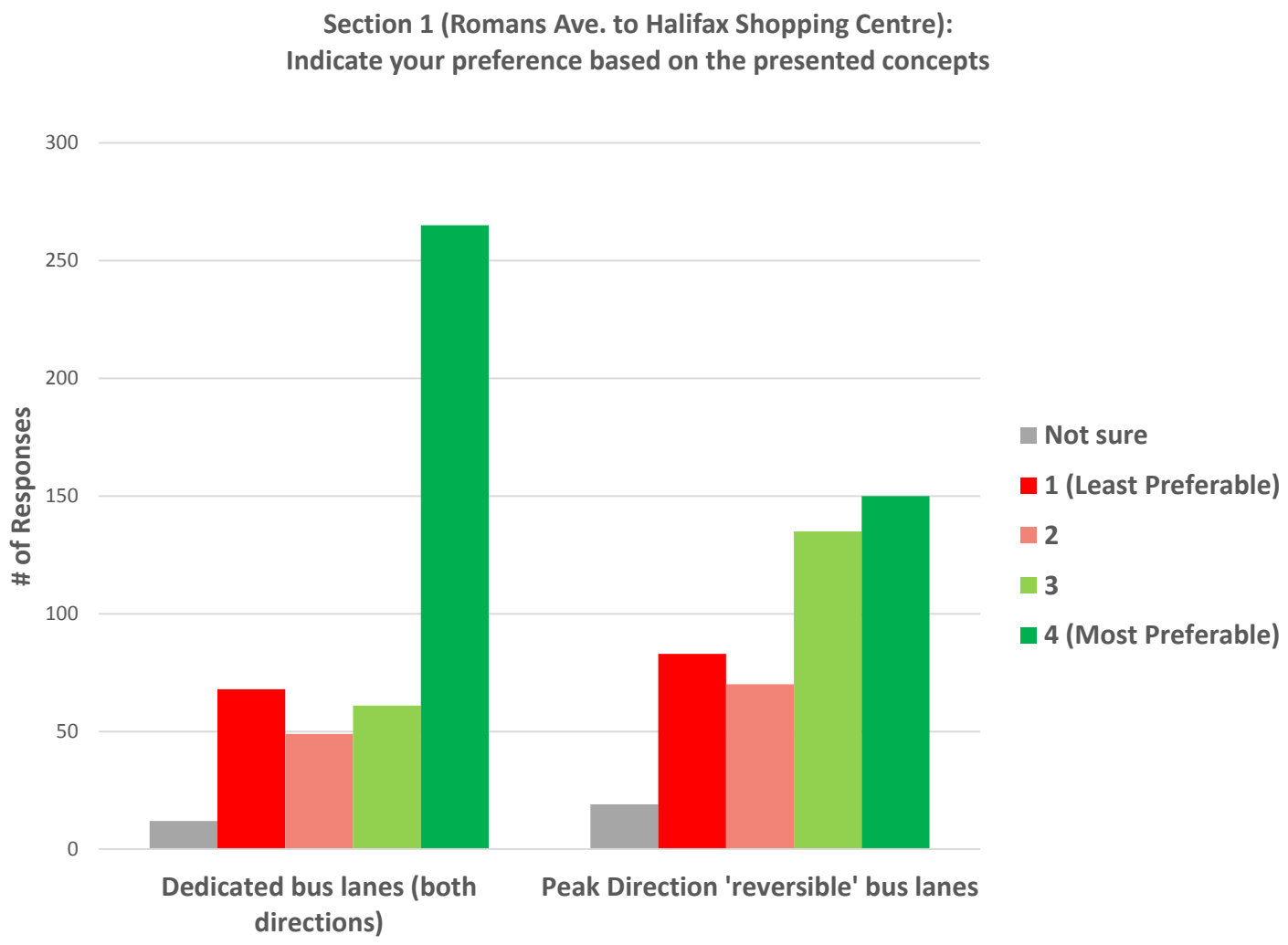
Bayers Road

The addition of transit priority lanes on Bayers Road may require trade-offs in some locations. How acceptable are the following potential trade-offs?



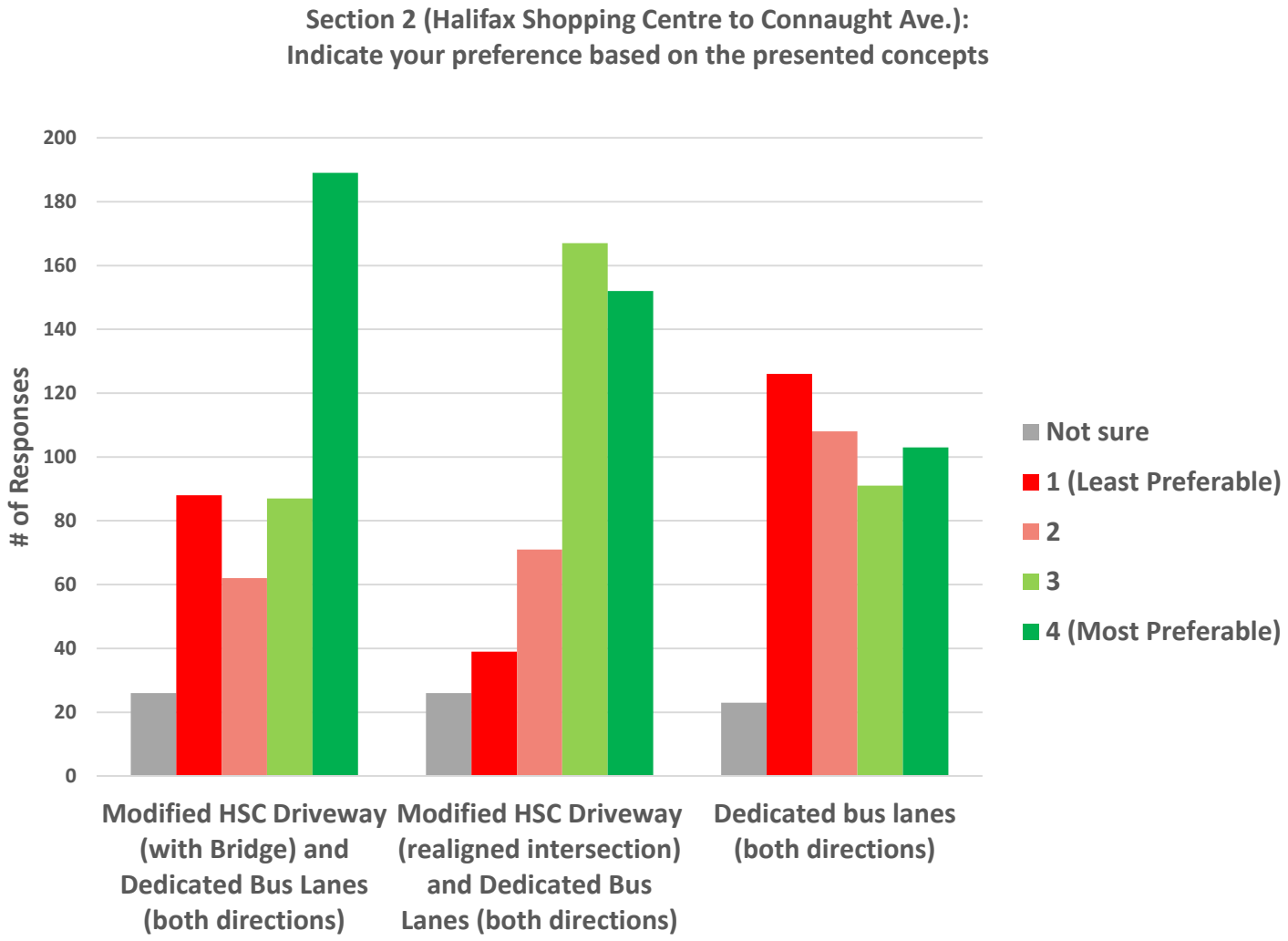
HALIFAX

Bayers Road



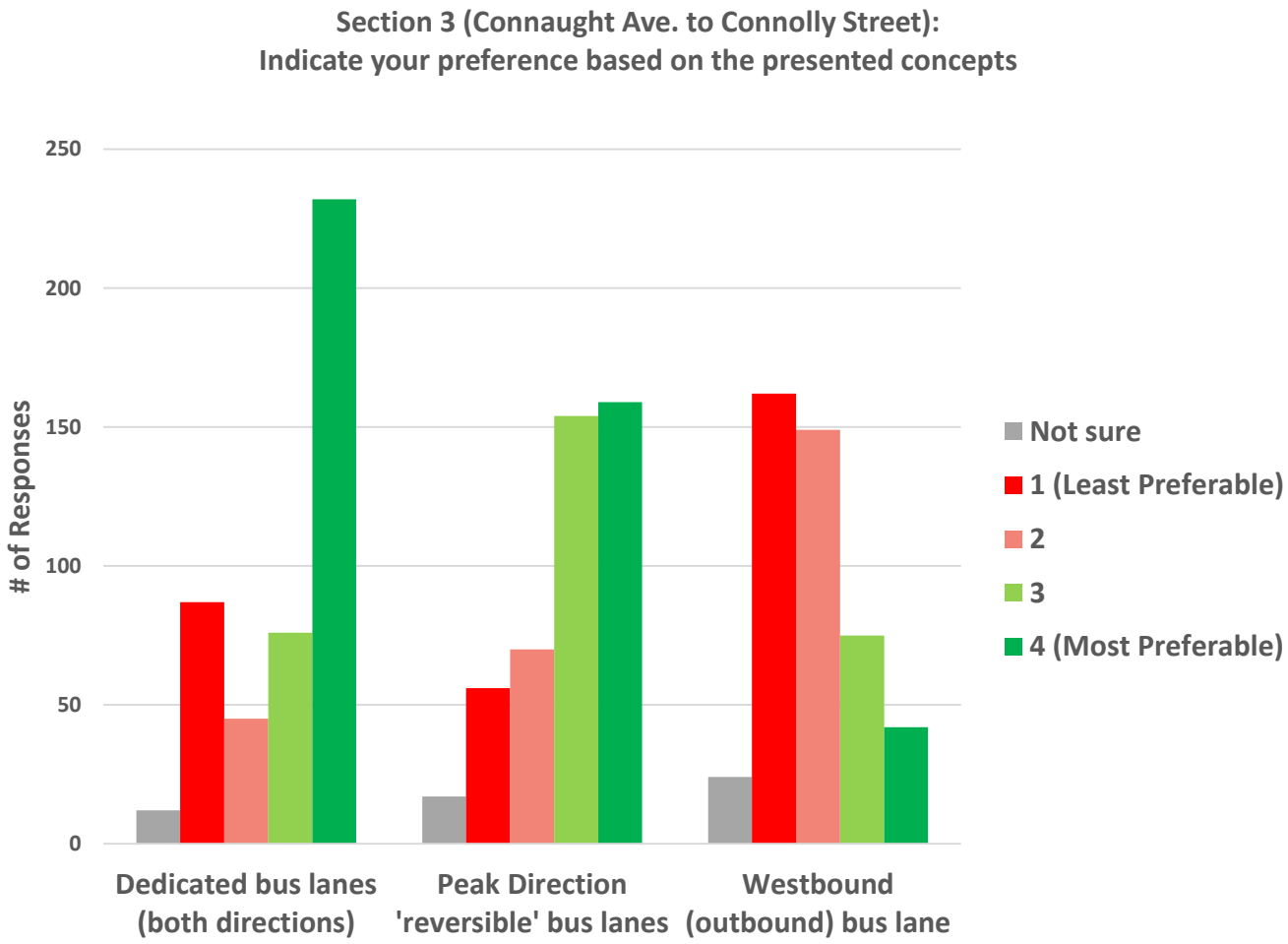
HALIFAX

Bayers Road



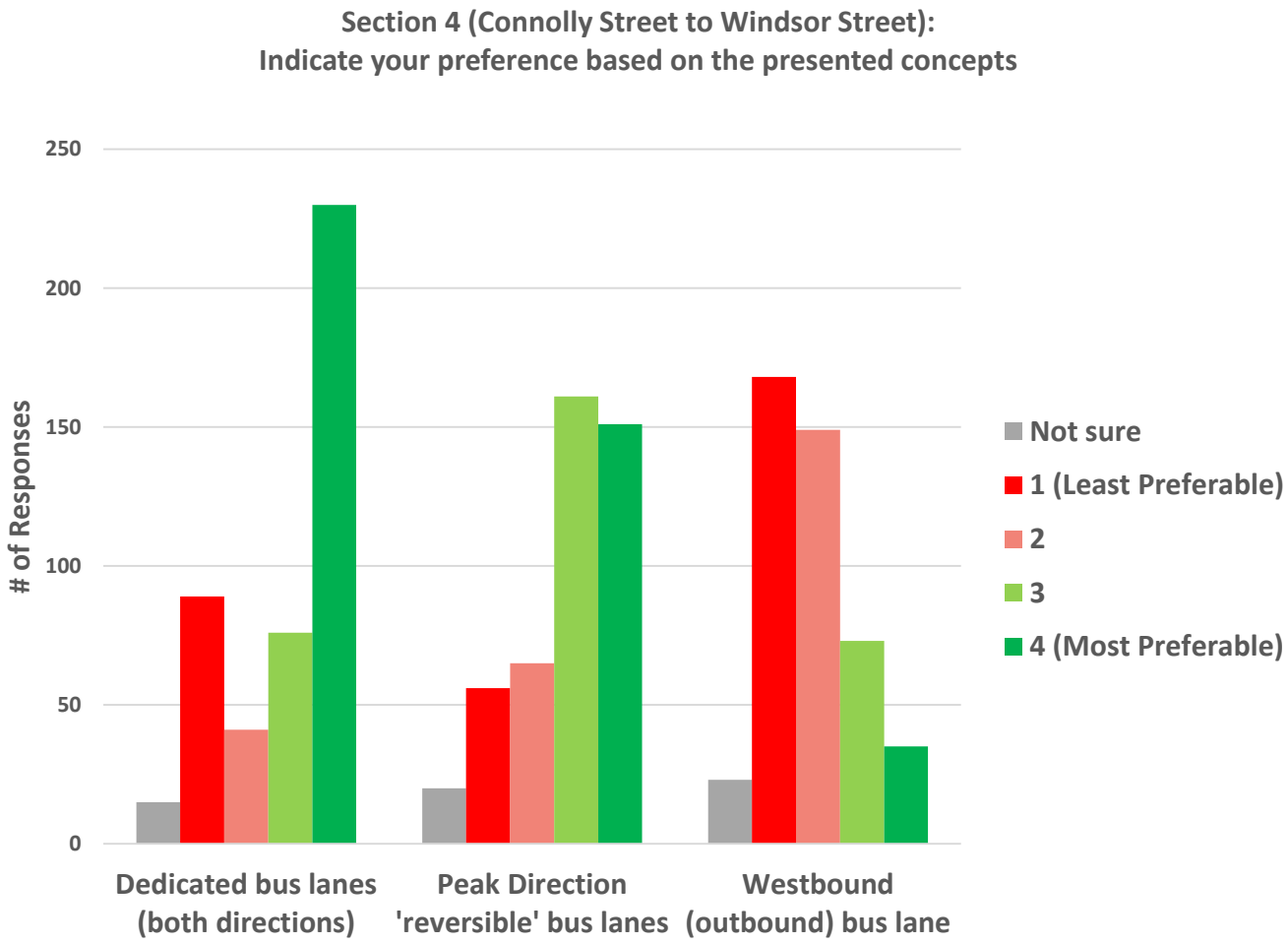
HALIFAX

Bayers Road



HALIFAX

Bayers Road

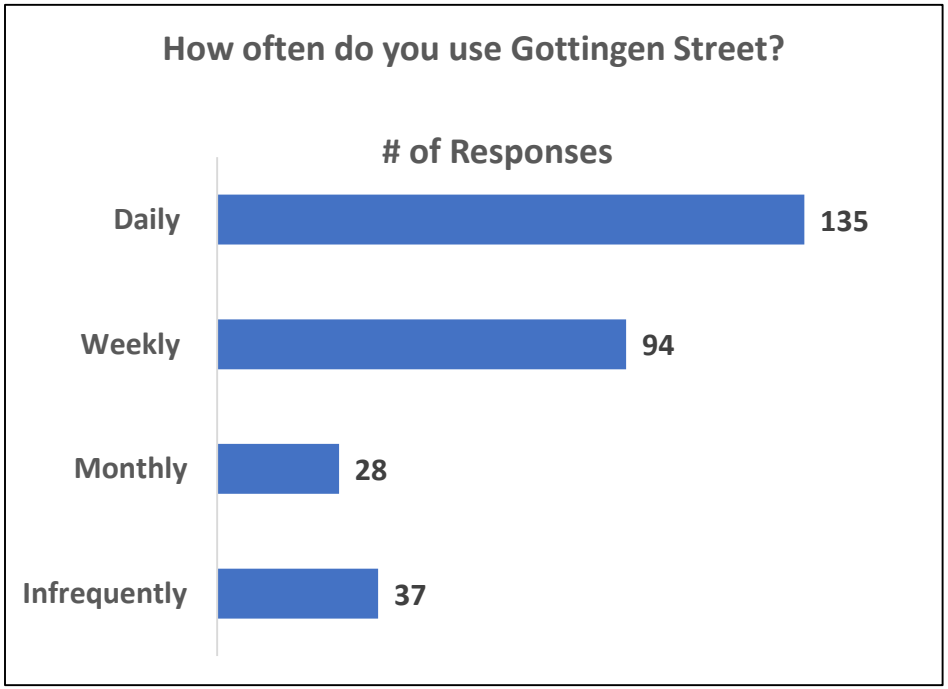


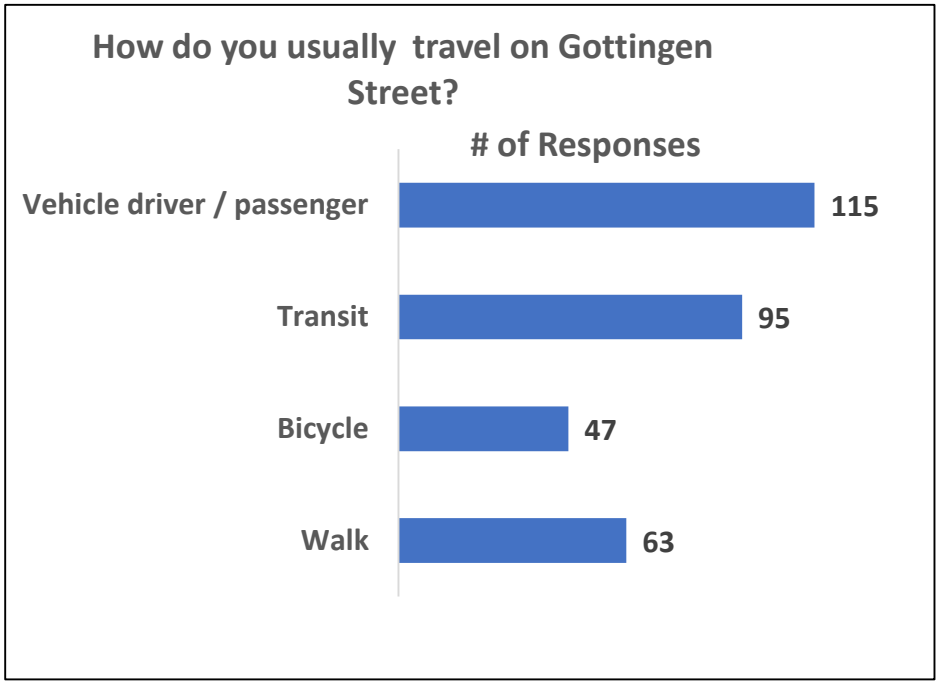
HALIFAX

Gottingen Street

Shape Your City Online Survey	273
Paper Survey	23
Total Participants	**296**

Gottingen Street



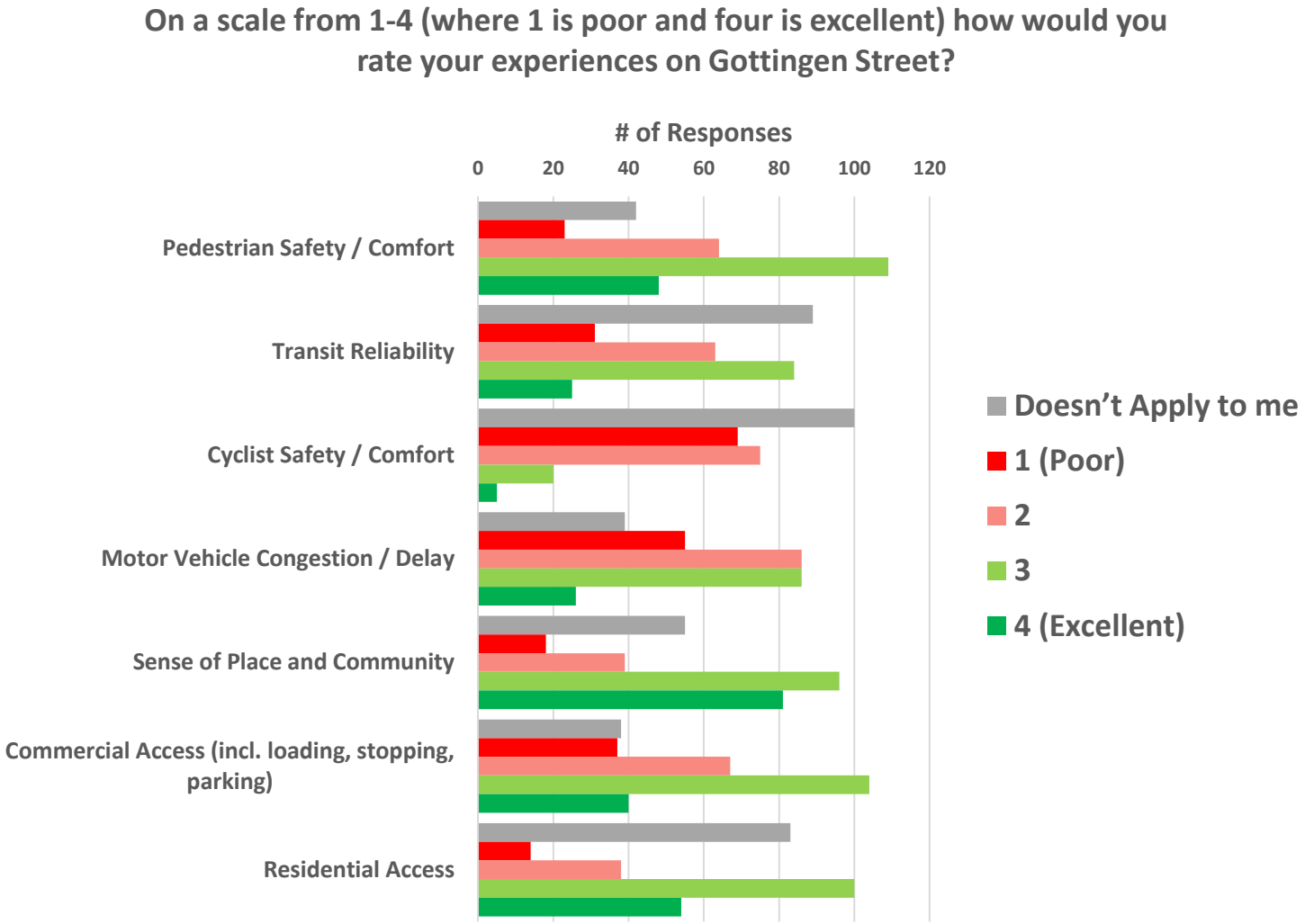


HALIFAX

Gottingen Street

HALIFAX

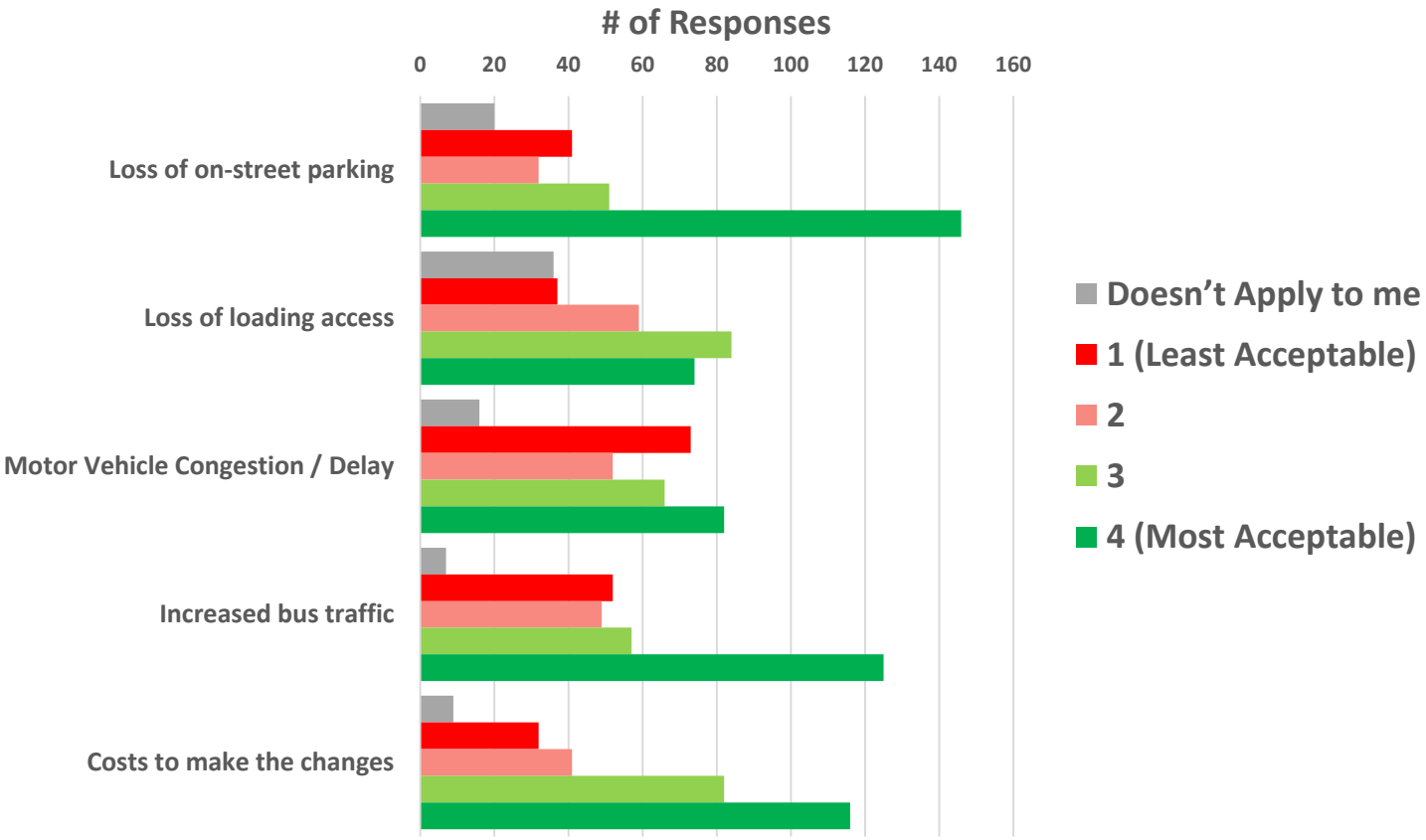
Gottingen Street



HALIFAX

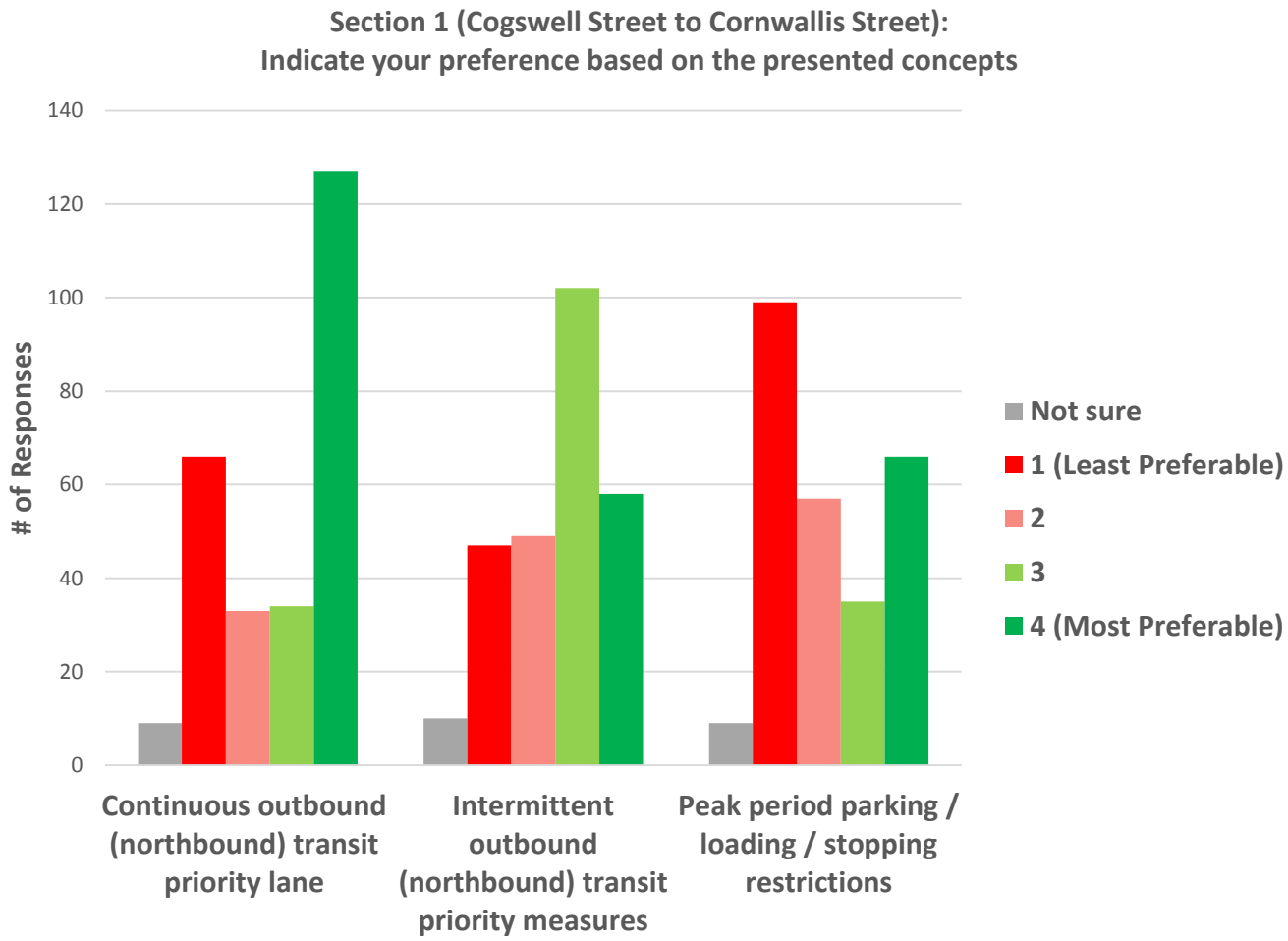
Gottingen Street

The addition of transit priority lanes on Gottingen Street may require trade-offs in some locations. How acceptable are the following potential trade-offs?



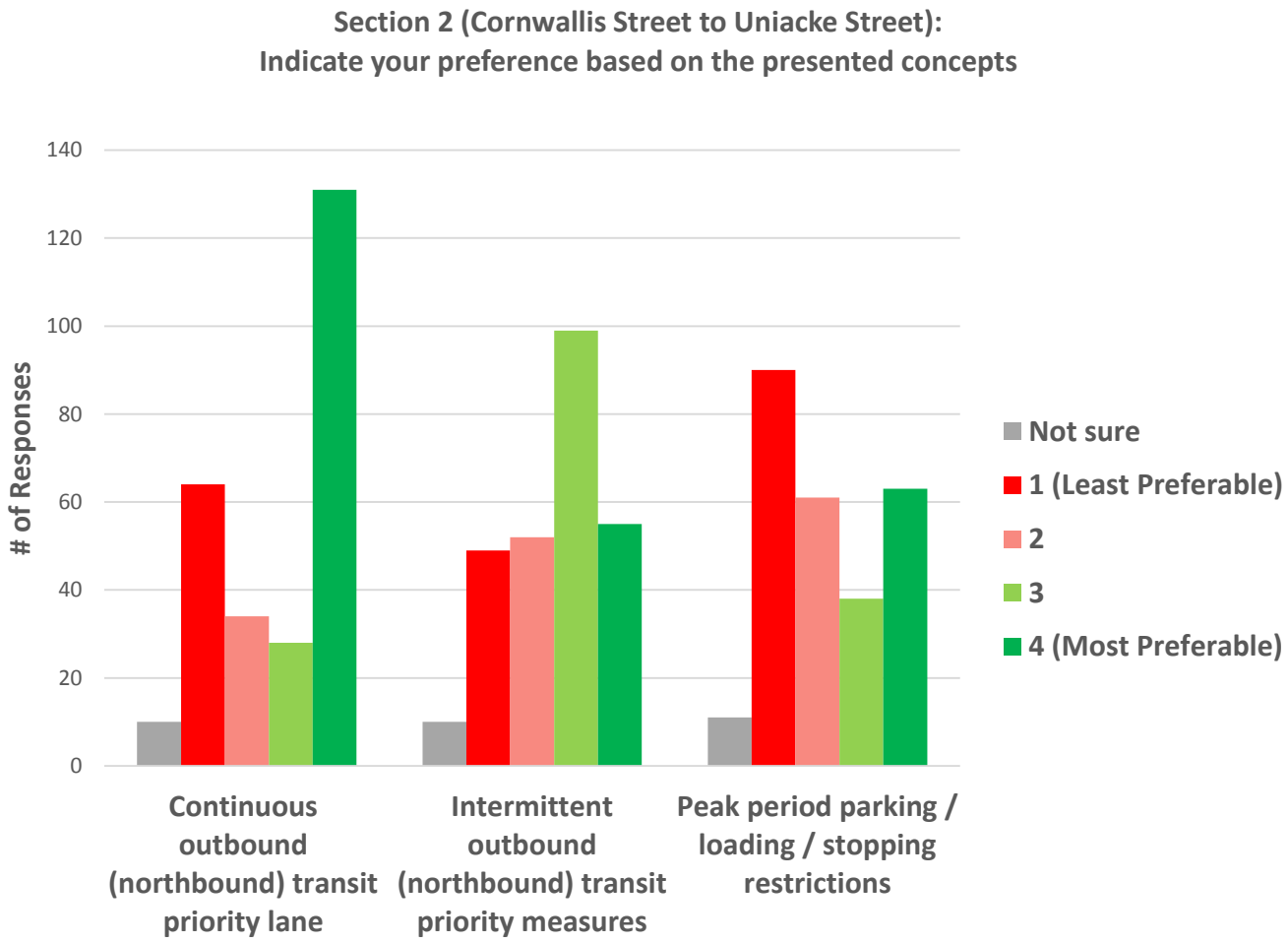
HALIFAX

Gottingen Street



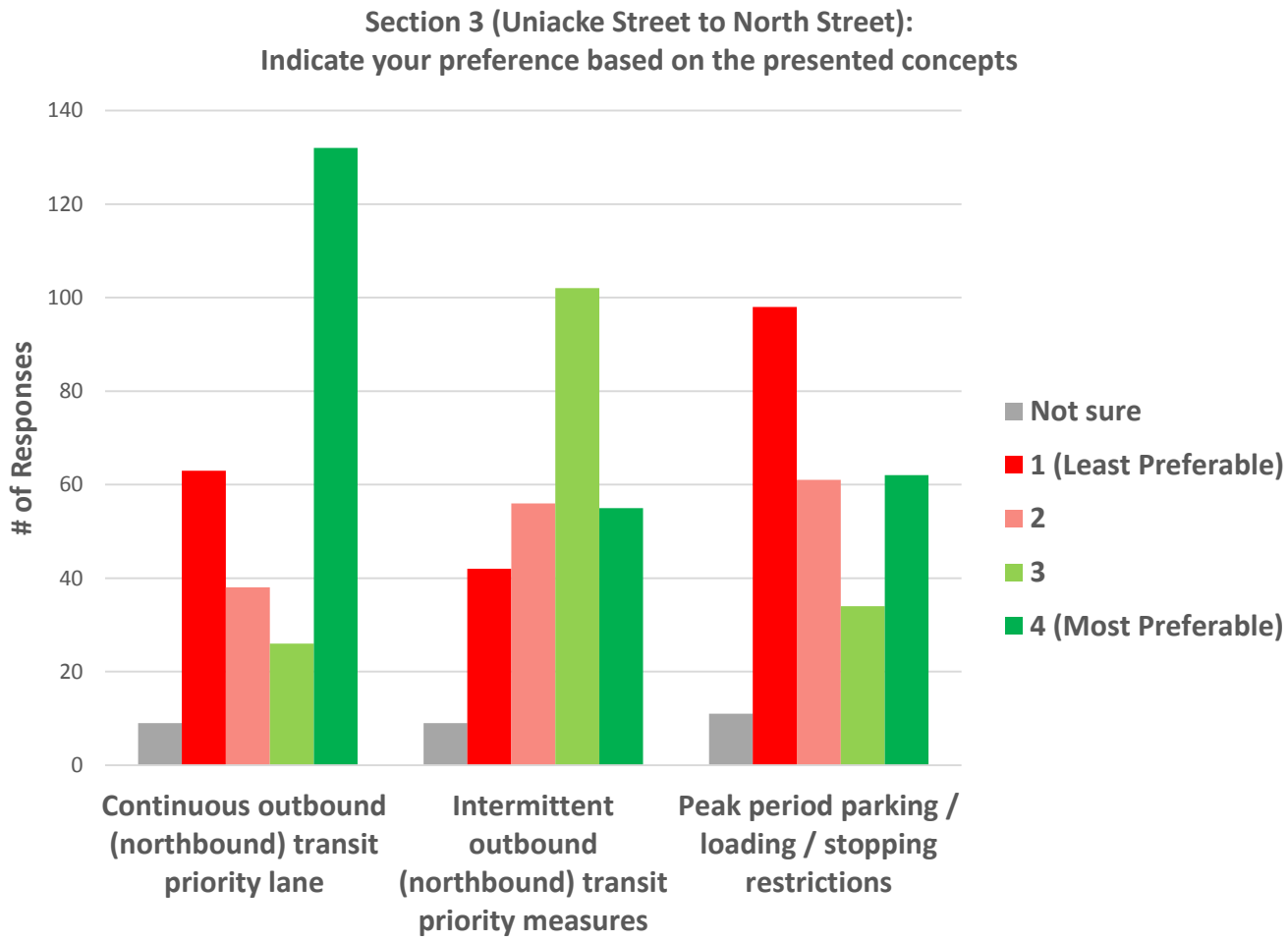
HALIFAX

Gottingen Street



HALIFAX

Gottingen Street



HALIFAX

HALIFAX

HALIFAX REGIONAL MUNICIPALITY

HALIFAX TRANSIT PRIORITY CORRIDORS – GOTTINGEN STREET AND BAYERS ROAD

JANUARY 2018

Project No. 171-09619

wsp

TABLE OF CONTENTS

APPENDICES

1 INTRODUCTION AND BACKGROUND

1.1 TRANSIT

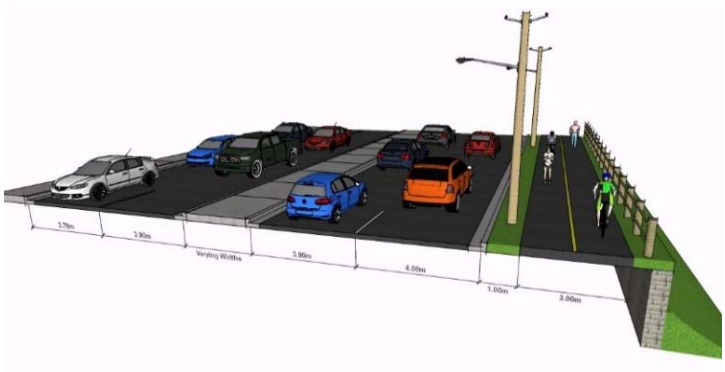
Recent and ongoing policy development efforts have made improvements to Halifax's transit service a key priority for the Municipality. Specifically, Halifax Transit's *Moving Forward Together Plan* (adopted by Regional Council in April 2016) includes bold moves that aim to improve transit service levels through increased priority, enhanced reliability, and reduced travel time. The bold moves are being made in support of the following four Council-endorsed '*Moving Forward Principles*':

1. Increase the proportion of resources allocated towards high ridership services.
2. Build a simplified transfer based system.
3. Invest in service quality and reliability.
4. Give transit increased priority in the transportation network.

Among the key initiatives that the Municipality is considering for transit upgrades are Transit Priority Measures (TPMs) – strategically located street and intersection upgrades that provide priority for the movement of buses. TPMs provide opportunities to make notable improvements to transit operation, and can be particularly effective in locations where right-of-way (ROW) constraints limit the ability to implement more dedicated facility options. When used effectively, TPMs can provide significant network benefits to transit operation that can stem from time savings of as little as a few seconds at a time.

Building on HRM's recent success of implementing TPMs at various locations, the Municipality is interested in investigating corridor-level transit priority upgrades that satisfy specific recommendations of the *Moving Forward Together Plan* including two "critical locations" that were identified for transit priority measures: **Bayers Road** and **Gottingen Street**. In particular it has indicated an "*urgent need for Transit Priority Measures in the Bayers Road corridor in order to provide reliable service to transit users.*"

1.2 ACTIVE TRANSPORTATION (AT)



Active Transportation Connection Study (WSP, 2016) identified alternatives for a multi-use AT facility that would provide a formal connection between the COLT (at Joseph Howe Drive) and George Dauphinee Avenue. That report recommended an offstreet AT greenway on the south side of Bayers Road be provided but identified complications with right-of-way requirements and the signalized crossings of the Halifax Shopping Centre Driveways.

At the outset of this current study, HRM staff requested that consideration of an offstreet greenway south of Bayers Road between the study limits at Romans Avenue and George Dauphinee Avenue be included in the functional designs for all options through this segment.

1.3 STUDY AREA

The Study Area for this project includes the following corridors (shown in Figure 1-1):

1. Gottingen Street: North Street to Cogswell Street; and,
2. Bayers Road: Romans Avenue to Windsor Street.

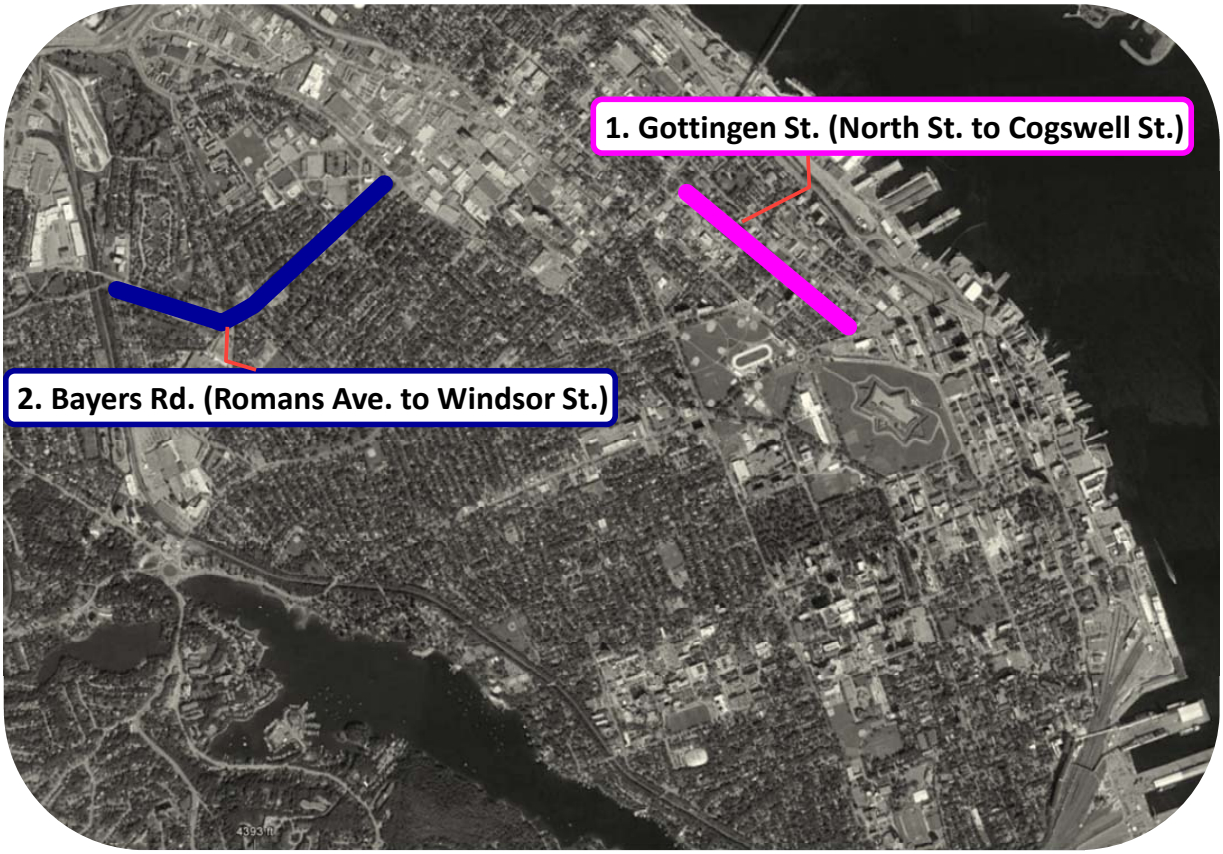


Figure 1-1 – Study Area Corridors

1.4 STUDY OBJECTIVES

The primary goal of this assignment is to develop and evaluate functional design options for transit priority along the study area corridors. Specific project objectives include:

1. Complete a detailed investigation of existing conditions within the Study Areas, including topographic survey and establishment of the functional operations of each street (i.e. traffic operation, transit delay, parking, loading, etc.);
2. Develop an understanding of existing and projected multimodal transportation demands;
3. Prepare functional design options and Class D Cost Estimates for each proposed option along each transit priority corridor;
4. Engage with key HRM internal stakeholders, external stakeholders, and the general public to identify the relevant constraints and obtain feedback on design options;
5. Complete assessments for each of the functional design options that focus on transit operational benefits, intersection performance, parking / curb access, and road safety considerations;
6. Prepare a design report that documents background information, summarizes key design assumptions and rationale, and provides comparative evaluation for each option.

2 OVERVIEW OF EXISTING OPERATIONS

2.1 TRAFFIC CONGESTION

Traffic congestion along the considered corridors has become an increasing concern in recent years. Long delays and queues have been observed throughout the study area, particularly westbound on Bayers Road during the PM peak period where travel times for traffic between Windsor Street and Connaught Avenue (a distance of approximately 800 metres) have been observed to exceed 15 minutes on a typical weekday. These long queues and high delays have led to shortcutting concerns in several adjacent residential neighbourhoods.

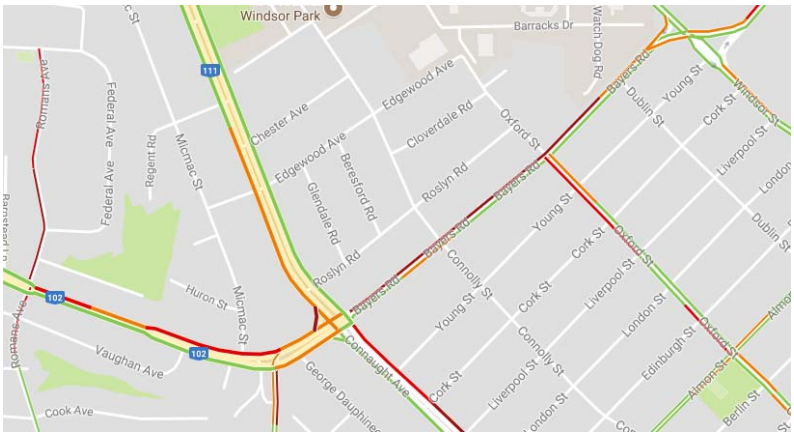


Figure 2-1 – Google Traffic Maps: 4:30 PM, Tuesday October 17, 2017

Moving Forward Together Plan (Halifax Transit, 2016) identifies the congestion on Bayers Road as a particular concern and recommends rerouting Transit Route #1 (Spring Garden) onto Roslyn Road, a local street, during the PM peak period "*in order to maintain schedule adherence*".

2.2 DATA COLLECTION & REVIEW

Significant data were collected at the outset of the project to develop an understanding of the existing topographic and traffic, transit, and active transportation demand along the considered corridors. The below sections summarize the methodology and results of this data collection.

2.2.1 TOPOGRAPHIC SURVEY AND GIS DATA

WSP's survey team conducted a detailed topographic survey of the existing terrain of the corridors through the Study Area including the approach streets and abutting properties. The survey located, using real world coordinates, all relevant existing infrastructure including general site grades, curbs, power / communications systems, trees, and any other features that may affect the proposed designs. The data were imported into AutoCAD drawings for use as the topographic base for the design exercise.

The topographic field survey has been supplemented with HRM supplied GIS data and aerial imagery to identify the property boundaries and HRM right-of-way limits within the study area.

2.2.2 TRAFFIC VOLUMES

Intersection turning movement counts (collected between 2014 and 2016) and existing traffic signal timings for key study area intersections were provided by HRM Traffic Management for use in the review of existing traffic characteristics and analysis of intersection performance. HRM Traffic Management also provided historical 24-hour machine counts along each corridor for consideration of historical and anticipated growth trends.

GROWTH TRENDS

Traffic volumes collected by HRM along each corridor were analyzed in order to develop an understanding of traffic growth trends. Results (See Figure 2-2) do not indicate a clear growth trend for traffic volumes on study area routes.

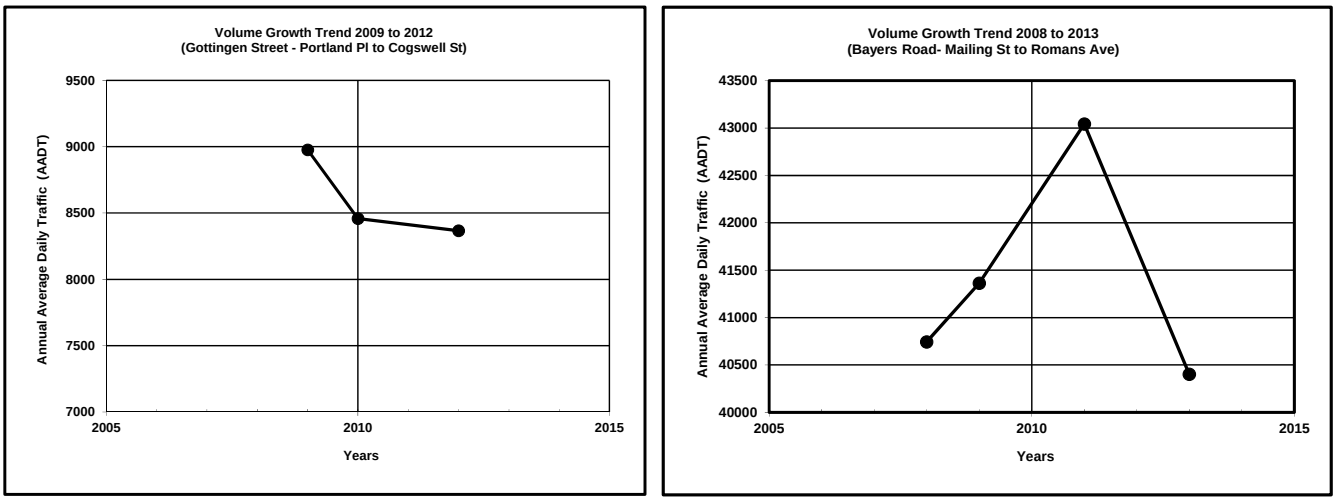


Figure 2-2 – Traffic Volume Growth Rates – Gottingen Street and Bayers Road

DESIGN HOURLY VOLUMES

Design hourly volumes were developed using the intersection turning movement count data collected by HRM Traffic Management. Based on a comparison of the count data with historical turning movement and machine count data (also provided by HRM), the intersection count data appear to be representative of typical conditions.

Given the lack of a clear historical trend of volume growth along these routes, the design hourly volumes have been estimated using the observed AM and PM peak hour volumes with no additional growth factors. Increased growth of traffic volumes would increase congestion in the analysis, increasing the need for transit priority.

2.2.3 TRANSIT DATA

Transit vehicle volumes and ridership data were provided by Halifax Transit for each existing transit route within the study area. No growth factor has been applied to the transit ridership or bus volume data. Additional transit travel time data were provided by Halifax Transit for buses along Gottingen Street.

Since there is some uncertainty of planned frequency for some of the future routes identified in *Moving Forward Together Plan* (Halifax Transit, 2016) and because ridership forecasts for these routes were not available for this project, transit vehicle and ridership volumes for existing routing were used in the analysis. It is recognized that each of the study area roads have been identified by Halifax Regional Council as Transit Priority Corridors and it expected that transit ridership and bus volumes will likely increase, particularly with the implementation of corridor level transit priority measures.

2.2.4 PEDESTRIANS AND BICYCLISTS

Available pedestrian and bicycle volume data for the study area were provided by HRM Traffic Management.

2.2.5 PARKING

Field investigation was completed by WSP to inventory the location of existing parking along each of the studied corridors. Data on parking utilization were not available.

2.2.6 ROAD SAFETY

Road safety is an important component of any design, including transit facilities. A literature review of available road safety research was completed for this project to consider the collision history along different types of transit facilities. In conducting the review, several studies were found that provided collision data for different types of transit facilities, however, no such studies were found that provided reliable data within the Canadian or American context. Most of the available research used data from Mexico, South America, India, and Australia.

Sources:
http://www.wrirosscities.org/sites/default/files/Traffic-Safety-Bus-Priority-Corridors-BRT-EMBARQ-World-Resources-Institute.pdf

http://trrjournalonline.trb.org/doi/pdf/10.3141/2402-02

There are several types of lanes in Canada that are used by transit. The most common types are summarized below:

Transit Lane Type	Description	Results of Literature Safety Review
Mixed Traffic	Transit vehicles travel in mixed use lanes and navigate congestion with other road users. This is considered the baseline scenario and represents the existing conditions on study area streets.	
Curbside Bus Lanes	The curb lane can be designated as a transit lane for the same travel direction. 	The conversion of conventional bus service to bus priority with queue jump lanes and transit signal priority was found to reduce total collisions in Melbourne, Australia by 11% while injury collisions were reduced by 25%. http://www.wrirosscities.org/sites/default/files/Traffic-Safety-Bus-Priority-Corridors-BRT-EMBARQ-World-Resources-Institute.pdf
Median Bus Lanes	 Median bus lanes provide a designated transit lane in the centre of the street. Stops are provided at specific points and left turns are only permitted at signalized intersections with protected only phases, eliminating transit conflict with turning vehicles.	The literature review identified several projects where median bus lanes offered significant safety benefits overall when compared to other transit facility types, due to reduced vehicle conflict points with vehicles. Although benefits may be realized, careful consideration of left turns and pedestrian crossings and overall road width are required.

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3 PROJECT APPROACH / FRAMEWORK

3.1 DESIGN OBJECTIVES / CONSIDERATIONS

The design objective for this project is to provide priority for transit along each corridor while also considering active transportation, traffic operations (including heavy vehicles) as well as the impact to parking and adjacent properties. The considerations are summarized in Table 3-1.

Table 3-1 – Project Considerations

Factor	Evaluation Considerations
Halifax Transit	Efficient movement of buses through the study corridors is a key consideration of this project. Design options have reviewed the ability of buses to navigate through the intersections and along the corridors with consideration given to the estimated and observed delays under existing conditions and the potential to improve transit operation through transit priority.
Active Transportation (Pedestrians / Cyclists)	Accommodation of active transportation is very important to HRM and the provision of sidewalks and safe street crossings is an important consideration. Bayers Road in particular has been identified as a candidate for an active transportation greenway in the HRM AT plan. Evaluation of each design option based on pedestrian and cyclist accommodation will focus on the extent to which key inputs such as pedestrian / cyclist exposure to vehicular traffic (i.e. crossing distances) are expected to change with implementation of each option.
Vehicular Traffic	Both Bayers Road and Gottingen Street in the project study area are classified as arterial streets with Bayers Road serving as a key truck route to Peninsular Halifax. Ideally, vehicular capacity should remain consistent with existing conditions. The approach to assessment of impacts to vehicular traffic includes performance analysis of the intersections and the corridors under consideration. Intersection performance analysis, completed using Synchro / SimTraffic is the basis upon which intersection capacity requirements (i.e. lane configurations, # of lanes) are determined. Comparison of results among the design alternatives enables understanding of the impact that each has on vehicular traffic performance.
Parking / Loading	The available parking and loading has been identified along the study area corridors. Impacts to parking and loading have been considered in the analysis.
Right-of-Way Impacts	Consideration has been given to the impacts of roadway expansion. Where available, properties already owned by HRM were considered first and where necessary, property acquisition has been identified. Other impacts on adjacent properties (i.e. grading) were also considered in the options analysis.

3.1.1 DESIGN WORKSHOP

A Functional Design Workshop was held early in the design phase with HRM staff to discuss innovative, yet feasible options for transit priority measures along each corridor. A discussion on prioritization within a transit priority corridor began the workshop. Although it was recognized that precise priorities for each corridor and section of each corridor is highly context sensitive, the group came to a consensus that right-of-way prioritization for the transit corridors were be as follows:

Higher Priority ↓ Lower Priority

1. Sidewalk
2. Transit and transit stops
3. Non-Transit Traffic
4. Deliveries and Loading
5. Parking (Vehicular / Bicycles)

Throughout the workshop, the group discussed design options for sections and key intersection along each of the corridors. The following is a summary of key highlights:

GOTTINGEN STREET

- Gottingen Street has a number of challenges including limited right-of-way and a number of uses that compete for space (e.g. on-street parking and loading, traffic, transit, cyclists, pedestrians).
- Options for traffic divergence to adjacent streets (i.e. one way on Gottingen Street) were discussed however there were concerns with having an increase of traffic on adjacent local streets.
- Removing on-street parking during peak hours were discussed and should be considered in the functional design options.
- Options for how to make Gottingen Street a transit priority corridor must be well thought out. It is highly used by pedestrians with currently limited sidewalk space, it has an active business community and is a dense residential community directly on and adjacent to the corridor. Existing built forms have little to no setbacks off of Gottingen Street which makes road widening not feasible.

BAYERS ROAD: ROMANS AVENUE TO CONNAUGHT AVENUE

- Agreement that two curbside transit lanes (one in each direction) should be considered. This option however, would require widening of the right-of-way.

BAYERS ROAD: HALIFAX SHOPPING CENTRE AND CONNAUGHT AVENUE INTERSECTIONS

- This section was identified as a significant challenge along the corridor. The two intersections are closely spaced together and result in traffic queues from all approaching directions during peak times.
- HRM owns property to the north (between the two intersections) which could be incorporated to alleviate traffic congestion in this area.
- Design options ranging in level of investment were discussed and included building an overpass across the HRM owned property (high investment), to realigning lanes and signals timing (low investment).

BAYERS ROAD: CONNAUGHT AVENUE TO WINDSOR STREET

- Two full-time transit lanes along this segment should be considered that would require a high level of investment.
- Currently, there are high transit volumes traveling on this segment of the corridor, so a high investment option may be worth implementing.
- Having bi-directional bus-only lanes may require road widening and elimination of a west-bound traffic lane.
- Other options requiring lower levels of investment (and lower impacts to adjacent residential properties) will need to be considered.

BAYERS ROAD: BAYERS ROAD/ YOUNG STREET/ & WINDSOR STREET INTERSECTION

- Options for a roundabout were discussed, however it is difficult to incorporate a bus-only lane with this design option.
- Other options must be considered that would involve bus-only transit lanes to travel through the intersection efficiently.

3.2 STAKEHOLDER & COMMUNITY CONSULTATION

One of the key aspects of this project was the consultation with stakeholders and the public at large. Separate meetings were held with HRM staff, stakeholder groups external to the municipality, and with the public through Open House style meetings.

3.2.1 HRM INTERNAL STAKEHOLDERS

A meeting was held with HRM Internal staff who provided insight in various areas of expertise related to TPM on the identified corridors. Attendees represented the following areas of interest and expertise:

- Strategic Transportation Planning
- Traffic Management
- Parking Management
- Halifax Transit
- Streetscaping and Active Transportation
- Planning and Development
- Urban Forestry
- Cogswell Redevelopment Project

The following is a summary of what we heard from HRM staff:

GOTTINGEN STREET

- Currently, the congestion of buses during PM peak periods spills over on to Cogswell Street. Need to consider how to improve this situation.
- The Macdonald Bridge bikeway overpass will change the intersection alignment at Gottingen Street and North Street.
- Existing off-street paid parking on the corridor will be used for development (making it unavailable for public parking in the future). A parking analysis will need to be done prior to any decisions being made.
- Parking for local businesses will be of concern. Want to try to make sure we don't have a net loss of parking in the area. If spaces on Gottingen Street are removed, where will they be replaced? Adjacent side streets?
- If higher order bus stops are being planned, consider the setbacks needed for them. The right of way is pretty tight as it is.

BAYERS ROAD

- There is currently a plan to implement a 3 metre multi-purpose trail for Active Transportation between Vaughan Ave. and George Dauphinee Ave.
- Currently, streetscaping along the west end of Bayers Road is not conducive to pedestrian use. Vaughan Ave. is a more pleasant walk for pedestrians as it is (quieter, safer, and less stressful).
- The forthcoming Centre Plan has policy outlining the importance of developing on corridors and identifies that greater front yard setbacks on new developments will be required. These setbacks will reflect the likely need for the Municipality to acquire land in the future.
- Staff identified there is an opportunity for **alignment of Transit Priority Measures with the Centre Plan.**
- Must consider the impact of trees, (individual stands as well as on the mix of species in an area) along the corridor. There are large elms on Bayers Road before Connaught Ave.
    - Also need to consider how to build projects in the city and still achieve the goals set in the Urban Forest Master Plan. If trees need to be removed, can more be planted elsewhere (i.e. on other parts of the right-of-way or on private property)?
- On-street parking may be an issue on the east end of the corridor.
- A particularly challenging issue will be between the Halifax Shopping Centre and Connaught Ave. Should look at traffic numbers coming to and from the Halifax Shopping Centre.

3.2.2 EXTERNAL STAKEHOLDER ENGAGEMENT

Separate meetings with stakeholders external to municipal staff were also held. Project information and consultation meetings were held with the Halifax Utility Coordinating Committee (HUCC), the North End Business Association (NEBA), and various community advocacy groups. The following is a summary of feedback provided from each of the external stakeholder meetings.

HALIFAX UTILITY COORDINATING COMMITTEE (HUCC)

- Prior to any construction, HUCC members will need to know whether or not utility relocation is required.
- A change in curbs will be their biggest concern. These will have impacts of where their services are located.
- Currently the right-of-way on Gottingen Street is very tight. Relocation will be costly.
- Bayers Road: Bell Aliant has a major cross-section of cable routes along this corridor. If this cross section had to be moved, it would be very costly and time consuming.
- Will federal infrastructure money help pay for the costs to relocate utilities?

NORTH END BUSINESS ASSOCATION (NEBA)

- Highly concerned about having Gottingen Street designated as a TPM corridor.
- Having on-street parking and loading available for businesses is essential for commercial viability.
- Currently, the buses on Gottingen Street are loud and noisy. If more buses travel on Gottingen Street, NEBA felt this will worsen these negative impacts and degrade the street's public realm.
- During non-peak periods, members of NEBA indicated that few passengers are actually on the buses that travel down Gottingen Street. NEBA members asked how Halifax Transit can make their routing more efficient/more effective for moving people without having under-utilized buses travel the corridor?
- The Link and express buses turn Gottingen Street into a "bus highway". NEBA indicated that the community doesn't want buses traveling through the corridor if they're not actually serving the immediate community.
- NEBA felt that buses (especially Link or express routes), should be using Barrington Street to move north. NEBA asked Halifax Transit to work with the Bridge Commission to fix the geometry of the ramp to the Macdonald Bridge so that buses can be accommodated and re-routed from Gottingen Street.
- NEBA felt that putting more buses on the corridor will negatively impact businesses on Gottingen St. Members indicated that it has taken years to bring life and vibrancy back onto the street.
- Attention should be given to the crosswalk at Gottingen Street & Buddy Daye Street. This is frequently used (by children) and doesn't have great visibility to drivers.

COMMUNITY ADVOCACY GROUPS

Members from community advocacy groups came together for a project introduction and consultation meeting. The following groups were represented at this meeting:

- Walk n Roll
- Halifax Cycling Coalition
- DalTrac
- It's More than Buses
- Canadian National Institute for the Blind (CNIB)

The following is a summary of what was heard:

GOTTINGEN STREET

- Similar concerns were voiced from community group representatives that had been heard from the NEBA meeting: noise and pollution impacts, should avoid turning Gottingen into a "bus highway", concerns about the impacts of removing on-street parking for local businesses.
- Consider using TPM treatments on Gottingen Street to "brand" transit priority. I.e. consider colouring the pavement for the bus only lanes.
- The bike ramp off of the Macdonald Bridge will impact how cyclists use Gottingen Street. Coming off the bridge, using Gottingen Street seems to be a natural transition. However currently, the IMP has Brunswick as the dedicated cycling route. Does this make sense?
- The topic of making Gottingen Street a bus/pedestrian/cyclist only corridor (e.g. no cars permitted) was discussed. This option could have the potential of improving the public realm by implementing bicycle infrastructure, widening sidewalks, as well as giving transit the space it needs to move through effectively.
- Similar to Bayers Road, HRM needs to consider accessibility planning. For the visually impaired, it is much easier to delineate the sidewalk and roadway when there is landscaping/grass between the curb and the walking area. Audible bus stops are also recommended to accommodate the visually impaired.
- How will TPM impact cyclists? Need to make sure these measures are not to their detriment.

BAYERS ROAD

- Community Group representatives felt that there is a difference between this proposal for road widening, and the one that happened 8-10 years ago on Bayers Road. If road widening is happening to bring more buses on the road (and not cars), there will likely be less resistance and more acceptance to the project.
- Community Group representatives suggested HRM should consider congestion pricing – tax personal motor vehicles going into the peninsula. This will be easier (and less money) than doing road widening.
- Representatives indicated that this is an opportunity to turn Bayers Road into a true Complete Street. It is currently in desperate need for a pedestrian and cycling realm improvement. Bayers Road could be the "poster child" for Halifax's complete streets.
- HRM needs to consider accessibility planning: consider sidewalk access, audible bus stops, grades, etc.

3.2.3 PUBLIC OPEN HOUSE

Two open houses, (one focused on Bayers Road, and the other focused on Gottingen Street), were held for members of the public to review the proposed functional design options along each of the two corridors. Using panel displays, residents were shown design options for segments of the corridor ranging from high investment (giving transit greatest priority), medium investment, and low investment (giving transit minimal priority). With each design option, a summary of user impacts were provided as well as an overview of pros and cons should the design be implemented. Residents were asked to provide their feedback and indicate which of the design options they prefer (if any at all). Copies of the public open house boards for both Gottingen Street and Bayers Road are included in Appendix A while comment feedback for each are presented in Appendix B.

Photo 1 – Gottingen Street Open House – October 2, 2017

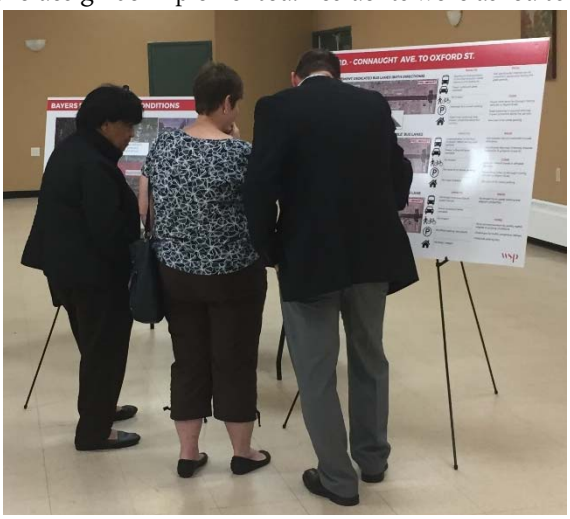


Photo 2 – Bayers Road Open House – September 28, 2017

3.2.4 ONLINE CONSULTATION

An online survey was commissioned by the HRM project team to gather further public input on the display boards (Appendix A) and made available on the project's Shape Your City website. Paper copies of the survey were also made available at each of the two Open Houses. Results of the survey have been generated by HRM staff and have been presented in Appendix C.

The following are key highlights from the online survey for each of the two corridors:

GOTTINGEN STREET, n = 296

- Forty percent of survey participants travelled the corridor in a personal motor vehicle. Sixty percent travelled through on transit, bicycle, or as a pedestrian.
- Pedestrian safety and comfort was the most important issue that mattered to survey participants with over half indicating their current experience with pedestrian safety and comfort were good or excellent.
- Loss of on-street parking was the most acceptable trade-off with the addition of a transit-only lane. Motor vehicle congestion or delay was the least acceptable.
- For all corridor sections, the High Investment option was identified as the most favourable among survey participants.

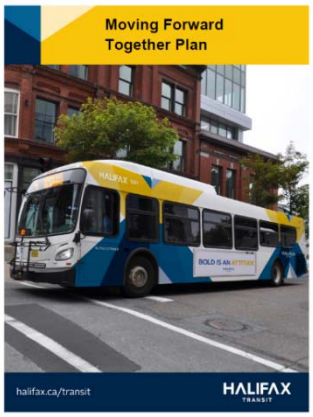
BAYERS ROAD, n = 488

- Over half of respondents usually travelled through the corridor in a personal motor vehicle (as a driver or as a passenger).
- Transit reliability was the most important issue that mattered to survey participants and over half indicated their current experience with transit schedules were considered poor.
- Loss of on-street parking was the most acceptable trade-off with the addition of a transit-only lane while increase of motor vehicle congestion or delay was the least acceptable.
- For all corridor segments, the High Investment option was the most favourable among survey participants.

3.3 ANALYSIS FRAMEWORK

The analysis of each option includes consideration of impacts on Transit Operations, Multimodal Level of Service, Traffic, Parking/Loading, and Property Impacts. The analysis framework for each of these considerations is described in the subsequent sections.

3.3.1 VEHICULAR IMPACTS (TRANSIT AND NON-TRANSIT)

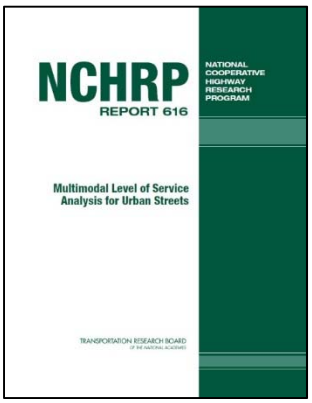


In *Halifax Transit Priority Measures Study* (WSP, 2016) an analysis framework was developed to consider the costs and benefits to transit and the overall public of a given transit priority measure. That methodology has since been included as Appendix E in *Moving Forward Together Plan* (Halifax Transit, 2016) as the methodology used for the evaluation of transit priority measures. This methodology follows the following five steps:

1. **Develop estimates for the Capital Cost** using preliminary cost estimates based on functional designs.
2. **Develop estimates for annual operating cost** using approximate costs for similar measures.
3. **Develop operational cost savings to Halifax Transit** using estimates in delay reductions to transit vehicles. This can be obtained from field observation or traffic modeling and a combination of both have been used for this project.
4. **Understand the TPM's Impact to All Road Users** using estimates in changes in delay to the movement of people using the particular intersection or corridor. This includes changes in delay to transit users as well as any estimated change in delay to motorists, cyclists, or pedestrians.
5. **Determine the payback period for the Measure** using the results of the previous four steps.

To estimate the impact on transit flow that could be expected with each option along each corridor, the delay reductions to the average transit vehicle have been estimated using traffic analysis (Synchro 9 and SimTraffic) and supplemented with field observation and transit data provided by Halifax Transit. This analysis has been carried into the cost analysis and overall evaluation. The methodology to calculate the delay and payback period are included in Appendix E.

3.3.2 MULTIMODAL LEVEL OF SERVICE (MMLOS)



Multimodal level of service (MMLOS) is an evaluation framework that takes a more holistic approach to intersection performance analysis than the typical vehicle-focused models that are commonplace. The framework for MMLOS is based on *NCHRP Report 616* (National Cooperative Highway Research Program NCHRP, Washington, 2008), a publication that summarizes the results of a 2-year investigation of how users perceive the multimodal quality of service on urban streets. LOS models were calibrated that rate the level of comfort and delay felt by pedestrian, bicycle, and transit users at an intersection and along a corridor and enable the analysis of "tradeoffs" of various allocations of the urban street cross section among auto, pedestrian, bicycle, and transit users. The intent is to provide a more complete representation of how key variables impact the accommodation of different road users.

The NCHRP framework for MMLOS has been applied to evaluate design alternatives for the study area. The following summarizes the NCHRP framework and how it was applied to this project:

- *NCHRP 616* included MMLOS models for corridors and signalized intersections only.
- Although there are transit multimodal level of service models for corridors, the factors for transit LOS consider transit scheduling and transit amenities (benches, shelters) that are outside the scope of this project. Evaluation of transit performance along each corridor has been performed separately.
- *Highway Capacity Manual 2010* (HCM 2010, National Academy of Sciences, Washington, 2010) used the research and models included in NCHRP 616 to provide MMLOS models for intersections and segments in HCM 2010. New to HCM 2010 was the MMLOS criteria for pedestrians at Two-way STOP controlled intersections (TWSC); however, HCM 2010 does not provide bicycle MMLOS at TWSC. Table 3-2 summarizes the factors that were found to influence the level of service of pedestrians and bicyclists.

Table 3-2 - Factors that influence Intersection Multimodal LOS by Active Mode (*HCM 2010*)

		Pedestrian LOS	Bicyclist LOS
Signalized Intersection MMLOS	**Negative Influence**	• Volume of right turns on red • Volume of permitted left turns • Traffic in outside lane • Traffic speed • Number of lanes • Pedestrian delay • Right-turn channelized lanes (low traffic volume locations)	• Width of cross street • Volume of traffic
	Positive Influence	• Right-turn channelized lanes (high traffic volume locations)	• Width of outside through lane (and bicycle lane) • Number of lanes on approach direction
Two-Way STOP-Controlled Intersection MMLOS	**Negative Influence**	• Vehicle volume • Crosswalk length • Number of lanes	No model provided
	Positive Influence	• Crosswalk width • Driver yield rates	
Overall Segment	**Negative Influence**	• Traffic volume per lane • Vehicle travel speed • Poor intersection MMLOS	• Signalized Intersections • Traffic volume per lane • Vehicle travel speed • Heavy vehicle volume • Poor intersection MMLOS
	Positive Influence	• Width of outside through lane (and bicycle lane) • Parking occupancy • Presence of sidewalk buffer • Sidewalk width	• Width of outside through lane (and bicycle lane)

3.3.3 PARKING / LOADING

WSP has conducted field review to quantify the available parking / loading along each corridor and consider the impact to parking and loading with each option.

3.3.4 ROAD SAFETY

WSP has reviewed available collision records and how the options could be expected to impact road safety through changes to the number of conflict points and expected travel speeds.

3.3.5 COST ESTIMATES

With each option developed for these corridors, Class D cost estimates have been prepared to estimate the construction cost. These estimates are considered high level estimates and do not include property acquisition or HST. Cost Estimates for each option are included in Appendix D.

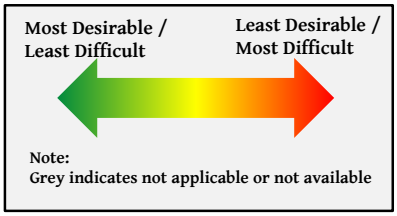
3.3.6 OVERALL ANALYSIS

Using consideration of the above factors and results from the public and stakeholder consultation, overall evaluation matrices were developed for each corridor in order to display the overall assessment of each option and enable comparison between categories (identified in Table 3-3). For simplicity, the matrices has been formatted to a colour scale from green (most favorable) to red (least favorable), with yellow the intermediate shade. Grey was used to indicate criteria that were not applicable or where information was not available. It should be recognized that since this evaluation scheme does not apply weighting factors to the various evaluation criteria, it essentially assigns equal value to each criteria. This is obviously not the case in reality, as transit schedule adherence may be a more influential factor on these identified transit corridors than traffic impacts. As presented, the evaluation matrix is a visual tool that enables high level options comparison.

Each option for the full corridor has also been evaluated using the payback period analysis methodology included in *Moving Forward Together Plan* (Halifax Transit, 2016) with the methodology shown in Appendix E.

Table 3-3 – Considered Categories for Analysis

User Experience	Transit Travel Time
	Transit Schedule Reliability
	Transit Visibility
	Walking
	Bicycling
	MMLOS
	Road Safety
Impacts	Traffic Impacts
	Property Requirements
	Green space / Urban Forest
	Implementation Cost
Public Support	Public Feedback Response



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4 GOTTINGEN STREET

4.1 EXISTING CONDITIONS

Gottingen Street between Cogswell Street and North Street (approximately 1.1 km) is a two-lane arterial roadway. Traffic data obtained by HRM Traffic Management indicate a weekday two-way traffic volume of approximately 8,400 vehicles per day (vpd).

Along the corridor, the intersections of North Street, Cornwallis Street, and Cogswell Street are signalized. The remaining seven intersections (with Charles Street, Uniacke Street, Buddy Daye Street, Cunard Street, Falkland Street, and Portland Place) are all T-intersections with STOP control on the side street and free flow on Gottingen Street.

With approximately 10 metres of asphalt width on Gottingen Street south of Buddy Daye Street and intermittent parking available on both sides, the flow of transit and traffic vehicles are already impacted by the narrowed through lanes (See Figure 4-1).

Although much of this corridor is theoretically free flow, congestion has been observed throughout the day, particularly during the PM peak period when northbound traffic queues toward North Street extend along the corridor (See Figure 4-2).

Photo 3 – Queued outbound bus – 4:45 PM

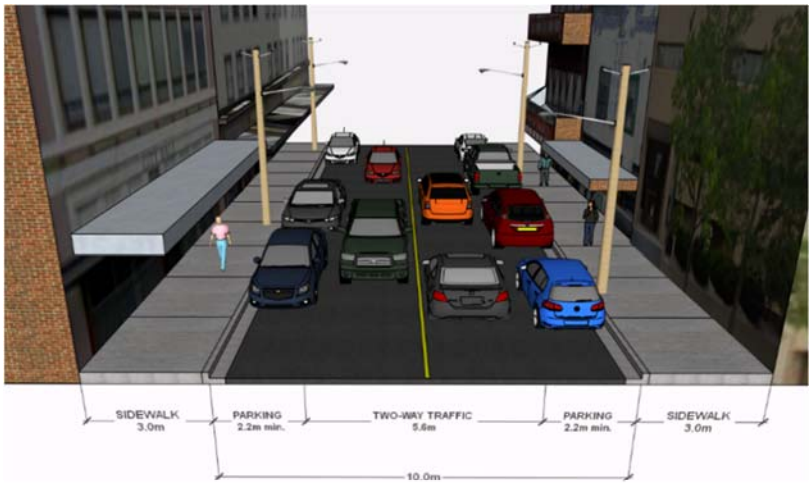


Figure 4-1 – Gottingen Street Typical Cross Section Looking South
Buddy Daye Street to Falkland Street

Figure 4-2 – Google Traffic Map – 5:00 PM, Wednesday, July 19, 2017

4.1.1 EXISTING TRANSIT

Gottingen Street is a very busy transit corridor for Halifax Transit, particularly during the PM peak period. It is currently used by 18 Halifax Transit Routes (#1, 7, 10, 11, 21, 31, 33, 34, 41, 53, 59, 61, 68, 86, 159, 320, 330, and 370). Transit vehicle volume and ridership data were collected by Halifax Transit and are summarized in Table 4-1.

Table 4-1 - Existing Transit Volumes and Ridership along Existing Routes

		Transit Vehicles	Transit Riders
AM Peak Hour	Southbound	15	770
	Northbound	25	200
PM Peak Hour	Southbound	4	50
	Northbound	56	1600

4.1.2 EXISTING TRAFFIC

Turning movement counts at the Gottingen Street intersections with North Street, Cornwallis Street, and Cogswell Street were collected by HRM Traffic Management for the morning (7-9 AM) and afternoon (4-6 PM) peak periods. The AM and PM design hour volumes are summarized in Figure 4-3. Traffic analysis of existing conditions was prepared using *Synchro 9* and is summarized in Appendix F.

Additional pedestrian volume data were provided by HRM Traffic Management for the existing crosswalks at Charles Street, Uniacke Street, Buddy Daye Street, and Cunard Street. No pedestrian volume data were available for the marked crosswalk at Falkland Street.

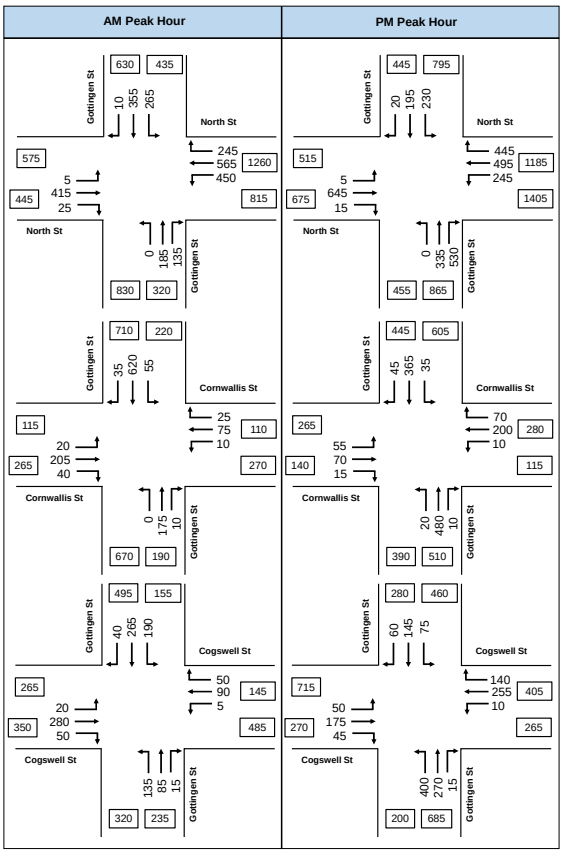


Figure 4-3 – Gottingen St Corridor
AM and PM design hour traffic volumes

4.1.3 EXISTING MULTIMODAL ANALYSIS

Using available traffic, pedestrian, and bicycle count data from HRM Traffic Management and the geometric configuration of the existing sidewalk and lane layouts, the pedestrian and bicycle multi-modal level of service for the key intersections and corridor segments were determined.

Analysis finds that the segment MMLOS for pedestrians is 'C' or 'D' and for bicyclists is 'D' in each of the AM and PM peak hours.

4.1.4 ROAD SAFETY

Available data for collisions occurring within the Gottingen Street study area in 2015 and 2016 were provided by the Halifax Regional Police and reviewed to consider if any mitigative measures could be identified. The available collision reports indicate that of the 31 reported study area collisions with available information, approximately 40% (12) involved a parked vehicle. No other trends were identified.

4.1.5 EXISTING PARKING

During the day, parking is permitted on Gottingen Street as shown in Figure 4-4. Additional no stopping restrictions are in place on the east (northbound) side between 4-6 PM.

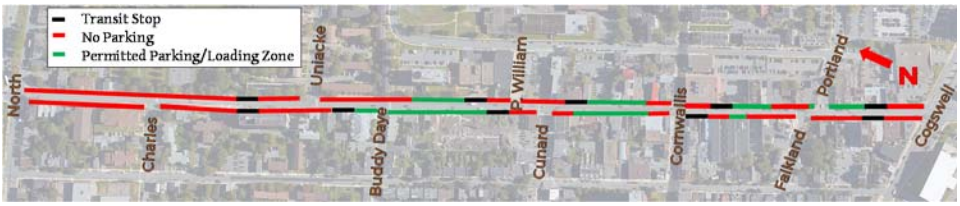
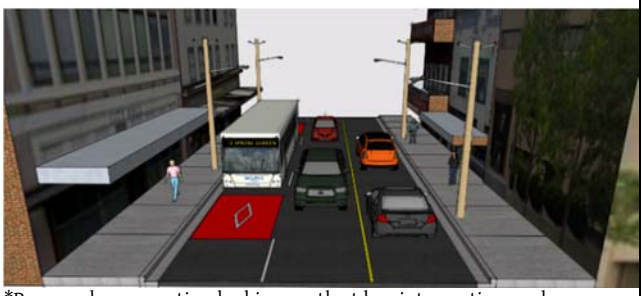


Figure 4-4 - Existing Parking on Gottingen Street

4.2 GOTTINGEN STREET MODIFICATION OPTIONS

Three modification options were prepared for the Gottingen Street study area and are summarized below. Functional design plans for each option are included in Appendix A and cost estimates are included in Appendix D.

Option		Description
High Investment	**Option G1 – Continuous NB Transit Lane**  *Proposed cross section looking south	• Remove parking/loading from Gottingen Street; • Provide a continuous northbound right turn lane (except buses); and, • Install Pedestrian Half-Signals at Key Pedestrian Crossings. <u>Impacts:</u> • Provides a continuous transit lane in the critical northbound direction. • Removal of parking and separation of northbound buses is expected to improve flow of traffic along the corridor. • Positive for safety due to noted collision trend and less need to cross centre line to get around parked vehicles. • Analysis (Appendix F) indicates minimal impact to non-transit vehicles while providing significant transit benefit.
Medium Investment	**Option G2 – NB Transit Priority at Key Intersections**  *Proposed cross section looking south at key intersections only	• Remove parking/loading from Gottingen Street during peak periods; • Provide transit queue jump lanes at key locations; and, • Install Pedestrian Half-Signals at Key Pedestrian Crossings <u>Impacts:</u> • Provides transit priority measures at key locations while having minimal impact on parking/loading during offpeak periods. • Improved flow of traffic along the corridor is expected during peak periods. • Positive for safety due to noted collision trend and less need to cross centre line to get around parked vehicles. • Analysis at the Cornwallis Street intersection (Appendix F) indicates minimal impact to non-transit vehicles while providing transit benefit.
Low Investment	**Option G3 – Remove Peak Period Parking**  *Proposed cross section looking south	• Remove parking/loading from Gottingen Street during peak periods. <u>Impacts:</u> • Does not specifically provide transit priority. • Minor improvements to flow of traffic (and transit) along the corridor considering current restriction already in place during PM peak for northbound. • Positive for safety due to noted collision trend and less need to cross centre line to get around parked vehicles.

4.3 GOTTINGEN STREET OPTIONS EVALUATION

Using the available data, traffic flow models were created using SimTraffic to develop estimates for changes in user delay with each option. Table 4-2 summarizes the benefits to transit and non-transit users and the estimated implementation costs (See Appendix D).

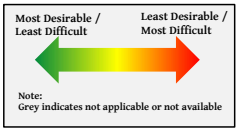
An options evaluation matrix was created in order to display the overall assessment of each option and enable comparison between categories (See Table 4-3). As presented, the evaluation matrix is a visual tool that enables high level options comparison.

Table 4-2 - Gottingen Street – Overall Corridor Options Summary

Corridor Segment	G1 - Continuous NB Transit Lane	G2 - Transit Priority at Key Intersections	G3 - Remove Parking
Total Estimated Annual Operating Cost Savings to Halifax Transit	$36,625	$8,610	$3,340
Total Estimated Daily Reduction in Transit User Delay	65 hrs	15 hrs	5 hrs
Total Estimated Daily Reduction in Overall User Delay	70 hrs	20 hrs	10 hrs
Total Estimated Implementation Cost	$0.25 Million	$0.22 Million	Negligible Cost (Signage Only)

Table 4-3 Gottingen Street Options Evaluation Summary Matrix

		Transit Corridor Options			
		Existing Conditions	G1. Continuous NB Lane	G2. NB Transit Priority - Key Locations	G3. Parking / Loading Modifications
User Experience	Transit Travel Time				
	Transit Schedule Reliability				
	Transit Visibility				
	Walking				
	Bicycling				
	MMLOS				
	Road Safety				
Impacts	Traffic Impacts				
	Loading/Parking Impacts				
	Implementation Cost				
Public Support	Public Feedback Response				



Note: There is no anticipated impact to the right of way width or available space for green space / urban forest.

Each option for the full corridor was evaluated using the payback period analysis methodology included in *Moving Forward Together Plan* (Halifax Transit, 2016) and summarized in Section 3.3.1. The methodology is included in Appendix E with results summarized in Table 4-4.

Table 4-4 - Overall Payback Period Analysis – Gottingen Street

		Gottingen Street		
		G1- Continous Northbound Transit Lane	**G2- NB Transit Priority at Key Intersections**	**G3- Remove Peak Period Parking; No Specific Transit Priority**
Estimated Daily Delay Savings to Transit Users		~65 pass.hr	-15 pass.hr	~5 pass.hr
Estimated Daily Delay Savings to All Road Users		~70 pass.hr **5**	~20 pass.hr **4**	~10 pass.hr **3**
Payback Period		0.6 years **5**	2.0 years **4**	N/A **5**
Other Key Factors	**Score for Other Factors**[1]	**3**	**1**	**0**
	Safety Considerations	(+)Improved flow through network and reduced parking manoeuvers		
	Impact to Other Users	(-)Loss of Parking Half signal for pedestrians may improve pedestrian safety but increase pedestrian delay		(-)Loss of Parking
	Project Integration	None Identified		
	TPM Enforcement Requirements	Enforcement of typical signage required		None
	Issues to Implementation	None		
	Promotion of Transit	(+)Good Promotion of Transit	Some Promotion of Transit	None
	Schedule Adherence	(++)Greatly improved schedule adherence	(+)Improved schedule adherence	(+)Some improvements may be realized
Public Consultation		(++)Generally viewed as the best option overall	(+)Viewed as a good option	Generally seen as the least desirable option overall
Stakeholder Consultation		(--)Concern for parking/loading	(-)Loss of SB parking during peak periods	
Overall Evaluation		**13**	**9**	**8**

NOTES: 1. Score for other factors is the sum of the positive impacts less the negative impacts. Impacts with "++" or "--" received double score.

Comparative evaluation of the user impacts (Table 4-3) and payback analysis (Table 4-4) indicates that greater overall benefit is expected with Option G1 (Continuous northbound transit lane) and this option should be considered for implementation by HRM.

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5 BAYERS ROAD

5.1 EXISTING CONDITIONS

Bayers Road between Romans Avenue and Windsor Street (approximately 1.4 km) is an arterial roadway. In this area the roadway transitions from a four lane cross section near Romans Avenue (See Figure 5-2) to seven lanes around the Halifax Shopping Centre (HSC) and reduces to a three lane section plus parking east of Connaught Avenue (See Figure 5-1). Traffic data obtained by HRM Traffic Management indicate a weekday two-way traffic volume of between 15,000 and 45,000 vehicles per day (vpd).

Figure 5-2 – Typical Cross Section Looking East– Bayers Road near Romans Avenue

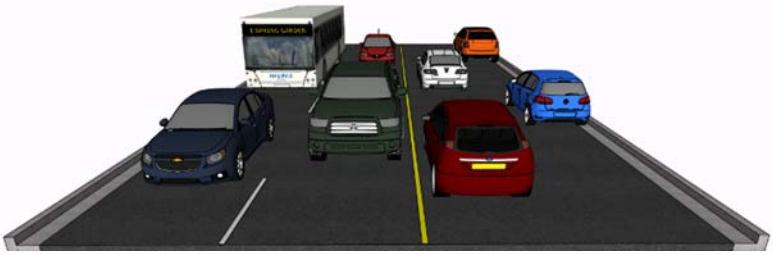


Figure 5-1 – Typical Cross Section Looking East– Connaught Avenue to Windsor Street

Significant congestion has been observed along this corridor, particularly during the peak periods when inbound traffic in the morning has been observed to back up onto Highway 102 while outbound traffic congestion during the afternoon peak has been observed to extend through the entire corridor. Travel times in the outbound direction between Oxford Street and Connaught Avenue during the PM peak period have been observed to exceed 15 minutes, indicating severe congestion in this area and contributes to shortcutting onto local streets (shown in Figure 5-3).

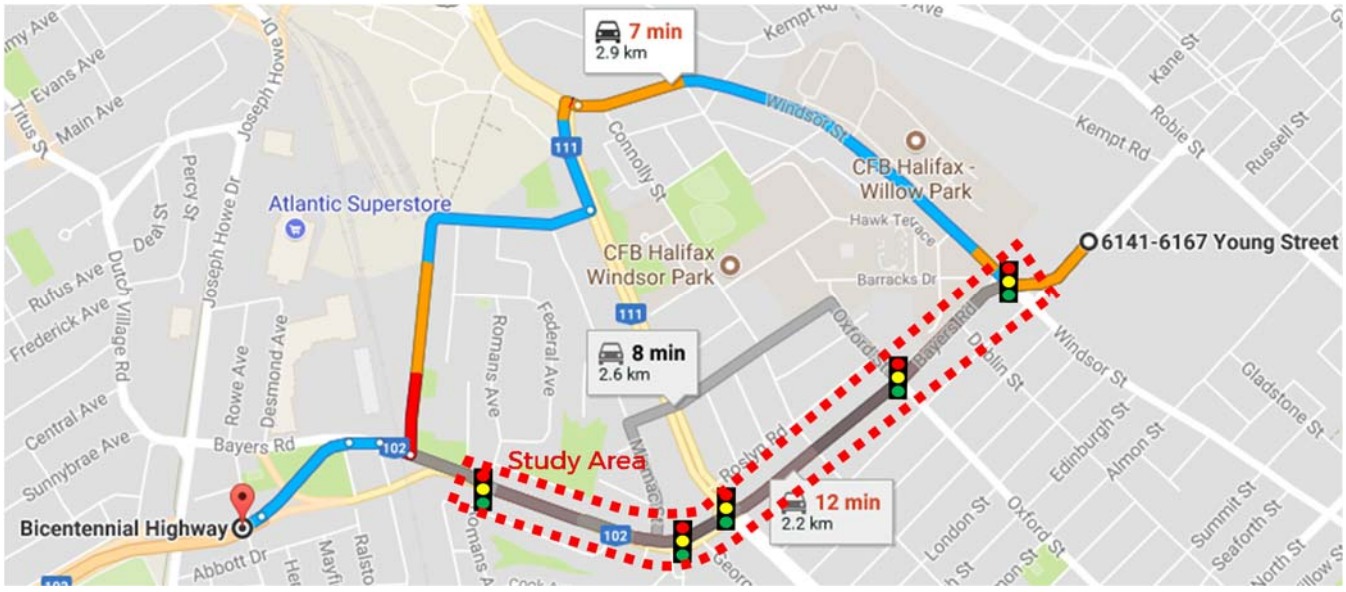


Figure 5-3 – Google Traffic Map – 4:30 PM, Tuesday, October 17, 2017
(Travel time through the uncongested corridor is approximately 4 minutes)

5.1.1 EXISTING TRANSIT

Bayers Road is currently used by 7 Halifax Transit Routes (#1, 2, 9, 17, 80, 81, and 330, See Figure 5-4). Transit ridership data were collected by Halifax Transit and indicate that at the Connaught Avenue intersection there are estimated to be:

- 37 two-way buses carrying 700 transit riders in the AM peak hour; and,
- 35 two-way two way buses carrying 730 transit riders in the PM peak hour.

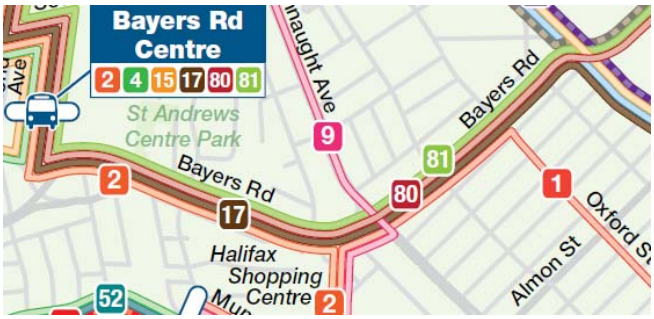


Figure 5-4 – Halifax Transit Routes on Bayers Road

5.1.2 EXISTING TRAFFIC

Turning movement counts at the Bayers Road intersections with Romans Avenue, Halifax Shopping Centre (HSC), Connaught Avenue, Oxford Street, and Windsor Street were collected by HRM Traffic Management for the morning (7-9 AM) and afternoon (4-6 PM) peak periods. AM and PM Design Hourly Volumes for the Romans, HSC, Connaught, and Windsor intersections are summarized in Figure 5-5. Traffic analysis of existing conditions was prepared using *Synchro 9* and is summarized in Appendix G.

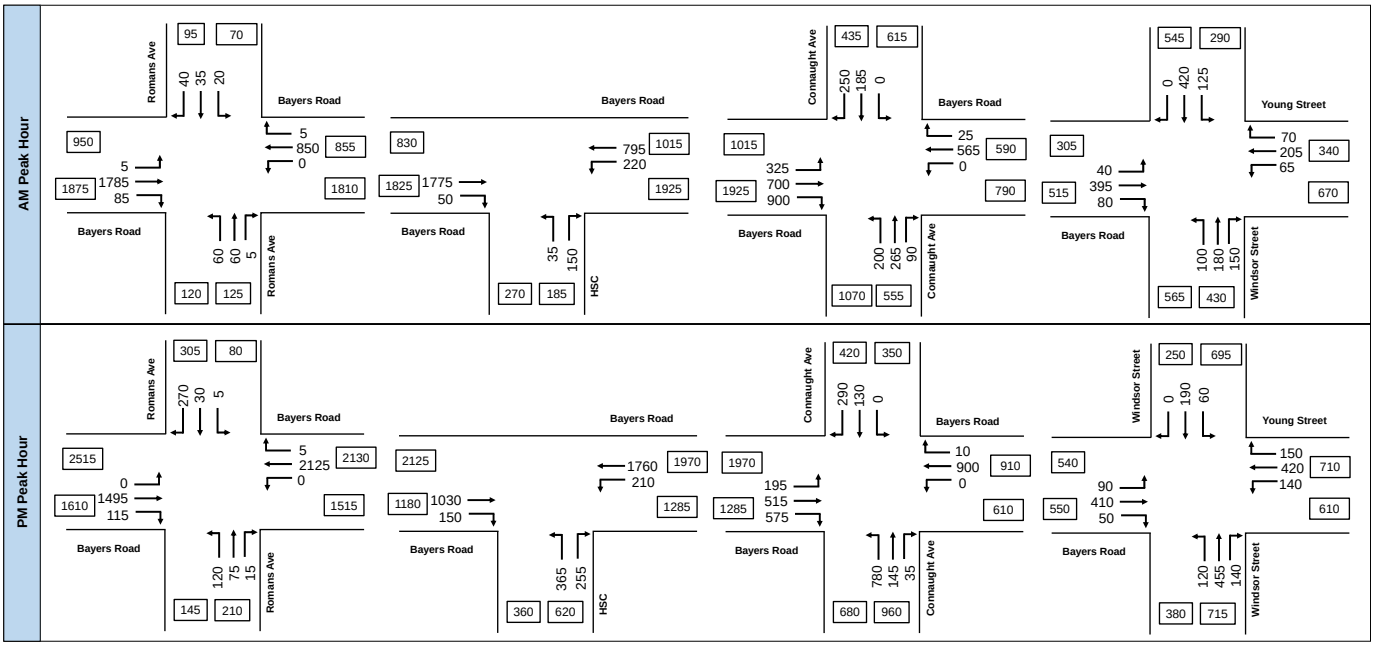


Figure 5-5 – Bayers Road Corridor AM and PM Design Hourly Traffic Volumes

5.1.3 EXISTING MULTIMODAL ANALYSIS

Using available traffic, pedestrian, and bicycle count data from HRM Traffic Management and the geometric configuration of the existing and proposed sidewalk and lane layouts, the pedestrian and bicycle multi-modal level of service for the corridor segments were estimated (See Section 3.3.2).

	Romans Avenue to Connaught Avenue	Connaught Avenue to Windsor Street
Existing Bicycle MMLOS	With high traffic volumes and no designated bicycle facilities the existing segment bicycle MMLOS is overall 'E' in both directions during the AM and PM peak hours.	With lower traffic volumes but still no designated bicycle facilities the existing segment bicycle MMLOS is overall 'D' or 'E' during the AM and PM peak hours.
Existing Pedestrian MMLOS	With high traffic volumes and sidewalk near the roadway, segment pedestrian MMLOS is overall 'D' or 'E' for both sides during the AM and PM peak hours.	With lower traffic volumes and sidewalk near the roadway, segment pedestrian MMLOS is overall 'D' for both sides during the AM and PM peak hours.

5.1.4 ROAD SAFETY

Collision reports were not available for this corridor for collision analysis. A comparative analysis between the options for this corridor considered how each option changed the number or type of conflict points.

5.1.5 EXISTING PARKING

Parking is generally restricted along this corridor with the following exceptions:

- The south side between Connolly Street and east of Dublin Street is time restricted with some unrestricted parking; and,
- The north side between Oxford Street and west of Connolly Street is signed as no stopping during the PM peak period and is otherwise unrestricted.

5.2 BAYERS ROAD MODIFICATION OPTIONS

With the changing road width and varying traffic volumes along Bayers Road, this corridor has been separated into four segments for the development and evaluation of transit priority options. The four road segments are identified in Figure 5-6.

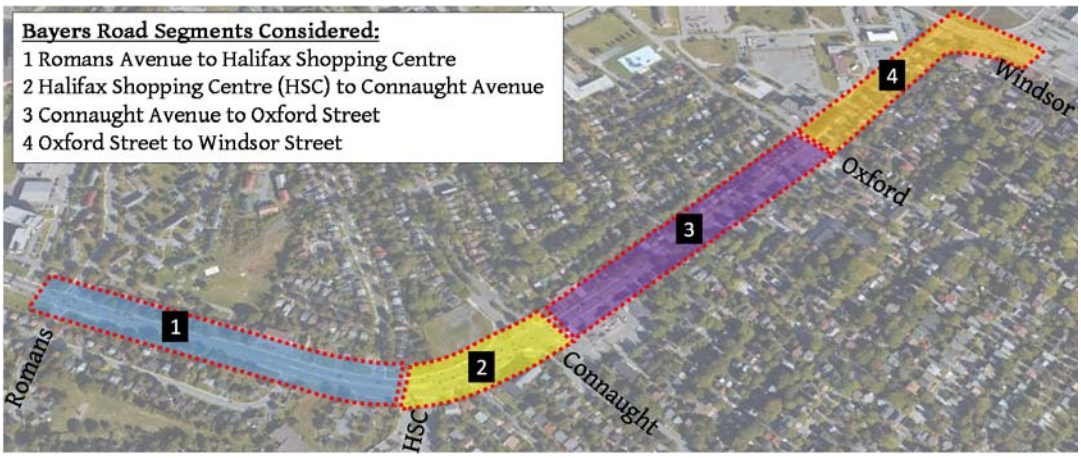


Figure 5-6 - Bayers Road Segments Considered in this Study

Recognizing the congestion, the high traffic volumes, the importance of this corridor as a truck and traffic route to and from Peninsular Halifax, and the priorities for allocation of street space, options have been prepared for each of the segments of this corridor. These options for each segment are shown conceptually in Appendix A and described in subsequent sections of this report.

Lane Requirements:
At the outset of the project, traffic analysis was prepared to assess the lane requirements for each segment of the corridor. Analysis considered whether reductions to one through lane in each direction for non-transit could accommodate the traffic volumes without causing significant negative impact to non-transit vehicle operations.

Intersection analysis results (See Appendix G) indicate that the operations of the intersections in segments #1 and #2 (Figure 5-6) approach or exceed capacity with two through lanes for non-transit with existing volumes and lane configurations. Analysis indicates that while traffic in segments #3 and #4 could be accommodated by a single through lane in each direction, reduction to a single lane in each direction is expected to significantly impact capacity for non-transit vehicles in segments #1 and #2. Since no eastbound transit lane is proposed west of the study area, this increased congestion of non-transit vehicles is expected to impact eastbound transit movements as they approach the study area.

Traffic analysis results indicate that:

- **Two non-transit lanes** in each direction should be provided along segments #1 and #2; and,
- **One non-transit lane** in each direction along segments #3 and #4 is expected to accommodate the non-transit volumes.

Proposed AT Greenway Cost Estimates:
Although cost estimates include the installation of the proposed AT greenway between Romans and George Dauphinee, the installation of the greenway is not considered integral to the provision of transit priority along this corridor and has not been included in the cost-benefit analysis of the transit options.

It is estimated that the total installation cost (excluding property acquisition and HST) of the proposed AT greenway between Romans Avenue and George Dauphinee Avenue is approximately $335,000 and is not contingent on which roadway option is selected.

5.2.1 ROMANS AVENUE TO HALIFAX SHOPPING CENTRE

This segment of Bayers Road has two through lanes in each direction and experiences very heavy through volumes during the AM and PM peak periods. Two modification options (plans included in Appendix A) were prepared for this segment and are summarized below. Intersection analysis is included in Appendix G.

Option		Description
High Investment	**1 – Widen to Install Continuous EB and WB Transit Lanes** 	• Widen on south side to provide a continuous eastbound and westbound transit lanes; and, • Install offstreet active transportation greenway. Impacts: • Requires some property acquisition on south side of Bayers Road. • Provides a full-time continuous transit lane in both directions. • Removes transit vehicles and right turns from flow of non-transit vehicles • Provides offstreet active transportation greenway
Medium Investment	**2 – Widen to Install Reversible Lane and designate transit lane in peak direction** 	• Widen on southside to provide a continuous eastbound transit lane in the AM peak period and westbound transit lane in the PM peak period; • Install reversible lane signage (similar to Chebucto Road, Macdonald Bridge); and, • Install offstreet active transportation greenway. Impacts: • Requires some property acquisition on south side of Bayers Road. • Provides a full-time continuous transit lane in peak direction. • Removes transit vehicles and right turns from flow of non-transit vehicles in peak direction. • Provides offstreet active transportation greenway. • Negative safety impact with reversible lane and complicated time of day transit lane signage.

An options evaluation matrix was created in order to display the overall assessment of each option and enable comparison between categories (See Table 5-1).

Table 5-1 – Bayers Road – Romans Avenue to Coleman Court Options Evaluation Summary Matrix

		Transit Corridor Options		
		Existing Conditions	1. Continuous Transit Lanes	Opt 2. Reversible Lane
User Experience	Transit Travel Time			
	Transit Schedule Reliability			
	Transit Visibility			
	Walking			
	Bicycling			
	MMLOS			
	Road Safety			
Impacts	Traffic Impacts			
	Property Requirements			
	Green space / Urban Forest			
	Implementation Cost			
Public Support	Public Feedback Response			

Most Desirable / Least Difficult ← → Least Desirable / Most Difficult

Note: Grey indicates not applicable or not available

Note: Parking is already restricted and there is no proposed change to parking.

5.2.2 HALIFAX SHOPPING CENTRE (HSC) TO CONNAUGHT AVENUE

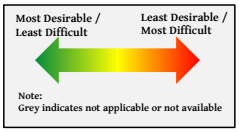
With approximately 100 metres between the Connaught and HSC (east) intersection, queuing and lane changes by turning traffic are frequently observed. Modification options (plans included in Appendix A) were prepared for this segment and are summarized below. Intersection analysis is included in Appendix G.

Option		Description
High Investment	**1 – Construct Overpass To HSC** 	• Reprofile Bayers Road and Connaught Avenue to install grade separation over Bayers Road for connection to HSC; • Remove traffic signals from HSC intersections; • Install traffic signals at Connaught Avenue / Roslyn Road intersection; • Modify HSC (west) driveway to become right-in, right-out only; and, • Install offstreet active transportation greenway. <u>Impacts:</u> • Requires property acquisition. • Impacts access to HSC. • Impacts grades on Bayers Road and access to adjacent properties. • Expected to significantly improve traffic flow. • Reduced merging manoeuvres are expected to provide significant safety improvement. • Removes signalized crossing for AT greenway through this segment. • Expected to create significant disruption during construction.
Medium Investment	**2A – Construct new roadway to HSC** 	• Construct a driveway connecting Connaught Avenue opposite Roslyn Road to Halifax Shopping Centre; • Restrict left turns from Bayers Road to Halifax Shopping Centre; and, • Install offstreet active transportation greenway. <u>Impacts:</u> • Requires property acquisition. • Impacts access to HSC. • Expected to improve traffic flow. • Reduced merging manoeuvres expected to provide safety improvement. • Analysis (Appendix G) indicates benefit to transit and non-transit.
	2B – Construct new transit-only roadway to HSC (Option developed following Public Consultation)	• Similar to Option 2A, a roadway could be constructed that would allow transit vehicles to access HSC and allow right turns onto Bayers Road into a transit only lane. • This would allow outbound transit vehicles to bypass congestion in this segment without changing access to HSC. <u>Impacts:</u> • Requires property acquisition. • No safety benefit of reduced merging / diverging of turning traffic to HSC. • Requires installation of a receiving lane for transit vehicles on private property. May complicate operations on HSC property.
Low Investment	**3 – Widen to provide transit lanes**	• Widen to construct transit lanes; and, • Install offstreet active transportation greenway. <u>Impacts:</u> • Requires property acquisition. • Widens already wide roadway and extends pedestrian crossing distance. • Little impact on traffic flow.

An options evaluation matrix was created in order to display the overall assessment of each option and enable comparison between categories (See Table 5-2).

Table 5-2 – Bayers Road – Coleman Court to Connaught Avenue Options Evaluation Summary Matrix

		Transit Corridor Options				
		Existing Conditions	Opt 1. Overpass to HSC	Opt 2A. Realigned HSC	Opt 2B. Transit only roadway	Opt 3. Widen to Install Transit Lanes
User Experience	Transit Travel Time					
	Transit Schedule Reliability					
	Transit Visibility					
	Walking					
	Bicycling					
	MMLOS					
	Road Safety					
Impacts	Traffic Impacts					
	Property Requirements					
	Green space / Urban Forest					
	Implementation Cost					
Public Support	Public Feedback Response					



Notes: Parking is already restricted and there is no proposed change to parking.
Public input is not available for Option 2B.

5.2.3 CONNAUGHT AVENUE TO WINDSOR STREET

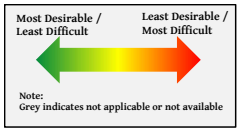
Traffic volumes collected by HRM indicate that peak period through volumes along this section are generally around 500-700 vehicles per direction. Three modification options (plans included in Appendix A) were prepared for this segment and are summarized below. Intersection analysis is included in Appendix G.

Option		Description
High Investment	**1 – Install EB and WB transit lanes** 	• Widen to provide a continuous eastbound and westbound transit lane; and, • Remove parking. <u>Impacts:</u> • Requires some property acquisition along the full corridor. • Removes parking. • Slight negative impact to westbound non-transit vehicles. • Provides a full-time continuous transit lane in both directions. • Removes transit vehicles and right turns from traffic flow.
Medium Investment	**2 – Install reversible lane and designate transit lane in peak direction** 	• Provide a continuous eastbound transit lane in the AM peak period and westbound transit lane in the PM peak period; • Install reversible lane signage (similar to Chebucto Road, Macdonald Bridge); and, • Remove parking. <u>Impacts:</u> • Requires some property acquisition around Connaught Avenue and Oxford Street. • Removes parking. • Slight negative impact to westbound non-transit vehicles. • Provides a full-time continuous transit lane in peak directions. • Removes transit vehicles and right turns from traffic flow in peak direction. • Negative safety impact with reversible lane and complicated time of day transit lane signage.
Low Investment	**3 – Install WB transit lane** 	• Provide a continuous westbound transit lane; and • Remove parking in westbound direction. <u>Impacts:</u> • Requires some property acquisition around Connaught Avenue. • Removes some parking from north side. • Slight negative impact to westbound non-transit vehicles. • Provides some transit priority in westbound direction only.

An options evaluation matrix was created in order to display the overall assessment of each option and enable comparison between categories (See Table 5-3).

Table 5-3 – Bayers Road –Connaught Avenue to Windsor Street Options Evaluation Summary Matrix

		Transit Corridor Options			
		Existing Conditions	1. Continous transit lanes both directions	2. Reversible lane	3. Transit Lane WB
User Experience	Transit Travel Time				
	Transit Schedule Reliability				
	Transit Visibility				
	Walking				
	Bicycling				
	MMLOS				
	Road Safety				
Impacts	Traffic Impacts				
	Property Requirements				
	Loading/Parking Impacts				
	Green space / Urban Forest				
	Implementation Cost				
Public Support	Public Feedback Response				



5.2.4 WINDSOR STREET INTERSECTION

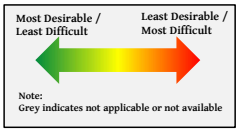
This intersection experiences awkward lane alignment and intersection geometry. Although roundabout configurations were considered, they were excluded due to significant property impacts and challenging signage requirements. Two modification options (plans included in Appendix A) were prepared for this intersection and are summarized below. Intersection analysis is included in Appendix G.

Option	Description
1 – Modify right turn channels and install EB and WB transit lanes	• Modify alignment of right turn channels from Windsor Street to Bayers Road and Young Street; • Designate a westbound lane as right turn only (except buses); and, • Widen to install an eastbound right turn lane (except buses). Impacts: • Requires some property acquisition • Provides a full-time continuous transit lane in both directions. • Removes transit vehicles and right turns from traffic flow.
2 – Install WB transit lane	• Provide a continuous westbound transit lane; and, Impact: • Provides transit priority in westbound direction.

An options evaluation matrix was created in order to display the overall assessment of each option and enable comparison between categories (See Table 5-4).

Table 5-4 – Bayers Road at Windsor Street Intersection Options Evaluation Summary Matrix

		Transit Corridor Options		
		Existing Conditions	1. Continous transit lanes both directions	2. Transit Lane WB
User Experience	Transit Travel Time			
	Transit Schedule Reliability			
	Transit Visibility			
	Walking			
	Bicycling			
	MMLOS			
	Road Safety			
Impacts	Traffic Impacts			
	Property Requirements			
	Green space / Urban Forest			
	Implementation Cost			
Public Support	Public Feedback Response			



Note: Parking at the intersection is not permitted and there is no proposed change to parking

5.3 BAYERS OPTIONS EVALUATION

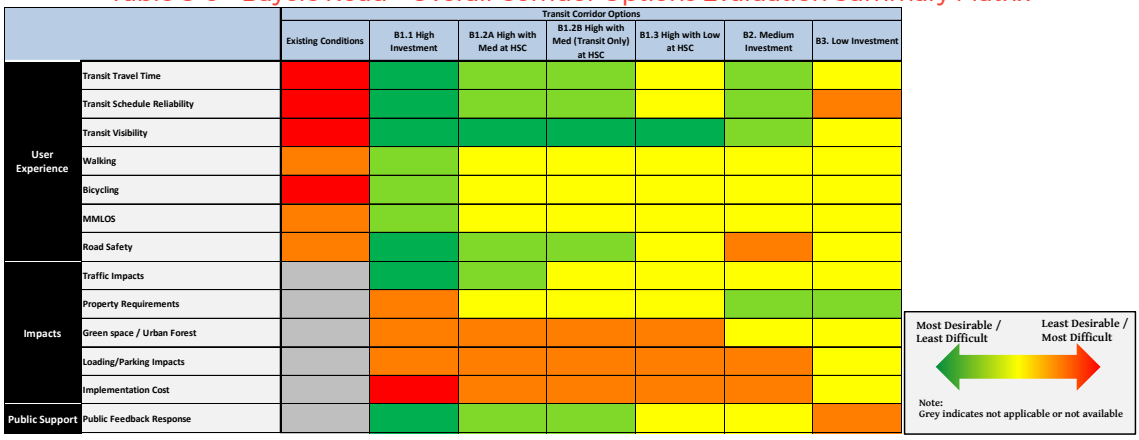
In performing the overall analysis and evaluation for the full corridor it is recognized that the impacts of implementing a particular option in one segment may impact the operations in another segment. Several options (summarized in Table 5-5) were considered for the purpose of evaluating the measures along the full corridor.

Table 5-5 - Bayers Road – Overall Corridor Options Summary

		Transit Corridor Option - Bayers Road					
		B1.1 - High Investment Full Corridor	B1.2A - High Investment Med at HSC	B1.2B - High Investment Med (Transit Only) at HSC	B1.3 - High Investment Low at HSC	B2 - Medium Investment Full Corridor	B3 - Low Investment Full Corridor
Corridor Segment	Romans to HSC	Opt 1 (Continuous lanes each direction)				Opt 2: (Reversible Lane)	
	HSC to Connaught	Opt 1 (Overpass)	Opt 2A (Construct new roadway)	Opt 2B (Construct new transit roadway)	Opt 3 (Install transit lanes in both directions)	Opt 2A (Construct new roadway)	Opt 3 (Install transit lanes in both directions)
	Connaught to Windsor	Opt 1 (Continuous lanes each direction)				Opt 2 (Reversible Lane)	Opt 3 (Transit lane westbound only)
	Windsor Street Intersection	Opt 1 (Continuous lanes each direction)				Opt 2 (Modify RT channels and install EB and WB transit lanes)	
Estimated Results	Total Estimated Annual Operating Cost Savings to Halifax Transit	$71,150	$44,120	$44,120	$29,800	$36,055	$19,770
	Total Estimated Daily Reduction in Transit User Delay	100 hrs	60 hrs	60 hrs	40 hrs	50 hrs	25 hrs
	Total Estimated Daily Reduction in Overall User Delay	310 hrs	140 hrs	60 hrs	50 hrs	130 hrs	35 hrs
	Total Estimated Implementation Cost	$15.9 Million	$4.8 Million	$4.8 Million[1]	$3.3 Million	$4.6 Million	$2.1 Million
Note:	1. Cost estimates for the implementation of HSC option 2B (medium, transit only) have not specifically been prepared, however, it is expected to be similar to cost estimates to implement option 2A in that segment.						

An options evaluation matrix was created in order to display the overall assessment of each option and enable comparison between categories (See Table 5-6). Each option for the full corridor was evaluated using the payback period analysis methodology (See Appendix E) included in Moving Forward Together Plan (Halifax Transit, 2016) and as described in Section 3.3.1 with results summarized in Table 5-7.

Table 5-6 – Bayers Road – Overall Corridor Options Evaluation Summary Matrix



Comparative evaluation of the user impacts (Table 5-6) and payback analysis (Table 5-7) indicate that although significant delay savings are anticipated with Option B1.1 (High Investment), after consideration of cost, property impacts, and urban form, the best overall option is expected to be Option B1.2A (High Investment, Medium through HSC segment) which offers a strong mix for all users and this option should be considered for implementation by HRM.

Table 5-7 – Bayers Road Corridor Options - Payback Period Analysis

		Bayers Road					
		B1.1-High Investment Full Corridor	**B1.2A-High Investment Medium at HSC**	**B1.2B-High Investment Medium (Transit Only) at HSC[2]**	**B1.3-High Investment Low at HSC**	**B2- Medium Investment**	**B3-Low Investment**
Estimated Daily Delay Savings to Transit Users		~100 pass.hr	~60 pass.hr	~60 pass.hr	~40 pass.hr	~50 pass hr	~25 pass.hr
Estimated Daily Delay Savings to All Road Users		~310 pass.hr **5**	~140 pass.hr **4**	~70 pass.hr **3**	~50 pass.hr **3**	~130 pass hr **4**	~35 pass.hr **3**
Payback Period to Public		9.0 years **4**	6.1 years **5**	13.3 years **3**	14.4 years **3**	6.2 years **5**	10.0 years **4**
Other Key Factors	**Score for Other Factors[1]**	**5**	**5**	**6**	**4**	**1**	**1**
	Safety Considerations	(+)Grade separation removes merging and crossing conflicts	Reduced congestion may provide improvement	Reduced congestion may provide improvement	Separation of buses from through movement may provide some improvement	(-)Reversible lane may not be understood by all drivers Reduced congestion may provide improvement	Separation of buses from through movement may provide some improvement
	Impact to Other Users	(+)Provides grade separated crossings for AT users (+)Significant improvements for emergency vehicles	(+)Improvements for emergency vehicles	(+)Improvements for emergency vehicles	(+)Some improvements for emergency vehicles	(+)Improvements for emergency vehicles	(+)Some improvements for emergency vehicles
	Project Integration	Opportunity to integrate with new AT greenway between Romans and George Dauphinee					
	TPM Enforcement Requirements	No Specific Requirements Identified					
	Issues to Implementation	(-)Property acquisition required along full corridor (--)Impacts to access for HSC and other properties (-)Grading challenges through HSC segment	(-)Property acquisition required along full corridor (-)Impacts to access for HSC	(-)Property acquisition required along full corridor	(-)Property acquisition required along full corridor	(-)Property acquisition required along full corridor (-)Impacts to access for HSC	(-)Property acquisition required along a portion of the corridor
	Promotion of Transit	(++)Excellent promotion of transit	(++)Excellent promotion of transit	(++)Excellent promotion of transit	(++)Excellent promotion of transit	(+)Good Promotion of Transit	Some Promotion of Transit
	Schedule Adherence	(++)Greatly Improved Schedule adherence in both directions	(++)Greatly Improved Schedule adherence in both directions	(++)Greatly Improved Schedule adherence in both directions	(+)Improved Schedule adherence in both directions	(+)Improved Schedule adherence, mostly in peak directions	(+)Some improved Schedule adherence at key intersections
Public Consultation		(++)Generally seen as the best option by the public	(++)Seen as a good option by the public overall	(++)Seen as a good option by the public overall	(+)Considered a good option	(+)Seen as a good option by the public	Generally perceived to be the least desirable option
Overall Evaluation		**14**	**14**	**12**	**10**	**10**	**8**

NOTES: 1. Score for other factors is the sum of the positive impacts less the negative impacts. Impacts with "++" or "--" receive double score.
2. Implementation cost for this option is expected to be similar for Option B1.2A

6 SUMMARY & RECOMMENDATIONS

6.1 SUMMARY

Recent and ongoing policy development efforts have made improvements to Halifax's transit service a key priority for the Municipality. Specifically, Halifax Transit's *Moving Forward Together Plan* (adopted by Regional Council in April 2016) includes bold moves that will aim to improve transit service levels through increased priority, enhanced reliability, and reduced travel time. The bold moves are being made in support of the following four Council-endorsed '*Moving Forward Principles*':

1. Increase the proportion of resources allocated towards high ridership services.
2. Build a simplified transfer based system.
3. Invest in service quality and reliability.
4. Give transit increased priority in the transportation network.

Among the key initiatives that the Municipality is considering for transit upgrades are Transit Priority Measures (TPMs) – strategically located street and intersection upgrades that provide priority for the movement of buses. Building on HRM's recent success of implementing TPMs at various locations, the Municipality is interested in investigating corridor-level transit priority upgrades that satisfy specific recommendations of the *Moving Forward Together Plan* including two "critical locations" that were identified for transit priority measures: **Bayers Road** and **Gottingen Street**.

To address this identified need for transit priority along these two corridors, options were developed and evaluated against the level of impact that they are expected to have on transit operation as well as on active transportation (AT), general traffic, parking, road safety, and implementation cost.

Following initial development of the options for each corridor, consultation was held to gather input from key stakeholders and community groups through several stakeholder meetings as well as from the overall public through one public open house for each corridor and through online consultation through the project's Shape Your City website.

Options preparation included a significant data collection phase that included topographic survey, as well as obtaining and reviewing data on transit vehicle and ridership volumes, volumes of traffic, pedestrians, and bicycle, as well as the review of available collision records and consideration of public and stakeholder input. Analysis was completed to evaluate the identified options using criteria developed through discussion with HRM staff as well as the methodology presented in Appendix E of *Moving Forward Together* (Halifax Transit, 2016).

6.2 RECOMMENDATIONS

Based on the background review, public and stakeholder consultation, functional design, various analysis frameworks, and comparative analysis, the recommendations have been developed for consideration by HRM.

Consideration was given to the phasing of corridor improvements. A proposed implementation plan has been identified with recommendations presented as Priority A, B, or C where items in Priority 'A' should generally be considered during the earlier years of the Action Plan, with those in Priority 'C' considered in the later years.

6.2.1 RECOMMENDATIONS - GOTTINGEN STREET

1. HRM should complete a parking analysis to determine the level of parking utilization for the Gottingen Street spaces and potential areas on adjacent streets that can accommodate additional parking.
2. HRM should install Option G3 along the entire corridor between Cogswell Street and North Street. This involves the removal of parking during the AM and PM peak periods and is considered the low investment option. Although this option does not specifically provide transit priority along this corridor it is expected to offer benefit to traffic progression along this corridor and provide overall road safety benefit addressing noted existing collision trend with parked vehicles.
3. HRM should install the transit priority measure at the Cornwallis Street to provide a queue jump for northbound buses.
4. HRM should consider a trial period where some parking additional parking is removed around the Cornwallis intersection to gather information on the effectiveness of providing a longer transit queue jump.
5. In the future the transit lane could be extended along the length of the corridor and consideration given to pedestrian half-signals at key pedestrian crossings.

PRIORITY 'A'

- Complete a parking analysis of utilization of parking on adjacent streets to develop a strategy to offset loss of parking along the Gottingen Street corridor.
- Implement Option G-3 (Remove parking / loading during peak periods).
- Design and install northbound transit priority measure at Cornwallis Street intersection.
- Consider some additional parking restrictions surrounding the Cornwallis Street intersection to extend the transit lane to improve operations.
- Design pedestrian half signal at Uniacke Street intersection.

PRIORITY 'B'

- Install pedestrian half signal at Uniacke Street intersection.
- Design pedestrian half signal at Cunard Street intersection.

PRIORITY 'C'

- Install pedestrian half signal at Cunard Street intersection.
- Implement continuous northbound transit lane for the full corridor on a trial basis.

6.2.2 RECOMMENDATIONS – BAYERS ROAD

Segment 1 - Romans Avenue to Halifax Shopping Centre (HSC):

1. HRM should plan for the installation of one transit only lane in each direction. In addition to providing benefit to transit during the peak direction it is expected to offer safety benefits when compared to a reversing lane and use of time of day transit lane signage.

Segment 2 - Halifax Shopping Centre (HSC) to Connaught Avenue:

2. Although the high investment option at the HSC segment is expected to create significant benefit to transit and non-transit vehicles, there are expected to be significant issues to implementation that may make this option infeasible. In addition to cost, Option 1 (overpass) is expected to have significant impacts to property with significant retaining walls and grading challenges. Option 2A through this segment provides the best overall balance of the project objectives as it is expected to provide significant transit priority while considering the urban form through this area. HRM should seek to implement the medium investment option (Option 2A) through the HSC segment.

Segment 3 - Connaught Avenue to Windsor Street:

3. Connaught Avenue is considered a key intersection along this corridor and two westbound lanes for non-transit vehicles should be provided approaching Connaught Avenue for a distance of approximately 100 metres.
4. HRM should plan for the implementation of the high investment option (one continuous transit lane in each direction) through this segment.
5. Depending on construction timelines, a phased approach could be implemented where:
    a. Road widening between Connaught Avenue and Connolly Street could provide the transit priority lanes and maintain the two westbound through lanes. This could be accompanied by signage and marking modifications east of Connolly to provide a westbound transit lane while maintaining existing road width.
    b. Widening east of Connolly Street should be completed in a subsequent construction phase.

Segment 4 - Windsor Street Intersection:

6. In addition to providing transit priority in both directions, the high investment option is expected to offer benefits by modifying the right turn channels from Windsor Street to provide improved lane geometry and alignment at the intersection and provide improved lane balance with recommended improvements in Segment 3. HRM should plan for the implementation of this option.

PRIORITY 'A'

- Initiate acquisition of identified properties to implement Option B-1.2 (Medium investment through HSC segment, High investment otherwise).
- Design and implement modifications for continuous transit lanes in both directions for Romans Avenue to HSC.
- Design and implement modifications for Option 2A (Medium investment) through the HSC segment. This should include road widening that extends 100 metres east of Connaught Avenue to provide transit priority and two westbound approach lanes at that intersection.
- Consider modifications to provide a westbound transit lane (Option 3) between Windsor Street and Connolly Street.
- Design modifications at the Windsor Street intersection.

PRIORITY 'B'

- Implement modifications at the Windsor Street intersection.
- Design modifications to install a transit lane in each direction between Connaught Avenue and Windsor Street.

PRIORITY 'C'

- Implement modifications to provide a continuous transit lane in each direction between Connolly Street and Windsor Street.

APPENDIX

A FUNCTIONAL DESIGNS

Functional Designs
Are Included in the HRM Staff Report

APPENDIX

B PUBLIC CONSULTATION FEEDBACK FORMS

Public Consultation Feedback Forms
Are Included in the HRM Staff Report

APPENDIX

C ONLINE CONSULTATION RESULTS

Online Consultation Results
Are Included in the HRM Staff Report

APPENDIX

D COST ESTIMATES

HRM TRANSIT PRIORITY CORRIDORS - GOTTINGEN STREET
HIGH LEVEL ESTIMATE OF PROBABLE COSTS

PROJECT NO.	171-09619
DATE:	Jan. 15, 2018
CLIENT:	HRM
CONSULTANT:	WSP
UNIT PRICE SOURCE:	WSP

Disclaimer: This estimate of probable construction cost is approximate only. Actual cost may vary significantly from this estimate due to market conditions such as material and labour costs, time of year, industry workload, competition, etc. This estimate has been prepared based on our experience with similar projects. This estimate has not been prepared by obtaining any estimates or quotes from contractors. Due to the uncertainties of what contractors bid, WSP cannot make any assurances that this estimate will be within a reasonable range of the tendered low bid. When assessing this project for business feasibility purposes this estimate should not be relied upon without considering these factors.

NOTE:

1. HST NOT INCLUDED IN INDICATED UNIT PRICES AND TOTALS.
2. ESTIMATE BASED ON FUNCTIONAL DESIGN DRAWINGS PROVIDED FOR PUBLIC OPEN HOUSE ON OCT. 2, 2017.
3. ALL PRICES SHOWN ARE IN 2017 CANADIAN DOLLARS.
4. ESTIMATE DOES NOT INCLUDE ALLOWANCES FOR ENGINEERING, ADMINISTRATION OR INSPECTION FEES.
5. COSTS AND QUANTITIES ASSUME NO OTHER WORK IS BEING DONE IN CONJUNCTION WITH TRANSIT PRIORITY IMPROVEMENT MEASURES.
6. OPTION G3 (LOW INVESTMENT SCENARIO) IS NOT SHOWN SINCE THE ONLY COST IS FOR REPLACEMENT OF STOPPING / PARKING RESTRICTION SIGNS WHICH IS EXCLUDED FROM THESE ESTIMATES.

				Option G1*		Option G2*	
ITEM	**DESCRIPTION**	**UNITS**	**UNIT PRICE**	**QNTY.**	**COST**	**QNTY.**	**COST**
STREET CONSTRUCTION							
46	Signs (Incl. reinstatement)	each	$1,500	4	$6,000	2	$3,000
ADDITIONAL ITEMS							
65.1	Pavement Markings	LS	Varies	1	$14,100	1	$10,800
65.2	Removal of Existing Pavement Markings	LS	Varies	1	$6,000	1	$6,000
65.3	Red In-Lay Reserved Lane Symbol	each	$5,000	6	$30,000	3	$15,000
ELECTRICAL							
85	Installation of Half Signals	LS	$75,000	2	$150,000	2	$150,000
MISCELLANEOUS							
93	Traffic Control	LS	Varies	1	$25,000	1	$25,000
			Sub-Total	**$231,100**		**$209,800**	
			Contingency (30%)	**$69,330**		**$62,940**	
			ESTIMATED COST (excl. HST)	**$300,000**		**$273,000**	

***OPTIONS**

G1	Continuous Northbound Transit Lane
G2	NB Transit Priority at Key Intersections

HRM TRANSIT PRIORITY CORRIDORS
HIGH LEVEL ESTIMATE OF PROBABLE COSTS

PROJECT NO.	171-09619
DATE:	Jan. 15, 2018
CLIENT:	HRM
CONSULTANT:	WSP
UNIT PRICE SOURCE:	WSP

Disclaimer: This estimate of probable construction cost is approximate only. Actual cost may vary significantly from this estimate due to market conditions such as material and labour costs, time of year, industry workload, competition, etc. This estimate has been prepared based on our experience with similar projects. This estimate has not been prepared by obtaining any estimates or quotes from contractors. Due to the uncertainties of what contractors bid, WSP cannot make any assurances that this estimate will be within a reasonable range of the tendered low bid. When assessing this project for business feasibility purposes this estimate should not be relied upon without considering these factors.

NOTES:

1. HST NOT INCLUDED IN INDICATED UNIT PRICES AND TOTALS.
2. ESTIMATE BASED ON FUNCTIONAL DESIGN DRAWINGS PROVIDED FOR PUBLIC OPEN HOUSE ON SEPT. 28, 2017.
3. ALL PRICES SHOWN ARE IN 2017 CANADIAN DOLLARS.
4. ESTIMATE DOES NOT INCLUDE COST ALLOWANCES FOR PROPERTY ACQISITION, UTILITY POLE RELOCATION, ENGINEERING, ADMINISTRATION OR INSPECTION
5. COSTS AND QUANTITIES ASSUME ONLY A.T. TRAIL INSTALLATION AND NO ADDITIONAL WORK IS BEING DONE IN CONJUNCTION WITH TRANSIT PRIORITY IMPROVEMENT
6. STREET CONSTRUCTION UNIT PRICE INCLUDES PLACEMENT OF TYPE I AND TYPE II GRAVELS, AND TYPE B-HF AND TYPE C-HF ASPHALT.
7. OPTION B2 ASSUMES PLANNING AND OVERLAY OF 50mm TYPE C-HF ASPHALT FOR HALIFAX SHOPPING CENTER INTERSECTION AREA.

				Option B1.1		Option B1.2		Option B1.3		Option B2		Option B3	
ITEM	DESCRIPTION	UNITS	UNIT PRICE	QNTY.	COST	QNTY.	COST	QNTY.	COST	QNTY.	COST	QNTY.	COST
EARTHWORKS													
3	Mass Excavation & Embankment	m3	$25	5,000	$125,000	2,500	$62,500	0	$0	2,500	$62,500	500	$12,500
4	Excavation - Rock	m3	$100	5,000	$500,000	0	$0	0	$0	0	$0	0	$0
5	Unsuitable Material	m3	$40	1,000	$40,000	0	$0	0	$0	0	$0	0	$0
6	Replacement of Unsuitables	m3	$55	1,000	$55,000	0	$0	0	$0	0	$0	0	$0
7	Borrow	m3	$25	10,000	$250,000	0	$0	0	$0	0	$0	0	$0
9.2	Fine Grading of Road Surface	m2	$2	14,000	$28,000	10,530	$21,060	4,300	$8,600	9,150	$18,300	1,800	$3,600
WATER SYSTEM													
10	Pipe (Removal and Replacement)	m	$750	400	$300,000	0	$0	0	$0	0	$0	0	$0
11	Hydrant (Removal and Replacement)	each	$7,500	2	$15,000	0	$0	0	$0	0	$0	0	$0
13	Valve (Removal and Replacement)	each	$5,000	10	$50,000	0	$0	0	$0	0	$0	0	$0
14.3.1	Service Fittings (Removal and Replacement)	each	$2,500	7	$17,500	0	$0	0	$0	0	$0	0	$0
14.3.2	Service Pipe (Removal and Replacement)	m	$250	70	$17,500	0	$0	0	$0	0	$0	0	$0
15	Connection to Existing Main	each	$6,000	6	$36,000	0	$0	0	$0	0	$0	0	$0
17	Temporary Water Service	LS	$50,000	1	$50,000	0	$0	0	$0	0	$0	0	$0
SANITARY SYSTEM (COMBINED)													
20	Gravity Pipe (Removal and Replacement)	m	$750	400	$300,000	0	$0	0	$0	0	$0	0	$0
22	Manholes (Removal and Replacement)	each	$8,500	22	$187,000	0	$0	0	$0	0	$0	0	$0
23	Services (Removal and Replacement)	m	$650	150	$97,500	0	$0	0	$0	0	$0	0	$0
24	Connection to Existing Main	each	$2,500	15	$37,500	0	$0	0	$0	0	$0	0	$0
STORM SEWER													
32.1	Catchbasin Relocation / Installation	each	$6,500	56	$364,000	41	$266,500	31	$201,500	30	$195,000	15	$97,500
33.2	Catchbasin Leads (Removal and Replacement)	m	$600	392	$235,200	287	$172,200	217	$130,200	210	$126,000	105	$63,000
STREET CONSTRUCTION													
Note 6	Street Construction (Excavation, gravels, asphalt)	m2	$125	14,000	$1,750,000	5,530	$691,250	4,300	$537,500	4,150	$518,750	1,800	$225,000
42.23	Mill & Asphalt Overlay (See Note 7)	m2	$30	0	$0	5,000	$150,000	0	$0	5,000	$150,000	0	$0
42.25	Street Removal	m2	$10	7,000	$70,000	1,250	$12,500	1,025	$10,250	630	$6,300	300	$3,000
43.2	Curb Installation	m	$120	3,800	$456,000	3,200	$384,000	2,400	$288,000	2,300	$276,000	850	$102,000
43.4	Curb Removal	m	$20	3,500	$70,000	3,100	$62,000	2,550	$51,000	2,100	$42,000	850	$17,000
44.1	Sidewalk Installation	m2	$100	3,000	$300,000	2,500	$250,000	2,275	$227,500	1,100	$110,000	300	$30,000
44.13	Sidewalk Removal	m2	$15	4,700	$70,500	4,700	$70,500	4,150	$62,250	2,800	$42,000	1,350	$20,250
44.14	Concrete Island	m2	$130	1,100	$143,000	1,050	$136,500	380	$49,400	1,000	$130,000	330	$42,900
44.15	Bus Pad Relocation	m2	$200	130	$26,000	130	$26,000	130	$26,000	130	$26,000	130	$26,000
44.16	Transit Bench / Shelter Relocation	each	$1,500	1	$1,500	1	$1,500	1	$1,500	1	$1,500	1	$1,500
44.17	A.T. Trail	m	$130	1,800	$234,000	1,800	$234,000	1,800	$234,000	1,720	$223,600	1,720	$223,600
45	Retaining Wall	m2	$750	1,500	$1,125,000	50	$37,500	0	$0	150	$112,500	100	$75,000
46.3	Signs	each	$650	40	$26,000	37	$24,050	30	$19,500	40	$26,000	15	$9,750
LANDSCAPING													
54.2	Tree Removal (< 400mm)	each	$700	10	$7,000	10	$7,000	12	$8,400	9	$6,300	11	$7,700
54.3	Tree Removal (> 400mm)	each	$1,800	16	$28,800	16	$28,800	16	$28,800	5	$9,000	2	$3,600
50	Topsoil & Sod	m2	$15	6,000	$90,000	5,000	$75,000	3,750	$56,250	3,500	$52,500	2,500	$37,500
57	Handrail / Fence	m	$110	500	$55,000	250	$27,500	200	$22,000	250	$27,500	200	$22,000
ADDITIONAL ITEMS													
60	Trench Excavation - Rock	m3	$105	800	$84,000	60	$6,300	30	$3,150	120	$12,600	60	$6,300
61	Trench Excavation - Unsuitable Material	m3	$55	800	$44,000	60	$3,300	30	$1,650	120	$6,600	60	$3,300
62	Replacement of Unsuitable Material	m3	$60	800	$48,000	60	$3,600	30	$1,800	120	$7,200	60	$3,600
65.1	Pavement Markings	LS	$40,000	1	$40,000	1	$40,000	1	$40,000	1	$40,000	1	$40,000
65.2	Removal of Existing Pavement Markings	LS	$10,000	1	$10,000	1	$10,000	1	$10,000	1	$10,000	1	$10,000
65.3	Red In-Lay Reserved Lane Symbol	each	$5,000	8	$40,000	10	$50,000	8	$40,000	9	$45,000	3	$15,000
ENVIRONMENTAL PROTECTION													
70	Environmental Protection Allowance	LS	$20,000	1	$20,000	1	$20,000	1	$20,000	1	$20,000	1	$20,000
ELECTRICAL													
85	Intersection Signals (Installation or Replacement)	LS	$250,000	3	$750,000	3	$750,000	2	$500,000	3	$750,000	2	$500,000
87	Street Lights	each	$10,000	15	$150,000	6	$60,000	0	$0	6	$60,000	0	$0
88	Traffic Signal Relocation	pole	$10,000	4	$40,000	4	$40,000	8	$80,000	2	$20,000	4	$40,000
89	Intersection Traffic Signal Removal	LS	$50,000	1	$50,000	0	$0	0	$0	0	$0	0	$0
90	Undergrounding Electrical at Overpass	LS	$300,000	1	$300,000	0	$0	0	$0	0	$0	0	$0
MISCELLANEOUS													
91	Guiderail / Jersey Barrier Installation	m	$150	450	$67,500	0	$0	0	$0	0	$0	0	$0
92	Natural Gas Pipe (Removal and Replacement)	m	$350	200	$70,000	0	$0	0	$0	0	$0	0	$0
93	Traffic Control	LS	Varies	1	$600,000	1	$250,000	1	$150,000	1	$250,000	1	$100,000
94	O/H Reversing Lane Sign Structures	each	$40,000	0	$0	0	$0	0	$0	10	$400,000	3	$120,000
95	Bridge Structure	LS	$3,000,000	1	$3,000,000	0	$0	0	$0	0	$0	0	$0

OPTIONS

B1.1	High Investment Scenaio
B1.2	High Investment with Medium HSC Scenario
B1.3	High Investment with Low HSC Scenario
B2	Medium Investment Scenaio
B3	Low Investment Scenaio

	Option B1.1	Option B1.2	Option B1.3	Option B2	Option B3
Sub-Total	**$12,471,500**	**$3,973,560**	**$2,809,250**	**$3,783,150**	**$1,881,600**
Contingency (30%)	**$3,741,450**	**$1,192,068**	**$842,775**	**$1,134,945**	**$564,480**
TOTAL COST (excl. HST)	**$16,213,000**	**$5,166,000**	**$3,652,000**	**$4,918,000**	**$2,446,000**

APPENDIX

E SAMPLE DELAY AND PAYBACK CALCULATIONS

Using the Net User Delay Methodology developed in the *Transit Priority Measures Study* (WSP, 2016) as well the Transit ridership data and delay estimates obtained for each location it is possible to calculate the net road user delay during the subject peak hour as well as the payback periods associated with each measure. These equations are included below.

Net Change in Road User Delay = Net Transit User Delay + Net Non Transit User Delay

Where:

Net Change in Transit User Delay = Delay/Transit Vehicle x # Transit Vehicles x Average Ridership per Transit Vehicle

And,

Net Change in Non Transit User Delay = Delay/Non Transit Vehicle x # Non Transit Vehicles x Average Vehicle Occupancy

Note: Delay reductions will be a negative value while delay increases will be a positive value.

Daily Change in Cost to Transit
= Average Change in Delay/Transit Vehicle x # Transit Vehicles x Cost/hour for Transit Vehicle

Annual Change in Cost to Transit = Daily Change in Cost to Transit x Days/Year TPM is in Use

Daily Change in Cost to Public = Daily Change in Person Cost + Daily Change in nonTransit Vehicle Cost

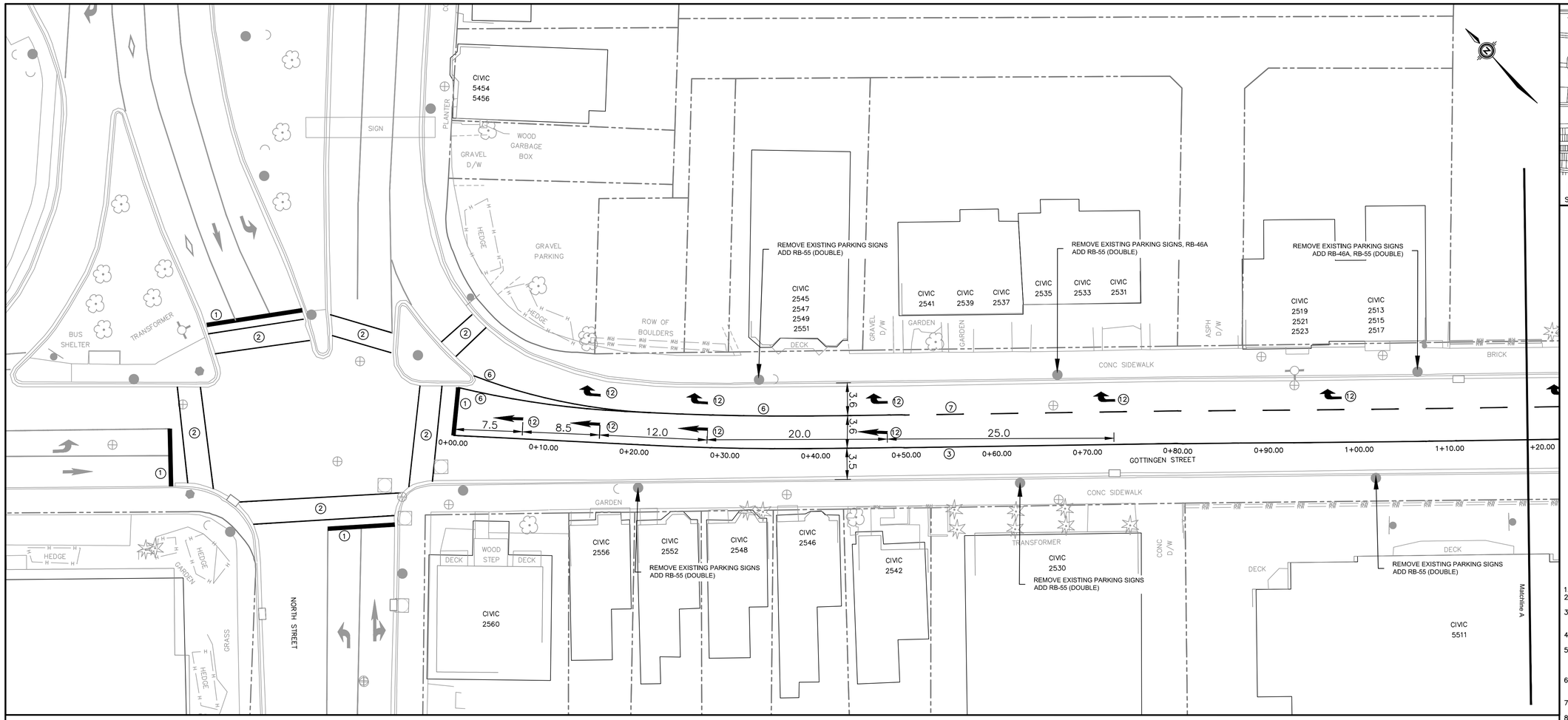
Where

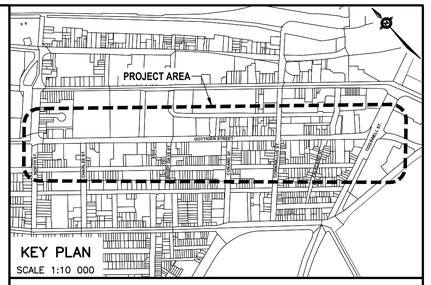
Daily Change in Person Cost
= Net Change in Road User Delay x # hours TPM will be in effect per day x Cost/hour for Road User

Daily Change in nonTransit Vehicle Cost
= Average delay change per nonTransit user x # of NonTransit vehicles x Cost /hour for nonTransit Vehicle

Annual Change in Cost to Public = Daily Change in Cost to Public x Days/Year TPM is in Use

$$\text{Payback Period} = \frac{\text{TPM Capital Cost}}{\text{Annual Cost Savings to Transit} + \text{Annual Cost Savings to Public} - \text{Annual Change in Operating Cost}}$$





PLAN LEGEND

EXISTING	PROPOSED	
		PROPERTY BOUNDARY
		CONCRETE CURB
		BUILDING OUTLINE
		CONCRETE SURFACE
		LANDSCAPE PAVERS
X X		FENCE
GR GR		GUARD RAIL
RW RW		RETAINING WALL
		TOP OF SLOPE
		BOTTOM OF SLOPE
		SIGN
		TREE
		BOLLARD / POST
		TREE LINE
		FLOWER BED
		STORM MANHOLE & PIPE
		CATCH BASIN & LEAD / LATERAL
		SANITARY MANHOLE & PIPE
		SANITARY FORCEMAIN
		SANITARY LATERAL
		COMBINED MANHOLE & PIPE
		WATER MAIN AND VALVE
		WATER LATERAL
		FIRE HYDRANT
		WATER MANHOLE/CHAMBER
G G		GAS PIPE & VALVE
ET ET		ELECTRICAL CONDUIT
		ELECTRICAL MANHOLE OR PULL PIT
		JUNCTION BOX OR TRANSFORMER
TD TD		TELECOM. CONDUIT
		TELECOM. MANHOLE OR PULL PIT
SL SL		STREET LIGHT CONDUIT
TL TL		TRAFFIC CONDUIT & CONTROLLER
		UTILITY POLE & GUY WIRE
		OVERHEAD WIRE
		STREET LIGHT
		TRAFFIC SIGNAL LIGHT

NOTES

1. ALL WORK IS TO BE DONE IN ACCORDANCE WITH HRM CONTRACT DOCUMENTS.
2. GRADES SHOWN ARE APPROXIMATE. FINISHED GRADE IS TO BE APPROVED IN THE FIELD BY THE ENGINEER.
3. UTILITY INFORMATION IS APPROXIMATE ONLY. CONTRACTOR IS RESPONSIBLE TO ARRANGE FOR ON SITE LOCATES WITH ALL UTILITIES PRIOR TO START OF WORK.
4. CONTRACTOR TO OBTAIN ALL NECESSARY PERMITS REQUIRED TO PERFORM WORK AND TO COMPLY WITH ALL APPLICABLE ENVIRONMENTAL REGULATIONS.
5. WHERE EXISTING CONDITIONS ARE SHOWN THEY ARE NOT NECESSARILY ACCURATE OR COMPLETE. THE CONTRACTOR SHALL CONFIRM ALL EXISTING DIMENSIONS AND LOCATIONS AND REPORT ANY DISCREPANCIES TO THE ENGINEER.
6. THE CONTRACTOR SHALL CHECK AND VERIFY ALL PROPOSED DIMENSIONS BEFORE PROCEEDING WITH CONSTRUCTION. ANY ADJUSTMENTS WILL BE MADE BY THE ENGINEER AS NECESSARY.
7. THE CONTRACTOR IS RESPONSIBLE FOR SETTING GRADES AND LAYOUT CONTROL.
8. TRAFFIC SIGNS AND SIGNALS ARE NOT TO BE REMOVED OR REPLACED WITHOUT AUTHORIZATION FROM THE TRAFFIC AUTHORITY AND THE ENGINEER.
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10. WORK IN THE IMMEDIATE AREA OF A NOVA SCOTIA COORDINATE MONUMENT MUST BE CARRIED OUT BY HAND. THE CONTRACTOR IS RESPONSIBLE FOR ANY COSTS ASSOCIATED WITH DISTURBED OR RELOCATED MONUMENTS AS A RESULT OF THE WORK.
11. AT COMPLETION OF WORK REINSTATE ALL DISTURBED SURFACES TO THE SATISFACTION OF THE ENGINEER.
12. REFER TO SHEET 5 FOR GRADING NOTES AND DETAILS.

PAVEMENT MARKING SCHEDULE

IDENTIFICATION	TYPE	WIDTH	COLOUR
(1)	STOP BAR	450 mm	WHITE
(2)	CROSSWALK LINE	200 mm x 2	WHITE
(3)	SINGLE CENTRELINE	100 mm NOT TO BE PAINTED THROUGH INTERSECTIONS	YELLOW
(6)	LANE & BIKE LINES	100 mm	WHITE
(7)	BROKEN LINE 3x3	100 mm	WHITE
(12)	ARROW	3/4 TAC SIZE	WHITE
(13)	RED IN-LAY	3/4 TAC SIZE	WHITE
(13A)	RESERVED LANE SYMBOL	3/4 TAC SIZE	WHITE
(16)	ZEBRA CROSSWALK	600 mm x 600 mm	WHITE
(17)	BROKEN LINE 1.5x1.5	100 mm	WHITE
(18)	BROKEN LINE 0.5x0.5	100 mm	WHITE

PAVEMENT MARKING NOTES

1. ALL LANE MARKINGS SHALL BE ACCORDING TO MANUAL OF UNIFORM TRAFFIC CONTROL DEVICES FOR CANADA (MUTCDC) USING SIGNS APPROVED FOR USE IN NOVA SCOTIA.
2. REMOVE ALL EXISTING PAVEMENT MARKINGS WITHIN CONSTRUCTION AREA AND REPLACE WITH NEW MARKINGS AS SHOWN.
3. LANE LINES ARE TO BE 0.1m WIDE EXCEPT WHERE OTHERWISE INDICATED. CROSSWALK LINES ARE TO BE 0.2m WIDE, STOP BARS ARE TO BE 0.45m WIDE.
4. CENTERLINES AND CENTER CROSS HATCHING TO BE YELLOW, ALL OTHER PAVEMENT MARKINGS TO BE WHITE.
5. ALL DIMENSIONS ARE IN METERS UNLESS INDICATED OTHERWISE.
6. ALL DIMENSIONS MEASURE FROM THE CENTRE OF THE PAVEMENT MARKINGS AND/OR THE FACE OF CURB.
7. REMOVE PAVEMENT MARKINGS WITHIN PROJECT LIMITS
8. APPLY TEMPORARY LANE MARKINGS (TAPE ON PAVEMENT) AFTER REMOVAL OF EXISTING PAVEMENT MARKING. PERMANENT MARKINGS TO BE APPLIED WITHIN 48 HOURS.
9. REPAINT ALL EXISTING CROSSWALKS AND STOP BARS AT THE NORTH STREET AND COGSWELL STREET INTERSECTIONS UNLESS BEING MODIFIED.

SIGNAGE SCHEDULE (NOT TO SCALE)

 RA-1 60cm x 60cm	 RB-11L 60cm x 60cm	 RB-11S1 60cm x 30cm	 RB-41R 60cm x 60cm	 RB-46A 60cm x 60cm	 RB-81 90cm x 120cm
 RB-80S2 90cm x 30cm	 WB-8 75cm x 75cm	 RB-51 30cm x 30cm	 RB-52 30cm x 45cm	 RB-52H 30cm x 45cm	 RB-53 30cm x 45cm
 RB-55 30cm x 30cm	 RB-57 30cm x 45cm	 RB-57B 30cm x 45cm	 R-108 60cm x 30cm		

STREETSCAPING AND FURNISHING NOTES

1. EXISTING STREET FURNISHINGS SHALL NOT BE REUSED. RETURN TO HRM MACINTOSH DEPOT.
2. BENCHES AND BIKE RACKS SHALL BE BOLTED TO CONCRETE BENEATH UNIT PAVERS.
3. BIKE RACKS TO BE TWO UNIT MULTI INVERTED U AS PER ATTACHED, TO BE INSTALLED AT A 45 DEGREE ANGLE.
4. BENCHES ON SLOPES SHOULD BE SHIMMED TO PROVIDE A LEVEL SEATING SURFACE.
5. INSTALL BENCHES WITH BACK FACING SIDEWALK.
6. ALL DISTURBED BRICK / UNIT PAVER SHALL BE INSTALLED AS PER OR BETTER THAN THE ORIGINAL.
7. ALL URBAN TREE LOCATIONS AS INDICATED SHALL INCLUDE A SOIL TRENCH. SEE DRAWING XXX

SIGNAGE NOTES

1. SIGN POST INSTALLATION SHALL FOLLOW HRM RED BOOK FIGURE No. "HRM 38" FOR URBAN TRAFFIC SIGN POST DETAIL UNLESS OTHERWISE INDICATED.
2. ALL SIGN POSTS TO BE INSTALLED BY THE CONTRACTOR.
3. ALL SIGN INSTALLATIONS/REMOVALS SHALL BE COMPLETED BY HRM.
4. CONTRACTOR TO MAINTAIN SAFE PEDESTRIAN ACCESS THROUGH PROJECT AREA AT ALL TIMES AT NO ADDITIONAL COST TO HRM.
5. REMOVE ANY EXISTING PARKING SIGNAGE IN CONFLICT WITH REDESIGNATED CURB SPACE.

SCALE: 1:250 METRIC

5 4 3 2 1 0 5 10 15

REVIEWED AND APPROVED FOR TRAFFIC SIGNALS AND PAVEMENT MARKINGS

Appr'd for TRAFFIC AUTHORITY _____ Date _____

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3	2018/06/21	ISSUED FOR PRE-TENDERED REVIEW	
2	2018/05/22	80% DESIGN REVIEW	
1	2018/05/09	ISSUED FOR REVIEW	

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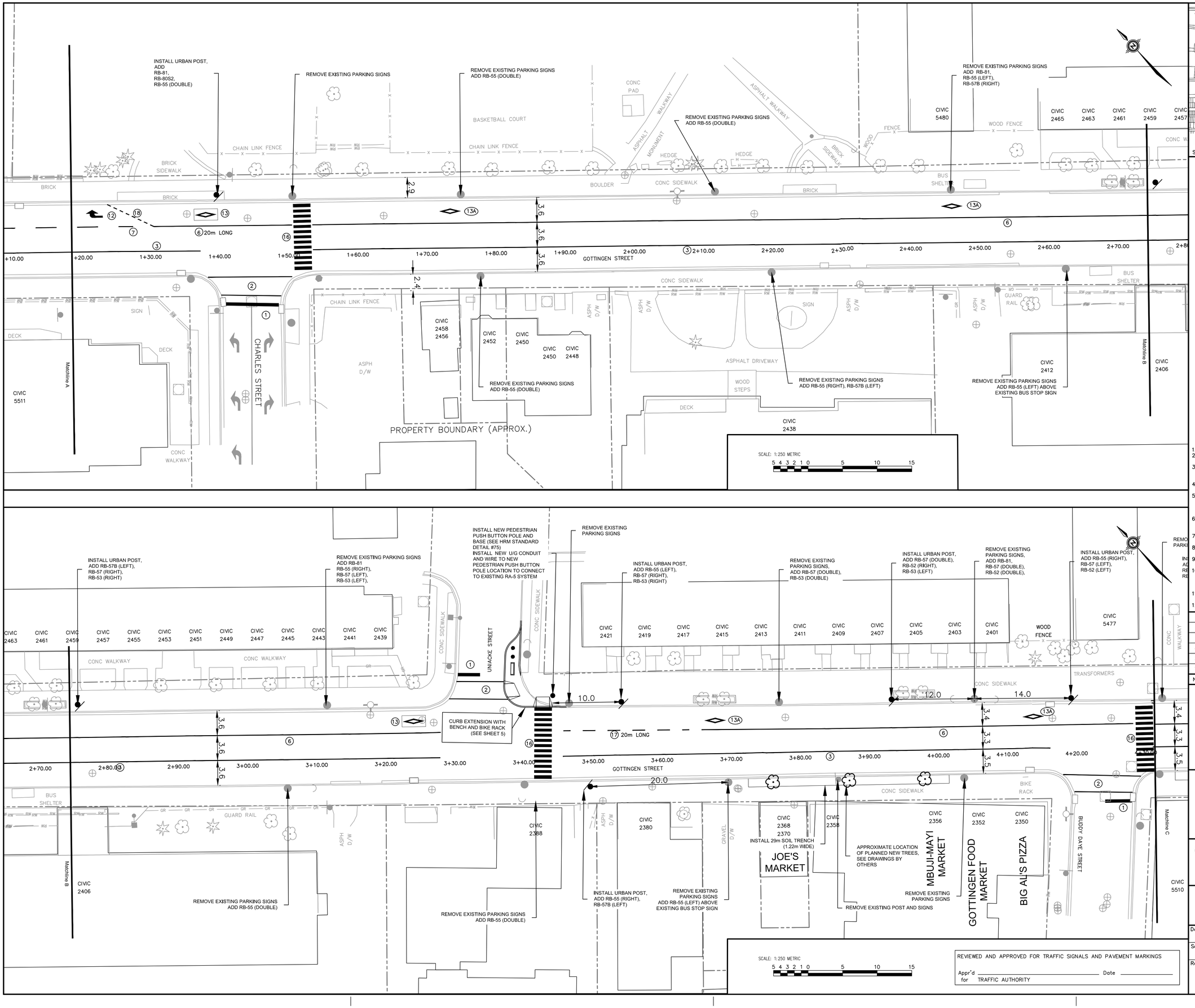
HALIFAX

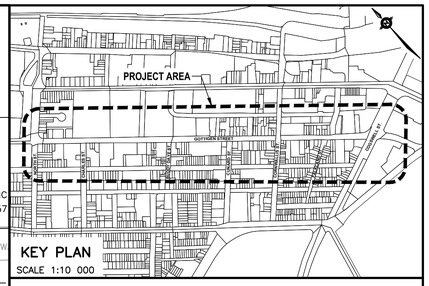
GOTTINGEN STREET DETAILED DESIGN

NORTH STREET TO COGSWELL STREET
HALIFAX, NOVA SCOTIA

PAVEMENT MARKING AND SIGNAGE MODIFICATIONS FOR NB TRANSIT LANE SHEET 1

Date JUNE 21, 2018	Drawn D. PREST	Tender No. 181-05518
Scale 1:250	Checked P. HATTON	Sheet SHEET 1 OF 5
Reference	Mgr. Design Services –	Drawing No.
	Survey No. –	





PLAN LEGEND

EXISTING / PROPOSED

- PROPERTY BOUNDARY
- CONCRETE CURB
- BUILDING OUTLINE
- CONCRETE SURFACE
- LANDSCAPE PAVERS
- FENCE
- GUARD RAIL
- RETAINING WALL
- TOP OF SLOPE
- BOTTOM OF SLOPE
- SIGN
- TREE
- BOLLARD / POST
- TREE LINE
- FLOWER BED
- STORM MANHOLE & PIPE
- CATCH BASIN & LEAD / LATERAL
- SANITARY MANHOLE & PIPE
- SANITARY FORCEMAIN
- SANITARY LATERAL
- COMBINED MANHOLE & PIPE
- WATER MAIN AND VALVE
- WATER LATERAL
- FIRE HYDRANT
- WATER MANHOLE/CHAMBER
- GAS PIPE & VALVE
- ELECTRICAL CONDUIT
- ELECTRICAL MANHOLE OR PULL PIT
- JUNCTION BOX OR TRANSFORMER
- TELECOM. CONDUIT
- TELECOM. MANHOLE OR PULL PIT
- STREET LIGHT CONDUIT
- TRAFFIC CONDUIT & CONTROLLER
- UTILITY POLE & GUY WIRE
- OVERHEAD WIRE
- STREET LIGHT
- TRAFFIC SIGNAL LIGHT

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HALIFAX

GOTTINGEN STREET DETAILED DESIGN

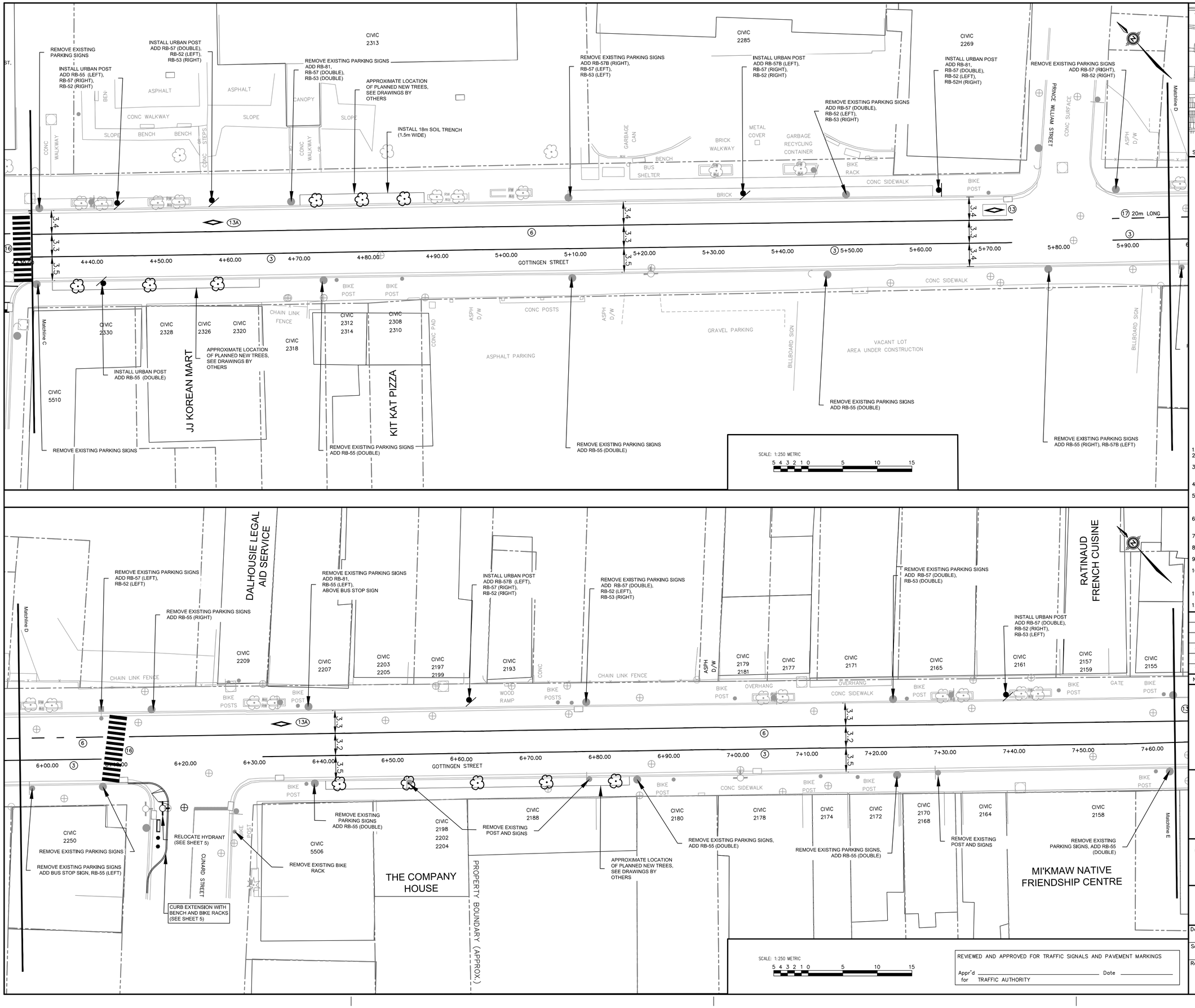
NORTH STREET TO COGSWELL STREET
HALIFAX, NOVA SCOTIA

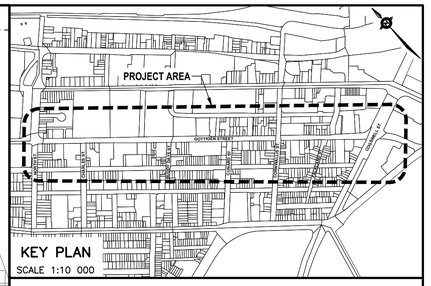
PAVEMENT MARKING AND SIGNAGE MODIFICATIONS FOR NB TRANSIT LANE SHEET 2

REVIEWED AND APPROVED FOR TRAFFIC SIGNALS AND PAVEMENT MARKINGS

Appr'd for TRAFFIC AUTHORITY _____ Date _____

Date	JUNE 21, 2018	Drawn	D. PREST
Scale	1:250	Checked	P. HATTON
Reference		Mgr. Design Services	–
		Survey No.	–
		Tender No.	181-05518
		Sheet	SHEET 2 OF 5
		Drawing No.	





PLAN LEGEND

EXISTING		PROPOSED
	PROPERTY BOUNDARY	
	CONCRETE CURB	
	BUILDING OUTLINE	
	CONCRETE SURFACE	
	LANDSCAPE PAVERS	
X X	FENCE	
GR GR	GUARD RAIL	
RW RW	RETAINING WALL	
	TOP OF SLOPE	
	BOTTOM OF SLOPE	
	SIGN	
	TREE	
	BOLLARD / POST	
	TREE LINE	
	FLOWER BED	
	STORM MANHOLE & PIPE	
	CATCH BASIN & LEAD / LATERAL	
	SANITARY MANHOLE & PIPE	
	SANITARY FORCEMAIN	
	SANITARY LATERAL	
	COMBINED MANHOLE & PIPE	
	WATER MAIN AND VALVE	
	WATER LATERAL	
	FIRE HYDRANT	
	WATER MANHOLE/CHAMBER	
G G	GAS PIPE & VALVE	
ET ET	ELECTRICAL CONDUIT	
EMH	ELECTRICAL MANHOLE OR PULL PIT	
T	JUNCTION BOX OR TRANSFORMER	
TD TD	TELECOM. CONDUIT	
TMH	TELECOM. MANHOLE OR PULL PIT	
SL SL	STREET LIGHT CONDUIT	
TL TL	TRAFFIC CONDUIT & CONTROLLER	
	UTILITY POLE & GUY WIRE	
	OVERHEAD WIRE	
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HALIFAX

GOTTINGEN STREET DETAILED DESIGN

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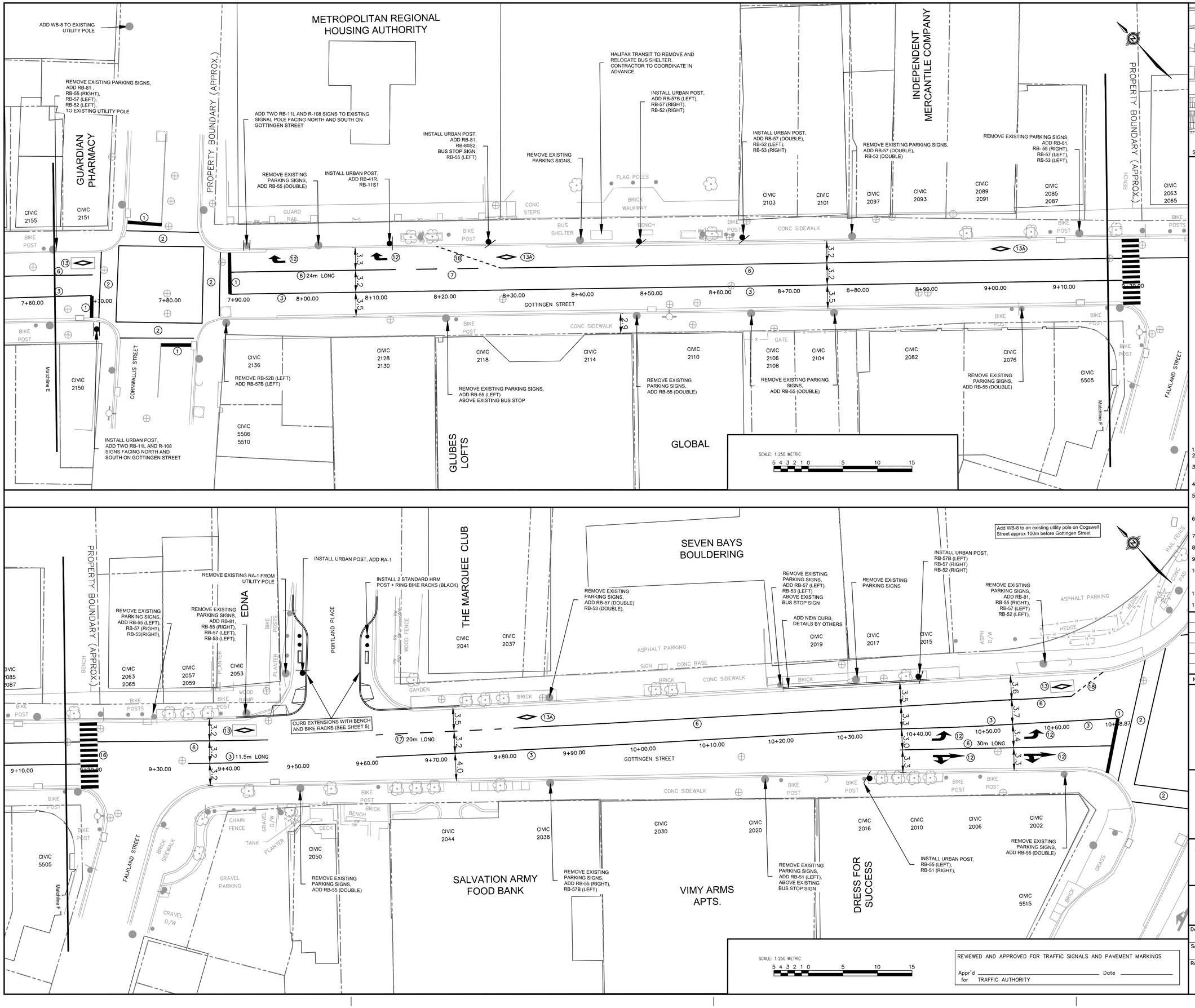
HALIFAX, NOVA SCOTIA

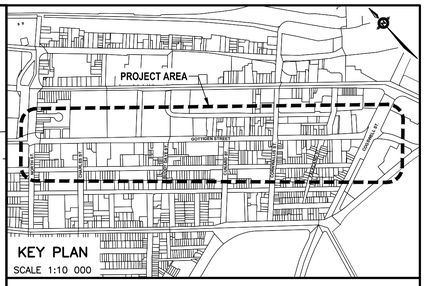
PAVEMENT MARKING AND SIGNAGE MODIFICATIONS FOR NB TRANSIT LANE SHEET 3

REVIEWED AND APPROVED FOR TRAFFIC SIGNALS AND PAVEMENT MARKINGS

Appr'd _____ Date _____
for TRAFFIC AUTHORITY

Date	JUNE 21, 2018	Drawn	D. PREST
Scale	1:250	Checked	P. HATTON
Reference		Mgr. Design Services	–
		Survey No.	–
Tender No.		181-05518	
Sheet		SHEET 3 OF 5	
Drawing No.			





PLAN LEGEND

EXISTING	PROPOSED
PROPERTY BOUNDARY	
CONCRETE CURB	
BUILDING OUTLINE	
CONCRETE SURFACE	
LANDSCAPE PAVERS	
FENCE	
GUARD RAIL	
RETAINING WALL	
TOP OF SLOPE	
BOTTOM OF SLOPE	
SIGN	
TREE	
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HALIFAX

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PAVEMENT MARKING AND SIGNAGE MODIFICATIONS FOR NB TRANSIT LANE SHEET 4

Date JUNE 21, 2018	Drawn D. PREST	Tender No. 181-05518
Scale 1:250	Checked P. HATTON	Sheet SHEET 4 OF 5
Reference	Mgr. Design Services –	Drawing No.
	Survey No. –	

REVIEWED AND APPROVED FOR TRAFFIC SIGNALS AND PAVEMENT MARKINGS

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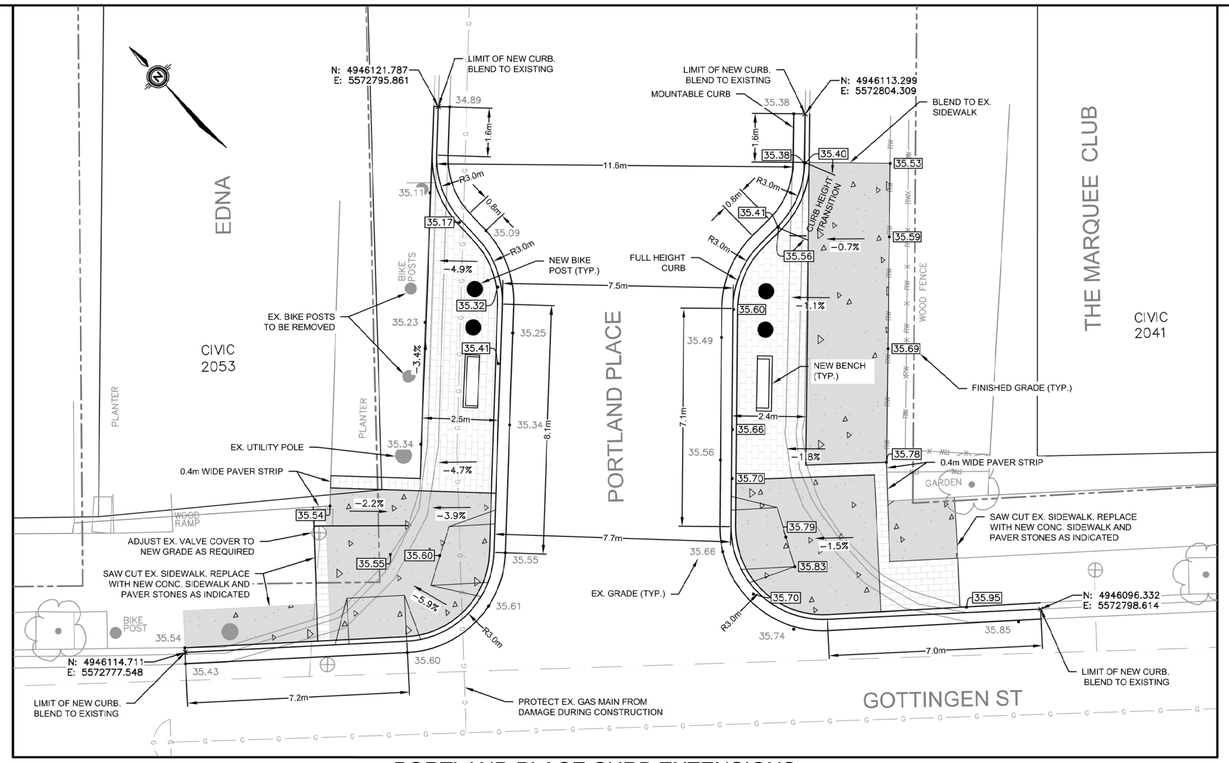
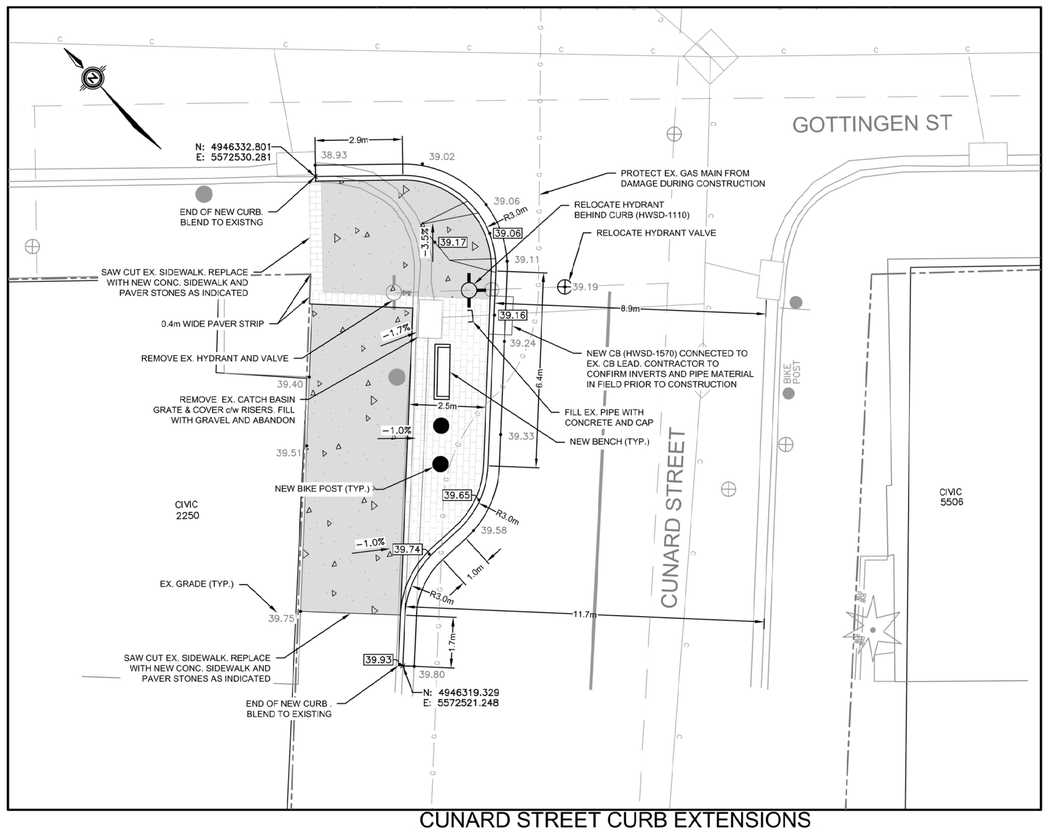
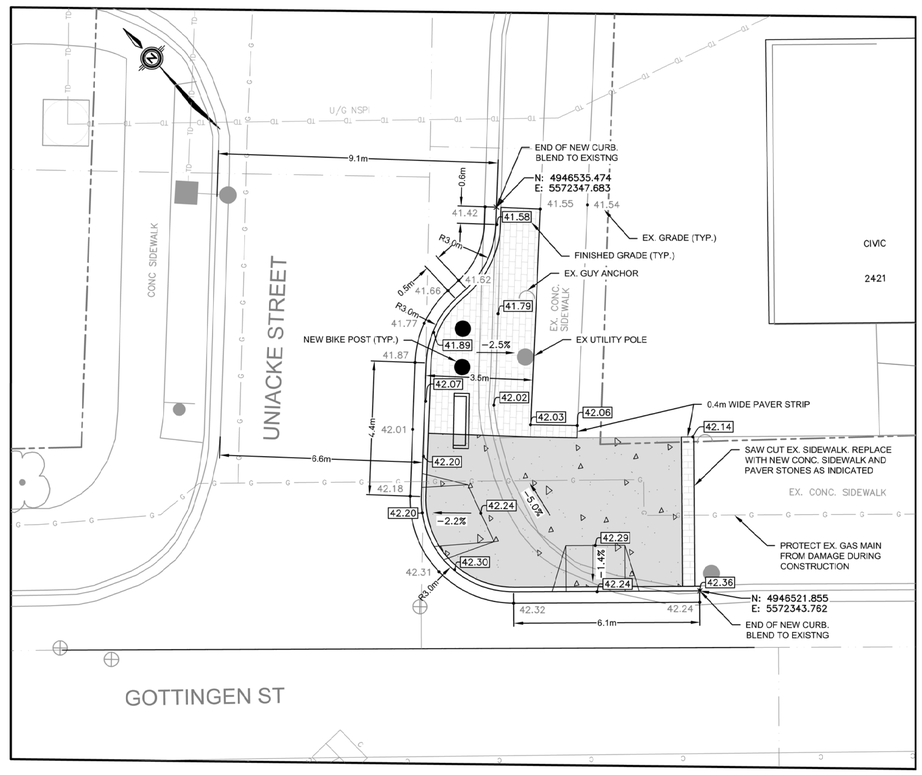


PORTLAND PLACE CURB EXTENSIONS



CUNARD STREET CURB EXTENSIONS



SCALE: 1:100 METRIC

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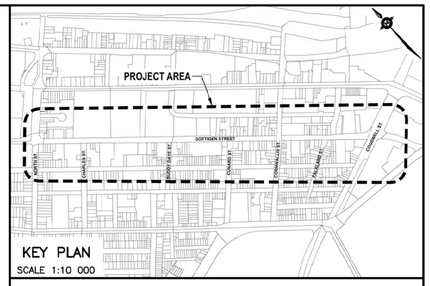
CONSTRUCTION NOTES

1. ALL WORKS TO BE PERFORMED IN ACCORDANCE WITH HALIFAX REGIONAL MUNICIPALITY MUNICIPAL DESIGN GUIDELINES, LATEST EDITION.
2. ALL WORKS TO BE IN ACCORDANCE WITH THE "STANDARD SPECIFICATION FOR MUNICIPAL SERVICES" PREPARED JOINTLY BY THE NOVA SCOTIA ROAD BUILDERS ASSOCIATION AND THE CONSULTING ENGINEERS OF NOVA SCOTIA, CURRENT EDITION.
3. ALL MUNICIPAL SERVICES TO BE INSTALLED IN ACCORDANCE WITH HALIFAX WATER DESIGN AND CONSTRUCTION SPECIFICATION, LATEST EDITION.
4. ALL WORKS TO BE PERFORMED IN ACCORDANCE WITH REQUIREMENTS OF THE NOVA SCOTIA DEPARTMENT OF ENVIRONMENT.
5. CONTRACTOR TO OBTAIN ALL NECESSARY PERMITS REQUIRED TO PERFORM WORKS. COMPLY WITH ALL PERMIT REQUIREMENTS AND CONDITIONS.
6. CONTRACTOR TO VERIFY EXISTING SERVICE LOCATIONS IN FIELD PRIOR TO CONSTRUCTION. DISCREPANCIES TO BE REPORTED IMMEDIATELY TO PROJECT ENGINEER. CONTRACTOR TO VERIFY LOCATIONS A MINIMUM OF 3 BUSINESS DAYS PRIOR TO ANY PLANNED WORK IN THE AREA.
7. CONTRACTOR TO NOTIFY HALIFAX REGIONAL MUNICIPALITY AND THE HALIFAX REGIONAL WATER COMMISSION REGARDING CONSTRUCTION SCHEDULE PRIOR TO COMMENCING CONSTRUCTION.
8. CONTRACTOR TO VERIFY EXISTING SERVICE LOCATIONS SUCH AS NATURAL GAS SERVICE (IF APPLICABLE), ALIANT SERVICES, AND NSPI SERVICES. COORDINATION TO BE COMPLETED WITH THE APPROPRIATE UTILITIES PRIOR TO CONSTRUCTION.
9. CONTRACTOR TO CONTACT HERITAGE GAS PRIOR TO CONSTRUCTION TO VERIFY LOCATION AND CONSTRUCTION REQUIREMENTS FOR WORKING ADJACENT TO GAS LINES.
10. CONTRACTOR TO VERIFY EXISTING GRADES, INCLUDING SURROUNDING GRADES, PRIOR TO LOT GRADING WORK. ANY DISCREPANCIES TO BE REPORTED TO THE ENGINEER IMMEDIATELY. MINIMUM SLOPE TO BE 0.5% FOR PARKING AREA. MAXIMUM SLOPE FOR LANDSCAPED AREAS 3H:1V.
11. DRAWINGS SUBJECT TO APPROVAL BY HRM AND HRWC PRIOR TO CONSTRUCTION.
12. GEOTECHNICAL WORKS TO BE CERTIFIED BY PROJECT GEOTECHNICAL ENGINEER.
13. TESTING OF SITE SERVICES TO BE TO HALIFAX WATER DESIGN AND CONSTRUCTION SPECIFICATIONS, LATEST EDITION.
14. DO NOT SUBSTITUTE MATERIALS UNLESS PRIOR WRITTEN APPROVAL IS GIVEN BY THE PROJECT ENGINEER.
15. ELEVATIONS ARE GEODETIC, DERIVED FROM N.S.C.M. 4830, HAVING A PUBLISHED ELEVATION OF 45.001 METRES.
16. ELEVATIONS REFER TO NOVA SCOTIA COORDINATE MONUMENT NO. 4830 (NORTHING=4945961.144, EASTING=5572697.466, 1979-MTM HAVING A GEODETIC ELEVATION OF 45.001 METRES. CONTRACTOR TO CONTACT WSP FOR LAYOUT CONTROL INFORMATION PRIOR TO CONSTRUCTION.
17. ACCEPTABLE CONSTRUCTION PROCEDURE MAY BE OBTAINED FROM "EROSION AND SEDIMENTATION CONTROL HANDBOOK FOR CONSTRUCTION SITES", CURRENT EDITION BY THE NOVA SCOTIA DEPARTMENT OF THE ENVIRONMENT. THE CONTRACTOR SHALL MAKE NECESSARY REPAIRS TO SEDIMENTATION AND EROSION CONTROL DEVICES AS NEEDED.
18. ALL STORM MANHOLES AND CATCHBASINS TO BE PRECAST WITH A-LOC GASKETS FOR ALL PIPE CONNECTIONS.
19. ALL MANHOLE COVERS FOR WATER WORKS TO BE IMP R90, MARKED "HRWC".
20. ALL CATCHBASINS TO BE 1050MMø PRECAST CONCRETE WITH FRAME AND GRATE AS FOLLOWS:
    IMP S361 FOR STANDARD CURB & GUTTER APPLICATIONS.
    IMP S441 FOR MOUNTABLE CURB APPLICATIONS (DRIVEWAY CUTS).
    IMP NB STANDARD FOR OFF-STREET APPLICATIONS.
21. ALL MANHOLES LOCATED OFF STREET TRAVELLED WAY TO HAVE IMP R12 BOLT DOWN COVERS.
22. CONTRACTOR TO SUPPLY TO THE ENGINEER A VIDEO INSPECTION REPORT AND MANDREL TEST FOR ALL SANITARY AND STORM PIPEWORK INCLUDING CATCHBASIN LEADS IF APPLICABLE.
23. INSULATION TO BE HI40 ROAD AND TRAFFIC RATED, 50MM RIGID STYROFOAM.
24. PEDESTRIAN RAMPS SHALL BE INSTALLED AT ALL INTERSECTIONS. PEDESTRIAN RAMPS SHALL HAVE A MINIMUM OF 1500MM (5 FT.) LOW BACK CURB AND A 400MM (16 INCH) TAPER ON BOTH ENDS.
25. TACTILE WARNING STRIPS (YELLOW) TO BE INSTALLED AT ALL NEW PEDESTRIAN RAMPS.
26. SIDEWALKS SHALL BE CONSTRUCTED OF 35 MPA (5000 PSI) CONCRETE, 6% AIR-ENTRAINED, AND 75MM (3 IN.) SLUMP.
27. GRAVEL BASE SHALL BE 150MM (6 IN.) TYPE 1 COMPACTED TO 98% STANDARD PROCTOR DENSITY AND SHALL EXTEND 150MM (6 IN.) OUTSIDE OF EACH EDGE OF THE CONCRETE SIDEWALK.
28. THE SIDEWALK SLAB SHALL BE A CONTINUOUS POUR WITH CONTROL JOINTS OF ONE QUARTER THE SLAB THICKNESS AT EVERY 1525MM (5 FT.) ALONG THE LENGTH OF THE SIDEWALKS. CONTROL JOINTS SHALL BE DONE EITHER BY A DOUBLE EDGER OR A CONCRETE SAW. CONCRETE JOINTS OF A MASTIC FIBROUS MATERIAL EXTENDING TOTALLY THROUGH THE CONCRETE SLAB SHALL BE PLACED AS FOLLOWS:
    A) WHERE FRESH CONCRETE IS TO BE POURED AGAINST PREVIOUSLY POURED CONCRETE
    B) WHERE SIDEWALK ABUTS CURBS
    C) AROUND ALL STRUCTURES ABUTTING THE SIDEWALKS (POLES, CATCHBASINS, ETC.)
29. ASPHALT RESTORATION TO BE IN ACCORDANCE WITH HALIFAX STANDARD DETAIL "HRM 54".
30. ASPHALT STRUCTURE TO BE APPROVED BY PROJECT GEOTECHNICAL ENGINEER AND AT A MINIMUM BE IN ACCORDANCE WITH HRM ROAD CLASSIFICATION FOR ARTERIAL ROADWAYS.
    A) 50MM C-HF
    B) 100MM B-HF
31. STREET CLOSURE WILL BE PERMITTED FOR PAVEMENT MARKINGS WITH AN APPROVED TRAFFIC CONTROL PLAN.



KEY PLAN
SCALE 1:10 000

PLAN LEGEND

EXISTING		PROPOSED
	PROPERTY BOUNDARY	
	CONCRETE CURB	
	BUILDING OUTLINE	
	CONCRETE SURFACE	
	LANDSCAPE PAVERS	
X X	FENCE	
GR GR	GUARD RAIL	
RW RW	RETAINING WALL	
TOP BOTTOM	TOP OF SLOPE	
	BOTTOM OF SLOPE	
	SIGN	
	TREE	
	BOLLARD / POST	
	TREE LINE	
	FLOWER BED	
	STORM MANHOLE & PIPE	
	CATCH BASIN & LEAD / LATERAL	
	SANITARY MANHOLE & PIPE	
	SANITARY FORCEMAIN	
	SANITARY LATERAL	
	COMBINED MANHOLE & PIPE	
	WATER MAIN AND VALVE	
	WATER LATERAL	
	FIRE HYDRANT	
	WATER MANHOLE/CHAMBER	
G G	GAS PIPE & VALVE	
ET ET	ELECTRICAL CONDUIT	
EM	ELECTRICAL MANHOLE OR PULL PIT	
T	JUNCTION BOX OR TRANSFORMER	
TD TD	TELECOM. CONDUIT	
TM	TELECOM. MANHOLE OR PULL PIT	
SL SL	STREET LIGHT CONDUIT	
TL TL	TRAFFIC CONDUIT & CONTROLLER	
	UTILITY POLE & GUY WIRE	
	OVERHEAD WIRE	
	STREET LIGHT	
	TRAFFIC SIGNAL LIGHT	

NOTES

1. ALL WORK IS TO BE DONE IN ACCORDANCE WITH HRM CONTRACT DOCUMENTS.
2. GRADES SHOWN ARE APPROXIMATE. FINISHED GRADE IS TO BE APPROVED IN THE FIELD BY THE ENGINEER.
3. UTILITY INFORMATION IS APPROXIMATE ONLY. CONTRACTOR IS RESPONSIBLE TO ARRANGE FOR ON SITE LOCATES WITH ALL UTILITIES PRIOR TO START OF WORK.
4. CONTRACTOR TO OBTAIN ALL NECESSARY PERMITS REQUIRED TO PERFORM WORK AND TO COMPLY WITH ALL APPLICABLE ENVIRONMENTAL REGULATIONS.
5. WHERE EXISTING CONDITIONS ARE SHOWN THEY ARE NOT NECESSARILY ACCURATE OR COMPLETE. THE CONTRACTOR SHALL CONFIRM ALL EXISTING DIMENSIONS AND LOCATIONS AND REPORT ANY DISCREPANCIES TO THE ENGINEER.
6. THE CONTRACTOR SHALL CHECK AND VERIFY ALL PROPOSED DIMENSIONS BEFORE PROCEEDING WITH CONSTRUCTION. ANY ADJUSTMENTS WILL BE MADE BY THE ENGINEER AS NECESSARY.
7. CONTRACTOR IS RESPONSIBLE FOR SETTING GRADES AND LAYOUT CONTROL.
8. TRAFFIC SIGNS AND SIGNALS ARE NOT TO BE REMOVED OR REPLACED WITHOUT AUTHORIZATION FROM THE TRAFFIC AUTHORITY AND THE ENGINEER.
9. THE CONTRACTOR IS RESPONSIBLE FOR PROTECTION OF TREES. TREES ARE NOT TO BE REMOVED WITHOUT PERMISSION FROM THE ENGINEER.
10. WORK IN THE IMMEDIATE AREA OF A NOVA SCOTIA COORDINATE MONUMENT MUST BE CARRIED OUT BY HAND. THE CONTRACTOR IS RESPONSIBLE FOR ANY COSTS ASSOCIATED WITH DISTURBED OR RELOCATED MONUMENTS AS A RESULT OF THE WORK.
11. AT COMPLETION OF WORK REINSTATE ALL DISTURBED SURFACES TO THE SATISFACTION OF THE ENGINEER.

No.	Date (YYYY/MM/DD)	Revision Description	Appr'd
1	2018/06/21	ISSUED FOR PRE TENDER REVIEW	
0	2018/05/22	ISSUED FOR 80% DESIGN REVIEW	

WSP Canada Inc.
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Dartmouth, Nova Scotia, Canada B3B 1X7
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HALIFAX

GOTTINGEN STREET DETAILED DESIGN

NORTH STREET TO COGSWELL STREET
HALIFAX, NOVA SCOTIA

CURB EXTENSIONS AND GRADING

Date JUNE 20, 2018	Drawn J. GRAY	Tender No. 181-05518
Scale 1:100	Checked A. MILLIGAN	Sheet SHEET 5 OF 5
Reference	Mgr. Design Services –	Drawing No.
	Survey No. –	

Parking Loss Mitigation Plan

Gottingen Street Transit Priority Corridor

Prepared by:

Strategic Transportation Planning
June 2018

HALIFAX

HALIFAX

Table of Contents

Introduction

Background

The proposed peak period transit lane on Gottingen Street will impact on-street parking and loading activities. Recognizing the importance of both of these curbside activities to businesses and residents of the area, Regional Council has directed staff to prepare a plan that reviews the impacts resulting from the design and identifies opportunities to mitigate any anticipated losses.

In preparing the detailed design and parking loss mitigation plan, staff have completed an investigation of existing on-street parking and loading activities on Gottingen Street that included a detailed parking / loading inventory, collection of utilization data, and consultation with local stakeholders and the public.

Objectives

The objective of the parking loss mitigation plan is to understand the current parking and loading conditions on Gottingen Street and identify design options that aim to reduce the net loss of both.

Existing On-Street Parking

Existing Parking Supply

Curb access on Gottingen Street currently includes a mixture of time-restricted on-street parking (including designated accessible spaces), unrestricted on-street parking, loading, and bus stops. There are also several locations where curb access is prohibited due to insufficient width or due to proximity to intersections, crosswalks, and fire hydrants. Figure 1 summarizes existing curbside access on Gottingen Street. Existing parking and loading is presented in a more detailed manner for Gottingen Street and the surrounding streets in Figures 2-5.

There are approximately 52 parking spaces on Gottingen Street between North Street and Cogswell Street during off-peak hours. During peak hours, the 24 parking spaces on the east side of the street are restricted (“No Stopping” between 4-6pm). The 28 parking spaces on the west side of the street are available during all hours of the day.

Parking time restrictions vary from 15-60 minutes along Gottingen Street. The supply of short duration parking is intended to promote turnover, and increase the ease of accessing businesses and other uses on the street.

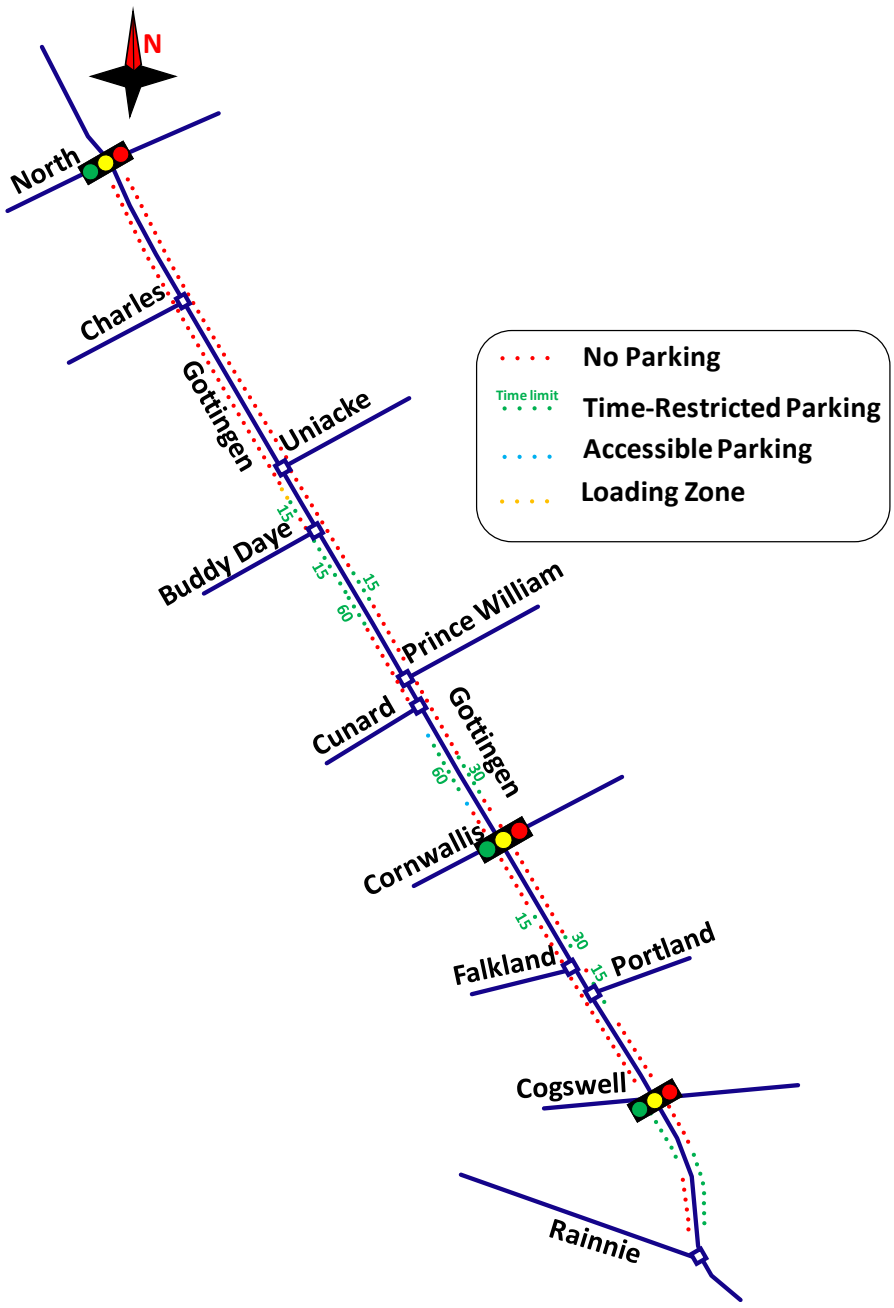


Figure 1: Existing Curbside Inventory -- Gottingen Street

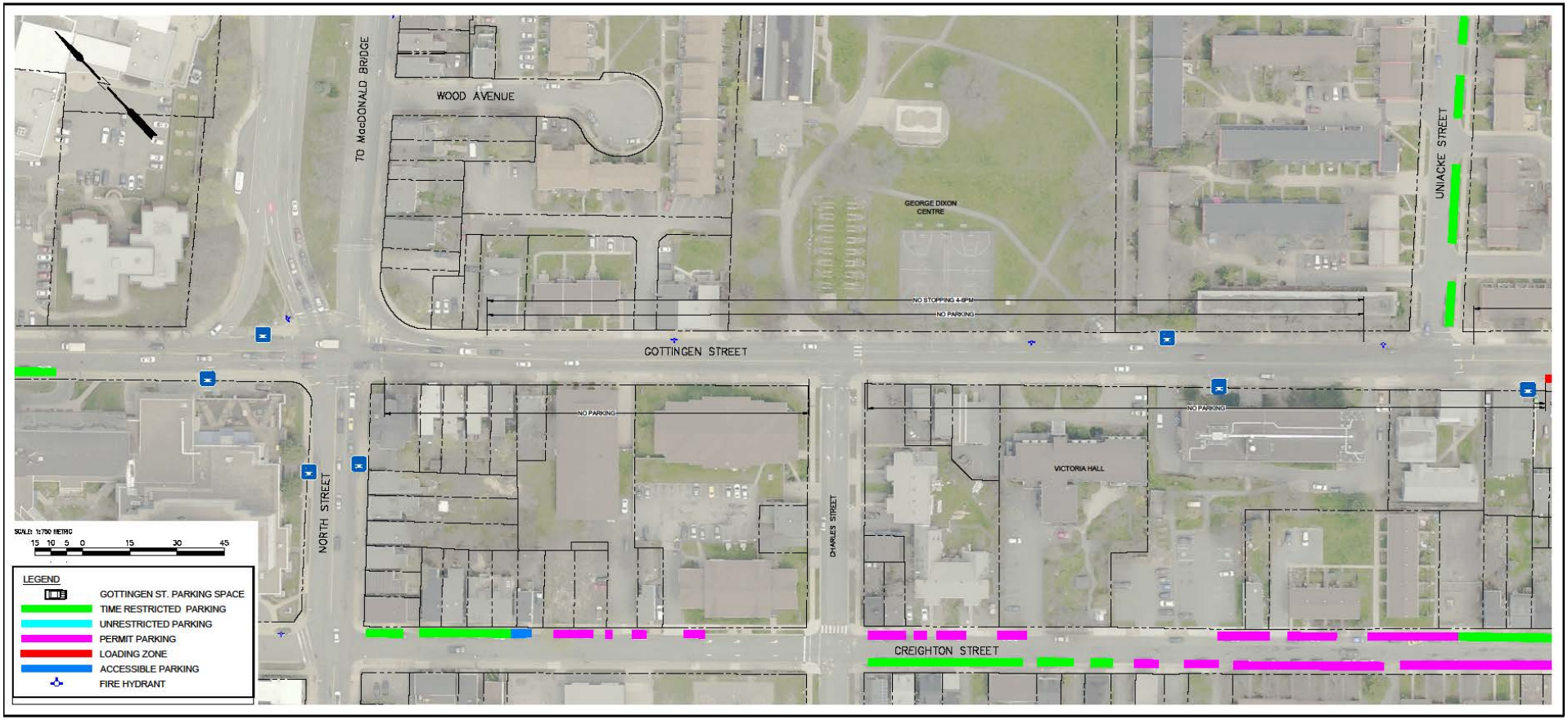


Figure 2: Existing Conditions – North Street to Uniacke Street

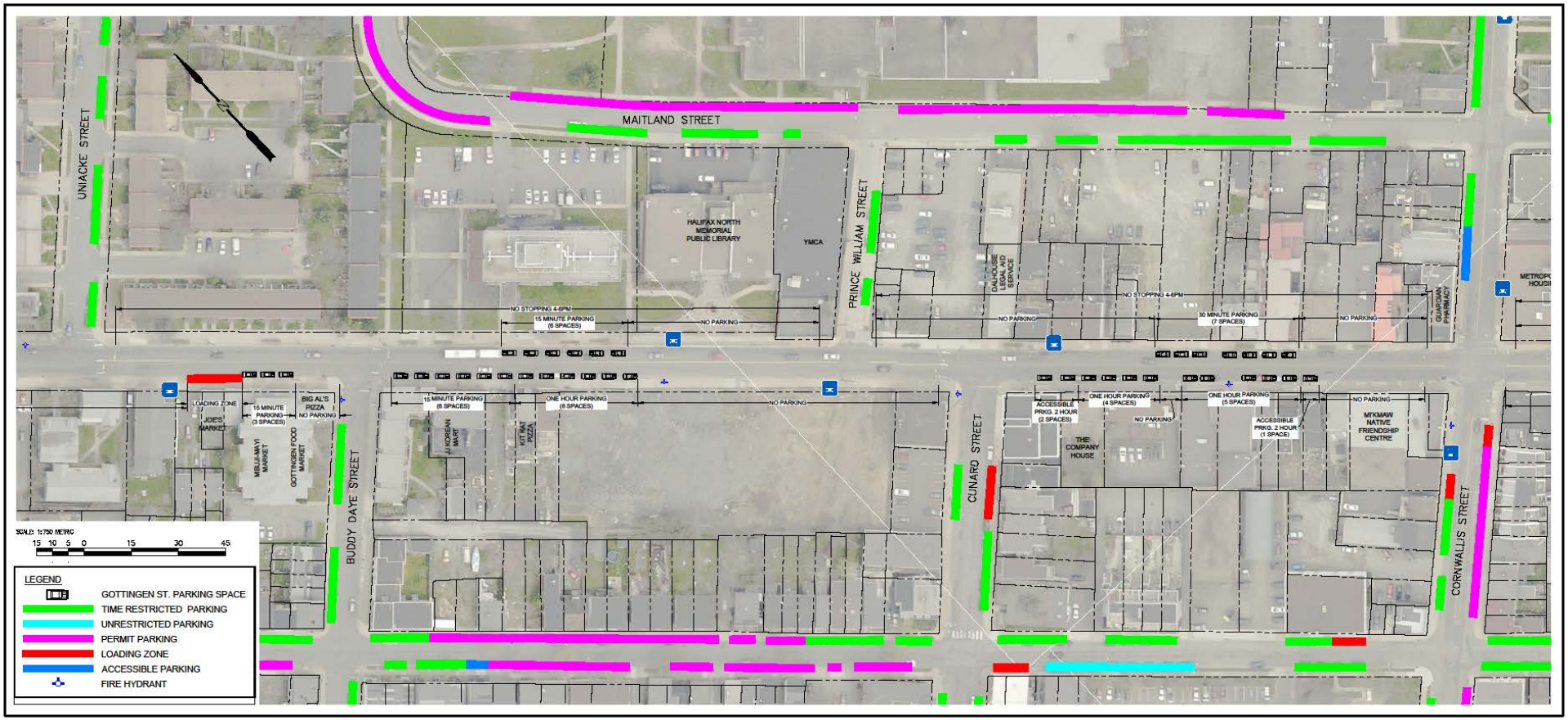


Figure 3: Existing Conditions – Uniacke Street to Cornwallis Street

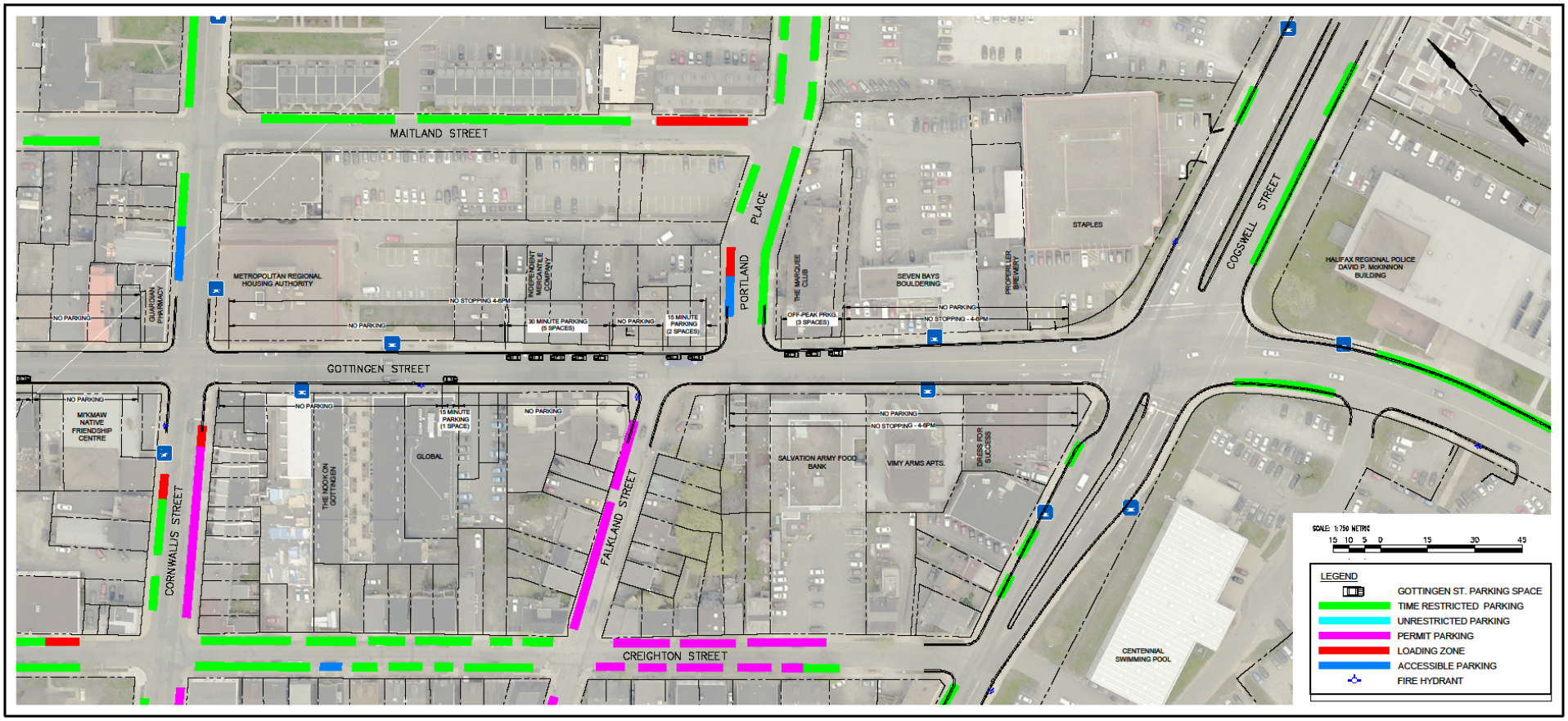


Figure 4: Existing Conditions – Cornwallis Street to Cogswell Street

Existing Parking Utilization

Parking utilization observations were made over a 7-hour period on Thursday, February 8 and Wednesday, April 25, 2018 on Gottingen Street and the surrounding streets within a one block radius. A staff survey was completed on Thursday, February 8th, 2018 and a consultant survey was completed on Wednesday, April 25th, 2018. Both surveys had consistent results, indicating average parking occupancy on Gottingen Street was 54-55% between 9am and 4pm, and the average time a vehicle remained in the same parking space was 85-90 minutes. Average parking utilization aggregated for all side streets ranged between 60-66% for the two days.

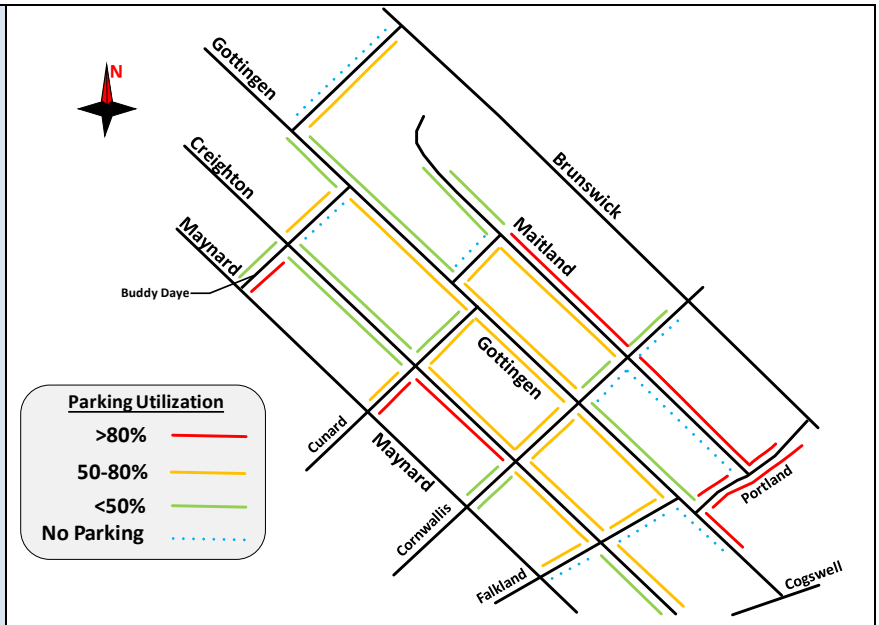
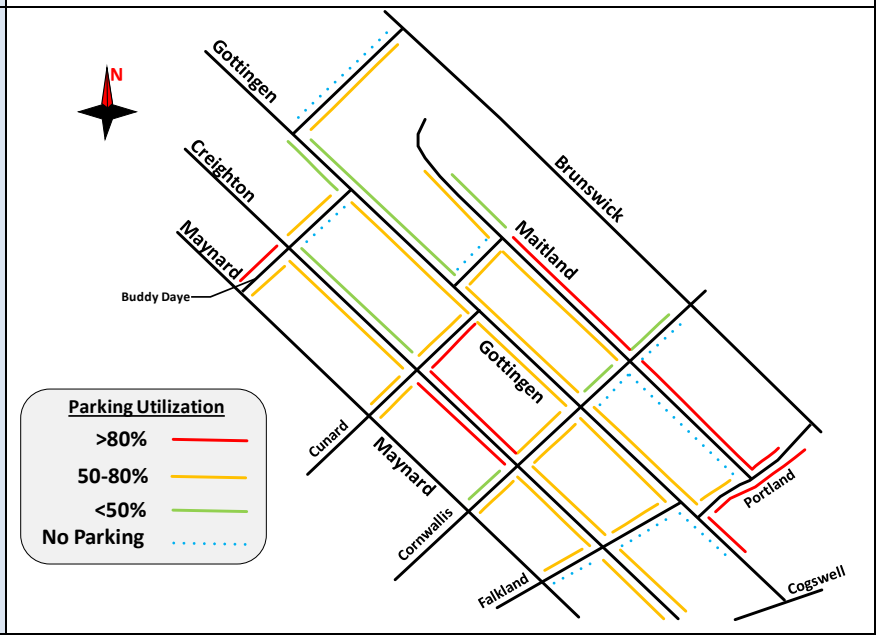
Thursday, February 8, 2018 (9AM – 4PM) Average Utilization: Gottingen Street: 55% Other streets in study area: 60%	
Wednesday, April 25, 2018 (9AM – 4PM) Average Utilization: Gottingen Street: 54% Other streets in study area: 66%	

Figure 5: Summary of Parking Utilization for Gottingen Street and adjacent streets

Existing On-Street Loading

Existing Loading Supply

The Nova Scotia *Motor Vehicle Act* allows stopping temporarily within a "No Parking" zone while engaged in loading or unloading. Areas intended for loading are signed "No Parking" along Gottingen Street; there is also one formally signed "Loading Zone' near Uniacke Street. Curbside space on the street is currently not optimized for on-street parking, which benefits the supply of areas where loading is permitted along the street. Total "No Parking" areas range between 60-120m per block on the blocks with commercial businesses.

Existing Loading Operations

Currently, the majority of on-street loading takes place from open parking spaces or No Parking zones. Some businesses in the Portland Place area also have off-street loading. Loading can currently take place on the west side of Gottingen Street any time of day, and is restricted from 4-6pm on the east side (signed "No Stopping" during this period).

Staff completed a survey of businesses on Gottingen Street to better understand current loading operations. The survey included questions related to typical loading activities including time of day, frequency, location, and vehicle type. Key findings included:

- **Loading Frequency / Duration**:
    - While some businesses in the study area have alternative loading options, nearly every business surveyed indicated that they received curbside deliveries on Gottingen Street at least once a month
    - 59% of respondents load during weekdays and outside of peak hours exclusively;
    - 83% of respondents indicated typical loading operations have a duration of 30 minutes or less;
    - Of businesses that receive deliveries daily or multiple times daily, 58% report a delivery duration of 15 minutes or less.

- **Loading Vehicle**:
    - Five of the respondents indicated that they have some deliveries by tractor trailer. Other businesses receive deliveries from smaller delivery trucks and couriers, cargo vans, and cars.

- **Loading Location:**
    - Nearly every business surveyed indicated that loading activities typically take place directly in front of the business.

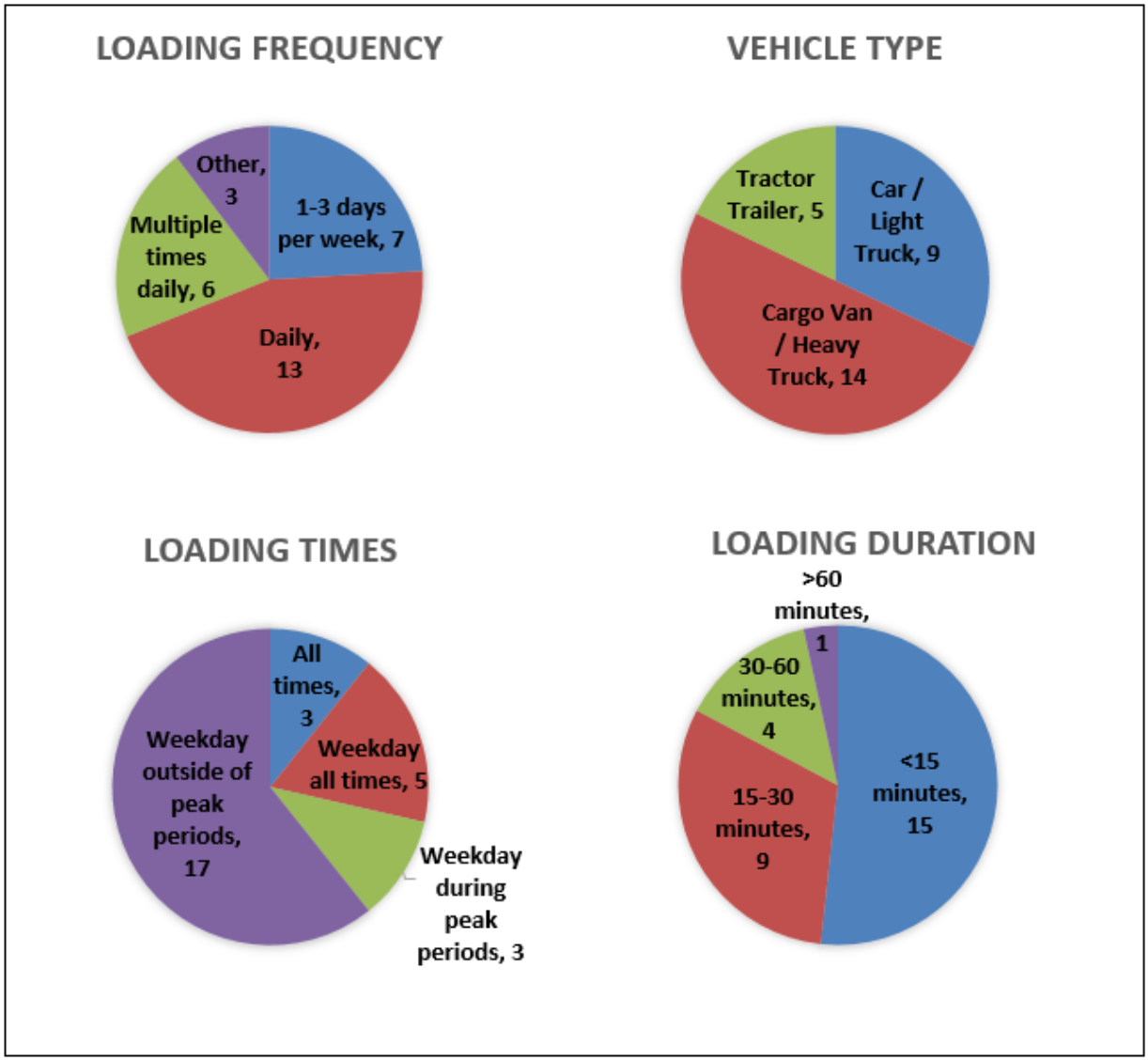


Figure 6: Loading operations survey results

Proposed Impacts to Parking and Loading

Proposed Street Configuration

The proposed configuration for the Gottingen Street transit priority corridor, as summarized in Figure 7, includes a time-restricted northbound transit lane on the east side of Gottingen Street that provides dedicated space for buses during weekday peak traffic periods (7AM-9AM, 3PM-6PM). During off-peak periods, the lane accommodates time-regulated parking and loading. Right-turning traffic are also permitted to use the lane at intersections.

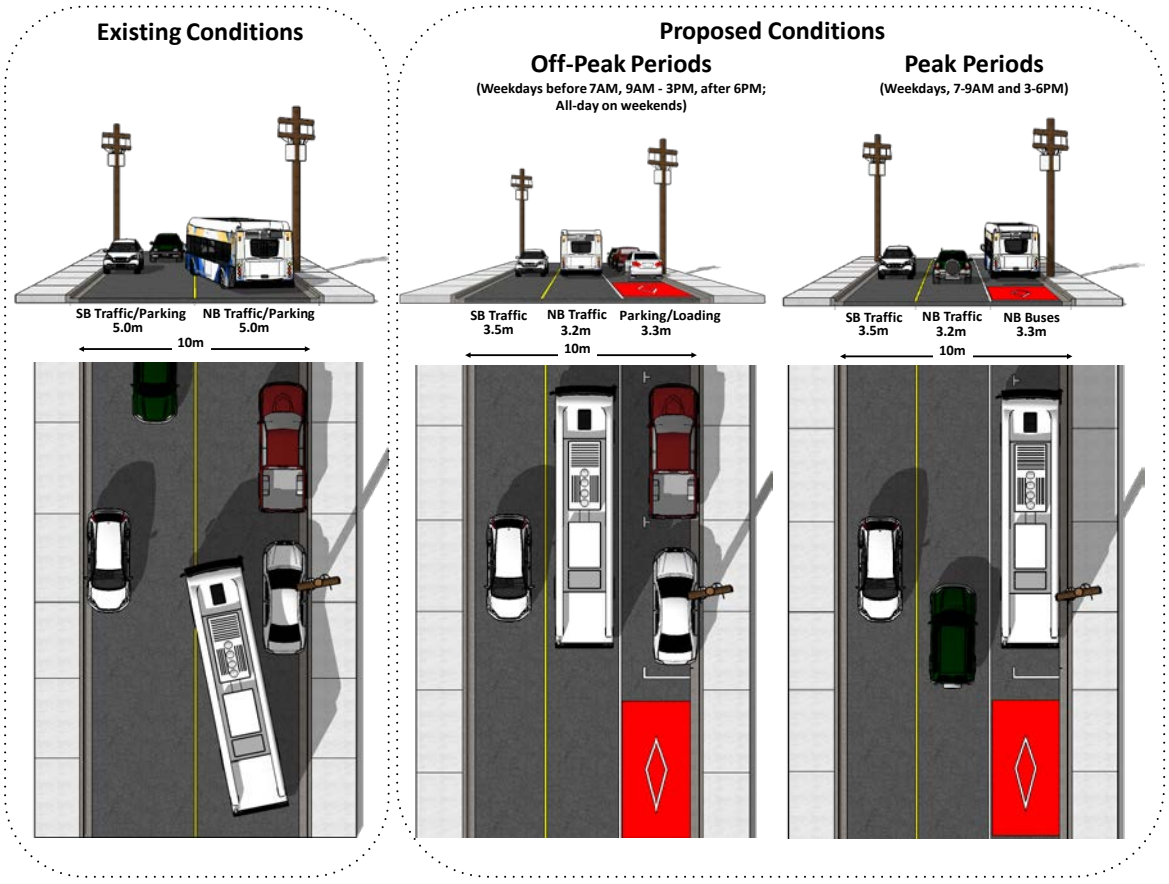


Figure 7: Existing and proposed typical cross section (looking to the north) - Gottingen Street

Parking and Loading Impacts

The proposed street layout will have a notable impact to parking and loading operations. All parking and loading will be restricted on the west side of Gottingen Street throughout the day. This trade off is necessary to organize the street in a way that allows for a peak hour transit only lane. The proposed design organizes the available parking and loading in a manner that optimizes parking more than current conditions. With the proposed design, loading areas are allocated on each block depending on the availability of off-street and side street loading, the size of vehicles being used for loading, length of each block, and the density of businesses. The number of parking spaces and “No Parking” (loading permitted) areas under existing and proposed conditions are summarized in Table 1.

Table 1: Approximate Parking and Loading Inventory

		# of On-Street Off-peak Parking Spaces			Parking Usage		No Parking (Loading Permitted)	
		Existing	Proposed	Net Change	Average Occupancy	Average Duration	Existing	Proposed
North Street to Uniacke Street	East Side	0	6	+6	-	-	330 m	0 m
	West Side	0	0	-	-	-	330 m	0 m
Uniacke Street to Prince William Street	East Side	6	15	+9	14%	40 mins	100 m	66 m
	West Side	15	0	-15	46%	66 mins	20 m	0 m
Prince William Street to Cornwallis Street	East Side	7	9	+2	51%	96 mins	35 m	42 m
	West Side	12	0	-12	75%	148 mins	25 m	0 m
Cornwallis Street to Portland Place	East Side	7	10	+3	53%	60 mins	35 m	12 m
	West Side	1	0	-1	61%	54 mins	25 m	0 m
Portland Place to Cogswell Street	East Side	4	4	-	90%	285 mins	12 m	12 m
	West Side	0	0	-	-	-	75 m	12 m
	Total	**52**	**44**	**-8**	**55%**	**87 mins**	**987**	**144**

The following sections provide a segment-by-segment review of existing and proposed parking and loading supply.

North Street to Uniacke Street

Existing and proposed parking / loading for the section of Gottingen Street between North Street and Uniacke Street is summarized in Table 2.

Figure 8: North Street to Uniacke Street Parking and No Parking (Loading Permitted) Areas

Table 2: North Street to Uniacke Street Curbside Inventory

		# of On-Street Off-peak Parking Spaces			Parking Usage		No Parking (Loading Permitted)	
		Existing	Proposed	Net Change	Average Occupancy	Average Duration	Existing	Proposed
North Street to Uniacke Street	East Side	0	6	+6	-	-	330 m	0 m
	West Side	0	0	-	-	-	330 m	0 m
	Total	**0**	**6**	**+6**	**-**	**-**	**330 m**	**0 m**

Parking

The proposed design will add six off-peak parking spaces to the east side of the street, near the intersection of Uniacke Street. Previously, there was no parking in this section.

Loading

Gottingen Street in this area is currently signed as “No Parking”, so loading could take place, but there is relatively low demand for on-street loading through this block. Most properties are residential and have off-street parking and loading. Curbside space will become “No Stopping”.

Uniacke Street to Prince William Street

Existing and proposed parking / loading for the section of Gottingen Street between Uniacke Street and Prince William Street is summarized in Table 3..

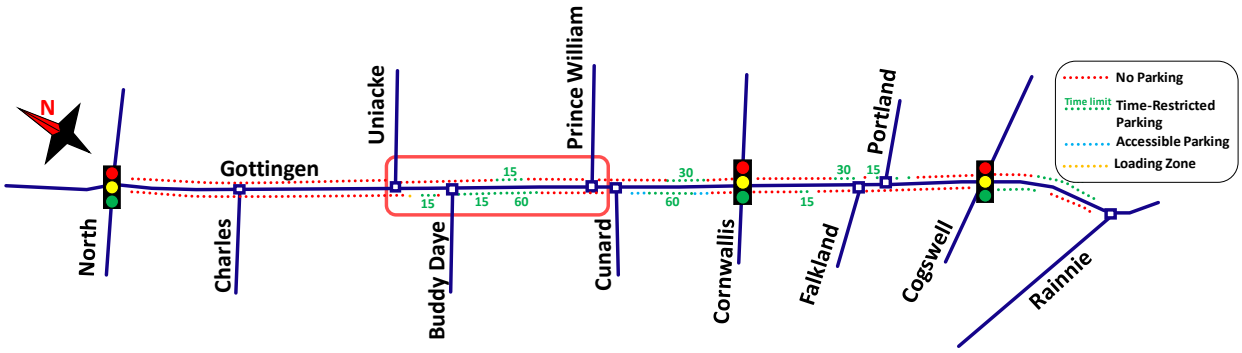


Figure 9: Uniacke Street to Prince William Street Parking and No Parking (Loading Permitted) Areas

Table 3: Uniacke Street to Prince William Street Curbside Inventory

		# of On-Street Off-peak Parking Spaces			Parking Usage		No Parking (Loading Permitted)	
		Existing	Proposed	Net Change	Average Occupancy	Average Duration	Existing	Proposed
Uniacke Street to Prince William Street	**East Side**	6	15	**+9**	14%	40 mins	100 m	66 m
	West Side	15	0	**-15**	46%	66 mins	20 m	0 m
	Total	**21**	**15**	**-6**	**37%**	**60 mins**	**120 m**	**66m**

Parking

The proposed design will remove six spaces over the 230m section of street. Parking will be prohibited on the west side, and there will be 15 parking spaces on the east side. The parking utilization data indicated average occupancy of 37% and average parking duration of 60 minutes, with many of those vehicles being in the 15-minute zones. Given the relatively low utilization and turnover, it is expected that increased enforcement improved parking turnover should mitigate the impacts of the six parking spaces that will be lost.

Loading

The proposed configuration includes approximately 66m of “No Parking” (loading permitted) areas on the east side of the street. These “No Parking” are located near marked crosswalks, where possible, which enables wheeled lifts to use curb ramps. Some businesses indicated that they receive deliveries from tractor trailers, so two loading zones were placed near these businesses that would accommodate larger vehicles. When a tractor trailer is not parked in theses spaces, two mid-sized trucks could fit within the same area. Although side street loading on Buddy Daye Street was considered for additional loading area, it has not been recommended as it would necessitate removal of existing parking spaces large trucks would be difficult to accommodate, and would require trucks to exit via the surrounding residential streets.

Prince William Street to Cornwallis Street

Existing and proposed parking / loading for the section of Gottingen Street between Prince William Street and Cornwallis Street is summarized in Table 4.

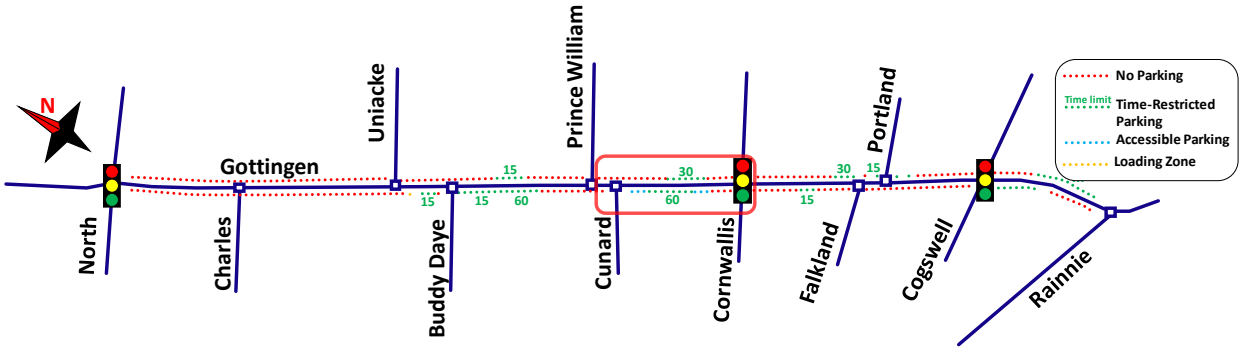


Figure 10: Prince William Street to Cornwallis Street Parking and No Parking (Loading Permitted) Areas

Table 4: Prince William Street to Cornwallis Street Curbside Inventory

		# of On-Street Off-peak Parking Spaces			Parking Usage		No Parking (Loading Permitted)	
		Existing	Proposed	Net Change	Average Occupancy	Average Duration	Existing	Proposed
Prince William Street to Cornwallis Street	East Side	7	9	+2	51%	96 mins	35 m	42 m
	West Side	12	0	-12	75%	148 mins	25 m	0 m
	Total	**19**	**9**	**-10**	**66%**	**130 mins**	**60 m**	**42 m**

Parking

The proposed design has 9 parking spaces on the east side, and none on the west, for a total loss of 10 spaces on this segment. This block has existing 30-60 minute timed parking restrictions. The parking utilization data indicated average occupancy of 66% and average parking duration of 130 minutes Long term parking within this section has a negative impact on the intended high turnover parking operations for this mixed used commercial and residential street. With increased enforcement, drivers who are currently parking for extended periods of time will no longer be permitted to park on Gottingen Street. Given the moderate utilization and low turnover, it is expected that increased enforcement improved parking turnover should mitigate the impacts of the six parking spaces that will be lost.

Loading

This section is dense with commercial uses, and was found to have varying loading needs for both time and vehicle type. Two loading zones are proposed for this block – one at the Gottingen Street – Cornwallis Street intersection that can accommodate a tractor trailer or multiple smaller delivery trucks (this will allow loading operations to access a signalized crosswalk, with curb cuts, and allow access to both sides of the street); a second loading zone has been proposed as far north as possible, while maintaining the current bus stop location. There are also existing loading zones on Cunard Street and Cornwallis Street that are accessible by businesses on the west side of the street.

Cornwallis Street to Portland Place

Existing and proposed parking / loading for the section of Gottingen Street between Cornwallis Street and Portland Place is summarized in Table 5.

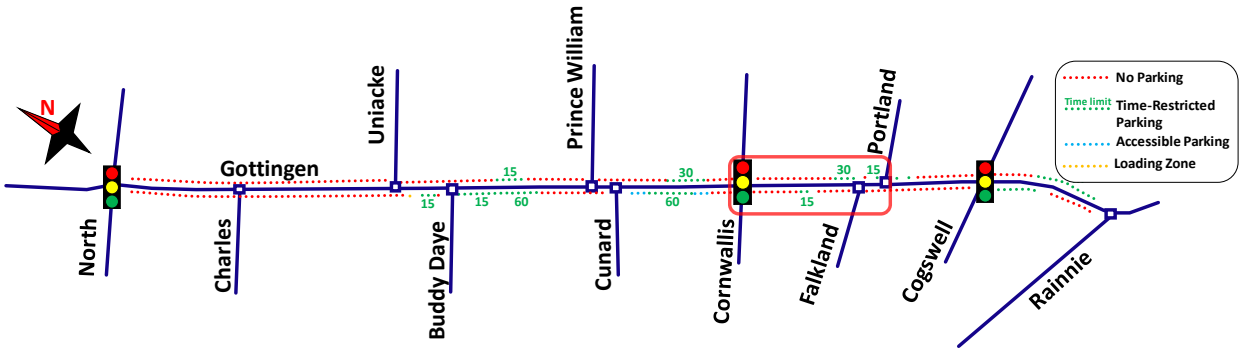


Figure 11: Cornwallis Street to Portland Street Parking and No Parking (Loading Permitted) Areas

Table 5: Cornwallis Street to Portland Place Curbside Inventory

		# of On-Street Off-peak Parking Spaces			Parking Usage		No Parking (Loading Permitted)	
		Existing	Proposed	Net Change	Average Occupancy	Average Duration	Existing	Proposed
Cornwallis Street to Portland Place	East Side	7	10	+3	53%	60 mins	35 m	12 m
	West Side	1	0	-1	61%	54 mins	25 m	0 m
	Total	**8**	**10**	**+2**	**54 %**	**60**	**60 m**	**12 m**

Parking

This block currently has one legal parking space on the west side. It will be removed, but there will be 3 spaces added to the east side. There will be a net gain of 2 parking spaces. The parking utilization survey found that average occupancy was 54% and average duration was approximately 60 minutes. The current parking controls are 15-30 minutes on this block.

Loading

Some businesses on this block can load off-street, and others are able to load from side streets. All loading surveys that were received from businesses on this block indicated that mid-sized trucks and cargo vans are typically used for loading and deliveries. The design has incorporated a 12m loading zone suitable for mid-sized delivery trucks located at mid-block (where fewer businesses have the option to load off-street or from side streets).

Portland Place to Cogswell Street

Existing and proposed parking / loading for the section of Gottingen Street between Portland Place and Cogswell Street is summarized in Table 6.

Figure 12: Portland Place to Cogswell Street Parking and No Parking (Loading Permitted) Areas

Table 6: Portland Place to Cogswell Street Curbside Inventory

		# of On-Street Off-peak Parking Spaces			Parking Usage		No Parking (Loading Permitted)	
		Existing	Proposed	Net Change	Average Occupancy	Average Duration	Existing	Proposed
Portland Place to Cogswell Street	East Side	4	4	-	90%	285 mins	12 m	12 m
	West Side	0	0	-	-	-	75 m	12 m
	Total	**4**	**4**	**-**	**90 %**	**285 mins**	**87 m**	**24 m**

Parking

There is no existing parking on the west side of the street, and the four existing spaces on the east side of the street will remain in their current location. Parking occupancy was observed to be 90%, with an average duration of 285 minutes. There is currently no time limitation on parking for this block. Addition of time restrictions for these spaces should encourage turnover and benefit access to businesses.

Loading

Many businesses on this block have off-street access for loading, and are also close to side streets that have parking and loading areas. The proposed design includes a 12m “No Parking” on each side of the street that will accommodate loading. This is the only block on Gottingen Street that has sufficient width to allow the proposed design to accommodate on-street loading on the west side of the street.

Concluding Thoughts

The proposed design for the Gottingen Street transit lane will require considerable changes to the way that on-street parking and loading activities currently occur. Given the time-dependent nature of the transit lane, impacts will vary depending on the time of day. During peak periods (7-9AM, 3-6PM), all on-street parking and loading on both sides of the street will be prohibited. During off-peak periods, parking and loading will be accommodated on the east side of Gottingen Street; however, on-street parking and loading will not be permitted on the west side of the street.

Recognizing the importance of both of these curbside activities to businesses and residents of the area, the Parking Loss Mitigation Plan has been prepared to develop a better understanding of parking/loading needs on the street, review the impacts resulting from the proposed design, and identify opportunities to mitigate any anticipated losses. In preparing the detailed design and parking loss mitigation plan, staff have completed an investigation of existing on-street parking and loading activities on Gottingen Street that included a detailed parking / loading inventory, collection of utilization data, and consultation with local stakeholders and the public.

A key focus during the design process was placed on mitigating the amount of parking and loading areas lost during the off-peak periods, and strategically locating loading in areas where it can best accommodate businesses and residents. The primary approach used to achieve these objectives included improving the efficiency of curb space usage on the east side of Gottingen Street, which is currently not optimal. The proposed design requires the loss of 28 parking spaces on the west side of the street, which is offset to a large extent by the addition of 20 off-peak parking spaces on the east side of the street. Overall, the net loss of on-street parking spaces during off-peak periods has been limited to eight spaces.

Parking utilization observations on Gottingen Street suggest that parking occupancy is relatively low on Gottingen Street, with long average parking duration that extends beyond current time restrictions. These results suggest that on-street parking on Gottingen Street is being abused, which to an extent can be attributed to a lack of adequate parking enforcement. It is expected that the time-dependent parking created through this project will promote the high turnover on-street parking that typically benefits businesses. The need for diligent enforcement as part of project implementation, which will be critical both for transit operation and parking turnover, cannot be understated.

The proposed design has allocated No Parking/Loading zones on each block of the east side of Gottingen Street. Areas intended for loading will be signed as “No Parking” to provide more flexibility in the loading activities for businesses and simplify signage requirements. Loading zones are typically available for loading on weekdays (6AM-6PM), and available for parking outside of those hours. Signing loading areas as “No Parking” will reserve the space for loading on weekends and all hours outside of peak periods on weekdays.

It is not anticipated that loading activities for businesses on the east side of Gottingen Street will impacted significantly. However, businesses on the west side of the street will be impacted by the full-time loss of loading along the frontage of their properties. Alternative arrangements will

be required to facilitate loading, which may include parking in designated loading areas on the east side, or by using side streets. On-street loading areas have been placed near crosswalks, where possible, to make loading from the opposite side of the street easier and safer. It is noted that under current conditions, businesses cannot always rely on the availability of loading in front of their properties, particularly in locations that allow all day parking. It is also recognized that indirect loading is a reality in many other locations in the urban core, and is expected to continue to be a necessary trade-off on streets where limited width does not allow more convenient alternatives.

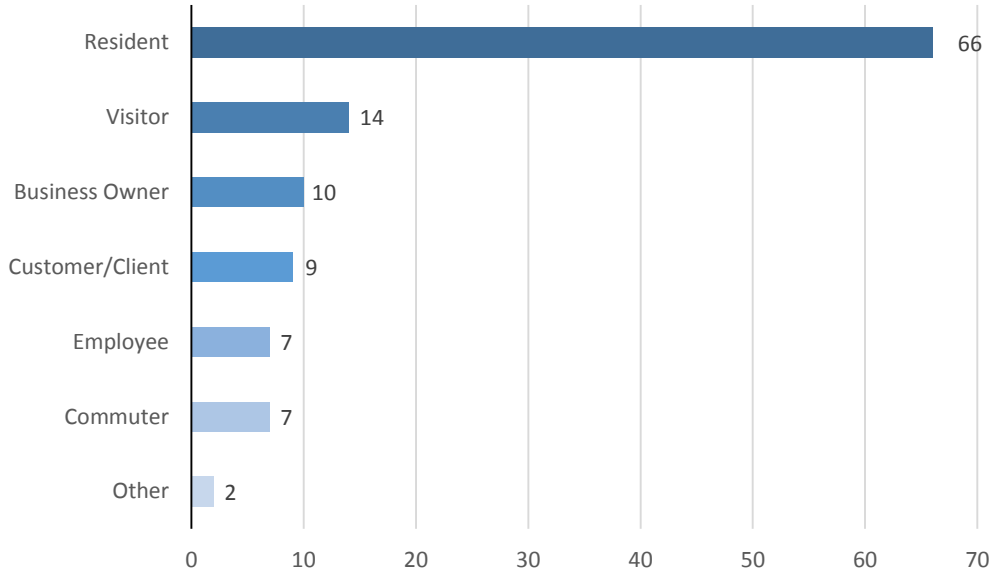
HALIFAX

Gottingen Street Transit Priority Corridor – Public Feedback

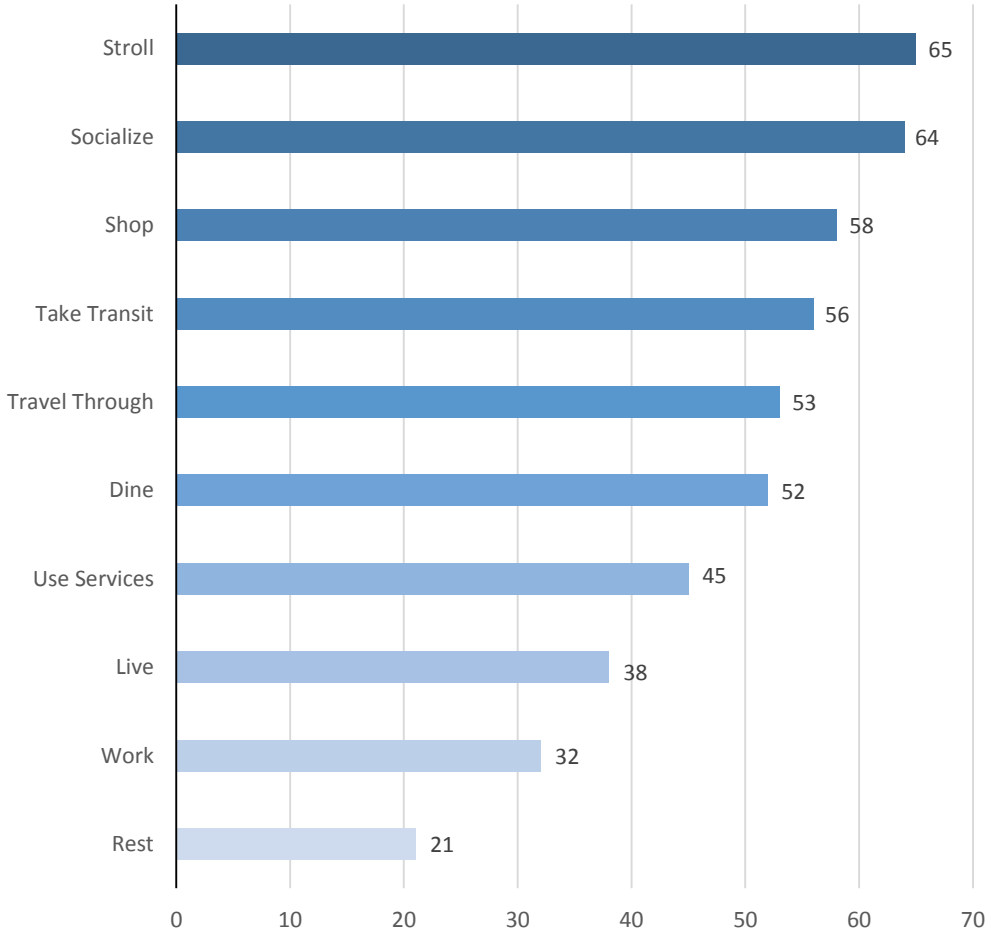
May 2018

halifax.ca/integratedmobility

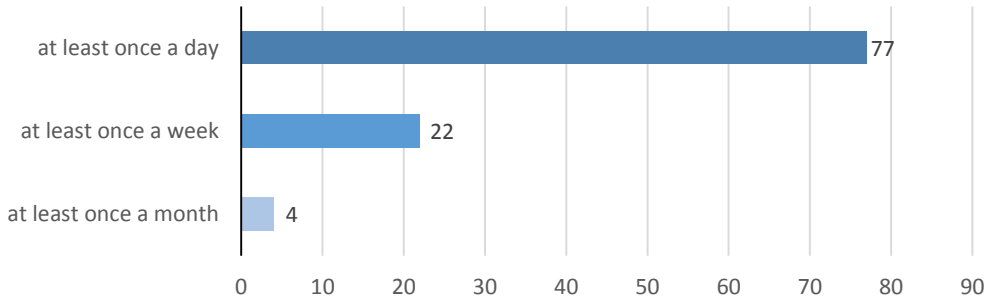
1. How would you best describe your relationship with Gottingen Street and the surrounding neighbourhood?



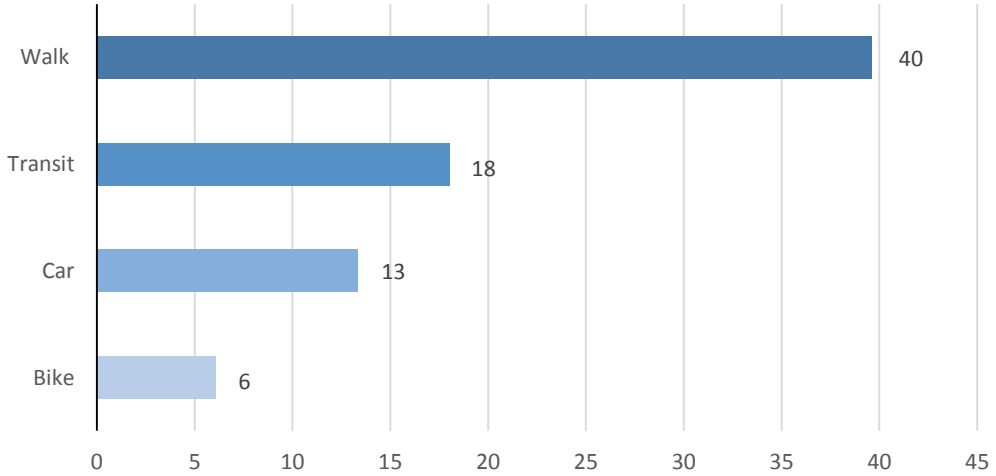
2. Finish the sentence: I _____ on Gottingen Street. (Check all that apply)



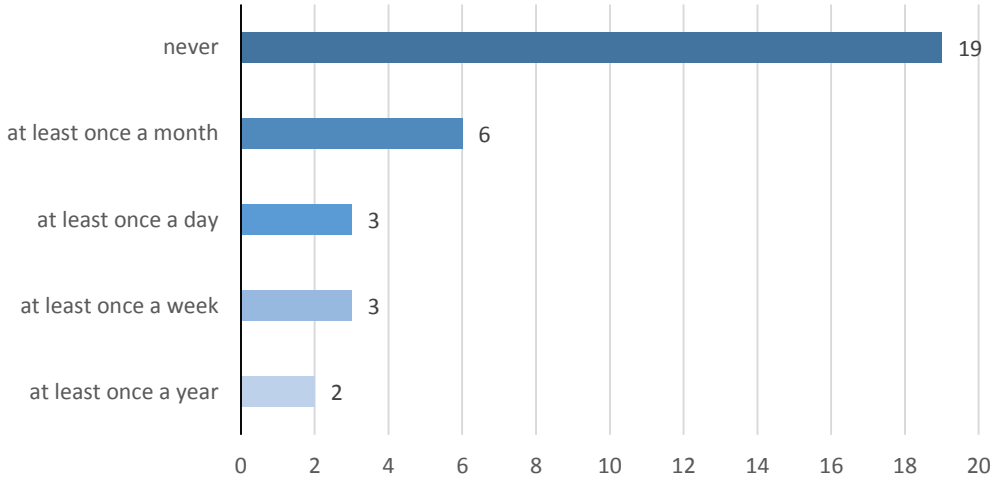
3. Finish the sentence: I am on Gottingen Street _____ .(Check most applicable)



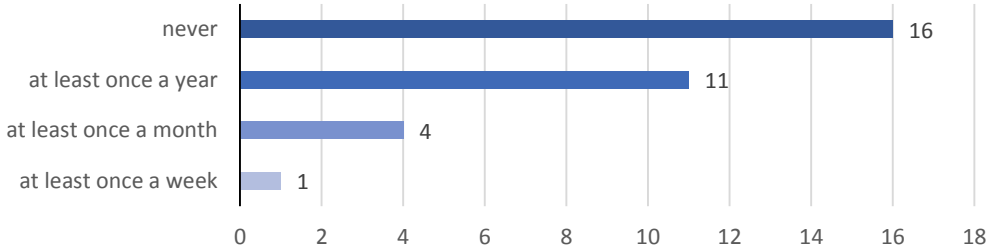
4. Rank the travel modes you use to get to Gottingen Street from most frequent to least frequent.



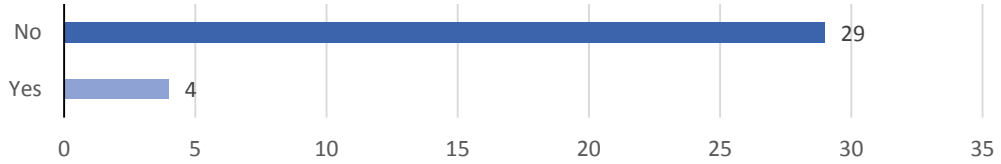
5. Finish the sentence: I park on Gottingen Street _____. (Check the most applicable)



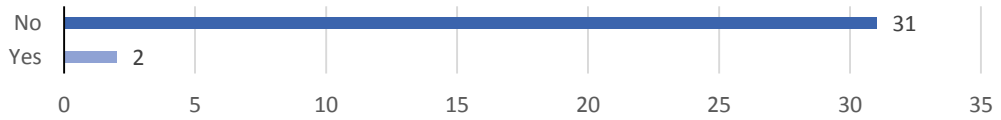
6. Finish the sentence: I use a taxi on Gottingen Street _____. (Check the most applicable)



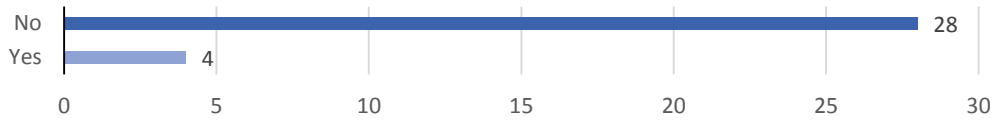
7. Do you have challenges with personal mobility?

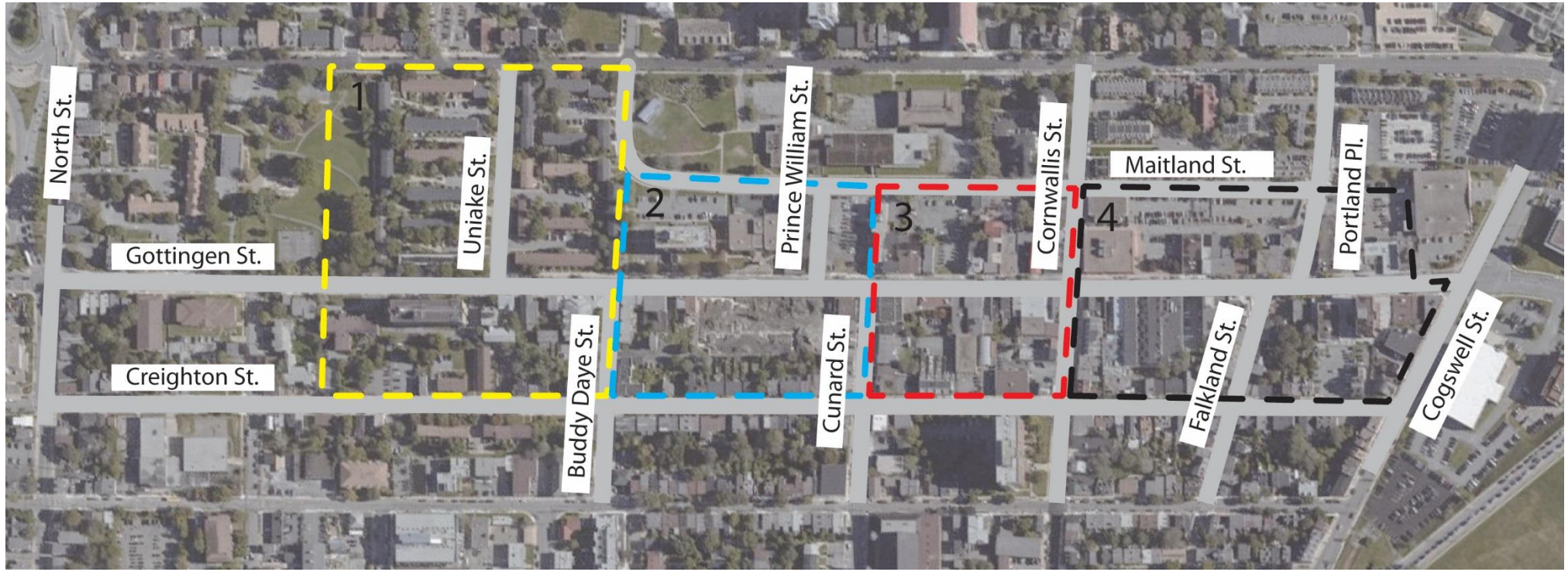


8. Do you currently use an accessible parking permit in the Gottingen Street area?

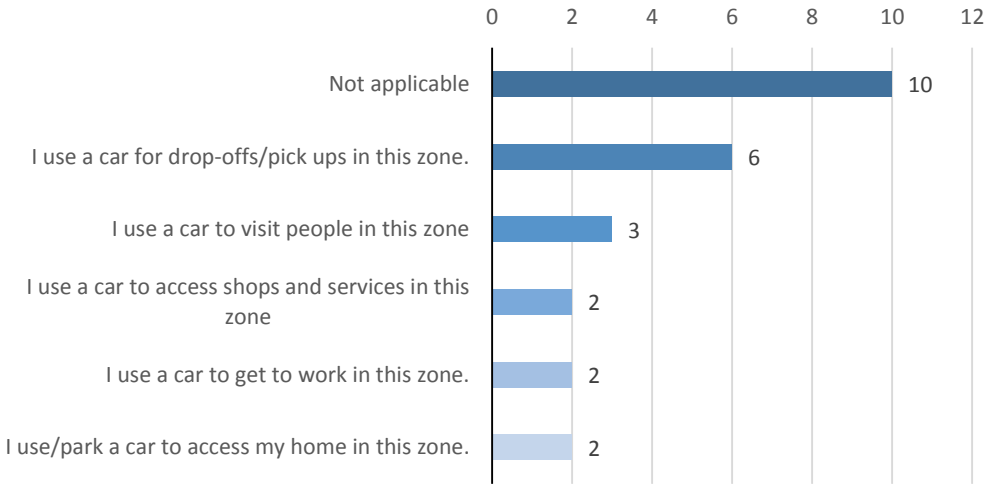


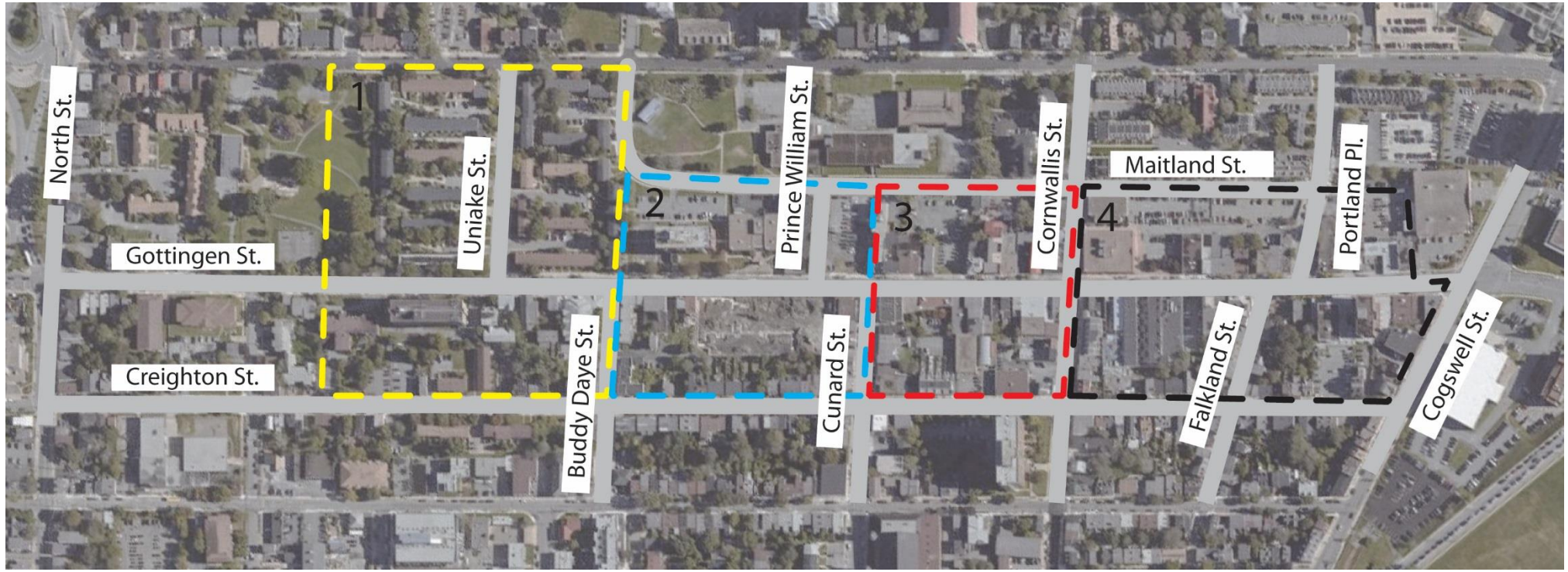
9. Do you currently use a parking permit in the Gottingen Street area?



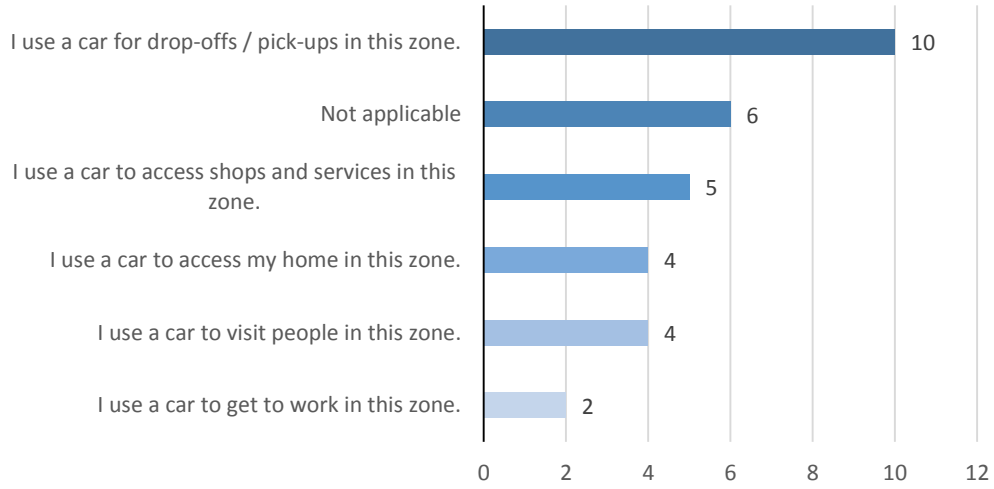


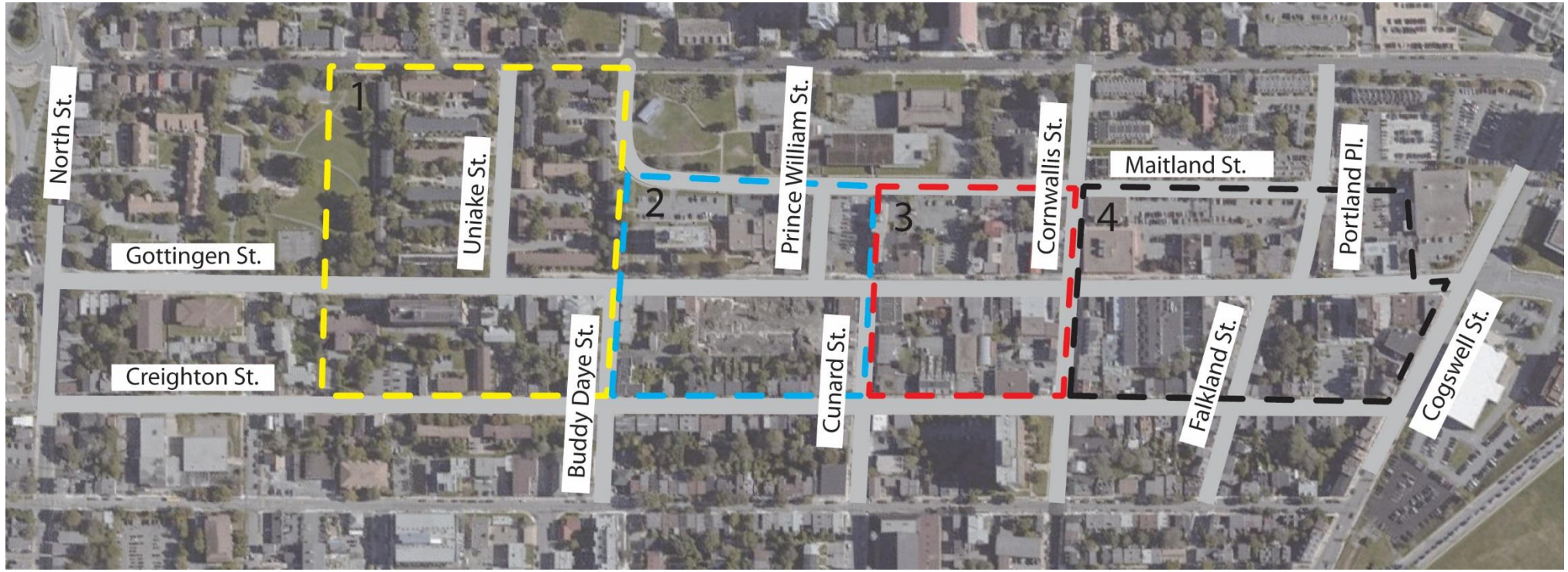
10a. For each zone, check the box if the statements below are true. Zone 1 (Yellow area)



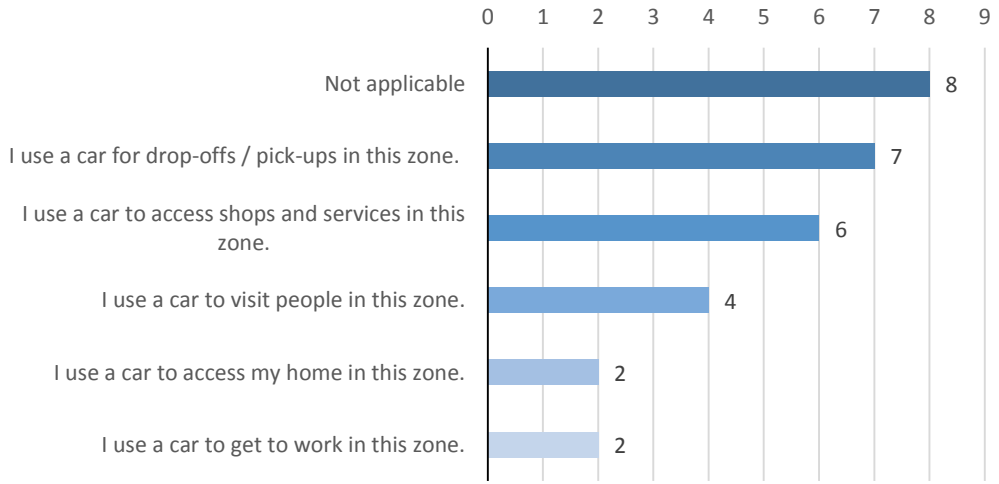


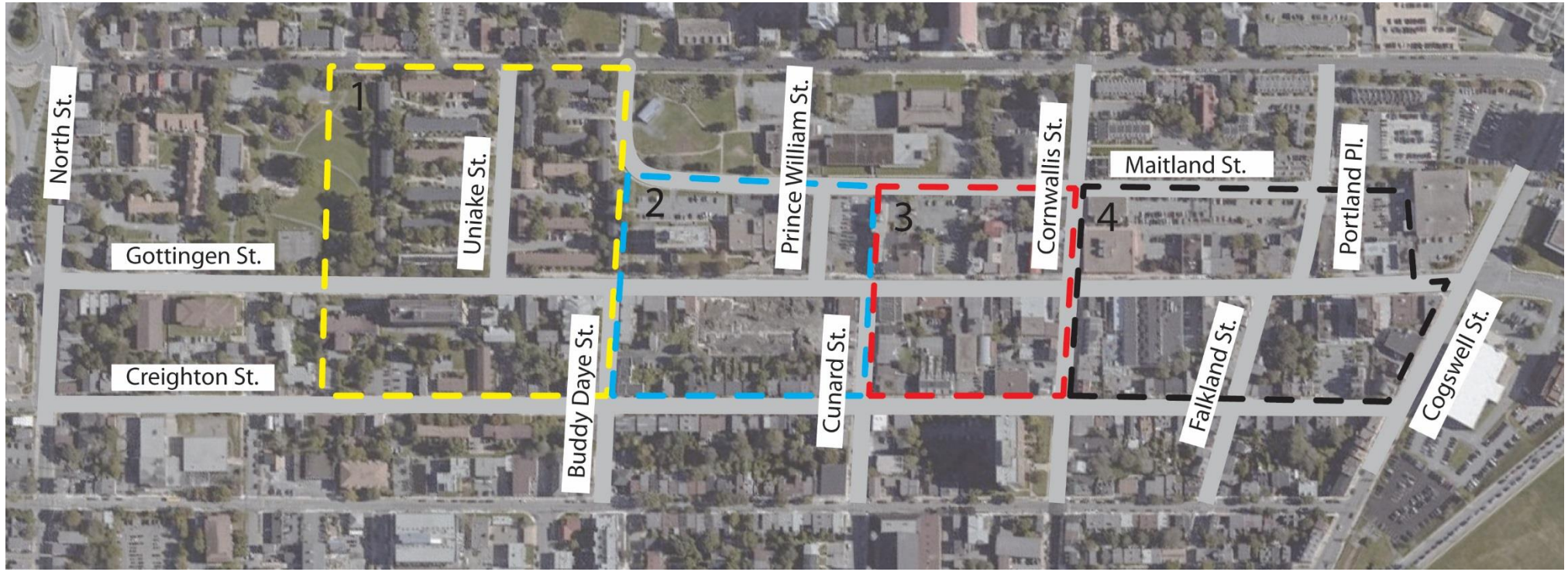
10b. For each zone, check the box if the statements below are true. Zone 2 (Blue area)



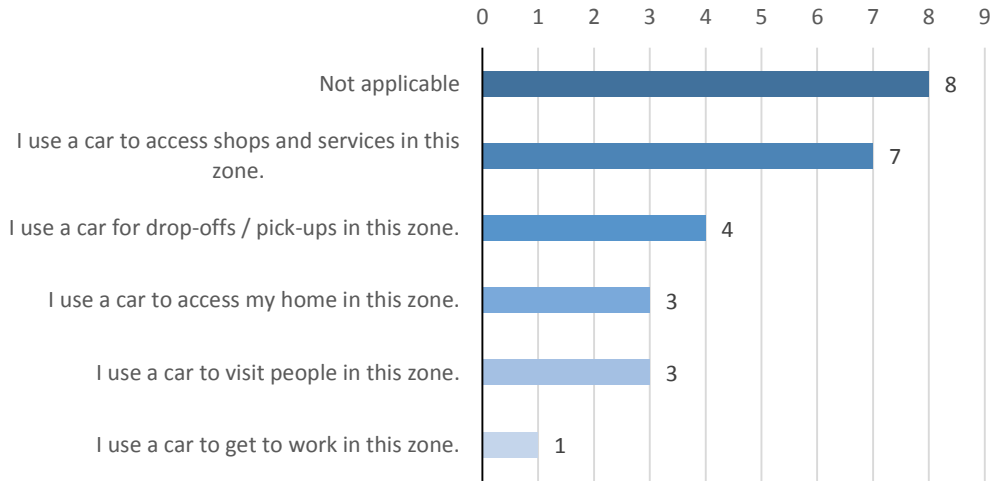


10c. For each zone, check the box if the statements below are true. Zone 3 (Red area)

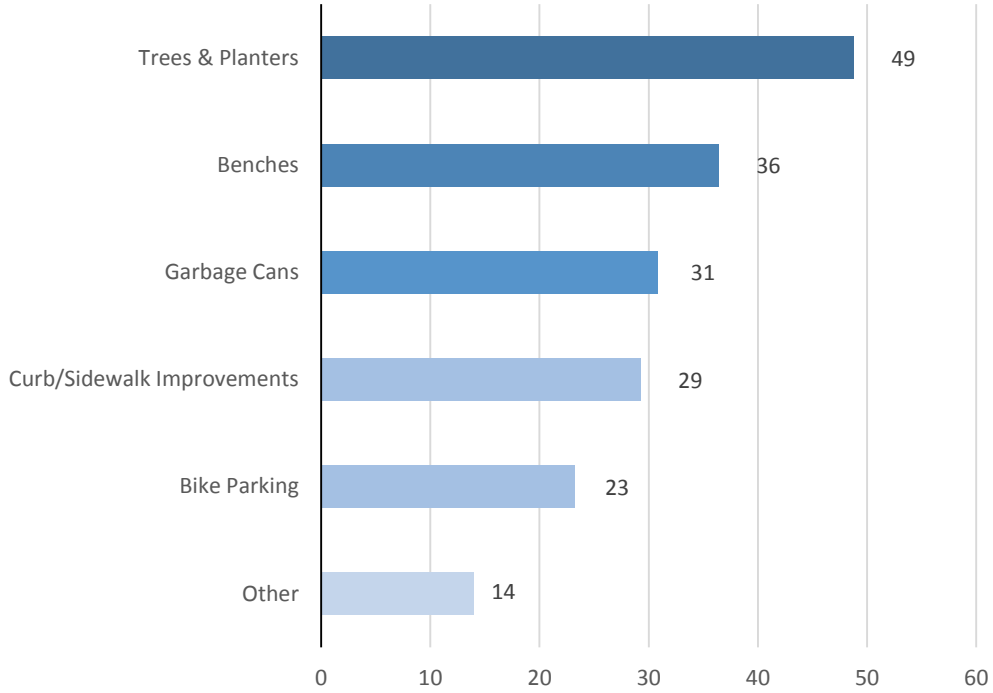




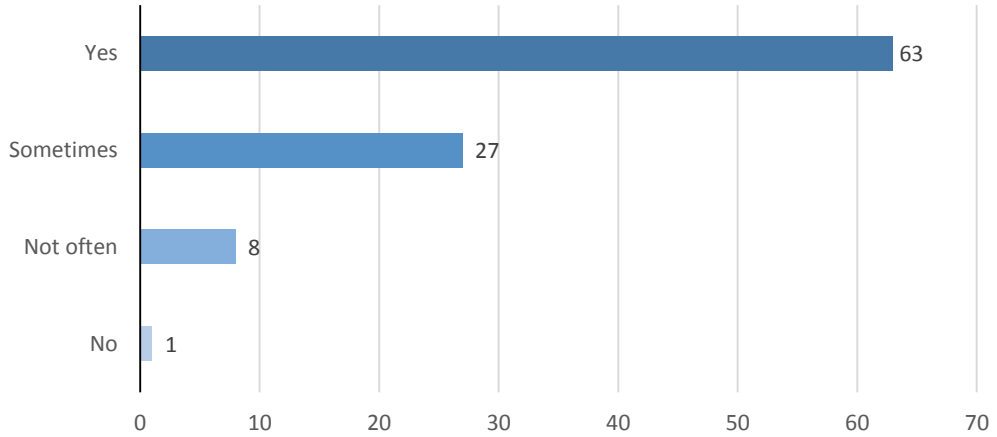
10d. For each zone, check the box if the statements below are true. Zone 4 (Black area)



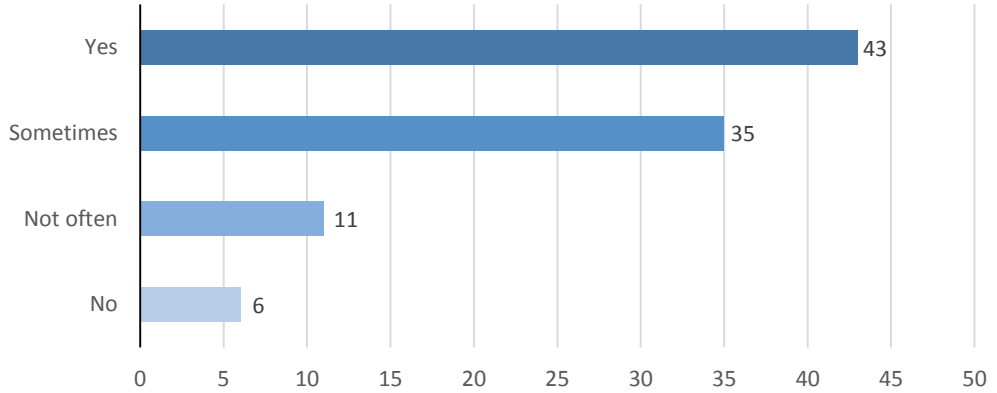
11. Select your top 3 most desired elements for Gottingen Street.



12a. Are you comfortable on Gottingen Street?



12b. Do you find it easy to travel on Gottingen Street?



Monitoring & Evaluation Plan

Gottingen Street Transit Priority Corridor

Prepared by:

Halifax Transit
June 2018

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List of Tables

Introduction

Background

In March 2018, Regional Council directed staff to proceed with detailed design of a time-restricted northbound bus lane on Gottingen Street that is operational during weekday peak periods (7am-9am and 3pm-6pm), and that accommodates time-regulated parking and loading outside of peak periods. Staff were further directed to develop a plan to measure and evaluate the impact of the project and recommend changes, if any, within one year of implementation.

The Monitoring and Evaluation Plan, presented in the sections below, identifies fifteen metrics which staff recommend to evaluate to better understand the impact of the project on transit service, mode share, road safety, parking, the street environment, and adjacent land uses.

Objectives

The primary objective of the Monitoring and Evaluation Plan is to determine the extent to which the Gottingen Street peak period northbound bus lane project achieves desired outcomes, particularly regarding transit service improvements, while understanding the implications for other potential related impacts.

Deliverables

The key deliverable of this plan is a staff report to Regional Council, one year after project implementation, that will present the monitoring and evaluation results, identify any areas for improvement and recommend suitable design refinements.

Metrics

Staff have identified fifteen metrics to monitor post-implementation of the time restricted northbound bus lane based on project objectives, public feedback, available staff and data collection resources. Table 1 introduces and categorizes each metric by impact area (transit, all transportation modes, non-transit motorists, street environment, land uses and parking), states how the data will be collected, and identifies the desired outcome.

While each of the identified metrics provide valuable insight, it is important to consider some key limitations of their monitoring and evaluation over the short-term. Due to the inherent variability in some of the metrics, year over year observations are not generally a reliable performance indicator. Observation of trends over multiple years is required to develop meaningful conclusions. Also, each metric is influenced by other external factors unrelated to the changes introduced by the proposed bus lane. These limitations should be considered when evaluating the project after implementation.

Table 1 Project Evaluation Metrics

#	CATEGORY	METRIC	DESCRIPTION
1	Transit	Change in average transit travel time and variability	Transit travel time will be obtained through Automatic Vehicle Locator (AVL) technology to calculate and compare the average travel time and variability of pre- and post-implementation project conditions. The desired outcome would be a decrease in the average travel time and variability for buses in both directions during the peak periods.
2	Transit	Rider experience	Rider experience will be assessed by obtaining feedback through surveys conducted on buses and/or online. The desired outcome would be that most of the survey responses are positive and support the project.
3	Transit	Transit operator experience	Transit operator experience will be assessed by obtaining feedback through surveys. The desired outcome would be that most of the survey responses are positive and support the project.
4	Transit	Change in ridership	Ridership will be assessed by comparing data on the number of onboard passengers, for each transit route using Gottingen Street, pre- and post-implementation of the project. The desired outcome would be an increase in the number of onboard passengers for each transit route during peak periods.

#	CATEGORY	METRIC	DESCRIPTION
5	Transit	Change in number of transit related collisions (vehicle damage only)	Transit related collisions will be obtained through transit collision reports pre- and post-implementation of the project for comparison. The desired outcome would be a decrease in the number of transit-related collisions.
6	All Modes	Change in total person throughput	Total person throughput will be obtained by conducting manual screenline counts of people and their respective travel mode pre- and post-implementation of the project for comparison. The desired outcome would be an increase in the number of people traveling by transit (for each transit route) and active transportation modes during the PM peak.
7	All Modes	Cross section allocation	Cross section allocation will be assessed by comparing mode splits to the right-of-way width assigned to each travel mode pre- and post-implementation of the project. The desired outcome would be that right-of-way width assigned to each travel mode corresponds more closely to the mode split.
8	All Modes	Public experience	Public experience of all people who use Gottingen Street will be assessed by obtaining feedback through surveys conducted on street and/or online. The desired outcome would be that most of the survey responses are positive and support the project.

#	CATEGORY		METRIC	DESCRIPTION
9	All Modes		Change in number and severity of collisions	The number and severity of collisions will be obtained from Halifax Regional Police collision reports pre- and post-implementation of the project for comparison. The desired outcome would be no increase in the number and severity of collisions.
10	All Modes		Change in how people are accessing the street	Obtaining data on how people are accessing Gottingen Street will be through conducting on-street intercept surveys pre- and post-implementation of the project. The desired outcome would be an increase in the number of people accessing the street via transit and active transportation modes.
11	Non-Transit Motorists		Non-adherence of transit lane	Non-adherence of the transit lane will be assessed by obtaining information on the number of parking tickets and tows and/or through monitoring using time lapse/video cameras during peak periods. The desired outcome would be that few blockages to transit vehicles occur in the peak periods after a year from implementation.
12	Non-Transit Motorists		Change in 85th percentile speed	85th percentile speed will be obtained by conducting speed volume surveys pre- and post-implementation of the project for comparison. The desired outcome would be no significant increase in the 85th percentile speeds.

#	CATEGORY	METRIC	DESCRIPTION
13	Street Environment	Number of installed streetscape elements (ex. # of planted trees)	The number of installed streetscape elements will be recorded in a document as they are installed/constructed. The desired outcome would be an increase in the number of streetscaping elements.
14	Parking	Parking utilization	Parking utilization data will be obtained by conducting parking utilization surveys, of Gottingen Street and the surrounding neighbourhood, post-implementation of the project for evaluation. The desired outcome would be that the 85th percentile parking occupancy is at or less than 85%.

Data Collection Timeline

The proposed data collection timeline is presented in Table 2 using five time period columns. The baseline column represents data that are required to be collected before project implementation. These data already exist or are planned for collection in the coming months. The next four columns represent data collection throughout the year after project implementation divided into three-month increments, and the last column represents data that must be monitored on an ongoing basis after the initial data collection year. The proposed timeline may vary to accommodate staff resources and the reporting timeline requested by Regional Council (i.e. report back within one year of implementation).

Table 2 Data Collection Timeline

#	METRIC	DATA COLLECTION TIMELINE					
		Baseline	0-3 MO	3-6 MO	6-9 MO	9-12 MO	Ongoing
1	Change in average transit travel time	✓	✓	✓		✓	
2	Rider experience			✓			
3	Transit operator experience			✓			
4	Change in ridership	✓			✓		✓
5	Change in number of transit related collisions	✓				✓	
6	Change in total person throughput	✓	✓		✓	✓	✓
7	Cross section allocation	✓				✓	
8	Public experience			✓			
9	Change in number and severity of collisions	✓				✓	✓
10	Change in how people are accessing the street	✓			✓		
11	Non-adherence of transit lane			✓		✓	
12	Change in 85th percentile speed	✓			✓		
13	Number of installed streetscape elements					✓	
14	Parking utilization	✓		✓			

Attachment 2

HALIFAX

Transit Priority Corridor: Gottingen Street

Transportation Standing Committee
July 26th, 2018

halifax.ca/integratedmobility

Background

The Council approved Moving Forward Together Plan (MFTP) (April 2016)

- Identifies Gottingen Street as a critical choke point for transit service that requires transit priority.

- The MFTP recommends investment in transit priority measures that provide priority to the movement of buses over general traffic.

These recommendations have been further reinforced by policy direction in the Council approved Integrated Mobility Plan (December 2017)

Background

In May 2017 a consultant was hired to complete a functional design study for the Gottingen Street transit priority corridor.

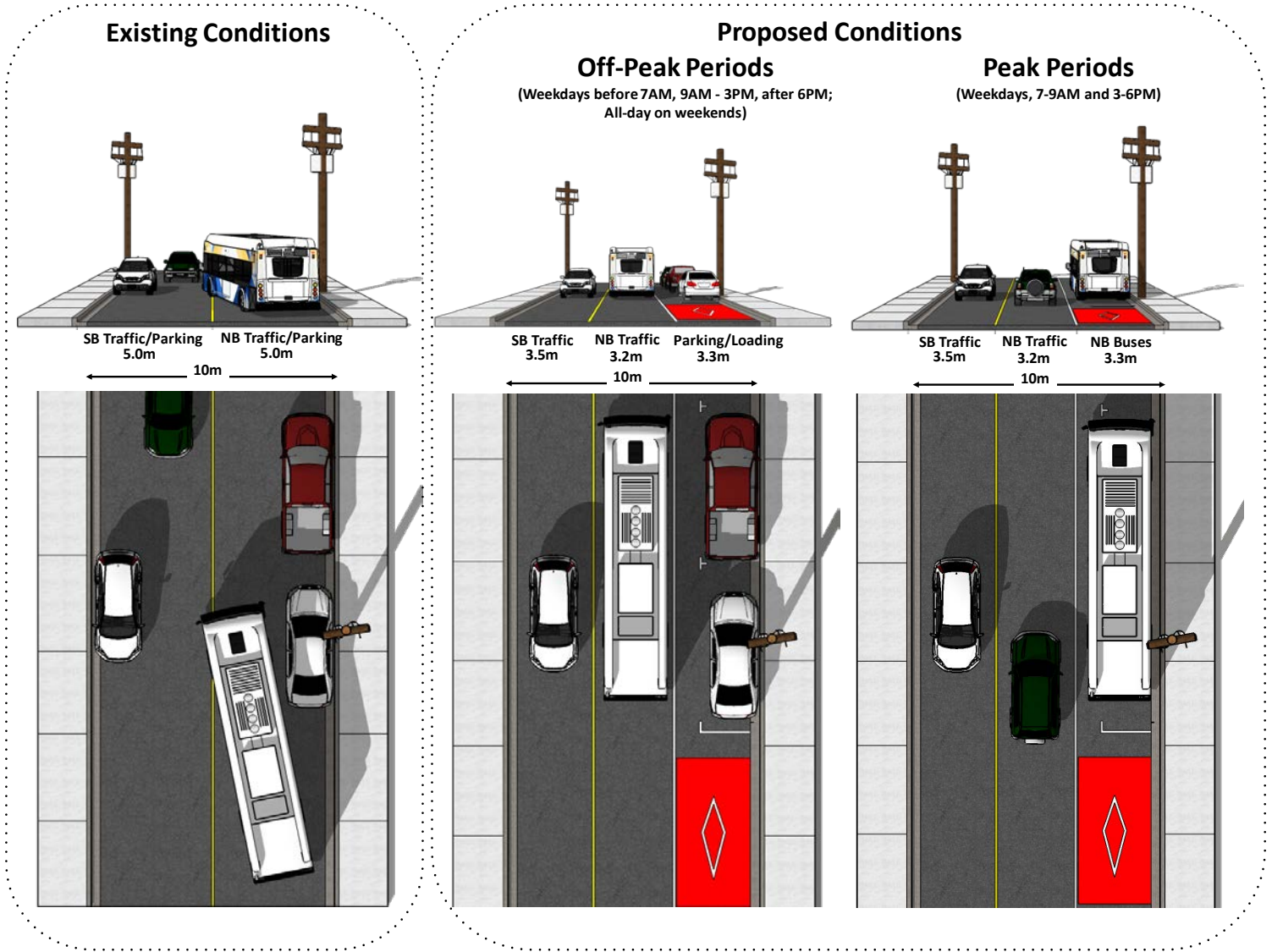
The functional design study was completed in January 2018 and considered multiple design options for the Gottingen Street corridor.

Based on the findings from the study and input from the public and stakeholders, staff recommended the preferred concept – a dedicated, continuous northbound bus lane on Gottingen Street – be advanced to detailed design and implementation.

Motion Tasks

- [x] Completed Detailed Design for a continuous peak hour northbound bus only lane
- [x] Completed a Parking Loss Mitigation Plan, including public and stakeholder engagement
- [x] Developed a Monitoring & Evaluation Plan
- [ ] Supplementary Report: Potential to move northbound express buses off Gottingen Street to alternate routes

Proposed Street Configuration



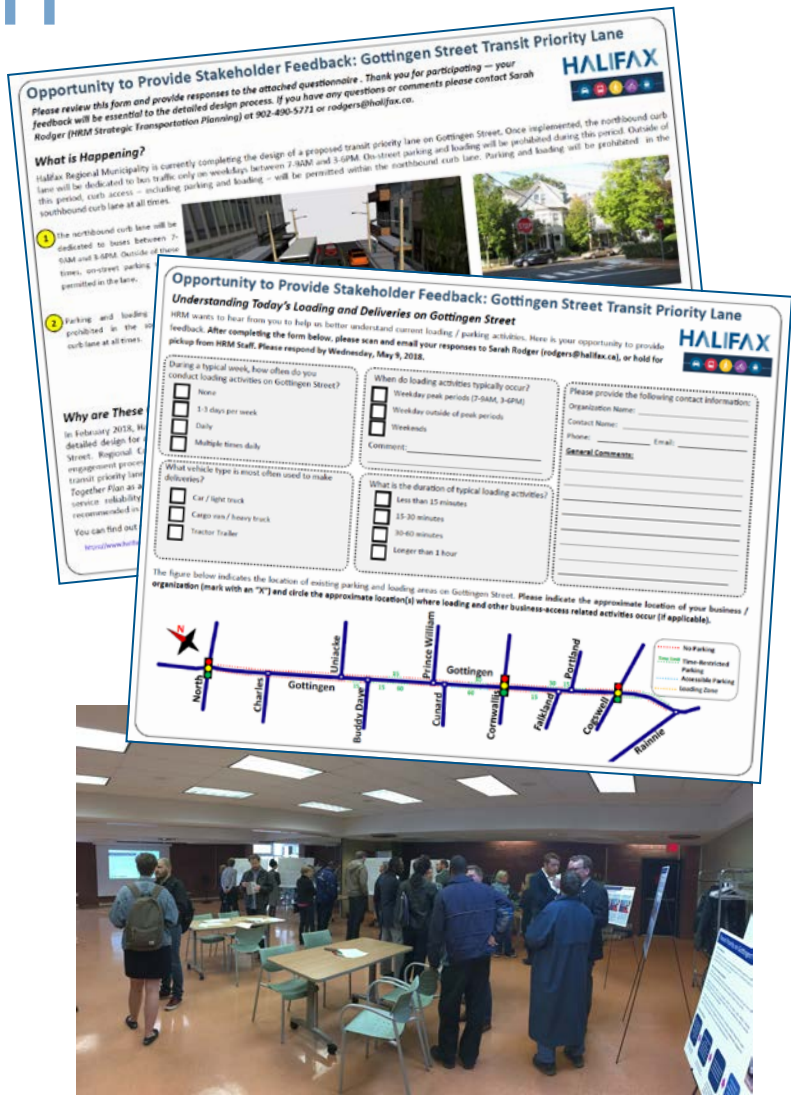
Parking Loss Mitigation

		# of On-Street Off-peak Parking Spaces		
		Existing	Proposed	Net Change
North Street to Uniacke Street	East Side	0	6	+6
	West Side	0	0	-
Uniacke Street to Prince William Street	East Side	6	15	+9
	West Side	15	0	-15
Prince William Street to Cornwallis Street	East Side	7	9	+2
	West Side	12	0	-12
Cornwallis Street to Portland Place	East Side	7	10	+3
	West Side	1	0	-1
Portland Place to Cogswell Street	East Side	4	4	-
	West Side	0	0	-
	Total	**52**	**44**	**-8**

Stakeholder & Public Consultation

Stakeholder/Community consultation activities included:

- Parking / Loading Questionnaire
- On-Street Pop-up Engagement Sessions
- NEBA Stakeholder Meeting *(May 14th, 2018)*
- Public Open House *(May 17th, 2018)*
- Online Engagement (Shape Your City)



Public & Stakeholder Engagement

Feedback from consultation was mixed. **Many agreed that transit priority is needed, however common concerns included**:

- Potential loss of on-street parking and loading
- Comfort and safety with the addition of a third traffic lane
- Volume of buses using Gottingen Street, lack of consideration of alternatives that would reduce transit routing to Gottingen

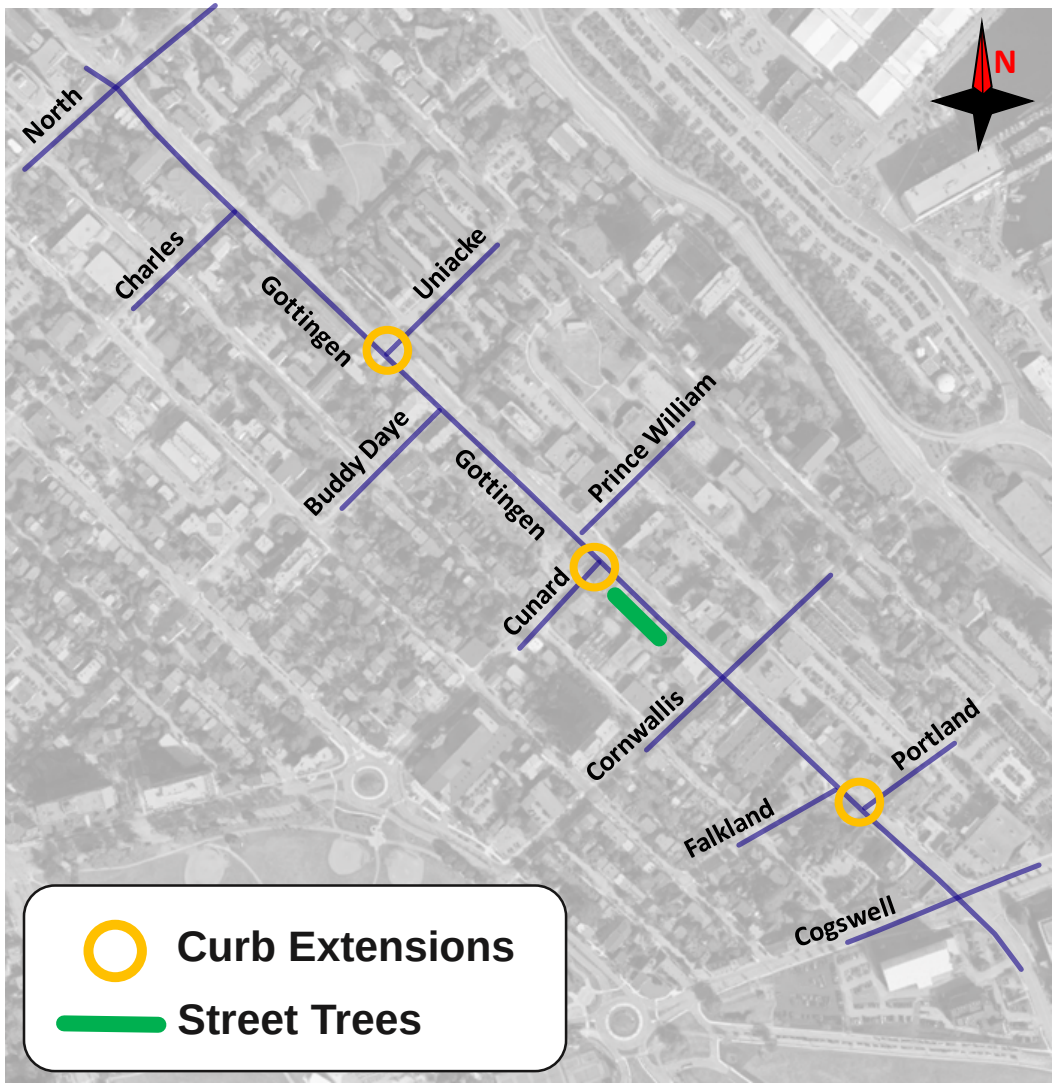
Public & Stakeholder Engagement

Potential complete streets enhancements were an important focus of engagement efforts for the project. There was **strong support** for several complete streets improvements including:

- Trees & Planters
- Garbage Cans
- Bicycle Parking
- Benches
- Curb & Sidewalk Improvements

Complete Streets Elements

NACTO Urban Street Design Guide



Monitoring & Evaluation Plan

Primary Objective

To measure the extent to which the project is successful using predefined metrics.

Deliverable

Staff report to Regional Council, one year after project implementation, that will:

- present the monitoring and evaluation results
- identify any areas for improvement
- recommend suitable design refinements.

Evaluation & Monitoring Plan: Metrics

- Public Experience
- Change in number and severity of collisions
- Change in how people are accessing the street
- Change in 85th percentile speed
- Number of installed streetscape elements
- Non-adherence of transit lane
- Parking utilization
- Cross section allocation
- Change in total person throughput
- Change in number of transit related collisions
- Change in average transit travel time & variability
- Rider experience
- Transit operator experience
- Change in ridership

Next Steps

- Transportation Standing Committee Approval (July 26th, 2018)
- Regional Council Approval (August 14th, 2018)
- Collection of baseline evaluation and monitoring data (June - September 2018)
- Construction Tender Award (September 2018)
- Moving Forward Together Plan Corridor Route Review / Macdonald Bridge Ramp / Express Route Review Supplementary Reports to TSC (Fall 2018)
- Implementation of the Transit Priority Corridor & Complete Street Elements (Fall 18)
- Collection of post-implementation evaluation and monitoring data (Fall 18 to Fall 19)
- Monitoring & Evaluation Plan report to Regional Council (Fall 2019)

Recommendation

It is recommended that the Transportation Standing Committee recommend that Halifax Regional Council:

1. **Approve detailed design as shown in Attachment B of the staff report dated June 21, 2018.**
2. **Approve the parking loss mitigation plan as described in Attachment C of the staff report dated June 21, 2018.**
3. **Direct staff to proceed with implementation of a peak period (7am-9am and 3pm-6pm, Monday to Friday) northbound bus lane on the Gottingen Street corridor.**
4. **Approve the evaluation methodology as per Attachment E of this report through which the Gottingen Street peak period northbound bus lane will be measured and evaluated one year after implementation.**

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THANK YOU

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