Re: Item No. 14.2.1

## **H**ALIFAX

# Housing Needs Assessment Supplementary Report

- Housing & Homelessness Partnership Update
- Affordable Housing Targets
- · No Net Loss of Affordable Housing
- Inclusionary Zoning

Regional Council Dec. 6, 2016 Planning & Development

# **Housing Gaps**

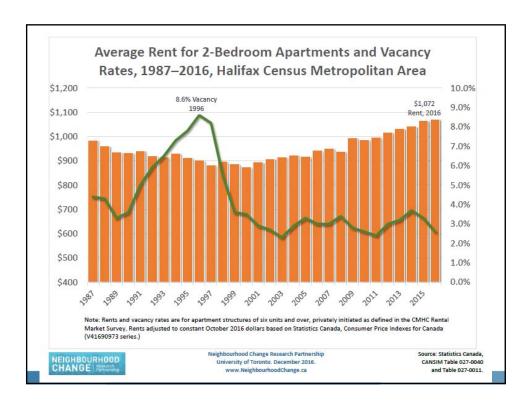
- Gap between rents and incomes
- High rent burden
  - 47% of renter households face affordability challenges
- Low and declining supply of affordable housing
- Aging & vacant housing stock
- Household growth higher than population growth
- Increase in population over 65
- Loss of 35-44 year olds
- Change in development patterns



#### **Housing Gaps – Affordability**

- 42,000 households (25.2%) spent 30% or more of household income on housing costs
- 30,000 households (20% in 2011) has income of \$29,566 or less and were not able to afford average market rent









# I. Partnership Update

The Housing and Homelessness Partnership is a unique collaboration of nine partners from three levels of government, the private sector, and non-profit community all with a common goal – ending homelessness and housing poverty in Halifax.

- Establishment of common:
  - understanding of issues, needs & market conditions
  - roles & responsibilities
  - innovative practices & initiatives
  - definitions
  - outcomes & targets
- Affordable Housing Conference
- National Housing Strategy Consultations

# II. Targets: 5,000 homes in 5 Years 1,000 new affordable social and non-market housing units 1,000 new affordable market rental units 500 new secondary suites 250 new rent supplements 250 affordable homeownership housing units 2,000 units preserved & upgraded Increase in the number of licensed Single Room Occupancies Reduce vacancy rates in key neighbourhoods

# III. "No Net Loss" of Affordable Units during Redevelopment

Protects supply & overall affordability under low vacancy rates
Protects renters from disruption and displacement
Supports neighbourhood stability & economic diversity

#### "Rate of change" policies work best when supported by:

- strong tenancy & planning legislation
- rental housing demolition & conversion by-law
- · rental licensing by-laws; and
- administrative capacity
- HRM Charter does not explicitly provide for the protection of rental housing from demolition or conversion
- Staff can explore options to mitigate impact

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# IV. Inclusionary Zoning

Policies, by-laws and programs that require development proposals with residential units to:

- include a range of housing options at different price points in most new developments
- provide for those units to be maintained as affordable over a period of time

**US:** over 500 programs & 80,000 units **Canada:** Manitoba has enabling legislation; Ontario and Alberta introduced enabling legislation in 2016



In North Cambridge, Massachusetts, four units are priced below market rate in the 7 Cameron Avenue development, connected by a greenway to bustling Davis Square in Somerville. Credit: City of Cambridge



### **Inclusionary Zoning**

- Best practice to ensure a broad range of housing choice
- Creates economically diverse & vibrant neighbourhoods
- Can serve moderate and low income residents
- Long-tem strategy to secure affordability
- Cost reflected in lower land prices
- Policies based on local conditions, can evolve over time

The Veloce Apartments is a transit oriented development with 64 affordable units in Redmond, Washington. Credit: City of Redmond



# **Inclusionary zoning in U.S.**

	Boston	Chicago	District of Columbia	San Francisco	Seattle*	Existing NYC Voluntary IH Program	New NYC MIH Program
Year Adopted	2000	2003	2006	2002	2001	1987 (R10) 2005 (IHDA)	2016
Program Type	Voluntary	Voluntary	Mandatory	Mandatory	Voluntary	Voluntary	Mandatory
Duration of Affordability	50 years	30 or 99 years	Permanent	Permanent	50 years	Permanent	Permanent
Set Aside (%)	15%	10%	Varies	12% onsite 20% offsite	5%	4-5% (R10) 20% (IHDA)	20 to 30% onsite 25 to 35% offsite
Income Targets (AMI)	<70 to 100%	≤60 to 100%	<50 to 80%	≤55 to 90%	80 to 100%	< 80%**	Basic options at average of 60% and/or 80%; additional options at average of 40% and/or 115%

<sup>\*</sup>Seattle's program is being reevaluated.

# **Inclusionary zoning in Canada**

	Vancouver	Toronto	Montreal			
Year adopted	1988	2002	2005			
Program type	Voluntary at rezonings & density bonusing	Voluntary – large sites > 5 ha & density bonusing/ redevelopment 200+units	Voluntary at rezonings 200+ units			
Duration	Varies 10 – 99 years					
Set aside	20%	20%	30%			
Affordability	Low and moderate income	Low and moderate	Low and moderate income			

<sup>\*\*</sup>NYC's Voluntary IH program requires <80% AMI is most areas but includes certain areas with options <125% or 175% AMI.

#### Recommendation

It is recommended that Regional Council:

- 1. Approve in principle the Housing and Homelessness Partnership five-year affordable housing targets as presented in this report;
- Direct staff to develop an implementation framework to support the implementation of the Housing & Homelessness Partnership fiveyear affordable housing targets that fall within the municipality's mandate, including identifying specific actions, monitoring tools and any additional resources if required.
- 3. Request that the Province amend the Halifax Regional Municipality Charter to enable Council to implement inclusionary housing for all or part of the Municipality

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#### **Thank You**



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